

Description of assessment prioritization methodology applied to
U.S. West Coast groundfish stock to inform the selection of
species assessments in 2023 and 2025

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1 Introduction

This document provides a detailed description of the analysis that is intended to provide the Pacific Fishery Management Council (Council) and advisory bodies guidance on species-specific assessment prioritization by synthesizing information from commercial fisheries, recreational fisheries, stock status, and other attributes defined as “Factors”. The methodology presented here follows the general framework advanced in the 2015 National Marine Fisheries Service (NMFS) Technical Memorandum, “Prioritizing Fish Stock Assessments” (Methot 2015).

This process was envisioned as a way of synthesizing a broad range of relevant information in a manner that can, over time, provide improved guidance, primarily on which species should be considered for benchmark (i.e., full) assessments, or subsequent stock assessment updates. The ranking process provides a useful tool for focusing discussion on species where a new assessment may have the greatest impact, but it is not a replacement for the judgment of the Council and advisory bodies. An important consideration for selecting any species for assessment is whether the (potentially) available data (e.g., trend and length- and age-composition data) are adequate to conduct the desired level of assessment. This aspect of prioritization is not scored in the way other factors are, and so must be considered independently, at this time. In that regard, the process is likely to help identify important data gaps and/or situations where a data-moderate approach should be undertaken with whatever data are available.

The scoring and weighting of Factors in the associated Excel workbook, “NMFS Assessment Prioritization Workbook”, remains a work in progress, particularly as we consider its ability, as currently configured, to provide useful insight into priorities in subsequent cycles, as requested by the Council. There may be important considerations that are not encompassed by any of the existing factors, or the methods by which Factor Scores are derived or weighted may be identified as needing improvement. As consideration of priorities for 2023 are considered this spring it will be important to identify any parts of the scoring that could be improved. As aspects of management change, this framework should adapt to reflect the manner in which those changes affect prioritization.

The NMFS Assessment Prioritization Workbook that accompanies this document begins with an Overview tab, followed by a Summary tab in which the Factor Scores are assembled and multiplied by the base-case weights, resulting in a total score and ranking. Those are followed by a tab for each Factor, which documents the Factor scores and ranks for each species. The following text provides a description of the content and issues associated with each tab, along with the source of data and information used in scoring each Factor.

2 Description of Factors

2.1 Factor Summary

The total scoring combines the scores by species from each Factor using pre-defined weights for each Factor. The total scoring by species is calculated as:

$$F_s = w_c * c_s + w_r * r_s + w_t * t_s + w_d * d_s + w_o * o_s + w_b * b_s + w_h * h_s + w_e * e_s + w_n * n_s + w_a * a_s \quad (1)$$

where w is the weight applied to each Factor, c is the commercial importance by species s , r is the recreational importance by species s , t is the tribal importance by species s , d is the constituent demand or choke factor by species s , o is rebuilding by species s , b is relative stock status by species s , h is harvest by species s , e is ecosystem importance by species s , n is new information available by species s , and a is the assessment frequency by species s . The weights for each Factor are shown in Table 1.

Table 1: Weights used for each factor in the calculation of total factor score by species.

| Factor | Notation | Weight Notation | Weight |
|---------------------------|----------|-----------------|--------|
| Commercial Importance | c | w_c | 0.21 |
| Recreational Importance | r | w_r | 0.09 |
| Tribal Importance | t | w_t | 0.05 |
| Constituent Demand | d | w_d | 0.11 |
| Rebuilding | o | w_o | 0.10 |
| Relative Stock Status | b | w_b | 0.08 |
| Fishing Mortality | h | w_h | 0.08 |
| Ecosystem Importance | e | w_e | 0.05 |
| New Information Available | n | w_n | 0.05 |
| Assessment Frequency | a | w_a | 0.18 |

2.2 Commercial Importance

The commercial importance score is based on the coastwide ex-vessel revenue generated by commercial landings of groundfish during the period 2018 - 2020. The raw revenue amounts

generally have a very large range across groundfish species. Consequently, a transformation is used to compress the distribution and reduce the differences between species.

A two-stage logarithmic transformation is used to compress and rescale the distribution, to a high score of 10, using the following approach:

$$c_s = \frac{10}{\max(\text{Revenue}_s^{0.18})} \text{Revenue}_s^{0.18} \quad (2)$$

where Revenue is the total commercial ex-vessel revenue across the summarizing years for each species s . Revenue amounts are obtained from the Pacific Fisheries Information Network (PacFIN). Revenue amounts included in this scoring do not include sales of Tribally-caught groundfish. Those are included in a separate Tribal calculation.

2.3 Tribal Importance

West Coast groundfish species are highly important to northwest coastal Tribes. The Subsistence category identified in the NMFS guidance document (Methot 2015) was expanded to include the value of Tribal fishing for both commercial sale and subsistence and ceremonial uses. The Tribal Importance Factor is calculated as:

$$t_s = \frac{\alpha}{\max(\text{revenue}_s^{0.18})} \text{revenue}_s^{0.18} + \beta_s \quad (3)$$

where revenue_s is the revenue based on ex-vessel prices by species s , α is the initial factor score set equal to 7.0 and β_s is the subsistence score by species s (Table 2).

Commercial revenue from landings by Tribal vessels were obtained from PacFIN. The calculation of the Tribal Importance scores is broken into two parts. The first component uses revenues and were transformed using the same process described above for commercial and recreational values, except that the maximum for this part of the total score is set to 7.0. The second component of the score (ranging from 0 to 3.0), represents the relative value of groundfish species to Tribal subsistence harvesters (Table 2). These species scores were refined through consultation with Tribal representatives. Continued comments/input from the Tribal community regarding subsistence scores will ensure that the scoring reflect the current prioritization of the Tribal sector.

