PACIFIC HALIBUT CATCH SHARING PLAN: PROPOSED CHANGES TO NON-TRIBAL SPORT ALLOCATIONS

1. Introduction

At their June 2023 meeting, the Pacific Fishery Management Council (Council) discussed the <u>scoping report</u> on Pacific halibut (halibut) topics identified for potential change which included proposals to adjust the current halibut allocation structure for Area 2A sport fisheries in Washington (WA), Oregon (OR), and California (CA). At the September 2023 meeting, additional data was provided in a <u>report</u> along with input from the Groundfish Advisory Panel (GAP) and public comment, which resulted in the Council adopting for public review options to adjust the allocation structure for the sport sector.

2. Current Allocation Distributions under the Catch Sharing Plan

The current allocation regime has been in place since 2015. Table 2.1 shows the Area 2A Fishery Constant Exploitable Yield (FCEY) allocation sharing, and the percentage available to each sport sector based on the current Catch Sharing Plan (CSP). The Area 2A FCEY, non-tribal share, and resulting pounds (net weight) of halibut available to sport fisheries based on the allocation schedule are provided in Table 2.2 for 2015-2023. Data for the WA sport fishery includes any allocation made available to the commercial sablefish fishery that operates north of Point Chehalis, WA. The calculation to determine the pounds of halibut to shift to the sablefish fishery is done after the halibut available to WA sport fishery is distributed.

Table 2.1. Current Area 2A Allocation Sharing.

Tribal	35.0%
Non-tribal	65.0%
OR sport	29.7%
WA sport	35.6%
CA sport	4.0%

Table 2.2. Area 2A FCEY, Non-tribal, and Sport Halibut Allocation (in net pounds).

	2A FCEY	Non-tribal	OR sport	WA sport ^{a/}	CA sport
2015	970,000	630,500	187,259	224,458	25,220
2016	1,140,000	741,000	220,077	263,796	29,640
2017	1,330,000	864,500	256,757	307,762	34,580
2018	1,190,000	773,500	229,730	275,366	30,940
2019	1,500,000	975,000	289,575	347,100	39,000
2020	1,500,000	975,000	289,575	347,100	39,000
2021	1,510,000	981,500	291,506	349,414	39,260
2022	1,490,000	968,500	287,645	344,786	38,740
2023	1,520,000	988,000	293,436	351,728	39,520
Average	1,350,000	877,500	260,618	312,390	35,100

a/ Initial calculation with any allowance for the commercial sablefish fishery included.

3. Range of Options

All options are based on the annual Area 2A non-tribal allocation.

Status quo – No action; current allocation remains unchanged.

Option 1: Move 2 percent of the OR sport allocation and 1 percent of the WA sport allocation to the CA sport allocation.

Option 2: Move 1 percent of the OR sport allocation and 0.5 percent of the WA sport allocation to the CA sport allocation.

Option 3: Move 0.6 percent of the OR sport allocation and 0.4 percent of the WA sport allocation to the CA sport allocation.

		2% from OR	1% from OR	0.6% from OR
_	Current	1% from WA	0.5% from WA	0.4% from WA
	Status Quo	Option 1	Option 2	Option 3
Tribal	35.0%	35.0%	35.0%	35.0%
Non-Tribal	65.0%	65.0%	65.0%	65.0%
OR sport	29.7%	27.7%	28.7%	29.1%
WA sport	35.6%	34.6%	35.1%	35.2%
CA sport	4.0%	7.0%	5.5%	5.0%

Table 3.1. Area 2A Current Allocation Sharing and Range of Options.

4. Technical Data for Range of Options Analyzed

Tables 4.1, 4.2, and 4.3 show the pounds of halibut available, and the difference from the actual (Table 2.2) pounds available under each option. Appendix 1 provides the same data but separated by each state, rather than by each option.

Option 1 decreases the sport allocations for OR and WA by 2 percent and 1 percent respectively and increases the sport allocation for CA by 3 percent. This would move around 20,000 lbs from OR and 10,000 lbs from WA to CA, based on the 2023 FCEY (Table 4.1).

t	o the CA spor	t allocation.				
Quota	27.7%	34.6%	7%	2% less	1% less	3% more
Option 1	OR sport	WA sport	CA sport	OR sport	WA sport	CA sport
2015	174,649	218,153	44,135	-12,610	-6,305	18,915
2016	205,257	256,386	51,870	-14,820	-7,410	22,230
2017	239,467	299,117	60,515	-17,290	-8,645	25,935
2018	214,260	267,631	54,145	-15,470	-7,735	23,205
2019	270,075	337,350	68,250	-19,500	-9,750	29,250
2020	270,075	337,350	68,250	-19,500	-9,750	29,250
2021	271,876	339,599	68,705	-19,630	-9,815	29,445
2022	268,275	335,101	67,795	-19,370	-9,685	29,055
2023	273,676	341,848	69,160	-19,760	-9,880	29,640
Average	243,068	303,615	61,425	-17,550	-8,775	26,325

 Table 4.1. Option 1: Move 2 percent of the OR sport allocation and 1 percent of the WA sport allocation to the CA sport allocation.

Option 2 decreases the sport allocations for OR and WA by 1 percent and 0.5 percent respectively and increases the sport allocation for CA by 1.5 percent. This would move around 10,000 lbs from OR and 5,000 lbs from WA to CA, based on the 2023 FCEY (Table 4.2).

