

*Proposed changes in Huffman December 2020 discussion draft*  
*Proposed changes in Young's HR 59*  
*Proposed changes in both bills*

**MAGNUSON-STEVEN'S FISHERY CONSERVATION AND  
MANAGEMENT ACT**

**Public Law 94-265**

**As amended by the Magnuson-Stevens Fishery Conservation and  
Management Reauthorization Act (P.L. 109-479)**

**AN ACT**

**To provide for the conservation and management of the fisheries,  
and for other purposes.**

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## SEC. 2. FINDINGS, PURPOSES, AND POLICY

- (a) FINDINGS.—The Congress finds and declares the following:
- (1) The fish off the coasts of the United States, the highly migratory species of the high seas, the species which dwell on or in the Continental Shelf appertaining to the United States, and the anadromous species which spawn in United States rivers or estuaries, constitute valuable and renewable natural resources. These fishery resources contribute to the food supply, economy, **cultural well-being<sup>1</sup>**, and health of the Nation and provide recreational opportunities.
  - (2) Certain stocks of fish have declined to the point where their survival is threatened, and other stocks of fish have been so substantially reduced in number that they could become similarly threatened as a consequence of
    - (A) increased fishing pressure,
    - (B) the inadequacy of fishery resource conservation and management practices and controls, or
    - (C) ~~direct and indirect habitat losses which have resulted in a diminished capacity to support existing fishing levels.~~ **changing environmental conditions, including climate change.<sup>2</sup>**
  - (3) Commercial and recreational fishing (**including charter fishing**) constitutes a major source of employment and contributes significantly to the economy of the Nation. Many coastal areas are dependent upon fishing and related activities, and their economies have been badly damaged by the overfishing of fishery resources; **ensuring sustainable use of fishery resources is essential to the economic well-being of these areas. at an ever-increasing rate over the past decade. The activities of massive foreign fishing fleets in waters adjacent to such coastal areas have contributed to such damage, interfered with domestic fishing efforts, and caused destruction of the fishing gear of United States fishermen.<sup>3</sup>**
  - (4) International fishery agreements have not been effective in preventing or terminating the overfishing of these valuable fishery resources. There is danger that irreversible effects from overfishing will take place before an effective international agreement on fishery management jurisdiction can be negotiated, signed, ratified, and implemented.
  - (5) Fishery resources are finite but renewable. If placed under sound management before overfishing has caused irreversible effects, the fisheries can be conserved and maintained so as to provide optimum yields on a continuing basis.
  - (6) A national program for the conservation and management of the fishery resources of the United States is necessary to prevent overfishing, to rebuild **overfished or otherwise depleted<sup>4</sup>** stocks, to insure conservation, **to account for the impacts of environmental changes on stocks of fish<sup>5</sup>**, to facilitate long-term protection of essential fish habitats, and to realize the full potential of the Nation's fishery resources.
  - (7) A national program for the development of fisheries which are underutilized or not utilized by the United States fishing industry, including bottom fish off Alaska, is necessary to assure that our citizens benefit from the employment, food supply, and revenue which could be generated thereby.
  - (8) The collection of reliable data is essential to the effective conservation, management, and scientific understanding of the fishery resources of the United States. **Fisheries management is most effective when it uses the best scientific information available, and incorporates such information from**

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1 HR 59 p 3

2 Huffman 2020 p 5

3 Huffman 2020 p 90

4 Huffman Dec 2020 discussion draft. “Overfished” is changed to “overfished or otherwise depleted” throughout.

5 Huffman Dec 2020 page 5

governmental and nongovernmental sources, including State and Federal agency staff, fishermen, fishing communities, universities, nonprofit organizations, traditional knowledge from Tribes and subsistence fishermen, and research institutions. Scientific and statistical committees should consider such information when seeking the best scientific information available to form the basis of conservation and management.<sup>6</sup>

- (9) One of the greatest long-term threats to the viability of commercial and recreational fisheries is the continuing degradation of marine ecosystems, including the loss of marine, estuarine, and other aquatic habitats, including as a result of changing environmental conditions associated with climate change. Habitat and ecosystem<sup>7</sup> considerations should receive increased attention for the conservation and management of fishery resources of the United States.
- (10) Pacific Insular Areas contain unique historical, cultural, legal, political, and geographical circumstances which make fisheries resources important in sustaining their economic growth and traditional ways of life<sup>8</sup>.
- (11) A number of the Fishery Management Councils have demonstrated are demonstrating significant progress in integrating ecosystem considerations in fisheries management using the existing authorities provided under this Act.
- (12) International cooperation is necessary to address illegal, unreported, and unregulated fishing and other fishing practices which may harm the sustainability of living marine resources and disadvantage the United States fishing industry.
- (13) [14] Environmental changes associated with climate change, including changes in water temperature, ocean acidification, and deoxygenation, are rapidly altering the abundance, productivity, and distribution of fish and are affecting commercial, recreational, and subsistence fisheries.
- (14) [15] The impacts of climate change on fish and their habitats are resulting in management and sustainability challenges that threaten to negatively impact marine ecosystems, fishery resources, and coastal communities.<sup>9</sup>

(b) PURPOSES.—It is therefore declared to be the purposes of the Congress in this Act—

- (1) to take immediate action to conserve and manage the fishery resources found off the coasts of the United States, and the anadromous species and Continental Shelf fishery resources of the United States, by exercising (A) sovereign rights for the purposes of exploring, exploiting, conserving, and managing all fish within the exclusive economic zone established by Presidential Proclamation 5030, dated March 10, 1983, and (B) exclusive fishery management authority beyond the exclusive economic zone over such anadromous species and Continental Shelf fishery resources[, and fishery resources in the special areas];
- (2) to support and encourage the implementation and enforcement of international fishery agreements for the conservation and management of highly migratory species, and to encourage the negotiation and implementation of additional such agreements as necessary;
- (3) to promote domestic commercial, subsistence<sup>10</sup>, and recreational fishing under sound conservation and management principles, including the promotion of catch and release programs in recreational fishing;
- (4) to provide for the preparation and implementation, in accordance with national standards, of fishery management plans which will achieve and maintain, on a continuing basis, the optimum yield from each fishery;

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6 Huffman Dec 2020 p 150

7 Huffman Dec 2020 page 5-6

8 HR 59 p 3

9 Huffman Dec 2020 page 6

10 Huffman Dec 2020 p 57. HR 59 also adds subsistence ( p 25)

- (5) to establish Regional Fishery Management Councils to exercise sound judgment in the stewardship of fishery resources through the preparation, monitoring, and revision of such plans under circumstances—
    - (A) which will enable the States, the fishing industry, consumer and environmental organizations, and other interested persons to participate in, and advise on, the establishment and administration of such plans, ~~and~~
    - (B) which take into account the social and economic needs of the States; ~~and~~
    - (C) which address the impacts of environmental conditions associated with climate change on stocks of fish, marine ecosystems, fisheries management, and coastal communities.<sup>11</sup>
  - (6) to encourage the development by the United States fishing industry of fisheries which are currently underutilized or not utilized by United States fishermen, including bottom fish off Alaska, and to that end, to ensure that optimum yield determinations promote such development in a non-wasteful manner; and
  - (7) to promote the protection of essential fish habitat ~~in the review of projects from adverse effects caused by fishing and from projects~~<sup>12</sup> conducted under Federal permits, licenses, or other authorities that affect or have the potential to affect such habitat.
- (c) POLICY.—It is further declared to be the policy of the Congress in this Act—
- (1) to maintain without change the existing territorial or other ocean jurisdiction of the United States for all purposes other than the conservation and management of fishery resources, as provided for in this Act;
  - (2) to authorize no impediment to, or interference with, recognized legitimate uses of the high seas, except as necessary for the conservation and management of fishery resources, as provided for in this Act;
  - (3) to assure that the national fishery conservation and management program utilizes, and is based upon, the best scientific information available, ~~including the best available climate science~~<sup>13</sup>; involves, and is responsive to the needs of, interested and affected States and citizens; considers efficiency; draws upon Federal, State, tribal, and academic capabilities in carrying out research, administration, management, and enforcement; considers the effects of fishing on immature fish and encourages development of practical measures to avoid bycatch, and avoid unnecessary waste of fish; and is workable and effective.
  - (4) to permit foreign fishing consistent with the provisions of this Act;
  - (5) to support and encourage active United States efforts to obtain internationally acceptable agreements which provide for effective conservation and management of fishery resources, and to secure agreements to regulate fishing by vessels or persons beyond the exclusive economic zones of any nation;
  - (6) to foster and maintain the diversity of fisheries in the United States; ~~and~~
  - (7) to ensure that the fishery resources adjacent to a Pacific Insular Area, including resident or migratory stocks within the exclusive economic zone adjacent to such areas, be explored, developed, conserved, and managed for the benefit of the people of such area and of the United States;
  - (8) to promote management that accounts for changes in stocks of fish and the marine environment that result from climate change; and
  - (9) to ensure that the research, resource management, and expenditures to prepare fisheries for climate change promote racial and socioeconomic equity with respect to environmental and economic out-

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11 Huffman Dec 2020 page 7

12 Huffman Dec 2020 p 165

13 Huffman Dec 2020 page 7

comes across fisheries and regions.<sup>14</sup>



## SEC. 3. DEFINITIONS

16 U.S.C. 1802

As used in this Act, unless the context otherwise requires—

- (1) The term “anadromous species” means species of fish which spawn in fresh or estuarine waters of the United States and which migrate to ocean waters.
- (2) BYCATCH.—The term ‘bycatch’—
  - (A) means—
    - (i) fish or other living marine resources (as such term is defined in section 206) which are caught harvested in a fishery, but which are not sold or kept for personal or subsistence use; or
    - (ii) ~~and includes~~ economic discards and regulatory discards;
  - (B) ~~Such term~~ does not include fish released alive under a recreational catch and release fishery management program<sup>15, 16</sup>.
- (2a) The term ‘catch share’ means any fishery management program that allocates a specific percentage of the total allowable catch for a fishery, or a specific fishing area, to an individual, cooperative, community, processor, representative of a commercial sector, or regional fishery association established in accordance with section 303A(c)(4), or other entity.<sup>17</sup>
- (3) The term “charter fishing” means fishing from a vessel carrying a passenger for hire (as defined in section 2101(21a) of title 46, United States Code) who is engaged in recreational fishing.
- (4) The term “commercial fishing” means fishing in which the fish harvested, either in whole or in part, are intended to enter commerce or enter commerce through sale, barter or trade.
- (5) The term “conservation and management” refers to all of the rules, regulations, conditions, methods, and other measures
  - (A) which are required to rebuild, restore, or maintain, and which are useful in rebuilding, restoring, or maintaining, any fishery resource and the marine environment; and
  - (B) which are designed to assure that—
    - (i) a supply of food and other products may be taken, and that recreational benefits may be obtained, on a continuing basis;
    - (i) irreversible or long-term adverse effects on fishery resources and the marine environment are avoided; and
    - (i) there will be a multiplicity of options available with respect to future uses of these resources.
- (6) The term “Continental Shelf ” means the seabed and subsoil of the submarine areas adjacent to the coast, but outside the area of the territorial sea, of the United States, to a depth of 200 meters or, beyond that limit, to where the depth of the superjacent waters admits of the exploitation of the natural resources of such areas.
- (7) The term “Continental Shelf fishery resources” means the following:

### CNIDARIA

Bamboo Coral—*Acanella* spp.;

Black Coral—*Antipathes* spp.;

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15 HR 59 p 4

16 Huffman Dec 2020 p 167

17 HR 59 p 15

Gold Coral—*Callogorgia* spp.;  
Precious Red Coral—*Corallium* spp.;  
Bamboo Coral—*Keratoisis* spp.; and  
Gold Coral—*Parazoanthus* spp.

#### CRUSTACEA

Tanner Crab—*Chionoecetes tanneri*;  
Tanner Crab—*Chionoecetes opilio*;  
Tanner Crab—*Chionoecetes angulatus*;  
Tanner Crab—*Chionoecetes bairdi*;  
King Crab—*Paralithodes camtschatica*;  
King Crab—*Paralithodes platypus*;  
King Crab—*Paralithodes brevipes*;  
Lobster—*Homarus americanus*;  
Dungeness Crab—*Cancer magister*;  
California King Crab—*Paralithodes californiensis*;  
California King Crab—*Paralithodes rathbuni*;  
Golden King Crab—*Lithodes aequispinus*;  
Northern Stone Crab—*Lithodes maja*;  
Stone Crab—*Menippe mercenaria*; and  
Deep-sea Red Crab—*Chaceon quinquedens*.

#### MOLLUSKS

Red Abalone—*Haliotis rufescens*;  
Pink Abalone—*Haliotis corrugata*;  
Japanese Abalone—*Haliotis kamtschatkana*;  
Queen Conch—*Strombus gigas*;  
Surf Clam—*Spisula solidissima*; and  
Ocean Quahog—*Arctica islandica*

#### SPONGES

Glove Sponge—*Spongia cheiris*;  
Sheepswool Sponge—*Hippiospongia lachne*;  
Grass Sponge—*Spongia graminea*; and  
Yellow Sponge—*Spongia barbera*.

If the Secretary determines, after consultation with the Secretary of State, that living organisms of any other sedentary species are, at the harvestable stage, either—

- (A) immobile on or under the seabed, or
  - (B) unable to move except in constant physical contact with the seabed or subsoil, of the Continental Shelf which appertains to the United States, and publishes notices of such determination in the Federal Register, such sedentary species shall be considered to be added to the foregoing list and included in such term for purposes of this Act.
- (8) The term “Council” means any Regional Fishery Management Council established under section 302.
- (8a) **DEPLETED.**—The term ‘depleted’ means, with respect to a stock of fish or stock complex, that its biomass has declined below a level at which the capacity of the stock or stock complex to produce maximum sustainable yield on a continuing basis has been jeopardized. A depleted condition may be caused by numerous factors, alone or in combination, such as fishing effort, habitat loss, ecosystem changes, overfishing, inadequate forage, or other characteristics of or stressors on the stock or stock complex.<sup>18</sup>

- (8a) The term ‘depleted’ means, with respect to a stock of fish or stock complex, that the stock or stock complex has a biomass that has declined below a level that jeopardizes the capacity of the stock or stock complex to produce maximum sustainable yield on a continuing basis.<sup>19</sup>
- (9) The term “economic discards” means fish which are the target of a fishery, but which are not retained because they are of an undesirable size, sex, or quality, or for other economic reasons.
- (10) The term “essential fish habitat” means those waters and substrate necessary to fish for spawning, breeding, feeding, ~~[or growth to maturity.]~~ except that such term does not include an area that--
- (A) does not include an area that--
    - (i) was previously covered by land or a fresh water environment; and
    - (ii) is in a State where the average annual land loss of such State during the 20 years before the date of the enactment of the Strengthening Fishing Communities and Increasing Flexibility in Fisheries Management Act exceeds 10 square miles; and
  - (B) does not apply with respect to a project undertaken by a State or a local government with the purpose of restoration or protection of an area described in subparagraph (A).<sup>20</sup>
  - (C) The term “exclusive economic zone” means the zone established by Proclamation Numbered 5030, dated March 10, 1983. For purposes of applying this Act, the inner boundary of that zone is a line coterminous with the seaward boundary of each of the coastal States.
- (11) The term “fish” means finfish, mollusks, crustaceans, and all other forms of marine animal and plant life other than marine mammals and birds.
- (12) The term “fishery” means—
- (A) one or more stocks of fish which can be treated as a unit for purposes of conservation and management and which are identified on the basis of geographical, scientific, technical, recreational, and economic characteristics; and
  - (B) any fishing for such stocks.
- (13) The term ‘regional fishery association’ means an association formed for the mutual benefit of members—
- (A) to meet social and economic needs in a region or subregion; and
  - (B) comprised of persons engaging in the harvest or processing of fishery resources in that specific region or subregion or who otherwise own or operate businesses substantially dependent upon a fishery.
- (14) The term “fishery resource” means any fishery, any stock of fish, any species of fish, and any habitat of fish.
- (15) **FISHING.—**
- (A) **IN GENERAL.**—The term “fishing” means—
    - (i) the catching, taking, or harvesting of fish;

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shall be deemed to be a reference to “overfished” as such term was defined in section 3 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1802) before the date of enactment of this Act. The provisions of this Act and the amendments made by this Act are not intended to alter the legal mandate to prevent depletion of fisheries and to rebuild depleted fisheries upon determination of their depleted status, which includes among other things ending or curtailing fishing while the fishery rebuilds. The word “depleted” as used in this Act takes the meaning and case law previously ascribed to the term “overfished” as used in the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1802) before the date of the enactment of this Act.”

19 HR 59, page 4

20 HR 59 p 51-52

- (ii) the attempted catching, taking, or harvesting of fish;
  - (iii) any other activity which can reasonably be expected to result in the catching, taking, or harvesting of fish; or
  - (iv) any operations at sea in support of, or in preparation for, any activity described in clauses (i) through (iii) ~~subparagraphs (A) through (C).~~
- (B) ~~EXCLUSION.—Such term does not include—~~
- (i) ~~any scientific research activity which is conducted by a scientific research vessel; or~~
  - (ii) ~~the propagation and rearing of aquatic species in controlled or selected en-virons in marine waters. Such term does not include any scientific research activity which is conducted by a scientific research vessel.<sup>21</sup>~~
- (16) The term “fishing community” means a community which is substantially dependent on or substantially engaged in the harvest or processing of fishery resources to meet social and economic needs, and includes fishing vessel owners, operators, and crew and United States fish processors that are based in such community.
- (17) The term “fishing vessel” means any vessel, boat, ship, or other craft which is used for, equipped to be used for, or of a type which is normally used for—
- (A) fishing; or
  - (B) aiding or assisting one or more vessels at sea in the performance of any activity relating to fishing, including, but not limited to, preparation, supply, storage, refrigeration, transportation, or processing.
- (18A) ~~FORAGE FISH.—The term ‘forage fish’—~~
- (A) ~~has the meaning given the term by the Secretary under section 305(l); and~~
  - (B) ~~with respect to a species in a fishery managed pursuant to a fishery management plan or plan amendment that is approved by the Secretary under section 304(a), means any species identified in such plan as a forage fish.<sup>22</sup>~~
- (18) The term “foreign fishing” means fishing by a vessel other than a vessel of the United States.
- (19A) ~~HABITAT AREAS OF PARTICULAR CONCERN.—The term ‘habitat areas of particular concern’ means specific types of areas of habitat that are part of or within essential fish habitat that—~~
- (A) ~~provide important ecological function, including for maintaining and restoring the biomass, demographic, spatial and genetic characteristics of fish populations;~~
  - (B) ~~are sensitive to human-induced environmental degradation;~~
  - (C) ~~are or will be significantly stressed by human activities;~~
  - (D) ~~due to prevailing or anticipated future environmental conditions, are or may become important to the health of managed species; or~~
  - (E) ~~are rare.<sup>23</sup>~~
- (19) The term “high seas” means all waters beyond the territorial sea of the United States and beyond any foreign nation’s territorial sea, to the extent that such sea is recognized by the United States.
- (20) The term “highly migratory species” means tuna species, marlin (*Tetrapturus* spp. and *Makaira* spp.), oceanic sharks, sailfishes (*Istiophorus* spp.), and swordfish (*Xiphias gladius*).
- (21) The term ‘import’—

21 Huffman Dec. 2020 p 89

22 Huffman Dec. 2020 p 183

23 Huffman Dec 2020 p 165-166

- (A) means to land on, bring into, or introduce into, or attempt to land on, bring into, or introduce into, any place subject to the jurisdiction of the United States, whether or not such landing, bringing, or introduction constitutes an importation within the meaning of the customs laws of the United States; but
  - (B) does not include any activity described in subparagraph (A) with respect to fish caught in the exclusive economic zone or by a vessel of the United States.
- (22) The term “individual fishing quota” means a Federal permit under a limited access system to harvest a quantity of fish, expressed by a unit or units representing a percentage of the total allowable catch of a fishery that may be received or held for exclusive use by a person. Such term does not include community development quotas as described in section 305(i).
- (23) The term “international fishery agreement” means any bilateral or multilateral treaty, convention, or agreement which relates to fishing and to which the United States is a party.
- (24) The term “large-scale driftnet fishing” means a method of fishing in which a gillnet composed of a panel or panels of webbing, or a series of such gillnets, with a total length of two and one-half kilometers or more is placed in the water and allowed to drift with the currents and winds for the purpose of entangling fish in the webbing.
- (25) The term ‘limited access privilege’—
- (A) means a Federal permit, issued as part of a limited access system under section 303A to harvest a quantity of fish expressed by a unit or units representing a portion of the total allowable catch of the fishery that may be received or held for exclusive use by a person; and
  - (B) includes an individual fishing quota; but
- (A) does not include community development quotas as described in section 305(i).
- (26) The term ‘limited access system’ means a system that limits participation in a fishery to those satisfying certain eligibility criteria or requirements contained in a fishery management plan or associated regulation.
- (27) The term “Marine Fisheries Commission” means the Atlantic States Marine Fisheries Commission, the Gulf States Marine Fisheries Commission, or the Pacific States Marine Fisheries Commission.
- (28) The term “migratory range” means the maximum area at a given time of the year within which fish of an anadromous species or stock thereof can be expected to be found, as determined on the basis of scale pattern analysis, tagging studies, or other reliable scientific information, except that the term does not include any part of such area which is in the waters of a foreign nation.
- (29) The term “national standards” means the national standards for fishery conservation and management set forth in section 301.
- (30) The term “observer” means any person required or authorized to be carried on a vessel for conservation and management purposes by regulations or permits under this Act.
- (31) The term ‘observer information’ means any information collected, observed, retrieved, or created by an observer or electronic monitoring system pursuant to authorization by the Secretary, or collected as part of a cooperative research initiative, including fish harvest or processing observations, fish sampling or weighing data, vessel logbook data, vessel or processor-specific information (including any safety, location, or operating condition observations), and video, audio, photographic, or written documents.
- (32) The term “optimum”, with respect to the yield from a fishery, means the amount of fish which—
- (A) will provide the greatest overall benefit to the Nation, particularly with respect to food production and recreational opportunities, and taking into account the protection of marine ecosystems;
  - (B) is prescribed as such on the basis of the maximum sustainable yield from the fishery, as reduced by any relevant economic, social, or ecological factor; **and**

- (C) in the case of an **overfished or otherwise depleted** fishery, provides for rebuilding to a level consistent with producing the maximum sustainable yield in such fishery; and
  - (D) in the case of a forage fish, is reduced, pursuant to subparagraph (B), to provide for the diet needs of fish species and other marine wildlife, including marine mammals and birds, for which forage fish is a significant dietary component.<sup>24</sup>
- (33) **OVERFISHING.**—The terms “overfishing” and ~~“overfished”~~<sup>25</sup> means a rate or level of fishing mortality that jeopardizes the capacity of a fishery to produce the maximum sustainable yield on a continuing basis.<sup>26</sup>
- (34) The term “Pacific Insular Area” means American Samoa, Guam, the Northern Mariana Islands, Baker Island, Howland Island, Jarvis Island, Johnston Atoll, Kingman Reef, Midway Island, Wake Island, or Palmyra Atoll, as applicable, and includes all islands and reefs appurtenant to such island, reef, or atoll.
- (35) The term “person” means any individual (whether or not a citizen or national of the United States), any corporation, partnership, association, or other entity (whether or not organized or existing under the laws of any State), and any Federal, State, local, or foreign government or any entity of any such government.
- (36) The term “recreational fishing” means fishing for sport or pleasure.
- (37) The term “regulatory discards” means fish harvested in a fishery which fishermen are required by regulation to discard whenever caught, or are required by regulation to retain but not sell.
- (38) The term “Secretary” means the Secretary of Commerce or his designee.
- (39) The term “special areas” means the areas referred to as eastern special areas in Article 3(1) of the Agreement between the United States of America and the Union of Soviet Socialist Republics on the Maritime Boundary, signed June 1, 1990. In particular, the term refers to those areas east of the maritime boundary, as defined in that Agreement, that lie within 200 nautical miles of the baselines from which the breadth of the territorial sea of Russia is measured but beyond 200 nautical miles of the baselines from which the breadth of the territorial sea of the United States is measured.
- (40) The term “State” means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the Virgin Islands, Guam, and any other Commonwealth, territory, or possession of the United States.
- (41) The term “stock of fish” means a species, subspecies, geographical grouping, or other category of fish capable of management as a unit.
- (43) The term “stock assessment” means an evaluation of the past, present, and future status of a stock of fish, that includes—
- (A) a range of life history characteristics for such a stock, including—
    - (i) the geographical boundaries of such stock; and
    - (ii) information on age, growth, natural mortality, sexual maturity and reproduction, feeding habits, and habitat preferences of such stocks; and
  - (B) fishing for the stock.<sup>27</sup>
- (42) The term “treaty” means any international fishery agreement which is a treaty within the meaning of section 2 of article II of the Constitution.

(43a)

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- (A) The term “subsistence fishing” means fishing in which the fish harvested are intended for customary and traditional uses, including
  - (i) for direct personal or family consumption as food or clothing;
  - (ii) for the making or selling of handicraft articles out of nonedible byproducts taken for personal or family consumption, for barter, or sharing for personal or family consumption; and
  - (iii) for customary exchange or trade.
- (B) In this paragraph—
  - (i) the term “family” means all persons related by blood, marriage, or adoption, or any person living within the household on a permanent basis; and
  - (ii) the term “barter” means the exchange of a fish or fish part—
    - (I) for another fish or fish part; or
    - (II) for other food or for nonedible items other than money if the exchange is of a limited and noncommercial nature.<sup>28</sup>
- (43) The term “tuna species” means the following: Albacore Tuna—*Thunnus alalunga*; Bigeye Tuna—*Thunnus obesus*; Bluefin Tuna—*Thunnus thynnus*; Skipjack Tuna—*Katsuwonus pelamis*; and Yellowfin Tuna—*Thunnus albacares*.
- (44) The term “United States”, when used in a geographical context, means all the States thereof.
- (45) The term “United States fish processors” means facilities located within the United States for, and vessels of the United States used or equipped for, the processing of fish for commercial use or consumption.
- (46) The term “United States harvested fish” means fish caught, taken, or harvested by vessels of the United States within any fishery regulated under this Act.
- (47) The term “vessel of the United States” means—
  - (A) any vessel documented under chapter 121 of title 46, United States Code;
  - (B) any vessel numbered in accordance with chapter 123 of title 46, United States Code, and measuring less than 5 net tons;
  - (C) any vessel numbered in accordance with chapter 123 of title 46, United States Code, and used exclusively for pleasure; or
  - (D) any vessel not equipped with propulsion machinery of any kind and used exclusively for pleasure.
- (48) The term “vessel subject to the jurisdiction of the United States” has the same meaning such term has in section 3(c) of the Maritime Drug Law Enforcement Act (46 U.S.C. App. 1903(c)).
- (49) The term “waters of a foreign nation” means any part of the territorial sea or exclusive economic zone (or the equivalent) of a foreign nation, to the extent such territorial sea or exclusive economic zone is recognized by the United States.

## SEC. 4. AUTHORIZATION OF APPROPRIATIONS

*16 U.S.C. 1803*

There are authorized to be appropriated to the Secretary to carry out the provisions of this Act—

~~(1) \$337,844,000 for fiscal year 2007;~~

~~(2) \$347,684,000 for fiscal year 2008;—~~

- ~~(3) \$357,524,000 for fiscal year 2009;~~  
~~(4) \$367,364,000 for fiscal year 2010; (5) \$377,204,000 for fiscal year 2011;~~  
~~(6) \$387,044,000 for fiscal year 2012; and~~  
~~(7) \$396,875,000 for fiscal year 2013.~~ [\[each of fiscal yeas 2021 through 2025\]](#)<sup>29</sup> [for fiscal year 2021, an amount equal to \$396,875,000 increased by the estimated percentage change in the Consumer Price Index since fiscal year 2013; and for each of fiscal years 2022 through 2026, an amount equal to the amount authorized by this section for the preceding fiscal year, increased by the estimated percentage change in the Consumer Price Index calculated with respect to such preceding fiscal year.]<sup>30</sup>

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# TITLE I—UNITED STATES RIGHTS AND AUTHORITY REGARDING FISH AND FISHERY RESOURCES

## SEC. 101. UNITED STATES SOVEREIGN RIGHTS TO FISH AND FISHERY MANAGEMENT AUTHORITY

*16 U.S.C. 1811*

- (a) IN THE EXCLUSIVE ECONOMIC ZONE.—Except as provided in section 102, the United States claims, and will exercise in the manner provided for in this Act, sovereign rights and exclusive fishery management authority over all fish, and all Continental Shelf fishery resources, within the exclusive economic zone [and special areas]\*.
- (b) BEYOND THE EXCLUSIVE ECONOMIC ZONE.—The United States claims, and will exercise in the manner provided for in this Act, exclusive fishery management authority over the following:
  - (1) All anadromous species throughout the migratory range of each such species beyond the exclusive economic zone; except that management authority does not extend to any such species during the time they are found within any waters of a foreign nation.
  - (2) All Continental Shelf fishery resources beyond the exclusive economic zone. [(3) All fishery resources in the special areas.]\*

## SEC. 102. HIGHLY MIGRATORY SPECIES

*16 U.S.C. 1812*

- (a) IN GENERAL.—The United States shall cooperate directly or through appropriate international organizations with those nations involved in fisheries for highly migratory species with a view to ensuring conservation and shall promote the achievement of optimum yield of such species throughout their range, both within and beyond the exclusive economic zone.
- (b) TRADITIONAL PARTICIPATION.—In managing any fisheries under an international fisheries agreement to which the United States is a party, the appropriate Council or Secretary shall take into account the traditional participation in the fishery, relative to other nations, by fishermen of the United States on fishing vessels of the United States.
- (c) PROMOTION OF STOCK MANAGEMENT.—If a relevant international fisheries organization does not have a process for developing a formal plan to rebuild a depleted stock, an **overfished or otherwise depleted** stock, or a stock that is approaching a condition of being **overfished or otherwise depleted**, the provisions of this Act in this regard shall be communicated to and promoted by the United States in the international or regional fisheries organization.

# TITLE II—FOREIGN FISHING AND INTERNATIONAL FISHERY AGREEMENTS

## SEC. 201. FOREIGN FISHING

*16 U.S.C. 1821*

- (a) **IN GENERAL.**—After February 28, 1977, no foreign fishing is authorized within the exclusive economic zone, [within the special areas,]\* or for anadromous species or Continental Shelf fishery resources beyond the exclusive economic zone [such zone or areas]\*, unless such foreign fishing—
- (1) is authorized under subsections (b) or (c) or section 204(e), or under a permit issued under section 204(d);
  - (2) is not prohibited by subsection (f); and
  - (3) is conducted under, and in accordance with, a valid and applicable permit issued pursuant to section 204.
- (b) **EXISTING INTERNATIONAL FISHERY AGREEMENTS.**—Foreign fishing described in subsection (a) may be conducted pursuant to an international fishery agreement (subject to the provisions of section 202(b) or (c)), if such agreement—
- (1) was in effect on the date of enactment of this Act; and
  - (2) has not expired, been renegotiated, or otherwise ceased to be of force and effect with respect to the United States.
- (c) **GOVERNING INTERNATIONAL FISHERY AGREEMENTS.**—Foreign fishing described in subsection (a) may be conducted pursuant to an international fishery agreement (other than a treaty) which meets the requirements of this subsection if such agreement becomes effective after application of section 203. Any such international fishery agreement shall hereafter in this Act be referred to as a “governing international fishery agreement”. Each governing international fishery agreement shall acknowledge the exclusive fishery management authority of the United States, as set forth in this Act. It is the sense of the Congress that each such agreement shall include a binding commitment, on the part of such foreign nation and its fishing vessels, to comply with the following terms and conditions:
- (1) The foreign nation, and the owner or operator of any fishing vessel fishing pursuant to such agreement, will abide by all regulations promulgated by the Secretary pursuant to this Act, including any regulations promulgated to implement any applicable fishery management plan or any preliminary fishery management plan.
  - (2) The foreign nation, and the owner or operator of any fishing vessel fishing pursuant to such agreement, will abide by the requirement that—
    - (A) any officer authorized to enforce the provisions of this Act (as provided for in section 311) be permitted—
      - (i) to board, and search or inspect, any such vessel at any time,
      - (ii) to make arrests and seizures provided for in section 311(b) whenever such officer has reasonable cause to believe, as a result of such a search or inspection, that any such vessel or any person has committed an act prohibited by section 307, and
      - (iii) to examine and make notations on the permit issued pursuant to section 204 for such vessel;
    - (B) the permit issued for any such vessel pursuant to section 204 be prominently displayed in the wheel-house of such vessel;
    - (C) transponders, or such other appropriate position-fixing and identification equipment as the

Secretary of the department in which the Coast Guard is operating determines to be appropriate, be installed and maintained in working order on each such vessel;

- (D) United States observers required under subsection (h) be permitted to be stationed aboard any such vessel and that all of the costs incurred incident to such stationing, including the costs of data editing and entry and observer monitoring, be paid for, in accordance with such subsection, by the owner or operator of the vessel;
- (E) any fees required under section 204(b)(10) be paid in advance;
- (F) agents be appointed and maintained within the United States who are authorized to receive and respond to any legal process issued in the United States with respect to such owner or operator; and
- (G) responsibility be assumed, in accordance with any requirements prescribed by the Secretary, for the reimbursement of United States citizens for any loss of, or damage to, their fishing vessels, fishing gear, or catch which is caused by any fishing vessel of that nation;

and will abide by any other monitoring, compliance, or enforcement requirement related to fishery conservation and management which is included in such agreement.

- (3) The foreign nation and the owners or operators of all of the fishing vessels of such nation shall not, in any year, harvest an amount of fish which exceeds such nation's allocation of the total allowable level of foreign fishing, as determined under subsection (e).

- (4) The foreign nation will—

- (A) apply, pursuant to section 204, for any required permits;
- (B) deliver promptly to the owner or operator of the appropriate fishing vessel any permit which is issued under that section for such vessel;
- (C) abide by, and take appropriate steps under its own laws to assure that all such owners and operators comply with, section 204(a) and the applicable conditions and restrictions established under section 204(b)(7); and
- (D) take, or refrain from taking, as appropriate, actions of the kind referred to in subsection (e)(1) in order to receive favorable allocations under such subsection.

- (d) **TOTAL ALLOWABLE LEVEL OF FOREIGN FISHING.**—The total allowable level of foreign fishing, if any, with respect to any fishery subject to the exclusive fishery management authority of the United States, is that portion of the optimum yield of such fishery which cannot, or will not be harvested by vessels of the United States, as determined in accordance with this Act. Allocations of the total allowable level of foreign fishing are discretionary, except that the total allowable level shall be zero for fisheries determined by the Secretary to have adequate or excess domestic harvest capacity.

- (e) **ALLOCATION OF ALLOWABLE LEVEL.**—(1)

- (A) The Secretary of State, in cooperation with the Secretary, may make allocations to foreign nations from the total allowable level of foreign fishing which is permitted with respect to each fishery subject to the exclusive fishery management authority of the United States.
- (B) From the determinations made under subparagraph (A), the Secretary of State shall compute the aggregate of all of the fishery allocations made to each foreign nation.
- (C) The Secretary of State shall initially release to each foreign nation for harvesting up to 50 percent of the allocations aggregate computed for such nation under subparagraph (B), and such release of allocation shall be apportioned by the Secretary of State, in cooperation with the Secretary, among the individual fishery allocations determined for that nation under subparagraph (A). The basis on which each apportionment is made under this subparagraph shall be stated in writing by the Secretary of State.

- (D) After the initial release of fishery allocations under subparagraph (C) to a foreign nation, any subsequent release of an allocation for any fishery to such nation shall only be made—
- (i) after the lapse of such period of time as may be sufficient for purposes of making the determination required under clause (ii); and
  - (ii) if the Secretary of State and the Secretary, after taking into account the size of the allocation for such fishery and the length and timing of the fishing season, determine in writing that such nation is complying with the purposes and intent of this paragraph with respect to such fishery.

If the foreign nation is not determined under clause (ii) to be in such compliance, the Secretary of State shall reduce, in a manner and quantity he considers to be appropriate (I) the remainder of such allocation, or (II) if all of such allocation has been released, the next allocation of such fishery, if any, made to such nation.

- (E) The determinations required to be made under subparagraphs (A) and (D)(ii), and the apportionments required to be made under subparagraph (C), with respect to a foreign nation shall be based on—
- (i) whether, and to what extent, such nation imposes tariff barriers or nontariff barriers on the importation, or otherwise restricts the market access, of both United States fish and fishery products, particularly fish and fishery products for which the foreign nation has requested an allocation;
  - (ii) whether, and to what extent, such nation is cooperating with the United States in both the advancement of existing and new opportunities for fisheries exports from the United States through the purchase of fishery products from United States processors, and the advancement of fisheries trade through the purchase of fish and fishery products from United States fishermen, particularly fish and fishery products for which the foreign nation has requested an allocation;
  - (iii) whether, and to what extent, such nation and the fishing fleets of such nation have cooperated with the United States in the enforcement of United States fishing regulations;
  - (iv) whether, and to what extent, such nation requires the fish harvested from the exclusive economic zone [or special areas]\* for its domestic consumption;
  - (v) whether, and to what extent, such nation otherwise contributes to, or fosters the growth of, a sound and economic United States fishing industry, including minimizing gear conflicts with fishing operations of United States fishermen, and transferring harvesting or processing technology which will benefit the United States fishing industry;
  - (vi) whether, and to what extent, the fishing vessels of such nation have traditionally engaged in fishing in such fishery;
  - (vii) whether, and to what extent, such nation is cooperating with the United States in, and making substantial contributions to, fishery research and the identification of fishery resources; and
  - (viii) such other matters as the Secretary of State, in cooperation with the Secretary, deems appropriate.

(2)(A) For the purposes of this paragraph—

- (i) The term “certification” means a certification made by the Secretary that nationals of a foreign country, directly or indirectly, are conducting fishing operations or engaging in trade or taking which diminishes the effectiveness of the International Convention for the Regulation of Whaling. A certification under this section shall also be deemed a certification for the purposes of section 8(a) of the Fishermen’s Protective Act of 1967 (22 U.S.C. 1978(a)).

- (ii) The term “remedial period” means the 365-day period beginning on the date on which a certification is issued with respect to a foreign country.
- (B) If the Secretary issues a certification with respect to any foreign country, then each allocation under paragraph (1) that—
  - (i) is in effect for that foreign country on the date of issuance; or
  - (ii) is not in effect on such date but would, without regard to this paragraph, be made to the foreign country within the remedial period; shall be reduced by the Secretary of State, in consultation with the Secretary, by not less than 50 percent.
- (C) The following apply for purposes of administering subparagraph (B) with respect to any foreign country:
  - (i) If on the date of certification, the foreign country has harvested a portion, but not all, of the quantity of fish specified under any allocation, the reduction under subparagraph (B) for that allocation shall be applied with respect to the quantity not harvested as of such date.
  - (ii) If the Secretary notified the Secretary of State that it is not likely that the certification of the foreign country will be terminated under section 8(d) of the Fishermen’s Protective Act of 1967 before the close of the period for which an allocation is applicable or before the close of the remedial period (whichever close first occurs) the Secretary of State, in consultation with the Secretary, shall reallocate any portion of any reduction made under subparagraph (B) among one or more foreign countries for which no certification is in effect.
  - (iii) If the certification is terminated under such section 8(d) during the remedial period, the Secretary of State shall return to the foreign country that portion of any allocation reduced under subparagraph (B) that was not reallocated under clause (ii); unless the harvesting of the fish covered by the allocation is otherwise prohibited under this Act.
  - (iv) The Secretary may refund or credit, by reason of reduction of any allocation under this paragraph, any fee paid under section 204.
- (D) If the certification of a foreign country is not terminated under section 8(d) of the Fishermen’s Protective Act of 1967 before the close of the last day of the remedial period, the Secretary of State—
  - (i) with respect to any allocation made to that country and in effect (as reduced under subparagraph (B)) on such last day, shall rescind, effective on and after the day after such last day, any unharvested portion of such allocation; and
  - (ii) may not thereafter make any allocation to that country under paragraph (1) until the certification is terminated.
- (f) RECIPROCITY.—Foreign fishing shall not be authorized for the fishing vessels of any foreign nation unless such nation satisfies the Secretary and the Secretary of State that such nation extends substantially the same fishing privileges to fishing vessels of the United States, if any, as the United States extends to foreign fishing vessels.
- (g) PRELIMINARY FISHERY MANAGEMENT PLANS.—The Secretary, when notified by the Secretary of State that any foreign nation has submitted an application under section 204(b), shall prepare a preliminary fishery management plan for any fishery covered by such application if the Secretary determines that no fishery management plan for that fishery will be prepared and implemented, pursuant to title III, before March 1, 1977. To the extent practicable, each such plan—
  - (1) shall contain a preliminary description of the fishery and a preliminary determination as to—
    - (A) the optimum yield from such fishery;

- (B) when appropriate, the capacity and extent to which United States fish processors will process that portion of such optimum yield that will be harvested by vessels of the United States; and
- (C) the total allowable level of foreign fishing with respect to such fishery;
- (2) shall require each foreign fishing vessel engaged or wishing to engage in such fishery to obtain a permit from the Secretary;
- (3) shall require the submission of pertinent data to the Secretary, with respect to such fishery, as described in section 303(a)(5); and
- (4) may, to the extent necessary to prevent irreversible effects from overfishing, with respect to such fishery, contain conservation and management measures applicable to foreign fishing which—
  - (A) are determined to be necessary and appropriate for the conservation and management of such fishery,
  - (B) are consistent with the national standards, the other provisions of this Act, and other applicable law, and
  - (C) are described in section 303(b)(2), (3), (4), (5), and (7).

Each preliminary fishery management plan shall be in effect with respect to foreign fishing for which permits have been issued until a fishery management plan is prepared and implemented, pursuant to title III, with respect to such fishery. The Secretary may, in accordance with section 553 of title 5, United States Code, also prepare and promulgate interim regulations with respect to any such preliminary plan. Such regulations shall be in effect until regulations implementing the applicable fishery management plan are promulgated pursuant to section 305.

(h) FULL OBSERVER COVERAGE PROGRAM.—

- (1)
  - (A) Except as provided in paragraph (2), the Secretary shall establish a program under which a United States observer will be stationed aboard each foreign fishing vessel while that vessel is engaged in fishing within the exclusive economic zone [or special areas]\*.
  - (B) The Secretary shall by regulation prescribe minimum health and safety standards that shall be maintained aboard each foreign fishing vessel with regard to the facilities provided for the quartering of, and the carrying out of observer functions by, United States observers.
- (2) The requirement in paragraph (1) that a United States observer be placed aboard each foreign fishing vessel may be waived by the Secretary if he finds that—
  - (A) in a situation where a fleet of harvesting vessels transfers its catch taken within the exclusive economic zone [or special areas]\* to another vessel, aboard which is a United States observer, the stationing of United States observers on only a portion of the harvesting vessel fleet will provide a representative sampling of the by-catch of the fleet that is sufficient for purposes of determining whether the requirements of the applicable management plans for the by-catch species are being complied with;
  - (B) in a situation where the foreign fishing vessel is operating under a Pacific Insular Area fishing agreement, the Governor of the applicable Pacific Insular Area, in consultation with the Western Pacific Council, has established an observer coverage program or other monitoring program that the Secretary, in consultation with the Western Pacific Management Council, determines is adequate to monitor harvest, bycatch, and compliance with the laws of the United States by vessels fishing under the agreement;
  - (C) the time during which a foreign fishing vessel will engage in fishing within the exclusive economic zone [or special areas]\* will be of such short duration that the placing of a United States observer aboard the vessel would be impractical; or

(D) for reasons beyond the control of the Secretary, an observer is not available.

- (3) Observers, while stationed aboard foreign fishing vessels, shall carry out such scientific, compliance monitoring, and other functions as the Secretary deems necessary or appropriate to carry out the purposes of this Act; and shall cooperate in carrying out such other scientific programs relating to the conservation and management of living resources as the Secretary deems appropriate.
- (4) In addition to any fee imposed under section 204(b)(10) of this Act and section 10(e) of the Fishermen's Protective Act of 1967 (22 U.S.C. 1980(e)) with respect to foreign fishing for any year after 1980, the Secretary shall impose, with respect to each foreign fishing vessel for which a permit is issued under such section 204, a surcharge in an amount sufficient to cover all the costs of providing a United States observer aboard that vessel. The failure to pay any surcharge imposed under this paragraph shall be treated by the Secretary as a failure to pay the permit fee for such vessel under section 204(b)(10). All surcharges collected by the Secretary under this paragraph shall be deposited in the Foreign Fishing Observer Fund established by paragraph (5).
- (5) There is established in the Treasury of the United States the Foreign Fishing Observer Fund. The Fund shall be available to the Secretary as a revolving fund for the purpose of carrying out this subsection. The Fund shall consist of the surcharges deposited into it as required under paragraph (4). All payments made by the Secretary to carry out this subsection shall be paid from the Fund, only to the extent and in the amounts provided for in advance in appropriation Acts. Sums in the Fund which are not currently needed for the purposes of this subsection shall be kept on deposit or invested in obligations of, or guaranteed by, the United States.
- (6) If at any time the requirement set forth in paragraph (1) cannot be met because of insufficient appropriations, the Secretary shall, in implementing a supplementary observer program:
  - (A) certify as observers, for the purposes of this subsection, individuals who are citizens or nationals of the United States and who have the requisite education or experience to carry out the functions referred to in paragraph (3);
  - (B) establish standards of conduct for certified observers equivalent to those applicable to Federal personnel;
  - (C) establish a reasonable schedule of fees that certified observers or their agents shall be paid by the owners and operators of foreign fishing vessels for observer services; and
  - (D) monitor the performance of observers to ensure that it meets the purposes of this Act.

- (i) RECREATIONAL FISHING.—Notwithstanding any other provision of this title, foreign fishing vessels which are not operated for profit may engage in recreational fishing within the exclusive economic zone, [special areas,]\* and the waters within the boundaries of a State subject to obtaining such permits, paying such reasonable fees, and complying with such conditions and restrictions as the Secretary and the Governor of the State (or his designee) shall impose as being necessary or appropriate to insure that the fishing activity of such foreign vessels within such zone, [areas,]\* or waters, respectively, is consistent with all applicable Federal and State laws and any applicable fishery management plan implemented under section 304. The Secretary shall consult with the Secretary of State and the Secretary of the Department in which the Coast Guard is operating in formulating the conditions and restrictions to be applied by the Secretary under the authority of this subsection.

## SEC. 202. INTERNATIONAL FISHERY AGREEMENTS

*16 U.S.C. 1822*

- (a) **NEGOTIATIONS.**—The Secretary of State—
- (1) shall renegotiate treaties as provided for in subsection (b);
  - (2) shall negotiate governing international fishery agreements described in section 201(c);
  - (3) may negotiate boundary agreements as provided for in subsection (d);
  - (4) shall, upon the request of and in cooperation with the Secretary, initiate and conduct negotiations for the purpose of entering into international fishery agreements--
    - (A) which allow fishing vessels of the United States equitable access to fish over which foreign nations assert exclusive fishery management authority, and
    - (B) which provide for the conservation and management of anadromous species and highly migratory species; and
  - (5) may enter into such other negotiations, not prohibited by subsection (c), as may be necessary and appropriate to further the purposes, policy, and provisions of this Act.
- (b) **TREATY RENEGOTIATION.**—The Secretary of State, in cooperation with the Secretary, shall initiate, promptly after the date of enactment of this Act, the renegotiation of any treaty which pertains to fishing within the exclusive economic zone (or within the area that will constitute such zone after February 28, 1977) [or special areas]\*, or for anadromous species or Continental Shelf fishery resources beyond such zone or area[s]\*, and which is in any manner inconsistent with the purposes, policy, or provisions of this Act, in order to conform such treaty to such purposes, policy, and provisions. It is the sense of Congress that the United States shall withdraw from any such treaty, in accordance with its provisions, if such treaty is not so renegotiated within a reasonable period of time after such date of enactment.
- (c) **INTERNATIONAL FISHERY AGREEMENTS.**—No international fishery agreement (other than a treaty) which pertains to foreign fishing within the exclusive economic zone (or within the area that will constitute such zone after February 28, 1977) [or special areas,]\* or for anadromous species or Continental Shelf fishery resources beyond such zone or area[s]\*—
- (1) which is in effect on June 1, 1976, may thereafter be renewed, extended, or amended; or
  - (2) may be entered into after May 31, 1976;
  - (3) by the United States unless it is in accordance with the provisions of section 201(c) or section 204(e).
- (d) **BOUNDARY NEGOTIATIONS.**—The Secretary of State, in cooperation with the Secretary, may initiate and conduct negotiations with any adjacent or opposite foreign nation to establish the boundaries of the exclusive economic zone of the United States in relation to any such nation.
- (e) **HIGHLY MIGRATORY SPECIES AGREEMENTS.**—
- (1) **EVALUATION.**—The Secretary of State, in cooperation with the Secretary, shall evaluate the effectiveness of each existing international fishery agreement which pertains to fishing for highly migratory species. Such evaluation shall consider whether the agreement provides for—
    - (A) the collection and analysis of necessary information for effectively managing the fishery, including but not limited to information about the number of vessels involved, the type and quantity of fishing gear used, the species of fish involved and their location, the catch and bycatch levels in the fishery, and the present and probable future condition of any stock of fish involved;



- (B) the establishment of measures applicable to the fishery which are necessary and appropriate for the conservation and management of the fishery resource involved;
  - (C) equitable arrangements which provide fishing vessels of the United States with (i) access to the highly migratory species that are the subject of the agreement and (ii) a portion of the allowable catch that reflects the traditional participation by such vessels in the fishery;
  - (D) effective enforcement of conservation and management measures and access arrangements throughout the area of jurisdiction; and
  - (E) sufficient and dependable funding to implement the provisions of the agreement, based on reasonable assessments of the benefits derived by participating nations.
- (2) ACCESS NEGOTIATIONS.—The Secretary of State, in cooperation with the Secretary, shall initiate negotiations with respect to obtaining access for vessels of the United States fishing for tuna species within the exclusive economic zones of other nations on reasonable terms and conditions.
- (3) REPORTS.—The Secretary of State shall report to the Congress—
- (A) within 12 months after the date of enactment of this subsection, on the results of the evaluation required under paragraph (1), together with recommendations for addressing any inadequacies identified; and
  - (B) within six months after such date of enactment, on the results of the access negotiations required under paragraph (2).
- (4) NEGOTIATION.—The Secretary of State, in consultation with the Secretary, shall undertake such negotiations with respect to international fishery agreements on highly migratory species as are necessary to correct inadequacies identified as a result of the evaluation conducted under paragraph (1).
- (5) SOUTH PACIFIC TUNA TREATY.—It is the sense of the Congress that the United States Government shall, at the earliest opportunity, begin negotiations for the purpose of extending the Treaty on Fisheries Between the Governments of Certain Pacific Island States and the Government of the United States of America, signed at Port Moresby, Papua New Guinea, April 2, 1987, and it[s] Annexes.
- (f) NONRECOGNITION.—It is the sense of the Congress that the United States Government shall not recognize the claim of any foreign nation to an exclusive economic zone (or the equivalent) beyond such nation's territorial sea, to the extent that such sea is recognized by the United States, if such nation—
- (1) fails to consider and take into account traditional fishing activity of fishing vessels of the United States;
  - (2) fails to recognize and accept that highly migratory species are to be managed by applicable international fishery agreements, whether or not such nation is a party to any such agreement; or
  - (3) imposes on fishing vessels of the United States any conditions or restrictions which are unrelated to fishery
  - (4) conservation and management.
- (g) FISHERY AGREEMENT WITH UNION OF SOVIET SOCIALIST REPUBLICS.—
- (1) The Secretary of State, in consultation with the Secretary, is authorized to negotiate and conclude a fishery agreement with Russia of a duration of no more than 3 years, pursuant to which—
    - (A) Russia will give United States fishing vessels the opportunity to conduct traditional fisheries within the waters claimed by the United States prior to the conclusion of the Agreement between the United States of America and the Union of Soviet Socialist Republics on the Maritime Boundary, signed June 1, 1990, west of the maritime boundary, including the western special area described in Article 3(2) of the Agreement;

- (B) the United States will give fishing vessels of Russia the opportunity to conduct traditional fisheries within waters claimed by the Union of Soviet Socialist Republics prior to the conclusion of the Agreement referred to in subparagraph (A), east of the maritime boundary, including the eastern special areas described in Article 3(1) of the Agreement;
  - (C) catch data shall be made available to the government of the country exercising fisheries jurisdiction over the waters in which the catch occurred; and
  - (D) each country shall have the right to place observers on board vessels of the other country and to board and inspect such vessels.
- (2) Vessels operating under a fishery agreement negotiated and concluded pursuant to paragraph (1) shall be subject to regulations and permit requirements of the country in whose waters the fisheries are conducted only to the extent such regulations and permit requirements are specified in that agreement.
  - (3) The Secretary of Commerce may promulgate such regulations, in accordance with section 553 of title 5, United States Code, as may be necessary to carry out the provisions of any fishery agreement negotiated and concluded pursuant to paragraph (1).

(h) **BYCATCH REDUCTION AGREEMENTS.—**

- (1) The Secretary of State, in cooperation with the Secretary, shall seek to secure an international agreement to establish standards and measures for bycatch reduction that are comparable to the standards and measures applicable to United States fishermen for such purposes in any fishery regulated pursuant to this Act for which the Secretary, in consultation with the Secretary of State, determines that such an international agreement is necessary and appropriate.
- (2) An international agreement negotiated under this subsection shall be—
  - (A) consistent with the policies and purposes of this Act; and
  - (B) subject to approval by Congress under section 203.
- (3) ~~Not later than January 1, 1997, and annually thereafter, the Secretary, in consultation with the Secretary of State, shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Resources of the House of Representatives a report describing actions taken under this subsection.<sup>31</sup>~~

## **SEC. 203. CONGRESSIONAL OVERSIGHT OF 16 U.S.C. 1823 INTERNATIONAL FISHERY AGREEMENTS**

- (a) **IN GENERAL.**—No governing international fishery agreement, bycatch reduction agreement, or Pacific Insular Area fishery agreement shall become effective with respect to the United States before the close of the first 120 calendar days (excluding any days in a period for which the Congress is adjourned sine die) after the date on which the President transmits to the House of Representatives and to the Senate a document setting forth the text of such governing international fishery agreement, bycatch reduction agreement, or Pacific Insular Area fishery agreement. A copy of the document shall be delivered to each House of Congress on the same day and shall be delivered to the Clerk of the House of Representatives, if the House is not in session, and to the Secretary of the Senate, if the Senate is not in session.
- (b) **REFERRAL TO COMMITTEES.**—Any document described in subsection (a) shall be immediately referred in the House of Representatives to the Committee on Merchant Marine and Fisheries, and in the Senate to the Committees on Commerce and Foreign Relations.

(c) CONGRESSIONAL PROCEDURES.—

- (1) RULES OF THE HOUSE OF REPRESENTATIVES AND SENATE.—The provisions of this section are enacted by the Congress—
  - (A) as an exercise of the rulemaking power of the House of Representatives and the Senate, respectively, and they are deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of fishery agreement resolutions described in paragraph (2), and they supersede other rules only to the extent that they are inconsistent therewith; and
  - (B) with full recognition of the constitutional right of either House to change the rules (so far as they relate to the procedure of that House) at any time, and in the same manner and to the same extent as in the case of any other rule of that House.
- (2) DEFINITION.—For purposes of this subsection, the term “fishery agreement resolution” refers to a joint resolution of either House of Congress—
  - (A) the effect of which is to prohibit the entering into force and effect of any governing international fishery agreement, bycatch reduction agreement, or Pacific Insular Area fishery agreement the text of which is transmitted to the Congress pursuant to subsection (a); and
  - (B) which is reported from the Committee on Merchant Marine and Fisheries of the House of Representatives or the Committee on Commerce or the Committee on Foreign Relations of the Senate, not later than 45 days after the date on which the document described in subsection (a) relating to that agreement is transmitted to the Congress.
- (3) PLACEMENT ON CALENDAR. —Any fishery agreement resolution upon being reported shall immediately be placed on the appropriate calendar.
- (4) FLOOR CONSIDERATION IN THE HOUSE.—A motion in the House of Representatives to proceed to the consideration of any fishery agreement resolution shall be highly privileged and not debatable. An amendment to the motion shall not be in order, nor shall it be in order to move to reconsider the vote by which the motion is agreed to or disagreed to.
  - (A) Debate in the House of Representatives on any fishery agreement resolution shall be limited to not more than 10 hours, which shall be divided equally between those favoring and those opposing the resolution. A motion further to limit debate shall not be debatable. It shall not be in order to move to recommit any fishery agreement resolution or to move to reconsider the vote by which any fishery agreement resolution is agreed to or disagreed to.
  - (B) Motions to postpone, made in the House of Representatives with respect to the consideration of any fishery agreement resolution, and motions to proceed to the consideration of other business, shall be decided without debate.
  - (C) All appeals from the decisions of the Chair relating to the application of the Rules of the House of Representatives to the procedure relating to any fishery agreement resolution shall be decided without debate.
  - (D) Except to the extent specifically provided in the preceding provisions of this subsection, consideration of any fishery agreement resolution shall be governed by the Rules of the House of Representatives applicable to other bills and resolutions in similar circumstances.
- (5) FLOOR CONSIDERATION IN THE SENATE.—
  - (A) A motion in the Senate to proceed to the consideration of any fishery agreement resolution shall be privileged and not debatable. An amendment to the motion shall not be in order, nor shall it be in order to move to reconsider the vote by which the motion is agreed to or disagreed to.
  - (B) Debate in the Senate on any fishery agreement resolution and on all debatable motions and appeals in connection therewith shall be limited to not more than 10 hours. The time shall

be equally divided between, and controlled by, the majority leader and the minority leader or their designees.

