# PRESEASON REPORT II

# PROPOSED ALTERNATIVES AND

# ENVIRONMENTAL ASSESSMENT PART 2 FOR 2023 OCEAN SALMON FISHERY REGULATIONS

**REGULATION IDENTIFIER NUMBER 0648- BL66** 



Pacific Fishery Management Council 7700 NE Ambassador Place, Suite 101 Portland, OR 97220-1384 (503) 820-2280 www.pcouncil.org

**MARCH 2023** 

# PUBLIC HEARINGS ON SALMON ALTERNATIVES

	2023 Schedule of Salmon Fishery Management Alternative Hearings					
	<u>WASHINGTON</u>		<u>OREGON</u>		<u>CALIFORNIA</u>	
7 p.m.	Monday March 20	7 p.m.	Monday March 20	7 p.m.	Tuesday March 21	
	Chateau Westport		The Mill Casino		Courtyard by Marriot Santa Rosa	
	Beach Room		Willow Beargrass Room		Sonoma Ballroom	
	710 West Hancock		3201 Tremont Ave.		175 Railroad St	
	Westport, WA		North Bend, OR		Santa Rosa, CA	
	98595		97459		95401	
	360-268-9101		541-756-8800		707-573-9000	

Written public comment on the Alternatives may be submitted to the PFMC (<u>www.pcouncil.org</u>) Public Comment Electronic Portal (<u>E-Portal</u>). The public comment deadline is 5:00 p.m. Pacific Time, March 30, 2023.

Verbal and written public comment on the Alternatives will also be accepted in person or online at the <u>April Council meeting</u> on April 2 during the public comment period for Salmon Agenda Item E.2.

# **ACKNOWLEDGMENTS**

# SALMON TECHNICAL TEAM

# DR. MICHAEL O'FARRELL, CHAIR

National Marine Fisheries Service, Santa Cruz, California

# MR. JON CAREY, VICE CHAIR

National Marine Fisheries Service, Lacey, Washington

# MS. GRACE EASTERBROOK (alternate for Ms. Kandice Morgenstern)

California Department of Fish and Wildlife, Eureka, California

#### DR. STEVE HAESEKER

U.S. Fish and Wildlife Service, Vancouver, Washington

#### **MS. CASSANDRA LEEMAN**

Oregon Department of Fish and Wildlife, Salem, Oregon

# DR. ALEXANDREA SAFIQ

Washington Department of Fish and Wildlife, Olympia, Washington

# MS. STEPHANIE THURNER (alternate for Ms. Ashton Harp)

Northwest Indian Fisheries Commission, Olympia, Washington

#### DR. RICH ZABEL

National Marine Fisheries Service, Seattle, Washington

# PACIFIC FISHERY MANAGEMENT COUNCIL STAFF

# MS. ROBIN EHLKE DR. JIM SEGER

The Salmon Technical Team and the Council staff express their thanks for the expert assistance provided by Mr. Kyle Van de Graff and Ms. Erica Weyland, Washington Department of Fish and Wildlife; Mr. Ian Pritchard and Mr. Lane Jackson, California Department of Fish and Wildlife; Mr. Eric Schindler, Oregon Department of Fish and Wildlife, and numerous other tribal and agency personnel in completing this report.

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#### LIST OF ACRONYMS AND ABBREVIATIONS

**AABM** Aggregate Abundance Based Management

ABC acceptable biological catch

annual catch limit ACL biological opinion BO BCBritish Columbia

CCC California coastal Chinook

California Current Integrated Ecosystem Assessment CCIEA

California Department of Fish and Wildlife **CDFW CFGC** California Fish and Game Commission

CO central Oregon (South end of Heceta Bank to Humbug Mountain.)

Council Pacific Fishery Management Council

catch per unit effort **CPUE** 

**CYER** Calendar year exploitation rate **Distinct Population Segment** DPS **Environmental Assessment** EA **EFH** Essential Fish Habitat

**Environmental Impact Statement** EIS **ENSO** El Niño/Southern Oscillation **ESA Endangered Species Act** 

**Evolutionarily Significant Unit ESU** 

FB Fort Bragg (southern boundary of California KMZ to Point Arena)

Fishery Regulation Assessment Model FRAM

fishery management area **FMA** fishery management plan **FMP** FONSI finding of no significant impact GSI genetic stock identification

International Pacific Halibut Commission **IPHC** Individual Stock Based Management **ISBM** 

KC California KMZ (OR/CA border to latitude 40°10'N.) Oregon KMZ (Humbug Mountain to the OR/CA border) KO

**KMZ** Klamath Management Zone Klamath River fall Chinook **KRFC** 

Lower Columbia Natural (wild Columbia River coho below Bonneville Dam) LCN LCR Lower Columbia River (wild Col. River tule fall Chinook below Bonneville Dam) Lower River Hatchery (hatchery Col. River tule fall Chinook below Bonneville Dam) LRH LRW Lower River Wild (Columbia River bright fall wild Chinook below Bonneville Dam)

minimum stock size threshold **MSST** 

Monterey (Pigeon Point to the U.S./Mexico border) MO

**NEPA** National Environmental Policy Act

Magnuson-Stevens Act **MSA** maximum sustainable yield **MSY NMFS** National Marine Fisheries Service

northern Oregon (Cape Falcon to south end of Heceta Bank) NO

NAO National Oceanic and Atmospheric Administration Administrative Order

National Oceanic and Atmospheric Administration NOAA

# LIST OF ACRONYMS AND ABBREVIATIONS (continued)

ODFW Oregon Department of Fish and Wildlife

OCN Oregon coastal natural (coho)

OFL overfishing limit

OLE Office of Law Enforcement (NOAA)

OPI Oregon Production Index OSP Oregon State Police

PDO Pacific (inter) Decadal Oscillation PFMC Pacific Fishery Management Council

PSC Pacific Salmon Commission PST Pacific Salmon Treaty

S<sub>ABC</sub> spawning escapement associated with ABC

 $S_{ACL}$  spawning escapement associated with ACL (=  $S_{ABC}$ )

SCH Spring Creek Hatchery (Col. R. tule fall Chinook returning to Spring Creek Hatchery [above

Bonneville Dam])

SEAK Southeast Alaska

S<sub>MSY</sub> MSY spawning escapement

SF San Francisco (Point Arena to Pigeon Point)

SONCC Southern Oregon/Northern California Coast (coho ESU)

SRFC Sacramento River fall Chinook
SRFI Snake River fall (Chinook) Index
SRKW Southern Resident Killer Whale
SRW Snake River wild (fall Chinook)
SRWC Sacramento River winter Chinook

STT Salmon Technical Team

SWO State Waters Only (fisheries off Oregon south of Cape Falcon)

USCG United States Coast Guard

USFWS United States Fish and Wildlife Service

WCVI West Coast Vancouver Island

WDFW Washington Department of Fish and Wildlife

#### 1.0 INTRODUCTION

This report, referred to as Preseason Report II, is the third in an annual series of four reports prepared by the Salmon Technical Team (STT) of the Pacific Fishery Management Council (Council) to document and help guide ocean salmon fishery management off the coasts of Washington, Oregon, and California. This report describes the Council's proposed ocean salmon management alternatives for 2023¹ (Alternatives) and characterizes the expected impacts on ocean salmon fisheries and the stocks that support them. The Council solicits public comments on the proposed Alternatives in preparation for adopting final management recommendations at its annual April meeting. Three public hearings are scheduled to provide opportunity for public comments on the proposed Alternatives (information is displayed on the inside front cover of this report). In addition, opportunity for public comments will be provided at the April Council meeting. Written public comments can be submitted to the PFMC Public Comment Electronic Portal (E-Portal). The deadline for submitting written comments is 5:00 p.m. Pacific Time, March 30, 2023. Verbal public comment on the Alternatives will also be accepted in person or online at the April Council meeting on April 2 during the public comment period for Agenda Item E.2.

This report constitutes the second part of an Environmental Assessment (EA) to comply with National Environmental Policy Act (NEPA) requirements for the 2023 ocean salmon management measures. The first part of this EA (Preseason Report I; PFMC 2023a, incorporated herein by reference), includes a statement of the purpose and need for the proposed action, a description of the affected environment, a description of the No-Action Alternative, and an evaluation of the No-Action Alternative's effects on the salmon stocks included in the Council's Fishery Management Plan (FMP). This second part of the EA includes an additional description of the affected environment relevant to the Council's proposed Alternatives, a description of the Alternatives, and an analysis of the environmental consequences of the Alternatives, including short term and long-term impacts of the Alternatives.

#### 2.0 SELECTION OF FINAL MANAGEMENT MEASURES

The Council's final ocean salmon season recommendations will be based on the range of Alternatives presented in this report and guidance received from deliberations at management fora such as the north of Cape Falcon planning process (sponsored by the States of Washington and Oregon and the treaty Indian tribes in that area), Pacific Salmon Commission (PSC), and from public hearings sponsored by the Council and the States of Washington, Oregon, and California. Final recommendations concerning season dates, catch quotas, and exploitation rates may vary from the Alternatives presented in this report depending upon determination of allocations, allowable harvest levels, public comment, and/or the final impact analyses completed by the STT. For example, elements of the Alternatives may be recombined to alter season patterns and quotas, or measures such as bag limits, days of fishing per week, special landing restrictions, and other specific regulatory details may also change. In addition, inseason modification of management measures may be used to ensure achievement of the Council's management objectives.

Specific details pertaining to season structure and special management measures for the treaty Indian troll fishery north of Cape Falcon are established in tribal regulations. Chinook and coho quota levels for the treaty Indian troll fishery may be adjusted if substantial changes in incidental fishing mortality result from tribal regulations, preseason or inseason.

The impact analyses presented in this document reflect uncertainties and limitations of information available at the time of the March 2023 Council meeting. At this point in the planning cycle, the STT's

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<sup>&</sup>lt;sup>1</sup> The fishery management measures under consideration would cover the period May 16, 2023 through May 15, 2024 (86 FR 26426). For ease of reference, we refer to this time period as 2023.

impact assessments reflect five key assumptions relative to stocks impacted by Canadian and Alaskan fisheries:

- 1) abundance levels for Canadian Chinook and coho stocks identical to 2022 forecasts;
- 2) for Chinook fisheries managed under the aggregate abundance-based management (AABM) provisions of the 2019 Pacific Salmon Treaty (PST) Agreement, including Southeast Alaska (SEAK), Northern British Columbia (NBC), and West Coast Vancouver Island (WCVI), 2023 fisheries were modeled using fishing effort scalars from the final 2022 preseason model run;
- 3) for Canadian Chinook fisheries managed under individual stock-based management (ISBM) regimes, the 2023 fishery inputs were modeled using recent two-year average catches to reflect anticipated fishing levels consistent with the 2019 PST Agreement;
- 4) for Canadian coho fisheries, all fisheries were modeled using 2022 final preseason fishery inputs;
- 5) for Southern U.S. inside fisheries for Chinook and inside and coastal terminal fisheries for coho, the 2022 final preseason modeled fisheries were used.

In mid-March, U.S. and Canadian fishery managers exchange information regarding preseason expectations for fisheries and the status of Chinook and coho stocks. In addition, the PSC's Chinook Model will be calibrated by the PSC Chinook Technical to determine the annual catch limits for each of the AABM fisheries under the 2019 PST Agreement. Abundances and fishery expectations will be adjusted in the Council's fishery planning models prior to the April Council meeting, and inside fisheries will be shaped by state and tribal co-managers both prior to and during the April Council meeting.

Any Alternative considered for adoption that deviates from Salmon FMP objectives or other applicable laws will require implementation by emergency rule. If an emergency rule appears to be necessary, the Council must clearly identify and justify the need for such an action consistent with emergency criteria established by the Council and the National Marine Fisheries Service (NMFS).

# 3.0 SALMON TECHNICAL TEAM CONCERNS

The Salmon Technical Team has no concerns to report in this document.

# 4.0 SALMON FISHERY MANAGEMENT PLAN REQUIREMENTS

The Council's Salmon FMP includes objectives for setting annual management measures to regulate ocean salmon fisheries between the U.S./Canada border and the U.S./Mexico border. The objectives include biological, administrative, and allocation requirements. In recommending final management measures, the Council attempts to meet all objectives in a fair and balanced manner, while maintaining established priorities.

Biological objectives for stocks originating in the Council area and impacted by Council area ocean fisheries are listed in Table 3-1 of the Salmon FMP. The objectives generally consist of meeting spawning escapement numbers associated with maximum sustainable yield (S<sub>MSY</sub>), overfishing limits (OFL), acceptable biological catch (ABC), and annual catch limits (ACL), or exploitation rate limits designed to support recovery of depressed stocks or to rebuild overfished stocks, while encompassing a long-term average harvest approximating maximum sustainable yield (MSY).

Administrative objectives are requirements for meeting other applicable law outside of the Salmon FMP. These requirements include the Endangered Species Act (ESA), international treaties, and tribal trust responsibilities. The Salmon FMP defers to measures needed to protect ESA-listed species analyzed in or required by biological opinions issued by NMFS under ESA section 7(a)(2) (referred to in the Salmon FMP

as "consultation standards"). Section 5.0 of this document provides greater detail on ESA listed species, while impacts of the proposed Alternatives on ESA listed species are included in Table 5.

The Salmon FMP requires compliance with relevant terms of the PST. Section 6.0 of this document provides greater detail on PST provisions and stocks, while impacts of the Council adopted proposed Alternatives on those stocks are included in Table 5.

Treaty trust responsibilities of the Salmon FMP require the Council to abide by Court orders in the *U.S. v. Washington* (Puget Sound), *Hoh v. Baldrige* (Washington coast), and *U.S. v. Oregon* (Columbia River) cases, and the Solicitor General opinion (Klamath River) governing allocation and management of shared salmon resources. Much of the North of Falcon forum is dedicated to annual negotiations establishing allocation among the tribes, non-Indian fishing sectors, and ocean and inside interests. The results of these negotiations allow the Council to complete final management measure recommendations while meeting its biological, administrative, and allocation objectives.

The Columbia River Treaty Tribes establish periodic management agreements with the state co-managers and Federal agencies. These agreements are approved pursuant to provisions of *U.S. v. Oregon* procedures. Recent agreements have included an entitlement for the treaty tribes of 50 percent of the coho return destined for areas upstream from Bonneville Dam. Council area fisheries are shaped in order to meet this requirement in some years.

The Yurok and Hoopa Valley Tribes are entitled to 50 percent of the total Klamath River fall Chinook (KRFC) harvest, which is calculated as a harvest of KRFC equal to that taken in all non-Indian fisheries. The Council must account for all harvest impacts when assessing the achievement of KRFC conservation objectives.

#### 5.0 SALMON SPECIES LISTED UNDER THE ENDANGERED SPECIES ACT

Since 1989, NMFS has listed the following 17 Evolutionarily Significant Units (ESUs) of salmon under the ESA:

				Federal Re	gister Notice	
Species	ESU	Status	Most Re	ecent	Original	Listing
	Chinook					
Chinook Salmon	Sacramento River Winter	Endangered	81 FR 33468	5/26/2016	54 FR 32085	8/1/1989
(O. tshawytscha)	Snake River Fall	Threatened	81 FR 33468	5/26/2016	57 FR 14653	4/22/1992
	Snake River Spring/Summer	Threatened	81 FR 33468	5/26/2016	57 FR 14653	4/22/1992
	Puget Sound	Threatened	81 FR 33468	5/26/2016	64 FR 14308	3/24/1999
	Lower Columbia River	Threatened	81 FR 33468	5/26/2016	64 FR 14308	3/24/1999
	Upper Willamette River Upper Columbia River	Threatened	81 FR 33468	5/26/2016	64 FR 14308	3/24/1999
	Spring	Endangered	81 FR 33468	5/26/2016	64 FR 14308	3/24/1999
	Central Valley Spring	Threatened	81 FR 33468	5/26/2016	64 FR 50394	9/16/1999
	California Coast	Threatened	81 FR 33468	5/26/2016	64 FR 50394	9/16/1999
	Chum					
Chum Salmon	Hood Canal Summer-Run	Threatened	81 FR 33468	5/26/2016	64 FR 14508	3/25/1999
(O. keta)	Columbia River	Threatened	81 FR 33468	5/26/2016	64 FR 14508	3/25/1999
	Coho					
Coho Salmon (O. kisutch)	Central California Coast S. Oregon/ N. California	Endangered	81 FR 33468	5/26/2016	61 FR 56138	10/31/1996
	Coast	Threatened	81 FR 33468	5/26/2016	62 FR 24588	6/5/1997
	Oregon Coast	Threatened	81 FR 33468	5/26/2016	63 FR 42587	8/10/1998
	Lower Columbia River	Threatened	81 FR 33468	5/26/2016	70 FR 37160	6/28/2005
	Sockeye					
Sockeye Salmon	Snake River	Endangered	81 FR 33468	5/26/2016	56 FR 58619	11/20/1991
(O. nerka)	Ozette Lake	Threatened	81 FR 33468	5/26/2016	64 FR 14528	3/25/1999

As the listings have occurred, NMFS has initiated formal consultations and issued biological opinions (BOs) that consider the impacts resulting from implementation of the Salmon FMP and annual management measures to listed salmonid species. NMFS has also reinitiated consultation on certain ESUs when required due to pertinent new information becoming available on the status of the stocks or on the impacts of the Salmon FMP on the stocks. The consultation standards referred to in this document are derived from those consultations and include: (1) reasonable and prudent alternatives and/or reasonable and prudent measures, (2) conservation objectives that were included as part of the proposed action subject to Section 7 consultations, and (3) NMFS requirements under ESA Section 4(d) determinations.

A list of current BOs in effect, the species they apply to, and their duration follows:

Date	Evolutionarily Significant Unit covered and effective period
3/8/1996	Snake River spring/summer and fall Chinook and sockeye (until reinitiated)
4/28/1999	Oregon Coastal natural coho, Southern Oregon/ Northern California coastal coho, Central California coastal coho (until reinitiated)
4/28/2000	Central Valley spring Chinook (until reinitiated)
4/27/2001	Hood Canal summer chum 4(d) limit (until reinitiated)
4/30/2001	Upper Willamette Chinook, Upper Columbia spring Chinook, Lake Ozette sockeye, Columbia River chum, and 10 steelhead ESUs (until reinitiated)
4/30/2004	Puget Sound Chinook (until reinitiated)
2/28/2023	California coastal Chinook (until reinitiated)
4/26/2012	Lower Columbia River Chinook (until reinitiated)
4/9/2015	Lower Columbia River natural coho (until reinitiated)
4/26/2018	Sacramento River winter Chinook (until reinitiated)

Amendment 12 to the Salmon FMP added the generic category "species listed under the ESA" to the list of stocks in the salmon management unit and modified respective escapement goals to include "manage consistent with NMFS jeopardy [consultation] standards or recovery plans to meet immediate conservation needs and long-term recovery of the species." Amendment 14 specified those listed ESUs and clarified which stocks in the FMP management unit were representative of the ESUs.

In a letter received by the Council (dated March 3, 2023), NMFS summarized existing consultation standards and provided guidance on measures needed to protect species listed under the ESA during the 2023 fishing season. The letter summarized the measures analyzed and/or recommended in the relevant NMFS' BOs on the effects of fisheries managed under the salmon FMP on listed salmon and specified limits applicable for the 2023 fishing season given abundance forecasts and other season-specific information. The letter also provides NMFS' recommendations for certain non-ESA listed stocks in the fishery.

The ESA consultation standards, exploitation rates, and other criteria in place for the 2023 management season are presented in Table 5. Some listed species are either rarely incidentally caught in Council fisheries (e.g., spring Chinook from the upper Columbia River) or already receive sufficient protection from measures implemented to limit impacts to other stocks (e.g., Central Valley spring Chinook). NMFS has determined that management actions designed to limit catch from these ESUs, beyond what will be provided by harvest constraints for other stocks, are not necessary.

Of the listed Chinook and coho, Council-managed fisheries have substantive impacts on the Sacramento River winter Chinook ESU (SRWC), Central Valley spring Chinook ESU, California coastal Chinook ESU (CCC), the natural component of the Snake River fall Chinook ESU (referred to in the FMP as Snake River wild fall Chinook (SRW), lower Columbia River (LCR) fall Chinook ESU, and all of the coho ESUs.

Additional listed salmonid ESUs found within the Council area, but not substantively impacted by Council managed fisheries, include:

C	ł	1	İ	r	1	O	O	k	

Snake River spring/summer (threatened)

Upper Willamette (threatened)

Puget Sound (threatened)

Upper Columbia River spring (endangered)

#### Sockeye

Snake River (endangered)

Ozette Lake Sockeye (threatened)

#### Chum

Columbia River (threatened)

Hood Canal summer (threatened)

#### **Steelhead**

Southern California (endangered)

South-central California coast (threatened)

Upper Columbia River (endangered)

Middle Columbia River (threatened)

Snake River Basin (threatened)

Puget Sound (threatened)

Central Valley, California (threatened)

Central California coast (threatened)

Upper Willamette River (threatened)

Lower Columbia River (threatened)

Northern California (threatened)

#### 6.0 OBLIGATIONS UNDER THE PACIFIC SALMON TREATY

In 1985 the PST was signed, setting long-term goals for the benefit of the shared salmon resources of the United States and Canada. The PSC is the body formed by the governments of Canada and the United States to implement the PST.

# 6.1 Chinook Salmon Management

A new ten-year agreement under the PST was adopted by both the U.S. and Canada and implemented beginning with the 2019 fishing year. The new agreement includes reductions to catch ceilings for the SEAK and WCVI AABM fisheries relative to the prior 2009 Agreement. For SEAK, the reductions range from 1.5 percent in years of high abundance to 7.5 percent in years of low abundance. For WCVI, the reductions range from 2.4 percent in years of high abundance to 12.5 percent in years of low abundance. Additionally, beginning with the 2019 Agreement, while annual catch limits continue to be determined using the AI from the PSC Chinook Model for the NBC and WCVI AABM fisheries, the annual catch limits for SEAK fisheries have been set using a catch-per-unit-effort (CPUE) estimate from the early winter power troll fishery (see Tables 1 and 2 in Chapter 3 of the 2019 Agreement for specifics). For 2023, the PSC approved the use of a new method for setting the annual catch limit in the SEAK AABM fishery, which incorporates both the empirical CPUE information in addition to PSC Chinook Model-based abundance projections in a multivariate approach.

Fisheries not subject to AABM regimes, including Council area fisheries, are subject to a new set of ISBM obligations under the 2019 agreement. These provisions require the calendar year exploitation rate (CYER) by all U.S. fisheries south of the U.S./Canada border on specific indicator stocks to be below some level of the average 2009 – 2015 CYER if they do not achieve their management objectives (see Attachment I in Chapter 3 of the 2019 Agreement for specifics). Similar to previous ISBM obligations, these limits are taken into account during preseason planning processes, however, relative to meeting the provisions of the PST, the CYER limits are evaluated on a postseason basis only. Canadian fisheries that are not included in AABM complexes are managed under ISBM constraints, which, similar to U.S. ISBM fisheries, require the CYER by Canadian ISBM fisheries on specific indicator stocks to be below some level of the average 2009 – 2015 CYER if they do not achieve their management objectives. Expectations for Canadian and Alaskan fisheries harvest and stock abundance forecasts are incorporated into the Chinook FRAM to estimate total exploitation rate impacts from all marine fisheries (Table 5).

Key considerations for Canadian domestic fishery management for Chinook in 2023 include: (1) meeting domestic conservation obligations for WCVI, Lower Strait of Georgia, Fraser River Spring 4.2 and 5.2, Fraser Summer 5.2, Fraser Summer 4.1 and Fraser Fall 4.1 (Harrison River) stocks; (2) meeting First Nations Food, Social and Ceremonial and treaty obligations for Chinook harvests in native fisheries; and (3) monitoring of incidental impacts during commercial and native fisheries directed at sockeye, and chum salmon. It is anticipated that the details of the fishery regulatory package off WCVI and in the Juan de Fuca-Strait of Georgia areas will be driven by levels of allowable impact on WCVI, Lower Strait of Georgia and Fraser River Chinook stocks, in addition to Interior Fraser (Thompson River) coho, and potentially Thompson and/or Chilcotin River Steelhead. Increasing the availability of Chinook salmon in key foraging areas of Southern Resident Killer Whales in the southern British Columbia (BC) region is an additional consideration which will be supported through conservation actions implemented for Fraser River and other Chinook salmon.

# 6.2 Coho Salmon Management

In 2002, the PSC adopted a management plan for coho salmon originating in Washington and Southern British Columbia river systems. The plan is directed at the conservation of key management units, four from Southern British Columbia (Interior Fraser, Lower Fraser, Strait of Georgia Mainland, and Strait of Georgia Vancouver Island) and nine from Washington (Skagit, Stillaguamish, Snohomish, Hood Canal, Strait of Juan de Fuca, Quillayute, Hoh, Queets, and Grays Harbor). Exploitation rate limits for intercepting fisheries are established for individual management units through formulas specified in the 2019 PST Southern Coho Management Plan and are based on total allowable fishery exploitation rates.

The categorical status of U.S. coho management units are reported to comply with obligations pursuant to the 2019 PST Southern Coho Management Plan. Categorical status is employed by the PSC under the 2019 PST Southern Coho Management Plan to indicate general ranges of allowable total exploitation rates for U.S. and Canadian coho management units. Three categories are employed: low (total exploitation rate less than 20 percent), moderate (total exploitation rate 20 percent to 40 percent), and abundant (total exploitation rate greater than 40 percent). For the Puget Sound management units, the 2019 PST Southern Coho Management Plan uses the thresholds and stepped harvest rate goals from the Comprehensive Coho Agreement, developed by Washington and the Puget Sound tribes, and adopted by the Council as FMP conservation objectives in November 2009. Actual exploitation rate constraints for Canadian fisheries on U.S. coho management units are determined by formulas that specify sharing of allowable exploitation rates and a "composite rule." The composite rule adjusts constraints for Canadian fishery exploitation rates based on the number of U.S. management units which fall in a given category. For example, if only one Washington coastal or Puget Sound coho management unit is in low status, Canadian fisheries are constrained to a total exploitation rate on that unit of 12 percent; if two or more Washington coastal management units are in low status, the constraint becomes 10 percent. The most restrictive exploitation rate limit for Canadian fishery impacts on U.S. coho management units is 10 percent.