Table 2: Subsistence score by species. The subsistence score is colored reflecting low to high scores ranging between blue to green, respectively.

| Species | Score |
|----------------------------------|-------|
| Arrowtooth flounder | 0.0 |
| Aurora rockfish | 0.0 |
| Bank rockfish | 0.0 |
| Big skate | 2.5 |
| Black rockfish | 3.0 |
| Blackgill rockfish | 0.0 |
| Blue/Deacon rockfish | 2.5 |
| Bocaccio | 0.0 |
| Brown rockfish | 2.5 |
| Cabazon | 2.0 |
| California scorpionfish | 0.0 |
| Canary rockfish | 3.0 |
| Chilipepper rockfish | 0.0 |
| China rockfish | 2.5 |
| Copper rockfish | 2.5 |
| Cowcod | 0.0 |
| Curlfin sole | 0.0 |
| Darkblotched rockfish | 0.0 |
| Dover sole | 1.5 |
| English sole | 1.5 |
| Flag rockfish | 0.0 |
| Flathead Sole | 0.0 |
| Gopher/Black and yellow rockfish | 0.0 |
| Grass rockfish | 0.0 |
| Greenspotted rockfish | 0.0 |
| Greenstriped rockfish | 0.0 |
| Honeycomb rockfish | 0.0 |
| Kelp greenling | 2.0 |
| Kelp rockfish | 0.0 |
| Leopard shark | 0.0 |
| Lingcod | 3.0 |
| Longnose skate | 2.0 |
| Longspine thornyhead | 0.0 |
| Olive rockfish | 0.0 |
| Pacific cod | 3.0 |
| Pacific ocean perch | 1.0 |
| Pacific sanddab | 2.0 |
| Pacific spiny dogfish | 0.0 |
| Petrable sole | 2.0 |
| Quillback rockfish | 2.0 |

Table 2: Subsistence score by species. The subsistence score is colored reflecting low to high scores ranging between blue to green, respectively. *(continued)*

| Species | Score |
|--------------------------------|-------|
| Redbanded rockfish | 0.0 |
| Redstripe rockfish | 0.0 |
| Rex Sole | 2.0 |
| Rock sole | 0.0 |
| Rosethorn rockfish | 0.0 |
| Rosy rockfish | 0.0 |
| Rougheye/Blackspotted rockfish | 2.0 |
| Sablefish | 3.0 |
| Sand sole | 2.0 |
| Sharpchin rockfish | 0.0 |
| Shorthead rockfish | 2.0 |
| Shortspine thornyhead | 0.0 |
| Silvergray rockfish | 0.0 |
| Speckled rockfish | 0.0 |
| Splitnose rockfish | 0.0 |
| Squarespot rockfish | 0.0 |
| Starry flounder | 2.0 |
| Starry rockfish | 0.0 |
| Stripetail rockfish | 0.0 |
| Treefish rockfish | 0.0 |
| Vermilion/Sunset rockfish | 0.0 |
| Widow rockfish | 2.0 |
| Yelloweye rockfish | 2.0 |
| Yellowmouth rockfish | 0.0 |
| Yellowtail rockfish | 3.0 |

2.4 Recreational Importance

Recreational landings lack a measure of value that is equivalent to commercial ex-vessel revenue. In the absence of an equivalent metric, these rankings continue to rely on the approach implemented in 2016, in which a “pseudo” value for the recreational landings of each species is calculated by multiplying the -2 landed catch amounts in each state by a set of state-specific relative weights, which serve the same function as prices. The factor score by species is calculated as:

$$\text{pseudo}_s = \sum_{a=1}^A \text{catch}_{s,a} * \text{importance}_{s,a} \quad (4)$$

where catch is the recreational catch by stock s and state a and importance by stock s and area a is a qualitative measure to represent the importance of that stock to the recreational fishery by area. The overall factor for recreational importance is then calculated as:

$$r_s = \frac{10}{\max(\text{pseudo value}_s^{0.18})} \text{pseudo value}_s^{0.18}$$

The recreational importance by species and state are shown in Table 3. These weights were initially developed in cooperation with the state recreational representatives to the Groundfish Management Team in 2016, and were reviewed by members of the Groundfish Advisory Panel in in that year and 2018. The pseudo values are transformed into Factor Scores using the same exponential transformation that is applied to commercial revenues. Continued comments and input from the recreational fishing community or state agencies regarding relative value of species among recreational fishery participants of each state will allow these weights to reflect the current priority of the recreational sector.

Table 3: Recreational importance of species by state based on the relative species desirability.

| Species | California | Oregon | Washington |
|----------------------|------------|--------|------------|
| Arrowtooth flounder | 0.00 | 0.50 | 0.00 |
| Aurora rockfish | 0.00 | 0.00 | 0.00 |
| Bank rockfish | 0.90 | 0.00 | 0.00 |
| Big skate | 0.50 | 0.00 | 0.50 |
| Black rockfish | 2.00 | 1.90 | 1.80 |
| Blackgill rockfish | 0.00 | 0.00 | 0.00 |
| Blue/Deacon rockfish | 1.82 | 1.90 | 1.80 |
| Bocaccio | 1.86 | 0.60 | 1.30 |
| Brown rockfish | 1.45 | 0.50 | 0.00 |
| Cabezon | 1.14 | 1.50 | 0.75 |

Table 3: Recreational importance of species by state based on the relative species desirability.
(continued)

| Species | California | Oregon | Washington |
|----------------------------------|------------|--------|------------|
| California scorpionfish | 2.00 | 0.00 | 0.00 |
| Canary rockfish | 1.78 | 1.80 | 1.90 |
| Chilipepper rockfish | 1.60 | 0.00 | 0.00 |
| China rockfish | 1.06 | 1.00 | 1.00 |
| Copper rockfish | 1.65 | 1.00 | 1.00 |
| Cowcod | 1.90 | 0.00 | 0.00 |
| Curlfin sole | 0.00 | 0.00 | 0.00 |
| Darkblotched rockfish | 0.00 | 0.00 | 0.00 |
| Dover sole | 0.50 | 0.70 | 0.50 |
| English sole | 0.50 | 0.70 | 0.50 |
| Flag rockfish | 1.48 | 0.00 | 0.00 |
| Flathead Sole | 0.00 | 0.70 | 0.50 |
| Gopher/Black and yellow rockfish | 1.13 | 0.00 | 0.00 |
| Grass rockfish | 0.91 | 0.00 | 0.00 |
| Greenspotted rockfish | 1.37 | 0.00 | 0.00 |
| Greenstriped rockfish | 1.00 | 0.00 | 0.00 |
| Honeycomb rockfish | 1.60 | 0.00 | 0.00 |
| Kelp greenling | 1.19 | 0.80 | 0.80 |
| Kelp rockfish | 1.14 | 0.00 | 0.75 |
| Leopard shark | 0.80 | 0.00 | 0.00 |
| Lingcod | 1.97 | 2.00 | 2.00 |
| Longnose skate | 0.00 | 0.50 | 0.00 |
| Longspine thornyhead | 0.00 | 0.00 | 0.00 |
| Olive rockfish | 1.16 | 0.80 | 0.00 |
| Pacific cod | 0.00 | 0.50 | 0.60 |
| Pacific Ocean perch | 0.00 | 0.00 | 0.00 |
| Pacific sanddab | 0.82 | 0.50 | 0.00 |
| Pacific spiny dogfish | 0.30 | 0.00 | 0.00 |
| Petrable sole | 0.62 | 0.70 | 0.50 |
| Quillback rockfish | 0.82 | 1.00 | 1.00 |
| Redbanded rockfish | 0.80 | 0.00 | 0.00 |
| Redstripe rockfish | 0.00 | 0.00 | 0.00 |
| Rex sole | 0.50 | 0.70 | 0.50 |
| Rock sole | 0.65 | 0.70 | 0.50 |
| Rosethorn rockfish | 0.00 | 0.00 | 0.00 |
| Rosy rockfish | 1.00 | 0.00 | 0.00 |
| Rougeye/Blackspotted rockfish | 0.00 | 0.00 | 0.00 |
| Sablefish | 0.50 | 0.70 | 0.70 |
| Sand sole | 0.65 | 0.70 | 0.50 |
| Sharpchin rockfish | 0.00 | 0.00 | 0.00 |
| Shortraker rockfish | 0.00 | 0.00 | 0.00 |