- (C) Debate in the Senate on any debatable motion or appeal in connection with any fishery agreement resolution shall be limited to not more than 1 hour, to be equally divided between, and controlled by, the mover of the motion or appeal and the manager of the resolution, except that if the manager of the resolution is in favor of any such motion or appeal, the time in opposition thereto shall be controlled by the minority leader or his designee. The majority leader and the minority leader, or either of them, may allot additional time to any Senator during the consideration of any debatable motion or appeal, from time under their control with respect to the applicable fishery agreement resolution.
- (D) A motion in the Senate to further limit debate is not debatable. A motion to recommit any fishery agreement resolution is not in order

## SEC. 204. PERMITS FOR FOREIGN FISHING

*16 U.S.C. 1824*

- (a) IN GENERAL.—After February 28, 1977, no foreign fishing vessel shall engage in fishing within the exclusive economic zone [within the special areas]\*, or for anadromous species or Continental Shelf fishery resources beyond such zone [or areas]\*, unless such vessel has on board a valid permit issued under this section for such vessel.
- (b) APPLICATIONS AND PERMITS UNDER GOVERNING INTERNATIONAL FISHERY AGREEMENTS.—
  - (1) ELIGIBILITY.—Each foreign nation with which the United States has entered into a governing international fishery agreement shall submit an application to the Secretary of State each year for a permit for each of its fishing vessels that wishes to engage in fishing described in subsection (a). No permit issued under this section may be valid for longer than a year; and section 558(c) of title 5, United States Code, does not apply to the renewal of any such permit.
  - (2) FORMS.—The Secretary, in consultation with the Secretary of State and the Secretary of the department in which the Coast Guard is operating, shall prescribe the forms for permit applications submitted under this subsection and for permits issued pursuant to any such application.
  - (3) CONTENTS.—Any application made under this subsection shall specify—
    - (A) the name and official number or other identification of each fishing vessel for which a permit is sought, together with the name and address of the owner thereof;
    - (B) the tonnage, hold capacity, speed, processing equipment, type and quantity of fishing gear, and such other pertinent information with respect to characteristics of each such vessel as the Secretary may require;
    - (C) each fishery in which each such vessel wishes to fish;
    - (D) the estimated amount of tonnage of fish which will be caught, taken, or harvested in each such fishery by each such vessel during the time the permit is in force;
    - (E) the amount or tonnage of United States harvested fish, if any, which each such vessel proposes to receive at sea from vessels of the United States; (F) the ocean area in which, and the season or period during which, such fishing will be conducted; and (G) all applicable vessel safety standards imposed by the foreign country, and shall include written certification that the vessel is in compliance with those standards; and shall include any other pertinent information and material which the Secretary may require.
  - (4) TRANSMITTAL FOR ACTION.—Upon receipt of any application which complies with the re-

quirements of paragraph (3), the Secretary of State shall publish a notice of receipt of the application in the Federal Register. Any such notice shall summarize the contents of the applications from each nation included therein with respect to the matters described in paragraph (3). The Secretary of State shall promptly transmit—

- (A) such application, together with his comments and recommendations thereon, to the Secretary;
  - (B) a copy of the application to the Secretary of the department in which the Coast Guard is operating; and
  - (C) a copy or a summary of the application to the appropriate Council.
- (5) ACTION BY COUNCIL.—After receiving a copy or summary of an application under paragraph (4)(C), the Council may prepare and submit to the Secretary such written comments on the application as it deems appropriate. Such comments shall be submitted within 45 days after the date on which the application is received by the Council and may include recommendations with respect to approval of the application and, if approval is recommended, with respect to appropriate conditions and restrictions thereon. Any interested person may submit comments to such Council with respect to any such application. The Council shall consider any such comments in formulating its submission to the Secretary.
- (6) APPROVAL.—
- (A) After receipt of any application transmitted under paragraph (4)(A), the Secretary shall consult with the Secretary of State and, with respect to enforcement, with the Secretary of the department in which the Coast Guard is operating. The Secretary, after taking into consideration the views and recommendations of such Secretaries, and any comments submitted by any Council under paragraph (5), may approve, subject to subparagraph (B), the application, if he determines that the fishing described in the application will meet the requirements of this Act, or he may disapprove all or any portion of the application.
  - (B)
    - (i) In the case of any application which specifies that one or more foreign fishing vessels propose to receive at sea United States harvested fish from vessels of the United States, the Secretary may approve the application unless the Secretary determines, on the basis of the views, recommendations, and comments referred to in subparagraph (A) and other pertinent information, that United States fish processors have adequate capacity, and will utilize such capacity, to process all United States harvested fish from the fishery concerned.
    - (ii) The amount or tonnage of United States harvested fish which may be received at sea during any year by foreign fishing vessels under permits approved under this paragraph may not exceed that portion of the optimum yield of the fishery concerned which will not be utilized by United States fish processors.
    - (iii) In deciding whether to approve any application under this subparagraph, the Secretary may take into account, with respect to the foreign nation concerned, such other matters as the Secretary deems appropriate.
- (7) ESTABLISHMENT OF CONDITIONS AND RESTRICTIONS.—The Secretary shall establish conditions and restrictions which shall be included in each permit issued pursuant to any application approved under paragraph (6) or subsection (d) and which must be complied with by the owner or operator of the fishing vessel for which the permit is issued. Such conditions and restrictions shall include the following:
- (A) All of the requirements of any applicable fishery management plan, or preliminary fishery management plan, and any applicable Federal or State fishing regulations.
  - (B) The requirement that no permit may be used by any vessel other than the fishing vessel for

which it is issued.

- (C) The requirements described in section 201(c)(1), (2), and (3).
  - (D) If the permit is issued other than pursuant to an application approved under paragraph (6)(B) or subsection (d), the restriction that the foreign fishing vessel may not receive at sea United States harvested fish from vessels of the United States.
  - (E) If the permit is issued pursuant to an application approved under paragraph (6)(B), the maximum amount or tonnage of United States harvested fish which may be received at sea from vessels of the United States.
  - (F) Any other condition and restriction related to fishery conservation and management which the Secretary prescribes as necessary and appropriate.
- (8) NOTICE OF APPROVAL.—The Secretary shall promptly transmit a copy of each application approved under paragraph (6) and the conditions and restrictions established under paragraph (7) to—
- (A) the Secretary of State for transmittal to the foreign nation involved;
  - (B) the Secretary of the department in which the Coast Guard is operating; and
  - (C) any Council which has authority over any fishery specified in such application.
- (9) DISAPPROVAL OF APPLICATIONS.—If the Secretary does not approve any application submitted by a foreign nation under this subsection, he shall promptly inform the Secretary of State of the disapproval and his reasons therefore. The Secretary of State shall notify such foreign nation of the disapproval and the reasons therefor. Such foreign nation, after taking into consideration the reasons for disapproval, may submit a revised application under this subsection.
- (10) FEES.—
- (A) Fees shall be paid to the Secretary by the owner or operator of any foreign fishing vessel for which a permit has been issued pursuant to this section. The Secretary, in consultation with the Secretary of State, shall establish a schedule of reasonable fees that shall apply nondiscriminatorily to each foreign nation.
  - (B) Amounts collected by the Secretary under this paragraph shall be deposited in the general fund of the Treasury.
- (11) ISSUANCE OF PERMITS.—If a foreign nation notifies the Secretary of State of its acceptance of the conditions and restrictions established by the Secretary under paragraph (7), the Secretary of State shall promptly transmit such notification to the Secretary. Upon payment of the applicable fees established pursuant to paragraph (10), the Secretary shall thereupon issue to such foreign nation, through the Secretary of State, permits for the appropriate fishing vessels of that nation. Each permit shall contain a statement of all conditions and restrictions established under paragraph (7) which apply to the fishing vessel for which the permit is issued.
- (c) REGISTRATION PERMITS.—The Secretary of State, in cooperation with the Secretary, shall issue annually a registration permit for each fishing vessel of a foreign nation which is a party to an international fishery agreement under which foreign fishing is authorized by section 201(b) and which wishes to engage in fishing described in subsection (a). Each such permit shall set forth the terms and conditions contained in the agreement that apply with respect to such fishing, and shall include the additional requirement that the owner or operator of the fishing vessel for which the permit is issued shall prominently display such permit in the wheelhouse of such vessel and show it, upon request, to any officer authorized to enforce the provisions of this Act (as provided for in section 311). The Secretary of State, after consultation with the Secretary and the Secretary of the department in which the Coast Guard is operating, shall prescribe the form and manner in which applications for registration permits may be made, and the forms of such permits. The Secretary of State may establish, require the payment of, and collect fees for registration permits; except that the level of

such fees shall not exceed the administrative costs incurred by him in issuing such permits.

(d) TRANSSHIPMENT PERMITS—

- (1) **AUTHORITY TO ISSUE PERMITS.**—The Secretary may issue a transshipment permit under this subsection which authorizes a vessel other than a vessel of the United States to engage in fishing consisting solely of transporting fish or fish products at sea from a point within the exclusive economic zone or, with the concurrence of a State, within the boundaries of that State, to a point outside the United States to any person who—
  - (A) submits an application which is approved by the Secretary under paragraph (3); and
  - (B) pays a fee imposed under paragraph (7).
- (2) **TRANSMITTAL.**—Upon receipt of an application for a permit under this subsection, the Secretary shall promptly transmit copies of the application to the Secretary of State, Secretary of the department in which the Coast Guard is operating, any appropriate Council, and any affected State.
- (3) **APPROVAL OF APPLICATION.**—The Secretary may approve, in consultation with the appropriate Council or Marine Fisheries Commission, an application for a permit under this section if the Secretary determines that—
  - (A) the transportation of fish or fish products to be conducted under the permit, as described in the application, will be in the interest of the United States and will meet the applicable requirements of this Act;
  - (B) the applicant will comply with the requirements described in section 201(c)(2) with respect to activities authorized by any permit issued pursuant to the application;
  - (C) the applicant has established any bonds or financial assurances that may be required by the Secretary; and
  - (D) no owner or operator of a vessel of the United States which has adequate capacity to perform the transportation for which the application is submitted has indicated to the Secretary an interest in performing the transportation at fair and reasonable rates.
- (4) **WHOLE OR PARTIAL APPROVAL.**—The Secretary may approve all or any portion of an application under paragraph (3).
- (5) **FAILURE TO APPROVE APPLICATION.**—If the Secretary does not approve any portion of an application submitted under paragraph (1), the Secretary shall promptly inform the applicant and specify the reasons therefor.
- (6) **CONDITIONS AND RESTRICTIONS.**—The Secretary shall establish and include in each permit under this subsection conditions and restrictions, including those conditions and restrictions set forth in subsection (b) (7), which shall be complied with by the owner and operator of the vessel for which the permit is issued.
- (7) **FEES.**—The Secretary shall collect a fee for each permit issued under this subsection, in an amount adequate to recover the costs incurred by the United States in issuing the permit, except that the Secretary shall waive the fee for the permit if the foreign nation under which the vessel is registered does not collect a fee from a vessel of the United States engaged in similar activities in the waters of such foreign nation.

(e) PACIFIC INSULAR AREAS.—

- (1) **NEGOTIATION OF PACIFIC INSULAR AREA FISHERY AGREEMENTS.**—The Secretary of State, with the concurrence of the Secretary and in consultation with any appropriate Council, may negotiate and enter into a Pacific Insular Area fishery agreement to authorize foreign fishing within the exclusive economic zone adjacent to a Pacific Insular Area—
  - (A) in the case of American Samoa, Guam, or the Northern Mariana Islands, at the request and

with the concurrence of, and in consultation with, the Governor of the Pacific Insular Area to which such agreement applies; and

- (B) in the case of a Pacific Insular Area other than American Samoa, Guam, or the Northern Mariana Islands, at the request of the Western Pacific Council.

(2) AGREEMENT TERMS AND CONDITIONS.—A Pacific Insular Area fishery agreement—

- (A) shall not be considered to supersede any governing international fishery agreement currently in effect under this Act, but shall provide an alternative basis for the conduct of foreign fishing within the exclusive economic zone adjacent to Pacific Insular Areas;
- (B) shall be negotiated and implemented consistent only with the governing international fishery agreement provisions of this title specifically made applicable in this subsection;
- (C) may not be negotiated with a nation that is in violation of a governing international fishery agreement in effect under this Act;
- (D) shall not be entered into if it is determined by the Governor of the applicable Pacific Insular Area with respect to agreements initiated under paragraph (1)(A), or the Western Pacific Council with respect to agreements initiated under paragraph (1)(B), that such an agreement will adversely affect the fishing activities of the indigenous people of such Pacific Insular Area;
- (E) shall be valid for a period not to exceed three years and shall only become effective according to the procedures in section 203; and
- (F) shall require the foreign nation and its fishing vessels to comply with the requirements of paragraphs (1), (2), (3) and (4)(A) of section 201(c), section 201(d), and section 201(h).

(3) PERMITS FOR FOREIGN FISHING.—

- (A) Application for permits for foreign fishing authorized under a Pacific Insular Areas fishing agreement shall be made, considered and approved or disapproved in accordance with paragraphs (3), (4), (5), (6), (7) (A) and (B), (8), and (9) of subsection (b), and shall include any conditions and restrictions established by the Secretary in consultation with the Secretary of State, the Secretary of the department in which the Coast Guard is operating, the Governor of the applicable Pacific Insular Area, and the appropriate Council.
- (B) If a foreign nation notifies the Secretary of State of its acceptance of the requirements of this paragraph, paragraph (2)(F), and paragraph (5), including any conditions and restrictions established under subparagraph (A), the Secretary of State shall promptly transmit such notification to the Secretary. Upon receipt of any payment required under a Pacific Insular Area fishing agreement, the Secretary shall thereupon issue to such foreign nation, through the Secretary of State, permits for the appropriate fishing vessels of that nation. Each permit shall contain a statement of all of the requirements, conditions, and restrictions established under this subsection which apply to the fishing vessel for which the permit is issued.

(4) MARINE CONSERVATION PLANS.—

(A) IN GENERAL—

- (i) **REQUIREMENT.**— Prior to entering into a Pacific Insular Area fishery agreement, the Western Pacific Council and the appropriate Governor shall develop a 3-year marine conservation plan including detailing uses for funds to be collected by the Secretary pursuant to such agreement.
- (ii) **PROCESS.**— Not later than 30 days before submitting a marine conservation plan to the Secretary for approval, the Western Pacific Council shall issue a public notice of intent to submit such plan to the Secretary, including publishing such plan.
- (iii) **CONTENTS.**—The marine conservation management plan required by clause (i)



shall be ~~Such plan shall be~~ consistent with any applicable fishery management plan, identify conservation and management objectives (including criteria for determining when such objectives have been met), and prioritize planned marine conservation projects. Conservation and management objectives shall include—~~but not be limited to—~~

- (I) Pacific Insular Area observer programs, or other monitoring programs, that the Secretary determines are adequate to monitor the harvest, bycatch, and compliance with the laws of the United States by foreign fishing vessels that fish under Pacific Insular Area fishing agreements;
  - (II) conduct of marine and fisheries research, including development of systems for information collection, analysis, evaluation, and reporting;
  - (III) conservation, education, and enforcement activities related to marine and coastal management, such as living marine resource assessments, habitat monitoring and coastal studies;
  - (IV) grants to the University of Hawaii for technical assistance projects by the Pacific Island Network, such as education and training in the development and implementation of sustainable marine resources development projects, scientific research, and conservation strategies; and
  - (V) western Pacific community-based demonstration projects under section 112(b) of the Sustainable Fisheries Act and other coastal improvement projects to foster and promote the management, conservation, and economic enhancement of the Pacific Insular Areas.
- (iv) **APPLICABILITY OF RECUSAL REQUIREMENTS.**—The development of a marine conservation plan under this subparagraph shall be a Council decision for the purposes of section 302(j).
- (B) In the case of ~~Hawaii~~<sup>32</sup>, American Samoa, Guam, and the Northern Mariana Islands, the appropriate Governor, with the concurrence of the Western Pacific Council, shall develop the marine conservation plan described in subparagraph (A) and submit such plan to the Secretary for approval. In the case of other Pacific Insular Areas, the Western Pacific Council shall develop and submit the marine conservation plan described in subparagraph (A) to the Secretary for approval.
- (C) If a Governor or the Western Pacific Council intends to request that the Secretary of State renew a Pacific Insular Area fishery agreement, a subsequent 3-year plan shall be submitted to the Secretary for approval by the end of the second year of the existing 3-year plan.
- (5) **RECIPROCAL CONDITIONS.**—Except as expressly provided otherwise in this subsection, a Pacific Insular Area fishing agreement may include terms similar to the terms applicable to United States fishing vessels for access to similar fisheries in waters subject to the fisheries jurisdiction of another nation
- (6) **USE OF PAYMENTS BY AMERICAN SAMOA, GUAM, NORTHERN MARIANA ISLANDS.**—Any payments received by the Secretary under a Pacific Insular Area fishery agreement for American Samoa, Guam, or the Northern Mariana Islands shall be deposited into the United States Treasury and then covered over to the Treasury of the Pacific Insular Area for which those funds were collected. Amounts deposited in the Treasury of a Pacific Insular Area shall be available, without appropriation or fiscal year limitation, to the Governor of the Pacific Insular Area—
- (A) to carry out the purposes of this subsection;
  - (B) to compensate (i) the Western Pacific Council for mutually agreed upon administrative costs incurred relating to any Pacific Insular Area fishery agreement for such Pacific Insular Area,

- and (ii) the Secretary of State for mutually agreed upon travel expenses for no more than 2 Federal representatives incurred as a direct result of complying with paragraph (1)(A); and
- (C) to implement a marine conservation plan developed and approved under paragraph (4)
- (7) **WESTERN PACIFIC SUSTAINABLE FISHERIES FUND.**—There is established in the United States Treasury a Western Pacific Sustainable Fisheries Fund into which any payments received by the Secretary under a Pacific Insular Area fishery agreement and any funds or contributions received in support of conservation and management objectives under a marine conservation plan for any Pacific Insular Area other than American Samoa, Guam, or the Northern Mariana Islands shall be deposited. The Western Pacific Sustainable Fisheries Fund shall be made available, without appropriation or fiscal year limitation, to the Secretary, who shall provide such funds only to—
- (A) for the purpose of carrying out the provisions of this subsection, as determined by the Secretary in consultation the Western Pacific Sustainable Fishery Fund Advisory panel under paragraph (9), ~~Council for the purpose of carrying out the provisions of this subsection,~~ including implementation of a marine conservation plan approved under paragraph (4)
- (B) to the Secretary of State for mutually agreed upon travel expenses for no more than 2 Federal representatives incurred as a direct result of complying with paragraph (1)(B); and
- (C) ~~the Western Pacific Council~~ to meet conservation and management objectives in the State of Hawaii if ~~monies funds~~ remain in the Western Pacific Sustainable Fisheries Fund after the funding requirements of subparagraphs (A) and (B) have been satisfied. ~~Amounts deposited in such fund shall not diminish funding received by the Western Pacific Council for the purpose of carrying out other responsibilities under this Act.~~
- (8) **USE OF FINES AND PENALTIES.**—In the case of violations occurring within the exclusive economic zone off American Samoa, Guam, or the Northern Mariana Islands, amounts received by the Secretary which are attributable to fines or penalties imposed under this Act, including such sums collected from the forfeiture and disposition or sale of property seized subject to its authority, after payment of direct costs of the enforcement action to all entities involved in such action, shall be deposited into the Treasury of the Pacific Insular Area adjacent to the exclusive economic zone in which the violation occurred, to be used for fisheries enforcement and for implementation of a marine conservation plan under paragraph (4). In the case of violations by foreign vessels occurring within the exclusive economic zones off Midway Atoll, Johnston Atoll, Kingman Reef, Palmyra Atoll, Jarvis, Howland, Baker, and Wake Islands, amounts received by the Secretary attributable to fines and penalties imposed under this Act, shall be deposited into the Western Pacific Sustainable Fisheries Fund established under paragraph (7) of this subsection.
- (9) **WESTERN PACIFIC SUSTAINABLE FISHERY FUND ADVISORY PANEL.**—
- (A) **ESTABLISHMENT.**—The Secretary shall establish an advisory panel under section 302(g) to evaluate and annually rank applications for grants under paragraph (7).
- (B) **MEMBERSHIP.**—The Secretary shall appoint to such advisory panel the following individuals who shall not be members or employees of the Western Pacific Fishery Management Council:
- (i) One individual selected by the Governor of Hawaii.
- (ii) One individual selected by the Governor of the Northern Mariana Islands.
- (iii) One individual selected by the Governor of Guam.
- (iv) One individual selected by the by the Governor of American Samoa.
- (10) **WRITTEN EXPLANATION.**—In any case in which the Secretary issues a grant that is inconsistent with the ranking given by such advisory panel under subparagraph (A), the Secretary shall provide a detailed written explanation of such deviation.
- (11) **NOTICE.**—The Secretary shall provide timely notice to the public of each meeting of such advisory

sory panel.

- (12) MINUTES.—The Secretary shall publish minutes of each meeting of such advisory panel.
- (13) REPORT.—The Secretary shall, in consultation with such advisory panel, submit an annual report to Congress identifying any projects funded in the previous year under this subsection and the status and progress of projects carried out under this subsection.
- (14) EXEMPTION FROM FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App) shall not apply to such advisory panel.<sup>33</sup>

## SEC. 205. IMPORT PROHIBITIONS

*16 U.S.C. 1825*

- (a) DETERMINATIONS BY SECRETARY OF STATE.—If the Secretary of State determines that—
  - (1) he has been unable, within a reasonable period of time, to conclude with any foreign nation an international fishery agreement allowing fishing vessels of the United States equitable access to fisheries over which that nation asserts exclusive fishery management authority, including fisheries for tuna species, as recognized
  - (2) by the United States, in accordance with fishing activities of such vessels, if any, and under terms not more restrictive than those established under sections 201(c) and (d) and 204(b)(7) and (10), because such nation has (A) refused to commence negotiations, or (B) failed to negotiate in good faith;
  - (3) any foreign nation is not allowing fishing vessels of the United States to engage in fishing for tuna species in accordance with an applicable international fishery agreement, whether or not such nation is a party thereto;
  - (4) any foreign nation is not complying with its obligations under any existing international fishery agreement concerning fishing by fishing vessels of the United States in any fishery over which that nation asserts exclusive fishery management authority; or
  - (5) any fishing vessel of the United States, while fishing in waters beyond any foreign nation's territorial sea, to the extent that such sea is recognized by the United States, is seized by any foreign nation—
    - (A) in violation of an applicable international fishery agreement;
    - (B) without authorization under an agreement between the United States and such nation; or
    - (C) as a consequence of a claim of jurisdiction which is not recognized by the United States;

he shall certify such determination to the Secretary of the Treasury.
- (b) PROHIBITIONS.—Upon receipt of any certification from the Secretary of State under subsection (a), the Secretary of the Treasury shall immediately take such action as may be necessary and appropriate to prohibit the importation into the United States—
  - (1) of all fish and fish products from the fishery involved, if any; and
  - (2) upon recommendation of the Secretary of State, such other fish or fish products, from any fishery of the foreign nation concerned, which the Secretary of State finds to be appropriate to carry out the purposes of this section.
- (c) REMOVAL OF PROHIBITION.—If the Secretary of State finds that the reasons for the imposition of any import prohibition under this section no longer prevail, the Secretary of State shall notify the Secretary of the Treasury, who shall promptly remove such import prohibition.

- (d) **DEFINITIONS.**—As used in this section—
- (1) The term “fish” includes any highly migratory species.
  - (2) The term “fish products” means any article which is produced from or composed of (in whole or in part) any fish.

## **SEC. 206. LARGE-SCALE DRIFTNET FISHING**

*16 U.S.C. 1826*

- (a) **SHORT TITLE.**—This section incorporates and expands upon provisions of the Driftnet Impact Monitoring, Assessment, and Control Act of 1987 and may be cited as the ‘Driftnet Act Amendments of 1990’.
- (b) **FINDINGS.**—The Congress finds that—
- (1) the continued widespread use of large-scale driftnets beyond the exclusive economic zone of any nation is a destructive fishing practice that poses a threat to living marine resources of the world’s oceans, including but not limited to the North and South Pacific Ocean and the Bering Sea;
  - (2) the use of large-scale driftnets is expanding into new regions of the world’s oceans, including the Atlantic Ocean and Caribbean Sea;
  - (3) there is a pressing need for detailed and reliable information on the number of seabirds, sea turtles, nontarget fish, and marine mammals that become entangled and die in actively fished large-scale driftnets and in large-scale driftnets that are lost, abandoned, or discarded;
  - (4) increased efforts, including reliable observer data and enforcement mechanisms, are needed to monitor, assess, control, and reduce the adverse impact of large-scale driftnet fishing on living marine resources;
  - (5) the nations of the world have agreed in the United Nations, through General Assembly Resolution Numbered 44-225, approved December 22, 1989, by the General Assembly, that a moratorium should be imposed by June 30, 1992, on the use of large-scale driftnets beyond the exclusive economic zone of any nation;
  - (6) the nations of the South Pacific have agreed to a moratorium on the use of largescale driftnets in the South Pacific through the Convention for the Prohibition of Fishing with Long Driftnets in the South Pacific, which was agreed to in Wellington, New Zealand, on November 29, 1989; and
  - (7) increasing population pressures and new knowledge of the importance of living marine resources to the health of the global ecosystem demand that greater responsibility be exercised by persons fishing or developing new fisheries beyond the exclusive economic zone of any nation.
- (c) **POLICY.**—It is declared to be the policy of the Congress in this section that the United States should—
- (1) implement the moratorium called for by the United Nations General Assembly in Resolution Numbered 44225;
  - (2) support the Tarawa Declaration and the Wellington Convention for the Prohibition of Fishing with Long Driftnets in the South Pacific; and
  - (3) secure a permanent ban on the use of destructive fishing practices, and in particular large-scale driftnets, by persons or vessels fishing beyond the exclusive economic zone of any nation.
- (d) **INTERNATIONAL AGREEMENTS.**—The Secretary, through the Secretary of State and the Secretary of the department in which the Coast Guard is operating, shall seek to secure international agreements to implement immediately the findings, policy, and provisions of this section, and in particular an international ban on large-scale driftnet fishing. The Secretary, through the Secretary of State, shall include, in any agreement

which addresses the taking of living marine resources of the United States, provisions to ensure that—

- (1) each large-scale driftnet fishing vessel of a foreign nation that is party to the agreement, including vessels that may operate independently to develop new fishing areas, which operate beyond the exclusive economic zone of any nation, is included in such agreement;
- (2) each large-scale driftnet fishing vessel of a foreign nation that is party to the agreement, which operates beyond the exclusive economic zone of any nation, is equipped with satellite transmitters which provide real-time position information accessible to the United States;
- (3) statistically reliable monitoring by the United States is carried out, through the use of on-board observers or through dedicated platforms provided by foreign nations that are parties to the agreement, of all target and nontarget fish species, marine mammals, sea turtles, and sea birds entangled or killed by large-scale driftnets used by fishing vessels of foreign nations that are parties to the agreement;
- (4) officials of the United States have the right to board and inspect for violations of the agreement any largescale driftnet fishing vessels operating under the flag of a foreign nation that is party to the agreement at any time while such vessel is operating in designated areas beyond the exclusive economic zone of any nation;
- (5) all catch landed or transshipped at sea by large-scale driftnet fishing vessels of a foreign nation that is a party to the agreement, and which are operated beyond the exclusive economic zone of any nation, is reliably monitored and documented;
- (6) time and area restrictions are imposed on the use of large-scale driftnets in order to prevent interception of anadromous species;
- (7) all large-scale driftnets used are constructed, insofar as feasible, with biodegradable materials which break into segments that do not represent a threat to living marine resources;
- (8) all large-scale driftnets are marked at appropriate intervals in a manner that conclusively identifies the vessel and flag nation responsible for each such driftnet;
- (9) the taking of nontarget fish species, marine mammals, sea turtles, seabirds, and endangered species or other species protected by international agreements to which the United States is a party is minimized and does not pose a threat to existing fisheries or the long-term health of living marine resources; and
- (10) definitive steps are agreed upon to ensure that parties to the agreement comply with the spirit of other international agreements and resolutions concerning the use of large-scale driftnets beyond the exclusive economic zone of any nation.

(e) ~~REPORT.—Not later than January 1, 1991, and every year thereafter until the purposes of this section are met, the Secretary, after consultation with the Secretary of State and the Secretary of the department in which the Coast Guard is operating, shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Merchant Marine and Fisheries of the House of Representatives a report—~~

- ~~(1) describing the steps taken to carry out the provisions of this section, particularly subsection (c);~~
- ~~(2) evaluating the progress of those efforts, the impacts on living marine resources, including available observer data, and specifying plans for further action;~~
- ~~(3) containing a list and description of any new fisheries developed by nations that conduct, or authorize their nationals to conduct, large-scale driftnet fishing beyond the exclusive economic zone of any nation; and~~
- ~~(4) containing a list of the nations that conduct, or authorize their nationals to conduct, large-scale driftnet fishing beyond the exclusive economic zone of any nation in a manner that diminishes the effectiveness of or is inconsistent with any international agreement governing large-scale driftnet fishing to which the United States is a party or otherwise subscribes.~~

- (f) ~~CERTIFICATION.—If at any time the Secretary, in consultation with the Secretary of State and the Secretary of the department in which the Coast Guard is operating, identifies any nation that warrants inclusion in the list described under subsection (c)(4), the Secretary shall certify that fact to the President. Such certification shall be deemed to be a certification for the purposes of section 8(a) of the Fishermen’s Protective Act of 1967 (22 U.S.C. 1978(a)).~~<sup>34</sup>
- (g) EFFECT ON SOVEREIGN RIGHTS.—This section shall not serve or be construed to expand or diminish the sovereign rights of the United States, as stated by Presidential Proclamation Numbered 5030, dated March 10, 1983, and reflected in this Act or other existing law.
- (h) DEFINITION.—As used in this section, the term “living marine resources” includes fish, marine mammals, sea turtles, and seabirds and other waterfowl.

## SEC. 207. INTERNATIONAL MONITORING AND COMPLIANCE

*16 U.S.C. 1829*

- (a) IN GENERAL.—The Secretary may undertake activities to promote improved monitoring and compliance for high seas fisheries, or fisheries governed by international fishery management agreements, and to implement the requirements of this title.
- (b) SPECIFIC AUTHORITIES.—In carrying out subsection (a), the Secretary may—
- (1) share information on harvesting and processing capacity and illegal, unreported and unregulated fishing on the high seas, in areas covered by international fishery management agreements, and by vessels of other nations within the United States exclusive economic zone, with relevant law enforcement organizations of foreign nations and relevant international organizations;
  - (2) further develop real time information sharing capabilities, particularly on harvesting and processing capacity and illegal, unreported and unregulated fishing;
  - (3) participate in global and regional efforts to build an international network for monitoring, control, and surveillance of high seas fishing and fishing under regional or global agreements;
  - (4) support efforts to create an international registry or database of fishing vessels, including by building on or enhancing registries developed by international fishery management organizations;
  - (5) enhance enforcement capabilities through the application of commercial or governmental remote sensing technology to locate or identify vessels engaged in illegal, unreported, or unregulated fishing on the high seas, including encroachments into the exclusive economic zone by fishing vessels of other nations;
  - (6) provide technical or other assistance to developing countries to improve their monitoring, control, and surveillance capabilities; and
  - (7) support coordinated international efforts to ensure that all large-scale fishing vessels operating on the high seas are required by their flag State to be fitted with vessel monitoring systems no later than December 31, 2008, or earlier if so decided by the relevant flag State or any relevant international fishery management organization.

## HIGH SEAS DRIFTNET FISHERIES ENFORCEMENT ACT



## **SEC.101.3. DENIAL OF PORT PRIVILEGES AND SANCTIONS FOR HIGH SEAS LARGESCALE DRIFTNET FISHING**

*16 U.S.C. 1826a*

### **(a) DENIAL OF PORT PRIVILEGES.—**

- (1) **PUBLICATION OF LIST.**—Not later than 30 days after November 2, 1992, and periodically thereafter, the Secretary of Commerce, in consultation with the Secretary of State, shall publish a list of nations whose nationals or vessels conduct large-scale driftnet fishing beyond the exclusive economic zone of any nation.
- (2) **DENIAL OF PORT PRIVILEGES.**—The Secretary of the Treasury shall, in accordance with recognized principles of international law—
  - (A) withhold or revoke the clearance required by section 91 of the Appendix to Title 46 for any large-scale driftnet fishing vessel that is documented under the laws of the United States or of a nation included on a list published under paragraph (1); and
  - (B) deny entry of that vessel to any place in the United States and to the navigable waters of the United States.
- (3) **NOTIFICATION OF NATION.**—Before the publication of a list of nations under paragraph (1), the Secretary of State shall notify each nation included on that list regarding—
  - (A) the effect of that publication on port privileges of vessels of that nation under paragraph (1); and
  - (B) any sanctions or requirements, under this Act or any other law, that may be imposed on that nation if nationals or vessels of that nation continue to conduct largescale driftnet fishing beyond the exclusive economic zone of any nation after December 31, 1992.

### **(b) SANCTIONS.—**

- (1) **IDENTIFICATIONS.**—
  - (A) **INITIAL IDENTIFICATIONS.**—Not later than January 10, 1993, the Secretary of Commerce shall—
    - (i) identify each nation whose nationals or vessels are conducting large-scale driftnet fishing or illegal, unreported, or unregulated fishing beyond the exclusive economic zone of any nation; and
    - (ii) notify the President and that nation of the identification under clause (i).
  - (B) **ADDITIONAL IDENTIFICATIONS.**—At any time after January 10, 1993, whenever the Secretary of Commerce has reason to believe that the nationals or vessels of any nation are conducting large-scale driftnet fishing or illegal, unreported, or unregulated fishing beyond the exclusive economic zone of any nation, the Secretary of Commerce shall—
    - (i) identify that nation; and
    - (ii) notify the President and that nation of the identification under clause (i).
- (2) **CONSULTATIONS.**—Not later than 30 days after a nation is identified under paragraph (1)(B), the President shall enter consultations with the government of that nation for the purpose of obtaining an agreement that will effect the immediate termination of largescale driftnet fishing or illegal, unreported, or unregulated fishing by the nationals or vessels of that nation beyond the exclusive economic zone of any nation.
- (3) **PROHIBITION ON IMPORTS OF FISH AND FISH PRODUCTS AND SPORT FISHING EQUIPMENT.**—

- (4) PROHIBITION.—The President—
- (i) upon receipt of notification of the identification of a nation under paragraph (1)(A); or
  - (ii) if the consultations with the government of a nation under paragraph (2) are not satisfactorily concluded within 90 days,
- (5) shall direct the Secretary of the Treasury to prohibit the importation into the United States of fish and fish products and sport fishing equipment (as that term is defined in section 4162 of Title 26) from that nation.
- (6) IMPLEMENTATION OF PROHIBITION.—With respect to an import prohibition directed under subparagraph (A), the Secretary of the Treasury shall implement such prohibition not later than the date that is 45 days after the date on which the Secretary has received the direction from the President.
- (7) PUBLIC NOTICE OF PROHIBITION.—Before the effective date of any import prohibition under this paragraph, the Secretary of the Treasury shall provide public notice of the impending prohibition.
- (8) ADDITIONAL ECONOMIC SANCTIONS.—
- (A) DETERMINATION OF EFFECTIVENESS OF SANCTIONS.—Not later than six months after the date the Secretary of Commerce identifies a nation under paragraph (1), the Secretary shall determine whether—
    - (i) any prohibition established under paragraph (3) is insufficient to cause that nation to terminate large-scale driftnet fishing or illegal, unreported, or unregulated fishing conducted by its nationals and vessels beyond the exclusive economic zone of any nation; or
    - (ii) that nation has retaliated against the United States as a result of that prohibition.
  - (B) CERTIFICATION.—The Secretary of Commerce shall certify to the President each affirmative determination under subparagraph (A) with respect to a nation.
  - (C) EFFECT OF CERTIFICATION.—Certification by the Secretary of Commerce under subparagraph (B) is deemed to be a certification under section 1978(a) of Title 22, as amended by this Act.



## **SEC. 102.4. DURATION OF DENIAL OF PORT PRIVILEGES AND SANCTIONS**

*16 U.S.C. 1826b*

Any denial of port privileges or sanction under section 101 with respect to a nation shall remain in effect until such time as the Secretary of Commerce certifies to the President and the Congress that such nation has terminated large-scale driftnet fishing or illegal, unreported, or unregulated fishing by its nationals and vessels beyond the exclusive economic zone of any nation.

## **SEC.104. DEFINITIONS**

*16 U.S.C. 1826c*

In this title [High Seas Driftnet Fisheries Enforcement Act], the following definitions apply:

- (1) **FISH AND FISH PRODUCTS.**—The term “fish and fish products” means any aquatic species (including marine mammals and plants) and all products thereof exported from a nation, whether or not taken by fishing vessels of that nation or packed, processed, or otherwise prepared for export in that nation or within the jurisdiction thereof.
- (2) **LARGE-SCALE DRIFTNET FISHING.**—
  - (A) **IN GENERAL.**—Except as provided in subparagraph (B), the term “large-scale driftnet fishing” means a method of fishing in which a gillnet composed of a panel or panels of webbing, or a series of such gillnets, with a total length of two and one-half kilometers or more is placed in the water and allowed to drift with the currents and winds for the purpose of entangling fish in the webbing.
  - (B) **EXCEPTION.**—Until January 1, 1994, the term “large-scale driftnet fishing” does not include the use in the northeast Atlantic Ocean of gillnets with a total length not to exceed five kilometers if the use is in accordance with regulations adopted by the European Community pursuant to the October 28, 1991, decision by the Council of Fisheries Ministers of the Community.
- (3) **LARGE-SCALE DRIFTNET FISHING VESSEL.**—The term “large-scale driftnet fishing vessel” means any vessel which is—
  - (A) used for, equipped to be used for, or of a type which is normally used for large-scale driftnet fishing; or
  - (B) used for aiding or assisting one or more vessels at sea in the performance of largescale driftnet fishing, including preparation, supply, storage, refrigeration, transportation, or processing.

## **HIGH SEAS DRIFTNET FISHING MORATORIUM PROTECTION ACT 104-43 SEC. 603. PROHIBITION 16 U.S.C. 1826d.**

The United States, or any agency or official acting on behalf of the United States, may not enter into any international agreement with respect to the conservation and management of living marine resources or the use of the high seas by fishing vessels that would prevent full implementation of the global moratorium on large-scale driftnet fishing on the high seas, as such moratorium is expressed in Resolution 46/215 of the United Nations General Assembly.

## SEC. 604. NEGOTIATIONS

*16 USC 1826e*

The Secretary of State, on behalf of the United States, shall seek to enhance the implementation and effectiveness of the United Nations General Assembly resolutions and decisions regarding the moratorium on large-scale driftnet fishing on the high seas through appropriate international agreements and organizations.

## SEC. 605. CERTIFICATION

*16 USC 1826f*

The Secretary of State shall determine in writing prior to the signing or provisional application by the United States of any international agreement with respect to the conservation and management of living marine resources or the use of the high seas by fishing vessels that the prohibition contained in section 603 will not be violated if such agreement is signed or provisionally applied.

## SEC. 606. ENFORCEMENT

*16 USC 1826g*

The President shall utilize appropriate assets of the Department of Defense, the United States Coast Guard, and other Federal agencies to detect, monitor, and prevent violations of the United Nations moratorium on large-scale driftnet fishing on the high seas for all fisheries under the jurisdiction of the United States and, in the case of fisheries not under the jurisdiction of the United States, to the fullest extent permitted under international law.

## SEC. 607. BIENNIAL REPORT ON INTERNATIONAL COMPLIANCE

*16 USC 1826h*

- (a) **In general**—The Secretary, in consultation with the Secretary of State, shall provide to Congress, by not later than 2 years after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, and every 2 years thereafter, a report that includes—
- (1) the state of knowledge on the status of international living marine resources shared by the United States or subject to treaties or agreements to which the United States is a party, including a list of all such fish stocks classified as **overfished or otherwise depleted**, overexploited, depleted, endangered, or threatened with extinction by any international or other authority charged with management or conservation of living marine resources;
  - (2) a list of nations whose vessels have been identified under section 609(a) or 610(a), including the specific offending activities and any subsequent actions taken pursuant to section 609 or 610;
  - (3) a description of efforts taken by nations on those lists to comply [sic] take appropriate corrective action consistent with sections 609 and 610, and an evaluation of the progress of those efforts, including steps taken by the United States to implement those sections and to improve international compliance;
  - (4) progress at the international level, consistent with section 608, to strengthen the efforts of international fishery management organizations to end illegal, unreported, or unregulated fishing; and
  - (5) steps taken by the Secretary at the international level to adopt international measures comparable to those of the United States to reduce impacts of fishing and other practices on protected living marine resources, if no international agreement to achieve such goal exists, or if the relevant international fishery or conservation organization has failed to implement effective measures to end or

reduce the adverse impacts of fishing practices on such species.

- (b) **ADDITIONAL INFORMATION.**—In addition to the information described in paragraphs (1) through (5) of subsection (a), the report shall include—
- (1) a description of the actions taken to carry out the provisions of section 206 of the Magnuson- Stevens Fishery Conservation and Management Act (16 U.S.C. 1826), including—
    - (A) an evaluation of the progress of those efforts, the impacts on living marine resources, including available observer data, and specific plans for further action;
    - (B) a list and description of any new fisheries developed by nations that conduct, or authorize their nationals to conduct, large-scale driftnet fishing beyond the exclusive economic zone of any nation; and
    - (C) a list of the nations that conduct, or authorize their nationals to conduct, large-scale driftnet fishing beyond the exclusive economic zone of any nation in a manner that diminishes the effectiveness of or is inconsistent with any international agreement governing large-scale driftnet fishing to which the United States is a party or otherwise subscribes; and
  - (2) a description of the actions taken to carry out the provisions of section 202(h) of the Magnuson- Stevens Fishery Conservation and Management Act (16 U.S.C. 1822(h)).
- (c) **CERTIFICATION.**—If, at any time, the Secretary, in consultation with the Secretary of State and the Secretary of the department in which the Coast Guard is operating, identifies any nation that warrants inclusion in the list described under subsection (b)(1)(C), due to large scale drift net fishing, the Secretary shall certify that fact to the President. Such certification shall be deemed to be a certification for the purposes of section 8(a) of the Fishermen’s Protective Act of 1967 (22 U.S.C. 1978(a)).<sup>35</sup>

## **SEC. 608. ACTION TO STRENGTHEN INTERNATIONAL FISHERY MANAGEMENT ORGANIZATIONS**

*16 USC 1826i*

The Secretary, in consultation with the Secretary of State, and in cooperation with relevant fishery management councils and any relevant advisory committees, shall take actions to improve the effectiveness of international fishery management organizations in conserving and managing fish stocks under their jurisdiction. These actions shall include—

- (1) urging international fishery management organizations to which the United States is a member—
  - (A) to incorporate multilateral market-related measures against member or nonmember governments whose vessels engage in illegal, unreported, or unregulated fishing;
  - (B) to seek adoption of lists that identify fishing vessels and vessel owners engaged in illegal, unreported, or unregulated fishing that can be shared among all members and other international fishery management organizations;
  - (C) to seek international adoption of a centralized vessel monitoring system in order to monitor and document capacity in fleets of all nations involved in fishing in areas under an international fishery management organization’s jurisdiction;
  - (D) to increase use of observers and technologies needed to monitor compliance with conservation and management measures established by the organization, including vessel monitoring systems and automatic identification systems; and
  - (E) to seek adoption of stronger port state controls in all nations, particularly those nations in

whose ports vessels engaged in illegal, unreported, or unregulated fishing land or transship fish;

- (2) urging international fishery management organizations to which the United States is a member, as well as all members of those organizations, to adopt and expand the use of market related measures to combat illegal, unreported, or unregulated fishing, including—
  - (A) import prohibitions, landing restrictions, or other market-based measures needed to enforce compliance with international fishery management organization measures, such as quotas and catch limits;
- (3) import restrictions or other market-based measures to prevent the trade or importation of fish caught by vessels identified multilaterally as engaging in illegal, unreported, or unregulated fishing; and
- (4) catch documentation and certification schemes to improve tracking and identification of catch of vessels engaged in illegal, unreported, or unregulated fishing, including advance transmission of catch documents to ports of entry; and
- (5) urging other nations at bilateral, regional, and international levels, including the Convention on International Trade in Endangered Species of Fauna and Flora and the World Trade Organization to take all steps necessary, consistent with international law, to adopt measures and policies that will prevent fish or other living marine resources harvested by vessels engaged in illegal, unreported, or unregulated fishing from being traded or imported into their nation or territories.

## **SEC. 609. ILLEGAL, UNREPORTED, OR UNREGULATED FISHING**

*16 USC 1826j*

- (a) IDENTIFICATION.—The Secretary shall identify, and list in the report under section 607, a nation if fishing vessels of that nation are engaged, or have been engaged at any point during the preceding 2 years, in illegal, unreported, or unregulated fishing—
  - (1) the relevant international fishery management organization has failed to implement effective measures to end the illegal, unreported, or unregulated fishing activity by vessels of that nation or the nation is not a party to, or does not maintain cooperating status with, such organization; or
  - (2) where no international fishery management organization exists with a mandate to regulate the fishing activity in question.
- (b) NOTIFICATION.—An identification under subsection (a) or section 610(a) is deemed to be an identification under section 101(b)(1)(A) of the High Seas Driftnet Fisheries Enforcement Act (16 U.S.C. 1826a(b)(1)(A)), and the Secretary shall notify the President and that nation of such identification.
- (c) CONSULTATION.—No later than 60 days after submitting a report to Congress under section 607, the Secretary, acting through the Secretary of State, shall—
  - (1) notify nations listed in the report of the requirements of this section;
  - (2) initiate consultations for the purpose of encouraging such nations to take the appropriate corrective action with respect to the offending activities of their fishing vessels identified in the report; and
  - (3) notify any relevant international fishery management organization of the actions taken by the United States under this section.
- (d) IUU CERTIFICATION PROCEDURE.—
  - (1) CERTIFICATION.—The Secretary shall establish a procedure, consistent with the provisions of

subchapter II of chapter of title 5, United States Code, for determining if a nation identified under subsection (a) and listed in the report under section 607 has taken appropriate corrective action with respect to the offending activities of its fishing vessels identified in the report under section 607. The certification procedure shall provide for notice and an opportunity for comment by any such nation. The Secretary shall determine, on the basis of the procedure, and certify to the Congress no later than 90 days after the date on which the Secretary promulgates a final rule containing the procedure, and biennially thereafter in the report under section 607—

- (A) whether the government of each nation identified under subsection (a) has provided documentary evidence that it has taken corrective action with respect to the offending activities of its fishing vessels identified in the report; or
- (B) whether the relevant international fishery management organization has implemented measures that are effective in ending the illegal, unreported, or unregulated fishing activity by vessels of that nation.

(2) **ALTERNATIVE PROCEDURE.**—The Secretary may establish a procedure for certification, on a shipment by-shipment, shipper-by-shipper, or other basis of fish or fish products from a vessel of a harvesting nation not certified under paragraph (1) if the Secretary determines that—

- (A) the vessel has not engaged in illegal, unreported, or unregulated fishing under an international fishery management agreement to which the United States is a party; or
- (B) the vessel is not identified by an international fishery management organization as participating in illegal, unreported, or unregulated fishing activities.

(3) **EFFECT OF CERTIFICATION.**—

(A) **IN GENERAL.**—The provisions of section 101(a) and section 101(b)(3) and (4) of this Act (16 U.S.C. 1826a(a), (b)(3), and (b)(4))—

- (i) shall apply to any nation identified under subsection (a) that has not been certified by the Secretary under this subsection, or for which the Secretary has issued a negative certification under this subsection; but
- (ii) shall not apply to any nation identified under subsection (a) for which the Secretary has issued a positive certification under this subsection.

(B) **EXCEPTIONS.**—Subparagraph (A)(i) does not apply—

- (i) to the extent that such provisions would apply to sport fishing equipment or to fish or fish products not managed under the applicable international fishery agreement; or
- (ii) if there is no applicable international fishery agreement, to the extent that such provisions would apply to fish or fish products caught by vessels not engaged in illegal, unreported, or unregulated fishing.

(e) **ILLEGAL, UNREPORTED, OR UNREGULATED FISHING DEFINED.**—

- (1) **IN GENERAL.**—In this Act the term ‘illegal, unreported, or unregulated fishing’ has the meaning established under paragraph (2).
- (2) **SECRETARY TO DEFINE TERM WITHIN LEGISLATIVE GUIDELINES.**— Within 3 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary shall publish a definition of the term ‘illegal, unreported, or unregulated fishing’ for purposes of this Act.
- (3) **GUIDELINES.**—The Secretary shall include in the definition, at a minimum—
  - (A) fishing activities that violate conservation and management measures required under an international fishery management agreement to which the United States is a party, including catch limits or quotas, capacity restrictions, and bycatch reduction requirements;

- (4) overfishing of fish stocks shared by the United States, for which there are no applicable international conservation or management measures or in areas with no applicable international fishery management organization or agreement, that has adverse impacts on such stocks;
  - (A) fishing activity that has an adverse impact on seamounts, hydrothermal vents, and cold water corals located beyond national jurisdiction, for which there are no applicable conservation or management measures or in areas with no applicable international fishery management organization or agreement
- (f) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated to the Secretary for fiscal years 2007 through 2013.

## **SEC. 610. EQUIVALENT CONSERVATION MEASURES**

*16 USC 1826k*

- (a) **IDENTIFICATION.**—The Secretary shall identify, and list in the report under section 607, a nation if—
  - (1) fishing vessels of that nation are engaged, or have been engaged during the preceding calendar year in fishing activities or practices;
    - (A) in waters beyond any national jurisdiction that result in bycatch of a protected living marine resource; or
    - (B) beyond the exclusive economic zone of the United States that result in bycatch of a protected living marine resource shared by the United States;
  - (2) the relevant international organization for the conservation and protection of such resources or the relevant international or regional fishery organization has failed to implement effective measures to end or reduce such bycatch, or the nation is not a party to, or does not maintain cooperating status with, such organization; and
  - (3) the nation has not adopted a regulatory program governing such fishing practices designed to end or reduce such bycatch that is comparable to that of the United States, taking into account different conditions.
- (b) **CONSULTATION AND NEGOTIATION.**—The Secretary, acting through the Secretary of State, shall—
  - (1) notify, as soon as possible, other nations whose vessels engage in fishing activities or practices described in subsection (a), about the provisions of this section and this Act;
  - (2) initiate discussions as soon as possible with all foreign governments which are engaged in, or which have persons or companies engaged in, fishing activities or practices described in subsection (a), for the purpose of entering into bilateral and multilateral treaties with such countries to protect such species;
  - (3) seek agreements calling for international restrictions on fishing activities or practices described in subsection (a) through the United Nations, the Food and Agriculture Organization's Committee on Fisheries, and appropriate international fishery management bodies; and
  - (4) initiate the amendment of any existing international treaty for the protection and conservation of such species to which the United States is a party in order to make such treaty consistent with the purposes and policies of this section.
- (c) **CONSERVATION CERTIFICATION PROCEDURE.**—
  - (1) **DETERMINATION.**—The Secretary shall establish a procedure consistent with the provisions of subchapter II of chapter 5 of title 5, United States Code, for determining whether the government of a harvesting nation identified under subsection (a) and listed in the report under section 607—
    - (A) has provided documentary evidence of the adoption of a regulatory program governing the

conservation of the protected living marine resource that is comparable to that of the United States, taking into account different conditions, and which, in the case of pelagic longline fishing, includes mandatory use of circle hooks, careful handling and release equipment, and training and observer programs; and

- (B) has established a management plan containing requirements that will assist in gathering species-specific data to support international stock assessments and conservation enforcement efforts for protected living marine resources.

- (2) **PROCEDURAL REQUIREMENT.**—The procedure established by the Secretary under paragraph (1) shall include notice and opportunity for comment by any such nation.
- (3) **CERTIFICATION.**—The Secretary shall certify to the Congress by January 31, 2007, and biennially thereafter whether each such nation has provided the documentary evidence described in paragraph (1)(A) and established a management plan described in paragraph (1)(B).
- (4) **ALTERNATIVE PROCEDURE.**—The Secretary shall establish a procedure for certification, on a shipment-by-shipment, shipper-by-shipper, or other basis of fish or fish products from a vessel of a harvesting nation not certified under paragraph (3) if the Secretary determines that such imports were harvested by practices that do not result in bycatch of a protected marine species, or were harvested by practices that—
  - (A) are comparable to those of the United States, taking into account different conditions, and which, in the case of pelagic longline fishing, includes mandatory use of circle hooks, careful handling and release equipment, and training and observer programs; and
  - (B) include the gathering of species specific data that can be used to support international and regional stock assessments and conservation efforts for protected living marine resources.
- (5) **EFFECT OF CERTIFICATION.**—The provisions of section 101(a) and section 101(b)(3) and (4) of this Act (16 U.S.C. 1826a(a), (b)(3), and (b)(4)) (except to the extent that such provisions apply to sport fishing equipment or fish or fish products not caught by the vessels engaged in illegal, unreported, or unregulated fishing) shall apply to any nation identified under subsection (a) that has not been certified by the Secretary under this subsection, or for which the Secretary has issued a negative certification under this subsection, but shall not apply to any nation identified under subsection (a) for which the Secretary has issued a positive certification under this subsection.

- (d) **INTERNATIONAL COOPERATION AND ASSISTANCE.**—To the greatest extent possible consistent with existing authority and the availability of funds, the Secretary shall—

- (1) provide appropriate assistance to nations identified by the Secretary under subsection (a) and international organizations of which those nations are members to assist those nations in qualifying for certification under subsection (c);
- (2) undertake, where appropriate, cooperative research activities on species statistics and improved harvesting techniques, with those nations or organizations;
- (3) encourage and facilitate the transfer of appropriate technology to those nations or organizations to assist those nations in qualifying for certification under subsection (c); and
- (4) provide assistance to those nations or organizations in designing and implementing appropriate fish harvesting plans.

- (e) **PROTECTED LIVING MARINE RESOURCE DEFINED.**—In this section the term ‘protected living marine resource’—

- (1) means non-target fish, sea turtles, or marine mammals that are protected under United States law or international agreement, including the Marine Mammal Protection Act, the Endangered Species Act, the Shark Finning Prohibition Act, and the Convention on International Trade in Endangered Species of Wild Flora and Fauna; but

- (2) does not include species, except sharks, managed under the Magnuson-Stevens Fishery Conservation and Management Act, the Atlantic Tunas Convention Act, or any international fishery management agreement.
- (f) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary for fiscal years 2007 through 2013.

## TITLE III—NATIONAL FISHERY MANAGEMENT PROGRAM

### SEC. 301. NATIONAL STANDARDS FOR FISHERY CONSERVATION AND MANAGEMENT

*16 U.S.C. 1851*

- (a) IN GENERAL.—Any fishery management plan prepared, and any regulation promulgated to implement any such plan, pursuant to this title shall be consistent with the following national standards for fishery conservation and management:
  - (1) Conservation and management measures shall prevent overfishing while achieving, on a continuing basis, the optimum yield from each fishery for the United States fishing industry.
  - (2) Conservation and management measures shall be based upon the best scientific information available.
  - (3) To the extent practicable, an individual stock of fish shall be managed as a unit throughout its range, and interrelated stocks of fish shall be managed as a unit or in close coordination.
  - (4) Conservation and management measures shall not discriminate between residents of different States. If it becomes necessary to allocate or assign fishing privileges among various United States fishermen, such allocation shall be (A) fair and equitable to all such fishermen; (B) reasonably calculated to promote conservation; and (C) carried out in such manner that no particular individual, corporation, or other entity acquires an excessive share of such privileges.
  - (5) Conservation and management measures shall, where practicable, consider efficiency in the utilization of fishery resources; except that no such measure shall have economic allocation as its sole purpose.
  - (6) Conservation and management measures shall take into account and allow for variations among, and contingencies in, fisheries, fishery resources, and catches.
  - (7) Conservation and management measures shall, where practicable, minimize costs and avoid unnecessary duplication.
  - (8) Conservation and management measures shall, consistent with the conservation requirements of this Act (including the prevention of overfishing and rebuilding of ~~overfished or otherwise depleted~~ stocks), take into account the importance of fishery resources to fishing communities by utilizing economic and social data that meet the requirements of paragraph (2), in order to (A) provide for the sustained participation of such communities, and (B) to the extent practicable, minimize adverse economic impacts on such communities.
  - (9) Conservation and management measures shall ~~—to the extent practicable;~~
    - (A) minimize bycatch; and



(B) to the extent bycatch cannot be avoided, minimize the mortality of such bycatch.<sup>36</sup>

(10) Conservation and management measures shall, to the extent practicable, promote the safety of human life at sea.

(b) GUIDELINES.—The Secretary shall establish advisory guidelines (which shall not have the force and effect of law), based on the national standards, to assist in the development of fishery management plans.

