Agenda Item C.6 Attachment 1 (Electronic Only) June 2023

DRAFT COUNCIL MEETING RECORD 270th Session of the Pacific Fishery Management Council March 4-10, 2023

Doubletree by Hilton Hotel Seattle Airport 18749 International Blvd., Seattle, WA 98188

Contents

IN	NTRODUCTION			
ME	EETING SUMMARY	. 7		
A.	 Call to Order	. 7 . 7 . 8 . 8		
B.	 Open Comment Period. 1. Comments on Non-Agenda Items – Merrick Burden	8 8 8		
C.	 Pacific Halibut 1. Annual Report of the International Pacific Halibut Commission (IPHC) – Robin Ehlke	8 8 8 8		
	 Incidental Catch Recommendations: Options for Salmon Troll and Final Action on Recommendations for Fixed Gear Sablefish Fisheries – Robin Ehlke	. 8 . 8		
D.	 Salmon Management	. 9		

		b. Regulatory Activities – Susan Bishop	. 9
		c. Reports and Comments of Management Entities and Advisory Bodies	
		d. Public Comment	
		e. Council Action: Council Discussion and Guidance, as Appropriate	. 9
	2.	Review of 2022 Fisheries and Summary of 2023 Stock Forecasts – Robin Ehlke	. 9
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	
		c. Council Action: Review and Discuss Relevant Fishery Information, Adopt 2023	
		Abundance Forecasts and Annual Catch Limits, and Act on Relevant	
		Conservation Objectives or Status Determinations, as Necessary	. 9
	3.	Identify Management Objectives and Preliminary Definition of 2023 Management	
		Alternatives – Robin Ehlke	10
		a. Report of the Pacific Salmon Commission – P. Anderson, J. North, J. Oatman	
		b. NMFS Recommendations – Susan Bishop	
		c. Tribal Recommendations – Joe Oatman	
		d. State Agencies Recommendations – K. Adicks, J. North, M. Yaremko	10
		e. Reports and Comments of Management Entities and Advisory Bodies	
		f. Public Comment	
		g. Council Action: Adopt Council Recommendations for Initial Management	
		Measure Alternatives for Salmon Technical Team Collation and Consider	
		Inseason Adjustments to Fisheries Prior to May 16, 2023	10
	4.	Recommendations for 2023 Management Alternative Analysis – Robin Ehlke	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	
		c. Council Direction to the Salmon Technical Team and Salmon Advisory Subpanel	
		on Alternative Development and Analysis	11
	5.	Further Direction for 2023 Management Alternatives – Robin Ehlke	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	
		c. Further Council Guidance and Direction, as Necessary	
	6.	Further Direction for 2023 Management Alternatives – Robin Ehlke	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	
		c. Further Council Guidance and Direction, as Necessary	
	7.	Adopt 2023 Management Alternatives for Public Review – Robin Ehlke	
	, -	a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	
		c. Council Action: Adopt Ocean Salmon Management Alternatives for Public	
		Review	11
	8.	Appoint Salmon Hearings Officers – Robin Ehlke	
		a. Reports and Comments of Management Entities and Advisory Bodies	12
		b. Public Comment	
		c. Council Action: Appoint Hearings Officers	12
E.	Ha	bitat Issues	12
	1.		
		a. Report of the Habitat Committee – Correigh Greene	
		-	

		b. Reports and Comments of Management Entities and Advisory Bodies	
		c. Public Comment	
		d. Council Action: Consider Habitat Committee Report and Recommendations	13
F.	Gr	oundfish Management	13
	1.	National Marine Fisheries Service Report – Todd Phillips	13
		a. Regulatory Activities – Keeley Kent	13
		b. Fisheries Science Center Activities - Craig Russell	13
		c. Reports and Comments of Management Entities and Advisory Bodies	13
		d. Public Comment	
		e. Council Action: Council Discussion and Guidance, as Appropriate	13
	2.	Implementation of the 2023 Pacific Whiting Fishery under the U.S./Canada	
		Agreement – Todd Phillips	
		a. Joint Management Committee Report – P. Anderson/F. Lockhart	
		b. Reports and Comments of Management Entities and Advisory Bodies	
		c. Public Comment	13
		d. Council Action: Consider Necessary Actions for Implementing the 2023 Pacific	
		Whiting Fishery	
	3.		
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	
		c. Council Action: Council Discussion and Guidance on Next Steps, as Appropriate	14
	4.	0	
		Doerpinghaus	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment.	
	-	c. Council Action: Adopt a Final Preferred Alternative, As Appropriate	14
	5.		1.7
		Wiedoff	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	
	(c. Council Action: Adopt a Final Preferred Alternative, As Appropriate	
	6.	Final Assessment Methodologies – Marlene Bellman	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	1 /
		c. Council Action: Review and Approve Accepted Practices Guidelines, as Appropriate	17
	7.		
	1.		
		a. Reports and Comments of Management Entities and Advisory Bodiesb. Public Comment	
		c. Council Action: Refine the Range of Alternatives and Select a Preliminary	1 /
		Preferred Alternative, as Appropriate	17
	8.	Workload and New Management Measure Priorities – Todd Phillips	
	0.	a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment.	

		c. Council Action: Review the List of Proposed Projects, Amendments, and New	
		Management Measures; Consider Overall Workload and Provide Guidance on	
		Priorities and Schedules	
	9.	Inseason Adjustments – Final Action – Todd Phillips	21
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	21
		c. Council Action: Adopt Final Inseason Adjustments for 2023 as Necessary, to	
		Achieve but Not Exceed Annual Catch Limits and Other Management Objectives	21
G.	Ad	Iministrative Matters	21
		United States Coast Guard (USCG) Annual Report – Jim Seger	
		a. USCG Annual Report – Rear Admiral Melvin (Mel) Bouboulis	
		b. Reports and Comments of Management Entities and Advisory Bodies	21
		c. Public Comment	
		d. Council Action: Council Discussion and Guidance, as Appropriate	21
	2.	Report of the Office of National Marine Sanctuaries (ONMS) - Kerry Griffin	21
		a. Report of the Director of the ONMS West Coast Regional Office - Bill Douros	
		b. Reports and Comments of Management Entities and Advisory Bodies	
		c. Public Comment	
	_	d. Council Action: Council Discussion and Guidance, as Appropriate	
	3.	Marine Planning – Kerry Griffin	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	21
		c. Council Action: Consider Marine Planning Committee Report and Provide	22
	1	Guidance Approval of Council Meeting Record – Marc Gorelnik	
	4.	a. Council Action: Approve Previous Council Meeting Record	
	5.	Membership Appointments and Council Operating Procedures – Kelly Ames	
	5.	a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment.	
		c. Council Action: Consider Appointments to Council Committees and Advisory	
		Bodies; Adopt Changes to Council Operating Procedures and Statement of	
		Organization, Practices and Procedures	23
	6.	Future Council Meeting Agenda and Workload Planning - Merrick Burden	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	25
		c. Council Discussion and Guidance on Future Meeting and Workload Planning	25
н	Fc	osystem Management	26
11.	1.		
	1.	a. California Current Ecosystem Status Report – Chris Harvey, Andrew Leising	
		 b Reports and Comments of Management Entities and Advisory Bodies 	
		c. Public Comment	
		d. Council Action: Review the California Current Ecosystem Status Report and	-
		Consider Ecosystem Science Review Topics for 2023	26
	2.	Fishery Ecosystem Plan Initiative Workplan – Kit Dahl	
		a. Reports and Comments of Management Entities and Advisory Bodies	
		b. Public Comment	

		c.	Council Action: Discuss Initiative Workplan and Provide Guidance on Next	
			Steps	26
I.	Hig	ghly	Migratory Species Management	26
			tional Marine Fisheries Service Report – Kit Dahl	
		a.		
		b.	Fisheries Science Center Activities	
		c.	Reports and Comments of Management Entities and Advisory Bodies	27
		d.	Public Comment	27
		e.	Council Action: Council Discussion and Guidance, as Appropriate	27
	2.	Int	ernational Management Activities – Kit Dahl	27
		a.	Report on the Nineteenth Regular Session of the Western and Central Pacific	
			Fisheries Commission – Christa Svensson	27
		b.	Reports and Comments of Management Entities and Advisory Bodies	27
		c.	Public Comment	27
		d.	Council Action: Provide Recommendations on U.S. Positions for Upcoming	
			Regional Fishery Management Organization Meetings and Other Forums, as	
			Appropriate	27
	3.	Dr	ift Gillnet Hard Caps Update – Kit Dahl	28
		a.	Reports and Comments of Management Entities and Advisory Bodies	28
			Public Comment	28
		c.	Council Action: Review Updated Analysis, Recent Legislation, and Provide	
			Guidance on Next Steps	28
INF	OF	RM	ATIONAL REPORTS	28
VO	TIN	١G	LOG	28
AD	JOI	URI	N	33