Table 3: Recreational importance of species by state based on the relative species desirability. *(continued)*

| Species | California | Oregon | Washington |
|---------------------------|------------|--------|------------|
| Shortspine thornyhead | 0.00 | 0.00 | 0.00 |
| Silvergray rockfish | 0.00 | 0.00 | 0.00 |
| Speckled rockfish | 1.60 | 0.00 | 0.00 |
| Splitnose rockfish | 0.00 | 0.00 | 0.00 |
| Squarespot rockfish | 1.80 | 0.00 | 0.00 |
| Starry flounder | 0.65 | 0.70 | 0.50 |
| Starry rockfish | 1.10 | 0.00 | 0.00 |
| Stripetail rockfish | 0.00 | 0.00 | 0.00 |
| Treefish rockfish | 0.70 | 0.00 | 0.00 |
| Vermilion/Sunset rockfish | 1.90 | 1.15 | 1.15 |
| Widow rockfish | 1.15 | 0.70 | 0.50 |
| Yelloweye rockfish | 1.90 | 1.80 | 2.00 |
| Yellowmouth rockfish | 0.00 | 0.00 | 0.00 |
| Yellowtail rockfish | 1.00 | 1.30 | 1.50 |

2.5 Constituent Demand

This Factor includes aspects of species importance that are less easily quantified through formulaic transformation of fisheries data. Constituent Demand is intended to capture elements of fishery importance that are not adequately captured by the scoring for the commercial and recreational fisheries on a coastwide basis.

Six elements are currently reflected in the scoring of this component. The first two components capture situations in which a species is considerably more important to a segment of the commercial or recreational fishery than is reflected in the coastwide scoring of those Factors. There are different numbers of species present in the commercial and recreational catch from each state and or gear and all species with zero catch for a specific combination (e.g., zero commercial catch in Washington state) have been assigned the highest numerical rank (i.e., lower numerical ranking indicates species with a high constituent demand and or choke species). Those are accompanied by additional columns showing the differences between the coastwide and each state's/fleet's values. Initial evaluation of the significance of differences between state/fleet values and the coastwide values is indicated by numerical scoring ranging generally from 2.0-0 where a higher value indicates a greater difference between the state/fleet and coastwide importance.

The third element provides an opportunity to elevate scores for "species of concern" that have been identified by stakeholders. One example of such concern might be rapid changes in the

availability of a species to fishermen in a particular area. The fourth component reflects the degree to which the 5-year catch histories (used in scoring the Commercial, Recreational, and Tribal Factors) of species were reduced as a result of rebuilding, or post-rebuilding caution, in the setting of Annual Catch Limits (ACLs). The fifth scoring element is a measure of the impact that a species specific ACLs may result in a constraint on opportunities across the groundfish fishery (termed ‘choke stock’). An example of a choke stock would be a stock managed via a rebuilding plan resulting in low ACLs and this stock is present across areas of the coast making avoidance difficult without potentially forgoing catches of other co-occurring stock. The final scoring element is based on the potential future limiting specification. A modifier value is calculated based on the percent attainment between recent average mortality to future ACL values (see Section 2.12 for details). Modifier values range between -2.0 to +4.0 with a value of 4 being given to species with potential future attainments greater than 100 percent or stocks are managed under a rebuilding plan.

Input from the Council family and public regarding areas of importance or concern relevant to this tab is encouraged. The scoring of each of the above described components generally ranges between 0.0-2.0 with higher scores indicating greater impact to either the commercial or recreational fishery.

The overall score for Constituent Demand and Choke Species is calculated as:

$$d_s = \text{Choke Stock}_s + \text{Commercial Importance}_s + \text{Recreational Importance}_s + \text{Rebuilding Impact on Landings}_s + \text{Industry Concern}_s + \text{Future Limiting}_s$$

2.6 Stock Status Relative to Management Targets

Holding other Factors constant, scheduling an assessment in the upcoming cycle will be a higher priority for a stock whose spawning biomass represents a lower percentage of that in an unfished condition, as estimated in the most recent assessment. Correspondingly, the highest scores for this Factor would be assigned to stocks that are below their Minimum Stock Size Thresholds (MSSTs, i.e., are overfished). Such cases are differentiated in the scoring by whether the spawning biomass trend is decreasing, stable, or increasing. As the ratio of current stock biomass to the unfished level increases, this Factor Score decreases. Where available, the percentage of unfished biomass estimated in the terminal year of the most recent assessment for each species is used as the basis for scoring. Scoring criteria for this factor by species are described in (Table 4).

However, not all groundfish species have not been assessed in a manner that provides an estimate of relative abundance. For those stocks, the Productivity Susceptibility Analysis (PSA) score, a measure of a species potential vulnerability to fishing pressures, has been used to assign a Factor Score (Table 5)

Rather than basing scores for these species solely on PSA scores, it may be useful in the future to also categorize them according to the average attainment of their OFL contributions (to assemblage OFLs) over the past 10 years. The scoring criteria show the stocks ordered by PSA score (with assessment-based fraction of unfished levels) and also by the fraction of unfished level, within each of the three PSA categories used in the analysis.