For several Washington coastal coho management units, management objectives are expressed as a range of spawning escapements expected to produce MSY. Allowable exploitation rates are calculated from the forecast abundance and the lower end of the escapement range and used to classify the categorical status of the management units. This rate is the maximum allowed under the PST when the management unit is in the moderate or abundant status, but exploitation rates up to 20 percent are allowed if the management unit is in the low abundance status.

For 2023, Puget Sound and Washington coast coho constraints are as follows:

F	м	Р

1 1411		
FMP Stock	Total Exploitation Rate Constraint <sup>al</sup>	Categorical Status <sup>a/</sup>
Skagit	35%	Low
Stillaguamish	50%	Normal
Snohomish	40%	Low
Hood Canal	45%	Low
Strait of Juan de Fuca	40%	Low
Quillayute Fall	59%	
Hoh	65%	
Queets	65%	
Grays Harbor	65%	

PST Southern Coho Management Plan

U.S. Management Unit	Total Exploitation Rate Constraintb/	Categorical Status <sup>c/</sup>
Skagit	35%	Moderate
Stillaguamish	50%	Abundant
Snohomish	40%	Moderate
Hood Canal	45%	Moderate
Strait of Juan de Fuca	40%	Moderate
Quillayute Fall <sup>c/</sup>	53%	Abundant
Hoh <sup>c/</sup>	69%	Abundant
Queets <sup>c/</sup>	53%	Abundant
Grays Harbor <sup>c/d/</sup>	69%	Abundant

a/ Preliminary. For Puget Sound stocks, the exploitation rate constraints and categorical status (Normal, Low, Critical) reflect application of Comprehensive Coho Agreement rules, as adopted in the FMP. For Washington Coast stocks, exploitation rate constraints represent MFMT. Note that under *U.S. v. Washington* and *Hoh v. Baldrige* case law, the management objectives can differ from FMP objectives provided there is an annual agreement among the state and tribal comanagers; therefore, the exploitation rates used to report categorical status do not necessarily represent maximum allowable rates for these stocks.

b/ Preliminary. For Puget Sound and Washington Coast management units, the exploitation rate constraints reflect application of the 2019 PST Southern Coho Management Plan.

c/ Categories (Abundant, Moderate, Low) correspond to the general exploitation rate ranges depicted in paragraph 8(b)(iii) of the 2019 PST Southern Coho Management Plan. For Washington Coast stocks, categorical status is determined by the exploitation rate associated with meeting the escapement goal (or the lower end of the escapement goal range). As Washington Coast stocks are managed to achieve agreed escapement goals, this exploitation rate also becomes an approximation of the maximum allowable rate unless the stock is in the "Low" status. In that case, an ER of up to 20% is allowed.

d/ Based on projected natural area spawners (wild plus hatchery strays) and MSP escapement goal of 35,400. Exploitation rate constraint subject to change should comanagers agree to a modified escapement goal under *U.S. v. Washington* and *Hoh v. Baldrige* case law.

Key considerations for Canadian fishery management for coho in 2023 are expected to include: (1) meeting domestic conservation obligations for Interior Fraser (including Thompson River) coho; (2) coho harvests by First Nations fisheries; (3) incidental impacts during commercial and First Nations fisheries directed at Chinook, chum, and especially Fraser sockeye salmon which will see a dominant late run return in 2023. The Canadian fishery regimes affecting coho are expected to be driven by Canadian domestic allowable impacts on the Thompson River component of the Interior Fraser management unit, Fraser Chinook concerns and Fraser sockeye stocks of concern co-migrating with the late run.

In years prior to 2014, Canadian fisheries were managed so as not to exceed a three percent maximum exploitation rate. In May 2014, Canada decided to permit up to a 16 percent exploitation rate on upper Fraser coho in Canadian fisheries to allow for impacts in fisheries directed at a record Fraser sockeye forecast. Since 2015, upper Fraser coho in Canadian fisheries have been managed per low status limitations. The projected status of Canadian coho management units in 2023 indicates continuing concerns for the condition of Interior Fraser coho. The Interior Fraser coho management unit is anticipated to remain in low abundance status, resulting in a requirement to constrain the total mortality fishery exploitation rate for 2023 Southern U.S. fisheries to a maximum of 10.0 percent.

#### 7.0 DESCRIPTION OF THE ALTERNATIVES

Detailed information on the proposed 2023 ocean salmon management measure Alternatives is presented in Table 1 (non-Indian commercial), Table 2 (recreational), and Table 3 (treaty Indian). Notable changes from recent seasons that are reflected in the action Alternatives are highlighted below. Table 5 and Appendix A also include information on the Alternatives. The 'no action' Alternative (2022 fishery structure) are detailed in Preseason Report I (PFMC 2023a), with some information also inculede in this report in Appendix A.

Fisheries scheduled to occur prior to May 16, 2023, which were adopted as part of the 2022 management measures, may have been modified by inseason action at the March 2023 Council meeting. Any such modifications are incorporated into the 2023 season proposed Alternatives described below. The Alternatives under consideration by the Council only cover the period beginning May 16, 2023.

#### 7.1 Commercial

Alternatives for the area north of Cape Falcon reflect an increased total abundance of Columbia River Chinook and marginally reduced abundance of Columbia River hatchery coho compared to 2022 forecasts. In 2023, allowable catch of Chinook will likely be increased from 2022 due to improved forecasts for some of the key stocks that contribute to ocean fisheries north of Cape Falcon and an identical total exploitation rate limit on LCR natural tule fall Chinook. Coho catch quotas may be comparable to 2022 due to only slightly less harvestable surplus of Columbia River hatchery coho and a similar forecast of Washington coastal coho abundance.

Alternatives I and II north of Cape Falcon assign 67 percent of the troll Chinook quota to the May-June Chinook directed fishery; Alternative III assigns 50 percent of the troll Chinook quota to the May-June Chinook directed fishery. In Alternatives I and II, the May-June fishery opens May 1 seven days per week,

while the May-June fishery opens May 1 five days per week in Alternative III. In all Alternatives, subquotas in the areas north of the Queets River and in the area south of Leadbetter Point are in place during the May-June time period. In Alternatives I and II, there is a per week (Thursday-Wednesday) landing and possession limit in all areas, while Alternative III contains a five day per week (Friday-Tuesday) open period with landing and possession limits in all areas. The summer all-salmon fishery in Alternatives I and II opens seven days per week beginning July 1 while Alternative III opens five days per week beginning July 14 with Chinook landing and possession limits in place for Alternatives I and II and coho landing and possession limits in place for all Alternatives. Also in all Alternatives, the Chinook minimum size limit is 27 inches total length, all retained coho must be marked with a healed adipose fin clip, and the fishery is scheduled to open in 2024 on May 1.

Commercial fisheries south of Cape Falcon will be heavily constrained or closed owing to very low abundance forecasts for Sacramento River fall Chinook (SRFC) and Klamath River fall Chinook (KRFC). KRFC continue to be categorized as overfished, and SRFC are currently at risk of approaching an overfished condition. All Alternatives were structured to achieve the FMP guidance for KRFC under a *de minimis* fishing regime resulting in a maximum allowable exploitation rate of 10.0 percent and an expected natural area escapement of 23,614 adults.

For the area between Cape Falcon and Humbug Mountain the fishery would open either September 1 or October 1 and run through October 31 in Alternatives I and II and would be closed under Alternative III. In Alternative I, the fishery is open for all salmon from September 1 through September 30, and all salmon except coho for the month of October. Under Alternative I, there is a non-mark-selective coho retention during the month of September that is managed under a 10,000 non-marked-selected coho quota with a limit of 50 coho allowed per vessel per landing week and no more than 100 Chinook salmon allowed per vessel per landing week. In Alternative II, the fishery is open shoreward of the 40-fathom regulatory line for all salmon except coho October 1-31, with no more than 75 Chinook salmon allowed per vessel per landing week. Alternative III is closed for 2023.

The area between Humbug Mountain and OR/CA border (Oregon KMZ) is closed under all three Alternatives.

Under all Alternatives for California management areas commercial ocean salmon fisheries are closed.

# 7.2 Recreational

North of Cape Falcon under Alternative I areas north of the Queets River would open June 17 and areas south of the Queets River would open June 24 for all salmon species seven days per week. The daily bag limit north of the Queets River is two salmon only one of which may be a Chinook, plus one additional pink salmon, and the daily bag limit south of the Queets River is two salmon, only one of which may be a Chinook. The closing date in all areas would be September 30, with the exception of the area between Cape Alava and the Queets River, which would reopen for a limited area fishery October 3-7 with a daily bag limit of one salmon, Chinook only.

North of Cape Falcon under Alternative II, the areas north of the Queets River and south of Leadbetter Point would open June 24 while the area between the Queets River and Leadbetter Point would open July 1; all areas would be open for all salmon species, seven days per week. The daily bag limit in all areas would be two salmon, only one of which may be a Chinook. The closing date in all areas would be September 30.

In Alternative III, the area south of Leadbetter Point would open June 26 for all salmon species; seven days per week with a daily bag limit identical to Alternative I. The areas north of the Queets River would open

July 1 for all salmon species; seven days per week with a daily bag limit of two salmon. The area between the Queets River and Leadbetter Point would open July 2, five days per week (Sunday-Thursday) with a daily bag limit identical to Alternatives I and II. The closing date in all areas would be September 24, except for the area between the Queets River and Leadbetter Point that has a closing date of September 30.

In all Alternatives north of Cape Falcon, all retained coho must be marked with a healed adipose fin clip, and an impact neutral non-selective coho fishery may be considered through inseason management action later in the season.

South of Cape Falcon between Cape Falcon and the OR/CA border under Alternatives I and II the area would be open for all salmon except Chinook salmon from June 17 through August 31 with a 110,000 and 100,000 marked coho quota, respectively. Under Alternative III the area would be open for all salmon except Chinook salmon from June 17 through August 31 with a 90,000 marked coho quota in the area between Cape Falcon and Humbug Mountain and closed in the Oregon KMZ. A non-mark-selective coho fishery would be open from September 1 through September 30 from Cape Falcon to Humbug Mountain in all three Alternatives with different quotas for each Alternative.

In the area between Cape Falcon and Humbug Mountain, Chinook salmon fisheries would open September 1 and run through October 31 in Alternatives I and II and are closed under Alternative III.

Under all Alternatives for California management areas recreational ocean salmon fisheries are closed.

# 7.3 Treaty Indian

Tribal troll Alternatives were proposed and will be evaluated during the North of Falcon process.

The proposed Alternatives include a May-June Chinook directed fishery and an all-species fishery targeting coho and Chinook from July 1 to September 15. All Alternatives assign 50 percent of the Chinook quota to each fishing season. The May-June Chinook fishery opens May 1 and allows for the retention of all salmon except coho. The minimum total lengths for Chinook and Coho are 24 inches and 16 inches, respectively.

Any balance of fish remaining from the Chinook directed fishery may be transferred to the all-species fishery on an impact neutral basis.

#### 8.0 AFFECTED ENVIRONMENT AND ANALYSIS OF IMPACTS

The affected environment consists of the following components:

- Target (FMP) species
- Social or economic environments
- Non-target species, including ESA-listed salmonids
- Essential Fish Habitat
- Public health or safety
- ESA listed non-salmonid species or critical habitat, including ESA-listed marine mammals
- Non-ESA-listed marine mammals
- Biodiversity or ecosystem function

# 8.1 Salmon Stocks in the Fishery

Target stocks include Chinook, coho, and pink salmon stocks identified in Appendix A, Table A-1 of Preseason Report I (Part 1 of this EA; PFMC 2023a). ESA-listed Chinook and coho species are not targeted in Council area salmon fisheries but will be included in the analysis of effects on target species because

they are impacted coincidentally with targeted salmon stocks and frequently constrain access to targeted stocks. Environmental impacts to other ESA listed species (e.g., marine mammals) from the Alternatives will be analyzed in a later section of this EA.

A description of the historical baseline for this component of the affected environment is presented in the Review of 2022 Ocean Salmon Fisheries (PFMC 2023a). The current status (2023 ocean abundance forecasts) of the environmental components expected to be affected by the 2023 ocean salmon fisheries regulation Alternatives (FMP salmon stocks) are described in the 2023 Preseason Report I (PFMC 2023b). The criteria used to evaluate whether there are significant effects from the Alternatives on target stocks are achievement of conservation objectives, ACLs, and rebuilding criteria. For ESA listed species (also referred to as 'stocks' in this document) impacted by the fishery, ESA consultation standards are applied to determine whether there are significant effects. The Salmon FMP conservation objectives are based on the best available science and are intended to prevent overfishing while achieving optimum sustainable yield from West Coast salmon fisheries as required by the Magnuson-Stevens Act (MSA). The ESA consultation standards are likewise based on the best available science and are intended to ensure that fishery impacts do not appreciably reduce the likelihood of survival and recovery of listed species. FMP conservation objectives also include criteria for rebuilding overfished stocks. Therefore, conservation objectives and consultation standards are appropriate indicators for determining the significance of fishery management actions.

#### 8.1.1 Chinook Salmon

Fishery quotas under all of the of Alternatives are presented in Table 4. Stock-specific management criteria and their forecast values under the Alternatives are provided in Table 5. Projected fishery landings, bycatch, and bycatch mortality under the Alternatives are summarized in Table 6. Table 7 provide a breakdown of impacts by fishery and area for LCR natural tule Chinook. Appendix A presents tables of adult SRFC impacts, KRFC impacts, and the SRWC age-3 impact rate, stratified by fishery, month, and management area under the three Alternatives. Also included in Appendix A are impacts or impact rates expected under the 'No Action' Alternative (2022 fisheries).

#### 8.1.1.1 North of Cape Falcon

Abundance projections important to Chinook harvest management north of Cape Falcon in 2023 are:

• Columbia River hatchery tules. Combined production of Lower River Hatchery (LRH) and Spring Creek Hatchery (SCH) stocks returning to the Columbia River is forecasted to be 213,200, which is higher than the 2022 preseason expectation of 164,200. The LRH forecast is 77,100, which is greater than the forecast of 73,000 in 2022. The SCH forecast is 136,100, which is greater than the 2022 forecast of 91,200.

The primary Chinook salmon management objective shaping the Alternatives north of Cape Falcon is:

• NMFS consultation standards and annual guidance for ESA listed stocks as provided in Section 5.0 above. Relevant ESA-listed stocks for the area north of Cape Falcon include LCR natural tule Chinook, LRW fall Chinook, and SRW fall Chinook.

Descriptions pertaining to the achievement of key objectives for Chinook salmon management north of Cape Falcon are found below.

• *LCR natural tule fall Chinook*. The Alternatives have exploitation rates on LCR natural tule fall Chinook that range from 36.4 percent to 39.1 percent when combined with 2022 preseason harvest rates for Columbia River fisheries. In-river fisheries have yet to be shaped for 2023. In Alternative

I, the exploitation rate exceeds the 38.0 percent NMFS consultation standard maximum for 2023. Additional shaping of PSC and inriver fisheries prior to the April Council meeting may result in changes to the anticipated ERs presented in the Alternatives. LCR tules are the constraining Chinook stock for fisheries north of Cape Falcon in 2023.

- *LRW fall Chinook*. The Alternatives have ocean escapement values ranging from 8,600 to 8,700, which exceeds the ESA consultation standard of 6,900 minimum ocean escapement. LRW Chinook will not constrain ocean fisheries north of Cape Falcon in 2023.
- SRW fall Chinook. The Alternatives have ocean exploitation rates ranging from 41.7 percent to 51.3 percent of the base period exploitation rate, which is less than the ESA consultation standard of no more than 70 percent of the 1988-1993 base period exploitation rate for all ocean fisheries. SRW Chinook will not constrain ocean fisheries north of Cape Falcon in 2023.

For Chinook fisheries north of Cape Falcon, Alternatives II and III satisfy NMFS's ESA consultation standards and guidance, FMP conservation objectives, and all other objectives for relevant Chinook stocks (Table 5). The NMFS's ESA consultation standard for LCR natural tule fall Chinook is exceeded in Alternative I.

# 8.1.1.2 South of Cape Falcon

Status of Chinook stocks important to 2023 Chinook harvest management south of Cape Falcon are:

- *SRFC*. The Sacramento Index forecast is 169,767, which is lower than the 2022 forecast of 396,458.
- *KRFC*. The ocean abundance forecast for this stock is 75,256 age-3, 27,198 age-4, and 1,339 age-5 fish. These compare to the 2022 forecasts of 154,998 age-3, 43,211 age-4, and 1,908 age-5 fish.
- *SRWC*. The forecast of age-3 escapement absent fishing is 4,540, which is less than the 2022 forecast of 5,971.

Key Chinook salmon management objectives shaping the Alternatives south of Cape Falcon are:

- A KRFC natural area spawner escapement of at least 23,614 adults, which is produced, in expectation, by a maximum exploitation rate of 10.0 percent (FMP control rule).
- A SRFC hatchery and natural area spawner escapement of at least 122,000 adults (FMP control rule).
- NMFS consultation standards and annual guidance for ESA listed stocks as provided in Section 5.0 above. Relevant ESA-listed stocks for the area south of Cape Falcon include SRWC, California coastal Chinook, SRW fall Chinook, and LCR natural tule Chinook.

The maximum allowable exploitation rate for KRFC in 2023 is 10.0 percent, which is a *de minimis* exploitation rate. In such cases, the FMP stipulates:

"When recommending an allowable de minimis exploitation rate in a given year, the Council shall also consider the following circumstances:

- The potential for critically low natural spawner abundance, including considerations for substocks that may fall below crucial genetic thresholds;
- Spawner abundance levels in recent years;

- The status of co-mingled stocks;
- Indicators of marine and freshwater environmental conditions;
- Minimal needs for Tribal fisheries;
- Whether the stock is currently in an approaching an overfished condition;
- Whether the stock is currently overfished;
- Other considerations as appropriate."

The Salmon Technical Team has assessed these circumstances, with the exception of indicators of marine and freshwater environmental conditions and minimal needs for Tribal fisheries.

#### Potential for low spawner abundance

The potential for critically low natural spawner abundance is considered high. The 2023 minimum natural-area spawner escapement of 23,614 adults is below the minimum stock size threshold (MSST; 30,525). A natural-area escapement of 23,614 adults would represent the 12th lowest value over the past 45 years of data.

#### Substocks

To assess the potential for critically low abundance of substocks, a statistical model (PFMC 2007, Appendix D) was applied to historical run size data to assess the probability that escapement to either the Salmon, Scott, or Shasta rivers would fall below 720 adults, given a total, basin-wide natural area escapement of 23,614 adults in 2023. The 720 escapement threshold for these substocks was based on effective population size (genetic) considerations. Application of the model suggested that at least one of the substocks would fall below the 720 adult threshold with a probability of 0.39.

#### Recent spawner abundance

The natural-area adult spawner escapement has been lower than MSST in seven of the last ten years and four of the last five years. The 2023 forecast of natural-area spawners in the absence of fishing is 26,238 adults, which is below the maximum sustainable yield spawner escapement ( $S_{MSY}$ ; 40,700) and the MSST. If fishing seasons are structured such that the maximum allowable exploitation rate of 10 percent is met, the natural-area adult spawner expectation is 23,614, which is lower than the MSST and  $S_{MSY}$ .

#### Comingled stocks

With regard to co-mingled stocks, Sacramento River fall Chinook have a low abundance forecast and are likely to constrain fisheries in 2023.

#### Approaching an overfished condition

The KRFC stock currently meets the criteria for being at risk of approaching an overfished condition.

#### Overfished status

KRFC was declared overfished following the 2017 escapement and continues to meet the criteria for overfished status in 2023.

Descriptions pertaining to the achievement of key objectives for Chinook salmon management south of Cape Falcon are found below.

• *SRFC*. The control rule-defined minimum of 122,000 hatchery and natural area adult spawners is met by each of the Alternatives.

- *KRFC*. The control rule-defined minimum of 23,614 natural area adult spawners is met by each of the Alternatives.
- SRWC. The ESA consultation standard that (1) limits the forecast age-3 impact rate in 2023 fisheries south of Point Arena to a maximum of 20.0 percent and (2) specifies time/area closures and minimum size limit constraints south of Point Arena, is met by each of the Alternatives.
- *California coastal Chinook*. NMFS guidance to limit the forecast KRFC age-4 ocean harvest rate to a maximum of 10.0 percent is met by each of the Alternatives.

Each of the Alternatives for Chinook fisheries south of Cape Falcon satisfies NMFS ESA consultation standards and guidance. The projected exploitation rates for SRFC and KRFC are lower than the maximum levels specified by their control rules in for 2023. However, KRFC does not meet its conservation objective of 40,700 natural area adult spawners under any of the Alternatives (Table 5).

#### 8.1.2 Coho Salmon

Fishery quotas under the Alternatives are presented in Table 4. Stock-specific management criteria and their forecast values under the Alternatives are provided in Table 5. Projected fishery landings, bycatch, and bycatch mortality under the Alternatives are summarized in Table 6. Table 7 provides a breakdown of impacts by fishery and area for Lower Columbia Natural (LCN), Oregon Coastal Natural (OCN), and Southern Oregon/Northern California Coastal (SONCC) coho populations. Table 8 provides expected coho mark rates for west coast fisheries by month.

Abundance projections important to coho harvest management in Council area fisheries in 2023 are:

- Oregon Production Index (OPI) Hatchery coho. The forecast for hatchery coho from the Columbia River and the coast south of Cape Falcon of 896,900 is lower than the 2022 forecast of 1,003,500. The Columbia River early coho forecast is 481,800 compared to the 2022 forecast of 592,500, and the Columbia River late coho forecast is 404,300 compared to the 2022 forecast of 404,700.
- OCN coho. The OCN forecast is 238,800 compared to the 2022 forecast of 222,400.
- LCN coho. The LCN forecast is 45,500 compared to the 2022 forecast of 65,700.
- Puget Sound coho. Among Puget Sound natural stocks, Skagit, Snohomish, Hood Canal, and Strait of Juan de Fuca coho are in the low category. Stillaguamish coho are in the normal category.
- *Interior Fraser (Thompson River) coho.* This Canadian stock continues to be depressed and will continue to constrain ocean coho fisheries north of Cape Falcon.
- Washington coastal coho. Forecasts for Washington coastal coho stocks as an aggregate are similar for natural stocks and increased for hatchery stocks compared to 2022. Among Washington coastal natural stocks, Quillayute fall, Queets, Hoh and Grays Harbor coho are all in the abundant category under the PST Southern Coho Management Plan.

Key coho salmon management objectives shaping the Alternatives are:

• NMFS consultation standards and annual guidance for ESA listed stocks as provided in Section 5.0 above. Relevant stocks include Central California Coast coho (south of the Oregon/California border), SONCC coho, OCN coho, and LCN coho. The maximum allowable exploitation rates for 2023 are: (1) a combined marine/freshwater exploitation rate not to exceed 20.0 percent for OCN coho, (2) a combined exploitation rate in marine-area and mainstem Columbia River fisheries not to exceed 23.0 percent for LCN coho, and (3) a total exploitation rate not to exceed 16.0 percent for the Trinity River component of SONCC coho and a total exploitation rate not to exceed 15.0 percent for all other components of the SONCC coho ESU. Furthermore, coho retention is prohibited in all California ocean fisheries.

• Salmon FMP conservation objectives and obligations under the PST Southern Coho Management Plan for stocks originating along the Washington coast, Puget Sound, and British Columbia as provided in Section 6.2 above. The forecasts for Washington coastal coho stocks are abundant in 2023; these stocks contribute to fisheries off Washington. Forecasts for some Puget Sound and Interior Fraser coho stocks in 2023 are low; however, the majority of the exploitation on these stocks occurs in Puget Sound and will be addressed in development of fishing seasons for inside waters during the North of Falcon co-management process by the state and tribes of Washington prior to the April Council meeting. Because of their abundance status, Interior Fraser coho are subject to an exploitation rate ceiling of 10.0 percent in southern U.S. fisheries under the PST Southern Coho Management Plan.

Descriptions pertaining to the achievement of key objectives for coho salmon management are found below.

- *LCN coho*. All Alternatives satisfy the maximum 23.0 percent exploitation rate when 2023 projected marine impacts are combined with projected impacts, based on historic sharing agreements, for mainstem Columbia River fisheries. In-river fisheries have yet to be shaped for 2023. Marine exploitation rates projected for the 2023 Alternatives range from 14.9 percent to 10.9 percent.
- Queets natural coho. The FMP MSY adult spawner objective for Queets natural coho is 5,800; projected ocean escapement values for the 2023 Alternatives range from 10,300 to 10,700. The preseason ocean age 3 forecast for Queets natural coho is 12,400.
- Interior Fraser coho. In Alternative I, the Southern U.S. exploitation rate exceeds the 10.0 percent limit required by the PST Southern Coho Management Plan when 2023 projected marine impacts are combined with the 2022 preseason modeled impacts for Puget Sound fisheries. Shaping of the State and Tribal inside fisheries will occur during the North of Falcon process, and ocean fisheries may require further shaping before final management measures are adopted in order to comply with the PST limit.
- Puget Sound coho. Total exploitation rates for all Puget Sound stocks, except Skagit natural, are less than the maximum allowed under the FMP matrix in all Alternatives when 2023 projected marine impacts are combined with the 2022 preseason modeled impacts for Puget Sound fisheries. In all Alternatives, Skagit natural coho exceed the maximum total exploitation rate allowed under the FMP matrix when 2023 projected marine impacts are combined with the 2022 preseason modeled impacts for Puget Sound fisheries. Shaping of the State and Tribal inside fisheries will occur during the North of Falcon process, and ocean fisheries may require further shaping before final management measures are adopted in order to comply with the FMP limits.

In Alternative I, the Southern U.S. exploitation rate on Interior Fraser coho exceeds the limit of 10.0 percent under the PST Southern Coho Management Plan. Additionally, the total exploitation rate on Skagit natural coho exceeds the FMP limit of 35.0 percent in all three Alternatives (Table 5).

#### 8.1.3 Pink Salmon

Pink salmon merit management consideration in 2023. Impacts on Chinook and coho in pink-directed fisheries may be part of negotiations to reach a final agreement in North of Cape Falcon ocean and Puget Sound fisheries.