INTRODUCTION

This document contains or identifies the various elements, documents, and sources comprising the complete and official record of Council meeting discussions and actions. In addition to the Meeting Summary, which follows this introductory section (see #7 below), it includes information or references that serve as the functional detailed minutes for this Council meeting as required by §302(i)(2)(E) of the Magnuson-Stevens Act. The full record is maintained at the Council office, is available on the Council website (<u>http://www.pcouncil.org/</u>) or upon request from the Council office, and consists of the following:

- 1. **Meeting Notice and Proposed Agenda** These documents are available on the Council Website prior to and following each meeting at <u>http://www.pcouncil.org/</u>.
- 2. Attendance Records These documents are available for the Council meeting and each advisory body meeting by request from the Council office.
- 3. All Documents, Reports, and Presentations for Council Consideration These items include (1) all documents produced or received for the meeting briefing book, validated by a label assigned by the Council Secretariat and distributed to Council Members; (2) written public comments received at the Council meeting in accordance with agenda labeling requirements; and (3) electronic material or handout materials used in presentations to Council Members during the open session. They are available from links in the Meeting Summary of this document or at https://www.pcouncil.org/council-meetings/.
- Council Decisions Summary Document This document is distributed shortly after each Council meeting. It provides very brief descriptions of most key Council decisions and is available at <u>https://www.pcouncil.org/council-meetings/previous-meetings/</u> and also provided by agenda item in the Meeting Summary of this document.
- 5. **Draft or Final Decision Documents Finalized after the Council Meeting** Documents such as Environmental Impact Statements or Environmental Assessments are available on the Council website as they are completed.
- 6. Gavel-to-Gavel Audio Recordings and Summary Transcripts These recordings contain the testimony, presentations, discussions, and actions occurring at the meeting and are labeled by date and time (e.g., 04-11-15am1) and have been annotated as to the time on the recording for the start of each agenda line item to help facilitate review. For additional reference, verbatim transcripts of Council Actions are available on the Council website. The recordings and transcripts may be accessed from the links contained within the Meeting Summary of this document or at <u>https://www.pcouncil.org/council-meetings/previous-meetings/</u>.
- 7. Meeting Summary (immediately follows this section) The Meeting Summary lists, in agenda item order, the briefing book documents, reports, presentations, and Council motions and actions, including a brief summary from the Council Decisions Summary Document for each agenda item. It constitutes the meeting record formally approved by the Council. The agenda heading for each agenda item, and most listed documents, serve as internet links to the actual briefing book documents. Internet links in brackets (e.g.,[mp3: 11-11-14pm1 (@01:21:15]) refer to the audio recording and elapsed time on the recording at which the agenda item was initiated. Links to the audio recordings are annotated by agenda item and may also be accessed at https://www.pcouncil.org/council-meetings/.
- 8. **Voting Log** The voting log lists, in Agenda order, the summarized Council motions and actions for each agenda item that took place during the meeting.

MEETING SUMMARY

A. Call to Order

1. Opening Remarks – Marc Gorelnik, Chair

Mr. Marc Gorelnik, Council Chair, called the 270th meeting of the Pacific Fishery Management Council (Council) to order at 9:00 a.m. on March 5, 2023. A closed session was held before this open session to discuss litigation and personnel matters.

2. Roll Call – Merrick Burden

Council Members present during the meeting week:

Council Members present during the meeting week:				
National Marine Fisheries Service:	Mr. Frank Lockhart, designee			
	Mr. Ryan Wulff, designee			
	Ms. Keeley Kent, designee			
	Ms. Susan Bishop, designee			
Alaska State Official:	Ms. Dani Evenson, nonvoting designee			
Washington State Official:	Mr. Kyle Adicks, designee			
-	Ms. Heather Hall, designee			
	Mr. Corey Niles, designee			
Washington Obligatory:	Mr. Butch Smith			
Oregon State Official:	Dr. Caren Braby, designee			
	Mr. John North, designee			
	Ms. Lynn Mattes, designee			
Oregon Obligatory:	Ms. Christa Svensson			
California State Official:	Ms. Marci Yaremko, designee			
	Mr. John Ugoretz, designee			
	Ms. Caroline McKnight, designee			
California Obligatory:	Ms. Corey Ridings			
Idaho State Official:	Mr. Virgil Moore, designee			
Idaho Obligatory:	Mr. Pete Hassemer			
Tribal Official:	Mr. Joseph Oatman			
At-Large:	Mr. Phil Anderson			
-	Mr. Robert Dooley			
	Mr. Brad Pettinger, Vice-Chair			
	Mr. Marc Gorelnik, Chair			
Pacific States Marine Fisheries				
Commission:	Mr. Barry Thom, nonvoting designee			
	Dr. David Hanson, Parliamentarian, nonvoting designee			
U.S. Coast Guard:	RADM Bouboulis, nonvoting			
	LCDR Brett Ettinger, nonvoting designee			
	Mr. Chris German, nonvoting designee			
U.S. Fish and Wildlife Service:	Mr. Mike Clark, nonvoting designee			
	Dr. Kyle Hanson, nonvoting designee			
	Mr. John Netto, nonvoting designee			
Absent from the Meeting:				
U.S. State Department:	Mr. David Hogan, nonvoting designee			

3. Agenda – Marc Gorelnik

a. Council Action: Approve Agenda

Motion 1: Adopt Agenda Item A.3, March 4-10, 2023 Council Meeting Agenda. Phil Anderson/Bob Dooley (Motion 1 carried unanimously)

4. Executive Director's Report – Merrick Burden

B. Open Comment Period

- 1. Comments on Non-Agenda Items Merrick Burden
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - **b.** Public Comment
 - c. Council Discussion and Comment, as Appropriate

C. Pacific Halibut

- 1. Annual Report of the International Pacific Halibut Commission (IPHC) Robin Ehlke
 - a. IPHC Report Basia Hutnikzac
 - b. Council IPHC Representative Report Phil Anderson
 - c. Reports and Comments of Management Entities and Advisory Bodies
 - d. Public Comment
 - e. Council Action: Discuss IPHC Meeting Reports and Provide Guidance, as Appropriate

- 2. Incidental Catch Recommendations: Options for Salmon Troll and Final Action on Recommendations for Fixed Gear Sablefish Fisheries Robin Ehlke
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Council Action: Recommend Inseason Changes to April/May 2023 Retention Limits in the Salmon Troll Fishery, as Necessary; Adopt Public Review Options for Retention Limits in 2023 and April/May 2024 Salmon Troll Fishery; Adopt Final Retention Limits for 2023 Fixed Gear Sablefish Fishery
- **Motion 2:** Council adopt for public review the alternatives presented in Agenda Item C.2.a, Supplemental SAS Report 1, March 2023 for halibut landing restrictions in the salmon troll

fishery in 2023 beginning May 16 and for April 1 through May 15, 2024, and recommend no change to the current incidental Pacific halibut retention limits for April 1 through May 15, 2023.

Heather Hall/Butch Smith (Motion 2 carried unanimously)

Motion 3: Council adopt a final trip limit ratio of 150 pounds of Pacific halibut per 1,000 pounds of sablefish plus 2 additional Pacific halibut for the primary sablefish fishery north of Point Chehalis, Washington, as recommended in Supplemental GAP Report 1, March 2023.Heather Hall/Corey Ridings (Motion 3 carried unanimously)

Staff Summary: The Council adopted three alternatives for incidental halibut retention in the 2023 and early 2024 salmon troll fishery, consistent with the Salmon Advisory Subpanel recommendations. Each alternative included a landing and possession limit of one halibut for every two Chinook, plus one additional halibut in excess of the possession/landing ratio. The possession/landing limit per trip ranged from 25 to 35 halibut among the three options. The Council is scheduled to adopt a final alternative at its April meeting.

The Council's final recommendation for the 2023 incidental halibut catch restrictions in the fixed gear fishery north of Point Chehalis beginning April 1 is 150 pounds of dressed weight halibut for every 1,000 pounds dressed weight of sablefish, plus 2 additional halibut in excess of the ratio, which was consistent with the Groundfish Advisory Subpanel recommendations.