## SEC. 302. REGIONAL FISHERY MANAGEMENT COUNCILS

*16 U.S.C. 1852*

(a) ESTABLISHMENT.—

(1) There shall be established, within 120 days after the date of the enactment of this Act, eight Regional Fishery Management Councils, as follows:

(A) NEW ENGLAND COUNCIL.—The New England Fishery Management Council shall consist of the States of Maine, New Hampshire, Massachusetts, Rhode Island, and Connecticut and shall have authority over the fisheries in the Atlantic Ocean seaward of such States (except as provided in paragraph (3)). The New England Council shall have ~~18~~19 voting members, including 11 appointed by the Secretary in accordance with subsection (b)(2) (at least one of whom shall be appointed from each such State) ~~and a liaison who is a member of the Mid-Atlantic Fishery Management Council to represent the interests of fisheries under the jurisdiction of such Council.~~

(B) MID-ATLANTIC COUNCIL.—The Mid-Atlantic Fishery Management Council shall consist of the States of New York, New Jersey, Delaware, Pennsylvania, Maryland, Virginia, and North Carolina and shall have authority over the fisheries in the Atlantic Ocean seaward of such States (except North Carolina, as provided in paragraph (3)). The Mid-Atlantic Council shall have ~~21~~23 ~~22~~ voting members, including ~~13~~ appointed by the Secretary in accordance with subsection (b)(2) (at least one of whom shall be appointed from each such State) ~~and a liaison who is a member of the New England Fishery Management Council to represent the interests of fisheries under the jurisdiction of such Council,~~ and a liaison who is a member of the South Atlantic Fishery Management Council to represent the interests of fisheries under the jurisdiction of such Council<sup>37</sup>.

(C) SOUTH ATLANTIC COUNCIL.—The South Atlantic Fishery Management Council shall consist of the States of North Carolina, South Carolina, Georgia, and Florida and shall have authority over the fisheries in the Atlantic Ocean seaward of such States (except as provided in paragraph (3)). The South Atlantic Council shall have ~~13~~14 voting members, including 8 appointed by the Secretary in accordance with subsection (b)(2) (at least one of whom shall be appointed from each such State) ~~and a liaison who is a member of the Mid-Atlantic Fishery Management Council to represent the interests of the fisheries under jurisdiction of such Council~~<sup>38</sup>.

(D) CARIBBEAN COUNCIL.—The Caribbean Fishery Management Council shall consist of the Virgin Islands and the Commonwealth of Puerto Rico and shall have authority over the fisheries in the Caribbean Sea and Atlantic Ocean seaward of such States and of commonwealths, territories, and possessions of the United States in the Caribbean Sea (except as

36 Huffman Dec 2020 p 167

37 Huffman and HR 59 (overlap in red) Dec 2020 page 91-92 (all on page)

38 Huffman Dec 2020 page 92

provided in paragraph (3)). The Caribbean Council shall have 7 voting members, including 4 appointed by the Secretary in accordance with subsection (b)(2) (at least one of whom shall be appointed from each such State).

- (E) GULF COUNCIL.—The Gulf of Mexico Fishery Management Council shall consist of the States of Texas, Louisiana, Mississippi, Alabama, and Florida and shall have authority over the fisheries in the Gulf of Mexico seaward of such States (except as provided in paragraph (3)). The Gulf Council shall have 17 voting members, including 11 appointed by the Secretary in accordance with subsection (b)(2) (at least one of whom shall be appointed from each such State).
- (F) PACIFIC COUNCIL.—The Pacific Fishery Management Council shall consist of the States of California, Oregon, Washington, and Idaho and shall have authority over the fisheries in the Pacific Ocean seaward of such States. The Pacific Council shall have 14 voting members, including 8 appointed by the Secretary in accordance with subsection (b)(2) (at least one of whom shall be appointed from each such State), and including one appointed from an Indian tribe with federally recognized fishing rights from California, Oregon, Washington, or Idaho in accordance with subsection (b)(5).
- (G) NORTH PACIFIC COUNCIL.—The North Pacific Fishery Management Council shall consist of the States of Alaska, Washington, and Oregon and shall have authority over the fisheries in the Arctic Ocean, Bering Sea, and Pacific Ocean seaward of Alaska. The North Pacific Council shall have 11 voting members, including 7 appointed by the Secretary in accordance with subsection (b)(2) (5 of whom shall be appointed from the State of Alaska and 2 of whom shall be appointed from the State of Washington).
- (H) WESTERN PACIFIC COUNCIL.—The Western Pacific Fishery Management Council shall consist of the States of Hawaii, American Samoa, Guam, and the Northern Mariana Islands and shall have authority over the fisheries in the Pacific Ocean seaward of such States and of the Commonwealths, territories, and possessions of the United States in the Pacific Ocean area. The Western Pacific Council shall have 13 voting members, including 8 appointed by the Secretary in accordance with subsection (b)(2) (at least one of whom shall be appointed from each of the following States: Hawaii, American Samoa, Guam, and the Northern Mariana Islands).

- (2) Each Council shall reflect the expertise and interest of the several constituent States in the ocean area over which such Council is granted authority.
- (3) The Secretary shall have authority over any highly migratory species fishery that is within the geographical area of authority of more than one of the following Councils: New England Council, Mid-Atlantic Council, South Atlantic Council, Gulf Council, and Caribbean Council.

(b) VOTING MEMBERS.—

- (1) The voting members of each Council shall be:
  - (A) The principal State official with marine fishery management responsibility and expertise in each constituent State, who is designated as such by the Governor of the State, so long as the official continues to hold such position, or the designee of such official.
  - (B) The regional director of the National Marine Fisheries Service for the geographic area concerned, or his designee, except that if two such directors are within such geographical area, the Secretary shall designate which of such directors shall be the voting member.
  - (C) The members required to be appointed by the Secretary in accordance with paragraphs (2) and (5).

(2)

- (A) **REQUIRED EXPERTISE.**— In making appointments to the Council under this section, the Secretary shall appoint an individual ~~The members of each Council required to be appointed by the Secretary must be individuals~~ who, by reason of occupation ~~their occupation=~~ al or other experience, scientific expertise, or training, ~~are~~ is knowledgeable regarding—
- (i) the conservation and management, or the commercial, ~~or recreational, or subsistence~~<sup>39</sup> harvest, of the fishery resources of the geographical area concerned; or
  - (ii) ecosystem-based fishery management or climate science.
  - (iii) ~~Within nine months after the date of enactment of the Fishery Conservation Amendments of 1990, the Secretary shall, by regulation, prescribe criteria for determining whether an individual satisfies the requirements of this subparagraph.~~
- (B) **APPORTIONMENT.**— The Secretary, in making appointments under this section, shall, to the extent practicable, ensure a fair and balanced apportionment, on a rotating or other basis, of the active participants ~~(or their representatives)~~ of such participants<sup>40</sup> in the commercial, ~~and~~ recreational, and subsistence fisheries under the jurisdiction of the Council and of members of the conservation community, scientists, nonconsumptive users, and indigenous and tribal communities as applicable, and of the active participants ~~(or their representatives)~~ in the commercial, recreational, and subsistence fisheries under the jurisdiction of the Council. ~~On January 31, 1991, and each year thereafter, the~~ The Secretary shall, on an annual basis, submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on ~~Merchant Marine and Fisheries~~ Natural Resources of the House of Representatives a report on the actions taken by the Secretary to ensure that such fair and balanced apportionment is achieved. The report shall—
- (i) list the fisheries under the jurisdiction of each Council, outlining for each fishery the type and quantity of fish harvested, fishing and processing methods employed, the number of participants, the duration and range of the fishery, and other distinguishing characteristics;
  - (ii) assess the membership of each Council in terms of the apportionment of the active participants in each such fishery ~~and of members of the conservation community, scientists, non-consumptive users, indigenous and tribal communities;~~ and
  - (iii) state the Secretary's plans and schedule for actions to achieve a fair and balanced apportionment on the Council for the active participants in any such fishery ~~and for the categories of members listed in clause (ii).~~
- (C) **APPOINTMENTS.**—
- (i) **LIST FROM GOVERNOR.**—
    - (I) **APPOINTMENT FROM LIST.**—The Secretary shall appoint the members of each Council from a list of individuals submitted by the Governor of each applicable constituent State.
    - (II) **REQUIREMENTS FOR LIST.**— in submitting a list for the purposes of subclause (I), a ~~☆~~ Governor—
      - (aa) may ~~not~~ only submit the names of ~~an individuals to the Secretary for appointment unless the~~ if such Governor has determined ~~that each~~ such individual is qualified under the requirements of subparagraph (A); and
      - (bb) ~~unless the Governor has, to the extent practicable, first consulted with representatives of the commercial and recreational fishing inter=~~

39 Both HR 59 and Huffman discussion draft in red

40 Huffman Dec 2020 p 101-102 (all on this page)

~~ests of the State and in the case of the Governor of Alaska with the subsistence fishing interests of the State<sup>41</sup>, regarding those individuals. Each such list~~ shall include the names and pertinent biographical data of not less than three individuals for each applicable vacancy and shall be accompanied by a statement by the Governor explaining how each such individual meets the requirements of subparagraph (A).

(III) REVIEW.— The Secretary shall review each list submitted ~~under this subparagraph. by a Governor to ascertain if the individuals on the list are qualified for the vacancy on the basis of such requirements.~~ If the Secretary determines that any individual ~~does not meet the requirements of this paragraph, is not qualified,~~ the Secretary shall notify the appropriate Governor ~~of that determination.~~<sup>42</sup>

(IV) RESPONSE TO REVIEW.— If a Governor receives notice under subclause (III), the ~~The~~ Governor ~~shall then~~ may submit a revised list or resubmit the original list with an additional explanation of the qualifications of the individual in question.

- (ii) INDIVIDUALS WHO DO NOT HAVE A FINANCIAL INTEREST.— The Secretary shall appoint to each Council at least two individuals who do not have a financial interest in matters before the Council.
- (iii) GEOGRAPHIC REPRESENTATION.—In appointing at-large members, the Secretary shall ensure geographic representation across all constituent states of each Council.
- (iv) An individual is not eligible for appointment by the Secretary until that individual complies with the applicable financial disclosure requirements under subsection (j) ~~(k)~~.

(D)

- (i) The Governor of a State submitting a list of names of individuals for appointment by the Secretary of Commerce to the Gulf of Mexico Fisheries Management Council ~~and South Atlantic Fishery Management Council~~ under subparagraph (C) shall include—
  - (I) at least 1 nominee each from the commercial, recreational, and charter fishing sectors; and
  - (II) at least 1 other individual who is knowledgeable regarding the conservation and management of fisheries resources in the jurisdiction of the Council.
- (ii) Notwithstanding the requirements of subparagraph (C), if the Secretary determines that the list of names submitted by the Governor does not meet the requirements of clause (i) the Secretary shall—
  - (I) publish a notice in the Federal Register asking the residents of that State to submit the names and pertinent biographical data of individuals who would meet the requirement not met for appointment to the Council; and
  - (II) add the name of any qualified individual submitted by the public who meets the unmet requirement to the list of names submitted by the Governor.
- (iii) For purposes of clause (i) an individual who owns or operates a fish farm outside of the United States shall not be considered to be a representative of the commercial or recreational fishing sector.

41 HR 59 p 25

42 Huffman Dec 2020 p 102-105 (all on this page)

- (iv) ~~The requirements of this subparagraph shall expire at the end of fiscal year 2012.~~<sup>43</sup>
- (E) Whenever the Secretary makes an appointment to a Council, the Secretary shall make a public announcement of such appointment not less than 45 days before the first day on which the individual is to take office as a member of the Council.
- (3) Each voting member appointed to a Council by the Secretary in accordance with paragraphs (2) ~~and (5)~~ shall serve for a term of 3 years; except that the Secretary may designate a shorter term if necessary to provide for balanced expiration to terms of office. No member appointed after January 1, 1986, may serve more than three consecutive terms. Any term in which an individual was appointed to replace a member who left office during the term shall not be counted in determining the number of consecutive terms served by that Council member.
- (4) Successors to the voting members of any Council shall be appointed in the same manner as the original voting members. Any individual appointed to fill a vacancy occurring prior to the expiration of any term of office shall be appointed for the remainder of that term.
- (5)
- (A) The Secretary shall appoint to the Pacific Council one representative of an Indian tribe with Federally recognized fishing rights from California, Oregon, Washington, or Idaho from a list ~~of not less than 3 individuals~~ submitted by the tribal governments. The Secretary, in consultation with the Secretary of the Interior and tribal governments, shall establish by regulation the procedure for submitting a list under this subparagraph.
- (B) Representation shall be rotated among the tribes taking into consideration—
- (i) the qualifications of the individuals on the list referred to in subparagraph (A),
- (ii) the various rights of the Indian tribes involved and judicial cases that set forth how those rights are to be exercised, and
- (iii) the geographic area in which the tribe of the representative is located.
- (C) A vacancy occurring prior to the expiration of any term shall be filled in the same manner as set out in subparagraphs (A) and (B), except that the Secretary may use the list from which the vacating representative was chosen.
- (D) The tribal representative appointed under subparagraph (A) may designate as an alternate, during the period of the representative's term, an individual knowledgeable concerning tribal rights, tribal law, and the fishery resources of the geographical area concerned.
- (E) ~~TERM OF TRIBAL REPRESENTATIVE.—An individual appointed under subparagraph (A) shall serve on the Pacific Council until such time as a new appointment to the tribal seat is made under subparagraph (A).~~<sup>44</sup>
- (6) The Secretary may remove for cause any member of a Council required to be appointed by the Secretary in accordance with paragraphs (2) or (5) if—
- (A) the Council concerned first recommends removal by not less than two-thirds of the members who are voting members and submits such removal recommendation to the Secretary in writing together with a statement of the basis for the recommendation; or
- (B) the member is found by the Secretary, after notice and an opportunity for a hearing in accordance with section 554 of title 5, United States Code, to have committed an act prohibited by section 307(1)(O).

(c) NONVOTING MEMBERS.—

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43 Huffman Dec 2020 p 105-106

44 Huffman Dec 2020 p 90

- (1) The nonvoting members of each Council shall be:
    - (A) The regional or area director of the United States Fish and Wildlife Service for the geographical area concerned, or his designee.
    - (B) The commander of the Coast Guard district for the geographical area concerned, or his designee; except that, if two Coast Guard districts are within such geographical area, the commander designated for such purpose by the commandant of the Coast Guard.
    - (C) The Executive Director of the Marine Fisheries Commission for the geographical area concerned, if any, or his designee.
    - (D) One representative of the Department of State designated for such purpose by the Secretary of State, or his designee.
  - (2) The Pacific Council shall have one additional nonvoting member who shall be appointed by, and serve at the pleasure of, the Governor of Alaska.
- (d) **COMPENSATION AND EXPENSES.**—The voting members of each Council who are required to be appointed by the Secretary and who are not employed by the Federal Government or any State or local government, shall receive compensation at the daily rate for GS-15, step 7 of the General Schedule, when engaged in the actual performance of duties for such Council. The voting members of each Council, any nonvoting member described in subsection (c)(1)(C), and the nonvoting member appointed pursuant to subsection (c)(2) shall be reimbursed for actual expenses incurred in the performance of such duties, and other nonvoting members and Council staff members may be reimbursed for actual expenses.
- (e) **TRANSACTION OF BUSINESS.**—
- (1) A majority of the voting members of any Council shall constitute a quorum, but one or more such members designated by the Council may hold hearings. All decisions of any Council shall be by majority vote of the voting members present and voting.
  - (2) The voting members of each Council shall select a Chairman for such Council from among the voting members.
  - (3) Each Council shall meet at appropriate times and places in any of the constituent States of the Council at the call of the Chairman or upon the request of a majority of its voting members.
  - (4) If any voting member of a Council disagrees with respect to any matter which is transmitted to the Secretary by such Council, such member may submit a statement to the Secretary setting forth the reasons for such disagreement. The regional director of the National Marine Fisheries Service serving on the Council, or the regional director's designee, shall submit such a statement, which shall be made available to the public upon request, if the regional director disagrees with any such matter.
  - (5) ~~At the request of any voting member of a Council, the Council shall hold a roll call vote on any matter before the Council.~~ Each Council shall hold a recorded vote on all nonprocedural matters before the Council<sup>45</sup>. The official minutes and other appropriate records of any Council meeting shall identify all roll call votes held, the name of each voting member present during each roll call vote, and how each member voted on each roll call vote.
  - (6) **MINIMIZATION OF COSTS.**— To the extent possible, each Council shall ensure the availability of remote meeting participation and voting.
- (f) **STAFF AND ADMINISTRATION.**—
- (1) Each Council may appoint, and assign duties to, an executive director and such other full and part-time administrative employees as the Secretary determines are necessary to the performance of its functions. Such employees, including executive directors, shall be deemed Federal employees with



respect to any requirement that applies to Federal employees.<sup>46</sup>

- (2) Upon the request of any Council, and after consultation with the Secretary, the head of any Federal agency is authorized to detail to such Council, on a reimbursable basis, any of the personnel of such agency, to assist such Council in the performance of its functions under this Act.
- (3) The Secretary shall provide to each Council such administrative and technical support services as are necessary for the effective functioning of such Council.
- (4) The Administrator of General Services shall furnish each Council with such offices, equipment, supplies, and services as he is authorized to furnish to any other agency or instrumentality of the United States.
- (5) The Secretary and the Secretary of State shall furnish each Council with relevant information concerning foreign fishing and international fishery agreements.
- (6) Each Council shall determine its organization, and prescribe its practices and procedures for carrying out its functions under this Act, in accordance with such uniform standards as are prescribed by the Secretary. The procedures of a Council, and of its scientific and statistical committee and advisory panels established under subsection (g), must be consistent with the procedural guidelines set forth in subsection [i](2). Each Council shall publish and make available to the public a statement of its organization, practices, and procedures.
- (7) The Secretary shall pay—
  - (A) the compensation and expenses provided for in subsection (d);
  - (B) appropriate compensation to employees appointed under paragraph (1);
  - (C) the amounts required for reimbursement of other Federal agencies under paragraphs (2) and (4);
  - (D) the actual expenses of the members of the committees and panels established under subsection (g); and
  - (E) such other costs as the Secretary determines are necessary to the performance of the functions of the Councils.
- (8) Council members shall be subject to all law, rules, and policies regarding ethics and sexual harassment and assault that apply to Federal employees. Council members found to have violated such laws, rules, or policies shall be held individually liable for their actions. The Secretary may impose civil penalties for violations including suspension or expulsion from participation or membership in a council, advisory body, or related entity or activity.<sup>47</sup>

(g) COMMITTEES AND ADVISORY PANELS.—

- (1)
  - (A) Each Council shall establish, maintain, and appoint the members of a scientific and statistical committee to assist it in the development, collection, evaluation, and peer review of such statistical, biological, economic, ecological, social, and other scientific information as is relevant to such Council's development and amendment of any fishery management plan.
  - (B) Each scientific and statistical committee shall provide its the appropriate Council with ongoing scientific advice for fishery management decisions, including—
    - (i) recommendations for accounting for all sources of mortality in establishing management measures, for the acceptable biological catch levels, for preventing overfishing, for maximum sustainable yield, and for achieving rebuilding targets, and promoting resilience of fish stocks to climate change;

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46 Huffman Dec 2020 p 94

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- (ii) objective and measurable criteria for determining whether a stock is depleted or experiencing overfishing; and
- (iii) reports on stock status and health, sources of mortality, bycatch, habitat status, social, ~~and ecological~~, and economic impacts of management measures, and sustainability of fishing practices, and prevailing and anticipated future impacts of climate change on fish stocks and fishery sectors.<sup>48</sup>
- (iv) maintaining a sufficient abundance, diversity, and localized distribution of forage fish populations to support the role of such populations in marine ecosystems.<sup>49</sup>

Each scientific and statistical committee shall develop such advice in a transparent manner and allow for public involvement in the process.<sup>50</sup>

- (C) Members appointed by the Councils to the scientific and statistical committees shall be Federal employees, State employees, academicians, or independent experts and shall have strong scientific or technical credentials and experience.
  - (D) Each member of a scientific and statistical committee shall be treated as an affected individual for purposes of paragraphs (2), (3)(B), (4), and (5)(A) of subsection (j). The Secretary shall keep disclosures made pursuant to this subparagraph on file.
  - (E) The Secretary and each Council may establish a peer review process for that Council for scientific information used to advise the Council about the conservation and management of the fishery. The review process, which may include existing committees or panels, is deemed to satisfy the requirements of the guidelines issued pursuant to section 515 of the Treasury and General Government Appropriations Act for Fiscal year 2001 (Public Law 106–554—Appendix C; 114 Stat. 2763A–153).
  - (F) In addition to the provisions of section 302(f)(7), the Secretary shall, subject to the availability of appropriations, pay a stipend to members of the scientific and statistical committees or advisory panels who are not employed by the Federal Government or a State marine fisheries agency.
  - (G) A science and statistical committee shall hold its meetings in conjunction with the meeting of the Council, to the extent practicable.
- (2) Each Council shall establish such advisory panels as are necessary or appropriate to assist it in carrying out its functions under this Act.
- (3)
- (A) Each Council shall establish and maintain a fishing industry advisory committee which shall provide information and recommendations on, and assist in the development of, fishery management plans and amendments to such plans.
  - (B) Appointments to a committee established under subparagraph (A) shall be made by each Council in such a manner as to provide fair representation to commercial fishing interests in the geographical area of authority of the Council.
- (4) The Secretary shall establish advisory panels to assist in the collection and evaluation of information relevant to the development of any fishery management plan or plan amendment for a fishery to which subsection (a)(3) applies. Each advisory panel shall participate in all aspects of the development of the plan or amendment; be balanced in its representation of commercial, recreational, and other interests; and consist of not less than 7 individuals who are knowledgeable about the fishery for which the plan or amendment is developed, selected from among—

48 Huffman Dec 2020 p 178-179

49 Huffman Dec 2020 p 184

50 HR 59 adds this at the end of 302(g)(1)(B). (p 31)



- (A) members of advisory committees and species working groups appointed under Acts implementing relevant international fishery agreements pertaining to highly migratory species; and
  - (B) other interested persons.
- (5) Decisions and recommendations made by committees and panels established under this subsection shall be considered to be advisory in nature.

(h) **FUNCTIONS.**—Each Council shall, in accordance with the provisions of this Act—

- (1) for each fishery under its authority that requires conservation and management, prepare and submit to the Secretary (A) a fishery management plan, and (B) amendments to each such plan that are necessary from time to time (and promptly whenever changes in conservation and management measures in another fishery substantially affect the fishery for which such plan was developed);
- (2) prepare comments on any application for foreign fishing transmitted to it under section 204(b)(4) (C) or section 204(d), and any fishery management plan or amendment transmitted to it under section 304(c)(4);
- (3) conduct public hearings, at appropriate times and in appropriate locations in the geographical area concerned, so as to allow all interested persons an opportunity to be heard in the development of fishery management plans and amendments to such plans, and with respect to the administration and implementation of the provisions of this Act (and for purposes of this paragraph, the term “geographical area concerned” may include an area under the authority of another Council if the fish in the fishery concerned migrate into, or occur in, that area or if the matters being heard affect fishermen of that area; but not unless such other Council is first consulted regarding the conduct of such hearings within its area);
- (4) submit to the Secretary such periodic reports as the Council deems appropriate, and any other relevant report which may be requested by the Secretary;
- (5) review on a continuing basis, and revise as appropriate, the assessments and specifications made pursuant to section 303(a)(3) and (4) with respect to the optimum yield from, the capacity and extent to which United States fish processors will process United States harvested fish from, and the total allowable level of foreign fishing in, each fishery (except as provided in section subsection (a) (3)) within its geographical area of authority;
- (6) develop annual catch limits for each of its managed fisheries that may not exceed the over 50 fishing level recommendations of its scientific and statistical committee or the peer review process established under subsection (g);
- (7) develop, in conjunction with the scientific and statistical committee, multi-year research priorities for fisheries, fisheries interactions, habitats, **forage fish populations and distributions**,<sup>51</sup> and other areas of research **including developing the best available climate science** that are necessary for management purposes, that shall—
  - (A) establish priorities for 5-year periods **including a prioritization of fisheries or stocks of a fishery experiencing or expected to experience during the 5-year period a shift in geographic range, spatial distribution, or productivity**;
  - (B) **prioritize fisheries and habitats experiencing or expected to experience shifts in geographic range, spatial distribution, or productivity**<sup>52</sup>
  - (C) be updated as necessary; and
  - (D) be submitted to the Secretary and the regional science centers of the National Marine Fisheries Service for their consideration in developing research priorities and budgets for the

51 Huffman Dec 2020 p 184

52 Huffman Dec 2020 p 180-181

region of the Council; and

- (8) approve, for each of its managed stocks, objective and measurable criteria for identifying whether the stock is depleted or experiencing overfishing, which may not be less precautionary than the recommendation of its scientific and statistical committee;
- (9) develop and implement a plan to protect essential fish habitat in the region of the Council from adverse effects caused by fishing that shall include—
  - (A) quantitative and measurable targets and goals for increasing quality, quantity, and representativeness of essential fish habitat; and
  - (B) conservation and management measures to implement the plan;
- (10) at routine intervals not less frequently than every 7 years and based on new scientific evidence or other relevant information, review habitat protection plans developed under paragraph (9) by such Council and each designation of essential fish habitat and habitat areas of particular concern under section 303(a)(7) by such Council, and amend such Council's fishery management plans as necessary and appropriate;<sup>53</sup>
- (11) [previously (8)] conduct any other activities which are required by, or provided for in, this Act or which are necessary and appropriate to the foregoing functions.
- (12) develop a list of unmanaged forage fish occurring in the area under its authority and prohibit the development of any new directed forage fish fishery until the Council has—
  - (A) considered the best scientific information available and evaluated the potential impacts of forage fish harvest on existing fisheries, fishing communities, and the marine ecosystem;
  - (B) determined whether conservation and management of the forage fish fishery is needed;
  - (C) if a determination is made that conservation and management is needed, prepared and submitted to the Secretary a fishery management plan or amendment consistent with section 303; and
  - (D) received final, approved regulations from the Secretary pursuant to section 304(b)(3); and [sic]<sup>54</sup>
- (9) have the authority to use alternative fishery management measures in a recreational fishery (or the recreational component of a mixed-use fishery), including extraction rates, fishing mortality targets, and harvest control rules, in developing a fishery management plan, plan amendment, or proposed regulations; and<sup>55</sup>

(i) PROCEDURAL MATTERS.—

- (1) The Federal Advisory Committee Act (5 U.S.C. App. 2) shall not apply to the Councils, the Council coordination committee established under subsection (l), or to the scientific and statistical committees or other committees or advisory panels established under subsection (g).
- (2) The following guidelines apply with respect to the conduct of business at meetings of a Council, of the Council coordination committee established under subsection (l), and of the scientific and statistical committees or other committees or advisory panels established under subsection (g):
  - (A) Unless closed in accordance with paragraph (3), each regular meeting and each emergency meeting shall be open to the public.

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53 Huffman Dec 2020 p 181-182

54 Huffman Dec 2020 p 185. NOTE: “Effective date: The amendments made by subsections (a) and (b) shall take effect 2 years after the date of enactment of this Act.”

55 HR 59 pp 9-10. 302(h) originally had only 8 paragraphs so it is unclear what the “and” would lead to.  
[Sec. 302] - 58

- (B) Emergency meetings shall be held at the call of the chairman or equivalent presiding officer.
- (C) Timely public notice of each regular meeting and each emergency meeting, including the time, place, and agenda of the meeting, shall be provided by any means that will result in wide publicity in the major fishing ports of the region (and in other major fishing ports having a direct interest in the affected fishery), except that e-mail notification and website postings alone are not sufficient. Timely notice of each regular meeting shall also be published in the Federal Register. The published agenda of the meeting may not be modified to include additional matters for Council action without public notice or within 14 days prior to the meeting date, unless such modification is to address an emergency action under section 305(c), in which case public notice shall be given immediately.
- (D) Interested persons shall be permitted to present oral or written statements regarding the matters on the agenda at meetings. All written information submitted to a Council by an interested person shall include a statement of the source and date of such information. Any oral or written statement shall include a brief description of the background and interests of the person in the subject of the oral or written statement.
- (E) Detailed minutes of each meeting of the Council, except for any closed session, shall be kept and shall contain a record of the persons present, a complete and accurate description of matters discussed and conclusions reached, and copies of all statements filed. The Chairman shall certify the accuracy of the minutes of each such meeting and submit a copy thereof to the Secretary. The minutes shall be made available to any court of competent jurisdiction.
- (F) Subject to the procedures established under paragraph (4), and the guidelines prescribed by the Secretary under section 402(b), relating to confidentiality, the administrative record, including minutes required under subparagraph (E), of each meeting, and records or other documents which were made available to or prepared for or by the Council, committee, or panel incident to the meeting, shall be available for public inspection and copying at a single location in the offices of the Council or the Secretary, as appropriate.
- (G) Each Council shall make available on the website of the Council—
  - (i) to the extent practicable, a webcast or a live audio or video broadcast of each meeting of the Council, and of the Council Coordination Committee established under subsection (l), that is not closed in accordance with paragraph (3); and
  - (ii) an audio or video recording (if the meeting was in person or by video conference), or a searchable audio recording or written transcript, of each meeting of the Council and the meetings of committees referred to in section 302(g)(1)(B) of the Council, by not later than 30 days after the conclusion of the meeting.
- (H) The Secretary shall maintain and make available to the public an archive of Council and Scientific and Statistical Committee meeting audio and video recordings and transcripts made available under clauses (i) and (ii) of subparagraph (G).<sup>56</sup>
- (G) Each Council shall make available on the Internet Web site of the Council—
  - (i) to the extent practicable, a Webcast, an audio recording, or a live broadcast of each meeting of the Council, and of the Council Coordination Committee established under subsection (l), that is not closed in accordance with paragraph (3); and
  - (ii) audio, video (if the meeting was in person or by video conference), or a searchable audio recording or written transcript of each meeting of the Council and the meetings of committees referred to in section 302(g)(1)(B) of the Council, by not later than 30 days after the conclusion of the meeting.

- (H) The Secretary shall maintain and make available to the public an archive of Council and Scientific and Statistical Committee meeting audios, videos, and transcripts made available under clauses (i) and (ii) of subparagraph (G).<sup>57</sup>
- (3)
- (A) Each Council, the Council Coordination Committee established under subsection (l), scientific and statistical committee, other committees, and advisory panel—
    - (i) shall close any meeting, or portion thereof, that concerns matters or information that bears a national security classification; and
    - (ii) may close any meeting, or portion thereof, that concerns matters or information that pertains to national security, employment matters, or briefings on litigation in which the Council is interested; and
  - (B) If any meeting or portion is closed, the Council concerned shall provide notice by any means that will result in wide publicity in the major fishing ports of the region (and in other major fishing ports having a direct interest in the affected fishery), except that email notification and website postings alone are not sufficient, including in that notification the time and place of the meeting. This subparagraph does not require notification regarding any brief closure of a portion of a meeting in order to discuss employment or other internal administrative matters. Subparagraphs (D) and (F) of paragraph (2) shall not apply to any meeting or portion thereof that is so closed.
- (3) Each Council shall establish appropriate procedures applicable to it and to its committee and advisory panels for ensuring confidentiality of the statistics that may be submitted to it by Federal or State authorities, and may be voluntarily submitted to it by private persons; including, but not limited to, procedures for the restriction of Council employee access and the prevention of conflicts of interest; except that such procedures, in the case of statistics submitted to the Council by a State or by the Secretary under section 402(b), must be consistent with the laws and regulations of that State, or with the procedures of the Secretary, as the case may be, concerning the confidentiality of the statistics.
- (4) Each Council shall specify those procedures that are necessary or appropriate to ensure that the committees and advisory panels established under subsection (g) are involved, on a continuing basis, in the development and amendment of fishery management plans.
- (5) At any time when a Council determines it appropriate to consider new information from a State or Federal agency or from a Council advisory body, the Council shall give comparable consideration to new information offered at that time by interested members of the public. Interested parties shall have a reasonable opportunity to respond to new data or information before the Council takes final action on conservation and management measures.
- (j) DISCLOSURE OF FINANCIAL INTEREST AND RECUSAL.—
- (1) For the purposes of this subsection—
    - (A) the term “affected individual” means an individual who—
      - (i) is nominated by the Governor of a State for appointment as a voting member of a Council in accordance with subsection (b)(2); or
      - (ii) is a voting member of a Council appointed—
        - (I) under subsection (b)(2); or
        - (II) under subsection (b)(5) who is not subject to disclosure and recusal requirements under the laws of an Indian tribal government; and
    - (B) the term “designated official” means an attorney employed in the Office of General Counsel

of the National Oceanic and Atmospheric Administration a person with expertise in Federal ~~conflict-of-interest requirements~~ who is designated by the Secretary, in consultation with the Council, to attend Council meetings and make determinations under paragraph (7)(B)

- (2) Each affected individual must disclose any financial interest held by—
  - (A) that individual;
  - (B) the spouse, minor child, or partner of that individual; and
  - (C) any organization (other than the Council) in which that individual is serving as an officer, director, trustee, partner, **contractor**, or employee; in any harvesting, processing, lobbying, advocacy, or marketing activity that is being, or will be, undertaken within any fishery over which the Council concerned has jurisdiction, or with respect to an individual or organization with a financial interest in such activity.
- (3) The disclosure required under paragraph (2) shall be made—
  - (A) in the case of an affected individual referred to in paragraph (1)(A)(i), before appointment by the Secretary; and
  - (B) in the case of an affected individual referred to in paragraph (1)(A)(ii), within 45 days of taking office.
- (4) An affected individual referred to in paragraph (1)(A)(ii) must update his or her disclosure form at any time any such financial interest is acquired, or substantially changed, by any person referred to in paragraph (2) (A), (B), or (C).
- (5) The financial interest disclosures required by this subsection shall—
  - (A) be made on such forms, in accordance with such procedures, and at such times, as the Secretary shall by regulation prescribe;
  - (B) be kept on file by the Council and made available **on the website of the agency, on the website of the applicable Council, Internet**<sup>58</sup> and for public inspection at the Council offices during reasonable hours; and
  - (C) be kept on file by the Secretary for use in reviewing determinations under paragraph 7(B) and made available for public inspection at reasonable hours.
- (6) The participation by an affected individual referred to in paragraph (1)(A)(ii) in an action by a Council during any time in which that individual is not in compliance with the regulations prescribed under paragraph (5) may not be treated as cause for the invalidation of that action.
- (7) **AFFECTED INDIVIDUALS WITH A CONFLICT OF INTEREST.—**
  - (A) **PROHIBITION ON VOTING WITH CONFLICT OF INTEREST.**— After the effective date of regulations **issued promulgated** under subparagraph (I) ~~(F) of this paragraph~~, an affected individual required to disclose a financial interest under paragraph (2) shall not vote on a Council decision which would have a **relevant and probable significant and predictable** effect on such financial interest. A Council decision shall be considered to have a **relevant and probable significant and predictable** effect on a financial interest if there is a close causal link between the Council decision and an expected **and substantially disproportionate** benefit to the financial interest of the affected individual relative to the financial interests of other participants in the same gear type or sector of the fishery.
  - (B) **NOTIFICATION**—An affected individual who may not vote pursuant to subparagraph (A) **may participate in Council deliberations relating to the decision after notifying** must notify the Council **immediately and identify of the voting recusal and identifying** the financial interest that would be affected.



- (C) **DETERMINATION OF FINANCIAL INTEREST.**— At the request of an affected individual, a member of the public, any member of the Council, or upon the initiative of the appropriate designated official, the designated official shall make a determination for the record whether a Council decision would have a relevant and probable significant and predictable effect on a financial interest.
  - (D) **PROHIBITION ON DELIBERATION.**— An individual ineligible to vote on a decision by means of this paragraph may not participate in Council deliberations relating to such decision except to provide technical and factual information based on such individual's knowledge of the fishery.
  - (E) **PUBLICATION OF DETERMINATION.**— A Council shall make any determination made under subparagraph (C) available to the public on such Council's website as soon as practicable.
  - (F) **REQUEST FOR REVIEW.**— Any Council member may submit a written request to the Secretary to review any determination by the designated official under subparagraph (C) ~~(B)~~ within 10 days of such determination. The Secretary shall complete such review not later than 30 days after the date of receipt of such request. ~~Such review shall be completed within 30 days of receipt of the request.~~
  - (G) **STATEMENT FOR THE RECORD.**— Any affected individual who does not vote in a Council decision in accordance with this subsection may state for the record how he or she would have voted on such decision if he or she had voted.
  - (H) **ERROR NOT A BASIS FOR RECONSIDERATION.**— If the Council makes a decision before the Secretary has reviewed a determination under subparagraph (F) ~~(C)~~, the eventual ruling may not be treated as cause for the invalidation or reconsideration by the Secretary of such decision if the Secretary's review indicates the determination was made in error and the recusal or lack thereof could have changed the outcome of the Council's decision.
  - (I) **REGULATIONS.**— The Secretary, in consultation with the Councils and by not later than one year from the date of enactment of the \_\_\_\_\_ Act, shall issue promulgate regulations which to implement this paragraph. ~~prohibit an affected individual from voting in accordance with subparagraph (A), and which allow for the making of determinations under subparagraphs (B) and (C).~~<sup>59</sup>
- (8) Section 208 of title 18, United States Code, does not apply to an affected individual referred to in paragraph (1)(A)(ii) during any time in which that individual is in compliance with the regulations prescribed under paragraph (5).
  - (9) On January 1, 2008, and annually thereafter, the Secretary shall submit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources on action taken by the Secretary and the Councils to implement the disclosure of financial interest and recusal requirements of this subsection, including identification of any conflict of interest problems with respect to the Councils and scientific and statistical committees and recommendations for addressing any such problems.

(k) **COUNCIL TRAINING PROGRAM.**—

- (1) **TRAINING COURSE.**—Within 6 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils and the National Sea Grant College Program, shall develop a training course for newly appointed Council members. The course may shall cover a variety of topics relevant to matters before the Councils, including—

- (A) fishery science and basic stock assessment methods;
- (B) fishery management techniques, data needs, and Council procedures;
- (C) climate change and its relevant impacts on fisheries health, range, and other factors that would affect the conservation and management of a stock;<sup>60</sup>
- (D) social science and fishery economics;
- (E) tribal treaty rights and native customs, access, and other rights related to Western Pacific indigenous communities;
- (F) legal requirements of this Act, including conflict of interest and disclosure provisions of this section and related policies;
- (G) other relevant legal and regulatory requirements, including the National Environmental Policy Act (42 U.S.C. 4321 et seq.);
- (H) public process for development of fishery management plans;
- (I) other topics suggested by the Council; ~~and~~
- (J) ecosystem-based fishery management; and<sup>61</sup>
- (K) recreational and commercial fishing information, including fish harvesting techniques, gear types, fishing vessel types, and economics for the fisheries within each Council's jurisdiction.

(2) MEMBER TRAINING.—The training course shall be available to both new and existing Council members, staff from the regional offices and regional science centers of the National Marine Fisheries Service, and may be made available to committee or advisory panel members as resources allow.

(3) REQUIRED TRAINING.—Council members appointed after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 shall complete a training course that meets the requirements of this section not later than 1 year after the date on which they were appointed. Any Council member who has completed a training course within 24 months before the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 shall be considered to have met the training requirement of this paragraph.

(l) COUNCIL COORDINATION COMMITTEE.—The Councils may establish a Council coordination committee consisting of the chairs, vice chairs, and executive directors of each of the 8 Councils described in subsection (a)(1), or other Council members or staff, in order to discuss issues of relevance to all Councils, including issues related to the implementation of this Act.

(m) LOBBYING.—

(1) PROHIBITION ON COUNCIL LOBBYING.— Regional Fishery Management Council members, members of Council advisory bodies, and Council employees and contractors, are prohibited from using Federal funds to attempt to influence the introduction, advancement, enactment, amendment, or repeal of Federal or State legislation, as well as the issuance, advancement, modification, or overturning of an executive order, Presidential proclamation, or similar Presidential directive or decree. Notwithstanding the foregoing, such individuals may provide a technical and factual presentation directly related to the performance of a Council's duties, through hearing testimony or written statements, if such presentation is in response to a documented request and is made available under paragraph (4).

(2) ADJUDICATING VIOLATIONS.—

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- (A) INITIATION BY SECRETARY.—The Secretary may initiate an investigation of a potential violation of this subsection.
- (B) COMPLAINT.—The Secretary shall investigate a complaint submitted by any person or government entity regarding a potential violation of this subsection.
- (3) PENALTIES.—If the Secretary determines that an individual violated paragraph (1), such individual shall be subject to civil penalties including suspension or expulsion from participation in, membership of, or employment by a council, advisory body, or related entity or activity.
- (4) CONTENT OF COMMUNICATIONS.—Councils shall maintain and make publicly available Council websites—
  - (A) copies of all documents and communication relevant to paragraph (1), including any relevant Council meeting minutes, briefing book materials, and correspondence, including with a office of general counsel of a regional office of the National Oceanic and Atmospheric Administration;
  - (B) copies of all communication with Federal or State legislators, or any communication with executive branch officials on subjects other than routine fishery management in the region; and
  - (C) documentation of verbal communication with Federal or State legislators or with Federal executive branch officials on subjects other than routine fishery management in the region.
- (5) TRAINING.—The Secretary shall provide training to individuals described in paragraph (1) on compliance with rules issued under this subsection and general limits of Federal grant recipients on contacts with members and staff of the Executive and Legislative branches.
- (6) REPORT.—The Secretary shall submit an annual report to the Committee on Natural Resources of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate that describes—
  - (A) the funding provided to implement this subsection;
  - (B) complaints received of and investigations into potential violations of this subsection; and
  - (C) barriers associated with and proposals to improve implementation of this subsection.
- (7) REGULATIONS.—Not later than 12 months after the date of enactment of the \_\_\_\_ Act, the Secretary shall issue implementing regulations for this subsection.<sup>62</sup>
- (m) CONSIDERATIONS FOR MODIFICATIONS TO ANNUAL CATCH LIMIT REQUIREMENTS.—
  - (1) ANNUAL CATCH LIMIT REQUIREMENT FOR CERTAIN DATA-POOR FISHERIES.—Notwithstanding subsection (h)(6), in the case of a stock of fish for which the total annual catch limit is 25 percent or more below the overfishing limit, a peer-reviewed stock survey and stock assessment have not been performed during the preceding 5 fishing years, and the stock is not subject to overfishing, a Council may, after notifying the Secretary, maintain the current annual catch limit for the stock until a peer-reviewed stock survey and stock assessment are conducted and the results are considered by the Council and its scientific and statistical committee.
  - (2) CONSIDERATION OF ECOSYSTEM AND ECONOMIC IMPACTS.—In establishing annual catch limits a Council may, consistent with subsection (h)(6), consider changes in an ecosystem and the economic needs of the fishing communities.
  - (3) LIMITATIONS TO ANNUAL CATCH LIMIT REQUIREMENT FOR SPECIAL FISHERIES.—Notwithstanding subsection (h)(6), a Council is not required to develop an annual catch limit for—
    - (A) an ecosystem-component species;



- (B) a fishery for a species that has a life cycle of approximately 1 year, unless the Secretary has determined the fishery is subject to overfishing; or
  - (C) a stock for which—
    - (i) more than half of a single-year class will complete their life cycle in less than 18 months; and
    - (ii) fishing mortality will have little impact on the stock.
- (4) RELATIONSHIP TO INTERNATIONAL FISHERY EFFORTS.—
- (A) IN GENERAL.—Each annual catch limit, consistent with subsection (h)(6)—
    - (i) may take into account management measures under international agreements in which the United States participates; and
    - (ii) in the case of an annual catch limit developed by a Council for a species, shall take into account fishing for the species outside the exclusive economic zone and the life-history characteristics of the species that are not subject to the jurisdiction of the Council.
  - (B) EXCEPTION TO ANNUAL CATCH LIMIT REQUIREMENT.—If fishery management activities by another country with respect to fishing outside the exclusive economic zone may hinder conservation efforts by United States fishermen for a fish species for which any of the recruitment, distribution, life history, or fishing activities are transboundary, and for which there is no informal transboundary agreement with that country in effect, then—
    - (i) notwithstanding subsection (h)(6), no annual catch limit is required to be developed for the species by a Council; and
    - (ii) if an annual catch limit is developed by a Council for the species, the catch limit shall take into account fishing for the species outside the exclusive economic zone that is not subject to the jurisdiction of the Council.
- (5) AUTHORIZATION FOR MULTISPECIES COMPLEXES AND MULTIYEAR ANNUAL CATCH LIMITS.—For purposes of subsection (h)(6), a Council may establish—
- (A) an annual catch limit for a stock complex; or
  - (B) annual catch limits for each year in any continuous period that is not more than 3 years in duration.
- (6) ECOSYSTEM-COMPONENT SPECIES DEFINED.—In this subsection the term ‘ecosystem-component species’ means a stock of fish that is a non-target, incidentally harvested stock of fish in a fishery, or a nontarget, incidentally harvested stock of fish that a Council or the Secretary has determined—
- (A) is not subject to overfishing, approaching a depleted condition or depleted; and
  - (B) is not likely to become subject to overfishing or depleted in the absence of conservation and management measures.
- (7) RULE OF CONSTRUCTION.—Nothing in this subsection shall be construed as providing an exemption from the requirements of section 301(a) of this Act.<sup>63</sup>

## SEC. 303. CONTENTS OF FISHERY MANAGEMENT PLANS

*16 U.S.C. 1853*

- (a) REQUIRED PROVISIONS.—Any fishery management plan which is prepared by any Council, or by the Secretary, with respect to any fishery, shall—
- (1) contain the conservation and management measures, applicable to foreign fishing and fishing by vessels of the United States, which are—
    - (A) necessary and appropriate for the conservation and management of the fishery to prevent overfishing and rebuild **overfished or otherwise depleted** stocks, and to protect, restore, and promote the long-term health and stability of the fishery **and to promote the resilience of fish stocks to cumulative stressors, including climate change**<sup>64</sup>;
    - (B) described in this subsection or subsection (b), or both; and
    - (C) consistent with the national standards, the other provisions of this Act, regulations implementing recommendations by international organizations in which the United States participates (including but not limited to closed areas, quotas, and size limits), and any other applicable law;
  - (2) contain a description of the fishery, including, but not limited to, the number of vessels involved, the type and quantity of fishing gear used, the species of fish involved and their location, the cost likely to be incurred in management, actual and potential revenues from the fishery, any recreational interest in the fishery, and the nature and extent of foreign fishing and Indian treaty fishing rights, if any;
  - (3) assess and specify the present and probable future condition of, and the maximum sustainable yield and optimum yield from, the fishery **under prevailing and anticipated future environmental conditions**<sup>65</sup>, and include a summary of the information utilized in making such specification;
  - (4) assess and specify—
    - (A) the capacity and the extent to which fishing vessels of the United States, on an annual basis, will harvest the optimum yield specified under paragraph (3),
    - (B) the portion of such optimum yield which, on an annual basis, will not be harvested by fishing vessels of the United States and can be made available for foreign fishing, and
    - (C) the capacity and extent to which United States fish processors, on an annual basis, will process that portion of such optimum yield that will be harvested by fishing vessels of the United States;
  - (5) specify the pertinent data which shall be submitted to the Secretary with respect to commercial, recreational, charter, and fish processing in the fishery, including, but not limited to, information regarding the type and quantity of fishing gear used, catch by species in numbers of fish or weight thereof, areas in which fishing was engaged in, time of fishing, number of hauls, **quantification of bycatch**<sup>66</sup>, economic information necessary to meet the requirements of this Act, and the estimated processing capacity of, and the actual processing capacity utilized by, United States fish processors;
  - (6) consider and provide for temporary adjustments, after consultation with the Coast Guard and persons utilizing the fishery, regarding access to the fishery for vessels otherwise prevented from harvesting because of weather or other ocean conditions affecting the safe conduct of the fishery; except that the adjustment shall not adversely affect conservation efforts in other fisheries or discriminate among participants in the affected fishery;
  - (7) describe and identify—
    - (A) essential fish habitat for the fishery based on the guidelines established by the Secretary un-

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der section 305(b)(1)(A), minimize ~~to the extent practicable~~ adverse effects on ~~essential fish~~ ~~such~~ habitat caused by fishing, and identify other actions to encourage the conservation and enhancement of such habitat; and

- (B) habitat areas of particular concern based on the guidelines established by the Secretary under section 305(b)(1)(A), avoid adverse effects on such habitat caused by fishing, monitor efficacy of actions to avoid adverse effects, and identify other actions to encourage the conservation and enhancement of such habitat;<sup>67</sup>
- (8) in the case of a fishery management plan that, after January 1, ~~1991~~, ~~2021~~, is submitted to the Secretary for review under section 304(a) (including any plan for which an amendment is submitted to the Secretary for such review) or is prepared by the Secretary, assess and specify the nature and extent of scientific data which is needed for effective implementation of the plan, ~~including data needed to implement the plan effectively under prevailing and anticipated environmental or ecological conditions, including climate change~~<sup>68</sup>;
- (9) include a fishery impact statement for the plan or amendment (in the case of a plan or amendment thereto submitted to or prepared by the Secretary after October 1, 1990) which shall assess, specify, and analyze the likely effects, if any, including the cumulative conservation, economic, and social impacts, of the conservation and management measures on, and possible mitigation measures for—
  - (A) participants in the fisheries and fishing communities affected by the plan or amendment;
  - (B) participants in the fisheries conducted in adjacent areas under the authority of another Council, after consultation with such Council and representatives of those participants; and
  - (C) the safety of human life at sea, including whether and to what extent such measures may affect the safety of participants in the fishery;
- (10) specify objective and measurable criteria for identifying when the fishery to which the plan applies is ~~overfished or otherwise depleted~~ (with an analysis of how the criteria were determined and the relationship of the criteria to the reproductive potential of stocks of fish in that fishery), ~~which may not be less precautionary than the recommendation of the scientific and statistical committees for such fishery~~<sup>69</sup>, and, in the case of a fishery which the Council or the Secretary has determined is approaching an ~~overfished or otherwise depleted~~ condition or is ~~overfished or otherwise depleted~~, contain conservation and management measures to prevent overfishing or end overfishing and rebuild the fishery;
- (11) establish a standardized reporting methodology to assess the amount and type of bycatch occurring in the fishery, and include conservation and management measures that, ~~to the extent practicable and~~<sup>70</sup> in the following priority—
  - (A) minimize bycatch; and
  - (B) minimize the mortality of bycatch which cannot be avoided;
- (12) assess the type and amount of fish caught and released alive during recreational fishing under catch and release fishery management programs and the mortality of such fish, and include conservation and management measures that, to the extent practicable, minimize mortality and ensure the extended survival of such fish;
- (13) include a description of the commercial, recreational, and charter fishing sectors which participate in the fishery, including its economic impact, and, to the extent practicable, quantify trends in land-

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ings of the managed fishery resource by the commercial, recreational, and charter, and subsistence fishing sectors, as well as examine the vulnerability of the fishery and fishery participants to the impacts of prevailing and anticipated environmental or ecological conditions, including climate change<sup>71</sup>;

- (14) to the extent that rebuilding plans or other conservation and management measures which reduce the overall harvest in a fishery are necessary, allocate, taking into consideration the economic impact of the harvest restrictions or recovery benefits on the fishery participants in each sector, any harvest restrictions or recovery benefits fairly and equitably among the commercial, recreational, and charter, and subsistence fishing sectors in the fishery; ~~and~~
  - (15) [16] assess and describe the anticipated impacts of climate change and other environmental and ecological changes on the fishery, including an assessment of whether and how the management measures contained in the plan or plan amendment have accounted for these changes, and a summary of the information used in these assessments;
  - (16) [17] describe and identify the current range and distribution of, and fishing patterns on, fish stocks managed under the plan, including areas outside the jurisdiction of the Council having authority to issue the plan, and for fish stocks whose distribution crosses management boundaries, describe the measures used for coordination with other relevant management bodies for the conservation and management of the fish stock; ~~and~~<sup>72</sup>
  - (17) establish a mechanism for specifying annual catch limits in the plan (including a multiyear plan), implementing regulations, or annual specifications, at a level such that overfishing does not occur in the fishery, including measures to ensure accountability.
  - (18) ~~when setting annual catch limits for forage fish fisheries, assess, specify, and reduce such limits by the diet needs of fish species and other marine wildlife, such as marine mammals and birds, for which forage fish is a significant part of their diet.~~<sup>73</sup>
- (b) DISCRETIONARY PROVISIONS.—Any fishery management plan which is prepared by any Council, or by the Secretary, with respect to any fishery, may—
- (1) require a permit to be obtained from, and fees to be paid to, the Secretary, with respect to—
    - (A) any fishing vessel of the United States fishing, or wishing to fish, in the exclusive economic zone [or special areas,]\* or for anadromous species or Continental Shelf fishery resources beyond such zone [or areas]\*;
    - (B) the operator of any such vessel; or
    - (C) any United States fish processor who first receives fish that are subject to the plan;
  - (2)
    - (A) designate zones where, and periods when, fishing shall be limited, or shall not be permitted, or shall be permitted only by specified types of fishing vessels or with specified types and quantities of fishing gear;
    - (B) designate such zones in areas where deep sea corals are identified under section 408, to protect deep sea corals from physical damage from fishing gear or to prevent loss or damage to such fishing gear from interactions with deep sea corals, after considering long-term sustainable uses of fishery resources in such areas; and
    - (C) with respect to any closure of an area under this Act that prohibits all fishing, ensure that

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71 Huffman Dec 2020, page 9

72 Huffman Dec 2020, page 9-10. The amendments made here shall take effect 4 years after the date of enactment.

73 Huffman Dec 2020 p 186. Note: This amendment “shall take effect 5 years after the date of enactment of this Act.”

such closure—

- (i) is based on the best scientific information available;
  - (ii) includes criteria to assess the conservation benefit of the closed area;
  - (iii) establishes a timetable for review of the closed area's performance that is consistent with the purposes of the closed area; and
  - (iv) is based on an assessment of the benefits and impacts of the closure, including its size, in relation to other management measures (either alone or in combination with such measures), including the benefits and impacts of limiting access to: users of the area, overall fishing activity, fishery science, and fishery and marine conservation;
- (3) establish specified limitations which are necessary and appropriate for the conservation and management of the fishery on the—
  - (A) catch of fish (based on area, species, size, number, weight, sex, bycatch, total biomass, or other factors);
  - (B) sale of fish caught during commercial, recreational, or charter fishing, consistent with any applicable Federal and State safety and quality requirements; and
  - (C) transshipment or transportation of fish or fish products under permits issued pursuant to section 204;
- (4) prohibit, limit, condition, or require the use of specified types and quantities of fishing gear, fishing vessels, or equipment for such vessels, including devices which may be required to facilitate enforcement of the provisions of this Act;
- (5) incorporate (consistent with the national standards, the other provisions of this Act, and any other applicable law) the relevant fishery conservation and management measures of the coastal States nearest to the fishery and take into account the different circumstances affecting fisheries from different States and ports, including distances to fishing grounds and proximity to time and area closures;
- (6) establish a limited access system for the fishery in order to achieve optimum yield if, in developing such system, the Council and the Secretary take into account—
  - (A) present participation in the fishery;
  - (B) historical fishing practices in, and dependence on, the fishery;
  - (C) the economics of the fishery;
  - (D) the capability of fishing vessels used in the fishery to engage in other fisheries;
  - (E) the cultural and social framework relevant to the fishery and any affected fishing communities;
  - (F) the fair and equitable distribution of access privileges in the fishery; and
  - (G) any other relevant considerations;
- (7) require fish processors who first receive fish that are subject to the plan to submit data which are necessary for the conservation and management of the fishery;
- (8) require the collection of data necessary for the conservation and management of the fishery to be collected from a vessel of the United States engaged in fishing for species that are subject to the plan while that vessel is at-sea through—
  - (A) electronic monitoring or other electronic technology; or
  - (B) on-board observation, except that such a vessel shall not be required to carry an observer on board if the facilities of the vessel for the quartering of an observer, or for carrying out observer functions, are so inadequate or unsafe that the health or safety of the observer or the safe operation of the vessel would be jeopardized; ~~require that one or more observers be~~

~~carried on board a vessel of the United States engaged in fishing for species that are subject to the plan, for the purpose of collecting data necessary for the conservation and management of the fishery; except that such a vessel shall not be required to carry an observer on board if the facilities of the vessel for the quartering of an observer, or for carrying out observer functions, are so inadequate or unsafe that the health or safety of the observer or the safe operation of the vessel would be jeopardized;~~<sup>74</sup>

- (9) assess and specify the effect which the conservation and management measures of the plan will have on the stocks of naturally spawning anadromous fish in the region;
  - (10) include, consistent with the other provisions of this Act, conservation and management measures that provide harvest incentives for participants within each gear group to employ fishing practices that result in lower levels of bycatch or in lower levels of the mortality of bycatch;
  - (11) reserve a portion of the allowable biological catch of the fishery for use in scientific research;
  - (12) include management measures in the plan to conserve target and non-target species and habitats, considering the variety of ecological factors affecting fishery populations; ~~and~~
  - (13) ~~consider full retention requirements for species with high catch mortality rates, and~~<sup>75</sup>
  - (14) prescribe such other measures, requirements, or conditions and restrictions as are determined to be necessary and appropriate for the conservation and management of the fishery.
- (c) PROPOSED REGULATIONS.—Proposed regulations which the Council deems necessary or appropriate for the purposes of—
- (1) implementing a fishery management plan or plan amendment shall be submitted to the Secretary simultaneously with the plan or amendment under section 304; and
  - (2) making modifications to regulations implementing a fishery management plan or plan amendment may be submitted to the Secretary at any time after the plan or amendment is approved under section 304.