# 8.1.4 Summary of Environmental Impacts on Target Stocks

Stock forecasts for some Canadian Chinook and coho stocks, Oregon Coast Chinook stocks, and the annual catch limits for the SEAK, NBC, and WCVI AABM Chinook fisheries are not known at this time, and preliminary values have been used in the analyses presented in this report. These forecasts and limits are

expected to be available prior to the April Council meeting. Negotiations in the North of Falcon process will not be completed until the April Council meeting. These negotiations affect allocation of stock impacts primarily among inside fisheries (State, Tribal, recreational, various commercial sectors, etc.) but also between inside and ocean fisheries.

Environmental impacts on salmon stocks are assessed based on compliance with conservation objectives, ACLs, rebuilding plans, and ESA consultation standards. As noted in the description of the Alternatives (Tables 1, 2, and 3), if analyses using the updated values and the results of these negotiations do not result in compliance with FMP conservation objectives or ESA consultation standards, some Alternatives will not be viable and impacts in Council area fisheries will need to be modified to comply with all applicable objectives and standards. If updated values and negotiations result in compliance with applicable objectives and standards, Council area fishery impacts would not increase; therefore, the analysis of effects would include the upper bound of a reasonable range of effects under the Alternatives considered for 2023 Council area ocean salmon fisheries.

# 8.1.4.1 Targeted Salmon Stocks

Based on current assumptions regarding Canadian, and inside fishery impacts, all target salmon stocks (non-ESA listed) meet their FMP conservation objectives under Alternatives I, II, and III, with the exception of Skagit natural coho in all three Alternatives (Table 5).

#### 8.1.4.2 ESA Listed Salmon Species

Based on current assumptions regarding Canadian and inside fishery impacts, impacts on all ESA listed salmon species meet their ESA consultation standards, except for LCR natural tule Chinook, which exceeds the allowable limit under Alternative I when combined with projections for AABM Chinook fisheries and 2022 preseason harvest rates for Columbia River fisheries (Table 5).

Council area fisheries have a minor impact on ESA-listed Puget Sound Chinook and on most Chinook stocks subject to the 2019 PST Agreement. At this point there appears to be sufficient flexibility within Council and inside area fisheries as a whole to achieve protection for the Puget Sound Chinook ESU.

#### 8.2 Socioeconomics

In general, Council-area ocean salmon fisheries are managed to meet conservation objectives for stocks that are expected to achieve optimum yields while minimizing impacts on depressed stocks. While analysis of biological impacts is organized around salmon stocks that spawn in particular rivers, socioeconomic impacts under the regulatory Alternatives are analyzed by ocean fishery management areas as described in the Salmon FMP. Although most stocks range across several areas, the abundance of individual stocks varies by time and area, thus the use of management areas facilitates more optimal management of each stock than would be possible with coastwide regulations. From north to south, the fishery management areas are: (1) from the U.S./Canada border to Cape Falcon (45°46' N. lat.), which is on the Oregon coast south of the Columbia River mouth; (2) between Cape Falcon and Humbug Mountain (42°40' N. lat.) on Oregon's southern coast; (3) the Oregon KMZ, which covers ocean waters from Humbug Mountain to the Oregon/California border (42° N. lat.); (4) the California KMZ includes the area from the Oregon/California border to Latitude 40°10' N. in northern California, (5) from Latitude 40°10' N. to Point Arena (38°57' N. lat.) in Mendocino County; (6) from Point Arena to Pigeon Point (37°11' N. lat.) north of Santa Cruz; and (7) from Pigeon Point to the U.S./Mexico border. There are also numerous subdivisions within these areas that are used to further balance stock conservation and harvest allocation needs. The following analysis of impacts on users of the resource and fishing communities is organized around these seven broad management areas. Figure 3 provides a map of the boundaries of these areas, also showing the main salmon ports.

Tribal ocean fisheries (including Washington State statistical area 4B) occur only in the area north of Cape Falcon. The Lower Elwha Klallam, Jamestown S'Klallam, Port Gamble S'Kallam, Makah, Quileute, Hoh, and Quinault Tribes all have fishery areas in the northern part of the area north of Cape Falcon (Table 3). Other federally-recognized tribes participate in in-river fisheries.

The Review of 2022 Ocean Salmon Fisheries (PFMC 2023a) provides an historical description of the salmon fishery affected environment. In addition to stock status assessments, the document reports socioeconomic impacts of historical fisheries and analyzes the current socioeconomic status of West Coast salmon fisheries. For the purpose of characterizing the socioeconomic impact of non-tribal Council-area ocean salmon fisheries, commercial exvessel value, recreational fishing trips, and community level personal income impacts resulting from both commercial and recreational fishing activities are used.

The short-term economic effects of the regulatory Alternatives for non-Indian fisheries are shown in Tables 9 and 10. Table 9 shows projected commercial troll impacts expressed in terms of estimated potential exvessel value by catch area. Table 10 shows projected recreational fisheries impacts in terms of the number of projected angler-trips and community personal income impacts associated with those activities by port area. Note that exvessel values shown under the Alternatives for the commercial troll fishery in Table 9 and income impact values shown for the recreational fishery in Table 10 are not directly comparable. More directly comparable measures of short-term economic impacts from commercial and recreational salmon fisheries appear in Figures 1 and 2, which show estimated community income impacts under the respective sets of commercial troll and recreational fishery Alternatives, compared to historical impacts in real (inflation-adjusted) dollars. Both commercial and recreational income impact estimates provided in these figures are based on landing ports. In general, income impacts are estimates of the amount of personal income generated by the economic linkages associated with a particular activity (see Chapter IV of the Review of 2022 Ocean Salmon Fisheries for additional description of income impact estimates). Income impacts are a measure of relative economic activity. Differences in income impacts between an Alternative and the value for the 2022 fishery indicate the expected short-term impact of the Alternative compared with taking no action, (i.e., if 2022 regulations were to remain in place). Differences in income impacts between an Alternative and recent inflation-adjusted average values provide context for the current estimates within recent historical trends. While reductions in income impacts associated with an activity may not necessarily reflect net losses in a particular community (depending on the degree to which there is compensating activity), they are likely to indicate losses to the community's businesses and individuals that depend on the lost activity for their livelihood.

Total economic effects for non-Indian fisheries under the Alternatives may vary more or less than is indicated by the short-term impacts on ocean fisheries reported below. Salmon that are not harvested in the ocean do not necessarily result in an economic loss, as they may become available for additional inside harvest in non-Indian commercial, tribal, and recreational fisheries or may provide additional spawning escapement. Thus, Alternatives that restrict ocean harvests may increase opportunities for inside harvesters (e.g., higher commercial revenue or more angler trips) or contribute to higher inside CPUE (i.e., lower costs for commercial harvesters and/or higher success rates for recreational fishers). Additionally, harvest forgone by both ocean fisheries and inside fisheries may impact future production, although the magnitude of that effect is uncertain and depends on the resulting escapement level compared to MSY escapement and the nature of the spawner-recruit relationship, both of which are influenced by habitat conditions in the ocean and in the spawning grounds.

Exvessel revenues in Table 9 are based on estimated harvest by catch area while commercial income impacts in Figure 1 are based on projected deliveries by landing area. Historically, there has been a divergence between these two measures. The difference is due to salmon caught in certain catch areas being delivered to ports in neighboring catch areas. In an attempt to account for this effect and assign income impacts to the "correct" landing area, adjustments to projections are made based on historical

patterns. The patterns are typically inferred from the most recent year's catch and landings data. For example, 2022 data shows there were deliveries of salmon: (1) caught north of Cape Falcon to landing ports between Cape Falcon and Humbug Mountain; (2) caught between Cape Falcon and Humbug Mountain to landing ports in the Oregon KMZ region; (3) caught between 40°10' N. Lat. and Point Arena (Fort Bragg Region) to landing ports in the California KMZ region (Crescent City and Eureka); (4) a small amount caught between Point Arena and Pigeon Point (San Francisco Region) to landing ports south of Pigeon Point (Monterey region); and (5) caught south of Pigeon Point to landing ports in the San Francisco region and also a small amount delivered in the California KMZ region.

The expected harvest levels used to model commercial fishery impacts are taken from Table 6. Estimated harvests do not include a relatively small amount that often occurs in the state-waters-only (SWO) fishery off southern Oregon. These total harvest estimates combined with the prior year's average Chinook weights per fish and exvessel prices per pound were assumed to be the best indicators of expected revenues per fish in the coming season. Coastwide average Chinook weight per fish in 2022 was approximately seven percent below the prior year and three percent below the recent five-year average weight; while coastwide average Chinook exvessel prices in 2022 were 14 percent below the prior year and 12 percent below the recent five-year average in inflation-adjusted terms. If this year's actual average weight per fish or exvessel prices diverge significantly from what was observed last year, then salmon exvessel revenues and resulting commercial fisheries income impacts projected in this document may prove to be correspondingly biased.

Fishing effort estimates for the recreational fishery south of Cape Falcon are based on measures developed by the STT for modeling biological impacts. STT estimates for south of Cape Falcon use multi-year averages to predict effort for the coming year. Consequently, if the multi-year average for a particular time period and area happens to be higher than last year's effort level, then the model may forecast an increase in effort for the coming year even if management measures did not change from the previous year. Estimated recreational effort does not include a relatively small amount that often occurs in the SWO fishery off southern Oregon. Recreational fishery effort north of Cape Falcon was estimated using historical CPUE estimates ("success rates") applied to salmon quotas and expected harvest levels under the Alternatives. Projections of recreational catch north of Cape Falcon were made by multiplying the proposed quotas for the two species under each Alternative by the historic ratios of actual catch to the actual quotas. Effort and economic impacts were then estimated by summing recent year weighted average coho and Chinook angler success rates multiplied by the projected coho and Chinook catch under each Alternative. Unless otherwise noted, the economic effects of the commercial and recreational fisheries Alternatives summarized below are compared in terms of estimated community income impacts.

#### 8.2.1 Alternative I

Under Alternative I, total coastwide community personal income impacts from commercial salmon fisheries are projected to be 84 percent below last year's (2022) level and 82 percent below the recent (2018-2022) inflation-adjusted average. Coastwide income impacts from recreational fishing are projected to be 532 percent below last year's level and 47 percent below the 2018-2022 inflation-adjusted average.

Commercial fishery income impacts north of Cape Falcon are projected to be 74 percent above last year and 69 percent above the 2018-2022 inflation-adjusted average.

South of Cape Falcon, total commercial fishery income impacts are projected to fall below last year's level and the 2018-2022 inflation-adjusted average by 98 percent. Due to the near complete closure of commercial Chinook harvest south of Cape Falcon under the Alternative, all areas south of Cape Falcon are projected to see decreases in commercial fishery income impacts compared with last year ranging from 87 percent for areas between Cape Falcon and Humbug Mountain, to 98 percent between Humbug Mountain and the Oregon/California border (Oregon KMZ), and 100 percent for all areas in California.

Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in commercial fishery income impacts in areas south of Cape Falcon are 84 percent, 99 percent and 100 percent, respectively. Landings between Humbug Mountain and the Oregon/California border (Oregon KMZ) are projected to occur based on catch to the north of this area.

Income impacts from recreational fisheries north of Cape Falcon are projected to be 11 percent above last year and 45 percent above the 2018-2022 inflation-adjusted average.

Total recreational fishery income impacts south of Cape Falcon are projected to be 83 percent below last year and 82 percent below the 2018-2022 inflation-adjusted average. Due to the near compete closure of recreational Chinook harvest south of Cape Falcon under the Alternative, all areas south of Cape Falcon are projected to see decreases in recreational fishery income impacts compared with last year ranging from 24 percent for areas between Cape Falcon and Humbug Mountain, to 100 percent between Humbug Mountain and the Oregon/California border (Oregon KMZ), and 100 percent for all areas in California. Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in recreational fishery income impacts in areas south of Cape Falcon are 15 percent, 100 percent and 100 percent, respectively.

Under Alternative I overall coastwide income impacts for combined non-Indian commercial and recreational ocean salmon fisheries are projected to be 69 percent below last year's level and 65 percent below the 2018-2022 inflation-adjusted average. Combined income impacts north of Cape Falcon are projected to be 25 percent above last year's level and 52 percent above the 2018-2022 inflation-adjusted average. In aggregate, combined income impacts south of Cape Falcon are projected to be 92 percent below last year's level and the 2018-2022 inflation-adjusted average. Due to the near complete closure of commercial and recreational Chinook harvest south of Cape Falcon under the Alternative, combined income impacts are projected to be below last year's levels in all areas south of Cape Falcon, ranging from decreases of 51 percent for areas between Cape Falcon to Humbug Mountain, to 99 percent for areas between Humbug Mountain and Oregon/California border (Oregon KMZ), and 100 percent for all areas in California. Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in combined coastwide income impacts in areas south of Cape Falcon are 42 percent, 99 percent and 100 percent, respectively.

Tribal ocean fisheries north of Cape Falcon would be allocated 50,000 Chinook and 62,000 coho for ocean area harvest under Alternative I. These compare with the actual 2022 allocation of 40,000 Chinook and 52,000 coho.

#### 8.2.2 Alternative II

Under Alternative II, total coastwide community personal income impacts from commercial salmon fisheries are projected to be 86 percent below last year's (2022) level and 85 percent below the recent (2018-2022) inflation-adjusted average. Coastwide income impacts from recreational fishing are projected to be 58 percent below last year's level and 52 percent below the 2018-2022 inflation-adjusted average.

Commercial fishery income impacts north of Cape Falcon are projected to be 55 percent above last year and 50 percent above the 2018-2022 inflation-adjusted average.

South of Cape Falcon, total commercial fishery income impacts are projected to fall below last year's level and the 2018-2022 inflation-adjusted average by 99 percent. Due to the near complete closure of commercial Chinook harvest south of Cape Falcon under the Alternative, all areas south of Cape Falcon are projected to see decreases in commercial fishery income impacts compared with last year ranging from 95 percent for areas between Cape Falcon and Humbug Mountain, to 99 percent between Humbug Mountain and the Oregon/California border (Oregon KMZ), and 100 percent for all areas in California.

Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in commercial fishery income impacts in areas south of Cape Falcon are 93 percent, 99 percent and 100 percent, respectively. Landings between Humbug Mountain and the Oregon/California border (Oregon KMZ) are projected to occur based on catch to the north of this area.

Income impacts from recreational fisheries north of Cape Falcon are projected to be one percent above last year and 31 percent above the 2018-2022 inflation-adjusted average.

Total recreational fishery income impacts south of Cape Falcon are projected to be 85 percent below last year and 84 percent below the 2018-2022 inflation-adjusted average. Due to the near complete closure of recreational Chinook harvest south of Cape Falcon under the Alternative, all areas south of Cape Falcon are projected to see decreases in recreational fishery income impacts compared with last year ranging from 31 percent for areas between Cape Falcon and Humbug Mountain, to 100 percent between Humbug Mountain and the Oregon/California border (Oregon KMZ), and 100 percent for all areas in California. Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in recreational fishery income impacts in areas south of Cape Falcon are 22 percent, 100 percent and 100 percent, respectively.

Under Alternative II overall coastwide income impacts for combined non-Indian commercial and recreational ocean salmon fisheries are projected to be 72 percent below last year's level and 69 percent below the 2018-2022 inflation-adjusted average. Combined income impacts north of Cape Falcon are projected to be 12 percent above last year's level and 36 percent above the 2018-2022 inflation-adjusted average. In aggregate, combined income impacts south of Cape Falcon are projected to be 93 percent below last year's level and the 2018-2022 inflation-adjusted average. Due to the near complete closure of commercial and recreational Chinook harvest south of Cape Falcon under the Alternative, combined income impacts are projected to be below last year's levels in all areas south of Cape Falcon, ranging from decreases of 58 percent for areas between Cape Falcon to Humbug Mountain, to 99 percent for areas between Humbug Mountain and Oregon/California border (Oregon KMZ), and 100 percent for all areas in California. Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in combined coastwide income impacts in areas south of Cape Falcon are 50 percent, 100 percent and 100 percent, respectively.

Tribal ocean fisheries north of Cape Falcon would be allocated 40,000 Chinook and 52,000 coho for ocean area harvest under Alternative II. These compare with the actual 2022 allocation of 40,000 Chinook and 52,000 coho.

#### 8.2.3 Alternative III

Under Alternative III, total coastwide community personal income impacts from commercial salmon fisheries are projected to be 88 percent below last year's (2022) level and 87 percent below the recent (2018-2022) inflation-adjusted average. Coastwide income impacts from recreational fishing are projected to be 62 percent below last year's level and 57 percent below the 2018-2022 inflation-adjusted average.

Commercial fishery income impacts north of Cape Falcon are projected to be 35 percent above last year and 31 percent above the 2018-2022 inflation-adjusted average.

South of Cape Falcon, total commercial fishery income impacts are projected to fall below last year's level and the 2018-2022 inflation-adjusted average by almost 100 percent. Due to closure of commercial Chinook harvest south of Cape Falcon under the Alternative, all areas south of Cape Falcon are projected to see decreases in commercial fishery income impacts compared with last year ranging from 98 percent for areas between Cape Falcon and Humbug Mountain, to 100 percent between Humbug Mountain and the Oregon/California border (Oregon KMZ), and 100 percent for all areas in California. Relative to the 2018-

2022 inflation-adjusted average, the corresponding decreases in commercial fishery income impacts in areas south of Cape Falcon are 97 percent, 100 percent and 100 percent, respectively.

Income impacts from recreational fisheries north of Cape Falcon are projected to be 10 percent below last year but 17 percent above the 2018-2022 inflation-adjusted average.

Total recreational fishery income impacts south of Cape Falcon are projected to be 86 percent below last year and 85 percent below the 2018-2022 inflation-adjusted average. Due to closure of recreational Chinook harvest south of Cape Falcon under the Alternative, all sub-areas south of Cape Falcon are projected to see decreases in recreational fishery income impacts compared with last year of 38 percent for areas between Cape Falcon and Humbug Mountain, 100 percent between Humbug Mountain and the Oregon/California border (Oregon KMZ), and 100 percent for all areas in California. Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in recreational fishery income impacts in areas south of Cape Falcon are 30 percent, 100 percent and 100 percent, respectively.

Under Alternative III overall coastwide income impacts for combined non-Indian commercial and recreational ocean salmon fisheries are projected to be 75 percent below last year's level and 73 percent below the 2018-2022 inflation-adjusted average. Combined income impacts north of Cape Falcon are projected to be less than one percent below last year's level but 21 percent above the 2018-2022 inflation-adjusted average. In aggregate, combined income impacts south of Cape Falcon are projected to be 94 percent below last year's level and the 2018-2022 inflation-adjusted average. Due to closure of commercial and recreational Chinook harvest in all areas south of Cape Falcon under the alternative, combined income impacts are projected to be below last year's levels in all areas south of Cape Falcon, ranging from decreases of 63 percent for areas between Cape Falcon to Humbug Mountain, to 100 percent for areas between Humbug Mountain and Oregon/California border (Oregon KMZ), and 100 percent for all areas in California. Relative to the 2018-2022 inflation-adjusted average, the corresponding decreases in combined coastwide income impacts in areas south of Cape Falcon are 57 percent, 100 percent and 100 percent, respectively

Tribal ocean fisheries north of Cape Falcon would be allocated 30,000 Chinook and 42,000 coho for ocean area harvest under Alternative III. These compare with the actual 2022 allocation of 40,000 Chinook and 52,000 coho.

# 8.2.4 Summary of Impacts on the Socioeconomic Environment

Coastwide combined commercial and recreational salmon fishery income impacts under the Alternatives are projected to be well below last year's (2022) levels, with reductions ranging from 69 percent under Alternative I, and 72 percent under Alternative II, to 75 percent under Alternative III. These levels also represent reductions relative to the recent (2018-2022) inflation-adjusted averages ranging from 65 percent under Alternative I, 69 percent under Alternative II, and 73 percent under Alternative III.

Coastwide income impacts from commercial salmon fisheries are projected to be below last year and the 2018-2022 inflation-adjusted average under all three Alternatives. Reductions compared with last year range from 84 percent under Alternative I, 86 percent under Alternative II and 88 percent under Alternative III. Reductions compared with the 2018-2022 inflation-adjusted average range from 82 percent under Alternative I, 85 percent under Alternative II and 87 percent under Alternative III. North of Cape Falcon, commercial salmon fisheries income impacts are projected to be above last year and the 2018-2022 inflation-adjusted average under all three Alternatives. Increases compared with last year range from 74 percent under Alternative I, 55 percent under Alternative II and 35 percent under Alternative III. Increases compared with the 2018-2022 inflation-adjusted average range from 69 percent under Alternative I, 50

percent under Alternative II and 31 percent under Alternative III. All areas south of Cape Falcon would see reductions in commercial fisheries income impacts compared with last year and the 2018-2022 inflation-adjusted average under all three Alternatives. Compared with last year the reductions in areas south of Cape Falcon range from 87 percent for Cape Falcon to Humbug Mountain under Alternative I and 98 percent in areas between Humbug Mountain and Oregon/California border (Oregon KMZ) under Alternative I, to 100 percent reductions in all areas in California under all three Alternatives due to the complete closure of the commercial Chinook fishery in those areas. Relative to the 2018-2022 inflation-adjusted average, corresponding reductions in commercial fisheries income impacts range from 84 percent for Cape Falcon to Humbug Mountain under Alternative I and 99 percent in areas between Humbug Mountain and Oregon/California border (Oregon KMZ) under Alternative I, to 100 percent reductions in all areas in California under all three Alternatives. Landings between Humbug Mountain and the Oregon/California border (Oregon KMZ) under the Alternatives are projected to occur based on catch to the north of this area.

Coastwide income impacts from recreational salmon fisheries are projected to be below last year and the 2018-2022 inflation-adjusted average under all three Alternatives. Reductions compared with last year range from 53 percent under Alternative I and 58 percent under Alternative II to 62 percent under Alternative III. Compared with the 2018-2022 inflation-adjusted average, corresponding reductions in coastwide income impacts from recreational salmon fisheries range from 47 percent under Alternative I and 52 percent under Alternative II to 57 percent under Alternative III. Income impacts from recreational salmon fisheries north of Cape Falcon, are projected to be above last year under Alternative I (11 percent) and Alternative II (less than one percent), but 10 percent below last year under Alternative III. Compared with the 2018-2022 inflation-adjusted average, areas north of Cape Falcon are projected to see increases in recreational salmon fisheries income impacts under all three Alternatives ranging from 45 percent under Alternative I, 31 percent under Alternative II, and 17 percent under Alternative III. All areas south of Cape Falcon would see decreases in recreational fisheries income impacts compared with last year ranging from reductions of 24 percent for Cape Falcon to Humbug Mountain under Alternative I to 100 percent reductions in areas between Humbug Mountain and the Oregon/California border (Oregon KMZ) and in all areas in California under all three Alternatives due to the complete closure of the recreational salmon fishery in those areas. Relative to the 2018-2022 inflation-adjusted average, corresponding reductions in recreational fisheries income impacts range from 15 percent for Cape Falcon to Humbug Mountain under Alternative I to 100 percent reductions in areas between Humbug Mountain and Oregon/California border (Oregon KMZ) and in all areas in California under all three Alternatives.

Among the Alternatives, projections for Alternative I show the most positive or least negative coastwide combined commercial and recreational fisheries income impacts overall and for three of the seven management areas: North of Cape Falcon, Cape Falcon to Humbug Mountain, and Humbug Mountain to the Oregon/California border (Oregon KMZ) (although the latter are reductions of 99 percent). Projections for Alternative III include the least positive or most negative combined commercial and recreational fisheries income impacts coastwide and for areas North of Cape Falcon and from Cape Falcon to Humbug Mountain. All commercial and recreational ocean salmon fisheries in the areas between Humbug Mountain and the Oregon/California border (Oregon KMZ), between Oregon/California border and 40°10' N. Lat. (California KMZ), between 40°10' N. Lat. and Point Arena, between Point Arena and Pigeon Point, and south of Pigeon Point would be closed under all three Alternatives.

Under the three action Alternatives, ocean tribal fisheries occurring north of Cape Falcon would be allocated a maximum of 50,000 Chinook and 62,000 coho under Alternative I, 40,000 Chinook and 52,000 coho under Alternative II, and 30,000 Chinook and 42,000 coho under Alternative III. These compare with the no-action Alternative, which is the actual 2022 allocation of 40,000 Chinook and 52,000 coho.

# 8.3 Non-target, Non-ESA Listed, Fish Species

Prior NEPA analyses have considered the effects of the ocean salmon fisheries on non-target, non-ESA listed fish species. Since then, ocean salmon fisheries have not changed substantially in terms of season length, areas, depth, bag limits, etc. Nor is there any new information to suggest that the incidental nature of encounters of non-target species in ocean salmon fisheries has changed. Therefore, conclusions from previous environmental analyses indicating that effects on non-target fish species are low and not significant are still applicable, as discussed below. The differences between the Alternatives for the 2023 salmon fishery are not discernible with respect to their effect on non-target fish species.

Impacts to groundfish stocks from salmon troll fisheries continue to be managed as part of the open access groundfish fishery sector and are at similar levels compared to recent years. Previous environmental analysis concluded that the amount of groundfish taken incidentally in the salmon fishery is very low and is not substantially altered by changes in the salmon fishery. The 2023 ocean salmon regulation Alternatives are not expected to differ substantially from fisheries analyzed previously with respect to groundfish impacts; therefore, effects from the Alternatives to groundfish stocks are not significant.

Impacts to Pacific halibut from salmon troll fisheries continue to be managed under limits established through the International Pacific Halibut Commission (IPHC) process and under the Area 2A (Council area) catch sharing plan. Previous environmental analysis stated that data on the commercial segment of salmon fisheries show the co-occurrence rates for salmon and halibut, coastal pelagic species, highly migratory species, and non-Council managed fish species are low. The 2023 ocean salmon regulation Alternatives include Pacific halibut landing restrictions within the range enacted in the past and are not expected to differ substantially from earlier analyses with respect to Pacific halibut impacts; therefore, effects from the Alternatives to Pacific halibut are not significant. Likewise, there are no changes to the salmon fishery for 2023 that would change impacts to other non-salmon fish species compared to previous analyses, therefore, effects from the Alternatives to these species are not expected to be significant.