D. Salmon Management

- 1. National Marine Fisheries Service Report Robin Ehlke
 - a. Fisheries Science Center Activities Steve Lindley
 - b. Regulatory Activities Susan Bishop
 - c. Reports and Comments of Management Entities and Advisory Bodies
 - d. Public Comment
 - e. Council Action: Council Discussion and Guidance, as Appropriate

- 2. Review of 2022 Fisheries and Summary of 2023 Stock Forecasts Robin Ehlke
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Council Action: Review and Discuss Relevant Fishery Information, Adopt 2023 Abundance Forecasts and Annual Catch Limits, and Act on Relevant Conservation Objectives or Status Determinations, as Necessary

Motion 4: Council adopt the 2023 stock abundance forecasts, ABCs, ACLs, and OFLs as presented in Agenda Item D.2, Supplemental Preseason Report I, with the modifications identified in Agenda Item D.2.a, Supplemental STT Report 1.Kyle Adicks/Phil Anderson (Motion 4 carried unanimously)

Staff Summary: The Council adopted the stock abundances, overfishing limits (OFLs), acceptable biological catches (ABCs), and annual catch limits (ACLs) as presented in the 2023 Preseason Report I, for use in 2023 salmon management. The Council also received an update on salmon stock status and noted changes based on information reported in the Review of 2022 Ocean Salmon Fisheries.

- 3. Identify Management Objectives and Preliminary Definition of 2023 Management Alternatives – Robin Ehlke
 - a. Report of the Pacific Salmon Commission P. Anderson, J. North, J. Oatman
 - b. NMFS Recommendations Susan Bishop
 - c. Tribal Recommendations Joe Oatman
 - d. State Agencies Recommendations K. Adicks, J. North, M. Yaremko
 - e. Reports and Comments of Management Entities and Advisory Bodies
 - f. Public Comment
 - g. Council Action: Adopt Council Recommendations for Initial Management Measure Alternatives for Salmon Technical Team Collation and Consider Inseason Adjustments to Fisheries Prior to May 16, 2023
- **Motion 5**: Council adopt for STT compilation and analysis the proposed initial salmon management alternatives for the 2023 non-Indian ocean fisheries as developed by the Salmon Advisory Subpanel and described in Agenda Item D.3.e, Supplemental SAS Report 1, March 6, 2023.

Kyle Adicks/Phil Anderson (Motion 5 carried unanimously)

Motion 6: Council adopt for STT analysis the following initial Treaty Troll salmon management measures.

Alternative I:	50,000 Chinook and 62,000 coho
Alternative II:	40,000 Chinook and 52,000 coho
Alternative III:	30,000 Chinook and 42,000 coho

The alternatives consist of a May 1 – June 30 Chinook-directed fishery and a July 1 – September 15 all-species fishery. The Chinook quota should be evenly split between the two time periods.

Joe Oatman/Kyle Adicks (Motion 6 carried unanimously)

- 4. Recommendations for 2023 Management Alternative Analysis Robin Ehlke
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - **b.** Public Comment
 - c. Council Direction to the Salmon Technical Team and Salmon Advisory Subpanel on Alternative Development and Analysis

Staff Summary: None

- 5. Further Direction for 2023 Management Alternatives Robin Ehlke
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - **b.** Public Comment
 - c. Further Council Guidance and Direction, as Necessary

Staff Summary: None

- 6. Further Direction for 2023 Management Alternatives Robin Ehlke
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Further Council Guidance and Direction, as Necessary

Staff Summary: None

- 7. Adopt 2023 Management Alternatives for Public Review Robin Ehlke
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - **b.** Public Comment
 - c. Council Action: Adopt Ocean Salmon Management Alternatives for Public Review
- **Motion 16:** Council adopt for public review the proposed salmon management alternatives for the 2023 tribal ocean fisheries as described in Agenda Item D.7.a, Supplemental STT Report 1, Table 3 dated March 10, 2023.

Joe Oatman/Kyle Adicks (Motion 16 carried unanimously)

- Motion 17: Council to adopt for public review the alternatives for non-Indian commercial and recreational fisheries in the area north of Cape Falcon as presented in Agenda Item D.7.a, Supplemental STT Report 1, dated March 10, 2023.
- Kyle Adicks/Phil Anderson (Motion 17 carried unanimously)
- **Motion 18**: Council to adopt for public review the alternatives for ocean commercial and recreational fisheries in the area between Cape Falcon and the Oregon/California border, as presented in Agenda Item D.7.a, Supplemental STT Report 1, dated March 10, 2023. John North/Christa Svensson (Motion 18 carried unanimously)

Motion 19: Council adopt for public review, alternatives for ocean commercial and recreational salmon fisheries between the Oregon/California border and the U.S./Mexico border, as described in Agenda Item D.7.a, Supplemental STT Report 1, dated March 10, 2023. Marci Yaremko/Bob Dooley (Motion 19 carried unanimously)

Staff Summary: The Council adopted for public review three management measure alternatives for the 2023 ocean commercial and recreational salmon fisheries beginning May 16. The Council also adopted three alternatives proposed by the Tribes for 2023 treaty Indian ocean salmon fisheries. Details of the alternatives can be found on the <u>PFMC 2023-2024 upcoming season management website</u>. The Council is scheduled to adopt final 2023 ocean salmon regulations at its April 2023 Council meeting. The Oregon and California alternatives included inseason actions that were taken during the Council meeting to modify fisheries previously scheduled to occur prior to May 16, 2023.

8. Appoint Salmon Hearings Officers – Robin Ehlke

- a. Reports and Comments of Management Entities and Advisory Bodies
- b. Public Comment

c. Council Action: Appoint Hearings Officers

Staff Summary: The Council appointed officers and reviewed plans for the 2023 public salmon hearings. The salmon hearings will be held in person. The <u>Washington</u> and <u>Oregon</u> hearings are scheduled for Monday, March 20 and the <u>California</u> hearing is scheduled for Tuesday, March 21. Public comment will be accepted in person at each hearing and can also be submitted electronically via the <u>E-portal</u> in advance of the April Council meeting.

E. Habitat Issues

- 1. Current Habitat Issues Kerry Griffin
 - a. Report of the Habitat Committee Correigh Greene
 - b. Reports and Comments of Management Entities and Advisory Bodies
 - c. Public Comment

d. Council Action: Consider Habitat Committee Report and Recommendations

Staff Summary: The Habitat Committee expressed concern about extremely low Sacramento River egg-to-fry survival rates in 2021 and 2022 and noted that inadequate water temperature standards remain in place, despite the Council's September 2022 <u>recommendation</u> to adopt improved temperature standards.

F. Groundfish Management

- 1. National Marine Fisheries Service Report Todd Phillips
 - a. Regulatory Activities Keeley Kent
 - b. Fisheries Science Center Activities Craig Russell
 - c. Reports and Comments of Management Entities and Advisory Bodies
 - d. Public Comment
 - e. Council Action: Council Discussion and Guidance, as Appropriate

Staff Summary: None

- 2. Implementation of the 2023 Pacific Whiting Fishery under the U.S./Canada Agreement Todd Phillips
 - a. Joint Management Committee Report P. Anderson/F. Lockhart
 - b. Reports and Comments of Management Entities and Advisory Bodies
 - c. Public Comment
 - d. Council Action: Consider Necessary Actions for Implementing the 2023 Pacific Whiting Fishery

Staff Summary: The Council received a briefing on the 2023 U.S./Canada Pacific Whiting Treaty process. The Joint Management Committee, the decision-making body in the Whiting Treaty process, recommended a 2023 coastwide (U.S. + Canada) whiting total annual catch (TAC) of 625,000 mt. The anticipated U.S TAC, including carryover, is 461,750 mt. National Marine Fisheries Service (NMFS) will publish a proposed rule for a 2023 U.S. whiting TAC and interim sector allocations in the *Federal Register*.

- 3. Sablefish Pot Gear Marking Feasibility Report Brett Wiedoff
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment

c. Council Action: Council Discussion and Guidance on Next Steps, as Appropriate

Staff Summary: The Council recommended scheduling an agenda item to scope the development of gear marking requirements for all groundfish fixed gear (pot and longline) by the March 2024 Council meeting as recommended in <u>NMFS Report 1</u>.

- 4. Non-Trawl Area Management Final Preferred Alternative Brett Wiedoff, Jessi Doerpinghaus
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - **b.** Public Comment
 - c. Council Action: Adopt a Final Preferred Alternative, As Appropriate
- **Motion 13:** Council adopt the recommendations for Alternative 1 including sub-options 1-3, Alternative 3, and Alternative 4 as recommended by the GAP in Agenda Item F.4.a,

Supplemental GAP Report 1, March 2023 as the Final Preferred Alternative. Marci Yaremko/Bob Dooley (Motion 13 carried unanimously)

Motion 14: Council adopt Alternative 2 with the sub-options recommended by the GAP in <u>Agenda</u> <u>Item F.4.a, Supplemental GAP Report 1, March 2023</u> and the GMT in <u>Agenda Item F.4.a,</u> <u>Supplemental GMT Report 1, March 2023</u>, as the Final Preferred Alternative. Additionally, allow NMFS, in coordination with the states, to make technical corrections to coordinates on the 75-fathom contour as needed.