	J life CA spor	t allocation.				
Quota	28.7%	35.1%	5.5%	1% less	0.5% less	1.5% more
Option 2	OR sport	WA sport	CA sport	OR sport	WA sport	CA sport
2015	180,954	221,306	34,678	-6,305	-3,153	9,458
2016	212,667	260,091	40,755	-7,410	-3,705	11,115
2017	248,112	303,440	47,548	-8,645	-4,323	12,968
2018	221,995	271,499	42,543	-7,735	-3,868	11,603
2019	279,825	342,225	53,625	-9,750	-4,875	14,625
2020	279,825	342,225	53,625	-9,750	-4,875	14,625
2021	281,691	344,507	53,983	-9,815	-4,908	14,723
2022	277,960	339,944	53,268	-9,685	-4,843	14,528
2023	283,556	346,788	54,340	-9,880	-4,940	14,820
Average	251,843	308,003	48,263	-8,775	-4,388	13,163

 Table 4.2. Option 2: Move 1 percent of the OR sport allocation and 0.5 percent of the WA sport allocation to the CA sport allocation.

Option 3 decreases the sport allocations for OR and WA by 0.6 percent and 0.4 percent respectively and increases the sport allocation for CA by 1.0 percent. This would move around 6,000 lbs from OR and 4,000 lbs from WA to CA, based on the 2023 FCEY (Table 4.3).

 Table 4.3. Option 3: Move 0.6 percent of the OR sport allocation and 0.4 percent of the WA sport allocation to the CA sport allocation.

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Quota	29.1%	35.2%	5.0%	0.6% less	0.4% less	1% more
Option 3	OR sport	WA sport	CA sport	OR sport	WA sport	CA sport
2015	183,476	221,936	31,525	-3,783	-2,522	6,305
2016	215,631	260,832	37,050	-4,446	-2,964	7,410
2017	251,570	304,304	43,225	-5,187	-3,458	8,645
2018	225,089	272,272	38,675	-4,641	-3,094	7,735
2019	283,725	343,200	48,750	-5,850	-3,900	9,750
2020	283,725	343,200	48,750	-5,850	-3,900	9,750
2021	285,617	345,488	49,075	-5,889	-3,926	9,815
2022	281,834	340,912	48,425	-5,811	-3,874	9,685
2023	287,508	347,776	49,400	-5,928	-3,952	9,880
Average	255,353	308,880	43,875	-5,265	-3,510	8,775

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Appendix A

Quota	29.7%	27.7%	28.7%	29.1%	Change	Change in allocation (rounded)		
	Status Quo	Option 1	Option 2	Option 3	Option	1 Option 2	Option 3	
2015	187,259	174,649	180,954	183,476	-12,60	0 -6,300	-3,800	
2016	220,077	205,257	212,667	215,631	-14,80	0 -7,400	-4,400	
2017	256,757	239,467	248,112	251,570	-17,30	0 -8,600	-5,200	
2018	229,730	214,260	221,995	225,089	-15,50	0 -7,700	-4,600	
2019	289,575	270,075	279,825	283,725	-19,50	0 -9,800	-5,900	
2020	289,575	270,075	279,825	283,725	-19,50	0 -9,800	-5,900	
2021	291,506	271,876	281,691	285,617	-19,60	0 -9,800	-5,900	
2022	287,645	268,275	277,960	281,834	-19,40	0 -9,700	-5,800	
2023	293,436	273,676	283,556	287,508	-19,80	0 -9,900	-5,900	
Average	260,618	243,068	251,843	255,353	-17,60	-8,800	-5,300	

Table A.1. Oregon non-tribal halibut allocation (in pounds), summarized by option.

Table A.2. Washington non-tribal halibut allocation (in pounds), summarized by option.

Quota	35.6%	34.6%	35.1%	35.2%		Change in allocation (rounded)		
	Status Quo	Option 1	Option 2	Option 3	_	Option 1	Option 2	Option 3
2015	224,458	218,153	221,306	221,936		-6,300	-3,200	-2,500
2016	263,796	256,386	260,091	260,832		-7,400	-3,700	-3,000
2017	307,762	299,117	303,440	304,304		-8,600	-4,300	-3,500
2018	275,366	267,631	271,499	272,272		-7,700	-3,900	-3,100
2019	347,100	337,350	342,225	343,200		-9,800	-4,900	-3,900
2020	347,100	337,350	342,225	343,200		-9,800	-4,900	-3,900
2021	349,414	339,599	344,507	345,488		-9,800	-4,900	-3,900
2022	344,786	335,101	339,944	340,912		-9,700	-4,800	-3,900
2023	351,728	341,848	346,788	347,776	_	-9,900	-4,900	-4,000
Average	312,390	303,615	308,003	308,880		-8,800	-4,400	-3,500

a/ Initial calculation with any allowance for the commercial sablefish fishery included.

Table A.3. California non-tribal halibut allocation (in pounds), summarized by option.

Quota	4.0%	7.0%	5.5%	5.0%	Change in	Change in allocation (rounded)		
	Status Quo	Option 1	Option 2	Option 3	Option 1	Option 2	Option 3	
2015	25,220	44,135	34,678	31,525	18,900	9,500	6,300	
2016	29,640	51,870	40,755	37,050	22,200	11,100	7,400	
2017	34,580	60,515	47,548	43,225	25,900	13,000	8,600	
2018	30,940	54,145	42,543	38,675	23,200	11,600	7,700	
2019	39,000	68,250	53,625	48,750	29,300	14,600	9,800	
2020	39,000	68,250	53,625	48,750	29,300	14,600	9,800	
2021	39,260	68,705	53,983	49,075	29,400	14,700	9,800	
2022	38,740	67,795	53,268	48,425	29,100	14,500	9,700	
2023	39,520	69,160	54,340	49,400	29,600	14,800	9,900	
Average	35,100	61,425	48,263	43,875	26,300	13,200	8,800	