# 8.4 Non-ESA Listed Marine Mammals

The commercial salmon troll fisheries off the coasts of Washington, Oregon, and California are classified as Category III fisheries, indicating a remote or no likelihood of causing incidental mortality or serious injury to marine mammals (86 FR 3028, January 14, 2021). Recreational salmon fisheries use similar gear and techniques as the commercial fisheries and are assumed to have similar encounter rates and impacts. The non-ESA listed marine mammal species that are known to interact with ocean salmon fisheries are California sea lion and harbor seals. Populations of both these species are at stable and historically high levels. There is no new information to suggest that the nature of interactions between California sea lions or harbor seals in ocean salmon fisheries has changed since the Category III determination. Therefore, the impacts from the 2023 salmon regulation Alternatives to non-ESA listed marine mammals are not expected to be significant, and there is no discernible difference between the effects of the Alternatives on these resources.

# 8.5 ESA Listed Species

ESA-listed salmonid species present in Council area waters are described in Chapter 5 of this document. ESA-listed sockeye and chum salmon, and steelhead trout are rarely encountered in ocean salmon fisheries, and the Alternatives for Council area ocean salmon fisheries are in compliance with applicable BOs for listed ESUs of these species as listed in Chapter 5 of this document. Because anticipated impacts are negligible, there are no significant impacts expected on listed sockeye or chum salmon or steelhead trout from the Alternatives analyzed in this EA, and there is no discernible difference between the effects of the Alternatives on these resources.

There is no record of injury or mortality of Guadalupe fur seals in Pacific Coast salmon fisheries. No sea turtles have been reported taken by the ocean salmon fisheries off Washington, Oregon, or California, and NMFS has determined that commercial fishing by Pacific Coast salmon fisheries would pose a negligible threat to Pacific turtle species. There is no discernible difference between the effects of the Alternatives on these resources.

Of the ESA-listed marine mammals that occur in Council area waters, only Southern Resident killer whales (SRKW), a distinct population segment (DPS) of *Orcinus orca*, are likely to be affected by salmon fisheries. The "resident" killer whale ecotype is dependent on fish as a prey item; the primary prey for the SRKW DPS is Chinook salmon (SRKW Workgroup 2020). The SRKW DPS occurs regularly throughout the coastal waters of the states of Washington, Oregon, and Vancouver Island, British Columbia, Canada; individuals are known to travel as far south as central California and as far north as Southeast Alaska (SRKW Workgroup 2020).

Salmon fisheries conducted under the FMP may directly affect SRKW through interactions with vessels and gear, and indirectly affect them by reducing prey availability. The risk assessment report, prepared by the Council's Ad-Hoc Southern Resident Killer Whale Workgroup (SRKW Workgroup 2020), presented at the Council's March 2020 meeting, provides information on SRKW and their predator-prey interaction with Pacific salmon. The report can be found online at: <a href="https://www.pcouncil.org/documents/2020/02/e-3-a-srkw-workgroup-report-1-electronic-only.pdf/">https://www.pcouncil.org/documents/2020/02/e-3-a-srkw-workgroup-report-1-electronic-only.pdf/</a>.

At its November 2020 meeting, based on the information compiled and analysis developed by the SRKW Workgroup, the Council adopted a final preferred Alternative for a subsequent amendment to the FMP to include management provisions responsive to the needs of SRKW. These management provisions were incorporated into Amendment 21 of the FMP and set a Chinook salmon annual abundance management threshold below which the Council and NMFS would implement specific steps to limit ocean salmon fishery impacts on Chinook salmon in order to increase salmon prey availability for SRKW. This threshold is compared to the projected pre-fishing Chinook abundance in the north of Cape Falcon area calculated annually using forecasts compiled by the STT. The specific steps the Council would implement should the threshold be triggered include time and area closures and temporal shifts in fishing. In April 2020, NMFS completed a BO on the effects of implementing Amendment 21 of the FMP and concluded that the effects were not likely to jeopardize the continued existence of the SRKW DPS or destroy or adversely modify its designated or proposed critical habitat. Amendment 21 also provides for technical review and consideration of new data by the Council, the STT, and the SSC that may result in an updated threshold (PFMC 2021).

At their March 2022 meeting, the Council was informed of recent updates to models that may warrant an update to the numerical value of the Chinook abundance threshold. Based on these developments, the Council followed the process outlined in Amendment 21 to the FMP and adopted a change to numerical value of the Chinook abundance threshold at their November 2022 Council meeting. The change was informed by a technical review of recent updates to models, and the STT provided a report to aid the Council in determining the appropriate numerical value of the threshold. The threshold continues to be based on the arithmetic mean of the seven years identified in section 6.6.8 of the salmon FMP representing prefishing Chinook salmon abundance in the area North of Cape Falcon (1994-1996, 1998-2000, and 2007). The updated Chinook abundance threshold is 623,000 Chinook.

As mentioned above, the annual management measures for Council salmon fisheries are developed to be consistent with all ESA BOs. In 2023, the projected pre-fishing Chinook abundance in the north of Cape Falcon area is 888,300 across all action Alternatives, which is greater than the threshold value (Table 5).

#### 8.6 Seabirds

The types of vessels used in ocean salmon fisheries and the conduct of the vessels are not conducive to collisions or the introduction of rats or other non-indigenous species to seabird breeding colonies. Other types of accidental bird encounters are a rare event for commercial and recreational ocean salmon fisheries. Therefore, there are no significant impacts expected on seabirds from the Alternatives analyzed in this EA, and there is no discernible difference between the effects of the Alternatives on seabirds.

# 8.7 Biodiversity and Ecosystem Function

The removal of adult salmon by the ocean fisheries is not considered to significantly affect the lower trophic levels or the overall marine ecosystem because salmon are not the only or primary predator in the marine environment. Therefore, no significant impacts are expected on biodiversity or ecosystem function from the Alternatives analyzed in this EA, and there is no discernible difference between the effects of the Alternatives on these resources.

#### 8.8 Ocean and Coastal Habitats

Council Area salmon fisheries do not employ bottom contact gear, and there is no evidence of direct gear effects on fish habitat from Council-managed salmon fisheries on essential fish habitat (EFH) for salmon or other managed species. Critical habitat for ESA listed salmon does not include Council area ocean water. Because Council area salmon fisheries are conducted at sea and without bottom contact gear, there is no interaction with unique geographic characteristics or other cultural, scientific, or historical resources such as those that might be listed on the National Register of Historical Places. Therefore, no significant impacts are expected on ocean and coastal habitats from the Alternatives analyzed in this EA, and there is no discernible difference between the effects of the Alternatives on these resources.

# 8.9 Public Health and Safety

Fisheries management can affect safety if, for example, season openings make it more likely that fishermen will have to go out in bad weather because fishing opportunities are limited. The Salmon FMP, however, has provisions to adjust management measures if unsafe weather affected fishery access. The Alternatives for 2023 ocean salmon regulations have season structures similar to those employed in previous salmon seasons and are not expected to result in any significant increase in the risk to human health or safety at sea. There are also no discernible differences between the effects of the Alternatives on the risk to human health or safety at sea.

# 8.10 Short-term and Long-term Impacts

The purpose of long term and short-term impacts analysis is to consider the combined effects of many actions on the human environment over time that would be missed if each action were evaluated separately.

# 8.10.1 Consideration of the Affected Resource

The affected resources that relate to the Pacific Coast salmon fishery are described in the Affected Environment sections of Preseason Report I and in Section 8.0 of this report. The significance of impacts will be discussed in relation to these affected resources listed below.

- Fishery and Fish Resources,
- Protected Resources,
- Biodiversity/Ecosystem Function and Habitats,
- Socioeconomics.

# 8.10.2 Geographic Boundaries

The analysis focuses on actions related to Council-managed ocean salmon commercial and recreational fisheries. Council-managed ocean fisheries occur in the exclusive economic zone (EEZ), from three to 200 miles offshore, off the coasts of the states of Washington, Oregon, and California as well as the ports in these states that receive landings from the ocean salmon fisheries. Since salmon are anadromous and spend part of their lifecycle in fresh water, the geographic scope also includes internal waters (e.g., Puget Sound) and rivers that salmon use to migrate towards their spawning grounds.

# 8.10.3 Temporal Boundaries

The temporal scope of past and present actions for the affected resources is primarily focused on actions that have occurred after framework FMP implementation (1984). The temporal scope of future actions for all affected resources extends about five years into the future. This period was chosen because the dynamic nature of resource management and lack of information on future projects make it very difficult to predict impacts beyond this timeframe with any certainty.

# 8.10.4 Past, Present, and Reasonably Foreseeable Future Actions

# Fishery Actions

The Council sets management measures for ocean salmon fisheries annually based on stock forecasts and in accordance with conservation objectives set in the FMP and guidance provided by NMFS for managing impacts to ESA listed stocks. The Council manages ocean salmon fisheries through an intensive preseason analysis process to shape salmon fisheries impacts on salmon stocks within the parameters of the FMP conservation measures and ESA requirements.

Fisheries outside of the Council's jurisdiction also impact the Council area salmon fishery. The Council considers fisheries managed by the states and treaty Indian tribes in the North of Falcon management process and Columbia River fisheries managed under *U.S. v. Oregon* Management Plan, as well as obligations for fisheries off Alaska and Canada under the PST. Additionally, the Council and NMFS manage ocean salmon fisheries inseason to keep fisheries impacts within the constraints set preseason. The Council also conducts annual methodology reviews to improve models and other tools for assessing salmon stocks.

#### Non-Fishing Related Actions

Because salmon spend part of their lifecycle in fresh water, they are more vulnerable to a broad range of human activities (since humans spend most of their time on land) that affect the quantity and quality of these freshwater environments. These effects are generally well known and diverse. They include physical barriers to migration (dams), changes in water flow and temperature (often a secondary effect of dams or water diversion projects), and degradation of spawning environments (such as increased silt in the water from adjacent land use). Non-fishing activities in the marine environment can introduce chemical pollutants and sewage; and result in changes in water temperature, salinity, dissolved oxygen, and suspended sediment which poses a risk to the affected resources. Human-induced non-fishing activities tend to be localized in

nearshore areas and marine project areas. When these activities co-occur, they are likely to work additively or synergistically to decrease habitat quality and may indirectly constrain the sustainability of the managed resources, non-target species, and protected resources. Decreased habitat suitability tends to reduce the tolerance of affected species to the impacts of fishing effort. Mitigation through regulations that would reduce fishing effort could negatively impact human communities. The overall impact to the affected species and their habitats on a population level is unknown, but likely neutral to low negative, since a large portion of these species have a limited or minor exposure to the localized non-fishing perturbations.

For many of the proposed non-fishing activities to be permitted by other Federal agencies, those agencies would examine the potential impacts on the affected resources. The Magnuson-Stevens Act (50 CFR 600.930) imposes an obligation on other Federal agencies to consult with the Secretary of Commerce on actions that may adversely affect EFH. The eight fishery management councils engage in the review process by making comments and recommendations on any Federal or state action that may affect habitat, including EFH, for their managed species and by commenting on actions likely to substantially affect habitat, including EFH. In addition, under the Fish and Wildlife Coordination Act (Section 662), "whenever the waters of any stream or other body of water are proposed or authorized to be impounded, diverted, the channel deepened, or the stream or other body of water otherwise controlled or modified for any purpose whatever, including navigation and drainage, by any department or agency of the U.S., or by any public or private agency under Federal permit or license, such department or agency first shall consult with the U.S. Fish and Wildlife Service (USFWS), Department of the Interior, and with the head of the agency exercising administration over the wildlife resources of the particular state wherein the" activity is taking place. This act provides another avenue for review of actions by other Federal and state agencies that may impact resources that NMFS manages in the reasonably foreseeable future. In addition, NMFS and the USFWS share responsibility for implementing the ESA. ESA requires NMFS to designate "critical habitat", to the maximum extent prudent and determinable, for any species it lists under the ESA (i.e., areas that contain physical or biological features essential to conservation, which may require special management considerations or protection) and to develop and implement recovery plans for threatened and endangered species. The ESA provides another avenue for NMFS to review actions by other entities that may impact endangered and protected resources whose management units are under NMFS' jurisdiction.

The effects of climate on the biota of the California Current ecosystem have been recognized for some time. The El Niño-Southern Oscillation (ENSO) is widely recognized to be the dominant mode of inter-annual variability in the equatorial Pacific, with impacts throughout the rest of the Pacific basin and the globe. During the negative (El Niño) phase of the ENSO cycle, jet stream winds are typically diverted northward, often resulting in increased exposure of the Pacific Coast of the U.S. to subtropical weather systems. The impacts of these events to the coastal ocean generally include reduced upwelling winds, deepening of the thermocline, intrusion of offshore (subtropical) waters, dramatic declines in primary and secondary production, poor recruitment, reduced growth, and survival of many resident species (such as salmon and groundfish), and northward extensions in the range of many tropical species. Concurrently, top predators such as seabirds and pinnipeds often exhibit reproductive failure. In addition to inter-annual variability in ocean conditions, the North Pacific seems to exhibit substantial inter-decadal variability, which is referred to as the Pacific (inter) Decadal Oscillation (PDO).

Anomalously warm sea surface temperatures in the northeast Pacific Ocean developed in 2013 and continued to persist through much of 2015; this phenomenon was termed "the Blob." During the persistence of the Blob, distribution of marine species was affected (e.g., tropical, and subtropical species were documented far north of their usual ranges), marine mammals and seabirds starved, and a coastwide algal bloom that developed in the summer of 2015 resulted in domoic acid poisoning of animals at various trophic levels, from crustaceans to marine mammals. In 2015-2016, a very strong El Niño event disrupted the Blob, which was declared "dead" by climatologists in December 2015. The extent of the impact of The Blob on salmon and salmon fisheries has not yet been fully determined. It is also uncertain if or when

environmental conditions would cause a repeat of this event, although evidence of resurgent blob-like conditions emerged in late 2019. NMFS' Northwest and Southwest Fisheries Science Centers presented information to the Council indicating that the broods that will contribute to 2023 harvest and escapement encountered generally poor to average ocean conditions (with some exceptions) in the California Current Ecosystem.

Within the California Current itself, scientists have described long-term warming trends in the upper 50 to 75 meters of the water column. Recent paleoecological studies from marine sediments have indicated that 20th century warming trends in the California Current have exceeded natural variability in ocean temperatures over the last 1,400 years. Statistical analyses of past climate data have improved our understanding of how climate has affected North Pacific ecosystems and associated marine species productivities.

In addition, changes in river flows and flow variability may affect population growth of anadromous fishes. Ward et al. (2015) found that increases in variability in freshwater flows may have a more negative effect than any other climate signal included in their model. Some climate change models predict that in the Pacific Northwest, there will be warmer winters and more variable river flows, which may affect the ability of anadromous fishes to recover in the future (Ward et al. 2015). However, our ability to predict future impacts on a large-scale ecosystem stemming from climate forcing events remains uncertain.

# 8.10.5 Magnitude and Significance of Proposed Action

The following section presents the short term and long term impacts of past, present, and reasonably foreseeable future actions on each of the managed resources. This is followed by a discussion on the synergistic effects of the proposed action, as well as past, present, and reasonably foreseeable future actions.

# 8.10.5.1 Fishery and Fish Resources

Past, present, and reasonably foreseeable future actions that affect the salmon fishery and fish resources are considered annually when the Council sets management measures for ocean salmon fisheries based on stock forecasts and in accordance with conservation objectives set in the FMP and guidance provided by NMFS for managing impacts to ESA-listed stocks. The Council also considers fisheries managed by the states and treaty Indian tribes in the North of Falcon management process and Columbia River fisheries managed under *U.S. v. Oregon* Management Plan, as well as obligations under the PST. Additionally, the Council and NMFS manage ocean salmon fisheries inseason to keep fisheries impacts within the constraints set preseason. The Council also conducts annual methodology reviews to improve models and other tools for assessing salmon stocks. Therefore, the degree of both short term and long term effects, including the proposed action, on the salmon fishery and fish resources are expected to be low positive and not significant.

# 8.10.5.2 Protected Resources

Past, present, and foreseeable future actions that affect ESA-listed salmon are considered annually when the Council sets management measures for ocean salmon fisheries; NMFS provides guidance for managing impacts to ESA-listed stocks based on BOs and stock productivity information provided by the states and analyzed by the STT. Fishery management actions have been taken to manage impacts on ESA-listed salmon, and the states have developed information to better inform fishery management decisions. Therefore, the magnitude and significance of cumulative effects, including the proposed action on ESA-listed salmon are expected to be low positive and not significant.

# 8.10.5.3 Biodiversity/Ecosystem Function and Habitats

Past, present, and foreseeable future actions that affect biodiversity/ecosystem function and habitats are considered to the extent practicable annually. When considering the proposed action's removal of adult salmon by the ocean fisheries in addition to past, present, and reasonably foreseeable future actions, such

removal of these salmon is not considered to significantly affect the lower trophic levels or the overall marine ecosystem because salmon are not the only primary predator. In addition, Council area salmon fisheries are conducted at sea with hook-and-line gear and thus, there is no to negligible interactions expected with EFH for salmon or other managed species.

Salmon escapement to fresh water provides for spawning and for carrying marine derived nutrients to freshwater habitats. The importance of salmon carcasses in the transport of marine derived nutrients to freshwater habitats is described in Appendix A of the FMP and the related EA (see Final Environmental Assessment and Regulatory Impact Review; Pacific Coast Salmon Plan Amendment 18: Incorporating Revisions to Pacific Salmon Essential Fish Habitat, available on the Council's website: www.pcouncil.org) and also in the EIS for Puget Sound Chinook Harvest Resource Management Plan (Puget Sound Chinook Harvest Resource Management Plan FEIS. NMFS Northwest Region with Assistance from the Puget Sound Treaty Tribes and Washington Department of Fish and Wildlife. December 2004. 2 volumes, available on the NMFS West Coast Region website: http://www.westcoast.fisheries.noaa.gov/). Council fisheries are designed to provide escapement of salmon to provide for natural spawning and transport of marine derived nutrients.

#### 8.10.5.4 Socioeconomic Environment

Each year the Council evaluates the socioeconomic impact of past salmon fisheries in the stock assessment and fishery evaluation document (e.g., PFMC 2023a) and also evaluates foreseeable future impacts in the annual preseason reports; these documents are also used as the basis for the NEPA analysis for the annual management measures. The magnitude and significance of cumulative effects, including the proposed action on the socioeconomic environment, is expected to be low positive, and not significant.

#### 9.0 CONCLUSION

This analysis has identified no significant environmental impacts that would result from the 2023 ocean salmon regulation Alternatives, from final regulations selected from within the range presented in these Alternatives.

# 10.0 LIST OF AGENCIES AND PERSONS CONSULTED

The following public meetings were held as part of the salmon management process (Council-sponsored meetings in bold):

November 2-8, 2022: **Pacific Fishery Management Council meeting**, Orange County, CA. January 17-20, 2023: **Salmon Technical Team meeting** (Review preparation), Portland OR.

February 8-9: California Fish and Game Commission meeting, on-line.

February 21-24: **Salmon Technical Team meeting** (Preseason Report I preparation), Portland, OR. February 27: Oregon Ocean Salmon public meeting, hybrid meeting in Newport, OR and via

webinar.

March 1: California Department of Fish and Wildlife public meeting, on-line.

March 3: Washington Department of Fish and Wildlife hybrid public meeting.

March 4-10: Pacific Fishery Management Council meeting, in Seattle, WA.

March 15: North of Falcon hybrid meeting. Discussion of management objectives and

preliminary fishery proposals for sport and commercial fisheries in Puget Sound and coastal Washington, with limited discussion of the Columbia River and ocean

fisheries.

March 20-21: Public hearings on management options, on-line meetings with focused

discussions in Washington; Oregon; California.

March 21 North of Falcon, Ocean fisheries and Columbia River fisheries hybrid meeting.

March 29 North of Falcon, Puget Sound forum hybrid meeting.

April 1-7: Pacific Fishery Management Council meeting, in Foster City, CA.

April 19-20: California Fish and Game Commission meeting, on-line.

April 21 Oregon Fish and Wildlife Commission meeting Welches, OR.

The following organizations were consulted and/or participated in preparation of supporting documents:

Northwest Indian Fisheries Commission Columbia River Intertribal Fish Commission West Coast Indian Tribes

National Marine Fisheries Service, West Coast Region, Sustainable Fisheries Division National Marine Fisheries Service, Northwest Fisheries Science Center National Marine Fisheries Service, Southwest Fisheries Science Center U.S. Fish and Wildlife Service, Columbia River Fisheries Program Office United States Coast Guard

California Department of Fish and Wildlife Oregon Department of Fish and Wildlife Washington Department of Fish and Wildlife

# 11.0 REFERENCES

- PFMC. 2007. Final Environmental Assessment for Pacific Coast Salmon Plan Amendment 15: An Initiative to Provide for *De Minimis* Fishing Opportunity for Klamath River Fall-run Chinook Salmon. (Document prepared by the Pacific Fishery Management Council and National Marine Fisheries Service.) Pacific Fishery Management Council, 7700 NE Ambassador Place, Suite 101, Portland, Oregon 97220-1384.
- PFMC. 2023a. Review of 2022 ocean salmon fisheries. Pacific Fishery Management Council, Portland, Oregon.
- PFMC. 2023b. Preseason Report I: Stock abundance analysis and environmental assessment part 1 for 2023 ocean salmon fishery management measures. Pacific Fishery Management Council, Portland, Oregon.
- SRKW Workgroup. 2020. Pacific Fishery Management Council Salmon Fishery Management Plan Impacts to Southern Resident Killer Whales: Final Draft Risk Assessment. PFMC Briefing Book for March 2020. Available at <a href="https://www.pcouncil.org/documents/2020/02/e-3-a-srkw-workgroup-report-1-electronic-only.pdf">https://www.pcouncil.org/documents/2020/02/e-3-a-srkw-workgroup-report-1-electronic-only.pdf</a>/ (website accessed November 6, 2020).
- Ward, E.J., J.H. Anderson, T.J. Beechie, G.R. Pess, and M.J. Ford. 2015. Increasing hydrologic variability threatens depleted anadromous fish populations. Global Change Biology DOI: 10.1111/gcb.12847

TABLE 1, 2023 Commercial troll management	Alternatives for non-Indian ocean	salmon fisheries - Council adont	ed (Page 1 of 11)

ABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 1 of 11)  A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
North of Cape Falcon	North of Cape Falcon	North of Cape Falcon	
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information	
Model #: Coho-2304, Chinook-0423	Model #: Coho-2305, Chinook-0523	Model #: Coho-2306, Chinook-0623	
Overall non-Indian TAC: 85,000 Chinook and 200,000 coho marked with a healed adipose fin clip (marked).	Overall non-Indian TAC: 75,000 Chinook and 185,000 coho marked with a healed adipose fin clip (marked).	Overall non-Indian TAC: 65,000 Chinook and 170,000 coho marked with a healed adipose fin clip (marked).	
2. Non-Indian commercial troll TAC: 42,500 Chinook and 32,000 marked coho.	2. Non-Indian commercial troll TAC: 37,500 Chinook and 29,600 marked coho.	2. Non-Indian commercial troll TAC: 32,500 Chinook and 27,200 marked coho.	
3.Trade: May be considered at the April Council meeting.	3. Trade: Same as Alternative I.	3. Trade: Same as Alternative I.	
4. Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.	4. Same as Alternative I.	4. Same as Alternative I.	
	A. SEASON ALTERNATIVE DESCRIPTIONS		
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
<ul> <li>U.S./Canada Border to Cape Falcon</li> <li>May 1-15. See 2022 management measures, which are subject to inseason action and the 2023 season described below.</li> </ul>	<ul> <li>U.S./Canada Border to Cape Falcon</li> <li>May 1-15. See 2022 management measures, which are subject to inseason action and the 2023 season described below.</li> </ul>	U.S./Canada Border to Cape Falcon  May 1-15. See 2022 management measures, which are subject to inseason action and the 2023 season described below.	
<ul> <li>May 16 through the earlier of June 29, or 28,300 Chinook. No more than 7,500 of which may be caught in the area between the U.S./Canada border and the Queets River, and no more than 6,570 of which may be caught in the area between Leadbetter Pt. and Cape Falcon (C.8).</li> </ul>	• May 16 through the earlier of June 29, or 25,000 Chinook. No more than 6,630 of which may be caught in the area between the U.S./Canada border and the Queets River, and no more than 5,810 of which may be caught in the area between Leadbetter Pt. and Cape Falcon (C.8).	May 16 through the earlier of June 29, or 16,250 Chinook. No more than 4,310 of which may be caught in the area between the U.S./Canada border and the Queets River, and no more than 3,770 of which may be caught in the area between Leadbetter Pt. and Cape Falcon (C.8).	
<ul> <li>May 16 – June 21; open seven days per week (C.1); then</li> <li>June 22 – June 29.</li> </ul>	Same as Alternative I.	Open five days per week (FriTues.) (C.1).	
In the area between the U.S./Canada border and the Queets River the landing and possession limit is 70 Chinook per vessel per landing week (ThursWed.) and June 22-29. Landing limits will be evaluated weekly, inseason (C.1, C.6).	In the area between the U.S./Canada border and the Queets River, the landing and possession limit is 60 Chinook per vessel per landing week (ThursWed.) and June 22-29. Landing limits will be evaluated weekly, inseason (C.1, C.6).	In the area between the U.S./Canada border and the Queets River, the landing and possession limit is 50 Chinook per vessel per open period (FriTues.). Landing limits will be evaluated weekly, inseason (C.1, C.6).	
In the area between the Queets River and Leadbetter Pt. the landing and possession limit is 200 Chinook per vessel per landing week (ThursWed.) and June 22-29. Landing limits will be evaluated weekly, inseason (C.1, C.6).	In the area between the Queets River and Leadbetter Pt. the landing and possession limit is 100 Chinook per vessel per landing week (ThursWed.) and June 22-29. Landing limits will be evaluated weekly, inseason (C.1, C.6).	In the area between the Queets River and Leadbetter Pt. the landing and possession limit is 50 Chinook per vessel per open period (FriTues.). Landing limits will be evaluated weekly, inseason (C.1, C.6).	

TABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 2 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE I ALTERNATIVE II ALTERNATIVE		
North of Cape Falcon	North of Cape Falcon	North of Cape Falcon	
U.S./Canada Border to Cape Falcon (continued)	U.S./Canada Border to Cape Falcon (continued)	U.S./Canada Border to Cape Falcon (continued)	
In the area between Leadbetter Pt. and Cape Falcon the landing and possession limit is 60 Chinook per vessel per landing week (ThursWed.) and June 22-29. Landing limits will be evaluated weekly inseason (C.1, C.6).	In the area between Leadbetter Pt. and Cape Falcon landing and possession limit of 50 Chinook per vessel per landing week (ThursWed.) and June 22-29. Landing limits will be evaluated weekly inseason (C.1, C.6).	In the area between Leadbetter Pt. and Cape Falcon the landing and possession limit is 40 Chinook per vessel per open period (Fri-Tues.). Landing limits will be evaluated weekly inseason (C.1, C.6).	
All salmon, except coho (C.4, C.7). Chinook minimum size limit of 27 inches total length (B). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3).	Same as Alternative I.	Same as Alternative I.	
When it is estimated that approximately 50% of the overall Chinook quota or any Chinook subarea guideline has been landed, inseason action may be considered to ensure the quota and subarea guidelines are not exceeded.	Same as Alternative I.	Same as Alternative I.	
If the Chinook quota is exceeded, the excess will be deducted from the all-salmon season (C.5).	Same as Alternative I.	Same as Alternative I.	
In 2024, the season will open May 1 consistent with all preseason regulations in place in this area and subareas during May 16-June 30, 2023, including subarea salmon guidelines and quotas and weekly vessel limits except as described below for vessels fishing or in possession of salmon north of Leadbetter Point. This opening could be modified following Council review at its March and/or April 2024 meetings.	In 2024, same as Alternative I.	In 2024, same as Alternative I.	

TABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 3 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II ALTERNATIVE III		
<ul> <li>U.S./Canada Border to Cape Falcon</li> <li>July 1 through the earlier of September 30, or 14,200 Chinook or 32,000 marked coho (C.8).</li> </ul>	U.S./Canada Border to Cape Falcon  July 1 through the earlier of September 30, or 12,500 Chinook or 29,600 marked coho (C.8).	U.S./Canada Border to Cape Falcon  July 14 through the earlier of September 30, or 16,250 Chinook or 27,200 marked coho (C.8).	
Open seven days per week. All salmon. Chinook minimum size limit of 27 inches total length. Coho minimum size limit of 16 inches total length (B, C.1). All coho must be marked with a healed adipose fin clip (C.8.d). No chum retention north of Cape Alava, Washington in August and September (C.4, C.7). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3).	Same as Alternative I.	Same as Alternative I, except open five days per week (FriTues.) (C.1).	
Landing and possession limit of 100 Chinook and 150 marked coho per vessel per landing week (ThursWed.). Landing limits will be evaluated weekly, inseason (C.1).	Landing and possession limit of 50 Chinook and 100 marked coho per vessel per landing week (ThursWed.). Landing limits will be evaluated weekly, inseason (C.1).	Landing and possession limit of 50 marked coho per vessel per open period (FriTues.). Landing limits will be evaluated weekly, inseason (C.1).	
When it is estimated that approximately 50% of the overall Chinook quota has been landed, inseason action may be considered to ensure the quota is not exceeded.	Same as Alternative I.	Same as Alternative I.	
An impact neutral, non-selective coho fishery may be considered through inseason management action later in the season.	Same as Alternative I.	Same as Alternative I.	

#### For all commercial troll fisheries north of Cape Falcon:

Mandatory closed areas include Salmon Troll Yelloweye Rockfish Conservation Area, Cape Flattery, and Columbia Control Zones.

Vessels must land and deliver their salmon within 24 hours of any closure of this fishery.

Vessels may not land fish east of the Sekiu River or east of Tongue Point, Oregon.

Vessels fishing or in possession of salmon <u>north</u> of Leadbetter Point must land and deliver all species of fish in a Washington port and must possess a Washington troll and/or salmon delivery license. <u>For delivery to Washington ports south of Leadbetter Point</u>, vessels must notify the Washington Department of Fish and Wildlife at 360-249-1215 prior to crossing the Leadbetter Point line with area fished, total Chinook, coho, and halibut catch aboard, and destination with approximate time of delivery. **During any single trip, only one side of the Leadbetter Point line may be fished** (C.11).

Vessels fishing or in possession of salmon while fishing <u>south</u> of Leadbetter Point must land and deliver all species of fish within the area and south of Leadbetter Point, except that Oregon permitted vessels may also land all species of fish in Garibaldi, Oregon. All Chinook caught north of Cape Falcon and being delivered by boat to Garibaldi must meet the minimum legal total length of 28 inches for Chinook for south of Cape Falcon seasons unless the season in waters off Garibaldi have been closed for Chinook retention for more than 48 hours (C.1.).

Under state law, vessels must report their catch on a state fish receiving ticket. Oregon State regulations require all fishers landing salmon into Oregon from any fishery between Leadbetter Point, Washington and Cape Falcon, Oregon to notify ODFW within one hour of delivery or prior to transport away from the port of landing by either calling 541-857-2546 or sending notification via e-mail to nfalcon.trollreport@odfw.oregon.gov. Notification shall include vessel name and number, number of salmon by species, port of landing and location of delivery, and estimated time of delivery. Inseason actions may modify harvest guidelines in later fisheries to achieve or prevent exceeding the overall allowable troll harvest impacts (C.8).

Vessels in possession of salmon <u>north of the Queets River</u> may not cross the Queets River line without first notifying WDFW at 360-249-1215 with area fished, total Chinook, coho and halibut catch aboard, and destination. Vessels in possession of salmon <u>south of the Queets River</u> may not cross the Queets River line without first notifying WDFW at 360-249-1215 with area fished, total Chinook, coho and halibut catch aboard, and destination (C.11). Inseason actions may modify harvest guidelines in later fisheries to achieve or prevent exceeding the overall allowable troll harvest impacts (C.8).

TABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 4 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II ALTERNATIVE III		
South of Cape Falcon	South of Cape Falcon	South of Cape Falcon	
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information	
Sacramento River fall Chinook spawning escapement of 164,964 hatchery and natural area adults.	Sacramento River fall Chinook spawning escapement of 164,964 hatchery and natural area adults.	Sacramento River fall Chinook spawning escapement of 164,990 hatchery and natural area adults.	
2. Sacramento Index exploitation rate of 2.8 %.	Sacramento Index exploitation rate of 2.8%.	2. Sacramento Index exploitation rate of 2.8%.	
Klamath River recreational fishery allocation: 1,804 adult Klamath River fall Chinook.	Klamath River recreational fishery allocation: 1,804 adult Klamath River fall Chinook.	Klamath River recreational fishery allocation 0 adult Klamath River fall Chinook.	
4. Klamath tribal allocation: 1,872 adult Klamath River fall Chinook.	Klamath tribal allocation: 1,872 adult Klamath River fall Chinook.	Klamath tribal allocation: 68 adult Klamath River fall Chinook.	
5. CA/OR share of Klamath River fall Chinook commercial ocean harvest: NA.	CA/OR share of Klamath River fall Chinook commercial ocean harvest: NA.	CA/OR share of Klamath River fall Chinook commercial ocean harvest: NA.	
6. Overall commercial troll coho TAC: 10,000.			
Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the California Fish and Game Commission.	Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the California Fish and Game Commission.	Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the California Fish and Game Commission.	

TABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 5 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE II	ALTERNATIVE III		
Cape Falcon to Humbug Mt.  October 1-31 (C.9.a).	Cape Falcon to Humbug Mt.  Closed.		
Open seven days per week. All salmon except coho. (C.4, C.7). Chinook minimum size limit of 28 inches total length (B, C.1). All vessels fishing in the area must land their salmon in the State of Oregon. See gear restrictions and definitions (C.2, C.3). Beginning October 1, open shoreward of the 40-fathom regulatory line (C.5.f).			
No more than 75 Chinook allowed per vessel per landing week (ThursWed.). Vessel limits may be modified inseason.			
In 2024, Same as Alternative I.	In 2024, Same as Alternative I.		
Humbug Mt. to OR/CA Border (Oregon KMZ)     Closed.  In 2024, same as Alternative I.	Humbug Mt. to OR/CA Border (Oregon KMZ)     Closed.  In 2024, same as Alternative I.		
	A. SEASON ALTERNATIVE DESCRIPTIONS  ALTERNATIVE II  Cape Falcon to Humbug Mt.  October 1-31 (C.9.a).  Open seven days per week. All salmon except coho. (C.4, C.7). Chinook minimum size limit of 28 inches total length (B, C.1). All vessels fishing in the area must land their salmon in the State of Oregon. See gear restrictions and definitions (C.2, C.3). Beginning October 1, open shoreward of the 40-fathom regulatory line (C.5.f).  No more than 75 Chinook allowed per vessel per landing week (ThursWed.). Vessel limits may be modified inseason.  In 2024, Same as Alternative I.  Humbug Mt. to OR/CA Border (Oregon KMZ)  Closed.		

TABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 6 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I ALTERNATIVE II		ALTERNATIVE III	
OR/CA Border to Humboldt South Jetty (California KMZ)  • Closed.	OR/CA Border to Humboldt South Jetty (California KMZ)  • Closed.	OR/CA Border to Humboldt South Jetty (California KMZ)  Closed.	
In 2024, the season will open May 1 through the earlier of May 31, or a 3,000 Chinook quota. Chinook minimum size limit of 27 inches total length. Landing and possession limit of 20 Chinook per vessel per day (C.8.f). Open five days per week (FriTue.). All salmon except coho (C.4, C.7). Any remaining portion of Chinook quotas may be transferred inseason on an impact neutral basis to the next open quota period (C.8.b). All fish caught in this area must be landed within the area, within 24 hours of any closure of the fishery (C.6), and prior to fishing outside the area (C.10). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Klamath Control Zone closed (C.5.e). See California State regulations for an additional closure adjacent to the Smith River. This opening could be modified following Council review at its March or April 2024 meetings.	In 2024, same as Alternative I.	In 2024, same as Alternative I.	
Humboldt South Jetty to Latitude 40°10' N.  • Closed.	Humboldt South Jetty to Latitude 40°10' N.  • Closed.	Humboldt South Jetty to Latitude 40°10' N.  • Closed.	
Latitude 40°10' N. to Point Arena (Fort Bragg)  • Closed.	Latitude 40°10' N. to Point Arena (Fort Bragg)  • Closed.	Latitude 40°10' N. to Point Arena (Fort Bragg)  • Closed.	
In 2024, the season will open April 16 for all salmon except coho (C.4, C.7). Chinook minimum size limit of 27 inches total length (B); See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). All salmon must be landed in California and north of Point Arena (C.6, C.11). Landing and possession limits may be considered inseason (C.8.g). This opening could be modified following Council review at its March 2024 meeting.	In 2024, same as Alternative I.	In 2024, same as Alternative I.	

When the fishery is closed between the OR/CA border and Humbug Mountain and open to the south, vessels with fish on board caught in the open area off California may seek temporary mooring in Brookings, Oregon prior to landing in California only if such vessels first notify the Chetco River Coast Guard Station via VHF channel 22A between the hours of 0500 and 2200 and provide the vessel name, number of fish on board, and estimated time of arrival (C.6)..

TABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 7 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
Pt. Arena to Pigeon Pt. (San Francisco)  • Closed.	Pt. Arena to Pigeon Pt. (San Francisco)  Closed.	Pt. Arena to Pigeon Pt. (San Francisco)  Closed.	
In 2024, the season will open May 1 for all salmon except coho (C.4, C.7). Chinook minimum size limit of 27 inches total length (B, C.1); See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Landing and possession limits may be considered inseason (C.8.g).	In 2024, Same as Alternative I.	In 2024, Same as Alternative I.	
This opening could be modified following Council review at its March or April 2024 meeting.  Point Reyes to Point San Pedro (Fall Area Target Zone)  Closed.	Point Reyes to Point San Pedro (Fall Area Target Zone)  • Closed	Point Reyes to Point San Pedro (Fall Area Target Zone)  • Closed	
Pigeon Point to U.S./Mexico Border (Monterey)  Closed.	Pigeon Point to U.S./Mexico Border (Monterey)  • Closed.	Pigeon Point to U.S./Mexico Border (Monterey)  • Closed.	
In 2024, the season will open May 1 for all salmon except coho (C.4, C.7). Chinook minimum size limit of 27 inches total length (B). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Landing and possession limits may be considered inseason (C.8.g). This opening could be modified following Council review at its March or April 2024 meeting.	In 2024, same as Alternative I.	In 2024, same as Alternative I.	

California State regulations require all salmon be made available to a CDFW representative for sampling immediately at port of landing. Any person in possession of a salmon with a missing adipose fin, upon request by an authorized agent or employee of the CDFW, shall immediately relinquish the head of the salmon to the State (California Fish and Game Code §8226).

TABLE 1. 2023 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 8 of 11)

#### B. MINIMUM SIZE (Inches) (See C.1)

	Chir	Chinook		Coho	
Area (when open)	Total Length	Head-off	Total Length	Head-off	Pink
North of Cape Falcon	27	20.5	16	12	None
Cape Falcon to Humbug Mt.	28	21.5	16	12	None
Humbug Mt. to OR/CA Border	28	21.5	-	-	None
OR/CA Border to Humboldt South Jetty	-	-	-	-	-
Latitude 40°10' N. to Pt. Arena	-	-	-	-	-
Pt. Arena to Pigeon Pt.	-	-	-	-	-
Pigeon Pt. to U.S./Mexico Border (Alt. 3)	-	-	-	-	-

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS

C.1. Compliance with Minimum Size or Other Special Restrictions: All salmon on board a vessel must meet the minimum size, landing/possession limit, or other special requirements for the area being fished and the area in which they are landed if the area is open or has been closed less than 48 hours for that species of salmon. Salmon may be landed in an area that has been closed for a species of salmon more than 48 hours only if they meet the minimum size, landing/possession limit, or other special requirements for the area in which they were caught. Salmon may not be filleted prior to landing.

Any person who is required to report a salmon landing by applicable state law must include on the state landing receipt for that landing both the number and weight of salmon landed by species. States may require fish landing/receiving tickets be kept on board the vessel for 90 days or more after landing to account for all previous salmon landings.

#### C.2. Gear Restrictions:

- a. Salmon may be taken only by hook and line using single point, single shank, barbless hooks.
- b. Cape Falcon, Oregon, to the OR/CA border: No more than 4 spreads are allowed per line.
- c. OR/CA border to U.S./Mexico border: No more than 6 lines are allowed per vessel, and barbless circle hooks are required when fishing with bait by any means other than trolling.

#### C.3. Gear Definitions:

Trolling defined: Fishing from a boat or floating device that is making way by means of a source of power, other than drifting by means of the prevailing water current or weather conditions. Troll fishing gear defined: One or more lines that drag hooks behind a moving fishing vessel engaged in trolling. In that portion of the fishery management area off Oregon and Washington, the line or lines must be affixed to the vessel and must not be intentionally disengaged from the vessel at any time during the fishing operation.

Spread defined: A single leader connected to an individual lure and/or bait.

Circle hook defined: A hook with a generally circular shape and a point which turns inward, pointing directly to the shank at a 90° angle.

#### C.4. Vessel Operation in Closed Areas with Salmon on Board:

- a. Except as provided under C.4.b below, it is unlawful for a vessel to have troll or recreational gear in the water while in any area closed to fishing for a certain species of salmon while possessing that species of salmon; however, fishing for species other than salmon is not prohibited if the area is open for such species, and no salmon are in possession.
- b. When Genetic Stock Identification (GSI) samples will be collected in an area closed to commercial salmon fishing, the scientific research permit holder shall notify NOAA OLE, USCG, CDFW, WDFW, ODFW, and OSP at least 24 hours prior to sampling and provide the following information: the vessel name, date, location, and time collection activities will be done. Any vessel collecting GSI samples in a closed area shall not possess any salmon other than those from which GSI samples are being collected. Salmon caught for collection of GSI samples must be immediately released in good condition after collection of samples.

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (Continued)

#### C.5. Control Zone Definitions:

- a. Cape Flattery Control Zone The area from Cape Flattery (48°23'00" N. lat.) to the northern boundary of the U.S. EEZ; and the area from Cape Flattery south to Cape Alava (48°10'00" N. lat.) and east of 125°05'00" W. long.
- b. Salmon Troll Yelloweye Rockfish Conservation Area The area in Washington Marine Catch Area 3 from 48°00.00' N. lat.; 125°14.00' W. long. to 48°02.00' N. lat.; 125°16.50' W. long. to 48°02.00' N. lat.; 125°16.50' W. long. to 48°00.00' N. lat.; 125°16.50' W. long. and connecting back to 48°00.00' N. lat.; 125°14.00' W. long.
- c. Grays Harbor Control Zone The area defined by a line drawn from the Westport Lighthouse (46° 53'18" N. lat., 124° 07'01" W. long.) to Buoy #2 (46° 52'42" N. lat., 124°12'42" W. long.) to Buoy #3 (46° 55'00" N. lat., 124°14'48" W. long.) to the Grays Harbor north jetty (46° 55'36" N. lat., 124°10'51" W. long.).
- d. Columbia Control Zone An area at the Columbia River mouth, bounded on the west by a line running northeast/southwest between the red lighted Buoy #4 (46°13'35" N. lat., 124°06'50" W. long.) and the green lighted Buoy #7 (46°15'09' N. lat., 124°06'16" W. long.); on the east, by the Buoy #10 line which bears north/south at 357° true from the south jetty at 46°14'00" N. lat., 124°03'07" W. long. to its intersection with the north jetty; on the north, by a line running northeast/southwest between the green lighted Buoy #7 to the tip of the north jetty (46°15'48" N. lat., 124°05'20" W. long.), and then along the north jetty to the point of intersection with the Buoy #10 line; and, on the south, by a line running northeast/southwest between the red lighted Buoy #4 and tip of the south jetty (46°14'03" N. lat., 124°04'05" W. long.), and then along the south jetty to the point of intersection with the Buoy #10 line.
- e. Klamath Control Zone The ocean area at the Klamath River mouth bounded on the north by 41°38'48" N. lat. (approximately 6 nautical miles north of the Klamath River mouth); on the west by 124°23'00" W. long. (approximately 12 nautical miles off shore); and on the south by 41°26'48" N. lat. (approximately 6 nautical miles south of the Klamath River mouth).
- f. Waypoints for the 40 fathom regulatory line from Cape Falcon to Humbug Mt. (50 CFR 660.71 (k) (12)-(70), when in place.

45°46.00' N. lat., 124°04.49' W. long.;	44°51.28′ N. lat., 124°10.21′ W. long.;	44°08.30′ N. lat., 124°16.75′ W. long.;	43°10.96' N. lat., 124°32.33' W. long.;
45°44.34' N. lat., 124°05.09' W. long.;	44°49.49′ N. lat., 124°10.90′ W. long.;	44°01.18′ N. lat., 124°15.42′ W. long.;	43°05.65' N. lat., 124°31.52' W. long.;
45°40.64' N. lat., 124°04.90' W. long.;	44°44.96′ N. lat., 124°14.39′ W. long.;	43°51.61′ N. lat., 124°14.68′ W. long.;	42°59.66' N. lat., 124°32.58' W. long.;
45°33.00' N. lat., 124°04.46' W. long.;	44°43.44′ N. lat., 124°14.78′ W. long.;	43°42.66′ N. lat., 124°15.46′ W. long.;	42°54.97' N. lat., 124°36.99' W. long.;
45°32.27' N. lat., 124°04.74' W. long.;	44°42.26′ N. lat., 124°13.81′ W. long.;	43°40.49′ N. lat., 124°15.74′ W. long.;	42°53.81' N. lat., 124°38.57' W. long.;
45°29.26' N. lat., 124°04.22' W. long.;	44°41.68′ N. lat., 124°15.38′ W. long.;	43°38.77′ N. lat., 124°15.64′ W. long.;	42°50.00' N. lat., 124°39.68' W. long.;
45°20.25' N. lat., 124°04.67' W. long.;	44°34.87′ N. lat., 124°15.80′ W. long.;	43°34.52′ N. lat., 124°16.73′ W. long.;	42°49.13' N. lat., 124°39.70' W. long.;
45°19.99' N. lat., 124°04.62' W. long.;	44°33.74′ N. lat., 124°14.44′ W. long.;	43°28.82′ N. lat., 124°19.52′ W. long.;	42°46.47' N. lat., 124°38.89' W. long.;
45°17.50' N. lat., 124°04.91' W. long.;	44°27.66′ N. lat., 124°16.99′ W. long.;	43°23.91′ N. lat., 124°24.28′ W. long.;	42°45.74' N. lat., 124°38.86' W. long.;
45°11.29′ N. lat., 124°04.91′ W. long.;	44°19.13′ N. lat., 124°16.99° W. long.;	43°20.83′ N. lat., 124°24.28° W. long.; 43°20.83′ N. lat., 124°26.63′ W. long.;	42°44.79′ N. lat., 124°38.86° W. long.; 42°44.79′ N. lat., 124°37.96′ W. long.;
45°05.80′ N. lat., 124°05.40′ W. long.;	44°15.35′ N. lat., 124°17.38′ W. long.;	43°17.96′ N. lat., 124°28.81′ W. long.;	42°45.01′ N. lat., 124°36.39′ W. long.;
45°05.08′ N. lat., 124°05.93′ W. long.;	44°14.38′ N. lat., 124°17.78′ W. long.;	43°16.75′ N. lat., 124°28.42′ W. long.;	42°44.14′ N. lat., 124°35.17′ W. long.; 42°42.14′ N. lat., 124°32.82′ W. long.;
45°03.83′ N. lat., 124°06.47′ W. long.;	44°12.80′ N. lat., 124°17.18′ W. long.;	43°13.97′ N. lat., 124°31.99′ W. long.;	
45°01.70′ N. lat., 124°06.53′ W. long.;	44°09.23′ N. lat., 124°15.96′ W. long.;	43°13.72′ N. lat., 124°33.25′ W. long.;	42°40.50′ N. lat., 124°31.98′ W. long
44°58.75′ N. lat., 124°07.14′ W. long.;	44°08.38′ N. lat., 124°16.79′ W. long.;	43°12.26′ N. lat., 124°34.16′ W. long.;	

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (continued)

C.6. <u>Notification When Unsafe Conditions Prevent Compliance with Regulations</u>: If prevented by unsafe weather conditions or mechanical problems from meeting special management area landing restrictions, vessels must notify the U.S. Coast Guard and receive acknowledgment of such notification prior to leaving the area. This notification shall include the name of the vessel, port where delivery will be made, approximate number of salmon (by species) on board, the estimated time of arrival, and the specific reason the vessel is not able to meet special management area landing restrictions.

In addition to contacting the U.S. Coast Guard, vessels fishing south of the Oregon/California border must notify CDFW within one hour of leaving the management area by calling 800-889-8346 and providing the same information as reported to the U.S. Coast Guard. All salmon must be offloaded within 24 hours of reaching port.

- C.7. Incidental Pacific Halibut Harvest: License applications for incidental harvest for Pacific halibut during commercial salmon fishing must be obtained from NMFS.
  - a. Pacific halibut retained must be no less than 32 inches in total length (with head on).
  - b. During the salmon troll season, incidental harvest is authorized only during April, May, and June, and after June 30 if quota remains and if announced on the NMFS hotline (phone: 800-662-9825 or 206-526-6667). WDFW, ODFW, and CDFW will monitor landings. If the landings are projected to exceed the preseason allocation for this fishery or the total Area 2A non-Indian commercial halibut allocation, NMFS will take inseason action to prohibit retention of halibut in the non-Indian salmon troll fishery. See the most current Pacific Halibut Catch Sharing Plan for more details.
  - c. Incidental Pacific halibut catch regulations in the commercial salmon troll fishery adopted for 2023, prior to any 2023 inseason action, will be in effect when incidental Pacific halibut retention opens on April 1, 2023 unless otherwise modified by inseason action at the March 2023 Council meeting.
  - d. At the 2023 March meeting, the Council adopted the following options for public review:

Beginning May 16, 2023, through the end of the 2023 salmon troll fishery, and beginning April 1, 2024, until modified through inseason action or superseded by the 2024 management measures license holders may land or possess no more than one Pacific halibut per two Chinook, except one Pacific halibut may be possessed or landed without meeting the ratio requirement, and:

Option I - no more than 35 halibut may be possessed or landed per trip.

Option II - no more than 30 halibut may be possessed or landed per trip.

Option III - no more than 25 halibut may be possessed or landed per trip.

e. "C-shaped" yelloweye rockfish conservation area is an area to be voluntarily avoided for salmon trolling.