Lynn Mattes/Brad Pettinger (Motion 14 carried unanimously)

Staff Summary: The Council adopted a final preferred alternative (FPA) as described in <u>Agenda</u> <u>Item F.4.a, Supplemental GAP Report 1</u> for the non-trawl area management measures package. The FPA included:

Alternative 1: Modify catch restrictions and gear configurations in the non-trawl rockfish conservation area (NT_RCA) between the OR/WA border and the U.S./Mexico border for the directed open access, limited entry fixed gear (LEFG), and individual fishing quota (IFQ) gear switching fisheries as follows:

- 1. Allow LEFG vessels to fish up to their LEFG trip limits and IFQ gear switching vessels to fish their quota pounds (QPs) in the NT_RCA using stationary vertical jig gear or groundfish troll gear.
- 2. Allow vessels to use natural bait when using stationary vertical jig gear.
- 3. Allow stationary vertical jig gear to be suspended no less than 30 ft off the bottom.

Alternative 2: Move the seaward boundary of the NT_RCA to 75 fm between the OR/WA border and 34° 27' N. lat. for groundfish and directed halibut. Additionally, develop the following:

- New essential fish habitat conservation areas at Nehalem Bank East, Bandon High Spot East, Garibaldi Reef North, Garibaldi Reef South, and Arago Reef as described in <u>Attachment 1</u> and for Arago Reef (<u>Supplemental GMT Report 1</u>, Figure 1) that would prohibit non-trawl groundfish bottom contact and directed halibut gear.
- Create a new yelloweye rockfish conservation area (YRCA) west of Heceta Bank that would prohibit non-trawl groundfish and directed halibut bottom contact gear and would be active at the time of implementation.
- Create three new YRCAs as described in <u>Supplemental REVISED ODFW Report 1</u> that would not be active at the time of implementation, but would be available in the future for non-trawl groundfish and directed halibut bottom contact gear.

As part of Alternative 2, the 75 fm line would be modified as described in <u>CDFW Report</u> 1 and <u>Supplemental CDFW Report 2</u>. The Council provided guidance to NMFS and State agency staff to coordinate any necessary technical corrections to implement these waypoints.

Alternative 3: Repeal the Cowcod Conservation Area for non-trawl commercial and recreational fisheries.

- Develop new NT_RCA lines around the islands and banks within the current Cowcod Conservation Area boundaries.
- Develop 8 new Groundfish Exclusion Areas that prohibit non-trawl groundfish activity with the following:

a) Allow continuous transit through the proposed closed areas with groundfish onboard, provided gear is stowed (commercial) or not deployed (recreational).

b) Maintain the ability to fish for non-groundfish species in these closed areas without groundfish aboard the vessel.

Alternative 4: Develop Block Area Closures for commercial non-trawl groundfish.

5. Electronic Monitoring Program Changes - Final Preferred Alternative – Brett Wiedoff

- a. Reports and Comments of Management Entities and Advisory Bodies
- b. Public Comment

c. Council Action: Adopt a Final Preferred Alternative, As Appropriate

Motion 7: Council adopt the following Purpose and Need Statement and Final Preferred Alternatives for electronic monitoring under Agenda Item F.5.

Purpose and Need Statement from <u>Agenda Item F.5</u>, <u>Supplemental Attachment 2</u>:

"This action is needed to create and ensure flexibility in the electronic monitoring (EM) program in order to reduce potential costs. Current regulatory deadlines for EM video review providers to submit required feedback reports to fishing vessels, and video review data summary reports as well as logbook data to NMFS may need to be revised to create more flexibility for EM video review providers. In addition, the regulations need clarification to ensure the intended flexibility regarding the process to evaluate and summarize EM video review data via the West Coast EM Program Manual (EM Manual). Therefore, the Council is considering changes to the current deadlines and requirements.

The purpose of extending the regulatory deadlines and clarifying regulations regarding the EM Manual is to provide positive benefits to participants and the nation, and to lower overall costs of the program while still meeting the data collection and data quality requirements of the EM program."

Final Preferred Alternatives

- Alternative 2 Electronic Monitoring providers would have no more than 60 days to submit feedback for Electronic Monitoring Summary Reports.
- Alternative 4 Electronic Monitoring providers would be required to submit logbook data to NMFS within seven business days of receipt from the vessel operator.
- Alternative 5 Regulatory language would be revised from: "The EM service provider must process vessels' EM data and logbooks according to a prescribed coverage level or sampling scheme, as specified by NMFS in consultation with the Council, and determine an estimate of discards for each trip using standardized estimation methods specified by NMFS. NMFS will maintain manuals for EM and logbook data processing protocols on its website." To: "The EM service provider must process vessels' EM data and logbooks according to a prescribed review methodology, as specified by NMFS in the EM Manual on its website."

Phil Anderson/Bob Dooley (Motion 7 carried unanimously)

Staff Summary: The Council adopted the following purpose and need statement along with final preferred alternatives:

Purpose and Need

"This action is needed to create and ensure flexibility in the electronic monitoring (EM) program in order to reduce potential costs. Current regulatory deadlines for EM video review providers to submit required feedback reports to fishing vessels, and video review data summary reports as well as logbook data to NMFS may need to be revised to create more flexibility for EM video review providers. In addition, the regulations need clarification to ensure the intended flexibility regarding the process to evaluate and summarize EM video review data via the West Coast EM Program Manual (EM Manual). Therefore, the Council is considering changes to the current deadlines and requirements. The purpose of extending the regulatory deadlines and clarifying regulations regarding the EM Manual is to provide positive benefits to participants and the nation, and to lower overall costs of the program while still meeting the data collection and data quality requirements of the EM program." The Council selected Alternative 2, Alternative 4, and Alternative 5 as the Final Preferred Alternatives. These alternatives would:

- Under alternative 2, EM providers would have up to 60 days to submit feedback reports to vessels and EM summary reports to NMFS.
- Under alternative 4, EM providers would be required to submit logbook data to NMFS within seven business days of receipt from the vessel operator.
- Under alternative 5, the language in section 50 CFR 660.603(m)(1) of the Federal regulations would be revised to direct EM providers to the EM Manual for the prescribed review methodology as specified by NMFS. The proposed changes would also correct the language so that discard estimations are based on hauls for each trip.

In addition, the Council provided guidance to NMFS to adjust the video review rate to 10 percent for optimized retention fishing as described in the EM Manual. The Council also asked NMFS and Council staff to schedule further discussions with the Groundfish EM Policy Advisory Committee/Technical Advisory Committee regarding refinement of EM Manual business rules for video review and to explore a timeline for further Council action to adjust the discard species list in Federal regulations.

6. Final Assessment Methodologies – Marlene Bellman

- a. Reports and Comments of Management Entities and Advisory Bodies
- b. Public Comment
- c. Council Action: Review and Approve Accepted Practices Guidelines, as Appropriate

Staff Summary: The Council approved the Scientific and Statistical Committee's (SSC) recommendations regarding accepted practices guidelines for groundfish stock assessments conducted in 2023 and 2024. The document will be posted on the Council's groundfish stock assessment documents webpage for reference.