Table 4: Scores applied based the estimated fraction of unfished relative to management targets from the most recent assessment or the PSA score for un-assessed stocks.

| Score | Stock Status |
|-------|---|
| 1 | Stock abundance is well above the target ($SB > 2 * SB_{PROXY}$). |
| 2 | Stock abundance is above the target ($2 * SB_{PROXY} \geq SB > 1.5 * SB_{PROXY}$). |
| 3 | Stock abundance is above the target ($1.5 * SB_{PROXY} \geq SB > 1.1 * SB_{PROXY}$) or abundance is unknown and vulnerability is low ($1.8 > PSA$). |
| 4 | Stock abundance is near the target ($1.1 * SB_{PROXY} \geq SB > 0.9 * SB_{PROXY}$), or is unknown and vulnerability is intermediate ($2 > PSA \geq 1.8$). |
| 5 | Stock abundance is below the target ($0.9 * SB_{PROXY} \geq SB > MSST$) and is not declining. |
| 6 | Stock abundance is unknown and the vulnerability is high ($PSA > 2$). |
| 7 | Stock abundance is below the target ($0.9 * SB_{PROXY} \geq SB > MSST$) and is declining or recent trend unknown. |
| 8 | Stock is overfished ($SB \leq MSST$) and increasing. |
| 9 | Stock is overfished ($SB \leq MSST$) and stable. |
| 10 | Stock is overfished ($SB \leq MSST$) and decreasing. |

Table 5: The estimated stock status and Productivity Susceptibility Analysis (PSA) scores by species. Higher PSA values indicate higher vulnerability. Stocks that have area specific assessments a single stock status value is calculated by aggregating spawning biomass or output by area.

| Species | PSA Score |
|----------------------|-----------|
| Arrowtooth flounder | 1.21 |
| Aurora rockfish | 2.10 |
| Bank rockfish | 2.02 |
| Big skate | 1.99 |
| Black rockfish | 1.94 |
| Blackgill rockfish | 2.08 |
| Blue/Deacon rockfish | 2.01 |
| Bocaccio | 1.93 |

Table 5: The estimated stock status and Productivity Susceptibility Analysis (PSA) scores by species. Higher PSA values indicate higher vulnerability. Stocks that have area specific assessments a single stock status value is calculated by aggregating spawning biomass or output by area. *(continued)*

| Species | PSA Score |
|----------------------------------|-----------|
| Brown rockfish | 1.99 |
| Butter sole | 1.18 |
| Cabazon | 1.48 |
| Calico rockfish | 1.57 |
| California scorpionfish | 1.41 |
| Canary rockfish | 2.01 |
| Chilipepper rockfish | 1.35 |
| China rockfish | 2.23 |
| Copper rockfish | 2.27 |
| Cowcod | 2.13 |
| Curlfin sole | 1.23 |
| Darkblotched rockfish | 1.92 |
| Dover sole | 1.54 |
| English sole | 1.19 |
| Flag rockfish | 1.97 |
| Flathead sole | 1.03 |
| Gopher/Black and yellow rockfish | 1.73 |
| Grass rockfish | 1.89 |
| Greenblotched rockfish | 2.12 |
| Greenspotted rockfish | 1.98 |
| Greenstriped rockfish | 1.88 |
| Honeycomb rockfish | 1.97 |
| Kelp greenling | 1.56 |
| Kelp rockfish | 1.59 |
| Leopard shark | 2.00 |
| Lingcod | 1.55 |
| Longnose skate | 1.68 |
| Longspine thornyhead | 1.53 |
| Olive rockfish | 1.87 |
| Pacific cod | 1.34 |
| Pacific ocean perch | 1.69 |
| Pacific sanddab | 1.25 |
| Pacific spiny dogfish | 2.13 |
| Petrals sole | 1.94 |
| Quillback rockfish | 2.22 |
| Redbanded rockfish | 2.02 |
| Redstripe rockfish | 2.16 |
| Rex sole | 1.28 |
| Rock sole | 1.42 |

Table 5: The estimated stock status and Productivity Susceptibility Analysis (PSA) scores by species. Higher PSA values indicate higher vulnerability. Stocks that have area specific assessments a single stock status value is calculated by aggregating spawning biomass or output by area. *(continued)*

| Species | PSA Score |
|--------------------------------|-----------|
| Rosethorn rockfish | 2.09 |
| Rosy rockfish | 1.89 |
| Rougheye/Blackspotted rockfish | 2.27 |
| Sablefish | 1.64 |
| Sand sole | 1.23 |
| Sharpchin rockfish | 2.05 |
| Shortbelly rockfish | 1.13 |
| Shortraker rockfish | 2.25 |
| Shortspine thornyhead | 1.80 |
| Silvergray rockfish | 2.02 |
| Speckled rockfish | 2.10 |
| Splitnose rockfish | 1.82 |
| Squarespot rockfish | 1.86 |
| Starry flounder | 1.02 |
| Starry rockfish | 2.09 |
| Stripetail rockfish | 1.80 |
| Tiger rockfish | 2.06 |
| Treefish rockfish | 1.73 |
| Vermilion rockfish | 2.05 |
| Widow rockfish | 2.05 |
| Yelloweye rockfish | 2.00 |
| Yellowmouth rockfish | 1.96 |
| Yellowtail rockfish | 1.88 |

2.7 Rebuilding Status

This Factor provides another means of emphasizing the importance of rebuilding stocks, whose harvest amounts are commonly highly restricted. The highest possible score would be assigned to species that are being managed under rebuilding plans, whose spawning biomass is continuing to decline. The next highest score acknowledges the importance of completing the rebuilding process (stocks projected to rebuild by the next cycle) and permitting the relaxation of constraints that rebuilding has presented. Species with longer anticipated rebuilding times receive lower scores than those with shorter ones. Table 6 shows how the scores are assigned for this factor according to rebuilding status of the species.

Table 6: Scores applied based on rebuilding status.

| Score | Rebuilding Status |
|-------|---|
| 0 | Not in rebuilding |
| 4 | Projected to rebuild in over 20 years |
| 6 | Projected to rebuild within 20 years |
| 9 | Projected to rebuild within 4 years |
| 10 | In rebuilding with declining biomass trajectory |

2.8 Fishing Mortality, Relative to Overfishing Limits

Analogously to stock status, it will be a higher priority to assess a stock whose fishing mortality represents a larger percentage of its Overfishing Limit (OFL), all other things being equal. Fishing mortality estimates developed by the West Coast Fisheries Observer Program Groundfish Expanded Multiyear Mortality report were averaged over the 2018-2020 period, and then divided by the average OFL (or OFL contribution) for each stock over the same period, to calculate the ratio used to scoring this Factor. Average Acceptable Biological Catches (ABCs) and percentages of ABC attainment are also presented for comparison, but are not used in scoring this Factor.