NMFS and the Council request salmon trollers voluntarily avoid this area in order to protect yelloweye rockfish. The area is defined in the Pacific Council Halibut Catch Sharing Plan in the North Coast subarea (Washington marine area 3), with the following coordinates in the order listed:

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48°18' N. lat.; 125°18' W. long.;

48°18' N. lat.; 124°59' W. long.;

48°11' N. lat.; 124°59' W. long.;

48°04' N. lat.; 125°11' W. long.;

48°04' N. lat.; 125°11' W. long.;

48°04' N. lat.; 124°59' W. long.;

48°00' N. lat.; 124°59' W. long.;

48°00' N. lat.; 125°18' W. long.;

and connecting back to 48°18' N. lat.; 125°18' W. long.
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#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (continued)

- C.8. Inseason Management: In addition to standard inseason actions or modifications already noted under the season description, the following inseason guidance is provided to NMFS:
  - a. Chinook remaining from the May through June non-Indian commercial troll harvest guideline north of Cape Falcon may be transferred to the July through September harvest guideline if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - b. Chinook remaining from May, June, and/or July non-Indian commercial troll quotas in the Oregon or California KMZ may be transferred to the Chinook quota for the next open period if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - c. NMFS may transfer salmon between the recreational and commercial fisheries north of Cape Falcon if there is agreement among the areas' representatives on the Salmon Advisory Subpanel (SAS), and if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - d. The Council will consider inseason recommendations for special regulations for any experimental fisheries annually in March; proposals must meet Council protocol and be received in November the year prior.
  - e. If retention of unmarked coho (adipose fin intact) is permitted by inseason action, the allowable coho quota will be adjusted to ensure preseason projected impacts on all stocks is not exceeded.
  - Landing limits may be modified inseason to sustain season length and keep harvest within overall guotas.
  - q. Landing limits in California may be implemented and/or modified inseason to sustain season length and keep harvest within preseason expectations.
  - h. Deviations from the allocation of allowable ocean harvest of coho salmon in the area south of Cape Falcon may be allowed to meet consultation standards for ESA-listed stocks (FMP 5.3.2). Therefore, should any rollovers result in a deviation from the south of Cape Falcon coho allocation schedule between sectors would still fall underneath this exemption.
- C.9. State Waters Fisheries: Consistent with Council management objectives:
  - a. The State of Oregon may establish additional late-season fisheries in state waters.
  - b. The State of California may establish limited fisheries in selected state waters.
  - c. Check state regulations for details.
- C.10. For the purposes of California Fish and Game Code, Section 8232.5, the definition of the Klamath Management Zone (KMZ) for the ocean salmon season shall be that area from Humbug Mountain, Oregon, to Latitude 40°10' N.
- C.11. Latitudes for geographical reference of major landmarks along the west coast. Majority of information from source: 2022 West Coast federal salmon regulations, Chapter 5. https://www.federalregister.gov/documents/2022/05/16/2022-10430/fisheries-off-west-coast-states-west-coast-salmon-fisheries-2022-specifications-and-management

Cape Flattery, WA	48°23′00" N lat.	Humboldt South Jetty, CA	40°45′53″ N lat.
Cape Alava, WA	48°10′00″ N lat.	40°10′ line (near Cape Mendocino, CA)	40°10′00″ N lat.
Queets River, WA	47°31′42" N lat.	Horse Mountain, CA	40°05′00″ N lat.
Leadbetter Point, WA	46°38′10" N lat.	Point Arena, CA	38°57′30″ N lat.
Cape Falcon, OR	45°46′00" N lat.	Point Reyes, CA	37°59′44″ N lat.
South end Heceta Bank line, OR	43°58′00" N lat.	Point San Pedro, CA	37°35′40″ N lat.
Humbug Mountain, OR	42°40′30" N lat.	Pigeon Point, CA	37°11′00″ N lat.
Oregon-California border	42°00′00" N lat.	Point Sur, CA	36°18′00″ N lat.
		Point Conception, CA	34°27′00" N lat.

TABLE 2, 2023 Recreational management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 1 of 8)

FABLE 2. 2023 Recreational management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 1 of 8)  A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
North of Cape Falcon	North of Cape Falcon	North of Cape Falcon	
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information	
1. Overall non-Indian TAC: 85,000 Chinook and 200,000 coho marked with a healed adipose fin clip (marked).  2. Recreational TAC: 42,500 Chinook and 168,000 marked coho; all retained coho must be marked.  3. Various daily limits and species combinations of one and two salmon will be considered. Including one fish, two fish only one of which may be a Chinook, and two fish only one of which may be a coho.  4. Trade:  5. No Area 4B add-on fishery.  6. Buoy 10 fishery opens August 1 with an expected landed catch of 40,000 marked coho in August and September.  7. Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.	coho marked with a healed adipose fin clip (marked).	<ol> <li>Overall non-Indian TAC: 65,000 Chinook and 170,000 coho marked with a healed adipose fin clip (marked).</li> <li>Recreational TAC: 32,500 Chinook and 142,800 marked coho; all retained coho must be marked.</li> <li>Same as Alternative I.</li> <li>Trade:</li> <li>Same as Alternative I.</li> <li>Buoy 10 fishery opens August 1 with an expected landed catch of 60,000 marked coho in August and September.</li> <li>Same as Alternative I.</li> </ol>	
U.S./Canada Border to Cape Alava (Neah Bay Subarea)  June 17 through earlier of September 30, or 17,470 marked coho subarea quota, with a subarea guideline of 9,490 Chinook (C.5).	<ul> <li>U.S./Canada Border to Cape Alava (Neah Bay Subarea)</li> <li>June 24 through earlier of September 30, or 16,160 marked coho subarea quota, with a subarea guideline of 8,370 Chinook (C.5).</li> </ul>	U.S./Canada Border to Cape Alava (Neah Bay Subarea)  July 1 through earlier of September 24, or 14,850 marked coho subarea quota, with a subarea guideline of 7,260 Chinook (C.5).	
Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day, of which only one may be a Chinook, plus one additional pink salmon. All coho must be marked with a healed adipose fin clip. See minimum size limits (B). See gear restrictions and definitions (C.1, C.2, C.3).	Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day, only one of which may be a Chinook. All coho must be marked with a healed adipose fin clip (C.1). See minimum size limits (B). See gear restrictions and definitions (C.1, C.2, C.3).	Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day. All coho must be marked with a healed adipose fin clip (C.1). See minimum size limits (B). See gear restrictions and definitions (C.1, C.2, C.3).	
An impact neutral non-selective coho fishery may be considered through inseason management action later in the season.			
Beginning August 1, no Chinook retention east of the Bonilla-Tatoosh line (C.4.a) during Council managed ocean fishery. Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Alternative I.	Same as Alternative I.	

TABLE 2. 2023 Recreational management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 2 of 8)								
	A. SEASON ALTERNATIVE DESCRIPTIONS							
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III						
Cape Alava to Queets River (La Push Subarea)     June 17 through earlier of September 30, or 4,370 marked coho subarea quota, with a subarea guideline of 1,590 Chinook (C.5).	<ul> <li>Cape Alava to Queets River (La Push Subarea)</li> <li>June 24 through earlier of September 30, or 4,040 marked coho subarea quota, with a subarea guideline of 1,530 Chinook (C.5).</li> </ul>	Cape Alava to Queets River (La Push Subarea)     July 1 through earlier of September 24, or 3,710 marked coho subarea quota, with a subarea guideline of 1,330 Chinook (C.5).						
Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day, of which only one may be a Chinook, plus one additional pink salmon. All coho must be marked with a healed adipose fin clip. See minimum size limits (B). See gear restrictions and definitions (C.1, C.2, C.3).	Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day, of which only one may be a Chinook. All coho must be marked with a healed adipose fin clip. See minimum size limits (B). See gear restrictions and definitions (C.1, C.2, C.3).	Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day. All coho must be marked with a healed adipose fin clip. See minimum size limits (B). See gear restrictions and definitions (C.1, C.2, C.3).						
Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Alternative I.	Same as Alternative I.						
An impact neutral non-selective coho fishery may be considered through inseason management action later in the season.								
October 3 through earlier of October 7, or 150 Chinook quota (C.5) in the area north of 47°50'00 N. lat. and south of 48°00'00" N. lat.								
Fishery may be closed if extreme freshwater temperature and/or flow events occur in the Quillayute basin in September. Chinook only, one Chinook per day. See minimum size limits (B). See gear restrictions and definitions (C.1, C.2, C.3).								
Queets River to Leadbetter Point (Westport Subarea)  June 24 through earlier of September 30, or 62,160 marked coho subarea quota, with a subarea guideline of 18,750 Chinook (C.5).	<ul> <li>Queets River to Leadbetter Point (Westport Subarea)</li> <li>July 1 through earlier of September 30, or 57,500 marked coho subarea quota, with a subarea guideline of 16,550 Chinook (C.5).</li> </ul>	<ul> <li>Queets River to Leadbetter Point (Westport Subarea)</li> <li>July 2 through earlier of September 30, or 52,840 marked coho subarea quota, with a subarea guideline of 14,330 Chinook (C.5).</li> </ul>						
Open seven days per week. All salmon, two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip. See gear restrictions and definitions (C.1, C.2, C.3). Chinook minimum size limit of 22 inches total length (B).	Same as Alternative I.	Open five days per week (Sun.–Thurs.). All salmon; two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip. See gear restrictions and definitions (C.1, C.2, C.3). Chinook minimum size limit of 22 inches total length (B).						
An impact neutral non-selective coho fishery may be considered through inseason management action later in the season.		Same as Alternative I.						
Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Alternative I.	Samo do Autoridavo I.						

TABLE 2. 2023 Recreational management Alternatives for	non-Indian ocean salmon fisheries – Council adopted. (Pag A. SEASON ALTERNATIVE DESCRIPTIONS	ye s oi o)
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III
Leadbetter Point to Cape Falcon (Columbia River Subarea)  June 24 through earlier of September 30, or 84,000 marked coho subarea quota, with a subarea guideline of 12,520 Chinook (C.5).	Leadbetter Point to Cape Falcon (Columbia River Subarea)  June 24 through earlier of September 30, or 77,700 marked coho subarea quota, with a subarea guideline of 11,050 Chinook (C.5).	Leadbetter Point to Cape Falcon (Columbia River Subarea)  • June 26 through earlier of September 24, or 71,400 marked coho subarea quota, with a subarea guideline of 9,580 Chinook (C.5).
Open seven days per week. All salmon; two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip. See gear restrictions and definitions (C.1, C.2, C.3). Chinook minimum size limit of 22 inches total length (B).	Same as Alternative I.	Same as Alternative I.
An impact neutral non-selective coho fishery may be considered through inseason management action later in the season.		
Columbia Control Zone closed (C.4.c). Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Alternative I.	Same as Alternative I.

TABLE 2. 2023 Recreational management Alternatives for non-Indian ocean salmon fisheries – Council adopted. (Page 4 of 8)							
	A. SEASON ALTERNATIVE DESCRIPTIONS						
South of Cape Falcon	South of Cape Falcon	South of Cape Falcon					
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III					
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information					
Sacramento River fall Chinook spawning escapement of 164,964 hatchery and natural area adults.	Sacramento River fall Chinook spawning escapement of 164,964 hatchery and natural area adults.	Sacramento River fall Chinook spawning escapement of 164,990 hatchery and natural area adults.					
2. Sacramento Index exploitation rate of 2.8 %.	2. Sacramento Index exploitation rate of 2.8%.	2. Sacramento Index exploitation rate of 2.8%.					
Klamath River recreational fishery allocation: 1,804 adult Klamath River fall Chinook.	Klamath River recreational fishery allocation: 1,804 adult Klamath River fall Chinook.	Klamath River recreational fishery allocation 0 adult Klamath River fall Chinook.					
Klamath tribal allocation: 1,872 adult Klamath River fall Chinook.	Klamath tribal allocation: 1,872 adult Klamath River fall Chinook.	Klamath tribal allocation: 68 adult Klamath River fall Chinook.					
5. Overall recreational coho TAC: 110,000 coho marked with a healed adipose fin clip (marked), and 25,000 coho in the non-mark-selective coho fishery.	Overall recreational coho TAC: 100,000 coho marked with a healed adipose fin clip (marked), and 20,000 coho in the non-mark-selective coho fishery.	Overall recreational coho TAC: 90,000 coho marked with a healed adipose fin clip (marked), and 15,000 coho in the non-mark-selective coho fishery.					
Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the CFGC.	Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the CFGC.	Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the CFGC.					
Cape Falcon to OR/CA Border.  Mark-selective coho fishery:  June 17 through the earlier of August 31, or 110,000 marked coho quota (C.6).  Open seven days per week. All salmon except Chinook, two salmon per day. All retained coho must be marked with a healed adipose fin clip (C.1). See minimum size limits (B). See gear restrictions and definitions (C.2, C.3).	Cape Falcon to OR/CA Border.  Mark-selective coho fishery:  June 17 through the earlier of August 31, or 100,000 marked coho quota (C.6).  Same as Alternative I.	Cape Falcon to Humbug Mt.  Mark-selective coho fishery:  June 17 through the earlier of August 31, or 90,000 marked coho quota (C.6).  Same as Alternative I.					
Any remainder of the mark-selective coho quota may be transferred inseason on an impact neutral basis to the <u>troll</u> quota for the non-selective coho fishery from Cape Falcon to Humbug Mountain (C.5).	Any remainder of the mark-selective coho quota may be transferred inseason on an impact neutral basis to the recreational non-selective coho fishery from Cape Falcon to Humbug Mountain (C.5).	Any remainder of the mark-selective coho quota may be transferred inseason on an impact neutral basis to the recreational non-selective coho fishery from Cape Falcon to Humbug Mountain (C.5).					

	A. SEASON ALTERNATIVE DESCRIPTIONS	
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III
Cape Falcon to Humbug Mt.	Cape Falcon to Humbug Mt.	
• September 1-October 31 (C.6).	September 1-October 31 (C.6).	
Open seven days per week. All salmon except coho, except as described in the non-mark-selective coho fishery (C.5), two fish per day (C.1). Chinook minimum size limit of 24 inches total length (B). See gear restrictions and definitions (C.2, C.3).	Open seven days per week. All salmon except coho, except as described in the non-mark-selective coho fishery (C.5), one fish per day (C.1). Chinook minimum size limit of 24 inches total length (B). See gear restrictions and definitions (C.2, C.3).	
In 2024, the season will open March 15 for all salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B); and the same gear restrictions as in 2023 (C.2, C.3). This opening could be modified following Council review at its March 2024 meeting.	In 2024, same as Alternative	
Cape Falcon to Humbug Mt.  Non-mark-selective coho fishery:  September 1 through the earlier of September 30, or 25,000 non-mark-selective coho quota (C.6). Open days may be modified inseason.	Cape Falcon to Humbug Mt.  Non-mark-selective coho fishery:  September 1 through the earlier of September 30, or 20,000 non-mark-selective coho quota (C.6). Open days may be modified inseason.	Cape Falcon to Humbug Mt.  Non-mark-selective coho fishery:  September 1 through the earlier of September 30, 15,000 non-mark-selective coho quota (C.6). Op days may be modified inseason.
Open seven days per week. All salmon, two salmon per day (C.1). See minimum size limits (B). See gear restrictions and definitions (C.2, C.3).	Open seven days per week. All salmon, two salmon per day, only one of which may be a Chinook (C.1.). See minimum size limits (B). See gear restrictions and definitions (C.2, C.3).	Open seven days per week. All salmon except Chinoc two salmon per day (C.1). See minimum size limits (I See gear restrictions and definitions (C.2, C.3).
Humbug Mt. to OR/CA Border (Oregon KMZ) Mark-selective coho fishery:  June 17 through the earlier of August 31, or the Cape Falcon to OR/CA border 110,000 marked coho quota (C.6).	Humbug Mt. to OR/CA Border (Oregon KMZ) Mark-selective coho fishery:  • June 17 through the earlier of August 31, or the Cape Falcon to OR/CA border 100,000 marked coho quota (C.6).	Humbug Mt. to OR/CA Border (Oregon KMZ) Mark-selective coho fishery:  Closed.
Open seven days per week. All salmon except Chinook, two salmon per day. All retained coho must be marked with a healed adipose fin clip (C.1). See minimum size limits (B). See gear restrictions and definitions (C.2, C.3).	Same as Alternative I.	
See minimum size limits (B). See gear restrictions and definitions (C.2, C.3).		

	A. SEASON ALTERNATIVE DESCRIPTIONS					
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III				
	OR/CA Border to latitude 40°10' N. (California KMZ)  • Closed.	OR/CA Border to latitude 40°10' N. (California KMZ  • Closed.				
two salmon per day (C.1). Chinook minimum size limit of 20 inches total length (B); See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Bag limits may be modified in season. This opening could be modified following Council review at its March or April 2024 meeting.	In 2024, same as Alternative I.	In 2024, same as Alternative I.				
Latitude 40°10' N. to Point Arena (Fort Bragg)	Latitude 40°10' N. to Point Arena (Fort Bragg)	Latitude 40°10' N. to Point Arena (Fort Bragg)				
Closed.	Closed.	Closed.				
two salmon per day (C.1). Chinook minimum size limit of 20 inches total length (B); See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Bag limits may be modified in season. This opening could be modified following Council review at its March or April 2024 meeting.	In 2024, season opens April 6 for all salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 20 inches total length (B); See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Bag limits may be modified in season. This opening could be modified following Council review at its March or April 2024 meeting.	In 2024, same as Alternative I.				
	Point Arena to Pigeon Point (San Francisco)  Closed.	Point Arena to Pigeon Point (San Francisco)  Closed.				
In 2024, season opens April 6 for all salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B); See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Bag limits may be modified in season. This opening could be modified following Council review at its March 2024 meeting.	In 2024, same as Alternative I.	In 2024, same as Alternative I.				
	Pigeon Point to U.S./Mexico Border (Monterey)  Closed.	Pigeon Point to U.S./Mexico Border (Monterey)  • Closed				
	In 2024, same as Alternative I.	In 2024, same as Alternative I				

1.73).

TABLE 2. 2023 Recreational management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 7 of 8)

#### B. MINIMUM SIZE (Inches) (See C.1)

Area (when open)	Chinook	Coho		Pink
North of Cape Falcon (Westport and Col R)	22	16	_	None
North of Cape Falcon (Neah Bay and La Push)	24	16		None
Cape Falcon to Humbug Mt.	24	16		None
Humbug Mt. to OR/CA Border	24	16		None
OR/CA Border to Pt. Arena	-		-	-
Pt. Arena to Pigeon Pt.	-		-	-
Pigeon Pt. to U.S./Mexico Border	-		-	-

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS

- C.1. Compliance with Minimum Size and Other Special Restrictions: All salmon on board a vessel must meet the minimum size or other special requirements for the area being fished and the area in which they are landed if that area is open. Salmon may be landed in an area that is closed only if they meet the minimum size or other special requirements for the area in which they were caught. Salmon may not be filleted, or salmon heads removed prior to landing.
  - Ocean Boat Limits: Off the coast of Washington, Oregon, and California, each fisher aboard a vessel may continue to use angling gear until the combined daily limits of Chinook and coho salmon for all licensed and juvenile anglers aboard have been attained (additional state restrictions may apply).
- C.2. <u>Gear Restrictions</u>: Salmon may be taken only by hook and line using barbless hooks. All persons fishing for salmon, and all persons fishing from a boat with salmon on board must meet the gear restrictions listed below for specific areas or seasons.
  - a. U.S./Canada Border to Pt. Conception, California: No more than one rod may be used per angler; and no more than two single point, single shank, barbless hooks are required for all fishing gear.
  - b. Latitude 40°10' N. to Pt. Conception, California: Single point, single shank, barbless circle hooks (see gear definitions below) are required when fishing with bait by any means other than trolling, and no more than two such hooks shall be used. When angling with two hooks, the distance between the hooks must not exceed five inches when measured from the top of the eye of the top hook to the inner base of the curve of the lower hook, and both hooks must be permanently tied in place (hard tied). Circle hooks are not required when artificial lures are used without bait.

# C.3. Gear Definitions:

- a. Recreational fishing gear defined: Off Oregon and Washington, angling tackle consists of a single line that must be attached to a rod and reel held by hand or closely attended; the rod and reel must be held by hand while playing a hooked fish. No person may use more than one rod and line while fishing off Oregon or Washington. Off California, the line must be attached to a rod and reel held by hand or closely attended; weights directly attached to a line may not exceed four pounds (1.8 kg). While fishing off California north of Pt. Conception, no person fishing for salmon, and no person fishing from a boat with salmon on board, may use more than one rod and line. Fishing includes any activity which can reasonably be expected to result in the catching, taking, or harvesting of fish.
- b. Trolling defined: Angling from a boat or floating device that is making way by means of a source of power, other than drifting by means of the prevailing water current or weather conditions.
- c. Circle hook defined: A hook with a generally circular shape and a point which turns inward, pointing directly to the shank at a 90° angle.

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (continued)

#### C.4. Control Zone Definitions:

- a. The Bonilla-Tatoosh Line: A line running from the western end of Cape Flattery to Tatoosh Island Lighthouse (48°23'30" N. lat., 124°44'12" W. long.) to the buoy adjacent to Duntze Rock (48°24'37" N. lat., 124°44'37" W. long.), then in a straight line to Bonilla Pt. (48°35'39" N. lat., 124°42'58" W. long.) on Vancouver Island, British Columbia.
- b. Grays Harbor Control Zone The area defined by a line drawn from the Westport Lighthouse (46° 53'18" N. lat., 124° 07'01" W. long.) to Buoy #2 (46° 52'42" N. lat., 124°12'42" W. long.) to Buoy #3 (46° 55'00" N. lat., 124°14'48" W. long.) to the Grays Harbor north jetty (46° 55'36" N. lat., 124°10'51" W. long.).
- c. Columbia Control Zone: An area at the Columbia River mouth, bounded on the west by a line running northeast/southwest between the red lighted Buoy #4 (46°13'35" N. lat., 124°06'50" W. long.) and the green lighted Buoy #7 (46°15'09' N. lat., 124°06'16" W. long.); on the east, by the Buoy #10 line which bears north/south at 357° true from the south jetty at 46°14'00" N. lat., 124°03'07" W. long. to its intersection with the north jetty; on the north, by a line running northeast/southwest between the green lighted Buoy #7 to the tip of the north jetty (46°15'48" N. lat., 124°05'20" W. long. and then along the north jetty to the point of intersection with the Buoy #10 line; and on the south, by a line running northeast/southwest between the red lighted Buoy #4 and tip of the south jetty (46°14'03" N. lat., 124°04'05" W. long.), and then along the south jetty to the point of intersection with the Buoy #10 line.
- d. Stonewall Bank Yelloweye Rockfish Conservation Area: The area defined by the following coordinates in the order listed:

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44°37.46' N. lat.; 124°24.92' W. long.

44°37.46' N. lat.; 124°23.63' W. long.

44°28.71' N. lat.; 124°21.80' W. long.

44°28.71' N. lat.; 124°24.10' W. long.

44°31.42' N. lat.; 124°25.47' W. long.

and connecting back to 44°37.46' N. lat.; 124°24.92' W. long.
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- e. Klamath Control Zone: The ocean area at the Klamath River mouth bounded on the north by 41°38'48" N. lat. (approximately 6 nautical miles north of the Klamath River mouth); on the west by 124°23'00" W. long. (approximately 12 nautical miles offshore); and, on the south by 41°26'48" N. lat. (approximately 6 nautical miles south of the Klamath River mouth).
- C.5. <u>Inseason Management</u>: Regulatory modifications may become necessary inseason to meet preseason management objectives such as quotas, harvest guidelines, and season duration. In addition to standard inseason actions or modifications already noted under the season description, the following inseason guidance is provided to NMFS:
  - a. Actions could include modifications to bag limits, or days open to fishing, and extensions or reductions in areas open to fishing.
  - b. Coho may be transferred inseason among recreational subareas north of Cape Falcon to help meet the recreational season duration objectives (for each subarea) after conferring with representatives of the affected ports and the Council's SAS recreational representatives north of Cape Falcon, and if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - c. Chinook and coho may be transferred between the recreational and commercial fisheries north of Cape Falcon if there is agreement among the representatives of the SAS, and if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - d. Fishery managers may consider inseason action modifying regulations restricting retention of unmarked (adipose fin intact) coho. To remain consistent with preseason expectations, any inseason action shall consider, if significant, the difference between observed and preseason forecasted (adipose-clipped) mark rates. Such a consideration may also include a change in bag limit of two salmon, no more than one of which may be a coho.
  - e. Marked coho remaining from the Cape Falcon to OR/CA Border recreational mark-selective coho quota may be transferred inseason to the Cape Falcon to Humbug Mt. non-mark-selective recreational fishery or the Cape Falcon to Humbug Mt. commercial troll fishery if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - f. Deviations from the allocation of allowable ocean harvest of coho salmon in the area south of Cape Falcon may be allowed to meet consultation standards for ESA-listed stocks (FMP 5.3.2). Therefore, should any rollovers result in a deviation from the south of Cape Falcon coho allocation schedule between sectors would still fall underneath this exemption.
- C.6. <u>Additional Seasons in State Territorial Waters</u>: Consistent with Council management objectives, the States of Washington, Oregon, and California may establish limited seasons in state waters. Check state regulations for details.

TABLE 3. 2023 Treaty Indian troll management Alternatives for ocean salmon fisheries – Tribal adopted. (Page 1 of 2)

A. SEASON ALTERNATIVE DESCRIPTIONS										
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III								
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information								
1. Overall Treaty-Indian TAC: 50,000 Chinook and 62,000 coho.	1. Overall Treaty-Indian TAC: 40,000 Chinook and 52,000 coho.	1. Overall Treaty-Indian TAC: 30,000 Chinook and 42,000 coho.								
2. Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.  3. In 2024, the season will open May 1, consistent with all preseason regulations in place for Treaty Indian Troll fisheries during May 16-June 30, 2023. All catch in May 2024 applies against the 2024 Treaty Indian Troll fisheries quota. This opening could be modified following Council review at its March and/or April 2024 meetings.	Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.  3. Same as Alternative 1	Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.  3. Same as Alternative 1								
May 1 through the earlier of June 30 or 25,000 Chinook quota.	May 1 through the earlier of June 30 or 20,000 Chinook quota.	May 1 through the earlier of June 30 or 15,000 Chinook quota.								
All salmon may be retained except coho. If the Chinook quota is exceeded, the excess will be deducted from the later all-salmon season (C.5). See size limit (B) and other restrictions (C).	All salmon may be retained except coho. If the Chinook quota is exceeded, the excess will be deducted from the later all-salmon season (C.5). See size limit (B) and other restrictions (C).	All salmon may be retained except coho. If the Chinook quota is exceeded, the excess will be deducted from the later all-salmon season (C.5). See size limit (B) and other restrictions (C).								
July 1 through the earlier of September 15, or 25,000 Chinook quota, or 62,000 coho quota.	July 1 through the earlier of September 15, or 20,000 Chinook quota or 52,000 coho quota	July 1 through the earlier of September 15, or 15,000 Chinook quota or 42,000 coho quota								
All Salmon. See size limit (B) and other restrictions (C).	All salmon. See size limit (B) and other restrictions (C).	All salmon. See size limit (B) and other restrictions (C).								

# B. MINIMUM LENGTH (TOTAL INCHES)

	Chir	nook	Coh	0	
Area (when open)	Total Length	Head-off	Total Length	Head-off	Pink
North of Cape Falcon	24.0 (61.0 cm)	18.0 (45.7 cm)	16.0 (40.6 cm)	12.0 (30.5 cm)	None

TABLE 3. 2023 Treaty Indian troll management Alternatives for ocean salmon fisheries - Council adopted. (Page 2 of 2)

### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS

C.1. <u>Tribe and Area Boundaries</u>. All boundaries may be changed to include such other areas as may hereafter be authorized by a Federal court for that tribe's treaty fishery.