## SEC. 303A. LIMITED ACCESS PRIVILEGE PROGRAMS

*16 U.S.C. 1853a*

- (a) IN GENERAL.—After the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, a Council may submit, and the Secretary may approve, for a fishery that is managed under a limited access system, a limited access privilege program to harvest fish if the program meets the requirements of this section.
- (b) NO CREATION OF RIGHT, TITLE, OR INTEREST.—Limited access privilege, quota share, or other limited access system authorization established, implemented, or managed under this Act—
- (1) shall be considered a permit for the purposes of sections 307, 308, and 309;
  - (2) may be revoked, limited, or modified at any time in accordance with this Act, including revocation if the system is found to have jeopardized the sustainability of the stock or the safety of fishermen;
  - (3) shall not confer any right of compensation to the holder of such limited access privilege, quota share, or other such limited access system authorization if it is revoked, limited, or modified;
  - (4) shall not create, or be construed to create, any right, title, or interest in or to any fish before the fish is harvested by the holder; and

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74 Huffman Dec 2020 p 138-139

75 Huffman Dec 2020 p 168



- (5) shall be considered a grant of permission to the holder of the limited access privilege or quota share to engage in activities permitted by such limited access privilege or quota share.

(c) REQUIREMENTS FOR LIMITED ACCESS PRIVILEGES.—

- (1) IN GENERAL.—Any limited access privilege program to harvest fish submitted by a Council or approved by the Secretary under this section shall—
  - (A) if established in a fishery that is **overfished or otherwise depleted** or subject to a rebuilding plan, assist in its rebuilding;
  - (B) if established in a fishery that is determined by the Secretary or the Council to have over-capacity, contribute to reducing capacity;
  - (C) promote—
    - (i) fishing safety;
    - (ii) fishery conservation and management; and
    - (iii) social and economic benefits **including the participation of fishing communities in the fishery**<sup>76</sup>;
  - (D) prohibit any person other than a United States citizen, a corporation, partnership, or other entity established under the laws of the United States or any State, or a permanent resident alien, that meets the eligibility and participation requirements established in the program from acquiring a privilege to harvest fish, including any person that acquires a limited access privilege solely for the purpose of perfecting or realizing on a security interest in such privilege;
  - (E) require that all fish harvested under a limited access privilege program be processed on vessels of the United States or on United States soil (including any territory of the United States);
  - (F) specify the goals of the program;
  - (G) include provisions for the regular monitoring and review by the Council and the Secretary of the operations of the program, including determining progress in meeting the goals of the program and this Act, and any necessary modification of the program to meet those goals, with a formal and detailed review 5 years after the implementation of the program and thereafter to coincide with scheduled Council review of the relevant fishery management plan (but no less frequently than once every 7 years);
  - (H) include an effective system for enforcement, monitoring, and management of the program, including the use of observers or electronic monitoring systems;
  - (I) include an appeals process for administrative review of the Secretary's decisions regarding initial allocation of limited access privileges;
  - (J) provide for the establishment by the Secretary, in consultation with appropriate Federal agencies, for an information collection and review process to provide any additional information needed to determine whether any illegal acts of anti-competition, anti-trust, price collusion, or price fixing have occurred among regional fishery associations or persons receiving limited access privileges under the program; and
  - (K) provide for the revocation by the Secretary of limited access privileges held by any person found to have violated the antitrust laws of the United States.
  - (L) **consider the needs of fishing communities and provide a process for fishing communities to**

participate in the limited access privilege program in accordance with subsection (c)(3).<sup>77</sup>

- (2) WAIVER.—The Secretary may waive the requirement of paragraph (1)(E) if the Secretary determines that—
  - (A) the fishery has historically processed the fish outside of the United States; and
  - (B) the United States has a seafood safety equivalency agreement with the country where processing will occur.
- (3) FISHING COMMUNITIES.—
  - (A) ~~IN GENERAL.~~—
  - (A) (formerly i) ELIGIBILITY.—To be eligible to participate in a limited access privilege program to harvest fish, a fishing community shall—
    - (i) (I) be located within the management area of the relevant Council;
    - (ii) ~~(H) meet criteria developed by the relevant Council, approved by the Secretary, and published in the Federal Register;~~
    - (iii) (II) consist of residents who conduct commercial or recreational fishing, processing, or fishery-dependent support businesses within the Council's management area; and
    - (iv) (III) develop and submit a community sustainability plan to the Council and the Secretary that demonstrates how the plan will address the social and economic development needs of coastal communities, including those that have not historically had the resources to participate in the fishery, for approval ~~based on criteria developed by the Council that have been approved by the Secretary and published in the Federal Register.~~
  - (B) COMMUNITY SUSTAINABILITY PLAN APPROVAL.—
    - (i) IN GENERAL.— A community sustainability plan submitted by a fishing community to a Council for approval shall include, at a minimum, the following components:
      - (I) A description of the Board and governance for the entity that will receive the allocation.
      - (II) A description of the quota allocation process that will be used by the fishing community entity, including an appeals process within the entity.
      - (III) Provisions for monitoring and enforcement of the community sustainability plan.
      - (IV) Goals and objectives for the fishing community and how the entity will use the allocation to meet those goals and objectives.
      - (V) A description of how the entity will sustain the participation of the fishing community in the fisheries, including providing for new entry and intergenerational transfer, encouraging active participation and addressing economic barriers to access to the fisheries.
      - (VI) A description of how the community sustainability plan will address the projected economic and social impacts associated with the implementation of the limited access program, including the potential for strengthening economic conditions in remote fishing communities lacking the resources to participate in harvesting activities in the fishery.
      - (VII) A description of how the community sustainability plan will ensure the benefits of participating in the limited access privilege program accrue to the fishing community and participants.



- (ii) **PREVIOUSLY ADOPTED PLAN.**—A community sustainability plan submitted before the date of enactment of the \_\_\_\_ Act shall not be invalidated by failure to comply with clause (i) unless such plan is amended after such date.<sup>78</sup>
  - (iii) **FAILURE TO COMPLY WITH PLAN.**—The Secretary shall deny or revoke limited access privileges granted under this section for any person who fails to comply with the requirements of the community sustainability plan. Any limited access privileges denied or revoked under this section may be reallocated to other eligible members of the fishing community.
- (C) **PARTICIPATION CRITERIA.**—In developing participation criteria for eligible communities under this paragraph, a Council shall consider—
  - (i) traditional fishing or processing practices in, and dependence on, the fishery;
  - (ii) the cultural and social framework relevant to the fishery;
  - (iii) economic barriers to access to fishery;
  - (iv) the existence and severity of projected economic and social impacts associated with implementation of limited access privilege programs on harvesters, captains, crew, processors, and other businesses substantially dependent upon the fishery in the region or subregion;
  - (v) the expected effectiveness, operational transparency, and equitability of the community sustainability plan; and
  - (vi) the potential for improving economic conditions in remote coastal communities lacking resources to participate in harvesting or processing activities in the fishery.
- (4) **REGIONAL FISHERY ASSOCIATIONS.**—
  - (A) **IN GENERAL.**—To be eligible to participate in a limited access privilege program to harvest fish, a regional fishery association shall—
    - (i) be located within the management area of the relevant Council;
    - (ii) meet criteria developed by the relevant Council, approved by the Secretary, and published in the Federal Register;
    - (iii) be a voluntary association with established by-laws and operating procedures;
    - (iv) consist of participants in the fishery who hold quota share that are designated for use in the specific region or subregion covered by the regional fishery association, including commercial or recreational fishing, processing, fishery-dependent support businesses, or fishing communities;
    - (v) not be eligible to receive an initial allocation of a limited access privilege but may acquire such privileges after the initial allocation, and may hold the annual fishing privileges of any limited access privileges it holds or the annual fishing privileges that is [sic] members contribute; and
    - (vi) develop and submit a regional fishery association plan to the Council and the Secretary for approval based on criteria developed by the Council that have been approved by the Secretary and published in the Federal Register.
  - (B) **FAILURE TO COMPLY WITH PLAN.**—The Secretary shall deny or revoke limited access privileges granted under this section to any person participating in a regional fishery association who fails to comply with the requirements of the regional fishery association plan.
  - (C) **PARTICIPATION CRITERIA.**—In developing participation criteria for eligible regional fishery associations under this paragraph, a Council shall consider—
    - (i) traditional fishing or processing practices in, and dependence on, the fishery;
    - (ii) the cultural and social framework relevant to the fishery;

- (iii) economic barriers to access to fishery;
  - (iv) the existence and severity of projected economic and social impacts associated with implementation of limited access privilege programs on harvesters, captains, crew, processors, and other businesses substantially dependent upon the fishery in the region or subregion;
  - (v) the administrative and fiduciary soundness of the association; and
  - (vi) the expected effectiveness, operational transparency, and equitability of the fishery association plan.
- (5) **ALLOCATION.**—In developing a limited access privilege program to harvest fish a Council or the Secretary shall—
  - (A) establish procedures to ensure fair and equitable initial allocations, including consideration of—
    - (i) current and historical harvests;
    - (ii) employment in the harvesting and processing sectors;
    - (iii) investments in, and dependence upon, the fishery; and
    - (iv) the current and historical participation of fishing communities;
  - (B) consider the basic cultural and social framework of the fishery, especially through—
    - (i) the development of policies to promote the sustained participation of small owner-operated fishing vessels and fishing communities that depend on the fisheries, including regional or port-specific landing or delivery requirements; and
    - (ii) procedures to address concerns over excessive geographic or other consolidation in the harvesting or processing sectors of the fishery;
  - (C) include measures to assist, when necessary and appropriate, entry-level and small vessel owner-operators, captains, crew, and fishing communities through set-asides of harvesting allocations, including providing privileges, which may include set-asides or allocations of harvesting privileges, or economic assistance in the purchase of limited access privileges;
  - (D) ensure that limited access privilege holders do not acquire an excessive share of the total limited access privileges in the program by—
    - (i) establishing a maximum share, expressed as a percentage of the total limited access privileges, that a limited access privilege holder is permitted to hold, acquire, or use; and
    - (ii) establishing any other limitations or measures necessary to prevent an inequitable concentration of limited access privileges; and
  - (E) authorize limited access privileges to harvest fish to be held, acquired, used by, or issued under the system to persons who substantially participate in the fishery, including in a specific sector of such fishery, as specified by the Council.
- (6) **PROGRAM INITIATION.**—
  - (A) **LIMITATION.**—Except as provided in subparagraph (D), a Council may initiate a fishery management plan or amendment to establish a limited access privilege program to harvest fish on its own initiative or if the Secretary has certified an appropriate petition.
  - (B) **PETITION.**—A group of fishermen constituting more than 50 percent of the permit holders, or holding more than 50 percent of the allocation, in the fishery for which a limited access privilege program to harvest fish is sought, may submit a petition to the Secretary requesting that the relevant Council or Councils with authority over the fishery be authorized to initiate the development of the program. Any such petition shall clearly state the fishery to which the limited access privilege program would apply. For multispecies permits in the Gulf of Mexico, only those participants who have substantially fished the species proposed

to be included in the limited access program shall be eligible to sign a petition for such a program and shall serve as the basis for determining the percentage described in the first sentence of this subparagraph.

(C) **CERTIFICATION BY SECRETARY.**—Upon the receipt of any such petition, the Secretary shall review all of the signatures on the petition and, if the Secretary determines that the signatures on the petition represent more than 50 percent of the permit holders, or holders of more than 50 percent of the allocation in the fishery, as described by subparagraph (B), the Secretary shall certify the petition to the appropriate Council or Councils.

(D) **NEW ENGLAND AND GULF REFERENDUM.**—[HR 59 strikes this section and replaces it with the text below]

- (i) Except as provided in clause (iii) for the Gulf of Mexico commercial red snapper fishery, the New England and Gulf Councils may not submit, and the Secretary may not approve or implement, a fishery management plan or amendment that creates an individual fishing quota program, including a Secretarial plan, unless such a system, as ultimately developed, has been approved by more than 2/3 of those voting in a referendum among eligible permit holders, or other persons described in clause (v), with respect to the New England Council, and by a majority of those voting in the referendum among eligible permit holders with respect to the Gulf Council. For multispecies permits in the Gulf of Mexico, only those participants who have substantially fished the species proposed to be included in the individual fishing quota program shall be eligible to vote in such a referendum. If an individual fishing quota program fails to be approved by the requisite number of those voting, it may be revised and submitted for approval in a subsequent referendum.
- (ii) The Secretary shall conduct a referendum under this subparagraph, including notifying all persons eligible to participate in the referendum and making available to them information concerning the schedule, procedures, and eligibility requirements for the referendum process and the proposed individual fishing quota program. Within 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary shall publish guidelines and procedures to determine procedures and voting eligibility requirements for referenda and to conduct such referenda in a fair and equitable manner.
- (iii) The provisions of section 407(c) of this Act shall apply in lieu of this subparagraph for an individual fishing quota program for the Gulf of Mexico commercial red snapper fishery.
- (iv) Chapter 35 of title 44, United States Code, (commonly known as the Paperwork Reduction Act) does not apply to the referenda conducted under this subparagraph.
- (v) The Secretary shall promulgate criteria for determining whether additional fishery participants are eligible to vote in the New England referendum described in clause (i) in order to ensure that crew members who derive a significant percentage of their total income from the fishery under the proposed program are eligible to vote in the referendum.
- (vi) In this subparagraph, the term ‘individual fishing quota’ does not include a sector allocation.

(D) **CATCH SHARE REFERENDUM PILOT PROGRAM.**—

- (i) The New England, Mid-Atlantic, South Atlantic, and Gulf of Mexico Councils may not submit a fishery management plan or amendment that creates a catch share program for a fishery, and the Secretary may not approve or implement such a plan or amendment submitted by such a Council or a secretarial plan or amendment under section 304(c) that creates such a program, unless the final program has been approved, in a referendum in accordance with this subparagraph, by a majority of the

permit holders eligible to participate in the fishery. For multispecies permits in the Gulf of Mexico, any permit holder with landings from within the sector of the fishery being considered for the catch share program within the 5-year period preceding the date of the referendum and still active in fishing in the fishery shall be eligible to participate in such a referendum. If a catch share program is not approved by the requisite number of permit holders, it may be revised and submitted for approval in a subsequent referendum.

- (ii) The Secretary shall conduct a referendum under this subparagraph, including notifying all permit holders eligible to participate in the referendum and making available to them—
  - (I) a copy of the proposed program;
  - (II) an estimate of the costs of the program, including costs to participants;
  - (III) an estimate of the amount of fish or percentage of quota each permit holder would be allocated; and
  - (IV) information concerning the schedule, procedures, and eligibility requirements for the referendum process.
- (iii) For the purposes of this subparagraph, the term ‘permit holder eligible to participate’ only includes the holder of a permit for a fishery under which fishing has occurred in 3 of the 5 years preceding a referendum for the fishery, unless sickness, injury, or other unavoidable hardship prevented the permit holder from engaging in such fishing.
- (iv) The Secretary may not implement any catch share program for any fishery managed exclusively by the Secretary unless first petitioned by a majority of those permit holders eligible to participate in the fishery.

- (7) **LIMITATION ON APPLICATION.**—The amendment made by paragraph (1) shall not apply to a catch share program that is submitted to, or proposed by, the Secretary of Commerce before the date of enactment of this Act.
- (8) **REGULATIONS.**—Before conducting a referendum under the amendment made by paragraph (1), the Secretary of Commerce shall issue regulations implementing such amendment after providing an opportunity for submission by the public of comments on the regulations.<sup>79</sup>

#### END OF HR 59 REPLACEMENT

- (7) **TRANSFERABILITY.**—In establishing a limited access privilege program, a Council shall—
  - (A) establish a policy and criteria for the transferability of limited access privileges (through sale or lease), that is consistent with the policies adopted by the Council for the fishery under paragraph (5); and
  - (B) establish, in coordination with the Secretary, a process for monitoring of transfers (including sales and leases) of limited access privileges.
- (8) **PREPARATION AND IMPLEMENTATION OF SECRETARIAL PLANS.**—This subsection also applies to a plan prepared and implemented by the Secretary under section 304(c) or 304(g).
- (9) **ANTITRUST SAVINGS CLAUSE.**—Nothing in this Act shall be construed to modify, impair, or supersede the operation of any of the antitrust laws. For purposes of the preceding sentence, the term ‘antitrust laws’ has the meaning given such term in subsection (a) of the first section of the Clayton Act, except that such term includes section 5 of the Federal Trade Commission Act to the extent that such section 5 applies to unfair methods of competition.

- (d) **AUCTION AND OTHER PROGRAMS.**—In establishing a limited access privilege program, a Council shall consider, and may provide, if appropriate, an auction system or other program to collect royalties for the initial, or any subsequent, distribution of allocations in a limited access privilege program if—
- (1) the system or program is administered in such a way that the resulting distribution of limited access privilege shares meets the program requirements of this section; and
  - (2) revenues generated through such a royalty program are deposited in the Limited Access System Administration Fund established by section 305(h)(5)(B) and available subject to annual appropriations.
- (e) **COST RECOVERY.**—In establishing a limited access privilege program, a Council shall—
- (1) develop a methodology and the means to identify and assess the management, data collection and analysis, and enforcement programs that are directly related to and in support of the program; and
  - (2) provide, under section 304(d)(2), for a program of fees paid by limited access privilege holders that will cover the costs of management, data collection and analysis, and enforcement activities.
- (f) **CHARACTERISTICS.**—A limited access privilege established after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 is a permit issued for a period of not more than 10 years that—
- (1) will be renewed before the end of that period, unless it has been revoked, limited, or modified as provided in this subsection;
  - (2) will be revoked, limited, or modified if the holder is found by the Secretary, after notice and an opportunity for a hearing under section 554 of title 5, United States Code, to have failed to comply with any term of the plan identified in the plan as cause for revocation, limitation, or modification of a permit, which may include
  - (3) conservation requirements established under the plan;
  - (4) may be revoked, limited, or modified if the holder is found by the Secretary, after notice and an opportunity for a hearing under section 554 of title 5, United States Code, to have committed an act prohibited by section 307 of this Act; and may be acquired, or reacquired, by participants in the program under a mechanism established by the Council if it has been revoked, limited, or modified under paragraph (2) or (3).
- (g) **LIMITED ACCESS PRIVILEGE ASSISTED PURCHASE PROGRAM.**—
- (1) **IN GENERAL.**—A Council may submit, and the Secretary may approve and implement, a program which reserves up to 25 percent of any fees collected from a fishery under section 304(d)(2) to be used, pursuant to section 53706(a)(7) of title 46, United States Code, to issue obligations that aid in financing—
    - (A) the purchase of limited access privileges in that fishery by fishermen who fish from small vessels; and
    - (B) the first-time purchase of limited access privileges in that fishery by entry level fishermen.
  - (2) **ELIGIBILITY CRITERIA.**—A Council making a submission under paragraph (1) shall recommend criteria, consistent with the provisions of this Act, that a fisherman must meet to qualify for guarantees under subparagraphs (A) and (B) of paragraph (1) and the portion of funds to be allocated for guarantees under each subparagraph.
- (h) **EFFECT ON CERTAIN EXISTING SHARES AND PROGRAMS.**—Nothing in this Act, or the amendments made by the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, shall be construed to require a reallocation or a reevaluation of individual quota shares, processor

quota shares, cooperative programs, or other quota programs, including sector allocation in effect before the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006.

(i) TRANSITION RULES.—

- (1) IN GENERAL.—The requirements of this section shall not apply to any quota program, including any individual quota program, cooperative program, or sector allocation for which a Council has taken final action or which has been submitted by a Council to the Secretary, or approved by the Secretary, within 6 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, except that—
  - (A) the requirements of section 303(d) of this Act in effect on the day before the date of enactment of that Act shall apply to any such program;
  - (B) the program shall be subject to review under subsection (c)(1)(G) of this section not later than 5 years after the program implementation; and
  - (C) nothing in this subsection precludes a Council from incorporating criteria contained in this section into any such plans.
- (2) PACIFIC GROUND FISH PROPOSALS.—The requirements of this section, other than subparagraphs (A) and (B) of subsection (c)(1) and subparagraphs (A), (B), and (C) of paragraph (1) of this subsection, shall not apply to any proposal authorized under section 302(f) of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 that is submitted within the timeframe prescribed by that section.

16 U.S.C. 1853a note, 1854

MSA §§ 303A note, 304

P.L. 109-479, sec. 106(e), MSA § 303A note; 16 U.S.C. 1853a note

APPLICATION WITH AMERICAN FISHERIES ACT.—Nothing in section 303A of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), as added by subsection (a) [P.L. 109-479], shall be construed to modify or supersede any provision of the American Fisheries Act (46 U.S.C. 12102 note; 16 U.S.C. 1851 note; et alia).

P.L. 104-297, sec. 108(i), MSA § 303 note

EXISTING QUOTA PLANS.—Nothing in this Act [P.L.104-297] or the amendments made by this Act shall be construed to require a reallocation of individual fishing quotas under any individual fishing quota program approved by the Secretary before January 4, 1995.

**SEC. 304.**  
**ACTION BY THE SECRETARY**

*16 U.S.C. 1854*

(a) REVIEW OF PLANS.—

- (1) Upon transmittal by the Council to the Secretary of a fishery management plan or plan amendment, the Secretary shall—
  - (A) immediately commence a review of the plan or amendment to determine whether it is consistent with the national standards, the other provisions of this Act, and any other applicable law; and
  - (B) immediately publish in the Federal Register a notice stating that the plan or amendment is available and that written information, views, or comments of interested persons on the plan or amendment may be submitted to the Secretary during the 60-day period beginning on the date the notice is published.
- (2) In undertaking the review required under paragraph (1), the Secretary shall—
  - (A) take into account the information, views, and comments received from interested persons;
  - (B) consult with the Secretary of State with respect to foreign fishing; and
  - (C) consult with the Secretary of the department in which the Coast Guard is operating with respect to enforcement at sea and to fishery access adjustments referred to in section 303(a)(6)
- (3) The Secretary shall approve, disapprove, or partially approve a plan or amendment within 30 days of the end of the comment period under paragraph (1) by written notice to the Council. A notice of disapproval or partial approval shall specify—
  - (A) the applicable law with which the plan or amendment is inconsistent;
  - (B) the nature of such inconsistencies; and
  - (C) recommendations concerning the actions that could be taken by the Council to conform such plan or amendment to the requirements of applicable law.

If the Secretary does not notify a Council within 30 days of the end of the comment period of the approval, disapproval, or partial approval of a plan or amendment, then such plan or amendment shall take effect as if approved.

- (4) If the Secretary disapproves or partially approves a plan or amendment, the Council may submit a revised plan or amendment to the Secretary for review under this subsection.
- (5) For purposes of this subsection and subsection (b), the term “immediately” means on or before the 5th day after the day on which a Council transmits to the Secretary a fishery management plan, plan amendment, or proposed regulation that the Council characterizes as final.

(b) REVIEW OF REGULATIONS.—

- (1) Upon transmittal by the Council to the Secretary of proposed regulations prepared under section 303(c), the Secretary shall immediately initiate an evaluation of the proposed regulations to determine whether they are consistent with the fishery management plan, plan amendment, this Act and other applicable law. Within 15 days of initiating such evaluation the Secretary shall make a determination and—
  - (A) if that determination is affirmative, the Secretary shall publish such regulations in the Federal Register, with such technical changes as may be necessary for clarity and an explanation of those changes, for a public comment period of 15 to 60 days; or
  - (B) if that determination is negative, the Secretary shall notify the Council in writing of the inconsistencies and provide recommendations on revisions that would make the proposed



regulations consistent with the fishery management plan, plan amendment, this Act, and other applicable law.

- (2) Upon receiving a notification under paragraph (1)(B), the Council may revise the proposed regulations and submit them to the Secretary for reevaluation under paragraph (1).
- (3) The Secretary shall promulgate final regulations within 30 days after the end of the comment period under paragraph (1)(A). The Secretary shall consult with the Council before making any revisions to the proposed regulations, and must publish in the Federal Register an explanation of any differences between the proposed and final regulations.

(c) PREPARATION AND REVIEW OF SECRETARIAL PLANS.—

- (1) The Secretary ~~may~~ **shall** prepare a fishery management plan, with respect to any fishery, or any amendment to any such plan, in accordance with the national standards, the other provisions of this Act, and any other applicable law, if—
  - (A) the appropriate Council fails to develop and submit to the Secretary, after a reasonable period of time **not to exceed 180 days**, a fishery management plan for such fishery, or any necessary amendment to such a plan, if such fishery requires conservation and management;
  - (B) the Secretary disapproves or partially disapproves any such plan or amendment, or disapproves a revised plan or amendment, and the Council involved fails to submit a revised or further revised plan or amendment **not later than 180 days after the disapproval<sup>80</sup>**; or
  - (C) the Secretary is given authority to prepare such plan or amendment under this section.

In preparing any such plan or amendment, the Secretary shall consult with the Secretary of State with respect to foreign fishing and with the Secretary of the department in which the Coast Guard is operating with respect to enforcement at sea. The Secretary shall also prepare such proposed regulations as he deems necessary or appropriate to carry out each plan or amendment prepared by him under this paragraph.

- (2) In preparing any plan or amendment under this subsection, the Secretary shall—
  - (A) conduct public hearings, at appropriate times and locations in the geographical areas concerned, so as to allow interested persons an opportunity to be heard in the preparation and amendment of the plan and any regulations implementing the plan; and
  - (B) consult with the Secretary of State with respect to foreign fishing and with the Secretary of the department in which the Coast Guard is operating with respect to enforcement at sea.
- (3) Notwithstanding paragraph (1) for a fishery under the authority of a Council, the Secretary may not include in any fishery management plan, or any amendment to any such plan, prepared by him, a provision establishing a limited access system, including any limited access privilege program unless such system is first approved by a majority of the voting members, present and voting, of each appropriate Council.
- (4) Whenever the Secretary prepares a fishery management plan, or plan amendment under this section, the Secretary shall immediately—
  - (A) for a plan or amendment for a fishery under the authority of a Council, submit such plan or amendment to the appropriate Council for consideration and comment; and
  - (B) publish in the Federal Register a notice stating that the plan or amendment is available and that written information, views, or comments of interested persons on the plan or amendment may be submitted to the Secretary during the 60-day period beginning on the date the notice is published.
- (5) Whenever a plan or amendment is submitted under paragraph (4)(A), the appropriate Council must



submit its comments and recommendations, if any, regarding the plan or amendment to the Secretary before the close of the 60-day period referred to in paragraph (4)(B). After the close of such 60-day period, the Secretary, after taking into account any such comments and recommendations, as well as any views, information, or comments submitted under paragraph (4)(B), may adopt such plan or amendment.

- (6) The Secretary may propose regulations in the Federal Register to implement any plan or amendment prepared by the Secretary. In the case of a plan or amendment to which paragraph (4)(A) applies, such regulations shall be submitted to the Council with such plan or amendment. The comment period on proposed regulations shall be 60 days, except that the Secretary may shorten the comment period on minor revisions to existing regulations.
- (7) The Secretary shall promulgate final regulations within 30 days after the end of the comment period under paragraph (6). The Secretary must publish in the Federal Register an explanation of any substantive differences between the proposed and final rules. All final regulations must be consistent with the fishery management plan, with the fishery ecosystem plan, with the national standards and other provisions of this Act, and with any other applicable law.

(d) ESTABLISHMENT OF FEES.—

- (1) The Secretary shall by regulation establish the level of any fees which are authorized to be charged pursuant to section 303(b)(1). The Secretary may enter into a cooperative agreement with the States concerned under which the States administer the permit system and the agreement may provide that all or part of the fees collected under the system shall accrue to the States. The level of fees charged under this subsection shall not exceed the administrative costs incurred in issuing the permits.
- (2)
  - (A) Notwithstanding paragraph (1), the Secretary is authorized and shall collect a fee to recover the actual costs directly related to the management, data collection, and enforcement of any—
    - (i) limited access privilege program; and
    - (ii) community development quota program that allocates a percentage of the total allowable catch of a fishery to such program.
  - (B) Such fee shall not exceed 3 percent of the ex-vessel value of fish harvested under any such program, and shall be collected at either the time of the landing, filing of a landing report, or sale of such fish during a fishing season or in the last quarter of the calendar year in which the fish is harvested.
  - (C)
    - (i) Fees collected under this paragraph shall be in addition to any other fees charged under this Act and shall be deposited in the Limited Access System Administration Fund established under section 305(h)(5)(B).
    - (ii) Upon application by a State, the Secretary shall transfer to such State up to 33 percent of any fee collected pursuant to subparagraph (A) under a community development quota program and deposited in the Limited Access System Administration Fund in order to reimburse such State for actual costs directly incurred in the management and enforcement of such program.

(e) REBUILDING ~~OVERFISHED DEPLETED~~ FISHERIES.—

- (1) The Secretary shall report annually to the Congress and the Councils on the status of fisheries within each Council's geographical area of authority. In this report, the Secretary shall do the following:
  - (A) and identify those fisheries that are ~~overfished~~ subject to overfishing, are depleted, or are approaching a condition of being ~~overfished depleted~~. For those fisheries managed under a

fishery management plan or international agreement, the status shall be determined using the criteria for overfishing and depleted status specified in such plan or agreement. For stocks that lack criteria as required under Sec 303(a)(10), the Secretary shall determine whether the stock is depleted or subject to overfishing using the best available scientific information. A fishery shall be classified as approaching a condition of being ~~overfished~~ depleted if, based on trends in fishing effort, fishery resource size, and other appropriate factors, the Secretary estimates that the fishery will become ~~overfished~~ depleted within two years. The report shall distinguish between fisheries that are depleted (or approaching that condition) as a result of fishing and fisheries that are depleted (or approaching that condition) as a result of factors other than fishing. The report shall state, for each fishery identified as depleted or approaching that condition, whether that fishery is the target of directed fishing<sup>81</sup>.

- (B) Identify those stocks that are in a rebuilding plan or in need of a rebuilding plan (as specified by this section), including specifying the number of years the stock has been in a rebuilding plan, the length in years of the stock's current rebuilding plan, the number of rebuilding plans that have been implemented for the stock, and whether a lack of adequate progress toward ending overfishing and rebuilding has been found for the stock.
- (2) If the Secretary determines at any time that a fishery is ~~overfished~~ depleted or approaching a depleted status, the Secretary shall immediately notify the appropriate Council and request that action be taken—
- (A) for stocks that are depleted, to end overfishing immediately in the fishery and to implement conservation and management measures to rebuild affected stocks of fish; or
  - (B) for stocks that are approaching a depleted condition, to end overfishing in the fishery immediately and prevent the stock from reaching a depleted condition.

The Secretary shall publish each notice under this paragraph in the Federal Register.<sup>82</sup>

- (3) Within 2 years after ~~an~~ a new identification under paragraph (1)(A) or a notification under paragraphs (2) ~~or (7)~~, the appropriate Council (or the Secretary, for fisheries under section 302(a)(3)) shall prepare and implement a fishery management plan, plan amendment, or proposed regulations for the fishery to which the identification or notice applies—
- (A) for stocks that are depleted, ~~to~~ end overfishing immediately in the fishery and to rebuild affected stocks of fish, or
  - (B) for stocks that are approaching a depleted condition, to end ~~prevent~~ overfishing immediately from occurring in the fishery whenever such fishery is identified as approaching an ~~overfished~~ and prevent the stock from reaching a depleted condition.<sup>83</sup>
- (4) For a fishery that is ~~overfished~~ or otherwise depleted, any fishery management plan, amendment, or proposed regulations prepared pursuant to paragraph (3) or paragraph (5) for such fishery shall—
- (A) specify a time period for rebuilding the fishery that shall—
    - (i) be as short as ~~possible~~ practicable<sup>84</sup>, taking into account the status and biology of any ~~overfished~~ or otherwise depleted stocks of fish, the needs of fishing communities, recommendations by international organizations in which the United States participates, and the interaction of the ~~overfished~~ or otherwise depleted stock of fish within the marine ecosystem; and

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81 HR 59 p 5-6

82 Huffman Dec 2020 p 170-171

83 Huffman Dec 2020 p 172

84 HR 59 p 33

- (ii) not exceed the time the stock of fish would be rebuilt without fishing occurring plus one mean generation, 10 years, ~~except in cases where the biology of the stock of fish, other environmental conditions, or unless~~ management measures under an international agreement in which the United States participates dictate otherwise;
- (B) take into account environmental condition including predator/prey relationships;<sup>85</sup>
- (C) [previously B] allocate both overfishing restrictions and recovery benefits fairly and equitably among sectors of the fishery; ~~and~~
- (D) [previously C] for fisheries managed under an international agreement, reflect traditional participation in the fishery, relative to other nations, by fishermen of the United States; ~~and~~
- (E) [previously D] contain objective and measurable criteria for evaluating rebuilding progress.<sup>86</sup>
- (F) [HR 59's E] specify a schedule for reviewing the rebuilding targets, evaluating environmental impacts on rebuilding progress, and evaluating progress being made toward reaching rebuilding targets<sup>87</sup>

HR 59 version:

- (iii) not exceed the time the stock would be rebuilt without fishing occurring plus one mean generation, except in a case in which--
  - (I) ~~10 years, except in cases where~~ the biology of the stock of fish, other environmental conditions, or management measures under an international agreement in which the United States participates dictate otherwise;
  - (II) the Secretary determines that the cause of the stock being depleted is outside the jurisdiction of the Council or the rebuilding program cannot be effective only by limiting fishing activities;
  - (III) the Secretary determines that one or more components of a mixed-stock fishery is depleted but cannot be rebuilt within that timeframe without significant economic harm to the fishery, or cannot be rebuilt without causing another component of the mixed-stock fishery to approach a depleted status;
  - (IV) the Secretary determines that recruitment, distribution, or life history of, or fishing activities for, the stock are affected by informal transboundary agreements under which management activities outside the exclusive economic zone by another country may hinder conservation and management efforts by United States fishermen; and
  - (V) the Secretary determines that the stock has been affected by unusual events that make rebuilding within the specified time period improbable without significant economic harm to fishing communities;<sup>88</sup>
- (G) allocate both overfishing restrictions and recovery benefits fairly and equitably among sectors of the fishery; ~~and~~
- (H) for fisheries managed under an international agreement, reflect traditional participation in the fishery, relative to other nations, by fishermen of the United States; ~~and~~

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85 HR 59 p 35

86 Huffman Dec 2020 p 172-173

87 HR 59 p 35

88 HR 59 p 33+

(I) contain objective and measurable criteria for evaluating rebuilding progress.<sup>89</sup>

- (5) If, ~~within~~ during the 2-year period beginning on the date of identification or notification, ~~that a fishery is overfished~~, the Council does not submit to the Secretary a fishery management plan, plan amendment, or proposed regulations required by paragraph (3)(A), the Secretary shall prepare under subsection (c) not later than 6 months after the end of such 2-year period, a fishery management plan or plan amendment and any accompanying regulations to, for stocks that are depleted, stop end overfishing immediately and rebuild affected stocks of fish, or, for stocks that are approaching an depleted condition, to end overfishing immediately and prevent the stock from reaching an depleted condition. ~~within 9 months under subsection (c).~~<sup>90</sup>
- (6) During the development of a fishery management plan, a plan amendment, or proposed regulations required by this subsection, the Council may request the Secretary to implement interim measures to reduce overfishing under section 305(c) until such measures can be replaced by such plan, amendment, or regulations. Such measures, if otherwise in compliance with the provisions of this Act, may be implemented even though they are not sufficient by themselves to stop overfishing of a fishery.
- (7)
- (A) The Secretary shall review any fishery management plan, plan amendment, or regulations required by this subsection at routine intervals that may not exceed two years. ~~If the Secretary shall find as a result of the review that such plan, amendment, or regulations have not resulted in a lack of adequate progress toward ending overfishing and rebuilding an affected fish stock if s, the Secretary shall—~~
- (i) the status of the stock is not improving sufficiently such that it becomes unlikely that the stock will be rebuilt within the rebuilding time period;
  - (ii) the applicable fishing mortality rate or annual catch limits are exceeded, and the causes and rebuilding consequences of such exceedances have not been corrected;
  - (iii) the rebuilding expectations are fundamentally changed due to new scientific information about the stock, and the new information indicates that the current rebuilding plan is inadequate to address the stock's rebuilding needs; or
  - (iv) for other reasons, as appropriate.
- (B) If, as a result of the review, the Secretary finds under clause (i), (ii), or (iv) of paragraph (7)(A) that such plan, amendment, or regulations have not resulted in adequate progress toward ending overfishing and rebuilding affected fish stocks, the Secretary shall—
- (i) in the case of a fishery to which section 302(a)(3) applies, immediately make revisions necessary to achieve adequate progress; or
  - (ii) for all other fisheries, immediately notify the appropriate Council, which must make revisions necessary to achieve adequate progress. If the Council fails to take such action within 9 months of notification, the Secretary shall, within 15 months of notification, make such revisions as are needed to ensure adequate progress. ~~Such notification shall recommend further conservation and management measures which the Council should consider under paragraph to achieve adequate progress.~~

The time period for rebuilding the stock, set under paragraph (4), may not be changed.<sup>91</sup>

89 Huffman Dec 2020 p 172-173

90 Huffman Dec 2020 p 173 errors within Huffman text

91 Huffman Dec 2020 p 173-175

(C) If, as a result of the review, the Secretary finds under paragraph (7)(A)(iii) that such plan, amendment, or regulations have not resulted in adequate progress toward ending overfishing and rebuilding affected fish stocks, the Secretary shall—

- (i) in the case of a fishery to which section 302(a)(3) applies, prepare a new rebuilding plan pursuant to paragraphs (3) through (6) of this subsection; or
- (ii) for all other fisheries, immediately notify the appropriate Council, which shall prepare a new rebuilding plan pursuant to paragraphs (3) through (6) of this subsection.<sup>92</sup>

(8) If a stock managed under a plan, amendment, or regulations pursuant to this subsection exceeds the time period for rebuilding but has not rebuilt, the Council (or Secretary in the case of a stock to which section 302(a)(3) applies) shall prepare a new rebuilding plan pursuant to paragraphs (3) through (6) of this subsection, except that such plan shall have no less than a 75 percent chance, as calculated by the relevant scientific and statistical committee pursuant, of rebuilding the fishery by the end of the new time period set under paragraph (4).<sup>93</sup>

(8) A fishery management plan, plan amendment, or proposed regulations may use alternative rebuilding strategies, including harvest control rules and fishing mortality-rate targets to the extent they are in compliance with the requirements of this Act.

(9) A Council may terminate the application of paragraph (3) to a fishery if the Council's scientific and statistical committee determines and the Secretary concurs that the original determination that the fishery was depleted was erroneous, either—

- (A) within the 2-year period beginning on the effective date a fishery management plan, plan amendment, or proposed regulation for a fishery under this subsection takes effect; or
- (B) within 90 days after the completion of the next stock assessment after such determination.<sup>94</sup>

(f) FISHERIES UNDER AUTHORITY OF MORE THAN ONE COUNCIL.—

(1) DETERMINATION OF CROSS-JURISDICTIONAL FISHERY.—If any fishery extends beyond the geographic area of authority of any one Council at the request of an affected Council or when determined necessary by the Secretary, the Secretary shall determine whether a substantial portion of a fishery is located in the geographical area of authority of more than one Council.

(2) DESIGNATION OF COUNCIL TO PREPARE PLAN.—If the Secretary determines under subparagraph (A) that a substantial portion of a fishery is located in the geographical area of authority of more than one Council, the Secretary shall—

- (A) not later than 6 months after the date on which the request is made under subparagraph (A), notify the Councils concerned; and
- (B) require, not later than 1 year after the date on which the notification is made under clause (i), that each of the Councils concerned, by a majority of the voting members present and voting—
  - (i) designate one of the Councils concerned to prepare the fishery management plan for such fishery and any amendment to such plan, if required under this Act; or
  - (ii) agree to jointly prepare the fishery management plan for such fishery and any amendment to such plan, if required under this Act.

(3) SECRETARIAL DESIGNATION.—If the Councils concerned are unable to meet the require-

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92 Huffman Dec 2020 p 175-176

93 Huffman Dec 2020 p 176

94 HR 59 p 35



ments of paragraph (2)(B) within the relevant time period, the Secretary shall—

- (A) designate one of the Councils concerned to prepare the fishery management plan and any amendment to such plan, if required under this Act; or
  - (B) require that such plan and any such amendment, if required under this Act, be prepared jointly by the Councils concerned.
- (4) **DEADLINE FOR SUBMITTAL OF JOINT PLAN.** —Not later than 2 years after the date on which the Councils concerned make a decision pursuant to paragraph (2)(B)(ii), or the date on which the Secretary makes a decision pursuant to paragraph (3)(B), and at such other times as required under this Act, the Council or Councils required under subparagraph (B)(ii) or (C) (as applicable) to prepare the fishery management plan or any such plan amendment, if required under this Act, shall prepare and submit such plan or amendment (with implementing regulations as needed) in accordance with this Act.
- (5) **TERMINATION OF CROSS-JURISDICTIONAL AUTHORITY** —
- (A) **REQUEST OF COUNCIL.**—At the request of a Council in accordance with the procedures established under paragraph (1), the Secretary shall determine whether a fishery described in subparagraph (B) no longer has a substantial portion located in the geographical area of authority of more than one Council.
  - (B) **TERMINATION.**—If the Secretary determines under subparagraph (A) that a fishery no longer has a substantial portion located in the geographic area of authority of more than one Council—
    - (i) the Secretary shall determine which Council that has predominant geographical authority over the fishery; and
    - (ii) not later than 2 years after the date on which the determination under subclause (I) is made, and at such other times as required under this Act, the Council determined under such subclause shall directly and individually adopt any previously existing joint or shared fishery management plan for the fishery, and shall prepare and submit any plan amendments necessary for transitioning to single-Council management as well as for any other purposes, in accordance with the provisions of this Act.
- (6) **ESTABLISHMENT OF CRITERIA.**—The Secretary shall, by regulation, identify criteria for determining under paragraphs (1) and (5) whether a substantial portion of a fishery is located in the geographical area of authority of more than one Council.
- (7) **ESTABLISHMENT OF BOUNDARIES.**—The Secretary shall establish the boundaries between the geographical areas of authority of adjacent Councils.
- (8) **REQUIREMENT FOR MAJORITY OF VOTING MEMBERS.**—No jointly prepared plan or amendment required to be prepared under this subsection may be submitted to the Secretary unless such plan or amendment is approved by a majority of the voting members, present and voting, of each Council concerned.
- (9) **HIGHLY MIGRATORY SPECIES IN CERTAIN FISHERIES.**—This subsection shall not apply with respect to any fishery to which section 302(a)(3) applies.
- (1) ~~Except as provided in paragraph (3)18, if any fishery extends beyond the geographical area of authority of any one Council, the Secretary may—~~
- ~~(A) designate which Council shall prepare the fishery management plan for such fishery and any amendment to such plan; or~~
  - ~~(B) may require that the plan and amendment be prepared jointly by the Councils concerned.~~

—No jointly prepared plan or amendment may be submitted to the Secretary unless it is approved by a majority of the voting members, present and voting, of each Council concerned.

- (2) ~~The Secretary shall establish the boundaries between the geographical areas of authority of adja-~~

*See related section on Shifting Stocks Task Force in appendices*

(g) ATLANTIC HIGHLY MIGRATORY SPECIES.—

- (1) PREPARATION AND IMPLEMENTATION OF PLAN OR PLAN AMENDMENT.—The Secretary shall prepare a fishery management plan or plan amendment under subsection (c) with respect to any highly migratory species fishery to which section 302(a)(3) applies. In preparing and implementing any such plan or amendment, the Secretary shall—
  - (A) consult with and consider the comments and views of affected Councils, commissioners and advisory groups appointed under Acts implementing relevant international fishery agreements pertaining to highly migratory species, and the advisory panel established under section 302(g);
  - (B) establish a scientific and statistical committee and an advisory panel under section 302(g) for each fishery management plan to be prepared under this paragraph, and ensure that annual catch limits do not exceed the fishing level recommendations of the scientific and statistical committee;<sup>95</sup>
  - (C) evaluate the likely effects, if any, of conservation and management measures on participants in the affected fisheries and minimize, to the extent practicable, any disadvantage to United States fisher<sup>96</sup>men in relation to foreign competitors;
  - (D) with respect to a highly migratory species for which the United States is authorized to harvest an allocation, quota, or at a fishing mortality level under a relevant international fishery agreement, provide fishing vessels of the United States with a reasonable opportunity to harvest such allocation, quota, or at such fishing mortality level;
  - (E) review, on a continuing basis (and promptly whenever a recommendation pertaining to fishing for highly migratory species has been made under a relevant international fishery agreement), and revise as appropriate, the conservation and management measures included in the plan;
  - (F) diligently pursue, through international entities (such as the International Commission for the Conservation of Atlantic Tunas), comparable international fishery management measures with respect to fishing for highly migratory species; and
  - (G) ensure that conservation and management measures under this subsection--
    - (i) promote international conservation of the affected fishery;
    - (ii) take into consideration traditional fishing patterns of fishing vessels of the United States and the operating requirements of the fisheries;
    - (iii) are fair and equitable in allocating fishing privileges among United States fishermen and do not have economic allocation as the sole purpose; and
    - (iv) promote, to the extent practicable, implementation of scientific research programs that include the tagging and release of Atlantic highly migratory species.
- (2) CERTAIN FISH EXCLUDED FROM “BYCATCH” DEFINITION.— Notwithstanding section 3(2), fish harvested in a commercial fishery managed by the Secretary under this subsection or the Atlantic Tunas Convention Act of 1975 (16 U.S.C. 971d), or highly migratory species harvested in a commercial fishery managed by a Council under this Act or the Western and Central Pacific

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95 Huffman Dec 2020 p 166

96 Huffman Dec. 2020 p 14-18

Fisheries Convention Implementation Act, that are not regulatory discards and that are tagged and released alive under a scientific tagging and release program established by the Secretary shall not be considered bycatch for purposes of this Act.

- (h) **REPEAL OR REVOCATION OF A FISHERY MANAGEMENT PLAN.**—The Secretary may repeal or revoke a fishery management plan for a fishery under the authority of a Council only if the Council approves the repeal or revocation by a three-quarters majority of the voting members of the Council.
- (i) **ENVIRONMENTAL REVIEW PROCESS.**—
- (1) **PROCEDURES.**—The Secretary shall, in consultation with the Councils and the Council on Environmental Quality, revise and update agency procedures for compliance with the National Environmental Policy Act (42 U.S.C. 4231 et seq.). The procedures shall—
    - (A) conform to the time lines for review and approval of fishery management plans and plan amendments under this section; and
    - (B) integrate applicable environmental analytical procedures, including the time frames for public input, with the procedure for the preparation and dissemination of fishery management plans, plan amendments, and other actions taken or approved pursuant to this Act in order to provide for timely, clear and concise analysis that is useful to decision makers and the public, reduce extraneous paperwork, and effectively involve the public.
  - (2) **USAGE.**—The updated agency procedures promulgated in accordance with this section used by the Councils or the Secretary shall be the sole environmental impact assessment procedure for fishery management plans, amendments, regulations, or other actions taken or approved pursuant to this Act.
  - (3) **SCHEDULE FOR PROMULGATION OF FINAL PROCEDURES.**—The Secretary shall—
    - (A) propose revised procedures within 6 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006;
    - (B) provide 90 days for public review and comments; and
    - (C) promulgate final procedures no later than 12 months after the date of enactment of that Act.
  - (4) **PUBLIC PARTICIPATION.**—The Secretary is authorized and directed, in cooperation with the Council on Environmental Quality and the Councils, to involve the affected public in the development of revised procedures, including workshops or other appropriate means of public involvement.
- (j) [Huffman and Young redesignate this as (j) instead of (i)] **INTERNATIONAL OVERFISHING.**—The provisions of this subsection shall apply in lieu of subsection (e) to a fishery that the Secretary determines is overfished or otherwise depleted or approaching a condition of being overfished or otherwise depleted due to excessive international fishing pressure, and for which there are no management measures to end overfishing under an international agreement to which the United States is a party. For such fisheries—
- (1) the Secretary, in cooperation with the Secretary of State, shall<sup>97</sup> immediately take appropriate action at the international level to end the overfishing; and
  - (2) within 1 year after the Secretary's determination, the appropriate Council, or Secretary, for fisheries under section 302(a)(3) shall—
    - (A) develop recommendations for domestic regulations to address the relative impact of fishing vessels of the United States on the stock and, if developed by a Council, the Council shall submit such recommendations to the Secretary; and



- (B) develop and submit recommendations to the Secretary of State, and to the Congress, for international actions that will end overfishing in the fishery and rebuild the affected stocks, taking into account the relative impact of vessels of other nations and vessels of the United States on the relevant stock.
- (k) **STOCK SURVEYS AND ASSESSMENTS.**—Not later than 2 years after the date that the Secretary receives notice from a Council under section 302(m), the Secretary shall complete a peer-reviewed stock survey and stock assessment of the applicable stock of fish and transmit the results of the survey and assessment to the Council<sup>98</sup>.
- (k) **STANDARDIZED BYCATCH REPORTING PROGRAM.**—
  - (1) **ESTABLISHMENT.**—Not later than 2 years after the date of enactment of the Act, the Secretary shall establish a national standardized reporting program (referred to in this subsection as ‘the program’) to assess the amount and type of bycatch occurring in each fishery and across fisheries, determine the contribution of bycatch to the total fishing-related mortality of each fishery, and evaluate the effects of bycatch on relevant fisheries and the ecosystem.
  - (2) **METHODOLOGY AND STANDARDS.**—The Secretary shall, acting through the program—
    - (A) identify appropriate methodologies and standards for collecting and producing statistically accurate and precise information regarding bycatch; and
    - (B) require consistent data reporting, collection, and assessment for all fisheries managed under fishery management plans.
  - (3) **MULTIPLE JURISDICTIONS.**—In a case in which a species is caught in areas under the jurisdiction of more than one Council or fishery management plan, the Secretary shall require consistent reporting mechanisms across jurisdictions to ensure that data can be aggregated and compared.
  - (4) **COORDINATION WITH STATES.**—The Secretary shall coordinate with State fishery managers to carry out paragraph (3).<sup>99</sup>
- (l) **FORAGE FISH MANAGEMENT GUIDELINES.**—
  - (1) **IN GENERAL.**—Not later than 18 months after the date of enactment of the Act, the Secretary shall establish by regulation guidelines to assist the Councils in implementing sections 302(h)(12), and 303(a)(16).
  - (2) **WORKSHOPS.**—In developing the guidelines under paragraph (1), the Secretary shall conduct workshops with Councils and other scientific, fisheries, and conservation interests.<sup>100</sup>

*(Did not include notes on interim management of HMS fisheries, comprehensive management for Atlantic pelagic longline fishery, American lobster fishery)*

## SEC. 305. OTHER REQUIREMENTS AND AUTHORITY

16 U.S.C. 1855

- (a) **GEAR EVALUATION AND DEVELOPMENT OF NEW FISHERIES** ~~NOTIFICATION OF ENTRY~~—
  - (1) Not later than 18 months after the date of enactment of the Sustainable Fisheries Act, the Secretary shall publish in the Federal Register, after notice and an opportunity for public comment, a list of all fisheries—

98 HR 59 p 14

99 Huffman Dec 2020 p 168-169

100 Huffman Dec 2020 p 186

- (A) under the authority of each Council and all fishing gear used in such fisheries, based on information submitted by the Councils under section 303(a); and
  - (B) to which section 302(a)(3) applies and all fishing gear used in such fisheries.
- (2) The Secretary shall include with such list guidelines for determining when fishing gear or a fishery is sufficiently different from those ~~already listed as to constitute a new fishery or gear type<sup>101</sup> listed as to require notification under paragraph (3)~~.
- (3) Not later than 18 months after the date of enactment of the \_\_\_\_\_ Act, and at least once every 5 years thereafter, each Council (or the Secretary for fisheries to which section 302(a)(3) applies) shall review the fisheries and gear on the list that are under its authority and submit to the Secretary proposed changes to such list in specific and narrow terms, including geographic range, to ensure that only active fisheries are included on the list. The Secretary shall review proposed changes pursuant to the guidelines established under paragraph (2) and publish a revised list, after notice and an opportunity for public comment, upon receiving proposed changes from a Council (or from the Secretary for fisheries to which section 302(a)(3) applies).
- (4) The Secretary may permit, pursuant to section 318(d), on a limited interim basis, fishing activity that is not included on the list, if—
- (A) the experimental fishing permit is designed and implemented so as to yield information necessary and currently lacking for the analysis required under paragraph (6);
  - (B) the Council collects, evaluates, and makes public the data generated by the experimental fishing activity at the end of each permit year, and based on such evaluation, renders a determination of whether the fishery or fishing gear should be continued, either in the form of a subsequent year of experimental fishing under this paragraph, or in the form of a proposal under paragraph (5) for a new fishery or fishing gear to be added to the list; and
  - (C) the data collected from, and the Council's evaluation of, the experimental fishing activity are included in any proposal under paragraph (5) for a new fishery or fishing gear that may result from the experimental fishing permit.
- (5) The Secretary may authorize a new fishery or fishing gear that is not included on the list, upon receiving a proposal for a new fishery or fishing gear from a Council, if—
- (A) the Secretary determines that a sufficient analysis supporting the proposal, as specified in paragraph (7), has been conducted by the Council;
  - (B) the Secretary determines that the new fishery or fishing gear, as specified in the proposal and the accompanying fishery management plan or amendment and regulations under subparagraph (C), is consistent with conservation and management requirements in this Act and other applicable laws; and
  - (C) “(C) the Council has prepared and submitted for Secretarial approval pursuant to section 304, concurrently with the proposal for a new fishery or fishing gear, a fishery management plan for the new fishery or fishing gear or an amendment to an existing fishery management plan, including proposed regulations to implement the plan or amendment, in accordance with section 303. If the new fishery or fishing gear will include one or more stocks of fish that also substantially exist in the geographical area of authority of another Council, the fishery management plan or amendment, and implementing regulations, shall be prepared pursuant to section 304(f).
- (6) The Secretary shall publish in the Federal Register, after notice and an opportunity for public comment, all authorizations for new fisheries or fishing gear, including revisions to the list of fisheries and gear as appropriate, and shall make public all supporting documentation and analysis.

The Secretary also shall publish in the Federal Register, after notice and an opportunity for public comment, all decisions to not authorize the development of a new fishery or fishing gear under this paragraph, including the reasons for the decision.

(7)

(A) A Council shall analyze, for purposes of paragraph (4)(A)—

- (i) the potential impacts of a new fishery or fishing gear on the proposed target stock or stocks of fish, as well as on other stocks of fish and species, and the marine ecosystem;
- (ii) the potential impacts of a new fishery or fishing gear on existing fisheries and fishing communities, both within the Council's jurisdiction and, if relevant, in neighboring jurisdictions;
- (iii) different potential management strategies for the new fishery or fishing gear, including identifying any significant differences across management strategies with respect to the potential impacts described in clauses (i) and (ii);
- (iv) whether the proposed target stock or stocks of fish occur in any neighboring jurisdictions, and if so, whether it or they are managed by those jurisdictions; and
- (v) whether the proposed fishing activity should be managed under an existing fishery management plan, or a new plan.

(B) The Secretary shall issue guidance for sufficient analysis of these topics, to be used in making determinations under paragraph (5)(A).

(8) No person or vessel may employ fishing gear or engage in a fishery not included on the list, except as provided in paragraph (4). A Council may request the Secretary to promulgate emergency regulations under subsection (c) to prohibit any persons or vessels from using an unlisted fishing gear or engaging in an unlisted fishery.

(9) ~~Effective 180 days after the publication of such list, no person or vessel may employ fishing gear or engage in a fishery not included on such list without giving 90 days advance written notice to the appropriate Council, or the Secretary with respect to a fishery to which section 302(a)(3) applies. A signed return receipt shall serve as adequate evidence of such notice and as the date upon which the 90-day period begins.~~

(10) ~~A Council may submit to the Secretary any proposed changes to such list or such guidelines the Council deems appropriate. The Secretary shall publish a revised list, after notice and an opportunity for public comment, upon receiving any such proposed changes from a Council.~~

(11) ~~A Council may request the Secretary to promulgate emergency regulations under subsection (c) to prohibit any persons or vessels from using an unlisted fishing gear or engaging in an unlisted fishery if the appropriate Council, or the Secretary for fisheries to which section 302(a)(3) applies, determines that such unlisted gear or unlisted fishery would compromise the effectiveness of conservation and management efforts under this Act.~~

(12) [9] Nothing in this subsection shall be construed to permit a person or vessel to engage in fishing or employ fishing gear when such fishing or gear is prohibited or restricted by regulation under a fishery management plan or plan amendment, or under other applicable law.

(b) FISH HABITAT.—

(1)

(A) The Secretary shall, within 6 months of the date of enactment of the Sustainable Fisheries Act, establish by regulation guidelines to assist the Councils in the description and identification of essential fish habitat in fishery management plans (including adverse impacts on such habitat) and in the consideration of actions to ensure the conservation and enhancement of such habitat. The Secretary shall set forth a schedule for the amendment of fishery man-

agement plans to include the identification of essential fish habitat and for the review and updating of such identifications based on new scientific evidence or other relevant information.