The scoring of this factor by species are shown in Table 7.

Table 7: Scores applied based the percent of the OFL attainment.

| Score | Stock Harvest Status |
|-------|--|
| 1 | Negligible fisheries impact on the stock ($F \leq 0.10 \cdot \text{OFL}$). |
| 2 | Low fisheries impact on the stock ($0.10 \cdot \text{OFL} < F \leq 0.25 \cdot \text{OFL}$). |
| 3 | Moderately low fisheries impact on the stock ($0.25 \cdot \text{OFL} < F \leq 0.50 \cdot \text{OFL}$). |
| 4 | Caution because the OFL is unknown and $F \leq 5$ mt. |
| 5 | Moderate fisheries impact on the stock ($0.50 \cdot \text{OFL} < F \leq 0.75 \cdot \text{OFL}$). |
| 6 | Caution because either the F or OFL is unknown and $F > 5$ mt. |
| 7 | Moderately high fisheries impact on the stock ($0.75 \cdot \text{OFL} < F \leq 0.90 \cdot \text{OFL}$). |
| 8 | High fisheries impact, potential overfishing on the stock ($0.90 \cdot \text{OFL} < F \leq \text{OFL}$). |
| 9 | Mortality slightly above the OFL or the OFL contribution for the stock ($\text{OFL} < F \leq 1.1 \cdot \text{OFL}$). |
| 10 | Mortality well above the OFL or the OFL contribution for the stock ($1.1 \cdot \text{OFL} < F$). |

2.9 Ecosystem Importance

Ecosystem importance scores are intended to describe the relative importance of each species to the trophic dynamics of the California Current ecosystem. We based the ecosystem importance scores on an Ecopath model for the California Current ecosystem (Koehn et al. 2016). Importance scores have top-down and a bottom-up components, which are summed. First each species was matched to the corresponding functional group from the Ecopath model, and the proportional contribution of each species to the functional group was calculated using the OFL contributions from the Fishing Mortality tab.

The top-down component represents the importance of each species as a predator of managed or protected species in the California Current ecosystem. We represent this as an index of the proportion of total consumption in the ecosystem that can be attributed to each species. The score is the product of several factors; 1) the proportion of the functional group’s adult diet consisting of managed or protected species, 2) the functional group’s total consumption rate ($QB * B$ defined in Ecopath), and 3) the proportion of the functional group that consists of the species (calculated from the OFL percentages). The product is then divided by the summed total consumption of managed or protected species. We then re-scale that proportion using all the functional groups in the Ecopath model, not just groundfish, to range from 0 to 10.

The bottom-up component represents the importance of the species as a prey species to all predators in the ecosystem. We used the proportion of total consumer biomass to represent the contribution of each species. This index has been used by others to describe the importance of forage species to ecosystem dynamics (Smith et al. 2011) and is referred to as the ‘Proportion of species available for consumption’. We calculated the index value for each species in the prioritization, using biomass from the Ecopath model and attributing it to each species using the OFL percentages as we did with the top-down score. Because juvenile life stages of groundfish may be more important prey items than adult, we added apportioned biomass from the four juvenile fish groups in the Ecopath model (juvenile rockfish, juvenile flatfish, juvenile thornyhead, and juvenile roundfish) to each of the relevant species biomasses. The species biomass was divided by the total consumer biomass from the model (all functional groups summed except phytoplankton and detritus). These percentages were then scaled to the ecosystem by dividing by the most abundant consumer functional group and rescaled to range from 0 to 10.

The ecosystem factor score e_s is calculated as:

$$e_s = \frac{10 * (\text{Top Down}_s + \text{Bottom Up}_s)}{\max(\text{Top Down}_s + \text{Bottom Up}_s)}$$

The groundfish top-down scores were much higher than the bottom-up scores, illustrating that in general, the groundfish species are, on balance, more important as predators than prey in California Current ecosystem. For reference, the five highest top-down scores in Ecopath model were calculated for Pacific hake, Pacific spiny dogfish, California sea lions, sablefish, and arrowtooth flounder. The five highest bottom-up scores at the ecosystem-scale were for benthic infauna, euphausiids, mesopelagics, copepods, and epibenthic invertebrates. Pacific hake was ranked 6th for bottom-up scores.

There were two species that could not be attributed to a functional group from the Koehn et al., (2016) model: California scorpionfish and Pacific cod. In the absence of information, we assigned these species the median top down and bottom up scores for all groundfish that were present in the model. The top-down and bottom-up scores were combined by summing the ecosystem-scaled scores and then these scores are re-scaled to range between 0 and 10.

2.10 Relevant New Types of Information Available

As new types or sources of useful information or methods become available for a species, the potential value of conducting a new assessment for it increases. The scoring of this Factor has been broken down into three categories. The first two categories are for new sources of trend information and for information, such as length, age, maturity data, or genetic research that help inform stock structure or population dynamics in an assessment. Although these categories are intended to focus on new sources of information, some points have been assigned where there are significant amounts of new data from existing sources since the last benchmark or update assessment, as well as to species without major assessments. Points are assigned in the last category where issues or problems identified during the review of prior assessments can now be addressed through the inclusion of newly available data or methods. The scoring for each of the items included in this component are somewhat subjective. The overall scoring for this factor is calculated as:

$$n_s = \text{Trend}_s + \text{Stock Structure}_s + \text{Issues}_s$$

The categories of new information and potential scores are shown in Table 8.

Table 8: List of scoring adjustments made based on new sources of information that can be used for a new stock assessment.

| Notation | Item | Score |
|-----------------|--|-------|
| Trend | New sources of trend information | 0-2 |
| Stock Structure | New information on stock structure or dynamics | 0-3 |
| Issues | Prior assessment issues can be addressed | 0-1 |

2.11 Assessment Frequency

The original focus of this Factor was to quantify the extent to which a stock is “overdue” for an assessment (e.g., has it been more than the target number of years since the last assessment was conducted?). Gradually, other considerations which reflect the urgency of conducting a new assessment during the upcoming cycle have been included in the calculation of the final score for this Factor.