<u>S'KLALLAM</u> - Washington State Statistical Area 4B (defined to include those waters of Puget Sound easterly of a line projected from the Bonilla Point light on Vancouver Island to the Tatoosh Island light, thence to the most westerly point on Cape Flattery and westerly of a line projected true north from the fishing boundary marker at the mouth of the Sekiu River [WAC 220-301-030]).

MAKAH - Washington State Statistical Area 4B and that portion of the FMA north of 48°02'15" N. lat. (Norwegian Memorial) and east of 125°44'00" W. long.

QUILEUTE - A polygon commencing at Cape Alava, located at latitude 48°10'00" north, longitude 124°43'56.9" west; then proceeding west approximately forty nautical miles at that latitude to a northwestern point located at latitude 48°10'00" north, longitude 125°44'00" west; then proceeding in a southeasterly direction mirroring the coastline at a distance no farther than forty nautical miles from the mainland Pacific coast shoreline at any line of latitude, to a southwestern point at latitude 47°31'42" north, longitude 125°20'26" west; then proceeding east along that line of latitude to the Pacific coast shoreline at latitude 47°31'42" north, longitude 124°21'9.0" west.

HOH - That portion of the FMA between 47°54'18" N. lat. (Quillayute River) and 47°21'00" N. lat. (Quinault River) and east of 125°44'00" W. long.

QUINAULT - A polygon commencing at the Pacific coast shoreline near Destruction Island, located at latitude 47°40'06" north, longitude 124°23'51.362" west; then proceeding west approximately thirty nautical miles at that latitude to a northwestern point located at latitude 47°40'06" north, longitude 125°08'30" west; then proceeding in a southeasterly direction mirroring the coastline no farther than thirty nautical miles from the mainland Pacific coast shoreline at any line of latitude, to a southwestern point at latitude 46°53'18" north, longitude 124°53'53" west; then proceeding east along that line of latitude to the pacific coast shoreline at latitude 46°53'18" north, longitude 124°7'36.6" west.

# C.2. Gear restrictions

- a. Single point, single shank, barbless hooks are required in all fisheries.
- b. No more than eight fixed lines per boat.
- c. No more than four hand-held lines per person in the Makah area fishery (Washington State Statistical Area 4B and that portion of the FMA north of 48°02'15" N. lat. (Norwegian Memorial) and east of 125°44'00" W. long.)

# C.3. Quotas

- a. The quotas include troll catches by the S'Klallam and Makah Tribes in Washington State Statistical Area 4B from May 1 through September 15.
- b. The **Quileute Tribe may continue a ceremonial and subsistence fishery** during the time frame of October 1 through October 15 in the same manner as in 2004-2015. Fish taken during this fishery are to be counted against treaty troll quotas established for the 2024 season (estimated harvest during the October ceremonial and subsistence fishery: 20 Chinook; 40 coho).

# C.4. Area Closures

- a. The area within a six nautical mile radius of the mouths of the Queets River (47°31'42" N. lat.) and the Hoh River (47°45'12" N. lat.) will be closed to commercial fishing.
- b. A closure within two nautical miles of the mouth of the Quinault River (47°21'00" N. lat.) may be enacted by the Quinault Nation and/or the State of Washington and will not adversely affect the Secretary of Commerce's management regime.
- C.5. <u>Inseason Management</u>: In addition to standard inseason actions or modifications already noted under the season description, the following inseason guidance is provided to NMFS:
- a. Chinook remaining from the May through June treaty-Indian ocean troll harvest guideline north of Cape Falcon may be transferred to the July through September harvest guideline on a fishery impact equivalent basis.

TABLE 4. 2023 Chinook and coho harvest quotas and guidelines (\*) for ocean salmon fishery management Alternatives - Council adopted.

	Chino	ok for Alternative	)	Coho for Alternative					
Fishery or Quota Designation	1	II	III	I	II	III			
	NORTH OF CAPE FALCON								
TREATY INDIAN OCEAN TROLL <sup>a/</sup>									
U.S./Canada Border to Cape Falcon (All Except Coho)	25,000	20,000	15,000	-	-	-			
U.S./Canada Border to Cape Falcon (All Species)	25,000	20,000	15,000	62,000	52,000	42,000			
Subtotal Treaty Indian Ocean Troll	50,000	40,000	30,000	62,000	52,000	42,000			
NON-INDIAN COMMERCIAL TROLL <sup>b/</sup>									
U.S./Canada Border to Cape Falcon (All Except Coho)	28,300	25,000	16,250	-	-	-			
U.S./Canada Border to Cape Falcon (All Species)	14,200	12,500	16,250	32,000	29,600	27,200			
Subtotal Non-Indian Commercial Troll	42,500	37,500	32,500	32,000	29,600	27,200			
RECREATIONAL									
U.S./Canada Border to Cape Alavab/	9,490 *	8,370 *	7,260 *	17,470	16,160	14,850			
Cape Alava to Queets River <sup>b/</sup>	1,740 *	1,530 *	1,330 *	4,370	4,040	3,710			
Queets River to Leadbetter Pt. <sup>b/</sup>	18,750 *	16,550 *	14,330 *	62,160	57,500	52,840			
Leadbetter Pt. to Cape Falcon <sup>b/c/</sup>	12,520 *	11,050 *	9,580 *	84,000	77,700	71,400			
Subtotal Recreational	42,500	37,500	32,500	168,000	155,400	142,800			
TOTAL NORTH OF CAPE FALCON	135,000	115,000	95,000	262,000	237,000	212,000			
			SOUTH OF CAP	PE FALCON					
COMMERCIAL TROLL <sup>a/</sup>									
Cape Falcon to Humbug Mt.	-	-	-	10,000		-			
Humbug Mt. to OR/CA Border				-	-	-			
OR/CA Border to Humboldt South Jetty	-	-	-	-	-	-			
Subtotal Commercial Troll	-	-	-	10,000	-	-			
RECREATIONAL									
Cape Falcon to OR/CA Border	-	-	-	135,000 <sup>d/</sup>	120,000 <sup>e/</sup>	105,000 <sup>f/</sup>			
TOTAL SOUTH OF CAPE FALCON	-	-	-	145,000	120,000	105,000			
a/ Quotas are non-mark selective for both Chinook and coho									

a/ Quotas are non-mark selective for both Chinook and coho.

b/ Quotas are non-mark-selective for Chinook and mark-selective for coho.

c/ Does not include Buoy 10 fishery. Expected catch in August and September: Alternative I - 40,000 marked coho; Alternative II - 50,000 marked coho; Alternative III - 60,000 marked coho.

d/ The quota consists of both mark-selective and non-mark-selective coho quotas: 110,000 and 25,000 respectively.

e/ The quota consists of both mark-selective and non-mark-selective coho quotas: 100,000 and 20,000 respectively.

f/ The quota consists of both mark-selective and non-mark-selective coho quotas: 90,000 and 15,000 respectively. Area includes Cape Falcon to Humbug Mt.

TABLE 5. 2023 Projected key stock escapements (thousands of fish) or management criteria for ocean fishery Alternatives - Council adopted al (Page 1 of 3)

TABLE 5. 2023 Projected key stock	escapements		of fish) or ma	anagement criteria for ocean fishery Alternatives - Council adopted <sup>ar</sup> (Page 1 of 3)
		PROJECTED		2023
Key Stock/Criteria	Alt I	Alt II	Alt III	Criteria Spawner Objective or Other Comparative Standard as Noted bi
CHINOOK				CHINOOK
Columbia Upriver Brights	271.1	273.4	275.1	74.0 Minimum ocean escapement to attain 40.0 adults over McNary Dam, with normal distribution and no mainstem harvest. The management goal has been increased to 60.0 by Columbia River managers.
Mid-Columbia Brights	52.4	52.8	53.1	14.9 Minimum ocean escapement to attain 7.9 for Little White Salmon egg-take, assuming average conversion and no mainstem harvest.
Columbia Low er River Hatchery Tules	76.4	77.5	78.6	25.0 Minimum ocean escapement to attain 14.8 adults for hatchery egg-take, with average conversion and no lower river mainstem or tributary harvest.
Columbia Low er River Natural Tules <sup>c/</sup> (threatened)	39.1%	37.7%	36.4%	≤ 38.0% Total adult equivalent fishery exploitation rate (2023 NMFS ESA guidance).
Columbia Low er River Wilde/ (threatened)	8.6	8.6	8.7	6.9 Minimum ocean escapement to attain MSY spawner goal of 5.7 for N. Lewis River fall Chinook (NMFS ESA consultation standard).
Spring Creek Hatchery Tules	134.5	137.2	140.1	8.2 Minimum ocean escapement to attain 6.0 adults for Spring Creek Hatchery egg-take, assuming average conversion and no mainstem harvest.
Upper Columbia River Summer	84.3	85.0	85.8	29.0 Aggregate escapement to mouth of Columbia River.
Snake River Fall (threatened) SRFI	51.3%	46.2%	41.7%	≤ 70.0% Of 1988-1993 base period exploitation rate for all ocean fisheries (NMFS ESA consultation standard).
Klamath River Fall	23.614	23.614	26.133	≥ 23.614 2023 minimum natural area adult escapement (FMP control rule).
Federally recognized tribal harvest	50.0%	50.0%	50.0%	50.0% Equals 1.872, 1.872, and 68 adult fish for Yurok and Hoopa Valley tribal fisheries.
Exploitation (spaw ner reduction) rate	10.0%	10.0%	0.4%	≤ 10.0% FMP control rule.
Adult river mouth return	39.9	39.9	39.9	NA Total adults in thousands.
Age-4 ocean harvest rate	0.3%	0.3%	0.3%	≤ 10.0% NMFS guidance.
KMZ sport fishery share	37.7%	37.7%	37.7%	
River recreational fishery share	96.3%	96.3%	0.0%	NA Equals 1.804, 1.804, and 0 adult fish for recreational inriver fisheries.
Sacramento River Winter (endangered)	0.0%	0.0%	0.0%	≤ 20.0% Age-3 ocean impact rate in fisheries south of Pt. Arena. In addition, the following season restrictions apply: Recreational- Pt. Arena to Pigeon Pt. betw een the first Saturday in April and the second Sunday in November; Pigeon Pt. to the U.S./Mexico border betw een the first Saturday in April and the first Sunday in October. Minimum size limit ≥ 20 inches total length. Commercial- Pt. Arena to the U.S./Mexico border betw een May 1 and September 30, except Pt. Reyes to Pt. San Pedro betw een October 1 and 15 (Monday-Friday). Minimum size limit ≥ 26 inches total length (NMFS 2023 ESA Guidance).
Sacramento River Fall	165.0	165.0	165.1	≥ 122.000 2023 minimum hatchery and natural area adult escapement (FMP).
Sacramento Index Exploitation Rate	2.8%	2.8%	2.8%	≤ 28.1% FMP control rule.
Ocean commercial impacts	3.0	3.0	3.0	Includes fall (Sept-Dec) 2022 impacts (3.0 thousand SRFC).
Ocean recreational impacts	1.8	1.8	1.8	Includes fall (Sept-Dec) 2022 impacts (1.7 thousand SRFC).
River recreational impacts	0.0	0.0	0.0	
SRKW Prey Abundance <sup>g/</sup>				
North of Falcon	888.3	888.3	888.3	≥ 623.0 Oct 1 starting abundance of age 3+ Chinook from U.S./Canada Border to Cape Falcon
Oregon Coast	450.3	450.3	450.3	NA Oct 1 starting abundance of age 3+ Chinook from Cape Falcon to Horse Mt.
California Coast	248.6	248.6	248.6	NA Oct 1 starting abundance of age 3+ Chinook south of Horse Mt.
Southw est WCVI	663.8	663.8	663.8	NA Oct 1 starting abundance of age 3+ Chinook off Southwest Vancouver Island
Salish Sea	1,054.7	1,054.7	1,054.7	NA Oct 1 starting abundance of age 3+ Chinook in the Salish Sea
	1	•	•	I ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~

TABLE 5. Projected key stock escapements (thousands of fish) or management criteria for 2023 ocean fishery Alternatives - Council Adopted (Page 2 of 3).

, ,		PROJECTED	<u> </u>	3	· · · · · · · · · · · · · · · · · · ·
Key Stock/Criteria	Alt I	Alt II	Alt III	ria Spaw ner Objective o	r Other Comparative Standard as Noted b/
СОНО		СОНО			СОНО
Interior Fraser (Thompson River)	10.3%(5.7%)	9.5%(4.9%)	8.6%(4.0%)	0.0% 2023 Southern U.S. exploitation rate ceiling	; PSC coho agreement.
Skagit	48.0%(5.2%)	47.4%(4.4%)	46.9%(3.6%)	0% 2023 total exploitation rate ceiling; FMP mat	rix <sup>d</sup>
Stillaguamish	24.2%(3.6%)	23.7%(3.0%)	23.2%(2.4%)	0% 2023 total exploitation rate ceiling; FMP mat	rix <sup>d/</sup>
Snohomish	21.0%(3.6%)	20.5%(3.0%)	19.9%(2.4%)	0% 2023 total exploitation rate ceiling; FMP mat	rix <sup>d/</sup>
Hood Canal	40.4%(5.6%)	39.7%(4.8%)	39.1%(4.0%)	.0% 2023 total exploitation rate ceiling; FMP mat	rix <sup>d/</sup>
Strait of Juan de Fuca	10.9%(4.7%)	10.1%(3.9%)	9.4%(3.2%)	0% 2023 total exploitation rate ceiling; FMP mat	rix <sup>d/</sup>
Quillayute Fall	12.6	12.7	12.8	6.3 FMP MSY adult spaw ner estimate. Value of	depicted is ocean escapement.
Quinay ato 1 aii	37.2%	36.6%	36.2%	i3% PST total exploitation rate constraint for 20.	·
Hoh	5.5	5.6	5.7	2.0 FMP MSY adult spaw ner estimate. Value of	
Tion	53.6%	52.5%	51.6%	55% PST total exploitation rate constraint for 20.	·
O 4 - \AGIL				•	
Queets Wild	10.3	10.5	10.7	5.8 FMP MSY natural area adult spawner estin	· · · · · · · · · · · · · · · · · · ·
	36.8%	35.4%	34.2%	63% PST total exploitation rate constraint for 20.	
Grays Harbor	102.8	104.0	104.9	35.4 FMP MSP natural area adult spaw ner estim	
	49.9%	49.3%	48.8%	55% FMP total exploitation rate constraint (MFM	,
Willapa Bay	49.6	50.6	51.5	17.2 FMP MSY natural area adult spaw ner estin	nate. Value depicted is ocean escapement.
Low er Columbia River Natural	14.9%	12.5%	10.9%		nery exploitation rate (2023 NMFS ESA guidance).
(threatened)				Value depicted is marine ER before Buoy 1	
Upper Columbia <sup>c/</sup>	61%	63%	65%	50% Minimum percentage of the run to Bonnevil	
Columbia River Hatchery Early	314.7	322.3	326.0	77.2 Minimum ocean escapement to attain hatch	, , , , , , , , , , , , , , , , , , , ,
				with average conversion and no mainstem	•
Columbia River Hatchery Late	224.0	236.2	247.2	9.7 Minimum ocean escapement to attain hatch	
	00.00/	10.10/	47 40/	with average conversion and no mainstem	•
Oregon Coastal Natural	20.0%	18.1%	17.4%	.0% Marine and freshwater fishery exploitation	rate (NMFS ESA consultation standard).
Southern Oregon/Northern California					
Coast (threatened) Trinity Natural	1.7%	1.3%	1.2%	.0% Total exploitation rate ceiling. Value depicte	and is ocean exploitation rate only
Klamath Natural	1.7%	1.3%	1.2%	.0% Total exploitation rate ceiling. Value depicte	•
Rogue Natural	1.7%	1.3%	1.2%	.0% Total exploitation rate ceiling. Value depicte	,
Other Natural	1.7%	1.3%	1.2%	.0% Total exploitation rate ceiling. Value depicte	,

TABLE 5. Projected key stock escapements (thousands of fish) or management criteria for 2023 ocean fishery Alternatives - Council Adopted<sup>a/</sup> (Page 3 of 3).

a/ Coho projections in the table are based on 2022 pre-season stock and fishery inputs for Canadian fisheries. Model results for Chinook in this table used 2022 preseason effort scalars for SEAK, NBC, and WCVI AABM fisheries, recent 2-yr average catches for BC ISBM fisheries, and 2022 preseason catches for Puget Sound fisheries. Assumptions for these fisheries will be changed prior to the April meeting as new information becomes available.

b/ Ocean escapement is the number of salmon escaping ocean fisheries and entering freshwater with the following clarifications. Ocean escapement for Puget Sound stocks is the estimated number of salmon entering Area 4B that are available to U.S. net fisheries in Puget Sound and spawner escapement after impacts from the Canadian, U.S. ocean, and Puget Sound troll and recreational fisheries have been deducted. Numbers in parentheses represent Council area ERs for Puget Sound coho stocks. For Columbia River early and late coho stocks, ocean escapement represents the number of coho after the Buoy 10 fishery. Values reported for Klamath River fall Chinook are natural area adult spawners. Values reported for Sacramento River fall Chinook are hatchery and natural area adult spawners. c/ Includes projected impacts of inriver fisheries that have not yet been shaped.

d/ Annual management objectives may be different than FMP goals, and are subject to agreement between WDFW and the treaty tribes under U.S. District Court orders. It is anticipated that fishery management will be adjusted by state and tribal comanagers during the preseason planning process to comply with stock management objectives.

e/ Includes minor contributions from East Fork Lewis River and Sandy River.

f/ Management criteria depicted represent the lower of the FMP and PST Southern Coho Management Plan ER constraints in a given year (see Table III-5 in most recent Preseason Report I). PST ER constraints represent an approximation of the maximum ER associated with achieving the escapement goal. Per the provisions of the PST Southern Coho Management Plan, Parties may request increases to management unit specific ER caps, so long as it occurs prior to March 31 in a given year.

g/ The modeled preseason, pre-fishing estimates of abundance for areas other than North of Falcon (NOF) are derived using the Council adopted methodology from the Ad Hoc SRKW Workgroup and are provided for information purposes only. These non-NOF area abundances are not considered in the development of annual Council fishery management measures. Therefore, the "criteria" for these areas are designated as "N/A". The Southwest WCVI and Salish Sea areas are outside Council managed waters although impacts to FMP salmon stocks are taken into account when assessing fishing-related mortality.

TABLE 6. Preliminary projections of Chinook and coho harvest impacts for 2023 ocean salmon fishery management Alternatives - Council adopted. (Page 1 of 2)

										Observe	d in 2022
	2023 (	Catch Projec	ction	2023 Bycato	h Mortality <sup>a/</sup>	Projection	2023 By	2023 Bycatch Projection <sup>b/</sup>			Bycatch
Area and Fishery	I	II	Ш	ļ	II	III	1	II	III	Catch	Mortality
OCEAN FISHERIES:					CHINOC	K (thousand	ls of fish)				
NORTH OF CAPE FALCON											
Treaty Indian Ocean Troll	50.0	40.0	30.0	5.1	4.1	3.1	12.8	10.2	7.7	34.7	3.5
Non-Indian Commercial Troll	42.5	37.5	32.5	17.2	15.2	12.3	61.3	54.1	43.6	26.0	11.1
Recreational	42.5	37.5	32.5	5.1	4.6	4.0	23.4	20.9	18.0	24.8	3.4
CAPE FALCON TO HUMBUG MT. C/											
Commercial Troll	1.3	0.9	0.0	0.3	0.2	0.0	0.7	0.5	0.0	29.7	6.9
Recreational	0.9	0.9	0.0	0.1	0.2	0.0	0.4	0.6	0.3	4.6	0.5
HUMBUG MT. TO OR/CA BORDER											
Commercial Troll	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	8.0	0.2
Recreational	0.0	0.0	0.0	0.0	0.0	0.0	0.1	0.1	0.0	0.4	0.0 <sup>d/</sup>
OR/CA BORDER TO to LAT 40°10' N.											
Commercial Troll	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	-
Recreational	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	4.4	0.5 <sup>d/</sup>
LAT 40°10' N. TO PT. ARENA											
Commercial Troll	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	21.7	6.3 <sup>d/</sup>
Recreational	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	2.6	0.3 <sup>d/</sup>
PT. ARENA TO PIGEON PT.											
Commercial Troll	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	97.6	24.4 <sup>d/</sup>
Recreational	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	66.1	7.6 <sup>d/</sup>
SOUTH OF PIGEON PT.											
Commercial Troll	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	92.0	11.2 <sup>d/</sup>
Recreational	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	15.9	1.4 <sup>d/</sup>
TOTAL OCEAN FISHERIES											
Commercial Troll	93.8	78.4	62.5	22.6	19.5	15.4	74.8	64.9	51.3	302.3	63.7
Recreational	43.4	38.4	32.5	5.3	4.7	4.0	23.9	21.6	18.3	118.8	13.8
INSIDE FISHERIES:											
Area 4B	-	-	-	-	-	-	-	-	-	-	-
Buoy 10	NA	NA	NA	NA	NA	NA	NA	NA	NA	28.4	5.6 <sup>d/</sup>

TABLE 6. Preliminary projections of Chinook and coho harvest impacts for 2023 ocean salmon fishery management Alternatives - Council adopted. (Page 2 of 2).

		2023 Catch Projection 20								Observe	ed in 2022
	2023	Catch Projec	ction	2023 Bycato	h Mortality <sup>a</sup>	Projection	2023 B	ycatch Proje	ection <sup>b/</sup>		Bycatch
Area and Fishery	I	II	III	I	II	Ш	1	II	III	Catch	Mortality
OCEAN FISHERIES:					СОНО	(thousands	of fish)				
NORTH OF CAPE FALCON											
Treaty Indian Ocean Troll <sup>e/</sup>	62.0	52.0	42.0	4.1	3.4	2.6	6.9	5.6	4.2	36.2	2.3
Non-Indian Commercial Troll	32.0	29.6	27.2	14.1	12.7	10.6	45.8	41.3	33.8	12.9	4.2
Recreational	168.0	155.4	142.8	29.3	26.8	24.4	123.9	113.2	102.4	81.4	15.9
SOUTH OF CAPE FALCON											
Commercial Troll	10.0	0.0	-	0.5	0.0	-	0.6	0.1	-	2.2	2.9
Recreational <sup>e/</sup>	135.0	120.0	105.0	29.5	26.5	23.4	132.9	119.4	105.5	58.3	14.3
TOTAL OCEAN FISHERIES											
Commercial Troll	104.0	81.6	69.2	18.7	16.1	13.2	53.2	47.0	38.0	51.2	9.4
Recreational	303.0	275.4	247.8	58.8	53.3	47.8	256.8	232.6	207.9	139.6	30.2
INSIDE FISHERIES:											
Area 4B	-	_	_	-	-	-	-	_	-	-	-
Buoy 10	40.0	50.0	60.0	8.6	10.6	12.5	38.3	47.0	55.4	8.8	1.4 <sup>d/</sup>

a/ The bycatch mortality reported in this table consists of drop-off mortality (includes predation on hooked fish) plus hook-and-release mortality of Chinook and coho salmon in Council-area fisheries. Drop-off mortality for both Chinook and coho is assumed to be equal to 5% of total encounters. The hook-and-release mortality (HRM) rates used for both Chinook and coho are:

Commercial: 26%.

Recreational, north of Pt. Arena: 14%.

Recreational, south of Pt. Arena: 16% (based on the expected proportion of fish that will be caught using mooching versus trolling gear, and the HRMs of 42.2% and 14% for these two respective gear types).

- b/ Bycatch calculated as dropoff mortality plus fish released.
- c/ Includes Oregon territorial w ater, late season Chinook fisheries.
- d/ Based on reported released Chinook or coho. Reported releases in California fisheries are used as a surrogate in Oregon fisheries.
- e/ Includes fisheries that allow retention of all legal sized coho.

TABLE 7. Expected coastwide exploitation rates by fishery for 2023 ocean fisheries management Alternatives for lower Columbia Natural (LCN), Oregon coastal natural (OCN), Lower Columbia River (LCR) tule Chinook, and Southern Oregon Northern California Coastal (SONCC) coho salmon by natural-origin subcomponent - Council Adopted (Page 1 of 2)

				Exploitati	on Rate	(Percent)	)		
	L	.CN Coh	0		CN Coh	0	LCR	Tule Chi	nook
Fishery	I	II	III		l l	III	1	II	III
SOUTHEAST ALASKA	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	2.9%	3.0%	3.0%
BRITISH COLUMBIA	0.1%	0.1%	0.1%	0.3%	0.3%	0.3%	13.0%	13.1%	13.4%
PUGET SOUND/STRAIT	0.2%	0.2%	0.2%	0.0%	0.0%	0.0%	0.3%	0.3%	0.3%
NORTH OF CAPE FALCON									
Treaty Indian Ocean Troll	2.3%	1.9%	1.5%	0.5%	0.4%	0.3%	2.5%	2.0%	1.5%
Recreational	4.9%	4.5%	4.1%	0.9%	0.8%	0.8%	4.4%	3.9%	3.4%
Non-Indian Troll	1.6%	1.5%	1.3%	0.3%	0.3%	0.3%	5.9%	5.2%	4.5%
SOUTH OF CAPE FALCON									
Recreational:							0.2%	0.2%	0.1%
Cape Falcon to Humbug Mt.	4.9%	4.3%	3.7%	10.4%	8.7%	7.0%	-	-	-
Humbug Mt. to OR/CA border (KMZ)	0.1%	0.1%	0.1%	0.4%	0.3%	0.3%	-	-	-
OR/CA border to Latitude 40°10' N. (KMZ)	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	-	-	-
Fort Bragg	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	-	-	-
South of Pt. Arena	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	-	-	-
Troll:							0.2%	0.0%	0.0%
Cape Falcon to Humbug Mt.	0.8%	0.0%	0.0%	1.4%	0.0%	0.0%	-	-	-
Humbug Mt. to OR/CA border (KMZ)	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	-	-	-
OR/CA border to Horse Mt. (KMZ)	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	-	-	-
Fort Bragg	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	-	-	-
South of Pt. Arena	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	-	-	-
BUOY 10	2.0%	2.5%	2.9%	0.1%	0.1%	0.2%	9.7%	9.9%	10.1%
ESTUARY/FRESHWATER	NA	NA	NA	5.6%	7.1%	8.3%	9.170	J.J 70	10.170
TOTAL <sup>a/</sup>	14.9%	12.5%	10.9%	20.0%	18.1%	17.4%	39.1%	37.7%	36.4%

TABLE 7. Expected coastwide exploitation rates by fishery for 2023 ocean fisheries management Alternatives for lower Columbia Natural (LCN), Oregon coastal natural (OCN), Lower Columbia River (LCR) tule Chinook, and Southern Oregon Northern California Coastal (SONCC) coho salmon by natural-origin subcomponent - Council Adopted (Page 2 of 2).