7. Amendment 31 Groundfish Stock Definitions – Todd Phillips

- a. Reports and Comments of Management Entities and Advisory Bodies
- b. Public Comment
- c. Council Action: Refine the Range of Alternatives and Select a Preliminary Preferred Alternative, as Appropriate

Motion 8: Council adopt for public review the definition of "stock" for the following species, as the PPA,

Alternative 1 (one coastwide stock):

1. Canary rockfish

- 2. Dover sole
- 3. Pacific spiny dogfish
- 4. Petrale sole
- 5. Rex sole
- 6. Sablefish
- 7. Shortspine thornyhead; and
- Alternative 2 (2 stocks, north and south of 40° 10' N. lat.)
 - 1. Lingcod

Summary Table

Species	Alternative	Stock Area(s) Delineation
Canary rockfish	1	Single Stock
Dover sole	1	Single Stock
Pacific spiny dogfish	1	Single Stock
Petrale sole	1	Single Stock
Rex sole	1	Single Stock
Sablefish	1	Single Stock
Shortspine thornyhead	1	Single Stock
Lingcod	2	N. of 40° 10′ N. lat. stock and S. 40° 10′ N. lat. stock

Lynn Mattes/Heather Hall (Motion 8 carried unanimously)

Motion 9: Council adopt for public review the definition of "stock" for the following species, as the PPA,

Species	Alternative	Stock Area(s) Delineation
Black rockfish	3	Washington stock, Oregon stock, & California stock
Quillback rockfish	3	Washington stock, Oregon stock, & California stock
Copper rockfish	2a	Washington + Oregon stock, & California stock
Squarespot rockfish	1	Single Stock

Caroline McKnight/Lynn Mattes (Motion 9 carried unanimously)

Motion 10: Council adopt the alternative definition of the "stock" for the following species as shown in the table below be included in the range of alternatives for public review:

Species	Alternative	Stock Area(s) Delineation
Vermilion rockfish	New	Washington + Oregon stock
Vermilion/sunset rockfish	New	California stock
Quillback rockfish	New	Washington + Oregon stock & California

Heather Hall/Butch Smith (Motion 10 carried unanimously)

Staff Summary: The Council adopted stock definitions for the following species as Preliminary Preferred Alternatives (PPAs):

- Alternative 1: The following species would be defined as single, coastwide stocks: canary rockfish, Dover sole, Pacific spiny dogfish, petrale sole, rex sole, sablefish, shortspine thornyhead, and squarespot rockfish.
- Alternative 2: Lingcod would be defined as two stocks, north and south of 40° 10' N. lat.
- Alternative 2a: Copper rockfish would be defined as two stocks, a combined Washington and Oregon stock and a California stock.
- Alternative 3: Black and quillback rockfishes would be defined as three stocks, delineated at state boundaries (Washington, Oregon, California).

The Council adopted, for public review, three new alternatives to define stocks of the following species:

- Vermilion rockfish (single stock, single area): A Washington and Oregon stock
- Vermilion/Sunset rockfish (single stock, single area): A California stock
- Quillback rockfish: (two stocks, two areas): A combined Washington and Oregon stock and a California stock.
- 8. Workload and New Management Measure Priorities Todd Phillips

a. Reports and Comments of Management Entities and Advisory Bodies

b. Public Comment

c. Council Action: Review the List of Proposed Projects, Amendments, and New Management Measures; Consider Overall Workload and Provide Guidance on Priorities and Schedules

- Motion 11: Council make the following changes to the GMT Workload and New Management Measure list (Agenda Item F.8.a, REVISED GMT Report 1, March 2023):
 - 1. Add an item to the non-prioritized list to update the electronic monitoring discard species list
 - 2. Add: Open Access registration to the non-prioritized list
 - 3. Add: consideration for the use of natural bait for recreational long-leader fishery to the non-prioritized list
 - 4. Add B14 LEFG follow-on to the prioritized list and add gear marking to this package
 - 5. Remove:
 - a. B3 the 60-mile Bank RCA Lines
 - b. B10 the Petrale Conversion Factor

Heather Hall/Lynn Mattes (Motion 11 carried unanimously)

Motion 12: Council add and prioritize a new workload item title "Cordell Bank and Associated Conservation Area(s) Revision" and allow National Marine Fisheries Service to revise the regulatory text as appropriate in the interim as recommended by CDFW in Agenda Item F.8.a, Supplemental CDFW Report 1, March 2023.

Caroline McKnight/Corey Ridings (Motion 12 carried unanimously)

Staff Summary: The Council revised the list (Table B in <u>Agenda Item F.8.a, GMT Report 1,</u> <u>March 2023</u>) of proposed new groundfish management measures.

The Council prioritized the following items for scoping and potential development:

- B14: The limited entry fixed gear follow-on package combined with considerations for fixed gear marking requirements (see <u>Agenda Item F.3.a, NMFS Report 3, March 2023</u>).
- Cordell Bank and associated conservation area revisions (Agenda Item F.8.a, Supplemental CDFW Report 1, March 2023). This measure would revise the regulatory text discussed by California Department of Fish and Wildlife (CDFW) and could potentially include considerations related to coral planting in the Greater Farallones and Monterey Bay National Marine Sanctuaries.

The Council added the following items to the non-prioritized list (Table B)

- Update to the electronic monitoring discard species list
- Create an open access groundfish fishery vessel registration process or permit
- Allow for the use of natural bait in the recreational long-leader fishery
- Consider revisions to Cordell Bank and associated conservation areas

The Council removed the following items from the list:

- B3: Create 60-Mile Bank RCA Lines
- B10: Petrale sole; Gutted/ Head-on conversion factor

The Council directed the Groundfish Management Team (GMT) and SSC to review a draft NMFS methodology that could be used to assign unobserved commercial groundfish catch to Federal or State Waters and report back by the September 2023 meeting.

The Council gave guidance to staff to develop a best practices document which details the process for submitting a new management measure request for consideration by the Council as described in <u>GMT Report 2</u>. This document should be provided for review when this agenda item is next scheduled. The Council also requested that the following proposed management measures be further explored before the next prioritization process: B9 Permitting Commercial Sale of Recreational Fish Waste. Though not recommended for prioritization under this agenda item, under Agenda Item G.6, Future Council Meeting Agenda and Workload Planning, the Council recommended further investigation of B12, Prohibition of Directed Shortbelly Rockfish Fishery,

The Council also requested more information regarding the status of genetic identification of salmon caught in the midwater rockfish exempted fishing permit (EFP) and the selective flatfish trawl net EFP from NMFS. This information which will serve to inform Council recommendations discussed under Agenda Item G.6, Future Council Meeting Agenda and Workload Planning to explore developing B2 Removal of Selective Flatfish Trawl requirement between 40° 10′ and 42°

N. lat., and B5 Remove Certain Time and Area Management Restrictions for Midwater Trawl Gear Targeting Non-whiting.

- 9. Inseason Adjustments Final Action Todd Phillips
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Council Action: Adopt Final Inseason Adjustments for 2023 as Necessary, to Achieve but Not Exceed Annual Catch Limits and Other Management Objectives

Staff Summary: The Council did not receive any inseason adjustment recommendations from the GMT, Groundfish Advisory Subpanel, or stakeholders, and took no action.

G. Administrative Matters

- 1. United States Coast Guard (USCG) Annual Report Jim Seger
 - a. USCG Annual Report Rear Admiral Melvin (Mel) Bouboulis
 - b. Reports and Comments of Management Entities and Advisory Bodies
 - c. Public Comment

d. Council Action: Council Discussion and Guidance, as Appropriate Staff Summary: None

- 2. Report of the Office of National Marine Sanctuaries (ONMS) Kerry Griffin
 - a. Report of the Director of the ONMS West Coast Regional Office Bill Douros
 - b. Reports and Comments of Management Entities and Advisory Bodies
 - c. Public Comment
 - d. Council Action: Council Discussion and Guidance, as Appropriate

- 3. Marine Planning Kerry Griffin
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment

c. Council Action: Consider Marine Planning Committee Report and Provide Guidance

Motion 15: Council send a quick response letter to BOEM and the Governor of Oregon requesting that the current Brookings and Coos Bay Call Areas are rescinded and that BOEM not proceed in issuance of draft Wind Energy Areas (WEAs) at this time. Rather, the Council requests that BOEM restart the process to identify Call Areas and consider all waters off Oregon from 12 miles offshore and beyond, including waters that are greater than 1,300 meters in water depth, and using marine spatial planning tools to minimize siting impacts to fisheries and ecosystem resources. Exclude from further consideration all offshore banks and seamounts and require an adequate buffer zone surrounding them as determined by collaborative work by partners including PFMC, ODFW, NMFS and NCCOS.

Christa Svensson/Brad Pettinger (Motion 15 carried; Mr. Lockhart, Mr. Niles, Mr. Ugoretz, and Dr. Braby abstained)

Staff Summary: The Council considered several offshore wind energy planning topics including a proposed Bureau of Ocean and Energy Management (BOEM) rule, the status of Oregon Call Areas, and fisheries data to support spatial suitability modeling related to Oregon Wind Energy Areas. The Council directed staff to develop three letters:

- 1. A quick response letter requesting that BOEM rescind the existing Oregon Call Areas and not proceed in issuance of draft Wind Energy Areas. The letter will further request that BOEM restart the process to identify Call Areas and consider all waters off Oregon from 12 miles offshore and beyond, including waters that are greater than 1,300 meters in water depth, and using marine spatial planning tools to minimize siting impacts to fisheries and ecosystem resources. All offshore banks and seamounts would be removed from consideration for Call Areas, with an adequate buffer zone applied.
- 2. A quick response letter to BOEM synthesizing the comments, observations, and suggestions contained in <u>MPC Report 1</u>, under the Discussion and Feedback section.
- 3. A comment letter on the proposed Renewable Energy Modernization Rule as requested in Supplemental <u>MPC Report 2</u>. This letter would not go through the quick response process.