The first step in this process involves the calculation of a target assessment frequency for all stocks that have had a benchmark assessment. As described in the NMFS Technical Memo (Methot 2015), the mean age of harvested fish serves as the starting point, which is then modified by a regional multiplier. In the case of U.S. west coast groundfish, there is more than a 10-fold difference among species in the mean age of fishery catch, so part of the initial adjustment serves to compress the range of the distribution to a range that is more useful for calculating target frequency. The mean age of the catch is transformed as:

$$T_s = (\bar{A}_s * 20)^{0.38}$$

where \bar{A} is the mean age in the catch for stock s .

The transformed mean-age value (T_s) is then modified, based on each stock’s recruitment variability (using the σ_R value from the last assessment), the overall importance to fisheries, and the ecosystem importance score, as described in the previous section. For each of these variables, a species is assigned a value of 1, 0, or -1, which is added to the scaled modified mean catch age. For recruitment variability, species with that exhibit a high degree of recruitment variability ($\sigma_R > 0.9$) receive a value of -1, low variability species ($\sigma_R < 0.30$) receive a +1, with others receiving values of zero. For the Fishery and Ecosystem Importance scores, the top-third of each receive a -1, the bottom-third a +1, and the rest zero. The combined score based on the recruitment variability r_s , fishery importance f_s , ecosystem importance e_s , and the transformed mean age T_s defining the assessment frequency recommended is calculated as:

$$F_s = \begin{cases} T_s + r_s + f_s + e_s & \text{if } < 10 \\ 10 & \text{if } T_s + r_s + f_s + e_s > 10 \end{cases}$$

where the F_s score is then rounded to near factor of 2 to align with the groundfish biennial cycle.

The number of years a stock is “overdue” for assessment is calculated as the difference between the years since the last assessment and the target frequency (with a minimum value of zero). In an effort to better reflect Council selection decisions of the past decade, a value of 2 was subtracted for any stock that was assessed in the previous cycle. This makes it harder, but not impossible for a species to return directly to the top-20. The guidance in the Technical Memorandum calls for points to be added to a species after it has not been assessed by its target frequency. In order to promote assessing species by the time the target frequency has been reached, points start being added when the target frequency equals the years since the last assessment. This is calculated as:

$$\text{Target Score}_s = \begin{cases} -4 & \text{if } \text{LAY}_s - \text{NAY} = 2 \\ 0 & \text{if } \text{LAY}_s - \text{NAY} - F_s < 0 \\ \text{LAY}_s - \text{NAY} - F_s & \text{otherwise} \end{cases}$$

where LAY is the last year the stock s was assessed and NAY is the next assessment cycle year. If a stock has not had an accepted assessment to-date a score of 4 is assigned.

Several other conditional adjustments are made to initial scores. The first of these adds one point to the species if the prior assessment will be 10 years old by the next assessment year. This element acknowledges the Scientific and Statistical Committee’s (SSC) previously expressed preference for not endorsing model projections beyond a 10-year period. Now, with a time-varying uncertainty buffer applied to West Coast groundfish when setting ABCs, this addition might need to be revisited. If, at the time of the last assessment, the SSC recommended that an update assessment was suitable for the next assessment and that assessment will be no more than 6 years old, one point is subtracted. This is intended to reflect the decreased need for a new assessment to be a benchmark. If a species is at or beyond its target frequency an additional point is added.

The overall score for the Assessment Frequency Factor a_s is calculated as:

$$a_s = \text{Target Score}_s - (r_s + f_s + e_s) + \frac{\text{Assessment Age}_s + \text{Update}_s + \text{Target Frequency}_s}{\text{Target Frequency}_s}$$

where Assessment Age for stock s is applied if the time since the last assessment will be 10 years or greater by next assessment cycle, the Update by stock s is based on the time since the last assessment and if the STAR panel recommended an Update for the next assessment, and the Target Frequency by stock s is whether the time since the last assessment is greater than the recommended target frequency F_s . The potential adjustment scores for each of these items is given in Table 9.

This Factor is a key element in the ability of the process to elevate species from lower ranks to higher-priority levels in a reasonable cyclical manner. Further exploration will likely be required to achieve desirable longer-term performance. What is ‘desirable’ should be the topic of discussion with Council and advisory bodies. There are real limits on how many assessments of different levels of complexity and review.

Table 9: List of scoring adjustments made depending upon assessment age, the level of recommended next assessment, and the target assessment frequency.

| Item | Score |
|---|-------|
| <i>Assessment Age</i> | |
| Number of years since last assessment ≥ 10 years | 1 |
| Otherwise | 0 |
| <i>Update</i> | |
| Number of years since last assessment < 6 | 1 |
| Otherwise | 0 |
| <i>Target Frequency</i> | |
| Number of years since last assessment $\geq F_s$ | 1 |
| Otherwise | 0 |

2.12 Future Limiting Harvest Specifications

The assessment prioritization for the first time in 2020 explored the potential for future catch to be constrained relative to future OFLs and ABCs. The Council adopted a time-varying σ resulting in increased uncertainty and greater reduction between the OFL and the ABC as the time from last assessment increases. A similar analysis was also conducted this year.

The potential impacts of limiting future harvest specification relative to recent average catches is not incorporated as its own Factor but rather as a modifier to adjust the Constituent Demand Factor scoring. The modifier that ranges from -2.0 to +4.0 is calculated based on the potential future percent attainments. The ratio of the average mortality between 2018-2020 to the future Annual Catch Limit (ACL) in 2024 (i.e., only draft harvest specifications were available at the time of the analysis) is calculated to determine the potential future attainment percentage. A Factor score is then calculated using the same methodology as applied to calculate Fishing Mortality Factor scores (see Table 7). The modifier score is then determined based on the Factor score, except in the case for stocks undergoing rebuilding which are given a default value of +4.0 (Table 10).

Table 10: Modifier values based the future specification Factor score. Factor score values are based on the percent attainment between recent average catches and future ACL values.

| Factor Score | Modifier |
|--------------|----------|
| 10 | 4 |
| 9 | 3 |
| 8 | 2 |
| 7 | 1 |
| 5 - 6 | 0 |
| 2 - 4 | -1 |
| 1 | 2 |

3 References

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4 Appendix

4.1 Stock Assessment History

All stock assessments conducted between 2003 - 2020 are shown in Table 11. Table 11 provides information on the type of assessment (e.g., F = full, U = update) conducted for each year assessed, the area stratifications, and the most recent estimate of stock status.