- (B) The Secretary, in consultation with participants in the fishery, shall provide each Council with recommendations and information regarding each fishery under that Council's authority to assist it in the identification of essential fish habitat, the adverse impacts on that habitat, and the actions that should be considered to ensure the conservation and enhancement of that habitat.
  - (C) The Secretary shall review programs administered by the Department of Commerce and ensure that any relevant programs further the conservation and enhancement of essential fish habitat.
  - (D) The Secretary shall coordinate with and provide information to other Federal agencies and such agencies shall take action<sup>102</sup> to further the conservation and enhancement of essential fish habitat.
- ~~(2) Each Federal agency shall consult with the Secretary with respect to any action authorized, funded, or undertaken, or proposed to be authorized, funded, or undertaken, by such agency that may adversely affect any essential fish habitat identified under this Act.~~
- ~~(3) Each Council—~~
- ~~(A) may comment on and make recommendations to the Secretary and any Federal or State agency concerning any activity authorized, funded, or undertaken, or proposed to be authorized, funded, or undertaken, by any Federal or State agency that, in the view of the Council, may affect the habitat, including essential fish habitat, of a fishery resource under its authority; and~~
  - ~~(B) shall comment on and make recommendations to the Secretary and any Federal or State agency concerning any such activity that, in the view of the Council, is likely to substantially affect the habitat, including essential fish habitat, of an anadromous fishery resource under its authority.~~
- ~~(4)~~
- ~~(A) If the Secretary receives information from a Council, or Federal or State agency or determines from other sources that an action authorized, funded, or undertaken, or proposed to be authorized, funded, or undertaken, by any State or Federal agency would adversely affect any essential fish habitat identified under this Act, the Secretary shall recommend to such agency measures that can be taken by such agency to conserve such habitat.~~
  - ~~(B) Within 30 days after receiving a recommendation under subparagraph (A), a Federal agency shall provide a detailed response in writing to any Council commenting under paragraph (3) and the Secretary regarding the matter. The response shall include a description of measures proposed by the agency for avoiding, mitigating, or offsetting the impact of the activity on such habitat. In the case of a response that is inconsistent with the recommendations of the Secretary, the Federal agency shall explain its reasons for not following the recommendations.~~
- (5) A Council may request the Secretary to promulgate emergency regulations under subsection (c) to prohibit any persons or vessels from using an unlisted fishing gear or engaging in an unlisted fishery if the appropriate Council, or the Secretary for fisheries to which section 302(a)(3) applies, determines that such unlisted gear or unlisted fishery would compromise the effectiveness of conservation and management efforts under this Act.

- (6) Nothing in this subsection shall be construed to permit a person or vessel to engage in fishing or employ fishing gear when such fishing or gear is prohibited or restricted by regulation under a fishery management plan or plan amendment, or under other applicable law.
- (7) CONSULTATIONS REGARDING FEDERAL AGENCY ACTION WITH ADVERSE EFFECTS ON ESSENTIAL FISH HABITAT.—<sup>103</sup>
- (A) REQUIREMENT TO AVOID OR MITIGATE ADVERSE EFFECTS.—
- (i) ESSENTIAL FISH HABITAT.—With respect to any Federal agency action that may have an adverse effect on essential fish habitat, each Federal agency shall, in consultation with the Secretary, ensure that any action authorized, funded, or undertaken by such agency avoids the adverse effect of such action on essential fish habitat or, to the extent that the adverse effect cannot be avoided, the agency shall minimize and mitigate the adverse effect.
- (ii) HABITAT AREA OF PARTICULAR CONCERN.—No Federal agency may authorize, fund, or undertake an action if such agency determines, in consultation with the Secretary, that such action would have an adverse effect on a habitat area of particular concern.
- (B) CONSIDERATIONS.—In consulting with a Federal agency under subparagraph (A) for projects seeking to restore and improve the long-term resilience of habitat, particularly in estuarine environments heavily impacted by sea level rise and other climate change factors, the Secretary shall account for the consequences of not pursuing such restoration and habitat resilience projects and the long-term positive impacts on fish populations of such activities.
- (C) REGULATIONS.—The Secretary shall establish regulations for the consultation process required by subparagraph (A), including to ensure that recommendations made by the Secretary pursuant to such subparagraph would result in the avoidance, if possible, of adverse effects on essential fish habitat and, if avoidance is not possible, the minimization and mitigation of any such adverse effects.
- (8) (Huffman's 3) INFORMATION TO COUNCIL.—The Secretary shall inform each affected Council of any consultation carried out under paragraph (2), including information on the proposed action and any potential adverse effects, and each affected Council—
- (A) may comment on and make recommendations to the Secretary and any Federal or State agency concerning the underlying action if, in the view of the Council, such action may affect the habitat of a fishery resource under the authority of such Council; and
- (B) shall comment on and make recommendations to the Secretary and any Federal or State agency concerning the underlying action if, in the view of the Council, such action is likely to adversely affect the habitat of an anadromous fishery resource under the authority of such Council.
- (9) (4) INFORMATION FROM OTHER SOURCES.—
- (A) RECEIPT OF INFORMATION.—If the Secretary receives information from any source and determines that an action taken, funded, or authorized or proposed to be taken, funded, or authorized by a State or Federal agency may have an adverse effect on an essential fish habitat identified under this Act, the Secretary shall recommend to such agency measures that avoid such adverse effects and to the extent the adverse effects cannot be avoided, minimize and mitigate such adverse effects.
- (B) REQUIRED RESPONSE.—Not later than 30 days after receiving a recommendation under subparagraph (A), a Federal, State, or local agency shall provide a detailed response in writ-



ing to any Council comment under paragraph (3) and the Secretary regarding the matter. The response shall include a description of measures proposed by the agency for avoiding the adverse effects, or to the extent the adverse effects cannot be avoided, mitigating the adverse effects of the action on such essential fish habitat. In the case of a response that is inconsistent with the recommendations of the Secretary, the Federal agency shall explain how the alternative measures proposed will avoid the adverse effects of such action on essential fish habitat or, to the extent that adverse effects cannot be avoided, minimize and mitigate the adverse effects.

(C) PUBLICATION.—The Secretary shall make available to the public—

- (i) any recommendation made under subparagraph (A) on the date on which such recommendation is made; and
- (ii) any response made by an agency under subparagraph (B) on the date on which such response is received.<sup>104</sup>

(c) EMERGENCY ACTIONS AND INTERIM MEASURES.—

- (1) If the Secretary finds that an emergency or overfishing exists or that interim measures are needed to reduce overfishing for any fishery, he may promulgate emergency regulations or interim measures necessary to address the emergency or overfishing, without regard to whether a fishery management plan exists for such fishery.
- (2) If a Council finds that an emergency or overfishing exists or that interim measures are needed to reduce overfishing for any fishery within its jurisdiction, whether or not a fishery management plan exists for such fishery—
  - (A) the Secretary shall promulgate emergency regulations or interim measures under paragraph (1) to address the emergency or overfishing if the Council, by unanimous vote of the members who are voting members, requests the taking of such actions; and
  - (B) the Secretary may promulgate emergency regulations or interim measures under paragraph (1) to address the emergency or overfishing if the Council, by less than a unanimous vote, requests the taking of such action.
- (3) Any emergency regulation or interim measure which changes any existing fishery management plan or amendment shall be treated as an amendment to such plan for the period in which such regulation is in effect. Any emergency regulation or interim measure promulgated under this subsection—
  - (A) shall be published in the Federal Register together with the reasons therefor;
  - (B) shall, except as provided in subparagraph (C), remain in effect for not more than 1 year after the date of publication, and may be extended by publication in the Federal Register for one additional period of not more than 1 year, if ~~180 days after the date of publication, and may be extended by publication in the Federal Register for one additional period of not more than 180 days, provided~~<sup>105</sup>—the public has had an opportunity to comment on the emergency regulation or interim measure, and, in the case of a Council recommendation for emergency regulations or interim measures, the Council is actively preparing a fishery management plan, plan amendment, or proposed regulations to address the emergency or overfishing on a permanent basis;
  - (C) that responds to a public health emergency or an oil spill may remain in effect until the circumstances that created the emergency no longer exist, Provided, That the public has an opportunity to comment after the regulation is published, and, in the case of a public health

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emergency, the Secretary of Health and Human Services concurs with the Secretary's action; and

- (D) may be terminated by the Secretary at an earlier date by publication in the Federal Register of a notice of termination, except for emergency regulations or interim measures promulgated under paragraph (2) in which case such early termination may be made only upon the agreement of the Secretary and the Council concerned.

(d) **RESPONSIBILITY OF THE SECRETARY.**—The Secretary shall have general responsibility to carry out any fishery management plan or amendment approved or prepared by him, in accordance with the provisions of this Act. The Secretary may promulgate such regulations, in accordance with section 553 of title 5, United States Code, as may be necessary to discharge such responsibility or to carry out any other provision of this Act.

(e) **EFFECT OF CERTAIN LAWS ON CERTAIN TIME REQUIREMENTS.**—

- (1) The Paperwork Reduction Act of 1980 (44 U.S.C. 3501 et seq.), the Regulatory Flexibility Act (5 U.S.C. 601 et seq.), and Executive Order Numbered 12866, dated September 30, 1993, shall be complied with within the time limitations specified in subsections (a), (b), and (c) of section 304 as they apply to the functions of the Secretary under such provisions.

(f) **JUDICIAL REVIEW.**—

- (1) Regulations promulgated by the Secretary under this Act and actions described in paragraph (2) shall be subject to judicial review to the extent authorized by, and in accordance with, chapter 7 of title 5, United States Code, if a petition for such review is filed within ~~30~~ 60<sup>106</sup> days after the date on which the regulations are promulgated or the action is published in the Federal Register, as applicable; except that—
  - (A) section 705 of such title is not applicable, and
  - (B) the appropriate court shall only set aside any such regulation or action on a ground specified in section 706(2)(A), (B), (C), or (D) of such title.
- (2) The actions referred to in paragraph (1) are actions that are taken by the Secretary under regulations which implement a fishery management plan, including but not limited to actions that establish the date of closure of a fishery to commercial or recreational fishing.
- (3)
  - (A) Notwithstanding any other provision of law, the Secretary shall file a response to any petition filed in accordance with paragraph (1), not later than 45 days after the date the Secretary is served with that petition, except that the appropriate court may extend the period for filing such a response upon a showing by the Secretary of good cause for that extension.
  - (B) A response of the Secretary under this paragraph shall include a copy of the administrative record for the regulations that are the subject of the petition.
- (4) Upon a motion by the person who files a petition under this subsection, the appropriate court shall assign the matter for hearing at the earliest possible date and shall expedite the matter in every possible way.

(g) **NEGOTIATED CONSERVATION AND MANAGEMENT MEASURES.**—

- (1)
  - (A) In accordance with regulations promulgated by the Secretary pursuant to this paragraph, a Council may establish a fishery negotiation panel to assist in the development of specific



conservation and management measures for a fishery under its authority. The Secretary may establish a fishery negotiation panel to assist in the development of specific conservation and management measures required for a fishery under section 304(e)(5), for a fishery for which the Secretary has authority under section 304(g), or for any other fishery with the approval of the appropriate Council.

- (B) No later than 180 days after the date of enactment of the Sustainable Fisheries Act, the Secretary shall promulgate regulations establishing procedures, developed in cooperation with the Administrative Conference of the United States, for the establishment and operation of fishery negotiation panels. Such procedures shall be comparable to the procedures for negotiated rulemaking established by subchapter III of chapter 5 of Title 5, United States Code.
- (2) If a negotiation panel submits a report, such report shall specify all the areas where consensus was reached by the panel, including, if appropriate, proposed conservation and management measures, as well as any other information submitted by members of the negotiation panel. Upon receipt, the Secretary shall publish such report in the Federal Register for public comment.
- (3) Nothing in this subsection shall be construed to require either a Council or the Secretary, whichever is appropriate, to use all or any portion of a report from a negotiation panel established under this subsection in the development of specific conservation and management measures for the fishery for which the panel was established.

(h) CENTRAL REGISTRY SYSTEM FOR LIMITED ACCESS SYSTEM PERMITS.—

- (1) Within 6 months after the date of enactment of the Sustainable Fisheries Act, the Secretary shall establish an exclusive central registry system (which may be administered on a regional basis) for limited access system permits established under section 303(b)(6) or other Federal law, including limited access privileges, which shall provide for the registration of title to, and interests in, such permits, as well as for procedures for changes in the registration of title to such permits upon the occurrence of involuntary transfers, judicial or nonjudicial foreclosure of interests, enforcement of judgments thereon, and related matters deemed appropriate by the Secretary. Such registry system shall—
  - (A) provide a mechanism for filing notice of a nonjudicial foreclosure or enforcement of a judgment by which the holder of a senior security interest acquires or conveys ownership of a permit, and in the event of a nonjudicial foreclosure, by which the interests of the holders of junior security interests are released when the permit is transferred;
  - (B) provide for public access to the information filed under such system, notwithstanding section 402(b); and
  - (C) provide such notice and other requirements of applicable law that the Secretary deems necessary for an effective registry system.
- (2) The Secretary shall promulgate such regulations as may be necessary to carry out this subsection, after consulting with the Councils and providing an opportunity for public comment. The Secretary is authorized to contract with non-Federal entities to administer the central registry system.
- (3) To be effective and perfected against any person except the transferor, its heirs and devisees, and persons having actual notice thereof, all security interests, and all sales and other transfers of permits described in paragraph (1), shall be registered in compliance with the regulations promulgated under paragraph (2). Such registration shall constitute the exclusive means of perfection of title to, and security interests in, such permits, except for Federal tax liens thereon, which shall be perfected exclusively in accordance with the Internal Revenue Code of 1986 (26 U.S.C. 1 et seq.). The Secretary shall notify both the buyer and seller of a permit if a lien has been filed by the Secretary of the Treasury against the permit before collecting any transfer fee under paragraph (5) of this subsection.
- (4) The priority of security interests shall be determined in order of filing, the first filed having the

highest priority. A validly-filed security interest shall remain valid and perfected notwithstanding a change in residence or place of business of the owner of record. For the purposes of this subsection, “security interest” shall include security interests, assignments, liens and other encumbrances of whatever kind.

(5)

- (A) Notwithstanding section 304(d)(1), the Secretary shall collect a reasonable fee of not more than one-half of one percent of the value of a limited access system permit upon registration of the title to such permit with the central registry system and upon the transfer of such registered title. Any such fee collected shall be deposited in the Limited Access System Administration Fund established under subparagraph (B).
- (B) There is established in the Treasury a Limited Access System Administration Fund. The Fund shall be available, without appropriation or fiscal year limitation, only to the Secretary for the purposes of—
  - (i) administering the central registry system; and
  - (ii) administering and implementing this Act in the fishery in which the fees were collected. Sums in the Fund that are not currently needed for these purposes shall be kept on deposit or invested in obligations of, or guaranteed by, the United States.

(i) ALASKA AND WESTERN PACIFIC COMMUNITY DEVELOPMENT PROGRAMS.—

(1) WESTERN ALASKA COMMUNITY DEVELOPMENT QUOTA PROGRAM.—

(A) IN GENERAL.—There is established the western Alaska community development quota program in order—

- (i) to provide eligible western Alaska villages with the opportunity to participate and invest in fisheries in the Bering Sea and Aleutian Islands Management Area;
- (ii) to support economic development in western Alaska;
- (iii) to alleviate poverty and provide economic and social benefits for residents of western Alaska; and
- (iv) to achieve sustainable and diversified local economies in western Alaska.

(B) PROGRAM ALLOCATION.—

- (i) IN GENERAL.—Except as provided in clause (ii), the annual percentage of the total allowable catch, guideline harvest level, or other annual catch limit allocated to the program in each directed fishery of the Bering Sea and Aleutian Islands shall be the percentage approved by the Secretary, or established by Federal law, as of March 1, 2006, for the program. The percentage for each fishery shall be either a directed fishing allowance or include both directed fishing and nontarget needs based on existing practice with respect to the program as of March 1, 2006, for each fishery.
- (ii) EXCEPTIONS.—Notwithstanding clause (i)—
  - (I) the allocation under the program for each directed fishery of the Bering Sea and Aleutian Islands (other than a fishery for halibut, sablefish, pollock, and crab) shall be a total allocation (directed and nontarget combined) of 10.7 percent effective January 1, 2008; and
  - (II) the allocation under the program in any directed fishery of the Bering Sea and Aleutian Islands (other than a fishery for halibut, sablefish, pollock, and crab) established after the date of enactment of this subclause shall be a total allocation (directed and nontarget combined) of 10.7 percent.

The total allocation (directed and nontarget combined) for a fishery to which subclause (I) or (II) applies may not be exceeded.

(iii) PROCESSING AND OTHER RIGHTS.—Allocations to the program include all

processing rights and any other rights and privileges associated with such allocations as of March 1, 2006.

- (iv) REGULATION OF HARVEST.—The harvest of allocations under the program for fisheries with individual quotas or fishing cooperatives shall be regulated by the Secretary in a manner no more restrictive than for other participants in the applicable sector, including with respect to the harvest of nontarget species.
- (C) ALLOCATIONS TO ENTITIES.—Each entity eligible to participate in the program shall be authorized under the program to harvest annually the same percentage of each species allocated to the program under subparagraph (B) that it was authorized by the Secretary to harvest of such species annually as of March 1, 2006, except to the extent that its allocation is adjusted under subparagraph (H). Such allocation shall include all processing rights and any other rights and privileges associated with such allocations as of March 1, 2006. Voluntary transfers by and among eligible entities shall be allowed, whether before or after harvesting. Notwithstanding the first sentence of this subparagraph, seven-tenths of one percent of the total allowable catch, guideline harvest level, or other annual catch limit, within the amount allocated to the program by subclause (I) or subclause (II) of subparagraph (B)(ii), shall be allocated among the eligible entities by the panel established in subparagraph (G), or allocated by the Secretary based on the nontarget needs of eligible entities in the absence of a panel decision.
- (D) ELIGIBLE VILLAGES.—The following villages shall be eligible to participate in the program through the following entities:
  - (i) The villages of Akutan, Atka, False Pass, Nelson Lagoon, Nikolski, and Saint George through the Aleutian Pribilof Island Community Development Association.
  - (ii) The villages of Aleknagik, Clark's Point, Dillingham, Egegik, Ekuik, Ekwok, King Salmon/Savonoski, Levelock, Manokotak, Naknek, Pilot Point, Port Heiden, Portage Creek, South Naknek, Togiak, Twin Hills, and Ugashik through the Bristol Bay Economic Development Corporation.
  - (iii) The village of Saint Paul through the Central Bering Sea Fishermen's Association.
  - (iv) The villages of Chefornak, Chevak, Eek, Goodnews Bay, Hooper Bay, Kipnuk, Kongiganak, Kwigillingok, Mekoryuk, Napakiak, Napaskiak, Newtok, Nightmute, Oscarville, Platinum, Quinhagak, Scammon Bay, Toksook Bay, Tuntutuliak, and Tununak through the Coastal Villages Region Fund.
  - (v) The villages of Brevig Mission, Diomede, Elim, Gambell, Golovin, Koyuk, Nome, Saint Michael, Savoonga, Shaktoolik, Stebbins, Teller, Unalakleet, Wales, and White Mountain through the Norton Sound Economic Development Corporation.
  - (vi) The villages of Alakanuk, Emmonak, Grayling, Kotlik, Mountain Village, and Nunam Iqua through the Yukon Delta Fisheries Development Association.
- (E) ELIGIBILITY REQUIREMENTS FOR PARTICIPATING ENTITIES.—To be eligible to participate in the program, an entity referred to in subparagraph (D) shall meet the following requirements:
  - (i) BOARD OF DIRECTORS.—The entity shall be governed by a board of directors. At least 75 percent of the members of the board shall be resident fishermen from the entity's member villages. The board shall include at least one director selected by each such member village.
  - (ii) PANEL REPRESENTATIVE.—The entity shall elect a representative to serve on the panel established by subparagraph (G).
  - (iii) OTHER INVESTMENTS.—The entity may make up to 20 percent of its annual investments in any combination of the following:
    - (I) For projects that are not fishery-related and that are located in its region.

- (II) On a pooled or joint investment basis with one or more other entities participating in the program for projects that are not fishery-related and that are located in one or more of their regions.
  - (III) For matching Federal or State grants for projects or programs in its member villages without regard to any limitation on the Federal or State share, or restriction on the source of any non-Federal or non-State matching funds, of any grant program under any other provision of law.
- (iv) FISHERY-RELATED INVESTMENTS.—The entity shall make the remainder percent of its annual investments in fisheries-related projects or for other purposes consistent with the practices of the entity prior to March 1, 2006.
- (v) ANNUAL STATEMENT OF COMPLIANCE.—Each year the entity, following approval by its board of directors and signed by its chief executive officer, shall submit a written statement to the Secretary and the State of Alaska that summarizes the purposes for which it made investments under clauses (iii) and (iv) during the preceding year.
- (vi) OTHER PANEL REQUIREMENTS.—The entity shall comply with any other requirements established by the panel under subparagraph (G).
- (F) ENTITY STATUS, LIMITATIONS, AND REGULATION.—The entity—
  - (i) shall be subject to any excessive share ownership, harvesting, or processing limitations in the fisheries of the Bering Sea and Aleutian Islands Management Area only to the extent of the entity's proportional ownership, excluding any program allocations, and notwithstanding any other provision of law;
  - (ii) shall comply with State of Alaska law requiring annual reports to the entity's member villages summarizing financial operations for the previous calendar year, including general and administrative costs and compensation levels of the top 5 highest paid personnel;
  - (iii) shall comply with State of Alaska laws to prevent fraud that are administered by the Alaska Division of Banking and Securities, except that the entity and the State shall keep confidential from public disclosure any information if the disclosure would be harmful to the entity or its investments; and
  - (iv) is exempt from compliance with any State law requiring approval of financial transactions, community development plans, or amendments thereto, except as required by subparagraph (H).
- (G) ADMINISTRATIVE PANEL.—
  - (i) ESTABLISHMENT.—There is established a community development quota program panel.
  - (ii) MEMBERSHIP.—The panel shall consist of 6 members. Each entity participating in the program shall select one member of the panel.
  - (iii) FUNCTIONS.—The panel shall—
    - (I) administer those aspects of the program not otherwise addressed in this paragraph, either through private contractual arrangement or through recommendations to the North Pacific Council, the Secretary, or the State of Alaska, as the case may be; and
    - (II) coordinate and facilitate activities of the entities under the program.
  - (iv) VOTING REQUIREMENT.—The panel may act only by the affirmative vote of at least five of its members.<sup>107</sup> ~~UNANIMITY REQUIRED.—The panel may act only by unanimous vote of all 6 members of the panel and may not act if there is a vacancy~~

in the membership of the panel.

(H) DECENNIAL REVIEW AND ADJUSTMENT OF ENTITY ALLOCATIONS.—

- (v) IN GENERAL.—During calendar year 2012 and every 10 years thereafter, the State of Alaska shall evaluate the performance of each entity participating in the program based on the criteria described in clause (ii).
  - (vi) CRITERIA.—The panel shall establish a system to be applied under this subparagraph that allows each entity participating in the program to assign relative values to the following criteria to reflect the particular needs of its villages:
    - (I) Changes during the preceding 10-year period in population, poverty level, and economic development in the entity's member villages.
    - (II) The overall financial performance of the entity, including fishery and non-fishery investments by the entity.
    - (III) Employment, scholarships, and training supported by the entity.
    - (IV) Achieving of the goals of the entity's community development plan.
  - (vii) ADJUSTMENT OF ALLOCATIONS.—After the evaluation required by clause (i), the State of Alaska shall make a determination, on the record and after an opportunity for a hearing, with respect to the performance of each entity participating in the program for the criteria described in clause (ii). If the State determines that the entity has maintained or improved its overall performance with respect to the criteria, the allocation to such entity under the program shall be extended by the State for the next 10-year period. If the State determines that the entity has not maintained or improved its overall performance with respect to the criteria—
    - (I) at least 90 percent of the entity's allocation for each species under subparagraph (C) shall be extended by the State for the next 10-year period; and
    - (II) the State may determine, or the Secretary may determine (if State law prevents the State from making the determination), and implement an appropriate reduction of up to 10 percent of the entity's allocation for each species under subparagraph (C) for all or part of such 10-year period.
  - (viii) REALLOCATION OF REDUCED AMOUNT.—If the State or the Secretary reduces an entity's allocation under clause (iii), the reduction shall be reallocated among other entities participating in the program whose allocations are not reduced during the same period in proportion to each such entity's allocation of the applicable species under subparagraph (C).
  - (I) SECRETARIAL APPROVAL NOT REQUIRED.—Notwithstanding any other provision of law or regulation thereunder, the approval by the Secretary of a community development plan, or an amendment thereof, under the program is not required.
  - (J) COMMUNITY DEVELOPMENT PLAN DEFINED.—In this paragraph, the term 'community development plan' means a plan, prepared by an entity referred to in subparagraph (D), for the program that describes how the entity intends—
    - (i) to harvest its share of fishery resources allocated to the program, or
    - (ii) to use its share of fishery resources allocated to the program, and any revenue derived from such use, to assist its member villages with projects to advance economic development, but does not include a plan that allocates fishery resources to the program.
- (2)
- (A) The Western Pacific Council and the Secretary may establish a western Pacific community development program for any fishery under the authority of such Council in order to provide access to such fishery for western Pacific communities that participate in the program.
  - (B) To be eligible to participate in the western Pacific community development program, a community shall—

- (i) be located within the Western Pacific Regional Fishery Management Area;
  - (ii) meet criteria developed by the Western Pacific Council, approved by the Secretary and published in the Federal Register;
  - (iii) consist of community residents who are descended from the aboriginal people indigenous to the area who conducted commercial or subsistence fishing using traditional fishing practices in the waters of the Western Pacific region;
  - (iv) not have previously developed harvesting or processing capability sufficient to support substantial participation in fisheries in the Western Pacific Regional Fishery Management Area; and
  - (v) develop and submit a Community Development Plan to the Western Pacific Council and the Secretary.
- (C) In developing the criteria for eligible communities under subparagraph (B)(ii), the Western Pacific Council shall base such criteria on traditional fishing practices in or dependence on the fishery, the cultural and social framework relevant to the fishery, and economic barriers to access to the fishery.
- (D) For the purposes of this subsection “Western Pacific Regional Fishery Management Area” means the area under the jurisdiction of the Western Pacific Council, or an island within such area.
- (E) Notwithstanding any other provision of this Act, the Western Pacific Council shall take into account traditional indigenous fishing practices in preparing any fishery management plan.
- (3) The Secretary shall deduct from any fees collected from a community development quota program under section 304(d)(2) the costs incurred by participants in the program for observer and reporting requirements which are in addition to observer and reporting requirements of other participants in the fishery in which the allocation to such program has been made.
- (4) After the date of enactment of the Sustainable Fisheries Act, the North Pacific Council and Western Pacific Council may not submit to the Secretary a community development quota program that is not in compliance with this subsection.

(j) WESTERN PACIFIC AND NORTHERN PACIFIC REGIONAL MARINE EDUCATION AND TRAINING.—

- (1) IN GENERAL.—The Secretary shall establish a pilot program for regionally-based marine education and training programs in the Western Pacific and the Northern Pacific to foster understanding, practical use of knowledge (including native Hawaiian, Alaskan Native, and other Pacific Islander-based knowledge), and technical expertise relevant to stewardship of living marine resources. The Secretary shall, in cooperation with the Western Pacific and the North Pacific Regional Fishery Management Councils, regional educational institutions, and local Western Pacific and Northern Pacific community training entities, establish programs or projects that will improve communication, education, and training on marine resource issues throughout the region and increase scientific education for marine related professions among coastal community residents, including indigenous Pacific islanders, Native Hawaiians, Alaskan Natives, and other underrepresented groups in the region.
- (2) PROGRAM COMPONENTS.—The program shall—
- (A) include marine science and technology education and training programs focused on preparing community residents for employment in marine related professions, including marine resource conservation and management, marine science, marine technology, and maritime operations;
  - (B) include fisheries and seafood-related training programs, including programs for fishery observers, seafood safety and seafood marketing, focused on increasing the involvement of

coastal community residents in fishing, fishery management, and seafood-related operations;

- (C) include outreach programs and materials to educate and inform consumers about the quality and sustainability of wild fish or fish products farmed through responsible aquaculture, particularly in Hawaii, Alaska, the Western Pacific, the Northern Pacific, and the Central Pacific;
- (D) include programs to identify, with the fishing industry, methods and technologies that will improve the data collection, quality, and reporting and increase the sustainability of fishing practices, and to transfer such methods and technologies among fisheries sectors and to other nations in the Western, Northern, and Central Pacific;
- (E) develop means by which local and traditional knowledge (including Pacific islander, Native Hawaiian, and Alaskan Native knowledge) can enhance science-based management of fishery resources of the region; and
- (F) develop partnerships with other Western Pacific Island and Alaskan agencies, academic institutions, and other entities to meet the purposes of this section.

(k) **MULTISPECIES GROUND FISH.**—

- (1) **IN GENERAL.**—Within 60 days after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary of Commerce shall determine whether fishing in State waters—
  - (A) without a New England multispecies groundfish fishery permit on regulated species within the multispecies complex is not consistent with the applicable Federal fishery management plan; or
  - (B) without a Federal bottomfish and seamount groundfish permit in the Hawaiian archipelago on regulated species within the complex is not consistent with the applicable Federal fishery management plan or State data are not sufficient to make such a determination.
- (2) **CURE.**—If the Secretary makes a determination that such actions are not consistent with the plan, the Secretary shall, in consultation with the Council, and after notifying the affected State, develop and implement measures to cure the inconsistency pursuant to section 306(b).

(l) **RECREATIONAL DATA IMPROVEMENT.**—Not later than 2 years after the date of enactment of the \_\_\_\_ Act, the Secretary shall establish guidelines to improve recreational catch data, which shall include the development of data standards to improve timeliness accuracy, precision and validation of data produced by recreational surveys in order to facilitate the use of such data in assessments, for use in management actions, and for other uses as applicable. The Secretary's guidelines shall consider the relevant recommendations developed under section 404(e), subsections (4)(C) and (h) of section 401 and section 201(b) of the modernizing Recreational Fisheries Management Act of 2018 (16 U.S.C. 1881 note). If recreational catch data for a stock of fish come from more than one survey program, such as Federal and non-Federal sources, including from States or Marine Fisheries Commissions, the Secretary shall require the calibration of such data to ensure statistically valid monitoring of catch against the relevant annual catch limits and the appropriate application of fishery management measures.<sup>108</sup>

(m) **FORAGE FISH.**—Not later than 6 months after the date of enactment of the \_\_\_\_ Act, the Secretary shall issue a definition of the term ‘forage fish’ for the purposes of this Act. In defining such term, the Secretary shall consider factors including whether a species covered by such definition, throughout such species’ lifecycle—

- (1) is at a low trophic level;
- (2) is generally small- to intermediate-sized;
- (3) occurs in schools or other dense aggregations;



- (4) contributes significantly to the diets of other fish, marine mammals, or birds; and
- (5) serves as a conduit for energy transfer to species at a higher trophic level.<sup>109</sup>

(Did not include notes about New England multi-species groundfish, registry transition, Western Pacific demonstration projects. etc.)

**SEC. 306.**  
**STATE JURISDICTION**

*16 U.S.C. 1856*

(a) IN GENERAL.—

- (1) Except as provided in subsection (b), nothing in this Act shall be construed as extending or diminishing the jurisdiction or authority of any State within its boundaries.
- (2) For the purposes of this Act, except as provided in subsection (b), the jurisdiction and authority of a State shall extend
  - (A) to any pocket of waters that is adjacent to the State and totally enclosed by lines delimiting the territorial sea of the United States pursuant to the Geneva Convention on the Territorial Sea and Contiguous Zone or any successor convention to which the United States is a party;
  - (B) with respect to the body of water commonly known as Nantucket Sound, to the pocket of water west of the seventieth meridian west of Greenwich; and
  - (C) to the waters of southeastern Alaska (for the purpose of regulating fishing for other than any species of crab) that are—
    - (i) north of the line representing the international boundary at Dixon Entrance and the westward
    - (ii) extension of that line; east of 138 degrees west longitude; and not more than three nautical miles seaward from the coast, from the lines extending from headland to headland across all bays, inlets, straits, passes, sounds, and entrances, and from any island or group of islands, including the islands of the Alexander Archipelago (except Forrester Island); or
    - (iii) between the islands referred to in clause (i) (except Forrester Island) and the mainland.
- (3) A State may regulate a fishing vessel outside the boundaries of the State in the following circumstances:
  - (A) The fishing vessel is registered under the law of that State, and (i) there is no fishery management plan or other applicable Federal fishing regulations for the fishery in which the vessel is operating; or (ii) the State's laws and regulations are consistent with the fishery management plan and applicable Federal fishing regulations for the fishery in which the vessel is operating.
  - (B) The fishery management plan for the fishery in which the fishing vessel is operating delegates management of the fishery to a State and the State's laws and regulations are consistent with such fishery management plan. If at any time the Secretary determines that a State law or regulation applicable to a fishing vessel under this circumstance is not consistent with the fishery management plan, the Secretary shall promptly notify the State and the appropriate Council of such determination and provide an opportunity for the State to correct any inconsistencies identified in the notification. If, after notice and opportunity for corrective action, the State does not correct the inconsistencies identified by the Secretary, the authority granted to the State under this subparagraph shall not apply until the Secretary and the appropriate Council find that the State has corrected the inconsistencies. For a fishery for which there was a fishery management plan in place on August 1, 1996 that did not delegate management of the fishery to a State as of that date, the authority provided by this subparagraph applies only if the Council approves the delegation of management of the fishery to the State by a three-quarters majority vote of the voting members of the Council.
  - (C) The fishing vessel is not registered under the law of the State of Alaska and is operating in a

fishery in the exclusive economic zone off Alaska for which there ~~is no~~ <sup>on August 1, 1996<sup>††</sup></sup> fishery management plan in place and the Secretary and the North Pacific Council find that there is a legitimate interest of the State of Alaska in the conservation and management of such fishery. The authority provided under this subparagraph shall terminate when a fishery management plan under this Act is approved and implemented for such fishery.

(b) EXCEPTION.—

- (1) If the Secretary finds, after notice and an opportunity for a hearing in accordance with section 554 of title 5, United States Code, that—
  - (A) the fishing in a fishery, which is covered by a fishery management plan implemented under this Act, is engaged in predominately within the exclusive economic zone and beyond such zone; and
  - (B) any State has taken any action, or omitted to take any action, the results of which will substantially and adversely affect the carrying out of such fishery management plan; the Secretary shall promptly notify such State and the appropriate Council of such finding and of his intention to regulate the applicable fishery within the boundaries of such State (other than its internal waters), pursuant to such fishery management plan and the regulations promulgated to implement such plan.
- (2) If the Secretary, pursuant to this subsection, assumes responsibility for the regulation of any fishery, the State involved may at any time thereafter apply to the Secretary for reinstatement of its authority over such fishery. If the Secretary finds that the reasons for which he assumed such regulation no longer prevail, he shall promptly terminate such regulation.
- (3) If the State involved requests that a hearing be held pursuant to paragraph (1), the Secretary shall conduct such hearing prior to taking any action under paragraph (1).

(c) EXCEPTION REGARDING FOREIGN FISH PROCESSING IN INTERNAL WATERS.—

- (1) A foreign fishing vessel may engage in fish processing within the internal waters of a State if, and only if—
  - (A) the vessel is qualified for purposes of this paragraph pursuant to paragraph (4)(C) or has received a permit under section 204(d);
  - (B) the owner or operator of the vessel applies to the Governor of the State for, and (subject to paragraph (2)) is granted, permission for the vessel to engage in such processing and the application specifies the species to be processed; and
  - (C) the owner or operator of the vessel submits reports on the tonnage of fish received from vessels of the United States and the locations from which such fish were harvested, in accordance with such procedures as the Secretary by regulation shall prescribe.
- (2) The Governor of a State may not grant permission for a foreign fishing vessel to engage in fish processing under paragraph (1)—
  - (A) for a fishery which occurs in the waters of more than one State or in the exclusive economic zone, except after—
    - (i) consulting with the appropriate Council and Marine Fisheries Commission, and
    - (ii) considering any comments received from the Governor of any other State where the fishery occurs; and
  - (B) if the Governor determines that fish processors within the State have adequate capacity, and will utilize such capacity, to process all of the United States harvested fish from the fishery

concerned that are landed in the State.

- (3) Nothing in this subsection may be construed as relieving a foreign fishing vessel from the duty to comply with all applicable Federal and State laws while operating within the internal waters of a State incident to permission obtained under paragraph (1)(B).
- (4) For purposes of this subsection—
  - (A) The term “fish processing” includes, in addition to processing, the performance of any other activity relating to fishing, including, but not limited to, preparation, supply, storage, refrigeration, or transportation.
  - (B) The phrase “internal waters of a State” means all waters within the boundaries of a State except those seaward of the baseline from which the territorial sea is measured.
  - (C) A foreign fishing vessel shall be treated as qualified for purposes of paragraph (1) if the foreign nation under which it is flagged will be a party to (i) a governing international fishery agreement or (ii) a treaty described in section 201(b) of this Act (16 U.S.C. 1821(b)) during the time the vessel will engage in the fish processing for which permission is sought under paragraph (1)(B).

#### AUTHORITY OF STATES OF WASHINGTON, OREGON, AND CALIFORNIA TO MANAGE DUNGENESS CRAB FISHERY.

- (a) **IN GENERAL**—Subject to the provisions of this section and notwithstanding section 306(a) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1856(a)), each of the States of Washington, Oregon, and California may adopt and enforce State laws and regulations governing fishing and processing in the exclusive economic zone adjacent to that State in any Dungeness crab (*Cancer magister*) fishery for which there is no fishery management plan in effect under that Act.
- (b) **REQUIREMENTS FOR STATE MANAGEMENT**—Any law or regulation adopted by a State under this section for a Dungeness crab fishery—
  - (1) except as provided in paragraph (2), shall apply equally to vessels engaged in the fishery in the exclusive economic zone and vessels engaged in the fishery in the waters of the State, and without regard to the State that issued the permit under which a vessel is operating;
  - (2) shall not apply to any fishing by a vessel in exercise of tribal treaty rights except as provided in *United States v. Washington*, D.C. No. CV-70-09213, United States District Court for the Western District of Washington; and
  - (3) shall include any provisions necessary to implement tribal treaty rights pursuant to the decision in *United States v. Washington*, D.C. No. CV-70-09213.
- (c) **LIMITATION ON ENFORCEMENT OF STATE LIMITED ACCESS SYSTEMS**—Any law of the State of Washington, Oregon, or California that establishes or implements a limited access system for a Dungeness crab fishery may not be enforced against a vessel that is otherwise legally fishing in the exclusive economic zone adjacent to that State and that is not registered under the laws of that State, except a law regulating landings.
- (d) **STATE PERMIT OR TREATY RIGHT REQUIRED**—No vessel may harvest or process Dungeness crab in the exclusive economic zone adjacent to the State of Washington, Oregon, or California, except as authorized by a permit issued by any of those States or pursuant to any tribal treaty rights to Dungeness crab pursuant to the decision in *United States v. Washington*, D.C. No. CV-7009213.
- (e) **STATE AUTHORITY OTHERWISE PRESERVED**—Except as expressly provided in this section, nothing in this section reduces the authority of any State under the Magnuson-Stevens Fishery Conservation and Management Act (16
- (f) U.S.C. 1801 et seq.) to regulate fishing, fish processing, or landing of fish.

- (g) **TERMINATION OF AUTHORITY**—The authority of the States of Washington, Oregon, and California under this section with respect to a Dungeness crab fishery shall expire on the effective date of a fishery management plan for the fishery under the Magnuson-Stevens Fishery Conservation and Management Act.
- (h) **REPEAL**—Section 112(d) of Public Law 104-297 (16 U.S.C. 1856 note) is repealed.
- (i) **DEFINITIONS**—The definitions set forth in section 3 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1802) shall apply to this section.
- (j) **SUNSET**—This section shall have no force or effect on and after September 30, 2016.<sup>97</sup>
- (k) Not later than December 31, 2001, and every 2 years thereafter, the Pacific State Marine Fisheries Commission shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Resources of the House of Representatives a report on the status and management of the Dungeness Crab fishery located off the coasts of the States of Washington, Oregon, and California, including—
  - (1) stock status and trends throughout its range;
  - (2) a description of applicable research and scientific review processes used to determine stock status and trends; and
  - (3) measures implemented or planned that are designed to prevent or end overfishing in the fishery.

## SEC. 307. PROHIBITED ACTS

*16 U.S.C. 1857*

~~It is unlawful—~~

(a) ~~In General.—It is unlawful—~~

- (1) for any person—
  - (A) to violate any provision of this Act or any regulation or permit issued pursuant to this Act;
  - (B) to use any fishing vessel to engage in fishing after the revocation, or during the period of suspension, of an applicable permit issued pursuant to this Act;
  - (C) to violate any provision of, or regulation under, an applicable governing international fishery agreement entered into pursuant to section 201(c);
  - (D) to refuse to permit any officer authorized to enforce the provisions of this Act (as provided for in section 311) to board a fishing vessel subject to such person's control for the purposes of conducting any search or inspection in connection with the enforcement of this Act or any regulation, permit, or agreement referred to in subparagraph (A) or (C);
  - (E) to forcibly assault, resist, oppose, impede, intimidate, or interfere with any such authorized officer in the conduct of any search or inspection described in subparagraph (D);
  - (F) to resist a lawful arrest for any act prohibited by this section;
  - (G) to ship, transport, offer for sale, sell, purchase, import, export, or have custody, control, or possession of, any fish taken or retained in violation of this Act or any regulation, permit, or agreement referred to in subparagraph (A) or (C);
  - (H) to interfere with, delay, or prevent, by any means, the apprehension or arrest of another person, knowing that such other person has committed any act prohibited by this section;
  - (I) to knowingly and willfully submit to a Council, the Secretary, or the Governor of a State false information (including, but not limited to, false information regarding the capacity and extent to which a United States fish processor, on an annual basis, will process a portion of the optimum yield of a fishery that will be harvested by fishing vessels of the United States) regarding any matter that the Council, Secretary, or Governor is considering in the course of carrying out this Act;
  - (J) to ship, transport, offer for sale, sell, or purchase, in interstate or foreign commerce, any whole live lobster of the species *Homarus americanus*, that—
    - (i) is smaller than the minimum possession size in effect at the time under the American Lobster Fishery Management Plan, as implemented by regulations published in part 649 of title 50, Code of Federal Regulations, or any successor to that plan implemented under this title, or in the absence of any such plan, is smaller than the minimum possession size in effect at the time under a coastal fishery management plan for American lobster adopted by the Atlantic States Marine Fisheries Commission under the Atlantic Coastal Fisheries Cooperative Management Act (16 U.S.C. 5101 et seq.);
    - (ii) is bearing eggs attached to its abdominal appendages; or
    - (iii) bears evidence of the forcible removal of extruded eggs from its abdominal appendages;
  - (K) to to [sic] steal or attempt to steal or to negligently and without authorization remove, damage, or tamper with—
    - (i) fishing gear owned by another person, which is located in the exclusive economic

- zone [or special areas]\*, or
- (ii) fish contained in such fishing gear;
- (L) to forcibly assault, resist, oppose, impede, intimidate, sexually harass, bribe, or interfere with any observer on a vessel under this Act, or any data collector employed by the National Marine Fisheries Service or under contract to any person to carry out responsibilities under this Act;
- (M) to engage in large-scale driftnet fishing that is subject to the jurisdiction of the United States, including use of a fishing vessel of the United States to engage in such fishing beyond the exclusive economic zone of any nation;
- (N) to strip pollock of its roe and discard the flesh of the pollock;
- (O) to knowingly and willfully fail to disclose, or to falsely disclose, any financial interest as required under section 302(j), or to knowingly vote on a Council decision in violation of section 302(j)(7)(A);
- (P)
  - (i) to remove any of the fins of a shark (including the tail) and discard the carcass of the shark at sea;
  - (ii) to have custody, control, or possession of any such fin aboard a fishing vessel without the corresponding carcass; or
  - (iii) to land any such fin without the corresponding carcass;
- (Q) to import, export, transport, sell, receive, acquire, or purchase in interstate or foreign commerce any fish taken, possessed, transported, or sold in violation of any foreign law or regulation; or
- (R) to use any fishing vessel to engage in fishing in Federal or State waters, or on the high seas or in the waters of another country, after the Secretary has made a payment to the owner of that fishing vessel under section 312(b)(2).

For the purposes of subparagraph (P) there is a rebuttable presumption that any shark fins landed from a fishing vessel or found on board a fishing vessel were taken, held, or landed in violation of subparagraph (P) if the total weight of shark fins landed or found on board exceeds 5 percent of the total weight of shark carcasses landed or found on board.

- (2) for any vessel other than a vessel of the United States, and for the owner or operator of any vessel other than a vessel of the United States, to engage—
  - (A) in fishing within the boundaries of any State, except—
    - (i) recreational fishing permitted under section 201(i);
    - (ii) fish processing permitted under section 306(c); or
    - (iii) transshipment at sea of fish or fish products within the boundaries of any State in accordance with a permit approved under section 204(d);
  - (B) in fishing, except recreational fishing permitted under section 201(i), within the exclusive economic zone, or for any anadromous species or Continental Shelf fishery resources beyond such zone [or areas]\*, unless such fishing is authorized by, and conducted in accordance with, a valid and applicable permit issued pursuant to section 204(b), (c) or (d); or
  - (C) except as permitted under section 306(c), in fish processing (as defined in paragraph (4)(A) of such section) within the internal waters of a State (as defined in paragraph (4)(B) of such section);
- (3) for any vessel of the United States, and for the owner or operator of any vessel of the United States, to transfer at sea directly or indirectly, or attempt to so transfer at sea, any United States harvested fish to any foreign fishing vessel, while such foreign vessel is within the exclusive economic zone [or



special areas]\* or within the boundaries of any State except to the extent that the foreign fishing vessel has been permitted under section 204(d) or section 306(c) to receive such fish;

- (4) for any fishing vessel other than a vessel of the United States to operate, and for the owner or operator of a fishing vessel other than a vessel of the United States to operate such vessel, in the exclusive economic zone [or special areas]\* or within the boundaries of any State, if—
  - (A) all fishing gear on the vessel is not stored below deck or in an area where it is not normally used, and not readily available, for fishing; or
  - (B) all fishing gear on the vessel which is not so stored is not secured and covered so as to render it unusable for fishing;

unless such vessel is authorized to engage in fishing in the area in which the vessel is operating; and

- (5) for any vessel of the United States, and for the owner or operator of any vessel of the United States, to engage in fishing in the waters of a foreign nation in a manner that violates an international fishery agreement between that nation and the United States that has been subject to Congressional oversight in the manner described in section 203, or any regulations issued to implement such an agreement; except that the binding provisions of such agreement and implementing regulations shall have been published in the Federal Register prior to such violation.

(b) PROHIBITION ON SHARK FEEDING OFF COAST OF FLORIDA—

- (1) IN GENERAL.—It is unlawful—
  - (A) for any diver to engage in shark feeding in covered waters; and
  - (B) for any person to operate a vessel for hire for the purpose of carrying a passenger to a site if such person knew or should have known that the passenger intended, at that site, to be a diver—
    - (i) engaged in shark feeding in covered waters; or
    - (ii) engaged in observing shark feeding in covered waters.
- (2) DEFINITIONS.—For purposes of this subsection:
  - (A) COVERED WATERS.—The term ‘covered waters’ means Federal waters off the coast of Florida.
  - (B) DIVER.—The term ‘diver’ means a person who is wholly or partially submerged in covered water and is equipped with a face mask, face mask and snorkel, or underwater breathing apparatus.
  - (C) SHARK FEEDING.—The term ‘shark feeding’ means—
    - (i) the introduction of food or any other substance into covered water for the purpose of feeding or attracting sharks; or
    - (ii) presenting food or any other substance to a shark for the purpose of feeding or attracting sharks.
- (3) EXCEPTION.—This subsection shall not apply to shark feeding conducted—
  - (A) by a research institution, university, or government agency for research purposes; or
  - (B) for the purpose of harvesting sharks.<sup>111</sup>

**SEC. 308.**  
**CIVIL PENALTIES AND PERMIT SANCTIONS**

*16 U.S.C. 1858*

- (a) **ASSESSMENT OF PENALTY.**—Any person who is found by the Secretary, after notice and an opportunity for a hearing in accordance with section 554 of title 5, United States Code, to have committed an act prohibited by section 307 shall be liable to the United States for a civil penalty. The amount of the civil penalty shall not exceed \$100,000 for each violation. Each day of a continuing violation shall constitute a separate offense. The amount of such civil penalty shall be assessed by the Secretary, or his designee, by written notice. In determining the amount of such penalty, the Secretary shall take into account the nature, circumstances, extent, and gravity of the prohibited acts committed and, with respect to the violator, the degree of culpability, any history of prior offenses, and such other matters as justice may require. In assessing such penalty the Secretary may also consider any information provided by the violator relating to the ability of the violator to pay, Provided, That the information is served on the Secretary at least 30 days prior to an administrative hearing.
- (b) **REVIEW OF CIVIL PENALTY.**—Any person against whom a civil penalty is assessed under subsection (a) or against whom a permit sanction is imposed under subsection (g) (other than a permit suspension for nonpayment of penalty or fine) may obtain review thereof in the United States district court for the appropriate district by filing a complaint against the Secretary in such court within 30 days from the date of such order. The Secretary shall promptly file in such court a certified copy of the record upon which such violation was found or such penalty imposed, as provided in section 2112 of title 28, United States Code. The findings and order of the Secretary shall be set aside by such court if they are not found to be supported by substantial evidence, as provided in section 706(2) of title 5, United States Code.
- (c) **ACTION UPON FAILURE TO PAY ASSESSMENT.**—If any person fails to pay an assessment of a civil penalty after it has become a final and unappealable order, or after the appropriate court has entered final judgment in favor of the Secretary, the Secretary shall refer the matter to the Attorney General of the United States, who shall recover the amount assessed in any appropriate district court of the United States. In such action, the validity and appropriateness of the final order imposing the civil penalty shall not be subject to review.
- (d) **IN REM JURISDICTION.**—A fishing vessel (including its fishing gear, furniture, appurtenances, stores, and cargo) used in the commission of an act prohibited by section 307 shall be liable in rem for any civil penalty assessed for such violation under section 308 and may be proceeded against in any district court of the United States having jurisdiction thereof. Such penalty shall constitute a maritime lien on such vessel which may be recovered in an action in rem in the district court of the United States having jurisdiction over the vessel.
- (e) **COMPROMISE OR OTHER ACTION BY SECRETARY.**—The Secretary may compromise, modify, or remit, with or without conditions, any civil penalty which is subject to imposition or which has been imposed under this section.
- (f) **SUBPOENAS.**—For the purposes of conducting any hearing under this section, the Secretary may issue subpoenas for the attendance and testimony of witnesses and the production of relevant papers, books, and documents, and may administer oaths. Witnesses summoned shall be paid the same fees and mileage that are paid to witnesses in the courts of the United States. In case of contempt or refusal to obey a subpoena served upon any person pursuant to this subsection, the district court of the United States for any district in which such person is found, resides, or transacts business, upon application by the United States and after notice to such person, shall have jurisdiction to issue an order requiring such person to appear and give testimony before the Secretary or to appear and produce documents before the Secretary, or both, and any failure to obey such order of the court may be punished by such court as a contempt thereof.

(g) PERMIT SANCTIONS.—

- (1) In any case in which (A) a vessel has been used in the commission of an act prohibited under section 307, (B) the owner or operator of a vessel or any other person who has been issued or has applied for a permit under this Act has acted in violation of section 307, (C) any amount in settlement of a civil forfeiture imposed on
- (2) a vessel or other property, or any civil penalty or criminal fine imposed on a vessel or owner or operator of a vessel or any other person who has been issued or has applied for a permit under any marine resource law enforced by the Secretary has not been paid and is overdue, or (D) any payment required for observer services provided to or contracted by an owner or operator who has been issued a permit or applied for a permit under any marine resource law administered by the Secretary has not been paid and is overdue, the Secretary may—
  - (i) revoke any permit issued with respect to such vessel or person, with or without prejudice to the issuance of subsequent permits;
  - (ii) suspend such permit for a period of time considered by the Secretary to be appropriate;
  - (iii) deny such permit; or
  - (iv) impose additional conditions and restrictions on any permit issued to or applied for by such vessel or person under this Act and, with respect to foreign fishing vessels, on the approved application of the foreign nation involved and on any permit issued under that application.
- (3) In imposing a sanction under this subsection, the Secretary shall take into account—
  - (A) the nature, circumstances, extent, and gravity of the prohibited acts for which the sanction is imposed; and
  - (B) with respect to the violator, the degree of culpability, any history of prior offenses, and such other matters as justice may require.
- (4) Transfer of ownership of a vessel, by sale or otherwise, shall not extinguish any permit sanction that is in effect or is pending at the time of transfer of ownership. Before executing the transfer of ownership of a vessel, by sale or otherwise, the owner shall disclose in writing to the prospective transferee the existence of any permit sanction that will be in effect or pending with respect to the vessel at the time of the transfer.
- (5) In the case of any permit that is suspended under this subsection for nonpayment of a civil penalty or criminal fine, the Secretary shall reinstate the permit upon payment of the penalty or fine and interest thereon at the prevailing rate.
- (6) No sanctions shall be imposed under this subsection unless there has been prior opportunity for a hearing on the facts underlying the violation for which the sanction is imposed, either in conjunction with a civil penalty proceeding under this section or otherwise.

## **SEC. 309.**

### **CRIMINAL OFFENSES**

*16 U.S.C. 1859*

- (a) **OFFENSES.**—A person is guilty of an offense if he commits any act prohibited by—
  - (1) section 307(1)(D), (E), (F), (H), (I), or (L); or
  - (2) section 307(2).
- (b) **PUNISHMENT.**—Any offense described in subsection (a)(1) is punishable by a fine of not more than \$100,000, or imprisonment for not more than 6 months, or both; except that if in the commission of any such offense the person uses a dangerous weapon, engages in conduct that causes bodily injury to any observer described in section 307(1)(L) or any officer authorized to enforce the provisions of this Act (as provided for in section 311), or places any such observer or officer in fear of imminent bodily injury, the offense is punishable by a fine of not more than \$200,000, or imprisonment for not more than 10 years, or both. Any offense described in subsection (a)(2) is punishable by a fine of not more than \$200,000.
- (c) **JURISDICTION.**—There is Federal jurisdiction over any offense described in this section.

## **SEC. 310.**

### **CIVIL FORFEITURES**

*16 U.S.C. 1860*

- (a) **IN GENERAL.**—Any fishing vessel (including its fishing gear, furniture, appurtenances, stores, and cargo) used, and any fish (or the fair market value thereof) taken or retained, in any manner, in connection with or as a result of the commission of any act prohibited by section 307 (other than any act for which the issuance of a citation under section 311(c) is sufficient sanction) shall be subject to forfeiture to the United States. All or part of such vessel may, and all such fish (or the fair market value thereof) shall, be forfeited to the United States pursuant to a civil proceeding under this section.
- (b) **JURISDICTION OF DISTRICT COURTS.**—Any district court of the United States which has jurisdiction under section 311(d) shall have jurisdiction, upon application by the Attorney General on behalf of the United States, to order any forfeiture authorized under subsection (a) and any action provided for under subsection (d).
- (c) **JUDGMENT.**—If a judgment is entered for the United States in a civil forfeiture proceeding under this section, the Attorney General may seize any property or other interest declared forfeited to the United States, which has not previously been seized pursuant to this Act or for which security has not previously been obtained under subsection (d). The provisions of the customs laws relating to—
  - (1) the seizure, forfeiture, and condemnation of property for violation of the customs law;
  - (2) the disposition of such property or the proceeds from the sale thereof; and
  - (3) the remission or mitigation of any such forfeiture; shall apply to seizures and forfeitures incurred, or alleged to have been incurred, under the provisions of this Act, unless such provisions are inconsistent with the purposes, policy, and provisions of this Act. The duties and powers imposed upon the Commissioner of Customs or other persons under such provisions shall, with respect to this Act, be performed by officers or other persons designated for such purpose by the Secretary.
- (d) **PROCEDURE.**—
  - (1) Any officer authorized to serve any process in rem which is issued by a court having jurisdiction

under section 311(e) shall—

- (A) stay the execution of such process; or
  - (B) discharge any fish seized pursuant to such process; upon the receipt of a satisfactory bond or other security from any person claiming such property. Such bond or other security shall be conditioned upon such person (i) delivering such property to the appropriate court upon order thereof, without any impairment of its value, or (ii) paying the monetary value of such property pursuant to an order of such court. Judgment shall be recoverable on such bond or other security against both the principal and any sureties in the event that any condition thereof is breached, as determined by such court. Nothing in this paragraph may be construed to require the Secretary, except in the Secretary's discretion or pursuant to the order of a court under section 311(d)(e), to release on bond any seized fish or other property or the proceeds from the sale thereof.
- (2) Any fish seized pursuant to this Act may be sold, subject to the approval and direction of the appropriate court, for not less than the fair market value thereof. The proceeds of any such sale shall be deposited with such court pending the disposition of the matter involved.

(e) **REBUTTABLE PRESUMPTION.—**

- (1) For purposes of this section, it shall be a rebuttable presumption that all fish found on board a fishing vessel which is seized in connection with an act prohibited by section 307 were taken and retained in violation of this Act.
- (2) For purposes of this Act, it shall be a rebuttable presumption that any fish of a species which spawns in fresh or estuarine waters and migrates to ocean waters that is found on board a vessel is of United States origin
- (3) if the vessel is within the migratory range of the species during that part of the year to which the migratory range applies.
- (4) For purposes of this Act, it shall be a rebuttable presumption that any vessel that is shoreward of the outer boundary of the exclusive economic zone of the United States or beyond the exclusive economic zone of any nation, and that has gear on board that is capable of use for large-scale drift-net fishing, is engaged in such fishing.