					Exp	loitation F	Rate (Perc	ent)				
	Tri	nity Natu	ıral	Klar	nath Na	tural	Rog	gue Natı	ural	Oth	ner SON	ICC
Fishery	I	II	III		II	Ш		II	III		II	III
SOUTHEAST ALASKA	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
BRITISH COLUMBIA	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%
PUGET SOUND/STRAIT	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
NORTH OF CAPE FALCON												
Treaty Indian Ocean Troll	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Recreational	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Non-Indian Troll	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
SOUTH OF CAPE FALCON												
Recreational:												
Cape Falcon to Humbug Mt.	0.7%	0.6%	0.5%	0.7%	0.6%	0.5%	0.7%	0.6%	0.5%	0.7%	0.6%	0.5%
Humbug Mt. to OR/CA border (KMZ)	0.7%	0.6%	0.6%	0.7%	0.6%	0.6%	0.7%	0.6%	0.6%	0.7%	0.6%	0.6%
OR/CA border to Latitude 40°10' N. (KMZ)	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Fort Bragg	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
South of Pt. Arena	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Troll:												
Cape Falcon to Humbug Mt.	0.2%	0.0%	0.0%	0.2%	0.0%	0.0%	0.2%	0.0%	0.0%	0.2%	0.0%	0.0%
Humbug Mt. to OR/CA border (KMZ)	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
OR/CA border to Horse Mt. (KMZ)	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Fort Bragg	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
South of Pt. Arena	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
BUOY 10	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
ESTUARY/FRESHWATER	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
TOTAL	1.7%	1.3%	1.2%	1.7%	1.3%	1.2%	1.7%	1.3%	1.2%	1.7%	1.3%	1.2%

a/ Totals do not include Buoy 10 and estuary/freshwater for LCN or SONCC. For OCN and LCR Tule Chinook, includes projected impacts of inriver fisheries that have not yet been shaped. Bolded values identify ocean exploitation rates that, when combined with freshwater harvest rates, would exceed the total allowable exploitation rate.

TABLE 8. Projected coho mark rates for 2023 fisheries under base period fishing patterns (percent marked).

Area	Fishery	June	July	August	Sept
Canada					
Johnstone Strait	Recreational		26%	23%	
West Coast Vancouver Island	Recreational	45%	35%	30%	29%
North Georgia Strait	Recreational	38%	39%	38%	33%
South Georgia Strait	Recreational	40%	45%	42%	41%
Juan de Fuca Strait	Recreational	44%	43%	45%	40%
Johnstone Strait	Troll	46%	35%	28%	31%
NW Vancouver Island	Troll	43%	38%	40%	40%
SW Vancouver Island	Troll	54%	46%	48%	48%
Georgia Strait	Troll	47%	43%	44%	38%
Puget Sound					
Strait of Juan de Fuca (Area 5)	Recreational	61%	48%	48%	46%
Strait of Juan de Fuca (Area 6)	Recreational	53%	46%	48%	43%
San Juan Island (Area 7)	Recreational	47%	52%	43%	31%
North Puget Sound (Areas 6 & 7A)	Net		51%	49%	32%
Council Area					
Neah Bay (Area 4/4B)	Recreational	45%	57%	51%	60%
LaPush (Area 3)	Recreational	58%	60%	67%	49%
Westport (Area 2)	Recreational	74%	71%	68%	63%
Columbia River (Area 1)	Recreational	77%	79%	70%	73%
Tillamook	Recreational	68%	62%	55%	46%
New port	Recreational	61%	55%	53%	40%
Coos Bay	Recreational	50%	45%	35%	22%
Brookings	Recreational	44%	30%	26%	6%
Neah Bay (Area 4/4B)	Troll	54%	52%	54%	58%
LaPush (Area 3)	Troll	53%	55%	53%	53%
Westport (Area 2)	Troll	59%	64%	66%	64%
Columbia River (Area 1)	Troll	75%	75%	71%	57%
Tillamook	Troll	63%	61%	59%	57%
New port	Troll	59%	56%	51%	50%
Coos Bay	Troll	49%	45%	40%	25%
Brookings	Troll	37%	36%	41%	60%
Columbia River					
Buoy 10	Recreational				65%

TABLE 9. Preliminary projected exvessel value under Council-adopted 2023 non-Indian commercial troll regulatory Alternatives compared to 2022 and the 2018-2022 average (in inflation-adjusted dollars).

			Exvesse	l Value (thousands	of dollars) <sup>a/</sup>	
Management Area	Alternative	2023 Projected <sup>b/</sup>	2022 Actual	Percent Change from 2022	2018-2022 Average	Percent Change From 2018- 2022 Average
North of Cape Falcon	I	3,469	1,975	+76%	2,048	+69%
	II	3,082		+56%		+50%
	III	2,695		+36%		+32%
Cape Falcon to Humbug Mt.	1	290	2,830	-90%	2,178	-87%
	II	87		-97%		-96%
	III	0		-100%		-100%
Humbug Mt. to OR/CA Border	1	0	86	-100%	187	-100%
-	II	0		-100%		-100%
	III	0		-100%		-100%
OR/CA Border to 40°10' N.						
Lat.	I	0	0	-	235	-100%
	II	0		-		-100%
	III	0		-		-100%
40º10' N. Lat. to Pt. Arena	1	0	1,466	-100%	1,378	-100%
	II	0		-100%		-100%
	III	0		-100%		-100%
Pt. Arena to Pigeon Pt.	I	0	7,748	-100%	9,435	-100%
	II	0		-100%		-100%
	III	0		-100%		-100%
South of Pigeon Pt.	1	0	8,076	-100%	5,468	-100%
	II	0		-100%		-100%
	III	0		-100%		-100%
Total South of Cape Falcon	1	290	20,207	-99%	18,883	-98%
	II	87		-100%		-100%
	III	0		-100%		-100%
West Coast Total	1	3,758	22,181	-83%	20,932	-82%
	II	3,169		-86%		-85%
	Ш	2,695		-88%		-87%

a/ Values are inflation-adjusted to 2022 dollars. Exvessel values are not comparable to the income impacts shown in Table 10.

b/ Projections are based on expected catches in the Council management area and estimated 2022 average weights and exvessel prices.

TABLE 10. Preliminary projected angler trips and coastal community income impacts generated under Council-adopted 2023 recreational ocean salmon fishery regulatory Alternatives compared to 2022 and the 2018-2022 average (in inflation-adjusted dollars).

		A nalor	Tring (thouse	anda)		nity Income Impands of dollar			
	,	Estimates	Trips (thousa	arius)	(trious	sarius or dollar	8)	Percent Change	in Income Impacts
		Based on the	2022	2018-2022	Estimates Based	2022	2018-2022	Compared to	Compared to
Management Area	Alternative	Options	Actual	Avg.	on the Options	Actual	Avg.	2022	2018-2022 Avg.
North of Cape Falcon <sup>b/</sup>	I	96.4	86.5	63.1	13,581	12,184	9,339	+11%	+45%
·	II	87.0			12,258			+1%	+31%
	III	77.6			10,934			-10%	+17%
Cape Falcon to Humbug Mt.	1	57.7	76.3	65.6	4,306	5,699	5,088	-24%	-15%
,	II	52.8			3,945			-31%	-22%
	III	47.5			3,549			-38%	-30%
Humbug Mt. to OR/CA Border	1	0.0	3.2	5.3	0	181	293	-100%	-100%
	II	0.0			0			-100%	-100%
	III	0.0			0			-100%	-100%
OR/CA Border to 40°10' N. Lat.	1	0.0	5.3	5.5	0	636	688	-100%	-100%
	II	0.0			0			-100%	-100%
	III	0.0			0			-100%	-100%
40º10' N. Lat. to Pt. Arena	1	0.0	6.8	7.6	0	1,110	1,280	-100%	-100%
	II	0.0			0			-100%	-100%
	III	0.0			0			-100%	-100%
Pt. Arena to Pigeon Pt.	1	0.0	62.1	55.4	0	14,900	13,911	-100%	-100%
	II	0.0			0			-100%	-100%
	III	0.0			0			-100%	-100%
South of Pigeon Pt.	1	0.0	24.3	20.9	0	3,547	3,055	-100%	-100%
	II	0.0			0			-100%	-100%
	III	0.0			0			-100%	-100%
Total South of Cape Falcon	1	57.7	178.0	160.4	4,306	26,073	24,314	-83%	-82%
	II	52.8			3,945			-85%	-84%
	III	47.5			3,549			-86%	-85%
West Coast Total	1	154.0	264.4	223.5	17,888	38,257	33,653	-53%	-47%
	II	139.8			16,203			-58%	-52%
	III	125.1			14,483			-62%	-57%

a/ Income impacts are not comparable to the exvessel values shown in Table 9. All dollar values are expressed in inflation-adjusted 2022 dollars. b/ Does not include Buoy 10 fishery.

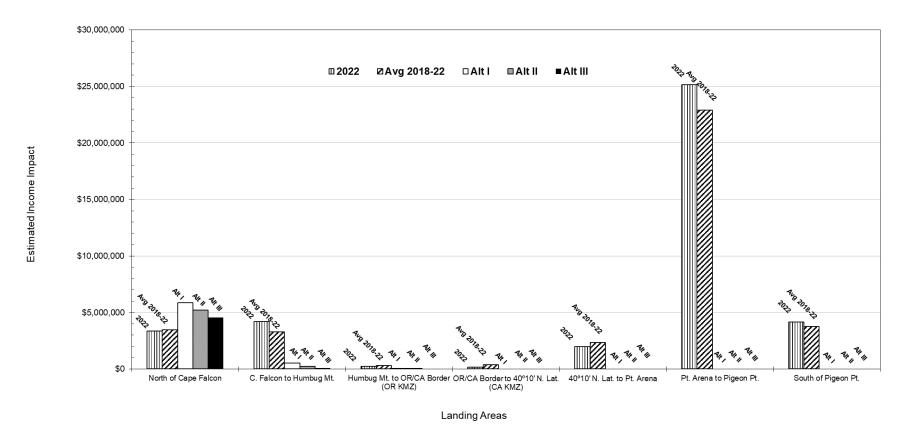


FIGURE 1. Projected community income impacts associated with landings projected under the Council adopted 2023 commercial fishery Alternatives compared to 2022 and the 2018-2022 average (in inflation-adjusted dollars).

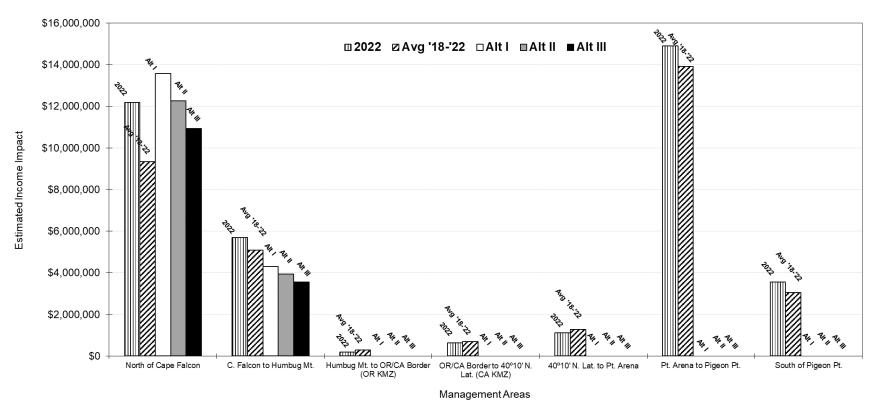


FIGURE 2. Projected community income impacts associated with angler effort projected under the Council adopted 2023 recreational fishery Alternatives compared to 2022 and the 2018-2022 average (in inflation-adjusted dollars).

# APPENDIX A: PROJECTED IMPACTS FOR AGE-3 SACRAMENTO RIVER WINTER CHINOOK, ADULT KLAMATH RIVER FALL CHINOOK, AGE-4 KLAMATH RIVER FALL CHINOOK AND ADULT SACRAMENTO RIVER FALL CHINOOK.

Table A-1. Sacramento River winter Chinook age-3 ocean impact rate south of Point Arena by fishery and Alternative. The impacts are displayed as a percent for each Alternative by fishery, port area, and month. Max rate: 20%.

				ommer	cial									Red	reation	al			
Alterna	tive I									Alternative	e I								
Port								- 1	Year	Port									
Area	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Area	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
SF								T i	0.00	SF									
MO								İ	0.00	MO									
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Alterna	tive II									Alternative	e II								
Port									Year	Port									
Area	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Area	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
SF								i	0.00	SF									
MO								H	0.00	MO									
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Alterna	tive III								Vaar	Alternative	e III								
Port	Mari	lus	led.	A	Con	Oot	May	Daai	Year	Port	Ame	Mari	lum	led.	A	Con	Ont	May	Doo
Area SF	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Area SF	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
								İ	0.00	-									
MO	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	MO	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
No Act	ion									No Action									
Port								- 1	Year	Port									
Area	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Area	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
SF			0.18	0.12	0.18	0.07			0.55	SF	0.27	0.83	0.39	2.21	0.79	0.11	0.18		
MO	0.33	1.21	0.26	0.25				İ	2.05	MO	1.20	1.58	1.66	2.80	1.20	0.06	0		
				0.36		0.07	0.00	0.00				2.41	2.05	5.02	1.98	0.17	0.18		

SF Pt. Arena to Pigeon Pt. (San Francisco)

MO Pigeon Pt. to the U.S./Mexico Border (Monterey)

					Comme	ercial									Red	creatio	onal					
Alterna	tive I										Alterna	tive I										
23,614 n	atural area	spawners, 1	0.0% spaw	ner redu	uction rate	e, 0.3% ag	ge-4 ocea	n harv	est rate													
Port	Fall	2022			Summer	2023			Summer	Year	Port		Fall 20	22			Summe	r 2023			Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Tota
NO	0	0									NO	0	0					0	3	17	20	20
CO	0	0									CO	0	0					0	1	28	29	29
KO		1									ко							6	1	9	16	16
KC											KC	27								İ		27
FB											FB	20								i		20
SF	0	0									SF	25	0							1		25
MO											MO	0	0							i		(
Total	0	0									Total	72	0					6	5	54	65	137
	atural area	spawners, 1	0.0% spaw				ge-4 ocea	n harv	est rate		Alterna	tive II										
Port	Fall				Summer	2023			Summer	Year	Port		Fall 20				Summe	r 2023		İ	Summer	Yea
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Tota
NO	0	0									NO	0	0					0	3	17	20	20
CO	0	0									co	0	0					0	1	28	29	29
KO		l									ко							6	1	9	16	16
KC											KC	27								i		27
FB											FB	20								i		20
SF	0	0									SF	25	0									25
MO											MO	0	0									(
Total	0	0									Total	72	0					6	5	54	65	137
Alterna 26.133 n		spawners, 0	.4% spawn	er redu	ction rate.	0.3% age	-4 ocean	n harve	st rate		Alterna	tive III										
Port	Fall	<del></del>			Summer				Summer	Year	Port		Fall 20	22			Summe	r 2023			Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug		Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Tota
NO	0	0		- 401	,			9			NO	0	0	200		- 4-1		0	3	17		20
co	0	0									co	0	0					0	1	28	29	29
ко											ко									20	20	2.
KC											KC	27								1		2
FB											FB	20								i		20
SF	0	0									SF	25	0									2
		U i									- 31	20	•							:		2.

	Α		

MO

Total

Total

0

17,792 natural area spawners, 32% spawner reduction rate, 12% age-4 ocean harvest rate

,		-,,								
Port	Fall	2022			Summer	2023			Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0	0	2	12	5	88	419	311	837	837
CO	0	0			11			18	29	29
KO		1	0	0		93	68	53	214	214
KC										
FB							477	927	1,404	1,404
SF	0	0					948	243	1,191	1,191
MO					293	236	61	40	630	630

Act	

MO

Total

72

tion rate,	1270 age	-4 ocean	narvesi	rate													
Summer	2023			Summer	Year	Port		Fall 20	122			Summe	r 2023			Summer	Year
May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
5	88	419	311	837	837	NO	0	0		0	7	0	0	16	65	88	88
11			18	29	29	co	0	0		0	0	0	2	4	123	129	129
	93	68	53	214	214	KO							15	6	30	51	51
						KC	27					204			29	233	260
		477	927	1,404	1,404	FB	20					9	32	35	16	92	112
		948	243	1,191	1,191	SF	25	0			21	42	55	318	82	518	543
293	236	61	40	630	630	MO	0	0			14	0	0	0	0	14	14
309	416	1,973	1,593	4,305	4,305	Total	72				41	255	103	379	346	1,124	1,196

0 4 45

49

121

NO Cape Falcon to S. End of Heceta Bank

FB Southern KMZ Boundary to Pt. Arena (Fort Bragg)

CO S. End of Heceta Bank to Humbug Mt.

0

SF Pt. Arena to Pigeon Pt. (San Francisco)

KO Humbug Mt. to OR/CA Border (Oregon KMZ) MO Pigeon Pt. to U.S./Mexico Border (Monterey)

KC OR/CA Border to latitude 40°10' N. (California KMZ)

Table A-3. Klamath River fall Chinook age-4 ocean harvest by fishery and Alternative. In 2023, a harvest of 2720 age-4 KRFC results in a 16% ocean harvest rate.

Table A	4-3. Klamath F	River fall (	Chinool	k age-4	ocean	narvest	by fish	ery and	Alternativ	/e. In 20	23, a r	arvest of 2/20	age-4	KRFC	results	s in a 1	5% oc	ean n	arvest rate	<del>)</del> .
Commercial									Recreational											
Alternat	tive I									Alterna	itive I									
Port	Fall 2022			Summer	2023			Summer	Year	Port	-	Fall 2022			Summe	r 2023			Summer	Year
Area	Sep Oct-Dec		Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0 0	:								NO	0	0								0
CO	0 0									co	0	0								0
KO										ко										
KC										KC	26									26
FB SF	0 0									FB SF	19 24									19
MO	0 0									MO	0	0								24 0
Total		<del></del>					-			Total	68	- 0								68
Total										-10441								-		0.3%
Alternat	tive II									Alterna	ntive II									
Port	Fall 2022			Summer				Summer	Year	Port		Fall 2022			Summe				Summer	Year
Area	Sep Oct-Dec		Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0 0									NO	0	0								0
CO	0 0									CO	0	0								0
KO										KO	26									26
KC FB										KC FB	26 19									26 19
SF	0 0									SF	24	0								24
MO	0 0									MO	0	0								0
Total		<u> </u>								Total	68									68
		•																		0.3%
Alternat										Alterna										
Port	Fall 2022			Summer				Summer	Year	Port		Fall 2022			Summe				Summer	Year
Area	Sep Oct-Dec		Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0 0	:								NO	0	0								0
CO KO	0 0									CO KO	0	0								U
KC										KC	26									26
FB										FB	19									19
SF	0 0									SF	24	0								24
MO										MO	0	0								0
Total										Total	68									68
																				0.3%
No Actio										No Act										
Port	Fall 2022			Summer				Summer	Year	Port		Fall 2022			Summe				Summer	Year
Area	Sep Oct-Dec		Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct Nov-Dec		Apr	May	Jun	Jul	Aug	Total	Total
NO	0 0		10	4	34	304	170	524	524	NO	0	0	0	2	0	0	5	19	26	0
CO KO	0 0	0	0	10	80	57	14 46	24 183	24 183	CO KO	0	0	0	0	0	1 4	1	37 10	39 16	0 16
KC		U	U		80	57	40	103	103	KC	26				63	4	2	10	77	103
FB						327	495	822	822	FB	19				3	10	11	5	29	48
SF	0 0					732	122	854	854	SF	24	0		7	13	17	97	24	158	182
MO	0 0			250	181	55	36	522	522	MO	0	Ö		5	0	ő	0	0	5	0
Total		2	10	264	294	1,475	882	2,927	2,927	Total	68	_		14	79	31	115	109	348	416

NO Cape Falcon to S. End of Heceta Bank

MO Pigeon Pt. to U.S./Mexico Border (Monterey)

FB Southern KMZ Boundary to Pt. Arena (Fort Bragg)

CO S. End of Heceta Bank to Humbug Mt.

SF Pt. Arena to Pigeon Pt. (San Francisco)

KO Humbug Mt. to OR/CA Border (Oregon KMZ)

KC OR/CA Border to Southern KMZ Boundary (California KMZ)

Table A-4	Sacramento Rive	er fall Chinook oces	an impacts in numbers.	of fish by fishery and Alternati	We.

Commercial									Recreational													
Alternative I												Alternative I										
Port	Fall	2022			Summe	r 2023			Summer	Year	Port		Fall 20	22			Summe	er 2023			Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0	5								5	NO	0	0					7	25	13	45	45
CO	9	0								9	co	22	0					3	14	5	22	44
KO											ко							5	15	7	27	27
KC											KC	123								Ī		123
FB											FB	48										48
SF	2,904	76								2,980	SF	1,228	275							-		1,503
MO											MO	10	10									20
Total	2,913	81								2,994	Total	1,431	285					14	54	25	93	1,809
Alterna	stine II										Altorn	ative II										
Port		2022			Summe	r 2022			Summer	Year	Port	auve II	Fall 20	22			Summe	vr 2022			Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	<u>1 2023</u> Jun	Jul	Aug		Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug		Total
NO	0	5	iviai	Apr	Iviay	Jun	Jui	Aug	Total	5	NO	<u> </u>	0	NOV-Dec	IVIGII	Apr	iviay	7	25	13		45
CO	9	0								9	CO	22	0					3	14	5		44
ко		•									ко							5	15	7		27
KC											KC	123							10	- 1	21	123
FB											FB	48									ĺ	48
SF	2,904	76								2,980	SF	1.228	275									1,503
MO	2,004	,,,								2,800	MO	10	10							Ī		20
Total	2,913	81								2,994	Total	1,431	285					14	54	25	93	1,809
1010	2,010									2,001		1,101										.,555
Alterna												ative III										
Port		2022			Summe				Summer	Year	Port		Fall 20	_			Summe				Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug		Total
NO	0	5								5	NO	0	0					7	25	13		45
CO	9	0								9	co	22	0					3	14	5	22	44
KO											КО											
KC											KC	123								1		123
FB											FB	48										48
SF	2,904	76								2,980	SF	1,228	275									1,503
MO											MO	10	10									20
Total	2,913	81								2,994	Total	1,431	285					10	38	18	66	1,782
No Act	tion										No Ac	tion										
Port	Fall	2022			Summe	r 2023			Summer	Year	Port		Fall 20	22			Summe	er 2023			Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	Ö	5	227	1,243	546	1,527	2,096	481	6,120	6,125	NO	Ö	0		2	0	3	47	175	68	227	295
CO	9	0			526			40	566	575	co	22	0		0	6	2	25	99	32	154	186
ко			0	0		228	162	52	442	442	ко							16	108	33	124	157
KC											KC	123					782			273	905	1,178
FB							2,682	3,099	5,781	5,781	FB	48					150	158	429	430	785	1,215
SF	2,904	76					5,010	2,241	7,251	10,231	SF	1,228	275			1,634	2,803	1,211	7,775	3,904	14,926	18,830
MO					10,954	5,836	915	211	17,916	17,916	MO	10	10			4,234	1,152	1,177	1,406	299	7,989	8,288
		81	227	1,243	12.026	7.504	10,865	6,125	38,077	44.074					_	E 075	4.000	0.000	0.000	5.000	00.400	20.440
Total	2,913	01;	221	1,243	12,020	7,591	10,800	0,120	30,077	41,071	Total	1,431	285		2	5,875	4,892	2,633	9,992	5,039	28,433	30,149

NO Cape Falcon to S. End of Heceta Bank

FB Southern KMZ Boundary to Pt. Arena (Fort Bragg)

CO S. End of Heceta Bank to Humbug Mt.

SF Pt. Arena to Pigeon Pt. (San Francisco)

KC OR/CA Border to latitude 40°10' N. (California KMZ)

KO Humbug Mt. to OR/CA Border (Oregon KMZ) MO Pigeon Pt. to U.S./Mexico Border (Monterey)

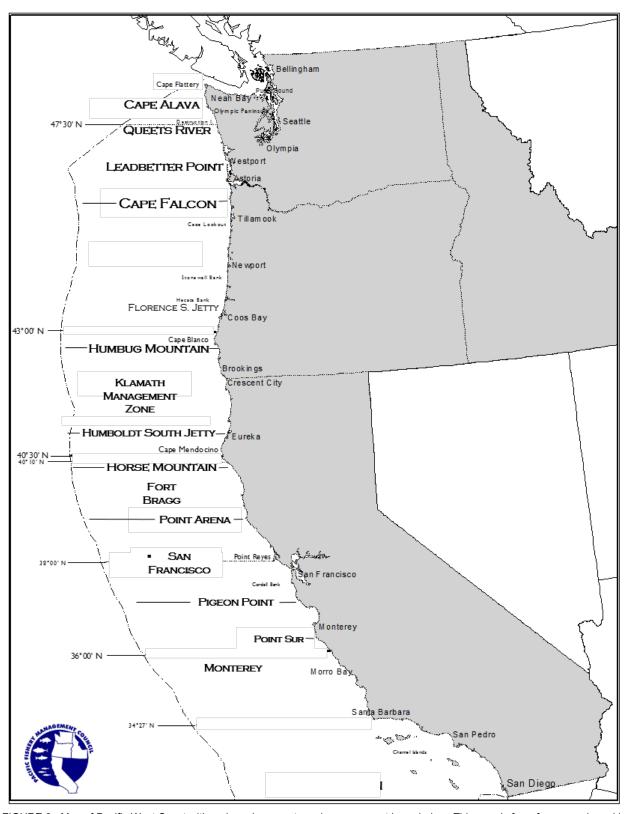


FIGURE 3. Map of Pacific West Coast with major salmon ports and management boundaries. This map is for reference only and is not intended for use in navigation or fishery regulation.