Table 11: History of assessment since 2003 for West Coast groundfish stocks where F = full assessment, U = update assessment, DM = data moderate assessment, and DL = data limited (category 3). Only stocks that have been fully assessed (category 1 or 2) at least once since 2003 are shown in this table. A * indicates an assessment that was rejected by the SSC.

| Species | 2003 | 2005 | 2007 | 2009 | 2011 | 2013 | 2015 | 2017 | 2019 | 2021 | Status |
|-------------------------|------|------|------|------|------|------|------|------|------|------|--------|
| Arrowtooth flounder | | | F | | | | DM* | U | | | 0.87 |
| Aurora rockfish | | | | | | F | | | | | 0.64 |
| Big skate | | | | | | | | | F | | 0.79 |
| Black rockfish | | | | | | | | | | | 0.47 |
| North (WA) | F | | F | | | | F | | | | 0.43 |
| South (OR and CA) | F | | F | | | | | | | | — |
| OR | | | | | | | F | | | | 0.6 |
| CA | | | | | | | F | | | | 0.33 |
| Blackgill rockfish | | | | | | | | | | | — |
| S. of 40°10' N. lat. | | F | | | F | | | U | | | 0.39 |
| Blue/Deacon rockfish | | | | | | | | | | | 0.42 |
| OR | | | | | | | | F | | | 0.69 |
| CA N. of 34°47' N. lat. | | | F | | | | | F | | | 0.37 |
| Bocaccio | | | | | | | | | | | — |
| S. of 40°10' N. lat. | F | U | F | F | U | U | F | U | | | 0.49 |
| Brown rockfish | | | | | | DM | | | | | 0.42 |
| Cabazon | | | | | | | | | | | 0.56 |
| OR | F* | | | F | | | | | F | | 0.53 |

Table 11: History of assessment since 2003 for West Coast groundfish stocks where F = full assessment, U = update assessment, DM = data moderate assessment, and DL = data limited (category 3). Only stocks that have been fully assessed (category 1 or 2) at least once since 2003 are shown in this table. A * indicates an assessment that was rejected by the SSC. (*continued*)

| Species | 2003 | 2005 | 2007 | 2009 | 2011 | 2013 | 2015 | 2017 | 2019 | 2021 | Status |
|-------------------------|------|------|------|------|------|------|------|------|------|------|--------|
| CA | F | F | | F | | | | | | | — |
| N. CA | | F | | F | | | | | F | | 0.65 |
| S. CA | | | | | | | | | F | | 0.49 |
| California scorpionfish | | F | | | | | | F | | | 0.54 |
| Canary rockfish | | F | F | U | U | | F | | | | 0.56 |
| Chilipepper rockfish | | | | | | | | | | | — |
| S. of 40°10' N. lat. | | | | F | | | U | | | | 0.64 |
| China rockfish | | | | | | | | | | | 0.49 |
| N. of Cape Mendocino | | | | | | DM | | | | | — |
| S. of Cape Menocino | | | | | | DM | | | | | — |
| North (WA) | | | | | | | F | | | | 0.73 |
| Central | | | | | | | F | | | | 0.62 |
| South | | | | | | | F | | | | 0.3 |
| Copper rockfish | | | | | | | | | | | — |
| N. of 34°47' N. lat. | | | | | | DM | | | | | — |
| WA | | | | | | | | | | DM | 0.42 |
| OR | | | | | | | | | | DM | 0.74 |
| CA N. of 34°47' N. lat. | | | | | | | | | | DM | 0.39 |

Table 11: History of assessment since 2003 for West Coast groundfish stocks where F = full assessment, U = update assessment, DM = data moderate assessment, and DL = data limited (category 3). Only stocks that have been fully assessed (category 1 or 2) at least once since 2003 are shown in this table. A * indicates an assessment that was rejected by the SSC. (*continued*)

| Species | 2003 | 2005 | 2007 | 2009 | 2011 | 2013 | 2015 | 2017 | 2019 | 2021 | Status |
|----------------------------------|------|------|------|------|------|------|------|------|------|------|--------|
| S. of 34°47' N. lat. | | | | | | DM | | | | DM | 0.18 |
| Cowcod | | | | | | | | | | | — |
| S. of 34°47' N. lat. | U | F | F | U | | F | | | F | | 0.57 |
| Darkblotched rockfish | U | F | F | U | U | F | F | U | | | 0.4 |
| Dover sole | | F | | | F | | | | | F | 0.79 |
| English sole | | F | U | | | DM | | | | | 0.89 |
| Gopher/Black and Yellow rockfish | | F | | | | | | | F | | 0.44 |
| Greenspotted rockfish | | | | | | | | | | | — |
| N. of 34°47' N. lat. | | | | | F | | | | | | 0.29 |
| S. of 34°47' N. lat. | | | | | F | | | | | | 0.36 |
| Greenstriped rockfish | | | | F | | | | | | | 0.81 |
| Kelp greenling | | | | | | | | | | | — |
| OR | | F | | | | | F | | | | 0.8 |
| CA | | F* | | | | | | | | | — |
| Lingcod | | | | | | | | | | | 0.49 |
| OR and WA | F | F | | F | | | | F | | | 0.58 |
| CA | F | F | | F | | | | F | | | 0.33 |
| N. of 40°10' N. lat. | | | | | | | | | | F | 0.64 |