## **SEC. 311. ENFORCEMENT**

*16 U.S.C. 1861*

- (a) **RESPONSIBILITY.—**The provisions of this Act shall be enforced by the Secretary and the Secretary of the department in which the Coast Guard is operating. Such Secretaries may, by agreement, on a reimbursable basis or otherwise, utilize the personnel, services, equipment (including aircraft and vessels), and facilities of any other Federal agency, including all elements of the Department of Defense, and of any State agency, in the performance of such duties.
- (b) **POWERS OF AUTHORIZED OFFICERS.—**
  - (1) Any officer who is authorized (by the Secretary, the Secretary of the department in which the Coast Guard is operating, or the head of any Federal or State agency which has entered into an agreement with such Secretaries under subsection (a)) to enforce the provisions of this Act may—
    - (A) with or without a warrant or other process—
      - (i) arrest any person, if he has reasonable cause to believe that such person has committed an act prohibited by section 307;
      - (ii) board, and search or inspect, any fishing vessel which is subject to the provisions of

this Act;

- (iii) seize any fishing vessel (together with its fishing gear, furniture, appurtenances, stores, and cargo) used or employed in, or with respect to which it reasonably appears that such vessel was used or employed in, the violation of any provision of this Act;
- (iv) seize any fish (wherever found) taken or retained in violation of any provision of this Act;
- (v) seize any other evidence related to any violation of any provision of this Act; and
- (vi) access, directly or indirectly, for enforcement purposes any data or information required to be provided under this title or regulations under this title, including data from vessel monitoring systems, satellite-based maritime distress and safety systems, or any similar system, subject to the confidentiality provisions of section 402;

(B) execute any warrant or other process issued by any court of competent jurisdiction; and

(C) exercise any other lawful authority.

- (2) Subject to the direction of the Secretary, a person charged with law enforcement responsibilities by the Secretary who is performing a duty related to enforcement of a law regarding fisheries or other marine resources may make an arrest without a warrant for an offense against the United States committed in his presence, or for a felony cognizable under the laws of the United States, if he has reasonable grounds to believe that the person to be arrested has committed or is committing a felony. The arrest authority described in the preceding sentence may be conferred upon an officer or employee of a State agency, subject to such conditions and restrictions as are set forth by agreement between the State agency, the Secretary, and, with respect to enforcement operations within the exclusive economic zone [and special areas]\*, the Secretary of the department in which the Coast Guard is operating.

(c) **ISSUANCE OF CITATIONS.**—If any officer authorized to enforce the provisions of this Act (as provided for in this section) finds that a fishing vessel is operating or has been operated in violation of any provision of this Act, such officer may, in accordance with regulations issued jointly by the Secretary and the Secretary of the department in which the Coast Guard is operating, issue a citation to the owner or operator of such vessel in lieu of proceeding under subsection (b). If a permit has been issued pursuant to this Act for such vessel, such officer shall note the issuance of any citation under this subsection, including the date thereof and the reason therefor, on the permit. The Secretary shall maintain a record of all citations issued pursuant to this subsection.

(d) **JURISDICTION OF COURTS.**—The district courts of the United States shall have exclusive jurisdiction over any case or controversy arising under the provisions of this Act. In the case of Guam or any possession of the United States in the Pacific Ocean, the appropriate court is the United States District Court for the District of Guam, except that in the case of American Samoa, the appropriate court is the United States District Court for the District of Hawaii, and except that in the case of the Northern Mariana Islands, the appropriate court is the United States District Court for the District of the Northern Mariana Islands. Any such court may, at any time—

- (1) enter restraining orders or prohibitions;
- (2) issue warrants, process in rem, or other process;
- (3) prescribe and accept satisfactory bonds or other security; and
- (4) take such other actions as are in the interest of justice.

(e) **PAYMENT OF STORAGE, CARE, AND OTHER COSTS.**—

- (1) Notwithstanding any other provision of law, the Secretary or the Secretary of the Treasury may pay from sums received as fines, penalties, and forfeitures of property for violations of any provisions

of this Act or of any other marine resource law enforced by the Secretary, including the Lacey Act Amendments of 1981 (16 U.S.C. 3371 et seq.)—

- (A) the reasonable and necessary costs incurred in providing temporary storage, care, and maintenance of seized fish or other property pending disposition of any civil or criminal proceeding alleging a violation of any provision of this Act or any other marine resource law enforced by the Secretary with respect to that fish or other property;
  - (B) a reward of not less than 20 percent of the penalty collected or \$20,000, whichever is the lesser amount, to any person who furnishes information which leads to an arrest, conviction, civil penalty assessment, or forfeiture of property for any violation of any provision of this Act or any other fishery resource law enforced by the Secretary;
  - (C) any expenses directly related to investigations and civil or criminal enforcement proceedings, including any necessary expenses for equipment, training, travel, witnesses, and contracting services directly related to such investigations or proceedings;
  - (D) any valid liens or mortgages against any property that has been forfeited;
  - (E) claims of parties in interest to property disposed of under section 612(b) of the Tariff Act of 1930 (19 U.S.C. 1612(b)), as made applicable by section 310(c) of this Act or by any other marine resource law enforced by the Secretary, to seizures made by the Secretary, in amounts determined by the Secretary to be applicable to such claims at the time of seizure; and
  - (F) reimbursement to any Federal or State agency, including the Coast Guard, for services performed, or personnel, equipment, or facilities utilized, under any agreement with the Secretary entered into pursuant to subsection (a), or any similar agreement authorized by law.
- (2) Any person found in an administrative or judicial proceeding to have violated this Act or any other marine resource law enforced by the Secretary shall be liable for the cost incurred in the sale, storage, care, and maintenance of any fish or other property lawfully seized in connection with the violation.

(f) **ENFORCEMENT OF NORTHEAST MULTISPECIES FISHERY MANAGEMENT PLAN.—**

- (1) **ENFORCEMENT AGREEMENTS.**—Beginning not later than October 1, 1993, the Secretary shall, if requested by the Governor of a State represented on the New England Fishery Management Council, enter into an agreement under subsection (a), with each of the States represented on such Council, that authorizes the marine law enforcement agency of such State to perform duties of the Secretary relating to enforcement of the Northeast Multispecies Fishery Management Plan.
- (2) **REIMBURSEMENT.**—An agreement with a State under this subsection shall provide, subject to the availability of appropriations, for reimbursement of the State for expenses incurred in detection and prosecution of violations of any fishery management plan approved by the Secretary.
- (3) **COAST GUARD ENFORCEMENT WORKING GROUP.**—
  - (A) **ESTABLISHMENT.**—The Commander of the First Coast Guard District shall establish an informal fisheries enforcement working group to improve the overall compliance with and effectiveness of the regulations issued under the Northeast Multispecies Fishery Management Plan.
  - (B) **MEMBERSHIP.**—The working group shall consist of members selected by the Commander, and shall include—
    - (i) individuals who are representatives of various fishing ports located in the States represented on the New England Fishery Management Council;
    - (ii) captains of fishing vessels that operate in waters under the jurisdiction of that Council; and
    - (iii) other individuals the Commander considers appropriate.



- (C) NON-FEDERAL STATUS OF WORKING GROUP MEMBERS.—An individual shall not receive any compensation for, and shall not be considered to be a Federal employee based on, membership in the working group.
- (D) MEETINGS.—The working group shall meet, at the call of the Commander, at least four times each year. The meetings shall be held at various major fishing ports in States represented on the New England Fishery Management Council, as specified by the Commander.
- (4) USE OF FINES AND PENALTIES.—Amounts available to the Secretary under this Act which are attributable to fines and penalties imposed for violations of the Northeast Multispecies Fishery Management Plan shall be used by the Secretary ~~to enforce and monitor (including electronic monitoring) implementation of that Plan. pursuant to this section to enforce that Plan.~~<sup>112</sup>
- (g) ENFORCEMENT IN THE PACIFIC INSULAR AREAS.—The Secretary, in consultation with the Governors of the Pacific Insular Areas and the Western Pacific Council, shall to the extent practicable support cooperative enforcement agreements between Federal and Pacific Insular Area authorities.
- (h) JOINT ENFORCEMENT AGREEMENTS.—
  - (1) IN GENERAL.—The Governor of an eligible State may apply to the Secretary for execution of a joint enforcement agreement with the Secretary that will authorize the deputization and funding of State law enforcement officers with marine law enforcement responsibilities to perform duties of the Secretary relating to law enforcement provisions under this title or any other marine resource law enforced by the Secretary. Upon receiving an application meeting the requirements of this subsection, the Secretary may enter into a joint enforcement agreement with the requesting State.
  - (2) ELIGIBLE STATE.—A State is eligible to participate in the cooperative enforcement agreements under this section if it is in, or bordering on, the Atlantic Ocean (including the Caribbean Sea), the Pacific Ocean, the Arctic Ocean, the Gulf of Mexico, Long Island Sound, or 1 or more of the Great Lakes.
  - (3) REQUIREMENTS.—Joint enforcement agreements executed under paragraph (1)—
    - (A) shall be consistent with the purposes and intent of this section to the extent applicable to the regulated activities;
    - (B) may include specifications for joint management responsibilities as provided by the first section of Public Law 91–412 (15 U.S.C. 1525); and
    - (C) shall provide for confidentiality of data and information submitted to the State under section 402.
  - (4) ALLOCATION OF FUNDS.—The Secretary shall include in each joint enforcement agreement an allocation of funds to assist in management of the agreement. The allocation shall be fairly distributed among all eligible States participating in cooperative enforcement agreements under this subsection, based upon consideration of Federal marine enforcement needs, the specific marine conservation enforcement needs of each participating eligible State, and the capacity of the State to undertake the marine enforcement mission and assist with enforcement needs. The agreement may provide for amounts to be withheld by the Secretary for the cost of any technical or other assistance provided to the State by the Secretary under the agreement.
- (i) IMPROVED DATA SHARING.—
  - (1) IN GENERAL.—Notwithstanding any other provision of this Act, as soon as practicable but no later than 21 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary shall implement data-sharing mea-

tures to make any data required to be provided by this Act from satellite-based maritime distress and safety systems, vessel monitoring systems, or similar systems—

- (A) directly accessible by State enforcement officers authorized under subsection (a) of this section; and
- (B) available to a State management agency involved in, or affected by, management of a fishery if the State has entered into an agreement with the Secretary under section 402(b)(1)(B) of this Act.

(2) **AGREEMENT REQUIRED.**—The Secretary shall promptly enter into an agreement with a State under section 402(b)(1)(B) of this Act if—

- (A) the Attorney General or highest ranking legal officer of the State provides a written opinion or certification that State law allows the State to maintain the confidentiality of information required by Federal law to be kept confidential; or
- (B) the Secretary is provided other reasonable assurance that the State can and will protect the identity or business of any person to which such information relates.

(j) **DEFINITIONS.**—For purposes of this section—

- (1) The term “provisions of this Act” includes (A) any regulation or permit issued pursuant to this Act, and (B) any provision of, or regulation issued pursuant to, any international fishery agreement under which foreign fishing is authorized by section 201(b) or (c), or section 204(d), with respect to fishing subject to the exclusive fishery management authority of the United States.
- (2) The term “violation of any provision of this Act” includes (A) the commission of any act prohibited by section 307, and (B) the violation of any regulation, permit, or agreement referred to in paragraph (1).

**SEC. 312.**  
**TRANSITION TO SUSTAINABLE FISHERIES**

*16 U.S.C. 1861a*

*Note: the Huffman draft deletes (a)(1) through (4).*

(a) FISHERIES DISASTER RELIEF.

(1)

(A) At the discretion of the Secretary or at the request of the Governor of an affected State or a fishing community, the Secretary shall determine whether there is a commercial fishery failure due to a fishery resource disaster as a result of—

(i) natural causes;

(ii) man-made causes beyond the control of fishery managers to mitigate through conservation and management measures, including regulatory restrictions (including those imposed as a result of judicial action) imposed to protect human health or the marine environment; or

(iii) undetermined causes.

(B) The Secretary shall publish the estimated cost of recovery from a fishery resource disaster no later than 30 days after the Secretary makes the determination under subparagraph (A) with respect to such disaster.<sup>113</sup>

(2) The Secretary shall make a decision regarding a request from a Governor under paragraph (1) within 90 days after receiving an estimate of the economic impact of the fishery resource disaster from the entity requesting the relief.<sup>114</sup>

(3) Upon the determination under paragraph (1) that there is a commercial fishery failure, the Secretary is authorized to make sums available to be used by the affected State, fishing community, or by the Secretary in cooperation with the affected State or fishing community for assessing the economic and social effects of the commercial fishery failure, or any activity that the Secretary determines is appropriate to restore the fishery or prevent a similar failure in the future and to assist a fishing community affected by such failure. Before making funds available for an activity authorized under this section, the Secretary shall make a determination that such activity will not expand the size or scope of the commercial fishery failure in that fishery or into other fisheries or other geographic regions.

(4) The Federal share of the cost of any activity carried out under the authority of this subsection shall not exceed 75 percent of the cost of that activity.

(5) There are authorized to be appropriated to the Secretary such sums as are necessary to carry out this subsection for each of the fiscal years 2007 through 2013.

**NEW HUFFMAN TEXT BELOW**

(1) DEFINITIONS.—In this subsection:

(A) ALLOWABLE CAUSE.—The term ‘allowable cause’ means a natural cause, discrete anthropogenic cause, or undetermined cause.

(B) ANTHROPOGENIC CAUSE.—The term ‘anthropogenic’ cause means an anthropogenic event, such as an oil spill or spillway opening—

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113 HR 59 p 43

114 HR 59, p 43-44

- (i) that could not have been addressed or prevented by fishery management measures; and
  - (ii) that is otherwise beyond the control of fishery managers to mitigate through conservation and management measures, including regulatory restrictions imposed as a result of judicial action or to protect human health or marine animals, plants, or habitats.
- (C) **FISHERY RESOURCE DISASTER.**—The term ‘fishery resource disaster’ means a disaster that is determined by the Secretary in accordance with this subsection and—
  - (i) is an unexpected large decrease in fish stock biomass or other change that results in significant loss of access to the fishery resource, which may include loss of fishing vessels and gear for a substantial period of time and results in significant revenue or subsistence loss due to an allowable cause; and
  - (ii) does not include—
    - (I) reasonably predictable, foreseeable, and recurrent fishery cyclical variations in species distribution or stock abundance; or
    - (II) reductions in fishing opportunities resulting from conservation and management measures taken pursuant to this Act.
- (D) **INDIAN TRIBE.**—The term ‘Indian Tribe’ has the meaning given such term in section 102 of the Federally Recognized Indian Tribe List Act of 1994 (25 U.S.C. 5130), and the term ‘Tribal’ means of or pertaining to such an Indian Tribe.
- (E) **NATURAL CAUSE.**—The term ‘natural cause’—
  - (i) means a weather, climatic, hazard, or biology-related event, such as—
    - (I) a hurricane;
    - (II) a flood;
    - (III) a harmful algal bloom;
    - (IV) a tsunami;
    - (V) a hypoxic zone;
    - (VI) a drought;
    - (VII) El Nino effects on water temperature;
    - (VIII) a marine heat wave; or
    - (IX) disease; and
  - (ii) does not mean a normal or cyclical variation in a species distribution or stock abundance.
- (F) **12-MONTH REVENUE LOSS.**—The term ‘12-month revenue loss’ means the percentage reduction, as applicable, in commercial, charter, headboat, or processor revenue for the 12 months during which the fishery resource disaster occurred, if compared to average annual revenue in the most recent 5-years during which no fishery resource disaster occurred or equivalent for stocks with cyclical life histories.
- (G) **UNDETERMINED CAUSE.**—The term ‘undetermined cause’ means a cause in which the current state of knowledge does not allow the Secretary to identify the exact cause, and there is no current conclusive evidence supporting a possible cause of the fishery resource disaster.
- (2) **GENERAL AUTHORITY.**—
  - (A) **IN GENERAL.**—The Secretary shall have the authority to determine the existence, extent, and beginning and end dates of a fishery resource disaster under this subsection in accor-

dance with this subsection.

- (B) **AVAILABILITY OF FUNDS.**—After the Secretary determines that a fishery resource disaster has occurred, the Secretary is authorized to make sums available, from funds appropriated for such purposes, to be used by the affected State, Tribal government, or interstate marine fisheries commission, or by the Secretary in cooperation with the affected State, Tribal government, or interstate marine fisheries commission.
- (C) **SAVINGS CLAUSE.**—The requirements under this subsection shall take effect only with respect to requests for a fishery resource disaster determination submitted after the date of enactment of the \_\_\_\_ Act.

(3) **INITIATION OF A FISHERY RESOURCE DISASTER REVIEW—**

- (A) **ELIGIBLE REQUESTERS.**—Not later than 1 year after the date of the conclusion of the fishing season, a request for a fishery resource disaster determination may be submitted to the Secretary, if the Secretary has not independently determined that a fishery resource disaster has occurred, by—
  - (i) the Governor of an affected State;
  - (ii) on official Tribal resolution; or
  - (iii) any other comparable elected or politically appointed representative as determined by the Secretary.
- (B) **REQUIRED INFORMATION.**—A complete request for a fishery resource disaster determination under subparagraph (A) shall include—
  - (i) identification of all presumed affected fish stocks;
  - (ii) identification of the fishery as Federal, non-Federal, or both;
  - (iii) the geographical boundaries of the fishery;
  - (iv) preliminary information on causes of the fishery resource disaster, if known; and
  - (v) information needed to support a finding of a fishery resource disaster, including—
    - (I) information demonstrating the occurrence of an unexpected large decrease in fish stock biomass or other change that results in significant loss of access to the fishery resource, which could include the loss of fishing vessels and gear, for a substantial period of time;
    - (II) 12-month revenue loss or subsistence loss for the affected fishery, or if a fishery resource disaster has occurred at any time in the previous 5-year period, the most recent 5-year period during which no fishery resource disaster occurred;
    - (III) if applicable, information on lost resource tax revenues assessed by local communities, such as a raw fish tax or a local sourcing requirement; and
    - (IV) if applicable and available, information on 12-month revenue loss for charter, headboat, or processors related to the information provided under subclause (I), subject to section 402(b).
- (C) **ASSISTANCE.**—The Secretary may provide data and analysis assistance to an eligible requester described in paragraph (1), if—
  - (i) the assistance is so requested;
  - (ii) the Secretary is in possession of the required information described in subparagraph (B); and
  - (iii) the data is not available to the requester, in carrying out the complete request under subparagraph (B).

- (D) **INITIATION OF REVIEW.**—The Secretary shall have the discretion to initiate a fishery

resource disaster review without a request.

(4) REVIEW PROCESS.—

(A) INTERIM RESPONSE.—Not later than 20 days after receipt of a request under paragraph (3), the Secretary shall provide an interim response to the individual that—

- (i) acknowledges receipt of the request;
- (ii) provides a regional contact within the National Oceanographic and Atmospheric Administration;
- (iii) outlines the process and timeline by which a request shall be considered; and
- (iv) requests additional information concerning the fishery resource disaster, if the original request is considered incomplete.

(B) EVALUATION OF REQUESTS.—

(i) IN GENERAL.—Based on the information provided or analyzed under paragraph 4The [sic] Secretary shall complete a review, within the time frame described in clause (ii), using the best scientific information available, in consultation with the affected fishing communities, States, or Tribes, of—

- (I) the information provided by the requester and any additional information relevant to the fishery, which may include—
  - (aa) fishery characteristics
  - (bb) stock assessments;
  - (cc) the most recent fishery independent surveys and other fishery resource assessments and surveys conducted by Federal, State, or Tribal officials;
  - (dd) estimates of mortality; and
  - (ee) overall effects; and
- (II) the available economic information, which may include an analysis of—
  - (aa) landings data;
  - (bb) revenue;
  - (cc) the number of participants involved;
  - (dd) the number and type of jobs and persons impacted, which may include—
    - (AA) fishers;
    - (BB) charter fishing operators;
    - (CC) subsistence users;
    - (DD) United States fish processors; and
    - (EE) an owner of a related fishery infrastructure or business affected by the disaster, such as a marina operator, recreational fishing equipment retailer, or charter, headboat, or tender vessel owner, operator, or crew;
  - (ee) an impacted Indian Tribe;
  - (ff) other forms of disaster assistance made available to the fishery, including prior awards of disaster assistance for the same event;
  - (gg) the length of time the resource, or access to the resource, has been restricted;
  - (hh) status of recovery from previous fishery resource disasters;

- (ii) lost resource tax revenues assessed by local communities, such as a raw fish tax; and
    - (jj) other appropriate indicators to an affected fishery, as determined by the National Marine Fisheries Service.
  - (II) **TIME FRAME.**— The Secretary shall complete the review described in clause (i), if the fishing season, applicable to the fishery—
    - (I) has concluded or there is no defined fishing season applicable to the fishery, not later than 120 days after the Secretary receives a complete request for a fishery resource disaster determination;
    - (II) has not concluded, not later than 120 days after the conclusion of the fishing season; or
    - (III) is expected to be closed for the entire fishing season, not later than 120 days after the Secretary receives a complete request for a fishery resource disaster determination.
  - (C) **FISHERY RESOURCE DISASTER DETERMINATION.**—The Secretary shall make the determination of a fishery resource disaster based on the criteria for determinations listed in paragraph (5).
  - (D) **NOTIFICATION.**—Not later than 14 days after the conclusion of the review under this paragraph, the Secretary shall notify the requester and the Governor of the affected State or Tribal representative of the determination of the Secretary.
- (5) **CRITERIA FOR DETERMINATIONS.**—
- (A) **IN GENERAL.**—The Secretary shall make a determination about whether a fishery resource disaster has occurred, based on the revenue loss thresholds under subparagraph (B), and, if a fishery resource disaster has occurred, whether the fishery resource disaster was due to—
    - (i) a natural cause;
    - (ii) an anthropogenic cause;
    - (iii) a combination of a natural cause and an anthropogenic cause; or
    - (iv) an undetermined cause.
  - (B) **REVENUE LOSS THRESHOLDS.**—
    - (i) **IN GENERAL.**—Based on the information provided or analyzed under paragraph (4)(B), the Secretary shall apply the following 12-month revenue loss thresholds in determining whether a fishery resource disaster has occurred:
      - (I) Losses greater than 80 percent shall result in a positive determination that a fishery resource disaster has occurred.
      - (II) Losses between 35 percent and 80 percent shall be evaluated to determine whether economic impacts are severe enough to declare that a fishery resource disaster has occurred, based on the information provided or analyzed under paragraph (4)(B).
      - (III) Losses less than 35 percent shall not be eligible for a determination that a fishery resource disaster has occurred, except in a case in which the Secretary determines there are extenuating circumstances that justify using a lower threshold in making the determination.
    - (ii) **CHARTER FISHING.**—In making a determination of whether a fishery resource disaster has occurred, the Secretary shall consider the economic impacts to the charter fishing industry to ensure financial coverage for charter fishing businesses.
    - (iii) **SUBSISTENCE LOSS.**—In considering subsistence loss, the Secretary shall evalu-



ate the severity of loss to the fishing community instead of applying the revenue loss thresholds described in clause (i).

- (C) **INELIGIBLE FISHERIES.**—A fishery subject to overfishing in any of the 3 years preceding the date of a determination under this subsection is not eligible for a determination of whether a fishery resource disaster has occurred unless the Secretary determines that overfishing was not a contributing factor to the fishery resource disaster.
- (D) **EXCEPTIONAL CIRCUMSTANCES.**—In an exceptional circumstance in which substantial economic impacts to the affected fishery and fishing community have been subject to a disaster declaration under another statutory authority, such as in the case of a natural disaster or from the direct consequences of a Federal action taken to prevent, or in response to, a natural disaster for purposes of protecting life and safety, the Secretary may determine a fishery resource disaster has occurred without a request.

(6) **DISBURSAL OF APPROPRIATED FUNDS.**—

- (A) **AUTHORIZATION.**—The Secretary shall allocate funds available under paragraph (9) for fishery resource disasters.
- (B) **ALLOCATION OF APPROPRIATED FISHERY RESOURCE DISASTER ASSISTANCE.**—
  - (i) **NOTIFICATION OF FUNDING AVAILABILITY.**—If there are appropriated funds for 1 or more fishery resource disasters, the Secretary shall notify—
    - (I) the public; and
    - (II) representatives of affected fishing communities with a positive disaster determination that is unfunded;

of the availability of funds, not more than 14 days after the date of the appropriation or the determination of a fishery resource disaster, whichever occurs later.

- (ii) **EXTENSION OF DEADLINE.**—The Secretary may extend the deadline under clause (i) by 90 days to evaluate and make determinations on eligible requests.
- (C) **CONSIDERATIONS.**—In determining the allocation of appropriations for a fishery resource disaster, the Secretary shall consider commercial, charter, headboat, or seafood processing revenue losses and may consider the following factors:
  - (i) Direct economic impacts.
  - (ii) Uninsured losses.
  - (iii) Losses of subsistence and Tribal ceremonial fishing opportunity.
  - (iv) Losses of recreational fishing opportunity
  - (v) Aquaculture operations revenue loss.
  - (vi) Direct revenue losses to a fishing community.
  - (vii) Treaty obligations.
  - (viii) Other economic impacts.
- (D) **SPEND PLANS.**—To receive an allocation from funds available under paragraph (9), a requester with an affirmative fishery resource disaster determination shall submit a spend plan to the Secretary, not more than 120 days after receiving notification that funds are available, that shall include the following information, if applicable:
  - (i) Objectives and outcomes, with an emphasis on addressing the factors contributing to the fishery resource disaster and minimizing future uninsured losses, if applicable.

- (ii) Statement of work.
  - (iii) Budget details.
- (E) REGIONAL CONTACT.—If so requested, the Secretary shall provide a regional contact within the National Oceanic and Atmospheric Administration to facilitate review of spend plans and disbursement of funds.
- (F) DISBURSAL OF FUNDS.—
  - (i) AVAILABILITY.—Funds shall be made available to grantees not later than 90 days after the date the Secretary receives a complete spend plan.
  - (ii) METHOD.—The Secretary may provide an allocation of funds under this subsection in the form of a grant, direct payment, cooperative agreement, loan, or contract.
  - (iii) ELIGIBLE USES.—
    - (I) IN GENERAL.—Funds allocated for fishery resource disasters under this subsection shall restore the fishery affected by such a disaster, prevent a similar disaster in the future, or assist the affected fishing community, and shall prioritize the following uses, which are not in order of priority:
      - (aa) Habitat conservation and restoration and other activities, including scientific research, that reduce adverse impacts to the fishery or improve understanding of the affected species or its ecosystem.
      - (bb) The collection of fishery information and other activities that improve management of the affected fishery.
      - (cc) In a commercial fishery, capacity reduction and other activities that improve management of fishing effort, including funds to offset budgetary costs to refinance a Federal fishing capacity reduction loan or to repay the principal of a Federal fishing capacity reduction loan.
      - (dd) Developing, repairing, or improving fishery-related public infrastructure.
      - (ee) Direct assistance to a person, fishing community (including assistance for lost fisheries resource levies), or a business to alleviate economic loss incurred as a direct result of a fishery resource disaster, particularly if affected by a circumstance described in paragraph (5)(D).
      - (ff) Hatcheries and stock enhancement to help rebuild the affected stock or offset fishing pressure on the affected stock.
    - (II) DISPLACED FISHERY EMPLOYEES.—If appropriate, individuals carrying out the activities described in items (aa) through (ff) of subclause (I) shall be individuals who are, or were, employed in a commercial, charter, or Tribal fishery for which the Secretary has determined that a fishery resource disaster has occurred.
- (7) LIMITATIONS.—
  - (A) FEDERAL SHARE.—
    - (i) IN GENERAL.—Except as provided in clauses (ii) and (iii), the Federal share of the cost of any activity carried out under the authority of this subsection shall not exceed 75 percent of the cost of that activity.
    - (ii) WAIVER.—The Secretary may waive the non-Federal share requirements of this subsection, if the Secretary determines that—
      - (I) no reasonable means are available through which the recipient of the Federal share can meet the non-Federal share requirement; and
      - (II) the probable benefit of 100 percent Federal financing outweighs the public interest in imposition of the non-Federal share requirement.

- (iii) EXCEPTION.—The Federal share shall be equal to 100 percent in the case of—
  - (I) direct assistance as described in paragraph (6)(F)(iii)(I)(hh); or
  - (II) assistance to subsistence or Tribal fisheries.
- (B) LIMITATIONS ON ADMINISTRATIVE EXPENSES.—
  - (i) FEDERAL.—Not more than 3 percent of the funds available under this subsection may be used for administrative expenses by the National Oceanographic and Atmospheric Administration.
  - (ii) STATE OR TRIBAL GOVERNMENTS.—Of the funds remaining after the use described in clause (i), not more than 5 percent may be used by States, Tribal governments, or interstate marine fisheries commissions for administrative expenses.
- (C) FISHING CAPACITY REDUCTION PROGRAM.—
  - (i) IN GENERAL.—No funds available under this subsection may be used as part of a fishing capacity reduction program in a fishery unless the Secretary determines that adequate conservation and management measures are in place in such fishery.
  - (ii) ASSISTANCE CONDITIONS.—As a condition of providing assistance under this subsection with respect to a vessel under a fishing capacity reduction program, the Secretary shall—
    - (I) prohibit the vessel from being used for fishing in Federal, State, or international waters; and
    - (II) require that the vessel be—
      - (aa) scrapped or otherwise disposed of in a manner approved by the Secretary;
      - (bb) donated to a nonprofit organization and thereafter used only for purposes of research, education, or training; or
      - (cc) used for another non-fishing purpose provided the Secretary determines that adequate measures are in place to ensure that the vessel cannot reenter any fishery anywhere in the world.
  - (D) NO FISHERY ENDORSEMENT.—
    - (i) IN GENERAL.—A vessel that is prohibited from fishing under subparagraph (C)(ii)(I) shall not be eligible for a fishery endorsement under section 12113(a) of title 46, United States Code.
    - (ii) NONREFLECTIVE.—A fishery endorsement for a vessel described in clause (i) shall not be effective.
    - (III) NO SALE.—A vessel described in clause (i) shall not be sold to a foreign owner or reflagged.
- (8) PUBLIC INFORMATION ON DATA COLLECTION.—The Secretary shall make available and update as appropriate, information on data collection and submittal best practices for the information described in paragraph (4)(B).<sup>115</sup>
- (b) FISHING CAPACITY REDUCTION PROGRAM.—
  - (1) The Secretary, at the request of the appropriate Council for fisheries under the authority of such Council, the Governor of a State for fisheries under State authority, or a majority of permit holders in the fishery, may conduct a voluntary fishing capacity reduction program (referred to in this section as the ‘program’) in a fishery if the Secretary determines that the program—
    - (A) is necessary to prevent or end overfishing, rebuild stocks of fish, or achieve measurable and

- significant improvements in the conservation and management of the fishery;
- (B) is consistent with the Federal or State fishery management plan or program in effect for such fishery, as appropriate, and that the fishery management plan—
    - (i) will prevent the replacement of fishing capacity removed by the program through a moratorium on new entrants, practicable restrictions on vessel upgrades, and other effort control measures, taking into account the full potential fishing capacity of the fleet; and
    - (ii) establishes a specified or target total allowable catch or other measures that trigger closure of the fishery or adjustments to reduce catch; and
  - (C) is cost-effective and, in the instance of a program involving an industry fee system, prospectively capable of repaying any debt obligation incurred under section 1111 of title XI of the Merchant Marine Act, 1936.
- (2) The objective of the program shall be to obtain the maximum sustained reduction in fishing capacity at the least cost and in a minimum period of time. To achieve that objective, the Secretary is authorized to pay—
- (A) the owner of a fishing vessel, if the permit authorizing the participation of the vessel in the fishery is surrendered for permanent revocation and the vessel owner and permit holder relinquish any claim associated with the vessel or permit that could qualify such owner or holder for any present or future limited access system permit in the fishery for which the program is established or in any other fishery and such vessel is (i) scrapped, or (ii) through the Secretary of the department in which the Coast Guard is operating, subjected to title restrictions (including loss of the vessel's fisheries endorsement) that permanently prohibit and effectively prevent its use in fishing in federal or state waters, or fishing on the high seas or in the waters of a foreign nation; or
  - (B) the holder of a permit authorizing participation in the fishery, if such permit is surrendered for permanent revocation, and such holder relinquishes any claim associated with the permit and vessel used to harvest fishery resources under the permit that could qualify such holder for any present or future limited access system permit in the fishery for which the program was established.
- (3) Participation in the program shall be voluntary, but the Secretary shall ensure compliance by all who do participate.
- (4) The harvester proponents of each program and the Secretary shall consult, as appropriate and practicable, with Councils, Federal agencies, State and regional authorities, affected fishing communities, participants in the fishery, conservation organizations, and other interested parties throughout the development and implementation of any program under this section.
- (5) PAYMENT CONDITION.—The Secretary may not make a payment under paragraph (2) with respect to a vessel that will not be scrapped unless the Secretary certifies that the vessel will not be used for fishing in the waters of a foreign nation or fishing on the high seas.
- (6) REPORT.—
- (A) IN GENERAL.—Subject to the availability of funds, the Secretary shall, within 12 months after the date of the enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 submit to the Congress a report—
    - (i) identifying and describing the 20 fisheries in United States waters with the most severe examples of excess harvesting capacity in the fisheries, based on value of each fishery and the amount of excess harvesting capacity as determined by the Secretary;
    - (ii) recommending measures for reducing such excess harvesting capacity, including the retirement of any latent fishing permits that could contribute to further excess harvesting capacity in those fisheries; and

- (iii) potential sources of funding for such measures.
- (B) BASIS FOR RECOMMENDATIONS.—The Secretary shall base the recommendations made with respect to a fishery on—
  - (i) the most cost effective means of achieving voluntary reduction in capacity for the fishery using the potential for industry financing; and
  - (ii) including measures to prevent the capacity that is being removed from the fishery from moving to other fisheries in the United States, in the waters of a foreign nation, or on the high seas.
- (c) PROGRAM FUNDING.—
  - (1) The program may be funded by any combination of amounts—
    - (A) available under clause (iv) of section 2(b)(1)(A) of the Act of August 11, 1939 (15 U.S.C. 713c-3(b)(1) (A); the Saltonstall-Kennedy Act);
    - (B) appropriated for the purposes of this section;
    - (C) provided by an industry fee system established under subsection (d) and in accordance with section 1111 of title XI of the Merchant Marine Act, 1936; or
    - (D) provided from any State or other public sources or private or non-profit organizations.
  - (2) All funds for the program, including any fees established under subsection (d), shall be paid into the fishing capacity reduction fund established under section 1111 of title XI of the Merchant Marine Act, 1936.
- (d) INDUSTRY FEE SYSTEM.—
  - (1)
    - (A) If an industry fee system is necessary to fund the program, the Secretary may conduct a referendum on such system. Prior to the referendum, the Secretary shall—
      - (i) identify, to the extent practicable, and notify all permit or vessel owners who would be affected by the program; and
      - (ii) make available to such owners information about the industry fee system describing the schedule, procedures, and eligibility requirements for the referendum, the proposed program, and the amount and duration and any other terms and conditions of the proposed fee system.
    - (B) The industry fee system shall be considered approved if the referendum votes which are cast in favor of the proposed system constitute at least a majority of the permit holders in the fishery, or 50 percent of the permitted allocation of the fishery, who participated in the fishery.
  - (2) Notwithstanding section 304(d) and consistent with an approved industry fee system, the Secretary is authorized to establish such a system to fund the program and repay debt obligations incurred pursuant to section 1111 of title XI of the Merchant Marine Act, 1936. The fees for a program established under this section shall—
    - (A) be determined by the Secretary and adjusted from time to time as the Secretary considers necessary to ensure the availability of sufficient funds to repay such debt obligations;
    - (B) not exceed 5 percent of the ex-vessel value of all fish harvested from the fishery for which the program is established;
    - (C) be deducted by the first ex-vessel fish purchaser from the proceeds otherwise payable to the seller and accounted for and forwarded by such fish purchasers to the Secretary in such manner as the Secretary may establish, unless the Secretary determines that such fees should be collected from the seller; and

(D) be in effect only until such time as the debt obligation has been fully paid.

(e) IMPLEMENTATION PLAN.—

- (1) FRAMEWORK REGULATIONS.—The Secretary shall propose and adopt framework regulations applicable to the implementation of all programs under this section.
- (2) PROGRAM REGULATIONS.—The Secretary shall implement each program under this section by promulgating regulations that, together with the framework regulations, establish each program and control its implementation.
- (3) HARVESTER PROPONENTS' IMPLEMENTATION PLAN.—The Secretary may not propose implementation regulations for a program to be paid for by an industry fee system until the harvester proponents of the program provide to the Secretary a proposed implementation plan that, among other matters—
  - (A) proposes the types and numbers of vessels or permits that are eligible to participate in the program and the manner in which the program shall proceed, taking into account—
    - (i) the requirements of this section;
    - (ii) the requirements of the framework regulations;
    - (iii) the characteristics of the fishery and affected fishing communities;
    - (iv) the requirements of the applicable fishery management plan and any amendment that such plan may require to support the proposed program;
    - (v) the general needs and desires of harvesters in the fishery;
    - (vi) the need to minimize program costs; and
    - (vii) other matters, including the manner in which such proponents propose to fund the program to ensure its cost effectiveness, as well as any relevant factors demonstrating the potential for, or necessary to obtain, the support and general cooperation of a substantial number of affected harvesters in the fishery (or portion of the fishery) for which the program is intended; and
  - (B) proposes procedures for program participation (such as submission of owner bids under an auction system or fair market-value assessment), including any terms and conditions for participation, that the harvester proponents deem to be reasonably necessary to meet the program's proposed objectives.
- (4) PARTICIPATION CONTRACTS.—The Secretary shall contract with each person participating in a program, and each such contract shall, in addition to including such other matters as the Secretary deems necessary and appropriate to effectively implement each program (including penalties for contract nonperformance) be consistent with the framework and implementing regulations and all other applicable law.
- (5) REDUCTION AUCTIONS.—Each program not involving fair market assessment shall involve a reduction auction that scores the reduction price of each bid offer by the data relevant to each bidder under an appropriate fisheries productivity factor. If the Secretary accepts bids, the Secretary shall accept responsive bids in the rank order of their bid scores, starting with the bid whose reduction price is the lowest percentage of the productivity factor, and successively accepting each additional responsive bid in rank order until either there are no more responsive bids or acceptance of the next bid would cause the total value of bids accepted to exceed the amount of funds available for the program.
- (6) BID INVITATIONS.—Each program shall proceed by the Secretary issuing invitations to bid setting out the terms and conditions for participation consistent with the framework and implementing regulations. Each bid that the Secretary receives in response to the invitation to bid shall constitute an irrevocable offer from the bidder.

## SEC. 313. NORTH PACIFIC FISHERIES CONSERVATION

*16 U.S.C. 1862*

- (a) IN GENERAL.—The North Pacific Council may prepare, in consultation with the Secretary, a fisheries research plan for any fishery under the Council's jurisdiction, except a salmon fishery, that which—
- (1) requires that observers be stationed on fishing vessels engaged in the catching, taking, or harvesting of fish and on United States fish processors fishing for or processing species under the jurisdiction of the Council, including the Northern Pacific halibut fishery, for the purpose of collecting data necessary for the conservation, management, and scientific understanding of any fisheries under the Council's jurisdiction; and
  - (2) establishes a system, or system [sic], of fees, which may vary by fishery, management area, or observer coverage level, to pay for the cost of implementing the plan.
- (b) STANDARDS.—
- (1) Any plan or plan amendment prepared under this section shall be reasonably calculated to—
    - (A) gather reliable data, by stationing observers on all or a statistically reliable sample of the fishing vessels and United States fish processors included in the plan, necessary for the conservation, management, and scientific understanding of the fisheries covered by the plan;
    - (B) be fair and equitable to all vessels and processors;
    - (C) be consistent with applicable provisions of law; and
    - (D) take into consideration the operating requirements of the fisheries and the safety of observers and fishermen.
  - (2) Any system of fees established under this section shall—
    - (A) provide that the total amount of fees collected under this section not exceed the combined cost of (i) stationing observers, or electronic monitoring systems, on board fishing vessels and United States fish processors, (ii) the actual cost of inputting collected data, and (iii) assessments necessary for a risksharing pool implemented under subsection (c) of this section, less any amount received for such purpose from another source or from an existing surplus in the North Pacific Fishery Observer Fund established in subsection (d) of this section;
    - (B) be fair and equitable to all participants in the fisheries under the jurisdiction of the Council, including the Northern Pacific halibut fishery;
    - (C) provide that fees collected not be used to pay any costs of administrative overhead or other costs not directly incurred in carrying out the plan;
    - (D) not be used to offset amounts authorized under other provisions of law;
    - (E) be expressed as a fixed amount reflecting actual observer costs as described in subparagraph (A) or a percentage, not to exceed 2 percent, of the unprocessed ex-vessel value of the fish and shellfish harvested under the jurisdiction of the Council, including the Northern Pacific halibut fishery;
    - (F) be assessed against some or all fishing vessels and United States fish processors, including those not required to carry an observer or an electronic monitoring system under the plan, participating in fisheries under the jurisdiction of the Council, including the Northern Pacific halibut fishery;
    - (G) provide that fees collected will be deposited in the North Pacific Fishery Observer Fund established under subsection (d) of this section;
    - (H) provide that fees collected will only be used for implementing the plan established under this section;
    - (I) provide that fees collected will be credited against any fee for stationing observers or elec-



tronic monitoring systems on board fishing vessels and United States fish processors and the actual cost of inputting collected data to which a fishing vessel or fish processor is subject under section 304(d) of this Act; and

(J) meet the requirements of section 9701(b) of title 31, United States Code.

(c) ACTION BY SECRETARY.—

- (1) Within 60 days after receiving a plan or plan amendment from the North Pacific Council under this section, the Secretary shall review such plan or plan amendment and either (A) remand such plan or plan amendment to the Council with comments if it does not meet the requirements of this section, or (B) publish in the Federal Register proposed regulations for implementing such plan or plan amendment.
- (2) During the 60-day public comment period, the Secretary shall conduct a public hearing in each State represented on the Council for the purpose of receiving public comments on the proposed regulations.
- (3) Within 45 days of the close of the public comment period, the Secretary, in consultation with the Council, shall analyze the public comment received and publish final regulations for implementing such plan.
- (4) If the Secretary remands a plan or plan amendment to the Council for failure to meet the requirements of this section, the Council may resubmit such plan or plan amendment at any time after taking action the Council believes will address the defects identified by the Secretary. Any plan or plan amendment resubmitted to the Secretary will be treated as an original plan submitted to the Secretary under paragraph (1) of this subsection.

(d) FISHERY OBSERVER FUND.—There is established in the Treasury a North Pacific Fishery Observer Fund. The Fund shall be available, without appropriation or fiscal year limitation, only to the Secretary for the purpose of carrying out the provisions of this section, subject to the restrictions in subsection (b) (2) of this section. The Fund shall consist of all monies deposited into it in accordance with this section. Sums in the Fund that are not currently needed for the purposes of this section shall be kept on deposit or invested in obligations of, or guaranteed by, the United States.

(e) SPECIAL PROVISIONS REGARDING OBSERVERS.—

- (1) The Secretary shall review—
  - (A) the feasibility of establishing a risk sharing pool through a reasonable fee, subject to the limitations of subsection (b)(2)(E) of this section, to provide coverage for vessels and owners against liability from civil suits by observers, and
  - (B) the availability of comprehensive commercial insurance for vessel and owner liability against civil suits by observers.
- (2) If the Secretary determines that a risk sharing pool is feasible, the Secretary shall establish such a pool, subject to the provisions of subsection (b)(2) of this section, unless the Secretary determines that—
  - (A) comprehensive commercial insurance is available for all fishing vessels and United States fish processors required to have observers under the provisions of this section, and
  - (B) such comprehensive commercial insurance will provide a greater measure of coverage at a lower cost to each participant.

(f) BYCATCH REDUCTION.—In implementing section 303(a)(11) and this section, the North Pacific Council shall submit conservation and management measures to lower, on an annual basis for a period of not less than four years, the total amount of economic discards occurring in the fisheries under its jurisdiction.

(g) BYCATCH REDUCTION INCENTIVES.—

- (1) Notwithstanding section 304(d), the North Pacific Council may submit, and the Secretary may approve, consistent with the provisions of this Act, a system of fines in a fishery to provide incentives to reduce bycatch and bycatch rates; except that such fines shall not exceed \$25,000 per vessel per season. Any fines collected shall be deposited in the North Pacific Fishery Observer Fund, and may be made available by the Secretary to offset costs related to the reduction of bycatch in the fishery from which such fines were derived, including conservation and management measures and research, and to the State of Alaska to offset costs incurred by the State in the fishery from which such penalties were derived or in fisheries in which the State is directly involved in management or enforcement and which are directly affected by the fishery from which such penalties were derive.
- (2)
  - (A) Notwithstanding section 303(d), and in addition to the authority provided in section 303(b) (10), the North Pacific Council may submit, and the Secretary may approve, conservation and management measures which provide allocations of regulatory discards to individual fishing vessels as an incentive to reduce per vessel bycatch and bycatch rates in a fishery, *Provided, That—*
    - (i) such allocations may not be transferred for monetary consideration and are made only on an annual basis; and
    - (ii) any such conservation and management measures will meet the requirements of subsection (h) and will result in an actual reduction in regulatory discards in the fishery.
  - (B) The North Pacific Council may submit restrictions in addition to the restriction imposed by clause (i) of subparagraph (A) on the transferability of any such allocations, and the Secretary may approve such recommendation.

(h) CATCH MEASUREMENT.—

- (1) By June 1, 1997 the North Pacific Council shall submit, and the Secretary may approve, consistent with the other provisions of this Act, conservation and management measures to ensure total catch measurement in each fishery under the jurisdiction of such Council. Such measures shall ensure the accurate enumeration, at a minimum, of target species, economic discards, and regulatory discards.
- (2) To the extent the measures submitted under paragraph (1) do not require United States fish processors and fish processing vessels (as defined in chapter 21 of title 46, United States Code) to weigh fish, the North Pacific Council and the Secretary shall submit a plan to the Congress by January 1, 1998, to allow for weighing,
- (3) including recommendations to assist such processors and processing vessels in acquiring necessary equipment, unless the Council determines that such weighing is not necessary to meet the requirements of this subsection.

(i) FULL RETENTION AND UTILIZATION.—

- (1) The North Pacific Council shall submit to the Secretary by October 1, 1998 a report on the advisability of requiring the full retention by fishing vessels and full utilization by United States fish processors of economic discards in fisheries under its jurisdiction if such economic discards, or the mortality of such economic discards, cannot be avoided. The report shall address the projected impacts of such requirements on participants in the fishery and describe any full retention and full utilization requirements that have been implemented.
- (2) The report shall address the advisability of measures to minimize processing waste, including standards setting minimum percentages which must be processed for human consumption. For the purpose of the report,
- (3) ‘processing waste’ means that portion of any fish which is processed and which could be used for

human consumption or other commercial use, but which is not so used.

(j) **BERING SEA AND ALEUTIAN ISLANDS CRAB RATIONALIZATION.**

- (1) By not later than January 1, 2005, the Secretary shall approve and hereafter implement by regulation the Voluntary Three-Pie Cooperative Program for crab fisheries of the Bering Sea and Aleutian Islands approved by the North Pacific Fishery Management Council between June 2002 and April 2003, and all trailing amendments including those reported to Congress on May 6, 2003. This section shall not preclude the Secretary from approving by January 1, 2005, and implementing any subsequent program amendments approved by the Council.
- (2) Notwithstanding any other provision of this Act, in carrying out paragraph (1) the Secretary shall approve all parts of the Program referred to in such paragraph. Further, no part of such Program may be implemented if, as approved by the North Pacific Fishery Management Council, individual fishing quotas, processing quotas, community development quota allocation, voluntary cooperatives, binding arbitration, regional landing and processing requirements, community protections, economic data collection, or the loan program for crab fishing vessel captains and crew members, is invalidated subject to a judicial determination not subject to judicial appeal. If the Secretary determines that a processor has leveraged its Individual Processor Quota shares to acquire a harvesters open-delivery “B shares”, the processor’s Individual Processor Quota shares shall be forfeited.
- (3) Subsequent to implementation pursuant to paragraph (1), the Council may submit and the Secretary may implement changes to or repeal of conservation and management measures, including measures authorized in this section, for crab fisheries of the Bering Sea and Aleutian Islands in accordance with applicable law, including this Act as amended by this subsection, to achieve on a continuing basis the purposes identified by the Council.
- (4) The loan program referred to in paragraph (2) shall be carried out pursuant to the authority of sections 1111 and 1112 of title XI of the Merchant Marine Act, 1936 (46 U.S.C. App. 1279f, 1279g).
- (5) For purposes of implementing this section \$ 1,000,000 shall be made available each year until fully implemented from funds otherwise made available to the National Marine Fisheries Service for Alaska fisheries activities.
- (6) Nothing in this Act shall constitute a waiver, either express or implied, of the antitrust laws of the United States. The Secretary, in consultation with the Department of Justice and the Federal Trade Commission, shall develop and implement a mandatory information collection and review process to provide any and all information necessary for the Department of Justice and the Federal Trade Commission to determine whether any illegal acts of anti-competition, anti-trust, or price collusion have occurred among persons receiving individual processing quotas under the Program. The Secretary may revoke any individual processing quota held by any person found to have violated a provision of the antitrust laws of the United States.
- (7) An individual processing quota issued under the Program shall be considered a permit for the purposes of sections 307, 308, and 309, and may be revoked or limited at any time in accordance with this Act. Issuance of an individual processing quota under the program shall not confer any right of compensation to the holder of such individual processing quota if it is revoked or limited and shall not create, or be construed to create, any right, title, or interest in or to any fish before the fish is purchased from an individual fishing quota holder.
- (8) The restriction on the collection of economic data in section 303 shall not apply with respect to any fish processor who is eligible for, or who has received, individual processing quota under the Program. The restriction on the disclosure of information in section 402(b)(1) shall not apply when the information is used to determine eligibility for or compliance with an individual processing quota program.
- (9) The provisions of sections 308, 310, and 311 shall apply to the processing facilities and fish products of any person holding individual processing quota, and the provisions of subparagraphs (D), (E), and (L) of section 307(l) shall apply to any facility owned or controlled by a person holding indi-

vidual processing quota.

- (k) **ARCTIC COMMUNITY DEVELOPMENT QUOTA.**—If the North Pacific Fishery Management Council issues a fishery management plan for the exclusive economic zone in the Arctic Ocean, or an amendment to the Fishery Management Plan for Fish Resources of the Arctic Management Area issued by such Council, that makes available to commercial fishing, and establishes a sustainable harvest level, for any part of such zone, the Council shall set aside not less than 10 percent of the total allowable catch therein as a community development quota for coastal villages located north and east of the Bering Strait.<sup>116</sup>

## SEC. 314. NORTHWEST ATLANTIC OCEAN FISHERIES REINVESTMENT PROGRAM

*16 U.S.C. 1863*

(a) PROGRAM.—

- (1) Not later than October 1, 1993, the Secretary shall establish a Northwest Atlantic Ocean Fisheries Reinvestment Program for the purposes of—
  - (A) promoting development of commercial fisheries and markets for underutilized species of the northwest Atlantic Ocean;
  - (B) developing alternative fishing opportunities for participants in the New England groundfish fishery;
  - (C) providing technical support and assistance to United States fishermen and fish processors to improve the value-added processing of underutilized species and to make participation in fisheries for underutilized species of the northwest Atlantic Ocean economically viable;
  - (D) creating new economic opportunities through the improved processing and expanded use of fish waste; and
  - (E) helping to restore **overfished or otherwise depleted** New England groundfish stocks through aquaculture or hatchery programs.
- (2) CONSULTATION.—In establishing and implementing the Northwest [sic] Fisheries Reinvestment Program, the Secretary shall consult with representatives of the commercial fishing industry, the seafood processing industry, and the academic community (including the National Sea Grant Program).
- (3) ACTIVITIES UNDER PROGRAM.—Subject to the availability of appropriations, the Secretary shall award contracts, grants and other financial assistance to United States citizens to carry out the purposes of subsection (1), under the terms and conditions provided in section 2(c) of the Act of August 11, 1939 (15 U.S.C. 713(c)-3(c); commonly referred to as the “Saltonstall-Kennedy Act”), except that, in making awards under this section for projects involving participation in fisheries for underutilized species, the Secretary shall give the highest priority to a person who owns or operates a fishing vessel permitted under this Act to participate in the New England groundfish fishery who agrees to surrender that permit to the Secretary during the duration of the contract, grant or other assistance.
- (4) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$5,000,000 for each of fiscal years 1993 through 1999 to carry out the purposes of this section. For fiscal year 1993 no more than \$1,000,000, and for fiscal year 1994 no more than \$2,000,000, of such funds may be provided from monies made available under section 2(b) of the Act of August 11, 1939 (15 U.S.C. 713c-3(b)).

(b) ASSISTANCE OF OTHER AGENCIES.—The Secretary shall actively seek the assistance of other Federal agencies in the development of fisheries for underutilized species of the northwest Atlantic Ocean, including, to the extent permitted by other applicable laws, assistance from the Secretary of Agriculture in including such underutilized species as agricultural commodities in the programs of the Foreign Agricultural Service for which amounts are authorized under the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624; 104 Stat. 3359).

(c) MANAGEMENT PLANS FOR UNDERUTILIZED SPECIES.—The New England Fishery Management Council, in consultation with other appropriate Councils, shall develop fishery management plans as soon as possible for any underutilized species of the northwest Atlantic Ocean that is not covered under such a plan, in order to prevent overfishing of that species.

- (d) **UNDERUTILIZED SPECIES DEFINED.**—For purposes of this section, the term “underutilized species of the northwest Atlantic Ocean” means any fish species of the northwest Atlantic Ocean that is identified, by the Director of the Northeast Fisheries Center of the National Marine Fisheries Service, as an underutilized species.

## **~~SEC. 315. REGIONAL COASTAL DISASTER ASSISTANCE, TRANSITION, AND RECOVERY PROGRAM~~**

~~16 U.S.C. 1864~~

- (a) **~~IN GENERAL.~~**—When there is a catastrophic regional fishery disaster the Secretary may, upon the request of, and in consultation with, the Governors of affected States, establish a regional economic transition program to provide immediate disaster relief assistance to the fishermen, charter fishing operators, United States fish processors, and owners of related fishery infrastructure affected by the disaster.
- (b) **~~PROGRAM COMPONENTS.~~**—
- (1) **~~IN GENERAL.~~**—Subject to the availability of appropriations, the program shall provide funds or other economic assistance to affected entities, or to governmental entities for disbursement to affected entities, for—
    - (A) meeting immediate regional shoreside fishery infrastructure needs, including processing facilities, cold storage facilities, ice houses, docks, including temporary docks and storage facilities, and other related shoreside fishery support facilities and infrastructure while ensuring that those projects will not result in an increase or replacement of fishing capacity;
    - (B) financial assistance and job training assistance for fishermen who wish to remain in a fishery in the region that may be temporarily closed as a result of environmental or other effects associated with the disaster;
    - (C) funding, pursuant to the requirements of section 312(b), to fishermen who are willing to scrap a fishing vessel and permanently surrender permits for fisheries named on that vessel; and
    - (D) any other activities authorized under section 312 of this Act or section 308(d) of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107(d)).
  - (2) **~~JOB TRAINING.~~**—Any fisherman who decides to scrap a fishing vessel under the program shall be eligible for job training assistance.
  - (3) **~~STATE PARTICIPATION OBLIGATION.~~**—The participation by a State in the program shall be conditioned upon a commitment by the appropriate State entity to ensure that the relevant State fishery meets the requirements of section 312(b) of this Act to ensure excess capacity does not re-enter the fishery.
  - (4) **~~NO MATCHING REQUIRED.~~**—The Secretary may waive the matching requirements of section 312 of this Act, section 308 of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107), and any other provision of law under which the Federal share of the cost of any activity is limited to less than 100 percent if the Secretary determines that—
    - (A) no reasonable means are available through which applicants can meet the matching requirement; and
    - (B) the probable benefit of 100 percent Federal financing outweighs the public interest in imposition of the matching requirement.
  - (5) **~~NET REVENUE LIMIT INAPPLICABLE.~~**—Section 308(d)(3) of the Interjurisdictional Fisher-

~~ies Act (16 U.S.C. 4107(d)(3)) shall not apply to assistance under this section:~~

- ~~(c) REGIONAL IMPACT EVALUATION.—Within 2 months after a catastrophic regional fishery disaster the Secretary shall provide the Governor of each State participating in the program a comprehensive economic and socioeconomic evaluation of the affected region's fisheries to assist the Governor in assessing the current and future economic viability of affected fisheries, including the economic impact of foreign fish imports and the direct, indirect, or environmental impact of the disaster on the fishery and coastal communities.~~
- ~~(d) CATASTROPHIC REGIONAL FISHERY DISASTER DEFINED.—In this section the term ‘catastrophic regional fishery disaster’ means a natural disaster, including a hurricane or tsunami, or a regulatory closure (including regulatory closures resulting from judicial action) to protect human health or the marine environment, that—~~
  - ~~(1) results in economic losses to coastal or fishing communities;~~
  - ~~(2) affects more than 1 State or a major fishery managed by a Council or interstate fishery commission; and~~
  - ~~(3) is determined by the Secretary to be a commercial fishery failure under section 312(a) of this Act or a fishery resource disaster or section 308(d) of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107(d)).~~

~~(Did not include fisheries hurricane assistance program)~~

## **SEC. 316. BYCATCH REDUCTION ENGINEERING PROGRAM**

*16 U.S.C. 1865*

- (a) BYCATCH REDUCTION ENGINEERING PROGRAM.—Not later than 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in cooperation with the Councils and other affected interests, and based upon the best scientific information available, shall establish a bycatch reduction program, including grants, to develop technological devices and other conservation engineering changes designed to minimize bycatch, seabird interactions, bycatch mortality, and post-release mortality in Federally managed fisheries. The program shall—
  - (1) be regionally based;
  - (2) be coordinated with projects conducted under the cooperative research and management program established under this Act;
  - (3) provide information and outreach to fishery participants that will encourage adoption and use of technologies developed under the program; and
  - (4) provide for routine consultation with the Councils in order to maximize opportunities to incorporate results of the program in Council actions and provide incentives for adoption of methods developed under the program in fishery management plans developed by the Councils.
- (b) INCENTIVES.—Any fishery management plan prepared by a Council or by the Secretary may establish a system of incentives to reduce total bycatch and seabird interactions, amounts, bycatch rates, and post-release mortality in fisheries under the Council's or Secretary's jurisdiction, including—
  - (1) measures to incorporate bycatch into quotas, including the establishment of collective or individual bycatch quotas;
  - (2) measures to promote the use of gear with verifiable and monitored low bycatch and seabird interactions, rates; and
  - (3) measures that, based on the best scientific information available, will reduce bycatch and seabird interactions, bycatch mortality, post-release mortality, or regulatory discards in the fishery.