The Council also expressed concerns that a 30-day comment period on Draft Wind Energy Areas off Oregon would not allow sufficient time for development of a meaningful Council response. The Council noted that a 60 or 90-day comment period, overlapping with a Council meeting, would be preferable.

4. Approval of Council Meeting Record – Marc Gorelnik

a. Council Action: Approve Previous Council Meeting Record

 Motion 20: Council approve the Council meeting record as presented in Agenda Item G.4, Attachment 1: Draft Council Meeting Record: 269th Session of the Pacific Fishery Management Council, November 2-8, 2022 (*Electronic Only*).
 Phil Anderson/Virgil Moore (Motion 20 carried unanimously)

- 5. Membership Appointments and Council Operating Procedures Kelly Ames
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Council Action: Consider Appointments to Council Committees and Advisory Bodies; Adopt Changes to Council Operating Procedures and Statement of Organization, Practices and Procedures

Motion 21: Council appoint Mr. Paul Mirante to the Washington Charter Boat Operator position on the Groundfish Advisory Subpanel.

Phil Anderson/Heather Hall (Motion 21 carried unanimously)

Motion 22: Council appoint Dr. Michael Hinton to an At-Large position on the Scientific and Statistical Committee.

Marci Yaremko/Bob Dooley (Motion 22 carried unanimously)

Motion 23: Council appoint Ms. Cassandra Leeman to the Oregon Department of Fish and Wildlife position on the Salmon Technical Team and Model Evaluation Workgroup. Caren Braby/Brad Pettinger (Motion 23 carried unanimously)

Motion 24: Council appoint Dr. Cheryl Barnes to the Oregon Department of Fish and Wildlife position on the Scientific and Statistical Committee.

Caren Braby/Brad Pettinger (Motion 24 carried unanimously)

Motion 25: Council appoint Dr. Alexandrea Safiq to the Washington Department of Fish and Wildlife position on the Salmon Technical Team. Heather Hall/Butch Smith (Motion 25 carried unanimously)

Motion 26: Council appoint Mr. Harrison Ibach as the fishing representative on the Groundfish Endangered Species Workgroup for the April 2023 meeting and for the long-term, designate this position as a GAP representative that is appointed every two years, consistent with the meeting schedule for this group.

Heather Hall/Marci Yaremko (Motion 26 carried unanimously)

Motion 27: Council adopt the MODEL FISHERY MANAGEMENT COUNCIL POLICY ON ADDRESSING ALLEGATIONS OF HARASSMENT OF PROCESS PARTICIPANTS OTHER THAN COUNCIL EMPLOYEES as represented in Agenda Item G.5, Attachment 3, March 2023 with the following amendment (underlined);

SECTION 2. BACKGROUND.

The Council process involves a complex and dynamic relationship among Federal and state employees, <u>Tribal government employees</u>, Council professional staff, appointed Council members, and members of the public. These individuals frequently meet and interact at various worksites and temporary meeting locations for extended meetings amid challenging issues, which can sometimes lead to interpersonal conflict. The Council process should operate in an

atmosphere of respect, collaboration, openness, safety, and equality and every individual who participates in the Council process should be treated with dignity and respect and should be free from abusive conduct and harassment.

AND

Adopt the changes to COP 1 as represented in Agenda Item G.5, Attachment 6 that incorporate the applicable policy components of the harassment policy referenced above.

Phil Anderson/Caren Braby (Motion 27)

Amendment 1: add to the end of the motion after the word 'above' with the modification to footnote 1 as found in Supplemental EAS Report 1, Agenda Item G.5.a.

Christa Svensson/Pete Hassemer (Amendment 1 carried unanimously)

Motion 27, as amended, carried unanimously

Staff Summary:

Membership Appointments

The following changes to the Council's membership roster were made at the March meeting:

Council Officers, Members, and Designees

- Jim Fredericks is the new Director of the Idaho Department of Fish and Game (IDFG). Virgil Moore remains the primary designee for IDFG.
- Lieutenant Devon Zych is a designee for Rear Admiral Bouboulis of the United States Coast Guard (USCG), replacing Lieutenant Lelea Lingo.
- Lynn Mattes is a designee for Director Curt Melcher of the Oregon Department of Fish and Wildlife (ODFW), replacing Jessica Watson.

Council Advisory Body Appointments for the 2022-2024 Term

- Paul Mirante is appointed to the Washington Charter Boat Operator position on the Groundfish Advisory Subpanel (GAP)
- Dr. Michael Hinton is appointed to an At-Large position on the Scientific and Statistical Committee (SSC)
- Dr. Cheryl Barnes is appointed to the ODFW position on the SSC
- Cassandra Leeman is appointed to the ODFW position on the Salmon Technical Team (STT) and Model Evaluation Workgroup
- Dr. Alexandrea Safiq is appointed to the Washington Department of Fish and Wildlife position on the STT

Council Advisory Body Agency Appointments

- Lieutenant Zych is appointed as one of the USCG representatives to the Enforcement Consultants, filling the role of Co-Vice Chair
- John Cassinelli is appointed to the IDFG seat on the Habitat Committee

- Lilah Ise is appointed to the National Marine Fisheries Service seat on the Marine Planning Committee (MPC)
- Crystal D'Souza is appointed to the California Department of Fish and Wildlife seat on the MPC

Interim Appointment

The Council appointed Harrison Ibach to the Fishing Representative position on the Groundfish Endangered Species Workgroup. This interim appointment ensures representation for the April 12-13 Workgroup meeting.

Solicitations for the 2022-2024 Terms

The Council is soliciting nominations for the following positions for consideration at the June 20-27, 2023 Council meeting. Applications should be submitted by **5 PM on May 22, 2023**.

- <u>Coastal Pelagic Species Advisory Subpanel Commercial 1 Position</u>. This position is open to commercial representatives from any state, however for the 2025-2027 term it will revert to a Washington representative.
- <u>Highly Migratory Species Advisory Subpanel Commercial Troll 1 Position</u>

Council Operating Procedures (COP)

The Council recommended that the roster for the Groundfish Endangered Species Workgroup be revised such that the Fishing Representative Position be updated to a GAP Member that is appointed every two years, consistent with the meeting schedule for this group.

The Council adopted a Harassment Procedures Policy (<u>Agenda Item G.5, Attachment 3</u>) and edits to COP 1 (<u>Agenda Item G.5, Attachment 6</u>) that reference the Policy and establish expectations for meeting decorum. The Council tasked staff to work with interested Council members to summarize and expand upon the additional ideas brought forward to foster a healthy, productive, and professional environment at Council-related meetings for further consideration at their June meeting.

- 6. Future Council Meeting Agenda and Workload Planning Merrick Burden
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Council Discussion and Guidance on Future Meeting and Workload Planning

H. Ecosystem Management

- 1. California Current Ecosystem Annual Report Kit Dahl
 - a. California Current Ecosystem Status Report Chris Harvey, Andrew Leising
 - **b** Reports and Comments of Management Entities and Advisory Bodies
 - c. Public Comment
 - d. Council Action: Review the California Current Ecosystem Status Report and Consider Ecosystem Science Review Topics for 2023

Staff Summary: In addition to presentation of the 2022-2023 Annual Ecosystem Status Report, the March Council meeting was an opportunity for the California Current Integrated Ecosystem Assessment (CCIEA) Team to submit a list of candidate ecosystem research topics for Scientific and Statistical Committee (SSC) review, but the CCIEA Team proposed no review topics for 2023. The Council endorsed the SSC recommendation that its Ecosystem Subcommittee use its September meeting to review methods and materials for implementing the Fishery Ecosystem Plan Ecosystem and Climate Information Initiative or other ecosystem-related topics.

- 2. Fishery Ecosystem Plan Initiative Workplan Kit Dahl
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Council Action: Discuss Initiative Workplan and Provide Guidance on Next Steps

Staff Summary: The Council endorsed <u>the Ecosystem Workgroup's (EWG) workplan for</u> <u>implementing the Ecosystem and Climate Information Initiative</u> (Initiative 4). In the near term, the EWG proposed developing an ecosystem and climate change-informed risk table for petrale sole, which would be presented at the September Council meeting and subsequently could be used in the groundfish harvest specifications process. However, the Council directed the EWG to develop a risk table for at least one additional species for review in September.

The Council discussed The Nature Conservancy's offer to sponsor one or two workshops to further the initiative's objectives. In subsequent discussion under workload planning (Agenda Item G.6), the Council suggested it would provide input on potential workshop content and participation at its September meeting, recognizing scheduling any such workshops in the fall would work better than over the summer.