Table 11: History of assessment since 2003 for West Coast groundfish stocks where F = full assessment, U = update assessment, DM = data moderate assessment, and DL = data limited (category 3). Only stocks that have been fully assessed (category 1 or 2) at least once since 2003 are shown in this table. A * indicates an assessment that was rejected by the SSC. (*continued*)

| Species | 2003 | 2005 | 2007 | 2009 | 2011 | 2013 | 2015 | 2017 | 2019 | 2021 | Status |
|--------------------------------|------|------|------|------|------|------|------|------|------|------|--------|
| S. of 40°10' N. lat. | | | | | | | | | | F | 0.39 |
| Longnose skate | | | F | | | | | | F | | 0.57 |
| Longspine thornyhead | | F | | | | F | | | | | 0.75 |
| Pacific ocean perch | F | U | U | U | F | | | F | | | 0.77 |
| Pacific sanddabs | | | | | | F* | | | | | — |
| Pacific spiny dogfish | | | | | F | | | | | F | 0.34 |
| Pacific hake/whiting | | F | F | F | F | F | F | F | | | 0.72 |
| Petrale sole | | F | | F | F | F | U | | U | | 0.39 |
| Quillback rockfish | | | | | | | | | | | — |
| WA | | | | | | | | | | DM | 0.39 |
| OR | | | | | | | | | | DM | 0.47 |
| CA | | | | | | | | | | DM | 0.14 |
| Rex sole | | | | | | DM | | | | | 0.8 |
| Rougheye/Blackspotted rockfish | | | | | | F | | | | | 0.47 |
| Sablefish | | F | F | | F | | U | | F | U | 0.58 |
| Sharpchin rockfish | | | | | | DM | | | | | 0.68 |
| Shortbelly rockfish | | | F | | | | | | | | 0.73 |
| Shortspine thornyhead | | F | | | | F | | | | | 0.74 |

Table 12: Summary of the type of assessments conducted each year, the number of modeled areas, number of species assessed, and the difference by year.

| | 2003 | 2005 | 2007 | 2009 | 2011 | 2013 | 2015 | 2017 | 2019 | 2021 | Total | Average 2007-2021 |
|----------------------------|------|------|------|------|------|------|------|------|------|------|-------|-------------------|
| Number of modeled areas | | | | | | | | | | | | |
| Full/Benchmark Models | 7 | 24 | 13 | 11 | 10 | 8 | 12 | 9 | 8 | 7 | 109 | 10.9 |
| Updates | 3 | 0 | 3 | 4 | 4 | 1 | 3 | 4 | 2 | 1 | 25 | 2.5 |
| Data-Moderate | 0 | 0 | 0 | 0 | 0 | 9 | 0 | 0 | 0 | 8 | 17 | 1.7 |
| Unsuccessful | 1 | 1 | 0 | 0 | 0 | 1 | 1 | 1 | 0 | 0 | 5 | 0.5 |
| Number of species assessed | | | | | | | | | | | | |
| Full/Benchmark Models | 5 | 22 | 12 | 8 | 9 | 8 | 8 | 7 | 6 | 4 | 89 | 8.9 |
| Update | 3 | 0 | 3 | 4 | 4 | 1 | 3 | 4 | 2 | 1 | 25 | 2.5 |
| Data-Moderate | 0 | 0 | 0 | 0 | 0 | 8 | 0 | 0 | 0 | 3 | 11 | 1.1 |
| Unsuccessful | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 0 | 0 | 0 | 2 | 0.2 |
| Difference | | | | | | | | | | | | |
| Full/Benchmark Models | 2 | 2 | 1 | 3 | 1 | 0 | 4 | 2 | 2 | 3 | 20 | 2 |
| Update | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Data-Moderate | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 5 | 6 | 0.6 |
| Ratio of models to species | 1.4 | 1.1 | 1.1 | 1.4 | 1.1 | 1 | 1.5 | 1.3 | 1.3 | 1.8 | | |

4.2 2023 Assessment Calendar

The following tab in the workbook presents an annotated 2023 assessment planning calendar that identifies potential weeks in which STAR panels can be scheduled. Based on the expected availability of 2022 data and the time needed for model development and documentation, it is unlikely that any full assessments could be reviewed before May. As of January 2022, the June and September Pacific Fishery Management Council meeting date have not been announced. Once meeting dates for June and September 2023 are available these weeks will be shaded and potential STAR panel weeks will be finalized.

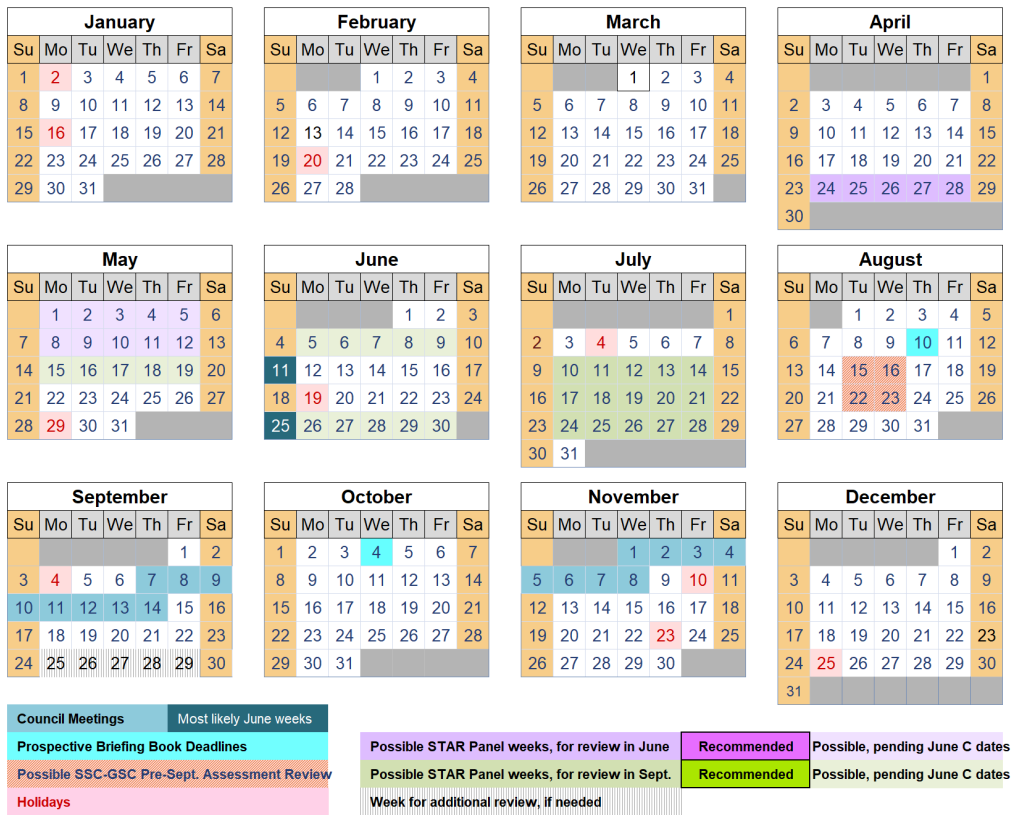


Figure 1: Calendar highlighting Pacific Fishery Management Council meetings, Briefing Book deadlines, and possible STAR Panel weeks.