- (c) **COORDINATION ON SEABIRD INTERACTIONS.**—The Secretary, in coordination with the Secretary of Interior, is authorized to undertake projects in cooperation with industry to improve information and technology to reduce seabird bycatch, including—
- (1) outreach to industry on new technologies and methods;
  - (2) projects to mitigate for seabird mortality; and
  - (3) actions at appropriate international fishery organizations to reduce seabird interactions in fisheries.
- (d) **REPORT.**—The Secretary shall transmit an annual report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources that—
- (1) describes funding provided to implement this section;
  - (2) describes developments in gear technology achieved under this section; and
  - (3) describes improvements and reduction in bycatch and seabird interactions associated with implementing this section, as well as proposals to address remaining bycatch or seabird interaction problems.

## **SEC. 317. SHARK FEEDING**

*16 U.S.C. 1866*

- (1) Except to the extent determined by the Secretary, or under State law, as presenting no public health hazard or safety risk, or when conducted as part of a research program funded in whole or in part by appropriated funds, it is unlawful to introduce, or attempt to introduce, food or any other substance into the water to attract sharks for any purpose other than to harvest sharks within the Exclusive Economic Zone seaward of the State of Hawaii and of the Commonwealths, territories, and possessions of the United States in the Pacific Ocean Area.

## **SEC. 318. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM**

*16 U.S.C. 1867*

- (a)
- (1) **IN GENERAL.**—The Secretary of Commerce, in consultation with the Councils, shall establish a cooperative research and management program to address needs identified under this Act and under any other marine resource laws enforced by the Secretary. The program shall be implemented on a regional basis and shall be developed and conducted through partnerships among Federal, State, and Tribal managers and scientists (including interstate fishery commissions), fishing industry participants (including use of commercial charter or recreational vessels for gathering data), **fishing communities**, and educational institutions.
  - (2) Within 1 year after the date of enactment of the Strengthening Fishing Communities and Increasing Flexibility in Fisheries Management Act, and after consultation with the Councils, the Secretary shall publish a plan for implementing and conducting the program established in paragraph (1). Such plan shall identify and describe critical regional fishery management and research needs, possible projects that may address those needs, and estimated costs for such projects. The plan shall be revised and updated every 5 years, and updated plans shall include a brief description of projects that were funded in the prior 5-year period and the research and management needs that were addressed by those projects.<sup>117</sup>

- (b) **ELIGIBLE PROJECTS.**—The Secretary shall make funds available under the program for the support of cooperative research and management projects to address critical needs identified by the Councils ~~in consultation with the Secretary~~. Each Council shall provide a list of such needs to the Secretary on an annual basis, identifying and prioritizing such needs. The program shall promote and encourage efforts to utilize sources of data maintained by other Federal agencies, State agencies, or academia for use in such projects.
- (c) **FUNDING PRIORITIES.**—In making funds available the Secretary shall award funding on a competitive basis and based on regional fishery management needs, select programs that form part of a coherent program of research or cooperative management projects focused on solving priority issues identified by the Councils, and shall give priority to the following projects:
- (1) Projects to collect data to improve, supplement, or enhance stock ~~assessments, including the use of fishing vessels or acoustic or other marine technology including—~~
    - (A) the use of fishing vessels or acoustic or other marine technology
    - (B) expanding the use of electronic catch reporting programs and technology; and
    - (C) improving monitoring and observer coverage through the expanded use of electronic monitoring devices.<sup>118</sup>
  - (2) Projects to improve fishery dependent data collection, intake, use, and access including--
    - (A) to assess the amount and type of bycatch or post-release mortality occurring in a fishery;
    - (B) expanding the use of electronic technology and modernizing data management systems; and
    - (C) improving monitoring coverage through the expanded use of electronic technology<sup>119</sup>.
  - (3) Conservation engineering or management projects designed to reduce bycatch, including avoidance of post-release mortality, reduction of bycatch in high seas fisheries, and transfer of such fishing technologies and methods to other nations, or other regional entities, including fishing communities, regional fishery associations, and fishing sectors.
  - (4) Projects for the identification of habitat areas of particular concern and for habitat conservation.
  - (5) Projects designed to collect and compile economic and social data for which electronic technologies can be added.
  - (6) Projects to test and expand electronic technologies for monitoring, reporting, observer coverage, and other functions.
  - (7) Projects that use electronic technologies to monitor changing ocean conditions, improve methods, support adaptive management, and ensure climate resilient fisheries.
  - (8) Projects designed to identify the impacts of anticipated changing ocean conditions, including climate change, on fish stocks and fisheries, or designed to develop conservation and management strategies to adapt to those impacts.
  - (9) Cooperative management projects that make use of data collected under this section.<sup>120</sup>
- (d) **EXPERIMENTAL PERMITTING PROCESS.**—Not later than 180 days after the date of enactment of the Magnuson Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils, shall promulgate regulations that create an expedited, uniform, and regionally-based process to promote issuance, where practicable, of experimental fishing permits.
- (e) **COOPERATIVE MANAGEMENT AGREEMENTS.**—
- (1) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, the Secretary, in consultation with the Councils and with input from the public, shall issue guidance to facilitate a transparent, timely, uniform, and regionally-based process for the development, oversight, and

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119 Huffman Dec 2020 p 146-147 (all on this page)

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management of cooperative management agreements.

- (2) **PROCESS FOR APPROVAL.**—The Secretary may use the process developed pursuant to (d) to approve cooperative management agreements as if such agreements were cooperative fishing agreements.
  - (3) **PERFORMANCE STANDARDS.**—An agreement authorized by this subsection shall be subject to performance standards and accountability measures specified in a fishery management plan or otherwise established by the Secretary, in consultation with the Councils.
  - (4) **PRE-EXISTING AGREEMENTS.**—This subsection shall not apply to a cooperative management agreement submitted to, proposed by or approved by the Secretary before the date of enactment of this Act.<sup>121</sup>
- (f) **GUIDELINES.**—The Secretary, in consultation with the Councils, shall establish guidelines to ensure that participation in a research project funded under this section does not result in loss of a participant’s catch history or unexpended days-at-sea as part of a limited entry system.
- (g) **EXEMPTED PROJECTS.**—The procedures of this section shall not apply to research funded by quota set-asides in a fishery.
- (h) **PROGRESS REPORT.**—Not later than 180 days after the date of enactment of this Act, the Assistant Administrator for Fisheries shall provide a report to Congress on progress in implementing the recommendations of the Cooperative Research and Cooperative Management Working Group report entitled ‘NOAA Technical Memorandum NMFS-F/SPO-156’ and published in August 2015 and on the development and implementation of any subsequent recommendations by such Working Group.<sup>122</sup>

## **SEC. 319. HERRING STUDY**

*16 U.S.C. 1868*

- (a) **IN GENERAL.**—The Secretary may conduct a cooperative research program to study the issues of abundance, distribution and the role of herring as forage fish for other commercially important fish stocks in the Northwest Atlantic, and the potential for local scale depletion from herring harvesting and how it relates to other fisheries in the Northwest Atlantic. In planning, designing, and implementing this program, the Secretary shall engage multiple fisheries sectors and stakeholder groups concerned with herring management.
- (b) **REPORT.**—The Secretary shall present the final results of this study to Congress within 3 months following the completion of the study, and an interim report at the end of fiscal year 2008.
- (c) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated \$2,000,000 for fiscal year 2007 through fiscal year 2009 to conduct this study.

## **SEC. 320. RESTORATION STUDY**

*16 U.S.C. 1869*

- (a) **IN GENERAL.**—The Secretary may conduct a study to update scientific information and protocols needed to improve restoration techniques for a variety of coast habitat types and synthesize the results in a format easily understandable by restoration practitioners and local communities.
- (b) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated \$500,000 for fiscal year 2007 to conduct this study.

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122 Huffman Dec 2020 p 150

## SEC. 321. REQUIRED POSSESSION OF DESCENDING DEVICES.

- (a) REQUIRE GEAR IN THE GULF REEF FISH FISHERY.—It shall be unlawful for a person on board a commercial or recreational vessel to fish for Gulf reef fish in the Gulf of Mexico Exclusive Economic Zone without possessing on board the vessel a venting tool or a descending device that is rigged and ready for use while fishing is occurring.
- (b) SAVINGS CLAUSE.—No provision of this section shall be interpreted to affect any program or activity carried out by the Gulf Coast Ecosystem Restoration Council established by the Resources and Ecosystems Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast States Act of 2012 (33 U.S.C. 1321 note), or any project contained in an approved Restoration Plan developed by any Natural Resources Damage Assessment Trustee Implementation Group to reduce post-release mortality from barotrauma in Gulf of Mexico Reef Fish Recreational Fisheries.
- (c) DEFINITIONS.—In this section:
  - (1) DESCENDING DEVICE.—The term ‘descending device’ means an instrument that—
    - (A) will release fish at a depth sufficient for the fish to be able to recover from the effects of barotrauma;
    - (B) is a weighted hook, lip clamp, or box that will hold the fish while it is lowered to depth, or another device determined to be appropriate by the Secretary; and
    - (C) is capable of—
      - (i) releasing the fish automatically;
      - (ii) releasing the fish by actions of the operator of the device; or
      - (iii) allowing the fish to escape on its own.
  - (2) VENTING TOOL.—The term ‘venting tool’ has the meaning given to it by the Gulf of Mexico Fishery Management Council.
  - (3) GULF REEF FISH.—The term ‘Gulf reef fish’ means any fish chosen by the Gulf of Mexico Fishery Management Council that is in the reef Fishery Management Plan for the purposes of this Act.
- (d) CIVIL PENALTIES.—Section 308(a) (16 U.S.C. 20 1858(a)) is amended by inserting “or section 321” after “section 307”.
- (e) EFFECTIVE DATE.—The amendments made by this section shall take effect 1 year after the date of enactment of this section.
- (f) SUNSET. —Five years after the date of enactment of this section—
  - (1) the table of contents is amended by striking the item relating to section 322;
  - (2) section 308(a) (16 U.S.C. 1858(a)) is amended by striking “or section 321”; and
  - (3) title III (16 U.S.C. 1851 et seq.) is amended by striking section 321.
- (g) IMPROVING DISCARD MORTALITY DATA.—
  - (1) AGREEMENT.—Not later than 60 days after the date of enactment of this Act, the Secretary shall enter into an agreement with the National Academy of Sciences to conduct a study and produce a report on discard mortality in the Gulf of Mexico reef fish fisheries. The study shall include—
    - (A) assessment of gaps and biases in re-*porting* of discards and associated discard mortality;
    - (B) assessment of uncertainty and likely impacts of such uncertainty in discard mortality;
    - (C) assessment of the effectiveness and usage rates of barotrauma-reducing devices;
    - (D) recommendations for future research priorities; and
    - (E) recommendations for standardized reporting and quantification of discards in the same met-

ric as landings for fisheries under the Gulf of Mexico Reef Fish Fishery Management Plan.

- (2) **DEADLINES.**—Not later than 2 years after the date of enactment of this Act, the National Academy of Sciences shall complete the study required under paragraph (1) and transmit the final report to the Secretary. Not later than 3 months after receiving the study and report in accordance with this paragraph, the Secretary shall submit the study and report to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Natural Resources of the House of Representatives.
- (3) **PLAN.**—Not later than 1 year after the Secretary receives the study and report required under paragraph (1), Secretary and the Gulf of Mexico Fishery Management Council shall develop—
  - (A) guidance for minimum standards for quantifying and reporting discards and associated mortality in the Gulf of Mexico Reef Fish Fishery Management Plan; and
  - (B) a plan to assess and monitor the effectiveness and usage of barotrauma-reducing devices and the impact on discard mortality rates in Gulf of Mexico reef fish fisheries.
- (4) **FOLLOW-UP REPORT.**—Not later than 3 years after developing minimum standards and developing the assessment and monitoring plan under paragraph (3), the Secretary shall provide a detailed report on implementation to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Natural Resources of the House of Representatives.<sup>123</sup>

## **TITLE IV—FISHERY MONITORING AND RESEARCH**

### **SEC. 401. REGISTRATION AND INFORMATION MANAGEMENT**

*16 U.S.C. 1881*

- (a) **STANDARDIZED FISHING VESSEL REGISTRATION AND INFORMATION MANAGEMENT SYSTEM.**—The Secretary shall, in cooperation with the Secretary of the department in which the Coast Guard is operating, the States, the Councils, and Marine Fisheries Commissions, develop recommendations for implementation of a standardized fishing vessel registration and information management system on a regional basis. The recommendations shall be developed after consultation with interested governmental and nongovernmental parties and shall—
  - (1) be designed to standardize the requirements of vessel registration and information collection systems required by this Act, the Marine Mammal Protection Act (16 U.S.C. 1361 et seq.), and any other marine resource law implemented by the Secretary, and, with the permission of a State, any marine resource law implemented by such State;
  - (2) integrate information collection programs under existing fishery management plans into a non-duplicative information collection and management system;
  - (3) avoid duplication of existing State, tribal, or Federal systems and shall utilize, to the maximum extent practicable, information collected from existing systems;
  - (4) provide for implementation of the system through cooperative agreements with appropriate State, regional, or tribal entities and Marine Fisheries Commissions;
  - (5) provide for funding (subject to appropriations) to assist appropriate State, regional, or tribal entities and Marine Fisheries Commissions in implementation;
  - (6) establish standardized units of measurement, nomenclature, and formats for the collection and submission of information;
  - (7) minimize the paperwork required for vessels registered under the system;

- (8) include all species of fish within the geographic areas of authority of the Councils and all fishing vessels including charter fishing vessels, but excluding recreational fishing vessels;
  - (9) require United States fish processors, and fish dealers and other first ex-vessel purchasers of fish that are subject to the proposed system, to submit information (other than economic information) which may be necessary to meet the goals of the proposed system; and
  - (10) include procedures necessary to ensure—
    - (A) the confidentiality of information collected under this section in accordance with section 402(b); and
    - (B) the timely release or availability to the public of information collected under this section consistent with section 402(b).
- (b) **FISHING VESSEL REGISTRATION.**—The proposed registration system should, at a minimum, obtain the following information for each fishing vessel—
- (1) the name and official number or other identification, together with the name and address of the owner or operator or both;
  - (2) gross tonnage, vessel capacity, type and quantity of fishing gear, mode of operation (catcher, catcher processor, or other), and such other pertinent information with respect to vessel characteristics as the Secretary may require; and
  - (3) identification (by species, gear type, geographic area of operations, and season) of the fisheries in which the fishing vessel participates.
- (c) **FISHERY INFORMATION.**—The proposed information management system should, at a minimum, provide basic fisheries performance information for each fishery, including—
- (1) the number of vessels participating in the fishery including charter fishing vessels;
  - (2) the time period in which the fishery occurs;
  - (3) the approximate geographic location or official reporting area where the fishery occurs;
  - (4) a description of fishing gear used in the fishery, including the amount and type of such gear and the appropriate unit of fishing effort; and
  - (5) other information required under subsection 303(a)(5) or requested by the Council under section 402.
- (d) **USE OF REGISTRATION.**—Any registration recommended under this section shall not be considered a permit for the purposes of this Act, and the Secretary may not propose to revoke, suspend, deny, or impose any other conditions or restrictions on any such registration or the use of such registration under this Act.
- (e) **PUBLIC COMMENT.**—Within one year after the date of enactment of the Sustainable Fisheries Act, the Secretary shall publish in the Federal Register for a 60-day public comment period a proposal that would provide for implementation of a standardized fishing vessel registration and information collection system that meets the requirements of subsections (a) through (c). The proposal shall include—
- (1) a description of the arrangements of the Secretary for consultation and cooperation with the department in which the Coast Guard is operating, the States, the Councils, Marine Fisheries Commissions, the fishing industry and other interested parties; and
  - (2) any proposed regulations or legislation necessary to implement the proposal.
- (f) **CONGRESSIONAL TRANSMITTAL.**—Within 60 days after the end of the comment period and after consideration of comments received under subsection (e), the Secretary shall transmit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Resources of the House of Representatives a recommended proposal for implementation of a national fishing vessel registration system that includes—



- (1) any modifications made after comment and consultation;
- (2) a proposed implementation schedule, including a schedule for the proposed cooperative agreements required under subsection (a)(4); and
- (3) recommendations for any such additional legislation as the Secretary considers necessary or desirable to implement the proposed system.

(g) RECREATIONAL FISHERIES.—

- (1) **FEDERAL PROGRAM.**—The Secretary shall establish and implement a regionally based registry program for recreational fishermen in each of the 8 fishery management regions. The program, which shall not require a fee before January 1, 2011, shall provide for—
  - (A) the registration (including identification and contact information) of individuals who engage in recreational fishing—
    - (i) in the Exclusive Economic Zone;
    - (ii) for anadromous species; or
    - (iii) for Continental Shelf fishery resources beyond the Exclusive Economic Zone; and
  - (B) if appropriate, the registration (including the ownership, operator, and identification of the vessel) of vessels used in such fishing.
- (2) **STATE PROGRAMS.**—The Secretary shall exempt from registration under the program recreational fishermen and charter fishing vessels licensed, permitted, or registered under the laws of a State if the Secretary determines that information from the State program is suitable for the Secretary's use or is used to assist in completing marine recreational fisheries statistical surveys, or evaluating the effects of proposed conservation and management measures for marine recreational fisheries.
- (3) **DATA COLLECTION.**—
  - (A) **IMPROVEMENT OF THE MARINE RECREATIONAL FISHERY STATISTICS SURVEY.**—Within 24 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with representatives of the recreational fishing industry and experts in statistics, technology, and other appropriate fields, shall establish a program to improve the quality and accuracy of information generated by the Marine Recreational Fishery Statistics Survey, with a goal of achieving acceptable accuracy and utility for each individual fishery.
  - (B) **NRC REPORT RECOMMENDATIONS.**—The program shall take into consideration and, to the extent feasible, implement the recommendations of the National Research Council in its report Review of Recreational Fisheries Survey Methods (2006), including—
    - (i) redesigning the Survey to improve the effectiveness and appropriateness of sampling and estimation procedures, its applicability to various kinds of management decisions, and its usefulness for social and economic analyses; and
    - (ii) providing for ongoing technical evaluation and modification as needed to meet emerging management needs.
  - (C) **METHODOLOGY.**—Unless the Secretary determines that alternate methods will achieve this goal more efficiently and effectively, the program shall, to the extent possible, include—
    - (i) an adequate number of intercepts to accurately estimate recreational catch and effort;
    - (ii) use of surveys that target anglers registered or licensed at the State or Federal level to collect participation and effort data;
    - (iii) collection and analysis of vessel trip report data from charter fishing vessels;
    - (iv) development of a weather corrective factor that can be applied to recreational catch and effort estimates; and



- (v) an independent committee composed of recreational fishermen, academics, persons with expertise in stock assessments and survey design, and appropriate personnel from the National Marine Fisheries Service to review the collection estimates, geographic, and other variables related to dockside intercepts and to identify deficiencies in recreational data collection, and possible correction measures.
- (D) DEADLINE.—The Secretary shall complete the program under this paragraph and implement the improved Marine Recreational Fishery Statistics Survey not later than January 1, 2009.
- (4) REPORT.—Within 24 months after establishment of the program, the Secretary shall submit a report to Congress that describes the progress made toward achieving the goals and objectives of the program.
- (5) FEDERAL-STATE PARTNERSHIPS.
  - (A) ESTABLISHMENT.—The Secretary shall establish partnerships with States to develop best practices for implementation of State programs established pursuant to paragraph (2).
  - (B) GUIDANCE.—The Secretary shall develop guidance, in cooperation with the States, that details best practices for administering State programs pursuant to paragraph (2), and provide such guidance to the State.<sup>124</sup>

## SEC. 402. INFORMATION COLLECTION

*16 U.S.C. 1881a*

- (a) COLLECTION PROGRAMS.—
  - (1) COUNCIL REQUESTS.—If a Council determines that additional information would be beneficial for developing, implementing, or revising a fishery management plan or for determining whether a fishery is in need of management, the Council may request that the Secretary implement an information collection program for the fishery which would provide the types of information specified by the Council. The Secretary shall undertake such an information collection program if he determines that the need is justified, and shall promulgate regulations to implement the program within 60 days after such determination is made. If the Secretary determines that the need for an information collection program is not justified, the Secretary shall inform the Council of the reasons for such determination in writing. The determinations of the Secretary under this paragraph regarding a Council request shall be made within a reasonable period of time after receipt of that request. The Council shall consider the use of electronic monitoring and reporting or other electronic technology as part of an information collection program under this subsection.
  - (2) SECRETARIAL INITIATION.—If the Secretary determines that additional information is necessary for developing, implementing, revising, or monitoring a fishery management plan, or for determining whether a fishery is in need of management, the Secretary may, by regulation, implement an information collection or observer program requiring submission of such additional information for the fishery. The Secretary shall consider the use of electronic monitoring and reporting or other electronic technology as part of an information collection program.
  - (3) SECRETARIAL REVIEW.—Not less often than once every 5 years, the Secretary shall review the procedures and policies by which information is collected, managed, and used to manage fisheries and revise information collection programs and policies needed to integrate data collection and management, improve the timeliness, quality, usability, cost-effectiveness, and to reduce unnecessary duplication within and across fishery management plans and regions. Upon the completion of each such review, the Secretary shall publish a report for the public describing the findings of such

review and planned revisions to information collection programs.

(b) CONFIDENTIALITY OF INFORMATION.—

- (1) Any information submitted to the Secretary, a State fishery management agency, or a marine fisheries commission by any person in compliance with the requirements of this Act shall be confidential and shall not be disclosed except—
  - (A) to Federal employees and Council employees who are responsible for fishery management plan development, monitoring, or enforcement;
  - (B) to State or Marine Fisheries Commission employees to further the Department's mission, subject to a confidentiality agreement that prohibits public disclosure of the identity of business of any person; to State employees who are responsible for fishery management plan enforcement, if the States employing those employees have entered into a fishery enforcement agreement with the Secretary and the agreement is in effect;
  - (C) when required by court order;
  - (D) when such information is used by State, Council, or Marine Fisheries Commission employees to verify catch under a limited access program, but only to the extent that such use is consistent with subparagraph (B);
  - (E) when the Secretary has obtained written authorization from the person submitting such information to release such information to persons for reasons not otherwise provided for in this subsection, and such release does not violate other requirements of this Act;
  - (F) when such information is required to be submitted to the Secretary for any determination under a limited access program; or
  - (G) in support of homeland and national security activities, including the Coast Guard's homeland security missions as defined in section 888(a)(2) of the Homeland Security Act of 2002 (6 U.S.C. 468(a)(2)).
- (2) Any observer information shall be confidential and shall not be disclosed, except in accordance with the requirements of subparagraphs (A) through (H) of paragraph (1), or—
  - (A) as authorized by a fishery management plan or regulations under the authority of the North Pacific Council to allow disclosure to the public of weekly summary bycatch information identified by vessel or for haul-specific bycatch information without vessel identification;
  - (B) when such information is necessary in proceedings to adjudicate observer certifications; or
  - (C) as authorized by any regulations issued under paragraph (3) allowing the collection of observer information, pursuant to a confidentiality agreement between the observers, observer employers, and the Secretary prohibiting disclosure of the information by the observers or observer employers, in order—
    - (i) to allow the sharing of observer information among observers and between observers and observer employers as necessary to train and prepare observers for deployments on specific vessels; or
    - (ii) to validate the accuracy of the observer information collected.
- (3) The Secretary shall, by regulation, prescribe such procedures as may be necessary to preserve the confidentiality of information submitted in compliance with any requirement or regulation under this Act, except that the Secretary may release or make public any such information in any aggregate or summary form which does not directly or indirectly disclose the identity or business of any person who submits such information. Nothing in this subsection shall be interpreted or construed to prevent the use for conservation and management purposes by the Secretary, or with the approval of the Secretary, the Council, of any information submitted in compliance with any requirement or regulation under this Act for the use, release, or publication of bycatch information pursuant to paragraph (2)(A).

(c) **RESTRICTION ON USE OF CERTAIN INFORMATION.—**

- (1) The Secretary shall promulgate regulations to restrict the use, in civil enforcement or criminal proceedings under this Act, the Marine Mammal Protection Act of 1972 (16 U.S.C. 1361 et seq.), and the Endangered Species Act (16 U.S.C. 1531 et seq.), of information collected by voluntary fishery data collectors, including sea samplers, while aboard any vessel for conservation and management purposes if the presence of such a fishery data collector aboard is not required by any of such Acts or regulations thereunder.
- (2) The Secretary may not require the submission of a Federal or State income tax return or statement as a prerequisite for issuance of a permit until such time as the Secretary has promulgated regulations to ensure the confidentiality of information contained in such return or statement, to limit the information submitted to that necessary to achieve a demonstrated conservation and management purpose, and to provide appropriate penalties for violation of such regulations.

(d) **CONTRACTING AUTHORITY.—**Notwithstanding any other provision of law, the Secretary may provide a grant, contract, or other financial assistance on a sole-source basis to a State, Council, or Marine Fisheries Commission for the purpose of carrying out information collection or other programs if—

- (1) the recipient of such a grant, contract, or other financial assistance is specified by statute to be, or has customarily been, such State, tribal government, Council, or Marine Fisheries Commission; or
- (2) the Secretary has entered into a cooperative agreement with such State, Council, or Marine Fisheries Commission.

(e) **RESOURCE ASSESSMENTS.—**

- (1) The Secretary may use the private sector to provide vessels, equipment, and services necessary to survey the fishery resources of the United States when the arrangement will yield statistically reliable results.
- (2) The Secretary, in consultation with the appropriate Council and the fishing industry--
  - (A) may structure competitive solicitations under paragraph (1) so as to compensate a contractor for a fishery resources survey by allowing the contractor to retain for sale fish harvested during the survey voyage;
  - (B) in the case of a survey during which the quantity or quality of fish harvested is not expected to be adequately compensatory, may structure those solicitations so as to provide that compensation by permitting the contractor to harvest on a subsequent voyage and retain for sale a portion of the allowable catch of the surveyed fishery; and
  - (C) may permit fish harvested during such survey to count toward a vessel's catch history under a fishery management plan if such survey was conducted in a manner that precluded a vessel's participation in a fishery that counted under the plan for purposes of determining catch history.
- (3) The Secretary shall undertake efforts to expand annual fishery resource assessments in all regions of the Nation.

## **SEC. 403. OBSERVERS**

*16 U.S.C. 1881b*

(a) **GUIDELINES FOR CARRYING OBSERVERS.—**Within one year after the date of enactment of the Sustainable Fisheries Act, the Secretary shall promulgate regulations, after notice and opportunity for public comment, for fishing vessels that carry observers. The regulations shall include guidelines for determining—

- (1) when a vessel is not required to carry an observer on board because the facilities of such vessel for the quartering of an observer, or for carrying out observer functions, are so inadequate or unsafe

that the health or safety of the observer or the safe operation of the vessel would be jeopardized; and

- (2) actions which vessel owners or operators may reasonably be required to take to render such facilities adequate and safe.

(b) **TRAINING.**—The Secretary, in cooperation with the appropriate States and the National Sea Grant College Program, shall—

- (1) establish programs to ensure that each observer receives adequate training in collecting and analyzing the information necessary for the conservation and management purposes of the fishery to which such observer is assigned;
- (2) require that an observer demonstrate competence in fisheries science and statistical analysis at a level sufficient to enable such person to fulfill the responsibilities of the position;
- (3) ensure that an observer has received adequate training in basic vessel safety; and
- (4) make use of university and any appropriate private nonprofit organization training facilities and resources, where possible, in carrying out this subsection.

(c) **OBSERVER STATUS.**—An observer on a vessel and under contract to carry out responsibilities under this Act or the Marine Mammal Protection Act of 1972 (16 U.S.C. 1361 et seq.) shall be deemed to be a Federal employee for the purpose of compensation under the Federal Employee Compensation Act (5 U.S.C. 8101 et seq.).

## **SEC. 404 FISHERIES RESEARCH**

*16 U.S.C. 1881c*

(a) **IN GENERAL.**—The Secretary shall initiate and maintain, in cooperation with the Councils, a comprehensive program of fishery research to carry out and further the purposes, policy, and provisions of this Act. Such program shall be designed to acquire knowledge and information, including statistics, on fishery conservation and management; on changes in geographic range, spatial distribution, and productivity of a fishery or interrelated fisheries;<sup>125</sup> and on the economics and social characteristics of the fisheries.

(b) **STRATEGIC PLAN.**—Within one year after the date of enactment of the Sustainable Fisheries Act, and at least every 3 years thereafter, the Secretary shall develop and publish in the Federal Register a strategic plan for fisheries research for the 5 years immediately following such publication. The plan shall—

- (1) identify and describe a comprehensive program with a limited number of priority objectives for research in each of the areas specified in subsection (c);
- (2) indicate goals and timetables for the program described in paragraph (1);
- (3) provide a role for commercial fishermen in such research, including involvement in field testing;
- (4) provide for collection and dissemination, in a timely manner, of complete and accurate information concerning fishing activities, catch, effort, stock assessments, and other research conducted under this section; and
- (5) be developed in cooperation with the Councils and affected States, and provide for coordination with the Councils, affected States, tribal governments, and other research entities.

(c) **AREAS OF RESEARCH.**—Areas of research are as follows:

- (1) Research to support fishery conservation and management, including but not limited to, biological

research concerning the abundance and life history parameters of stocks of fish, the interdependence of fisheries or stocks of fish, the identification of essential fish habitat, the impact of pollution on fish populations, the impact of wetland and estuarine degradation, **changes in geographic range, spatial distribution, and productivity of a fishery or interrelated fisheries,**<sup>126</sup> and other factors affecting the abundance and availability of fish.

- (2) Conservation engineering research, including the study of fish behavior and the development and testing of new gear technology and fishing techniques to minimize bycatch and any adverse effects on essential fish habitat and promote efficient harvest of target species.
- (3) Research on the fisheries, including the social, cultural, and economic relationships among fishing vessel owners, crew, United States fish processors, associated shoreside labor, seafood markets and fishing communities.
- (4) Information management research, including the development of a fishery information base and an information management system that will permit the full use of information in the support of effective fishery conservation and management.

(d) PUBLIC NOTICE.—In developing the plan required under subsection (a), the Secretary shall consult with relevant Federal, State, and international agencies, scientific and technical experts, and other interested persons, public and private, and shall publish a proposed plan in the Federal Register for the purpose of receiving public comment on the plan. The Secretary shall ensure that affected commercial fishermen are actively involved in the development of the portion of the plan pertaining to conservation engineering research. Upon final publication in the Federal Register, the plan shall be submitted by the Secretary to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Resources of the House of Representatives.

(f) IMPROVING DATA COLLECTION AND ANALYSIS.—

- (1) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Secretary shall develop, in consultation with the science and statistical committees of the Councils established under section 302(g) and the Marine Fisheries Commissions, and submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Natural Resources of the House of Representatives a report on facilitating greater incorporation of data, analysis, stock assessments, and surveys from State agencies and nongovernmental sources described in paragraph (2) into fisheries management decisions.
- (2) NONGOVERNMENTAL SOURCES.—Nongovernmental sources referred to in paragraph (1) include the following:
  - (A) Fishermen.
  - (B) Fishing communities.
  - (C) Universities.
  - (D) Research and philanthropic institutions.
- (3) CONTENT.—In developing the report under paragraph (1), the Secretary shall—
  - (A) identify types of data and analysis, especially concerning recreational fishing, that can be reliably used for purposes of this Act as the basis for establishing conservation and management measures as required by section (a)(1), including setting standards for the collection and use of that data and analysis in stock assessments and surveys and for other purposes as determined by the Secretary;
  - (B) provide specific recommendations for collecting data and performing analyses identified as necessary to reduce uncertainty in and improve the accuracy of future stock assessments, including whether such data and analysis could be provided by nongovernmental sources,

including fishermen, fishing communities, universities, and research institutions;

- (C) consider the extent to which it is possible to establish a registry of persons collecting or submitting the data and performing the analyses identified under subparagraphs (A) and (B); and
- (D) consider the extent to which the acceptance and use of data and analyses identified in the report in fishery management decisions is practicable.

[PUBLICATION.—The Secretary of Commerce shall make available on the Internet Website of the National Oceanic and Atmospheric Administration the report required under the amendment made by subsection (a) by not later than 1 year after the date of the enactment of this Act.

NAS REPORT RECOMMENDATIONS.—The Secretary of Commerce shall take into consideration and, to the extent feasible, implement the recommendations of the National Academy of Sciences in the report entitled “Review of the Marine Recreational Information Program (2017)”, including—

- (1) prioritizing the evaluation of electronic data collection, including smartphone applications, electronic diaries for prospective data collection, and an Internet website option for panel members or for the public;
- (2) evaluating whether the design of the Marine Recreational Information Program for the purposes of stock assessment and the determination of stock management reference points is compatible with the needs of in-season management of annual catch limits; and
- (3) if the Marine Recreational Information Program is incompatible with the needs of in-season management of annual catch limits, determining an alternative method for in-season management<sup>127</sup>

(g) STOCK ASSESSMENT PLAN.—

- (1) IN GENERAL.—The Secretary shall develop and publish in the Federal Register, on the same schedule as required for the strategic plan required under subsection (b) of this section, a plan to conduct stock assessments for all stocks of fish for which a fishery management plan is in effect under this Act.
- (2) CONTENTS.—The plan shall—
  - (A) for each stock of fish for which a stock assessment has previously been conducted—
    - (i) establish a schedule for updating the stock assessment that is reasonable given the biology and characteristics of the stock; and
    - (ii) subject to the availability of appropriations, require completion of a new stock assessment, or an update of the most recent stock assessment—
      - (I) every 5 years; or
      - (II) within such other time period specified and justified by the Secretary in the plan;
  - (B) for each stock of fish for which a stock assessment has not previously been conducted—
    - (i) establish a schedule for conducting an initial stock assessment that is reasonable given the biology and characteristics of the stock; and
    - (ii) subject to the availability of appropriations, require completion of the initial stock assessment within 3 years after the plan is published in the Federal Register unless another time period is specified and justified by the Secretary in the plan; and
  - (C) identify data and analysis, especially concerning recreational fishing, that, if available, would reduce uncertainty in and improve the accuracy of future stock assessments, including



whether such data and analysis could be provided by fishermen, fishing communities, universities, and research institutions, to the extent that use of such data would be consistent with the requirements in section 301(a)(2) to base conservation and management measures on the best scientific information available.

- (3) **WAIVER OF STOCK ASSESSMENT REQUIREMENT.**—Notwithstanding subparagraphs (A)(ii) and (B)(ii), a stock assessment is not required for a stock of fish in the plan if the Secretary determines that such a stock assessment is not necessary and justifies such determination in the Federal Register notice required by this subsection.

[**DEADLINE.**—Notwithstanding section (g)(1) of the Magnuson-Stevens Fishery Conservation and Management Act, as amended by this section, the Secretary of Commerce shall issue the first stock assessment plan under such section by not later than 2 years after the date of enactment of this Act.]<sup>128</sup>

## **SEC. 405. INCIDENTAL HARVEST RESEARCH**

*16 U.S.C. 1881d*

- (a) **COLLECTION OF INFORMATION.**—Within nine months after the date of enactment of the Sustainable Fisheries Act, the Secretary shall, after consultation with the Gulf Council and South Atlantic Council, conclude the collection of information in the program to assess the impact on fishery resources of incidental harvest by the shrimp trawl fishery within the authority of such Councils. Within the same time period, the Secretary shall make available to the public aggregated summaries of information collected prior to June 30, 1994 under such program.
- (b) **IDENTIFICATION OF STOCK.**—The program concluded pursuant to subsection (a) shall provide for the identification of stocks of fish which are subject to significant incidental harvest in the course of normal shrimp trawl fishing activity.
- (c) **COLLECTION AND ASSESSMENT OF SPECIFIC STOCK INFORMATION.**—For stocks of fish identified pursuant to subsection (b), with priority given to stocks which (based upon the best available scientific information) are considered to be **overfished or otherwise depleted**, the Secretary shall conduct—
- (1) a program to collect and evaluate information on the nature and extent (including the spatial and temporal distribution) of incidental mortality of such stocks as a direct result of shrimp trawl fishing activities;
  - (2) an assessment of the status and condition of such stocks, including collection of information which would allow the estimation of life history parameters with sufficient accuracy and precision to support sound scientific evaluation of the effects of various management alternatives on the status of such stocks; and
  - (3) a program of information collection and evaluation for such stocks on the magnitude and distribution of fishing mortality and fishing effort by sources of fishing mortality other than shrimp trawl fishing activity.
- (d) **BYCATCH REDUCTION PROGRAM.**—Not later than 12 months after the enactment of the Sustainable Fisheries Act, the Secretary shall, in cooperation with affected interests, and based upon the best scientific information available, complete a program to—
- (1) develop technological devices and other changes in fishing operations necessary and appropriate to minimize the incidental mortality of bycatch in the course of shrimp trawl activity to the extent practicable, taking into account the level of bycatch mortality in the fishery on November 28, 1990;



- (2) evaluate the ecological impacts and the benefits and costs of such devices and changes in fishing operations; and
  - (3) assess whether it is practicable to utilize bycatch which is not avoidable.
- (e) **REPORT TO CONGRESS.**—The Secretary shall, within one year of completing the programs required by this section, submit a detailed report on the results of such programs to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Resources of the House of Representatives.
- (f) **IMPLEMENTATION CRITERIA.**—To the extent practicable, any conservation and management measure implemented under this Act to reduce the incidental mortality of bycatch in the course of shrimp trawl fishing shall be consistent with—
  - (1) measures applicable to fishing throughout the range in United States waters of the bycatch species concerned; and
  - (2) the need to avoid any serious adverse environmental impacts on such bycatch species or the ecology of the affected area.

## **SEC. 406. FISHERIES SYSTEMS RESEARCH**

*16 U.S.C. 1882*

- (a) **ESTABLISHMENT OF PANEL.**—Not later than 180 days after the date of enactment of the Sustainable Fisheries Act, the Secretary shall establish an advisory panel under this Act to develop recommendations to expand the application of ecosystem principles in fishery conservation and management activities.
- (b) **PANEL MEMBERSHIP.**—The advisory panel shall consist of not more than 20 individuals and include—
  - (1) individuals with expertise in the structures, functions, and physical and biological characteristics of ecosystems; and
  - (2) representatives from the Councils, States, fishing industry, conservation organizations, or others with expertise in the management of marine resources.
- (c) **RECOMMENDATIONS.**—Prior to selecting advisory panel members, the Secretary shall, with respect to panel members described in subsection (b)(1), solicit recommendations from the National Academy of Sciences.
- (d)
- (e) **REPORT.**—Within 2 years after the date of enactment of this Act, the Secretary shall submit to the Congress a completed report of the panel established under this section, which shall include—
  - (1) an analysis of the extent to which ecosystem principles are being applied in fishery conservation and management activities, including research activities;
  - (2) proposed actions by the Secretary and by the Congress that should be undertaken to expand the application of ecosystem principles in fishery conservation and management; and
  - (3) such other information as may be appropriate.
- (f) **PROCEDURAL MATTER.**—The advisory panel established under this section shall be deemed an advisory panel under section 302(g).
- (g) **REGIONAL ECOSYSTEM RESEARCH.**—
  - (1) **STUDY.**—Within 180 days after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils, shall undertake and complete a study on the state of the science for advancing the concepts and integration of ecosystem considerations in regional fishery management. The study should build upon the recommendations of the advisory panel and include—

- (A) recommendations for scientific data, information and technology requirements for understanding ecosystem processes, and methods for integrating such information from a variety of federal, state, and regional sources;
  - (B) recommendations for processes for incorporating broad stake holder participation;
  - (C) recommendations for processes to account for effects of environmental variation on fish stocks and fisheries; and
  - (D) a description of existing and developing council efforts to implement ecosystem approaches, including lessons learned by the councils.
- (2) **AGENCY TECHNICAL ADVICE AND ASSISTANCE, REGIONAL PILOT PROGRAMS.**—The Secretary is authorized to provide necessary technical advice and assistance, including grants, to the Councils for the development and design of regional pilot programs that build upon the recommendations of the advisory panel and, when completed, the study.

## **SEC. 407. GULF OF MEXICO RED SNAPPER RESEARCH**

*16 U.S.C. 1883*

HR 59 (p 39) makes significant changes tot this section. Did not include because not applicable to Pacific Council.

### **(a) INDEPENDENT PEER REVIEW.—**

- (1) Within 30 days of the date of enactment of the Sustainable Fisheries Act, the Secretary shall initiate an independent peer review to evaluate—
  - (A) the accuracy and adequacy of fishery statistics used by the Secretary for the red snapper fishery in the Gulf of Mexico to account for all commercial, recreational, and charter fishing harvests and fishing effort on the stock;
  - (B) the appropriateness of the scientific methods, information, and models used by the Secretary to assess the status and trends of the Gulf of Mexico red snapper stock and as the basis for the fishery management plan for the Gulf of Mexico red snapper fishery;
  - (C) the appropriateness and adequacy of the management measures in the fishery management plan for red snapper in the Gulf of Mexico for conserving and managing the red snapper fishery under this Act; and
  - (D) the costs and benefits of all reasonable alternatives to a limited access privilege program for the red snapper fishery in the Gulf of Mexico.
- (2) The Secretary shall ensure that commercial, recreational, and charter fishermen in the red snapper fishery in the Gulf of Mexico are provided an opportunity to—
  - (A) participate in the peer review under this subsection; and
  - (B) provide information to the Secretary concerning the review of fishery statistics under this subsection without being subject to penalty under this Act or other applicable law for any past violation of a requirement to report such information to the Secretary.
- (3) The Secretary shall submit a detailed written report on the findings of the peer review conducted under this subsection to the Gulf Council no later than one year after the date of enactment of the Sustainable Fisheries Act.
- (4) **PROHIBITION.**—In addition to the restrictions under section 303(d)(1)(A), the Gulf Council may not, prior to October 1, 2002, undertake or continue the preparation of any fishery management plan, plan amendment or regulation under this Act for the Gulf of Mexico commercial red snapper fishery that creates an individual fishing quota program or that authorizes the consolidation of licenses, permits, or endorsements that result in different trip limits for vessels in the same class.

(b) REFERENDUM.—

- (1) On or after October 1, 2002, the Gulf Council may prepare and submit a fishery management plan, plan amendment, or regulation for the Gulf of Mexico commercial red snapper fishery that creates a limited access privilege program or that authorizes the consolidation of licenses, permits, or endorsements that result in different trip limits for vessels in the same class, only if the preparation of such plan, amendment, or regulation is approved in a referendum conducted under paragraph (2) and only if the submission to the Secretary of such plan, amendment, or regulation is approved in a subsequent referendum conducted under paragraph (2).
- (2) The Secretary, at the request of the Gulf Council, shall conduct referendums under this subsection. Only a person who held an annual vessel permit with a red snapper endorsement for such permit on September 1, 1996 (or any person to whom such permit with such endorsement was transferred after such date) and vessel captains who harvested red snapper in a commercial fishery using such endorsement in each red snapper fishing season occurring between January 1, 1993, and such date may vote in a referendum under this subsection. The referendum shall be decided by a majority of the votes cast. The Secretary shall develop a formula to weigh votes based on the proportional harvest under each such permit and endorsement and by each such captain in the fishery between January 1, 1993, and September 1, 1996. Prior to each referendum, the Secretary, in consultation with the Council, shall—
  - (A) identify and notify all such persons holding permits with red snapper endorsements and all such vessel captains; and
  - (B) make available to all such persons and vessel captains information about the schedule, procedures, and eligibility requirements for the referendum and the proposed individual fishing quota program.

(c) CATCH LIMITS.—Any fishery management plan, plan amendment, or regulation submitted by the Gulf Council for the red snapper fishery after the date of enactment of the Sustainable Fisheries Act shall contain conservation and management measures that—

- (1) establish separate quotas for recreational fishing (which, for the purposes of this subsection shall include charter fishing) and commercial fishing that, when reached, result in a prohibition on the retention of fish caught during recreational fishing and commercial fishing, respectively, for the remainder of the fishing year; and
- (2) ensure that such quotas reflect allocations among such sectors and do not reflect any harvests in excess of such allocations.

## **SEC. 408. DEEP SEA CORAL RESEARCH AND TECHNOLOGY PROGRAM**

*16 U.S.C. 1884*

(d) IN GENERAL.—The Secretary, in consultation with appropriate regional fishery management councils and in coordination with other federal agencies and educational institutions, shall, subject to the availability of appropriations, establish a program—

- (1) to identify existing research on, and known locations of, deep sea corals and submit such information to the appropriate Councils;
- (2) to locate and map locations of deep sea corals and submit such information to the Councils;
- (3) to monitor activity in locations where deep sea corals are known or likely to occur, based on best scientific information available, including through underwater or remote sensing technologies and submit such information to the appropriate Councils;
- (4) to conduct research, including cooperative research with fishing industry participants, on deep sea

- corals and related species, and on survey methods;
- (5) to develop technologies or methods designed to assist fishing industry participants in reducing interactions between fishing gear and deep sea corals; and
- (6) to prioritize program activities in areas where deep sea corals are known to occur, and in areas where scientific modeling or other methods predict deep sea corals are likely to be present.
- (7) **REPORTING.**—Beginning 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils, shall submit biennial reports to Congress and the public on steps taken by the Secretary to identify, monitor, and protect deep sea coral areas, including summaries of the results of mapping, research, and data collection performed under the program.<sup>129</sup>

## **SEC. 410. RECREATIONAL DATA IMPROVEMENT PROGRAM.**

- (a) **IN GENERAL.**—The Secretary shall initiate and maintain a comprehensive program to implement the requirements and associated guidelines in section 305(l). In executing the program, the Secretary shall coordinate with programs established in subsection 401(g) and promote collaboration with State and Federal partners.
- (b) **STRATEGIC PLAN.**—Within one year after the date of enactment of the \_\_\_\_ Act, and not less frequently than once every 5 years thereafter, the Secretary shall develop and publish in the Federal Register a strategic plan for recreational data improvements for the 5 years immediately following such publication. The plan shall—
  - (1) improve coordination between Federal programs that implement recreational fishing surveys and other data from non-Federal sources, including data from States or Marine Fisheries Commissions;
  - (2) improve the timeliness, accuracy, precision, and validation of data produced by surveys;
  - (3) describe processes to calibrate data sources with historical time series data prior to being used for management;
  - (4) develop methods to integrate recreational data collected from more than one source for use in assessments;
  - (5) create goals, objectives, and timeframes for achievement of paragraphs (1) through (4);
  - (6) consider the use and effectiveness of experimental fishing permits to carry out such research; and
  - (7) describe the role of fishery participants in the program. In developing the strategic plan and subsequent plans, the Secretary shall cooperate with the Councils and affected States, provide for coordination with the Councils, affected States, and other research and data collection entities, and allow for public input.
- (c) **AREAS OF RESEARCH.**—In initiating and maintaining the program, the Secretary shall prioritize research and improvement in the following areas:
  - (1) Development of data standards and validation processes for survey programs collecting data on recreational fishing catch and effort, including those produced by State agencies and considered integral or supplemental to Federal surveys.
  - (2) Research to understand how surveys of recreational fishing can more effectively account for differences in fishing rate and effort, including among fishermen who use private or public access points, and fishermen who are State residents or non-residents.
  - (3) Methods and policies to improve the estimation of discards in recreational fisheries, including estimation of discarded fish both during and outside of fishing seasons.
  - (4) To improve understanding of best practices for minimizing discard mortality as well as estimation

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129 There is no section 409.

of adoption rates of such practices by fishermen.

- (5) To assess changes in discard mortality estimates when best fishing practices are adequately and verifiably applied.
  - (6) Research on how the use of electronic applications can be used to collect data in recreational fisheries, including spatial information, depth, discard rate and disposition, release method, and socio-economic information, while meeting data and validation standards.
  - (7) Research on how electronic technologies can most effectively be incorporated into survey designs.
  - (8) Research of methods to integrate recreational catch data from more than one survey source for use in assessments.
  - (9) The use of approaches to improve recreational data, including the use of tag and endorsement measures, stock-wide regional effort surveys, and species-specific oversampling.
- (d) **PUBLIC NOTICE.**—In developing the plan required under subsection (b), the Secretary shall consult with relevant Federal, State, and international agencies, scientific and technical experts, and other interested persons, public and private, and shall publish a proposed plan in the Federal Register for the purpose of receiving public comment on the plan. Upon final publication in the Federal Register, the plan shall be submitted by the Secretary to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Natural Resources of the House of Representatives.<sup>130</sup>

## Appendices

### **SEC. 106(c). INVESTMENT IN UNITED STATES SEAFOOD PROCESSING FACILITIES.**

The Secretary of Commerce shall work with the Small Business Administration and other Federal agencies to develop financial and other mechanisms to encourage United States investment in seafood processing facilities in the United States for fisheries that lack capacity needed to process fish harvested by United States vessels in compliance with the Magnuson Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.).

### **SEC. 117. COMMUNITY-BASED RESTORATION PROGRAM FOR FISHERY AND COASTAL HABITATS.**

- (a) **IN GENERAL.**—The Secretary of Commerce shall establish a community-based fishery and coastal habitat restoration program to implement and support the restoration of fishery and coastal habitats.
- (b) **AUTHORIZED ACTIVITIES.**—In carrying out the program, the Secretary may—
  - (1) provide funding and technical expertise to fishery and coastal communities to assist them in restoring fishery and coastal habitat;
  - (2) advance the science and monitoring of coastal habitat restoration;
  - (3) transfer restoration technologies to the private sector, the public, and other governmental agencies;
  - (4) develop public-private partnerships to accomplish sound coastal restoration projects;
  - (5) promote significant community support and volunteer participation in fishery and coastal habitat restoration; promote stewardship of fishery and coastal habitats; and

- (6) leverage resources through national, regional, and local public-private partnerships.

## **SEC. 208. ZEKE GRADER<sup>131</sup> FISHERIES CONSERVATION AND MANAGEMENT FUND.**

- (a) **IN GENERAL.**—The Secretary shall establish and maintain a fund, to be known as the “Zeke Grader Fisheries Conservation and Management Fund”, which shall consist of amounts retained and deposited into the Fund under subsection (c).
- (b) **PURPOSES.**—Subject to the allocation of funds described in subsection (d), amounts in the Fund shall be available to the Secretary of Commerce, without appropriation or fiscal year limitation, to disburse as described in subsection (e) for—
- (1) efforts to improve fishery harvest data collection including—
    - (A) expanding the use of electronic catch reporting programs and technology; and
    - (B) improvement of monitoring and observer coverage through the expanded use of electronic monitoring devices and satellite tracking systems such as VMS on small vessels;
  - (2) cooperative fishery research and analysis, in collaboration with fishery participants, academic institutions, community residents, and other interested parties;
  - (3) development of methods or new technologies to improve the quality, health safety, and value of fish landed;
  - (4) conducting analysis of fish and seafood for health benefits and risks, including levels of contaminants and, where feasible, the source of such contaminants;
  - (5) marketing of sustainable United States fishery products, including consumer education regarding the health or other benefits of wild fishery products harvested by vessels of the United States;
  - (6) improving data collection under the Marine Recreational Fishery Statistics Survey in accordance with section 401(g)(3) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1881(g)(3)); and
  - (7) providing financial assistance to fishermen to offset the costs of modifying fishing practices and gear to meet the requirements of this Act, the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), and other Federal laws in pari materia; and
  - (8) conducting research and analysis to prepare and adapt fisheries to the effects of climate change.<sup>132</sup>
- (c) **DEPOSITS TO THE FUND.**—
- (1) **QUOTA SET-ASIDES.**—Any amount generated through quota set-asides established by a Council under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.) and designated by the Council for inclusion in the Zeke Grader Fishery Conservation and Management Fund, may be deposited in the Fund.
  - (2) **OTHER FUNDS.**—In addition to amounts received pursuant to paragraph (1) of this subsection, the Zeke Grader Fishery Conservation and Management Fund may also receive funds from—
    - (A) appropriations for the purposes of this section; and
    - (B) States or other public sources or private or nonprofit organizations for purposes of this section.
- (d) **Allocation.**--

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- (1) ~~IN GENERAL.—REGIONAL ALLOCATION.—~~Except as provided in paragraphs (2) and (3), ~~The~~ the Secretary shall, every 2 years, apportion ~~moneys~~ amounts from the Fund among the eight Council regions according to recommendations of the Councils, based on regional priorities identified through the Council process, ~~except that no region shall receive less than 5 percent of the Fund in each allocation period.~~
  - (2) MINIMUM ALLOCATION.—In the case of amounts deposited in the Fund pursuant to subsection (c)(2), unless specified otherwise, the Secretary shall allocate not less than 5 percent of the Fund in each allocation period to each region.
  - (3) SPECIFICALLY APPORTIONED FUNDS—The Secretary may apportion amounts from the Fund to a specific project or region if such amounts were identified by the Council that designated such amounts for inclusion in the Fund under paragraphs (1) and (2), or by the appropriation Act, State, public source, or nonprofit or organization from which received under subsection (c)(2), as being deposited for that specific project or region.<sup>133</sup>
- (e) LIMITATION ON THE USE OF THE FUND.—No amount made available from the Fund may be used to defray the costs of carrying out requirements of this Act or the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.) other than those uses identified in this section.

## SEC. 407. UNITED STATES CATCH HISTORY

- (1) In establishing catch allocations under international fisheries agreements, the Secretary, in consultation with the Secretary of the Department in which the Coast Guard is operating, and the Secretary of State, shall ensure that all catch history associated with a vessel of the United States remains with the United States and is not transferred or credited to any other nation or vessel of such nation, including when a vessel of the United States is sold or transferred to a citizen of another nation or to an entity controlled by citizens of another nation.

## SEC. 408. SECRETARIAL REPRESENTATIVE FOR INTERNATIONAL FISHERIES

- (a) IN GENERAL.—The Secretary, in consultation with the Under Secretary of Commerce for Oceans and Atmosphere, shall designate a Senate-confirmed, senior official within the National Oceanic and Atmospheric Administration to perform the duties of the Secretary with respect to international agreements involving fisheries and other living marine resources, including policy development and representation as a U.S. Commissioner, under any such international agreements.
- (b) ADVICE.—The designated official shall, in consultation with the Deputy Assistant Secretary for International Affairs and the Administrator of the National Marine Fisheries Service, advise the Secretary, Undersecretary of Commerce for Oceans and Atmosphere, and other senior officials of the Department of Commerce and the National Oceanic and Atmospheric Administration on development of policy on international fisheries conservation and management matters.
- (c) CONSULTATION.—The designated official shall consult with the Senate Committee on Commerce, Science, and Transportation and the House Committee on Resources on matters pertaining to any regional or international negotiation concerning living marine resources, including shellfish.
- (d) DELEGATION.—The designated official may delegate and authorize successive re-delegation of such functions, powers, and duties to such officers and employees of the National Oceanic and Atmospheric Administration as deemed necessary to discharge the responsibility of the Office.



- (e) EFFECTIVE DATE.—This section shall take effect on January 1, 2009.

### **SEC. 111(B). REPORT (uncodified).—**

- (1) Within 15 months after the date of enactment of this Act, the National Marine Fisheries Service and the United States Coast Guard shall transmit a joint report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources containing—
- (2) a cost-to-benefit analysis of the feasibility, value, and cost of using vessel monitoring systems, satellite-based maritime distress and safety systems, or similar systems for fishery management, conservation, enforcement, and safety purposes with the Federal government bearing the capital costs of any such system;
- (3) an examination of the cumulative impact of existing requirements for commercial vessels;
- (4) an examination of whether satellite-based maritime distress and safety systems, or similar requirements would overlap existing requirements or render them redundant;
- (5) an examination of how data integration from such systems could be addressed;
- (6) an examination of how to maximize the data-sharing opportunities between relevant State and Federal agencies and provide specific information on how to develop these opportunities, including the provision of direct access to satellite-based maritime distress and safety system or similar system data to State enforcement officers, while considering the need to maintain or provide an appropriate level of individual vessel confidentiality where practicable; and
- (7) an assessment of how the satellite-based maritime distress and safety system or similar systems could be developed, purchased, and distributed to regulated vessels.