I. Highly Migratory Species Management

- 1. National Marine Fisheries Service Report Kit Dahl
 - a. Regulatory Activities Ryan Wulff

- b. Fisheries Science Center Activities
- c. Reports and Comments of Management Entities and Advisory Bodies
- d. Public Comment
- e. Council Action: Council Discussion and Guidance, as Appropriate

Staff Summary: None

- 2. International Management Activities Kit Dahl
 - a. Report on the Nineteenth Regular Session of the Western and Central Pacific Fisheries Commission – Christa Svensson
 - b. Reports and Comments of Management Entities and Advisory Bodies
 - c. Public Comment
 - d. Council Action: Provide Recommendations on U.S. Positions for Upcoming Regional Fishery Management Organization Meetings and Other Forums, as Appropriate

Staff Summary: The Council adopted the Highly Migratory Species Advisory Subpanel's (HMSAS) recommendation to communicate the following priorities to NMFS for international decisions in 2023:

- North Pacific albacore: Adopt a harvest control rule at the Inter-American Tropical Tuna Commission (IATTC) and Western and Central Pacific Fisheries Commission (WCPFC) that completes measures passed in 2022 and ensures that management covers the full range of the species, including from 0° to 20° N. latitude throughout the Pacific.
- Pacific bluefin tuna: Acknowledging that the stock is approaching the second rebuilding target, the HMSAS recommended the Council continue to support a precautionary approach for Pacific bluefin tuna. The U.S. delegation should focus on making substantive progress on a comprehensive long-term harvest strategy and East-West allocation as a precondition to any discussions on revisions to current management measures.
- Swordfish: Propose and adopt a measure at WCPFC to cover management from 0° to 20° N. latitude and ensure it is consistent with the measure passed in 2022.
- Circle hooks: Advance a proposal to align guidance on circle hook sizes based on the best available science and advice from relevant working groups.
- North Pacific striped marlin: North Pacific striped marlin in the Western and Central Pacific Ocean is the primary source stock for West Coast Exclusive Economic Zone waters and is an important recreational fishery target. The U.S. delegation should continue to press hard for regional fishery management organization action to address the depleted status of the stock, as delay is likely to worsen the condition of the stock and transfer the conservation burden to future fisherman.

Additional detailed comments are included in the HMSAS Report.

- 3. Drift Gillnet Hard Caps Update Kit Dahl
 - a. Reports and Comments of Management Entities and Advisory Bodies
 - b. Public Comment
 - c. Council Action: Review Updated Analysis, Recent Legislation, and Provide Guidance on Next Steps

Staff Summary: In light of passage of the Driftnet Modernization and Bycatch Reduction Act, which amends the Magnuson–Stevens Fishery Conservation and Management Act to prohibit the use of large mesh gillnet gear by December 2027, the Council decided not to proceed with further action to implement hard caps. The Council recognized that hard caps would likely not provide any benefit in terms of reducing high priority protected species mortality/injury over the few seasons they would be in force. In addition, the Council decided its time would be better spent consulting with NMFS on the fishery transition program mandated by the Driftnet Act.

INFORMATIONAL REPORTS

Informational Report 1: Range of Gear Switching Alternatives Adopted for Analysis by the Council at Its September 2021, June 2022, and November 2022 Meetings

- Informational Report 2: Federal Register Notice; Draft 2022 Marine Mammal Stock Assessment Reports
- Informational Report 3: NOAA Fisheries Draft Marine Mammal Stock Assessment Reports

Informational Report 4: Proposed Rule; Amendment 6 to the Fishery Management Plan for West Coast Fisheries for Highly Migratory Species; Authorization of Deep-Set Buoy Gear

Informational Report 5: Federal Register; Framing the National Nature Assessment

Informational Report 6: Nomination Period Is Now Open for the Marine Fisheries Advisory Committee

Supplemental Informational Report 7: NOAA's National Seafood Strategy

- Supplemental Informational Report 8 (*Electronic Only*): U.S. Pacific Coast Federal Fisheries Scenario Planning Summary Report
- <u>Supplemental Informational Report 9</u>: U.S. Coast Guard Marine Safety Information Bulletin Reporting Sexual Misconduct on U.S. Vessels

VOTING LOG

Motion 1: Adopt <u>Agenda Item A.3, March 4-10, 2023 Council Meeting Agenda</u>. Phil Anderson/Bob Dooley (Motion 1 carried unanimously)

Motion 2: Council adopt for public review the alternatives presented in <u>Agenda Item C.2.a</u>, <u>Supplemental SAS Report 1, March 2023</u> for halibut landing restrictions in the salmon troll fishery in 2023 beginning May 16 and for April 1 through May 15, 2024, and, recommend no change to the current incidental Pacific halibut retention limits for April 1 through May 15, 2023.

Heather Hall/Butch Smith (Motion 2 carried unanimously)

Motion 3: Council adopt a final trip limit ratio of 150 pounds of Pacific halibut per 1,000 pounds of sablefish plus 2 additional Pacific halibut for the primary sablefish fishery north of Point Chehalis, Washington, as recommended in <u>Supplemental GAP Report 1, March 2023</u>.

Heather Hall/Corey Ridings (Motion 3 carried unanimously)

Motion 4: Council adopt the 2023 stock abundance forecasts, ABCs, ACLs, and OFLs as presented in Agenda Item D.2, Supplemental Preseason Report I, with the modifications identified in Agenda Item D.2.a, Supplemental STT Report 1.

Kyle Adicks/Phil Anderson (Motion 4 carried unanimously)

Motion 5: Council adopt for STT compilation and analysis the proposed initial salmon management alternatives for the 2023 non-Indian ocean fisheries as developed by the Salmon Advisory Subpanel and described in <u>Agenda Item D.3.e</u>, <u>Supplemental SAS Report 1</u>, <u>March 6, 2023</u>.

Kyle Adicks/Phil Anderson (Motion 5 carried unanimously)

Motion 6: Council adopt for STT analysis the following initial Treaty Troll salmon management measures.

Alternative I:50,000 Chinook and 62,000 cohoAlternative II:40,000 Chinook and 52,000 cohoAlternative III:30,000 Chinook and 42,000 coho

The alternatives consist of a May 1 – June 30 Chinook-directed fishery and a July 1 – September 15 all-species fishery. The Chinook quota should be evenly split between the two time periods.

Joe Oatman/Kyle Adicks (Motion 6 carried unanimously)

Motion 7: Council adopt the following Purpose and Need Statement and Final Preferred Alternatives for electronic monitoring under Agenda Item F.5.

Purpose and Need Statement from <u>Agenda Item F.5, Supplemental Attachment 2</u>:

"This action is needed to create and ensure flexibility in the electronic monitoring (EM) program in order to reduce potential costs. Current regulatory deadlines for EM video review providers to submit required feedback reports to fishing vessels, and video review data summary reports as well as logbook data to NMFS may need to be revised to create more flexibility for EM video review providers. In addition, the regulations need clarification to ensure the intended flexibility regarding the process to evaluate and summarize EM video review data via the West Coast EM Program Manual (EM Manual). Therefore, the Council is considering changes to the current deadlines and requirements.

The purpose of extending the regulatory deadlines and clarifying regulations regarding the EM Manual is to provide positive benefits to participants and the nation, and to lower overall costs of the program while still meeting the data collection and data quality requirements of the EM program."

Final Preferred Alternatives

• Alternative 2 – Electronic Monitoring providers would have no more than 60 days to submit feedback for Electronic Monitoring Summary Reports.

- Alternative 4 Electronic Monitoring providers would be required to submit logbook data to NMFS within seven business days of receipt from the vessel operator.
- Alternative 5 Regulatory language would be revised from: "The EM service provider must process vessels' EM data and logbooks according to a prescribed coverage level or sampling scheme, as specified by NMFS in consultation with the Council, and determine an estimate of discards for each trip using standardized estimation methods specified by NMFS. NMFS will maintain manuals for EM and logbook data processing protocols on its website." To: "The EM service provider must process vessels' EM data and logbooks according to a prescribed review methodology, as specified by NMFS in the EM Manual on its website."

Phil Anderson/Bob Dooley (Motion 7 carried unanimously)

Motion 8: Council adopt for public review the definition of "stock" for the following species, as the PPA,

Alternative 1 (one coastwide stock):

- 1. Canary rockfish
- 2. Dover sole
- 3. Pacific spiny dogfish
- 4. Petrale sole
- 5. Rex sole
- 6. Sablefish
- 7. Shortspine thornyhead; and

Alternative 2 (2 stocks, north and south of 40° 10' N. lat.)

1. Lingcod

Summary Table	

Species	Alternative	Stock Area(s) Delineation
Canary rockfish	1	Single Stock
Dover sole	1	Single Stock
Pacific spiny dogfish	1	Single Stock
Petrale sole	1	Single Stock
Rex sole	1	Single Stock
Sablefish	1	Single Stock
Shortspine thornyhead	1	Single Stock
Lingcod	2	N. of 40° 10' N. lat. stock and S. 40° 10' N. lat. stock

Lynn Mattes/Heather Hall (Motion 8 carried unanimously)

Motion 9: Council adopt for public review the definition of "stock" for the following species, as the PPA,

Species	Alternative	Stock Area(s) Delineation
Black rockfish	3	Washington stock, Oregon stock, & California stock
Quillback rockfish	3	Washington stock, Oregon stock, & California stock

Copper rockfish	2a	Washington + Oregon stock, & California stock
Squarespot rockfish	1	Single Stock

Caroline McKnight/Lynn Mattes (Motion 9 carried unanimously)

Motion 10: Council adopt the alternative definition of the "stock" for the following species as shown in the table below be included in the range of alternatives for public review:

Species	Alternative	Stock Area(s) Delineation
Vermilion rockfish	New	Washington + Oregon stock
Vermilion/sunset rockfish	New	California stock
Quillback rockfish	New	Washington + Oregon stock & California

Heather Hall/Butch Smith (Motion 10 carried unanimously)

Motion 11: Council make the following changes to the GMT workload and New Management Measure list (<u>Agenda Item F.8.a, REVISED GMT Report 1, March 2023</u>):

- 1. Add an item to the non-prioritized list to update the electronic monitoring discard species list
- 2. Add: Open Access registration to the non-prioritized list
- 3. Add: consideration for the use of natural bait for recreational long-leader fishery to the non-prioritized list
- 4. Add B14 LEFG follow-on to the prioritized list and add gear marking to this package
- 5. Remove:
 - a. B3 the 60-mile Bank RCA Lines
 - b. B10 the Petrale Conversion Factor

Heather Hall/Lynn Mattes (Motion 11 carried unanimously)

Motion 12: Council add and prioritize a new workload item title "Cordell Bank and Associated Conservation Area(s) Revision" and allow National Marine Fisheries Service to revise the regulatory text as appropriate in the interim as recommended by CDFW in <u>Agenda Item F.8.a</u>, <u>Supplemental CDFW Report 1, March 2023</u>.

Caroline McKnight/Corey Ridings (Motion 12 carried unanimously)

- Motion 13: Council adopt the recommendations for Alternative 1 including sub-options 1-3, Alternative 3, and Alternative 4 as recommended by the GAP in <u>Agenda Item F.4.a</u>, <u>Supplemental GAP Report 1, March 2023</u> as the Final Preferred Alternative. Marci Varemko/Bob Dooley (Motion 13 carried unanimously)
- Marci Yaremko/Bob Dooley (Motion 13 carried unanimously)
- Motion 14: Council adopt Alternative 2 with the sub-options recommended by the GAP in <u>Agenda</u> <u>Item F.4.a, Supplemental GAP Report 1, March 2023</u> and the GMT in <u>Agenda Item F.4.a,</u> <u>Supplemental GMT Report 1, March 2023</u>, as the Final Preferred Alternative. Additionally, allow NMFS, in coordination with the states, to make technical corrections to coordinates on the 75-fathom contour as needed.
- Lynn Mattes/Brad Pettinger (Motion 14 carried unanimously)

Motion 15: Council send a quick response letter to BOEM and the Governor of Oregon requesting that the current Brookings and Coos Bay Call Areas are rescinded and that BOEM not proceed in issuance of draft Wind Energy Areas (WEAs) at this time. Rather, the Council requests that BOEM restart the process to identify Call Areas and consider all waters off Oregon from 12 miles offshore and beyond, including waters that are greater than 1,300 meters in water depth, and using marine spatial planning tools to minimize siting impacts to fisheries and ecosystem resources. Exclude from further consideration all offshore banks and seamounts and require an adequate buffer zone surrounding them as determined by collaborative work by partners including PFMC, ODFW, NMFS and NCCOS.

Christa Svensson/Brad Pettinger (Motion 15 carried; Mr. Lockhart, Mr. Niles, Mr. Ugoretz, and Dr. Braby abstained)

- Motion 16: Council adopt for public review the proposed salmon management alternatives for the 2023 tribal ocean fisheries as described in <u>Agenda Item D.7.a, Supplemental STT Report</u> <u>1, Table 3 dated March 10, 2023</u>.
- Joe Oatman/Kyle Adicks (Motion 16 carried unanimously)
- Motion 17: Council to adopt for public review the alternatives for non-Indian commercial and recreational fisheries in the area north of Cape Falcon as presented in <u>Agenda Item D.7.a</u>, <u>Supplemental STT Report 1, dated March 10, 2023</u>.</u>
- Kyle Adicks/Phil Anderson (Motion 17 carried unanimously)
- Motion 18: Council to adopt for public review the alternatives for ocean commercial and recreational fisheries in the area between Cape Falcon and the Oregon/California border, as presented in <u>Agenda Item D.7.a</u>, <u>Supplemental STT Report 1</u>, <u>dated March 10</u>, 2023. John North/Christa Svensson (Motion 18 carried unanimously)
- Motion 19: Council adopt for public review, alternatives for ocean commercial and recreational salmon fisheries between the Oregon/California border and the U.S./Mexico border, as described in <u>Agenda Item D.7.a, Supplemental STT Report 1, dated March 10, 2023</u>.
- Marci Yaremko/Bob Dooley (Motion 19 carried unanimously)
- Motion 20: Council approve the Council meeting record as presented in <u>Agenda Item G.4</u>, <u>Attachment 1: Draft Council Meeting Record: 269th Session of the Pacific Fishery</u> <u>Management Council, November 2-8, 2022 (*Electronic Only*).</u>
- Phil Anderson/Virgil Moore (Motion 20 carried unanimously)
- **Motion 21**: Council appoint Mr. Paul Mirante to the Washington Charter Boat Operator position on the Groundfish Advisory Subpanel.

Phil Anderson/Heather Hall (Motion 21 carried unanimously)

Motion 22: Council appoint Dr. Michael Hinton to an At-Large position on the Scientific and Statistical Committee.

Marci Yaremko/Bob Dooley (Motion 22 carried unanimously)

Motion 23: Council appoint Ms. Cassandra Leeman to the Oregon Department of Fish and Wildlife position on the Salmon Technical Team and Model Evaluation Workgroup. Caren Braby/Brad Pettinger (Motion 23 carried unanimously)

Motion 24: Council appoint Dr. Cheryl Barnes to the Oregon Department of Fish and Wildlife position on the Scientific and Statistical Committee.

Caren Braby/Brad Pettinger (Motion 24 carried unanimously)

Motion 25: Council appoint Dr. Alexandrea Safiq to the Washington Department of Fish and Wildlife position on the Salmon Technical Team. Heather Hall/Butch Smith (Motion 25 carried unanimously)

- **Motion 26:** Council appoint Mr. Harrison Ibach as the fishing representative on the Groundfish Endangered Species Workgroup for the April 2023 meeting and for the long-term, designate this position as a GAP representative that is appointed every two years, consistent with the meeting schedule for this group.
- Heather Hall/Marci Yaremko (Motion 26 carried unanimously)
- Motion 27: Council adopt the MODEL FISHERY MANAGEMENT COUNCIL POLICY ON ADDRESSING ALLEGATIONS OF HARASSMENT OF PROCESS PARTICIPANTS OTHER THAN COUNCIL EMPLOYEES as represented in Agenda Item G.5, Attachment 3 March 2023 with the following amendment (underlined);

SECTION 2. BACKGROUND.

The Council process involves a complex and dynamic relationship among federal and state employees, <u>Tribal government employees</u>, Council professional staff, appointed Council members, and members of the public. These individuals frequently meet and interact at various worksites and temporary meeting locations for extended meetings amid challenging issues, which can sometimes lead to interpersonal conflict. The Council process should operate in an atmosphere of respect, collaboration, openness, safety, and equality and every individual who participates in the Council process should be treated with dignity and respect and should be free from abusive conduct and harassment.

AND

Adopt the changes to COP 1 as represented in <u>Agenda Item G.5</u>, <u>Attachment 6</u> that incorporate the applicable policy components of the harassment policy referenced above with the modification to footnote 1 as found in <u>Supplemental EAS Report 1</u>, <u>Agenda Item G.5.a</u>.

Phil Anderson/Caren Braby (Motion 27, as amended, carried unanimously)

ADJOURN

The Council meeting adjourned on Friday, March 10, 2023 at 1:20 p.m.

Marc Gorelnik Council Chair