### **SEC. 113(b). SALMON PLAN AND STUDY.—**

- (1) RECOVERY PLAN.—Not later than 6 months after the date of enactment of this Act, the Secretary of Commerce shall complete a recovery plan for Klamath River Coho salmon and make it available to the public.
- (2) ~~ANNUAL~~ REPORT.—Not later than 2 years after the date of enactment of this \_\_\_\_\_ Act, and ~~annually~~ <sup>biennially</sup><sup>134</sup> thereafter, the Secretary of Commerce shall submit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources on—
  - (A) the actions taken under the recovery plan and other law relating to recovery of Klamath River Coho salmon, and how those actions are specifically contributing to its recovery;
  - (B) the progress made on the restoration of salmon spawning habitat, including water conditions as they relate to salmon health and recovery, with emphasis on the Klamath River and its tributaries below Iron Gate Dam;
  - (C) the status of other Klamath River anadromous fish populations, particularly Chinook salmon; and
  - (D) the actions taken by the Secretary to address ~~the most recent~~<sup>135</sup> ~~the calendar year 2003~~ National Research Council recommendations regarding monitoring and research on Klamath River Basin salmon stocks.

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## **SEC. 113(c). OREGON AND CALIFORNIA SALMON FISHERY (uncodified).<sup>136</sup>—**

Federally recognized Indian tribes and small businesses, including fishermen, fish processors, and related businesses serving the fishing industry, adversely affected by Federal closures and fishing restrictions in the Oregon and California 2006 fall Chinook salmon fishery are eligible to receive direct assistance under section 312(a) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1861a(a)) and section 308(d) of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107(d)). The Secretary may use no more than 4 percent of any monetary assistance to pay for administrative costs.

*(Did not include section on hurricane assistance).*

## **SEC. 120. CLARIFICATION OF FLEXIBILITY (uncodified).**

- (a) IN GENERAL.—The Secretary of Commerce has the discretion under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1851 et seq.) to extend the time for rebuilding the summer flounder fishery to not later than January 1, 2013, only if—
- (1) the Secretary has determined that—
    - (A) overfishing is not occurring in the fishery and that a mechanism is in place to ensure overfishing does not occur in the fishery; and
    - (B) stock biomass levels are increasing;
  - (2) the biomass rebuilding target previously applicable to such stock will be met or exceeded within the new time for rebuilding;
  - (3) the extension period is based on the status and biology of the stock and the rate of rebuilding;
  - (4) monitoring will ensure rebuilding continues;
  - (5) the extension meets the requirements of section 301(a)(1) of that Act (16 U.S.C. 1851(a)(1)); and
  - (6) the best scientific information available shows that the extension will allow continued rebuilding.
- (b) AUTHORITY.—Nothing in this section shall be construed to amend the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1851 et seq.) or to limit or otherwise alter the authority of the Secretary under that Act concerning other species.

## **SEC. 122. CONVERSION TO CATCHER/PROCESSOR SHARES (uncodified).**

- (a) IN GENERAL.—
- (1) AMENDMENT OF PLAN.—Not later than 90 days after the date of enactment of this Act, the Secretary of Commerce shall amend the fishery management plan for the Bering Sea/Aleutian Islands King and Tanner Crabs for the Northern Region (as that term is used in the plan) to authorize—
    - (A) an eligible entity holding processor quota shares to elect on an annual basis to work together with other entities holding processor quota shares and affiliated with such eligible entity through common ownership to combine any catcher vessel quota shares for the Northern

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<sup>136</sup> Re “uncodified”: Only “general and permanent” laws are codified; the Code does not usually include provisions that apply only to a limited number of people (a private law) or for a limited time, such as most appropriation acts or budget laws, which apply only for a single fiscal year. If these limited provisions are significant, however, they may be printed as “notes” underneath related sections of the Code.

Region with their processor quota shares and to exchange them for newly created catcher/processor owner quota shares for the Northern Region; and

- (B) an eligible entity holding catcher vessel quota shares to elect on an annual basis to work together with other entities holding catcher vessel quota shares and affiliated with such eligible entity through common ownership to combine any processor quota shares for the Northern Region with their catcher vessel quota shares and to exchange them for newly created catcher/processor owner quota shares for the Northern Region.

(2) ELIGIBILITY AND LIMITATIONS.—

(A) The authority provided in paragraph (1)(A) shall—

(i)

(I) apply only to an entity which was initially awarded both catcher/processor owner quota shares, and processor quota shares under the plan (in combination with the processor quota shares of its commonly owned affiliates) of less than 7 percent of the Bering Sea/ Aleutian Island processor quota shares; or

(II) apply only to an entity which was initially awarded both catcher/processor owner quota shares under the plan and processor quota shares under section 417(a) of the Coast Guard and Maritime Transportation Act of 2006 (Public Law 109–241; 120 Stat. 546);

(ii) be limited to processor quota shares initially awarded to such entities and their commonly owned affiliates under the plan or section 417(a) of that Act; and

(iii) shall not exceed 1 million pounds per entity during any calendar year.

(B) The authority provided in paragraph (1)(B) shall—

(i) apply only to an entity which was initially awarded both catcher/processor owner quota shares, and processor quota shares under the plan (in combination with the processor quota shares of its commonly owned affiliates) of more than 7 percent of the Bering Sea/ Aleutian Island processor quota shares;

(ii) be limited to catcher vessel quota shares initially awarded to such entity and its commonly owned affiliates; and

(iii) shall not exceed 1 million pounds per entity during any calendar year.

- (3) EXCHANGE RATE.—The entities referred to in paragraph (1) shall receive under the amendment 1 unit of newly created catcher/processor owner quota shares in exchange for 1 unit of catcher vessel owner quota shares and 0.9 units of processor quota shares.

- (4) AREA OF VALIDITY.—Each unit of newly created catcher/processor owner quota shares under this subsection shall only be valid for the Northern Region.

(b) FEES.—

- (1) LOCAL FEES.—The holder of the newly created catcher/processor owner quota shares under subsection (a) shall pay a fee of 5 percent of the ex-vessel value of the crab harvested pursuant to those shares to any local governmental entities in the Northern Region if the processor quota shares used to produce those newly created catcher/processor owner quota shares were originally derived from the processing activities that occurred in a community under the jurisdiction of those local governmental entities.

- (2) STATE FEE.—The State of Alaska may collect from the holder of the newly created catcher/processor owner quota shares under subsection (a) a fee of 1 percent of the ex-vessel value of the crab harvested pursuant to those shares.

(c) OFF-LOADING REQUIREMENT.—Crab harvested pursuant to catcher/processor owner quota shares

created under this subsection shall be off-loaded in those communities receiving the local governmental entities fee revenue set forth in subsection (b)(1).

- (d) **PERIODIC COUNCIL REVIEW.**—As part of its periodic review of the plan, the North Pacific Fishery Management Council may review the effect, if any, of this subsection upon communities in the Northern Region. If the Council determines that this section adversely affects the communities, the Council may recommend to the Secretary of Commerce, and the Secretary may approve, such changes to the plan as are necessary to mitigate those adverse effects.
- (e) **USE CAPS.**—
  - (1) **IN GENERAL.**—Notwithstanding sections 680.42(b)(ii)(2) and 680.7(a)(ii)(7) of title 50, Code of Federal Regulations, custom processing arrangements shall not count against any use cap for the processing of opilio crab in the Northern Region so long as such crab is processed in the Northern Region by a shore-based crab processor.
  - (2) **SHORE-BASED CRAB PROCESSOR DEFINED.**—In this paragraph, the term “shore-based crab processor” means any person or vessel that receives, purchases, or arranges to purchase unprocessed crab, that is located on shore or moored within the harbor.

*(Did not include Section 212 on turtle excluder devices)*

*(Did not include Section 213 on hurricane effects)*

## **SEC. 215. NEW ENGLAND GROUND FISH FISHERY (uncodified).**

- (a) **REVIEW.**—The Secretary of Commerce shall conduct a unique, thorough examination of the potential impact on all affected and interested parties of Framework 42 to the Northeast Multispecies Fishery Management Plan.
- (b) **REPORT.**—The Secretary shall report the Secretary’s findings under subsection (a) within 30 days after the date of enactment of this Act. The Secretary shall include in the report a detailed discussion of each of the following:
  - (1) The economic and social implications for affected parties within the fishery, including potential losses to infrastructure, expected from the imposition of Framework 42.
  - (2) The estimated average annual income generated by fishermen in New England, separated by State and vessel size, and the estimated annual income expected after the imposition of Framework 42.
  - (3) Whether the differential days-at-sea counting imposed by Framework 42 would result in a reduction in the number of small vessels actively participating in the New England Fishery.
  - (4) The percentage and approximate number of vessels in the New England fishery, separated by State and vessel type, that are incapable of fishing outside the areas designated in Framework 42 for differential days-at-sea counting.
  - (5) The percentage of the annual groundfish catch in the New England fishery that is harvested by small vessels.
  - (6) The current monetary value of groundfish permits in the New England fishery and the actual impact that the potential imposition of Framework 42 is having on such value.
  - (7) Whether permitting days-at-sea to be leased is altering the market value for groundfish permits or days-at-sea in New England.
  - (8) Whether there is a substantially high probability that the biomass targets used as a basis for Amendment 13 remain achievable.
  - (9) An identification of the year in which the biomass targets used as a basis for Amendment 13 were

last evident or achieved, and the evidence used to determine such date.

- (10) Any separate or non-fishing factors, including environmental factors, that may be leading to a slower rebuilding of groundfish than previously anticipated.
- (11) The potential harm to the non-fishing environment and ecosystem from the reduction in fishing resulting
- (12) from Framework 42 and the potential redevelopment of the coastal land for other purposes, including potential for increases in non-point source of pollution and other impacts.

## **SEC. 216. REPORT ON COUNCIL MANAGEMENT COORDINATION (uncodified).**

- (1) The Mid-Atlantic Fishery Council, in consultation with the New England Fishery Council, shall submit a report to the Senate Committee on Commerce, Science, and Transportation within 9 months after the date of enactment of this Act—
- (2) describing the role of council liaisons between the Mid-Atlantic and New England Councils, including an explanation of council policies regarding the liaison's role in Council decision-making since 1996;
- (3) describing how management actions are taken regarding the operational aspects of current joint fishery management plans, and how such joint plans may undergo changes through amendment or framework processes;
- (4) evaluating the role of the New England Fishery Council and the Mid-Atlantic Fishery Council liaisons in the development and approval of management plans for fisheries in which the liaisons or members of the noncontrolling Council have a demonstrated interest and significant current and historical landings of species managed by either Council;
- (5) evaluating the effectiveness of the various approaches developed by the Councils to improve representation for affected members of the non-controlling Council in Council decision-making, such as use of liaisons, joint management plans, and other policies, taking into account both the procedural and conservation requirements of the Magnuson-Stevens Fishery Conservation and Management Act; and
- (6) analyzing characteristics of North Carolina and Florida that supported their inclusion as voting members of more than one Council and the extent to which those characteristics support Rhode Island's inclusion on a second Council (the Mid-Atlantic Council).

## **SEC. 217. STUDY OF SHORTAGE IN THE NUMBER OF INDIVIDUALS WITH POSTBACCALAUREATE DEGREES IN SUBJECTS RELATED TO FISHERY SCIENCE (uncodified).**

- (a) IN GENERAL.—The Secretary of Commerce and the Secretary of Education shall collaborate to conduct a study of—
  - (1) whether there is a shortage in the number of individuals with post-baccalaureate degrees in subjects related to fishery science, including fishery oceanography, fishery ecology, and fishery anthropology, who have the ability to conduct high quality scientific research in fishery stock assessment, fishery population dynamics, and related fields, for government, nonprofit, and private sector entities;
  - (2) what Federal programs are available to help facilitate the education of students hoping to pursue these degrees; and
  - (3) what institutions of higher education, the private sector, and the Congress could do to try to increase the number of individuals with such post-baccalaureate degrees.

- (b) **REPORT.**—Not later than 8 months after the date of enactment of this Act, the Secretaries of Commerce and Education shall transmit a report to each committee of Congress with jurisdiction over the programs referred to in subsection (a), detailing the findings and recommendations of the study under this section.

## **SEC. 302(f). PACIFIC FISHERY MANAGEMENT COUNCIL (uncodified).—**

- (1) **IN GENERAL.**—The Pacific Fishery Management Council shall develop a proposal for the appropriate rationalization program for the Pacific trawl groundfish and whiting fisheries, including the shore-based sector of the Pacific whiting fishery under its jurisdiction. The proposal may include only the Pacific whiting fishery, including the shore-based sector, if the Pacific Council determines that a rationalization plan for the fishery as a whole cannot be achieved before the report is required to be submitted under paragraph (3).
- (2) **REQUIRED ANALYSIS.**—In developing the proposal to rationalize the fishery, the Pacific Council shall fully analyze alternative program designs, including the allocation of limited access privileges to harvest fish to fishermen and processors working together in regional fishery associations or some other cooperative manner to harvest and process the fish, as well as the effects of these program designs and allocations on competition and conservation. The analysis shall include an assessment of the impact of the proposal on conservation and the economics of communities, fishermen, and processors participating in the trawl groundfish fisheries, including the shore-based sector of the Pacific whiting fishery.
- (3) **REPORT.**—The Pacific Council shall submit the proposal and related analysis to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources no later than 24 months after the date of enactment of this Act.

## **SEC. 701. STUDY OF THE ACIDIFICATION OF THE OCEANS AND EFFECT ON FISHERIES (uncodified).**

- (1) The Secretary of Commerce shall request the National Research Council to conduct a study of the acidification of the oceans and how this process affects the United States.

## **OTHER CHANGES IN HUFFMAN DRAFT**

### **Authorization of Appropriations**

There is authorized to be appropriated to the Secretary to carry out the provisions of this Act—

- (1) for fiscal year 2021, an amount equal to \$396,875,000 increased by the estimated percentage change in the Consumer Price Index since fiscal year 2013; and
- (2) for each of fiscal years 2022 through 2026, an amount equal to the amount authorized by this section for the preceding fiscal year, increased by the estimated percentage change in the Consumer Price Index calculated with respect to such preceding fiscal year.<sup>137</sup>

### **Climate-Ready Fisheries Innovation Program**

- (a) Not later than 1 year after the date of enactment 25 of this Act, the Administrator shall establish a program, including grants, to develop innovative tools and approaches designed to increase the adaptive capacity of fishery management to the impacts of climate change. In administering such program, the Administrator

shall—

- (1) Develop science and management approaches that address regional and national priorities to improve the conservation and management of fishery resources under current and anticipated climate impacts;
  - (2) provide for routine consultation with fishery managers and scientists in order to maximize opportunities to incorporate results of the program in fishery management actions;
  - (3) promote adoption of methods developed under the program in fishery management plans developed by the Regional Fishery Management Councils;
  - (4) provide information and outreach to the private sector and academic sector to encourage development of tools and approaches to manage the effects of climate change on fisheries; and
  - (5) provide information and outreach to fishery participants to increase understanding of and encourage adoption and use of tools and approaches developed under the program.
- (b) Coordination of the program—
- (1) The Administrator shall establish a process to ensure coordination with and outreach to—
    - (A) regional offices and science centers of the National Marine Fisheries Service.
    - (B) the Regional Fishery Management Councils;
    - (C) the scientific and statistical committees of such Fishery Management Councils; and
    - (D) other relevant programs, including the cooperative research and management program under Section 318 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1867), the Integrated Ocean Observing System, and programs within the National Oceanic and Atmospheric Administration designed to address ocean acidification.
  - (2) Such coordination should include identification of multi-year research priorities to study and understand the current and anticipated impacts of climate change on fisheries, fisheries interactions, habitats, fishery participants, fisheries science and monitoring, or other relevant priority. Such priorities should be routinely reviewed in a timeframe not to exceed 5 years and updated as necessary.
- (c) Report.—Every 2 years, beginning 2 years after the date of enactment of this Act, the Administrator shall transmit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Natural Resources that—
- (1) describes funding provided to implement this section;
  - (2) includes descriptions of and developments in tools and approaches achieved under this section;
  - (3) describes how and in which fisheries these tools and approaches have been implemented; and
  - (4) describes improvements in fishery climate-readiness associated with implementing this section, as well as proposals to address remaining problems.<sup>138</sup>



## Shifting Stocks Task Force

- (1) **ESTABLISHMENT.**—The Administrator shall establish, not later than 120 days after the date of enactment of this Act, a task force to be known as the “Shifting Stocks Task Force” consisting of 10 members, including 1 member recommended by each of 8 Regional Fishery Management Councils and the Highly Migratory Species Advisory Panel and the Administrator or their designee.
- (2) **MEMBERSHIP.**—
  - (A) **TERMS.**—Except as provided by paragraph (2), terms of appointed members of the Task Force shall be staggered, shall be 2 years in duration, and no member shall serve more than 3 terms.
  - (B) **VACANCY.**—Any member appointed to fill a vacancy occurring before the expiration of the term for which the member’s predecessor was appointed shall be appointed only for the remainder of that term.
  - (C) **CRITERIA FOR APPOINTMENT.**—Members appointed to the Task Force shall be Federal employees, State employees, Tribal and Indigenous representatives, academics, or independent experts, shall have strong scientific or technical credentials and experience, and shall not include members of the Regional Fishery Management Councils.
  - (D) **TRAVEL EXPENSES.**—Each member shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.
  - (E) **CHAIRPERSON.**—The chairperson of the Task Force shall be elected by the members.
- (3) **MEETINGS.**—The Task Force shall meet not less than 4 times annually.
- (4) **STAFF SUPPORT.**—Upon request of the Task Force, the Administrator may detail on a reimbursable basis personnel to the Task Force to assist such Task Force.
- (5) **DEVELOPMENT OF CRITERIA.**—Not later than 1 year after the date of enactment of this Act, the Task Force shall develop, in consultation with the Administrator and the Regional Fishery Management Councils, science-based decision-making criteria to make allocation determinations that minimize the risk of overfishing and maximize stock and ecosystem resilience to the effects of climate change, are consistent with the national standards, the other provisions of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), regulations implementing recommendations by international organizations in which the United States participates (including to closed areas, quotas, and size limits), and any other applicable law.
- (6) **RECOMMENDATIONS.**—The Task Force shall make recommendations to the Administrator and to the Regional Fishery Management Councils recommendations for the allocation and distribution of fishing privileges based on the criteria developed under paragraph (5).
- (7) **PETITIONS.**—Any member of the public may submit a petition to request the review of potentially shifting stock. In order to be eligible for consideration, a petition must include sufficiently descriptive information regarding the stock or stocks in question, the jurisdiction or allocation concerns, and any other relevant information.
- (8) **PETITION REVIEW AND RECOMMENDATION.**—
  - (A) **DETERMINATION OF SUFFICIENT INFORMATION.**—Upon receipt of a petition under paragraph (7), the Task Force shall, not later than 60 days after the date of such receipt, determine by majority vote whether the petition contains sufficient information to show that a substantial shift in the distribution of a stock has occurred.
  - (B) **REVIEW PROCESS.**—If the Task Force makes a determination under subparagraph (A) that a petition contains sufficient information, the Task Force shall review such petition. Such review shall include—

- (i) a public hearing in the affected region; and
  - (ii) a public notice and comment period of not less than 90 days.
- (C) WRITTEN RECOMMENDATION.—Upon completion of a review under subparagraph (B), the Task Force shall—
  - (i) determine which Regional Fishery Management Council’s or Councils’ geographic area of authority the fishery is located in; and (ii) submit to the Administrator, each affected Regional Fishery Management Council, and the petitioner written recommendations for allocation and distribution of fishing privileges within the fishery.
- (D) RESPONSE.—Upon receipt of a recommendation from the Task Force under subparagraph (C), the Administrator shall—
  - (i) begin consultation with the affected Regional Fishery Management Council regarding necessary changes to fishery management plans; and
  - (ii) not later than 180 days after the date of receipt of the Task Force’s recommendation, ensure that a compliant fishery management plan that fully accounts for the best available science on shifting stocks and the recommendations of the Task Force is created, published, and implemented.
- (E) PUBLICATION.—The Task Force shall publish on the internet each petition received under this section, the determination as made under paragraph (1) and any written recommendations produced under subparagraph (C).
- (9) TASK FORCE.—In this subsection, the term “Task Force” means the Shifting Stocks Task Force established pursuant to paragraph (1).

## International Cooperation in the Research and Management of Cross-Jurisdictional Fisheries

- (1) IN GENERAL.—The Secretary of Commerce, in coordination with the Secretary of State and Administrator of the Agency for International Development where necessary, shall develop a strategy for coordinated research and management with other relevant nations with which the United States shares a fishery or stock of a fishery that currently or is expected to see shifts in geographic range or spatial distribution that does or will span international boundaries, including within the same life stage or across life stages.
- (2) REPORT.—Not later than 2 years after the date of enactment of this Act, the Secretary shall submit to the Congress a report that includes—
  - (A) a list of fisheries that are currently or expected to see shifts in geographic range or spatial distribution that spans or will span international boundaries and the relevant countries for each fishery or stock of a fishery’s current or expected range;
  - (B) an analysis of priority research needs for each of these fisheries or stocks of fisheries that should be coordinated with other affected nations;
  - (C) a 5-year strategy to undertake and complete such research, including a proposed budget and timeline for that work; and
  - (D) a 10-year strategy to implement coordinated management measures that reflect the needs for each fishery or stock of a fishery as determined by the research conducted under subparagraph (C).<sup>139</sup>

## Budget Request

BUDGET REQUEST.—In the budget justification materials submitted to Congress in support of the budget of the Department of Commerce for each fiscal year (as submitted with the budget of the President under section 1105(a) of title 31, United States Code), the Secretary of Commerce shall include a separate statement of the amount requested to be appropriated for that fiscal year for out-standing unfunded fishery resource disasters.<sup>140</sup>

### Seafood Marketing

- (a) ESTABLISHMENT.—The Administrator shall, in consultation with the Secretary of Agriculture, establish the National Seafood Council.
- (b) OUTREACH PLAN.—The Secretary of Agriculture, in conjunction with the Administrator, shall develop an outreach plan to expand Department of Agriculture outreach to fishing industry stakeholders to increase awareness of and assist with the use of programs in the Agricultural Marketing Service.
- (c) STUDY.—The Administrator shall, in consultation with the Secretary of Agriculture and members of the seafood industry, study the possibility of establishing education and marketing programs within NOAA.
- (d) REPORTS.—Not later than 2 years after the date of enactment of this Act—
  - (1) the Secretary of Agriculture, in conjunction with the Administrator, shall submit a report to Congress on the outreach plan developed under sub-section (b); and
  - (2) the Administrator shall submit a report to Congress on the findings of the study conducted under subsection (c).<sup>141</sup>

### Modernizing Fisheries Science and Data<sup>142</sup>

#### Data Modernization

- (a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Secretary, acting through the Assistant Administrator for Fisheries, shall provide to Congress an implementation plan for the Fisheries Information Management Modernization initiative. Such plan shall include a description of—
  - (1) activities for the goals and objectives of the initiative;
  - (2) a schedule for implementation;
  - (3) an estimated budget;
  - (4) a plan for stakeholder engagement for development of user-centric systems, processes, and policies; and
  - (5) how the initiative will align with other National Oceanic and Atmospheric Administration data management efforts to provide for efficiency and interoperability including such Administration's Data Strategy, Cloud Strategy, and Artificial Intelligence strategy.
- (b) ASSISTANCE FROM EXPERTS.—The Secretary shall seek assistance from data management and technology experts inside and outside the government in carrying out this section.
- (c) REPORT.—The Secretary shall annually report to Congress on progress in carrying out this section.

#### Expanding and improving electronic technologies

- (a) SENSE OF CONGRESS.—It is the sense of Congress that the use of electronic technologies such as digital video cameras and monitors, digital recording systems, and other forms of electronic technology as a complement to, and in some cases a replacement for, observers may maintain, increase, or improve the

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amount and accuracy of observer and fishery dependent information collected from fisheries while reducing costs and logistical difficulties. To achieve optimum yields while maintaining sustainable fisheries and healthy ecosystems, managers require timely, accurate, and comprehensive stock assessment and catch accounting across all regions and fishing sectors. To achieve management goals especially in the context of climate change, [NOAA] should work to meet evolving management needs and, in collaboration with industry stakeholders, identify appropriate data collection technologies and strategies.

**Fishery Management Councils**  
**(see changes made to section 303(b)(8) of Act)**

**Assessment of Electronic Technologies in Fisheries Management**

- (1) **IN GENERAL.**—The Comptroller General of the United States shall, in consultation with the relevant committees of Congress, conduct a review of the capabilities of the National Marine Fisheries Service with respect to developing, deploying, and using electronic monitoring and data collection tools to monitor fisheries and shall make recommendations to improve such capabilities, taking into consideration cost and efficiency.
- (2) **REPORT.**—The Comptroller General shall submit to Congress a report describing the results of the review required by paragraph (1) and the recommendations made pursuant to such review not later than 18 months after the date of enactment of this Act.

**Electronic Technologies Innovation Prize**

The Administrator, in consultation with the Secretary of Defense and the heads of other relevant Federal agencies, and in conjunction with such nongovernmental partners as the Administrator determines appropriate, shall establish at least 1 electronic technologies innovation prize to catalyze the rapid development and deployment of electronic technology-based data collection to be used in fisheries management. Such prize shall focus on one or more of the following:

- (1) Improved fish species recognition software.
- (2) Confidential data management.
- (3) Cost-effective storage of electronic reports, imagery, location information, and other data.
- (4) Data analysis and visualization.
- (5) Artificial intelligence and machine learning applications for data collection and monitoring.
- (6) Battery storage and energy supply storage at sea.
- (7) Improved internet connectivity onshore and at sea in support of data uploads.
- (8) Bycatch hotspot mapping and adaptive use of protected areas.
- (9) Such other area as the Administrator determines appropriate.

**Advisory Panel for Electronic Technologies Development and Deployment**

- (1) **ESTABLISHMENT.**—The Secretary shall establish an advisory panel (referred to in this subsection as the “Advisory Panel”) to inform the Administrator, the Assistant Administrator for Fisheries, and the Regional Fishery Management Councils on developments in the advancement of electronic technologies that can be used in fisheries monitoring, data collection, and management.
- (2) **APPOINTMENTS.**—In appointing individuals to the Advisory Panel, the Secretary shall appoint at least one member who is an electronic technology developer, operator, or provider.
- (3) **SUMMARIES.**—The Secretary shall publish, on an annual basis, summaries of Advisory Panel discussions, including a summary of best practices and technical guidance to support Regional Fishery Management Councils.
- (4) **RECOMMENDATIONS.**—Not later than 1 year after the date of enactment of this Act, the Advisory Panel shall make a recommendation to the Secretary regarding the potential value of national

performance standards for electronic technologies used in fisheries data collection and management. Such recommendation shall include—

- (A) an assessment of how the National Marine Fisheries Service and electronic technology developers, operators, and providers could benefit from such performance standards;
  - (B) if the Advisory Panel recommends establishing such performance standards, a recommendation for which factors should be included in such performance standards and how the Secretary should determine the appropriate standards;
  - (C) an assessment of whether such performance standards are likely to spur increased use of electronic technologies by the Regional Fishery Management Councils;
  - (D) a list of knowledge gaps or additional questions the Secretary should consider before publishing such performance standards;
  - (E) recommendations on ensuring cost effectiveness of electronic technologies for fisheries data collection and management; and
  - (F) recommendations to address data storage problems of electronic technologies.
- (5) EXEMPTION FROM THE FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App. 2) shall not apply to the advisory panel created under this subsection.

### **Stock Assessments**

Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Secretary shall report to the Committee on Natural Resources of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate, on the National Marine Fisheries Service's progress on prioritizing and improving stock assessments. Such report shall—

- (1) summarize the methods used for assessments for all stocks of fish for which a fishery management plan is in effect under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), and explain which stocks have not been assessed, and why;
- (2) summarize each stock assessment and stock assessment update completed during the preceding year;
- (3) include the schedule for all upcoming stock assessments and stock assessment updates;
- (4) identify data and analysis, that, if available, would reduce uncertainty in and improve the accuracy of future stock assessments, including whether such data and analysis could be provided by fishermen, fishing communities, universities, and research institutions; and
- (5) summarize progress on autonomous surveys and identify opportunities to expand new technologies for stock assessments.
- (6) summarize data gaps that may be a result of changing ocean and climate conditions, and actions taken to address changing assessment needs.

### **Cooperative Research and Management (see changes in Act text, Section 318)**



## Northeast Regional Pilot Research Trawl Survey and Study<sup>143</sup>

(Secretary and Councils shall develop a fishing industry-based pilot trawl survey to enhance NOAA vessel trawl surveys).

## Emergency Operating Plans<sup>144</sup>

IN GENERAL.—

- (a) The Administrator, not later than 1 year after the date of enactment of this Act, shall develop a contingency plan for circumstances that would make fisheries monitoring, including human observation, and stock assessments impractical.
- (b) REPORT.—Not later than 1 year after the date of enactment of this Act, The Administrator shall submit a report to Congress on the contingency plan developed under subsection (a).

## Offshore Wind Collaboration<sup>145</sup>

The Secretary and the Secretary of the Interior, acting through the Bureau of Ocean Energy Management, shall enter into a cooperative agreement to fund such additional stock assessments as may be necessary as a result of actions by such Bureau related to the development of wind energy.

## River Herring

- (1) DEFINITIONS.—In this section—
  - (A) RIVER HERRING.—The term “river herring” means blueback herring (*Alosa aestivalis*) and alewife (*Alosa pseudoharengus*).
  - (B) SHAD.—The term “shad” means American shad (*Alosa sapidissima*) and hickory shad (*Alosa mediocris*).
- (2) AMENDMENTS OF PLANS.—Not later than 180 days after the date of enactment of this Act, the Secretary of Commerce shall—
  - (A) amend the fishery management plans for the Atlantic Herring and Atlantic Mackerel, Squid, and Butterfish fisheries for the New England and Mid-Atlantic Regions to add shad and river herring as managed stocks in such plans consistent with section 302(h)(1) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1852(h)(1));
  - (B) initiate additional fishery management plan amendments to be completed in not more than 1 year from the date of the addition of the species identified in paragraph (1) in order to develop and implement all required conservation and management measures for such stocks consistent with the Magnuson-Stevens Fisheries Conservation and Management Act (16 U.S.C. 1801 et seq.), and all other applicable law; and
  - (C) notwithstanding any other law, rule, or fishery management plan provision, including conservation and management measures under section 303(a)(11) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1853(a)(11)), reallocate existing re-sources to provide, for not less than 60 percent of all relevant fishing trips, not fewer than one at-sea observer or an on-board electronic or video means of producing equivalent at-sea monitoring information, for any vessel using mid-water trawl or paired mid-water trawl fishing gear

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143 Huffman Dec 2020 p 150. Did not include full text.

144 Huffman Dec 2020 p 156.(Sec 407)

145 Huffman Dec 2020 p 159

in the Atlantic herring and Atlantic mackerel fisheries.

**RULE OF CONSTRUCTION**—Nothing in this section shall be construed as—

- (1) extending or diminishing the jurisdiction or authority of any State within its boundaries; or
- (2) affecting—
  - (A) Section 306 of the MSA; or
  - (B) the Atlantic Coast Fisheries Cooperative Management Act.<sup>146</sup>

### **Sense of Congress on Snapper Conservation**

It is the sense of Congress that commercial and recreational fishermen, including charter fishing, for Gulf reef fish are expected to use a venting tool or a descending device required for possession under section 322 of the Magnuson-Steven Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), as amended by subsection (b), when releasing fish that are exhibiting signs of barotrauma. The Secretary, in coordination with the Gulf of Mexico Fishery Management Council, should develop and disseminate to fishermen education and outreach materials related to proper use of venting tools and descending devices, and strongly encourage their use by commercial and recreational fishermen when releasing fish that are exhibiting signs of barotrauma.<sup>147</sup>

## **CHANGES MADE TO OTHER ACTS**

### **National Defense Authorization Act: Policy on the Prevention of and Response to Sexual Harrassment Involving NOAA Personnel**

The Huffman discussion draft includes the text of the National Oceanic and Atmospheric Administration Sexual Harassment and Assault Prevention Improvements Act of 2020.<sup>148</sup>

### **Interjurisdictional Fisheries Act**

**REPEAL.**—Section 308 of the Interjurisdictional Fisheries Act of 1986 (16. U.S.C. 4107) is repealed<sup>149</sup>.

### **Small Business Act**

**TECHNICAL EDIT.**—Section 3(k)(1) of the Small Business Act (15 U.S.C. 632(k)(1)) is amended by striking “(as determined by the Secretary of Commerce under section 308(b) of the Interjurisdictional Fisheries Act of 1986)” and inserting “(as determined by the Secretary of Commerce under the \_\_\_\_ Act)”<sup>150</sup>

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146 Huffman Dec 2020 p 186-187

147 Huffman Dec 2020 188-189

148 Huffman Dec 2020 p 112-137

149 Huffman Dec 2020 p 54

150 Huffman Dec 2020 p 54



# Coastal Zone Management Act

Add to the Coastal Zone Management Act:

## **WORKING WATERFRONT TASK FORCE.—**

- (1) **ESTABLISHMENT AND FUNCTIONS.**—The Secretary of Commerce shall establish a task force to work directly with coastal States, user groups, and coastal stakeholders to identify and address critical needs with respect to working waterfronts.
- (2) **MEMBERSHIP.**—The members of the task force shall be appointed by the Secretary of Commerce, and shall include—
  - (A) experts in the unique economic, social, cultural, ecological, geographic, and resource concerns of working waterfronts; and
  - (B) representatives from the National Oceanic and Atmospheric Administration’s Office of Coastal Management, the United States Fish and Wildlife Service, the Department of Agriculture, the Environmental Protection Agency, the United States Geological Survey, the Navy, the National Marine Fisheries Service, the Economic Development Agency, and such other Federal agencies as the Secretary considers appropriate.
- (3) **FUNCTIONS.**—The task force shall—
  - (A) identify and prioritize critical needs with respect to working waterfronts in States that have a management program approved by the Secretary of Commerce pursuant to section 306, in the areas of—
    - (i) economic and cultural importance of working waterfronts to communities;
    - (ii) changing environments and threats working waterfronts face from environment changes, trade barriers, sea level rise, extreme weather events, ocean acidification, and harmful algal blooms; and
    - (iii) identifying working waterfronts and highlighting them within communities;
  - (B) outline options, in coordination with coastal States and local stakeholders, to address such critical needs, including adaptation and mitigation if applicable;
  - (C) identify Federal agencies that are responsible under existing law for addressing such critical needs; and
  - (D) recommend Federal agencies best suited to address any critical needs for which no agency is responsible under existing law.
- (4) **INFORMATION TO BE CONSIDERED.**—In identifying and prioritizing policy gaps pursuant to paragraph (3), the task force shall consider the findings and recommendations contained in section VI of the report entitled ‘The Sustainable Working Waterfronts Toolkit: Final Report’, dated March 2013.
- (5) **REPORT.**—Not later than 18 months after the date of enactment of this section, the task force shall submit a report to Congress on its findings.
- (6) **IMPLEMENTATION.**—The head of each Federal agency identified in the report pursuant to paragraph (3)(C) shall take such action as is necessary to implement the recommendations contained in the report by not later than 1 year after the date of the issuance of the report.

## **WORKING WATERFRONT GRANT PROGRAM.—**

- (1) The Secretary shall establish a Working Waterfront Grant Program, in cooperation with appropriate State, regional, and other units of government, under which the Secretary may make a grant to any

coastal State for the purpose of implementing a working waterfront plan approved by the Secretary under subsection (c).

- (2) Subject to the availability of appropriations, the Secretary shall award matching grants under the Working Waterfronts Grant Program to coastal States with approved working waterfront plans through a regionally equitable, competitive funding process in accordance with the following:
  - (A) The Governor, or the lead agency designated by the Governor for coordinating the implementation of this section, if appropriate in consultation with the appropriate local government, shall determine that the application is consistent with the State's or territory's approved coastal zone plan, program, and policies prior to submission to the Secretary.
  - (B) In developing guidelines under this section, the Secretary shall consult with coastal States, other Federal agencies, and other interested stakeholders with expertise in working waterfront planning.
  - (C) Coastal States may allocate grants to local governments, agencies, or nongovernmental organizations eligible for assistance under this section.
- (3) In awarding a grant to a coastal State, the Secretary shall consider—
  - (A) the economic, cultural, and historical significance of working waterfront to the coastal State;
  - (B) the demonstrated working waterfront needs of the coastal State as outlined by a working waterfront plan approved for the coastal State under subsection (c), and the value of the proposed project for the implementation of such plan;
  - (C) the ability to successfully leverage funds among participating entities, including Federal programs, regional organizations, State and other government units, landowners, corporations, or private organizations;
  - (D) the potential for rapid turnover in the ownership of working waterfront in the coastal State, and if applicable the need for coastal States to respond quickly when properties in existing or potential working waterfront areas or public access areas as identified in the working waterfront plan submitted by the coastal State come under threat or become available; and
  - (E) the impact of the working waterfront plan approved for the coastal State under subsection (c) on the coastal ecosystem and the users of the coastal ecosystem.
- (4) The Secretary shall approve or reject an application for such a grant within 60 days after receiving an application for the grant.

#### **WORKING WATERFRONT PLANS.—**

- (1) To be eligible for a grant under subsection (b), a coastal State must submit and have approved by the Secretary a comprehensive working waterfront plan in accordance with this subsection, or be in the process of developing such a plan and have an established working waterfront program at the State or local level, or the Secretary determines that an existing coastal land use plan for that State is in accordance with this subsection.
- (2) Such plan—
  - (A) must provide for preservation and expansion of access to coastal waters to persons engaged in commercial fishing, recreational fishing and boating businesses, aquaculture, boatbuilding, or other water-dependent, coastal-related business;
  - (B) shall include one or more of—
    - (i) an assessment of the economic, social, cultural, and historic value of working waterfront to the coastal State;
    - (ii) a description of relevant State and local laws and regulations affecting working wa-

- terfront in the geographic areas identified in the working waterfront plan;
  - (iii) identification of geographic areas where working waterfronts are currently under threat of conversion to uses incompatible with commercial and recreational fishing, recreational fishing and boating businesses, aquaculture, boatbuilding, or other water-dependent, coastal-related business, and the level of that threat;
  - (iv) identification of geographic areas with a historic connection to working waterfronts where working waterfronts are not currently available, and, if appropriate, an assessment of the environmental impacts of any expansion or new development of working waterfronts on the coastal ecosystem;
  - (v) identification of other working waterfront needs including improvements to existing working waterfronts and working waterfront areas;
  - (vi) a strategic and prioritized plan for the preservation, expansion, and improvement of working waterfronts in the coastal State;
  - (vii) for areas identified under clauses (iii), (iv), (v), and (vi), identification of current availability and potential for expansion of public access to coastal waters;
  - (viii) a description of the degree of community support for such strategic plan; and
  - (ix) a contingency plan for properties that revert to the coastal State pursuant to determinations made by the coastal State under subsection (g)(4)(C);
  - (C) may include detailed environmental impacts on working waterfronts, including hazards, sea level rise, inundation exposure, and other resiliency issues;
  - (D) may be part of the management program approved under section 306;
  - (E) shall utilize to the maximum extent practicable existing information contained in relevant surveys, plans, or other strategies to fulfill the information requirements under this paragraph; and
  - (F) shall incorporate the policies and regulations adopted by communities under local working waterfront plans or strategies in existence before the date of enactment of this section.
- (3) A working waterfront plan—
- (A) shall be effective for purposes of this section for the 5-year period beginning on the date it is approved by the Secretary;
  - (B) must be updated and reapproved by the Secretary before the end of such period; and (C) shall be complimentary to and incorporate the policies and objectives of regional or local working waterfront plans as in effect before the date of enactment of this section or as subsequently revised.
- (4) The Secretary may—
- (A) award planning grants to coastal States for the purpose of developing or revising comprehensive working waterfront plans; and
  - (B) award grants consistent with the purposes of this section to States undertaking the working waterfront planning process under this section, for the purpose of preserving and protecting working waterfronts during such process.
- (5) Any coastal State applying for a working waterfront grant under this title shall—
- (A) develop a working waterfront plan, using a process that involves the public and those with an interest in the coastal zone;
  - (B) coordinate development and implementation of such a plan with other coastal management programs, regulations, and activities of the coastal State; and (C) if the coastal State allows qualified holders (other than the coastal State) to enter into working waterfront covenants, provide as part of the working waterfront plan under this subsection a mechanism or pro-

cedure to ensure that the qualified holders are complying their duties to enforce the working waterfront covenant.

#### **USES, TERMS, AND CONDITIONS.—**

- (1) Each grant made by the Secretary under this section shall be subject to such terms and conditions as may be appropriate to ensure that the grant is used for purposes consistent with this section.
- (2) A grant under this section may be used—
  - (A) to acquire a working waterfront, or an interest in a working waterfront;
  - (B) to make improvements to a working waterfront, including the construction or repair of wharfs, boat ramps, or related facilities; or
  - (C) for necessary climate adaptation mitigation.

#### **PUBLIC ACCESS REQUIREMENT.—**

- (a) A working waterfront project funded by grants made under this section must provide for expansion, improvement, or preservation of reasonable and appropriate public access to coastal waters at or in the vicinity of a working waterfront, except for commercial fishing or other industrial access points where the coastal State determines that public access would be unsafe.
- (b) LIMITATIONS.—
  - (1) Except as provided in paragraph (2), a grant awarded under this section may be used to purchase working waterfront or an interest in working waterfront, including an easement, only from a willing seller and at fair market value.
  - (2) A grant awarded under this section may be used to acquire working waterfront or an interest in working waterfront at less than fair market value only if the owner certifies to the Secretary that the sale is being entered into willingly and without coercion.
  - (3) No Federal, State, or local entity may exercise the power of eminent domain to secure title to any property or facilities in connection with a project carried out under this section.

#### **ALLOCATION OF GRANTS TO LOCAL GOVERNMENTS AND OTHER ENTITIES.—**

- (1) The Secretary shall encourage coastal States to broadly allocate amounts received as grants under this section among working waterfronts identified in working waterfront plans approved under subsection (c).
- (2) Subject to the approval of the Secretary, a coastal State may, as part of an approved working waterfront plan, designate as a qualified holder any unit of State or local government or nongovernmental organization, if the coastal State is ultimately responsible for ensuring that the property will be managed in a manner that is consistent with the purposes for which the land entered into the program.
- (3) A coastal State or a qualified holder designated by a coastal State may allocate to a unit of local government, nongovernmental organization, fishing cooperative, or other entity, a portion of any grant made under this section for the purpose of carrying out this section, except that such an allocation shall not relieve the coastal State of the responsibility for ensuring that any funds so allocated are applied in furtherance of the coastal State's approved working waterfront plan.
- (4) A qualified holder may hold title to or interest in property acquired under this section, except that—
  - (A) all persons holding title to or interest in working waterfront affected by a grant under this section, including a qualified holder, private citizen, private business, nonprofit organization, fishing cooperative, or other entity, shall enter into a working waterfront covenant;

- (B) such covenant shall be held by the coastal State or a qualified holder designated under paragraph (2);
- (C) if the coastal State determines, on the record after an opportunity for a hearing, that the working waterfront covenant has been violated—
  - (i) all right, title, and interest in and to the working waterfront covered by such covenant shall, except as provided in sub-paragraph (D), revert to the coastal State; and
  - (ii) the coastal State shall have the right of immediate entry onto the working waterfront; if a coastal State makes a determination under subparagraph (C), the coastal State may convey or authorize the qualified holder to convey the working waterfront or interest in working waterfront to another qualified holder; and
- (D) nothing in this subsection waives any legal requirement under any Federal or State law.

#### **MATCHING CONTRIBUTIONS.—**

- (1) Except as provided in paragraph (2), the Secretary shall require that each coastal State that receives a grant under this section, or a qualified holder designated by that coastal State under subsection (g), shall provide matching funds in an amount equal to at least 25 percent of the total cost of the project carried out with the grant.
- (2) The Secretary may waive the application of paragraph (1) for any qualified holder that is an underserved community, a community that has an inability to draw on other sources of funding because of the small population or low income of the community, or for other reasons the Secretary considers appropriate.
- (3) A local community designated as a qualified holder under subsection (g) may utilize funds or other in-kind contributions donated by a nongovernmental partner to satisfy the matching funds requirement under this subsection.
- (4) As a condition of receipt of a grant under this section, the Secretary shall require that a coastal State provide to the Secretary such assurances as the Secretary determines are sufficient to demonstrate that the share of the cost of each eligible project that is not funded by the grant awarded under this section has been secured.
- (5) If financial assistance under this section represents only a portion of the total cost of a project, funding from other Federal sources may be applied to the cost of the project. Each portion shall be subject to match requirements under the applicable provision of law.
- (6) The Secretary shall treat as non-Federal match the value of a working waterfront or interest in a working waterfront, including conservation and other easements, that is held in perpetuity by a qualified holder, if the working waterfront or interest is identified in the application for the grant and acquired by the qualified holder within 3 years of the grant award date, or within 3 years after the submission of the application and before the end of the grant award period. Such value shall be determined by an appraisal performed at such time before the award of the grant as the Secretary considers appropriate.
- (7) The Secretary shall treat as non-Federal match the costs associated with acquisition of a working waterfront or an interest in a working waterfront, and the costs of restoration, enhancement, or other improvement to a working waterfront, if the activities are identified in the project application and the costs are incurred within the period of the grant award, or, for working waterfront described in paragraph (6), within the same time limits described in that paragraph. These costs may include either cash or in-kind contributions.

#### **LIMIT ON ADMINISTRATIVE COSTS.—**

- (1) No more than 5 percent of the funds made available to the Secretary under this section may be used by the Secretary for planning or administration of the program under this section.

#### **OTHER TECHNICAL AND FINANCIAL ASSISTANCE.—**

- (1) Up to 5 percent of the funds appropriated under this section may be used by the Secretary for purposes of providing technical assistance as described in this subsection.
- (2) The Secretary shall—
  - (A) provide technical assistance to coastal States and local governments in identifying and obtaining other sources of available Federal technical and financial assistance for the development and revision of a working waterfront plan and the implementation of an approved working waterfront plan;
  - (B) provide technical assistance to States and local governments for the development, implementation, and revision of comprehensive working waterfront plans, which may include, subject to the availability of appropriations, planning grants and assistance, pilot projects, feasibility studies, research, and other projects necessary to further the purposes of this section;
  - (C) assist States in developing other tools to protect working waterfronts;
  - (D) collect and disseminate to States guidance for best storm water management practices in regards to working waterfronts;
  - (E) provide technical assistance to States and local governments on integrating resilience planning into working waterfront preservation efforts; and
  - (F) collect and disseminate best practices on working waterfronts and resilience planning.

#### **REPORTS.—**

- (1) The Secretary shall—
  - (A) develop performance measures to evaluate and report on the effectiveness of the program under this section in accomplishing the purpose of this section; and
  - (B) submit to Congress a biennial report that includes such evaluations, an account of all expenditures, and descriptions of all projects carried out using grants awarded under this section.
- (2) The Secretary may submit the biennial report under paragraph (1)(B) by including it in the biennial report required under section 316.

#### **DEFINITIONS.—In this section:**

- (1) The term ‘qualified holder’ means a coastal State or a unit of local or coastal State government or a non-State organization designated by a coastal State under subsection (g).
- (2) The term ‘Secretary’ means the Secretary, acting through the National Oceanic and Atmospheric Administration.
- (3) The term ‘working waterfront’ means real property (including support structures over water and other facilities) that provides access to coastal waters to persons engaged in commercial and recreational fishing, recreational fishing and boating businesses, boatbuilding, aquaculture, or other water-dependent, coastal-related business and is used for, or that supports, commercial and recreational fishing, recreational fishing and boating businesses, boatbuilding, aquaculture, or other water-dependent, coastal-related business.
- (4) The term ‘working waterfront covenant’ means an agreement in recordable form between the



owner of working waterfront and one or more qualified holders, that provides such assurances as the Secretary may require that—

- (A) the title to or interest in the working waterfront will be held by a grant recipient or qualified holder in perpetuity, except as provided in subparagraph (C);
- (B) the working waterfront will be managed in a manner that is consistent with the purposes for which the property is acquired pursuant to this section, and the property will not be converted to any use that is inconsistent with the purpose of this section;
- (C) if the title to or interest in the working waterfront is sold or otherwise exchanged—
  - (i) all working waterfront owners and qualified holders involved in such sale or exchange shall accede to such agreement; and
  - (ii) funds equal to the fair market value of the working waterfront or interest in working waterfront shall be paid to the Secretary by parties to the sale or exchange, and such funds shall, at the discretion of the Secretary, be paid to the coastal State in which the working waterfront is located for use in the implementation of the working waterfront plan of the State approved by the Secretary under this section; and
- (D) such covenant is subject to enforcement and oversight by the coastal State or by another person as determined appropriate by the Secretary.

#### **AUTHORIZATION OF APPROPRIATIONS.—**

There is authorized to be appropriated to the Grant Program \$12,000,000.

#### **WORKING WATERFRONTS PRESERVATION FUND; GRANTS.—**

The Coastal Zone Management Act of 1972 (16 U.S.C. 1451 et seq.) is further amended by adding at the end the following:

#### **SEC. 321. WORKING WATERFRONTS PRESERVATION LOAN FUND.**

- (a) **FUND.**—There is established in the Treasury a separate account that shall be known as the ‘Working Waterfronts Preservation Loan Fund’ (in this section referred to as the ‘Fund’).
- (b) **USE.**—
  - (1) Subject to the availability of appropriations, amounts in the Fund may be used by the Secretary to make loans to coastal States for the purpose of implementing a working waterfront plan approved by the Secretary under section 320(c) through preservation, improvement, restoration, rehabilitation, acquisition of working waterfront properties under criteria established by the Secretary.
  - (2) Upon enactment of this section, the Secretary of Commerce shall conduct a feasibility study on the administration of the development and management of a Working Waterfronts Preservation Loan Fund.
  - (3) Upon the completion of the study under paragraph (2), the Secretary shall establish a fund in accordance with the results of that study, and establish such criteria as referenced in subsection (c) in consultation with States that have a management program approved by the Secretary of Commerce pursuant to section 306 and local government coastal management programs.

#### **AWARD CRITERIA.—**

The Secretary shall award loans under this section through a regionally equitable, competitive funding process, and in accordance with the following:

- (1) The Governor, or the lead agency designated by the Governor for coordinating the implementa-



tion of this section, where appropriate in consultation with the appropriate local government, shall determine that an application for a loan is consistent with the State's approved coastal zone plan, program, and policies prior to submission to the Secretary.

- (2) In developing guidelines under this section, the Secretary shall consult with coastal States, other Federal agencies, and other interested stakeholders with expertise in working waterfront planning.
- (3) Coastal States may allocate amounts loaned under this section to local governments, agencies, or nongovernmental organizations eligible for loans under this section.
- (4) In awarding a loan for activities in a coastal State, the Secretary shall consider—
  - (A) the economic and cultural significance of working waterfront to the coastal State;
  - (B) the demonstrated working waterfront needs of the coastal State as outlined by a working waterfront plan approved for the coastal State under section 320(c), and the value of the proposed loan for the implementation of such plan;
  - (C) the ability to successfully leverage loan funds among participating entities, including Federal programs, regional organizations, State and other government units, landowners, corporations, or private organizations;
  - (D) the potential for rapid turnover in the ownership of working waterfront in the coastal State, and where applicable the need for coastal States to respond quickly when properties in existing or potential working waterfront areas or public access areas as identified in the working waterfront plan submitted by the coastal State come under threat or become available;
  - (E) the impact of the loan on the coastal ecosystem and the users of the coastal ecosystem; and
  - (F) the extent of the historic connection between working waterfronts for which the loan will be used and the local communities within the coastal State.

#### **LOAN AMOUNT AND TERMS.—**

- (1) The amount of a loan under this section—
  - (A) shall be not less than \$100,000; and
  - (B) shall not exceed 15 percent of the amount in the Fund as of July 1 of the fiscal year in which the loan is made.
- (2) The interest rate for a loan under this section shall not exceed 4 percent.
- (3) The repayment term for a loan under this section shall not exceed 20 years.

#### **DEADLINE FOR APPROVAL.—**

The Secretary shall approve or reject an application for a loan under this section within 60 days after receiving an application for the loan.

#### **LIMIT ON ADMINISTRATIVE COSTS.—**

No more than 5 percent of the funds made available to the Secretary under this section may be used by the Secretary for planning or administration of the program under this section.

#### **DEFINITIONS.—**

The definitions in section 320(l) shall apply to this section.

#### **AUTHORIZATION OF APPROPRIATIONS.—**

## STUDY OF ALLOCATIONS IN MIXED-USE FISHERIES

- (a) Not later than 60 days after the date of the enactment of this Act, the Secretary of Commerce shall enter into an arrangement with the National Academy of Sciences to conduct a study of South Atlantic and Gulf of Mexico mixed-used fisheries—
  - (1) to provide guidance to each applicable Council on criteria that could be used for allocating fishing privileges, including consideration of the conservation and socioeconomic benefits of the commercial, recreational, and charter components of a fishery, in the preparation of a fishery management plan;
  - (2) to identify sources of information that could reasonably support the use of such criteria in allocation decisions;
  - (3) to develop procedures for allocation reviews and potential adjustments in allocations; and
  - (4) that shall consider the ecological, economic and social factors relevant to each component of the mixed-use fishery including but not limited to: fairness and equitability of all current allocations; percent utilization of available allocations by each component; consumer and public access to the resource; and the application of economic models for fully estimating the direct and indirect value-added contributions of the various commercial and recreational fishing industry market sectors throughout chain of custody.
- (b) REPORT—Not later than 1 year after the date an arrangement is entered into under subsection (a), the National Academy of Sciences shall submit to the appropriate committees of Congress a report on the study conducted under that subsection.
- (c) PROCESS FOR ALLOCATION REVIEW AND ESTABLISHMENT.—
  - (1) IN GENERAL.— Not later than 2 years after the date of enactment of this Act, and every 5 years thereafter, an applicable Council shall perform a review of the allocations to the commercial fishing sector and the recreational fishing sector of all applicable fisheries in its jurisdiction.
  - (2) CONSIDERATIONS.—In conducting a review under paragraph (1), an applicable Council shall consider, in each allocation decision, the conservation and socioeconomic benefits of—
    - (A) the commercial fishing sector; and
    - (B) the recreational fishing sector.
- (d) DEFINITION OF APPLICABLE COUNCIL.—In this section, the term “applicable Council” means—
  - (1) the South Atlantic Fishery Management Council; or
  - (2) the Gulf of Mexico Fishery Management Council.<sup>152</sup>

## STUDY OF LIMITED ACCESS PRIVILEGE PROGRAMS FOR MIXED-USE FISHERIES

Not later than 1 year after the date of enactment of this Act, the Secretary of Commerce shall seek to enter into an arrangement under which the Ocean Studies Board of the National Academies of Sciences, Engineering, and Medicine shall—

- (1) study the use of limited access privilege programs in mixed-use fisheries, including—
  - (A) identifying any inequities caused by a limited access privilege program;

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- (B) recommending policies to address the inequities identified in subparagraph (A); and
  - (C) identifying and recommending the different factors and information a mixed-use fishery should consider when designing, establishing, or maintaining a limited access privilege program to mitigate any inequities identified in subparagraph (A); and
- (2) submit to the appropriate committees of Congress a report on the study under paragraph (1), including the recommendations under subparagraphs (B) and (C) of paragraph (1).

#### TEMPORARY MORATORIUM.—

- (1) **IN GENERAL.**—Except as provided in paragraph (2), there shall be a moratorium on the submission and approval of a limited access privilege program for a mixed-use fishery until the date that the report is submitted under subsection (a)(1)(B).
- (2) **EXCEPTION.**—Subject to paragraph (3), a Council may submit, and the Secretary of Commerce may approve, for a mixed-use fishery that is managed under a limited access system, a limited access privilege program if such program was part of a pending fishery management plan or plan amendment before the date of enactment of this Act.
- (3) **MANDATORY REVIEW.**—A Council that approves a limited access privilege program under paragraph (2) shall, upon issuance of the report required under subparagraph (a), review and, to the extent practicable, revise the limited access privilege program to be consistent with the recommendations of the report or any subsequent statutory or regulatory requirements designed to implement the recommendations of the report.
- (4) **RULE OF CONSTRUCTION.**—Nothing in this section may be construed to affect a limited access privilege program approved by the Secretary of Commerce before the date of enactment of this Act.<sup>153</sup>

## PROHIBITION ON CONSIDERING RED SNAPPER KILLED DURING REMOVAL OF OIL RIGS

Any red snapper that are killed during the removal of any offshore oil rig in the Gulf of Mexico shall not be considered in determining under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.) whether the total allowable catch for red snapper has been reached.<sup>154</sup>

## PROHIBITION ON CONSIDERING FISH SEIZED FROM FOREIGN FISHING

Any fish that are seized from a foreign vessel engaged in illegal fishing activities in the Exclusive Economic Zone shall not be considered in determining under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.) the total allowable catch for that fishery.<sup>155</sup>

## NORTHEAST REGIONAL PILOT RESEARCH TRAWL SURVEY AND STUDY.

- (a) **INDUSTRY-BASED PILOT STUDY.**—Within 1 year after the date of the enactment of this Act, the Secretary of Commerce shall, in coordination with the relevant Councils selected by the Secretary and the Northeast Area Monitoring and Assessment Program (NEAMAP), develop a fishing industry-based North-

<sup>153</sup> HR 59 p 19+

<sup>154</sup> HR 59 p 26

<sup>155</sup> HR 59 p 26

east regional pilot research trawl survey and study to enhance and provide improvement to current National Oceanic and Atmospheric Administration vessel trawl surveys.

- (b) COMPONENTS.—Under the pilot survey and study—
  - (1) the Secretary—
    - (A) may select fishing industry vessels to participate in the study by issuing a request for procurement;
    - (B) may use the NEAMAP Southern New England/Mid-Atlantic Nearshore Trawl Survey as a model for the pilot survey; and
    - (C) shall outfit participating vessels with a peer-reviewed net configuration; and
  - (2) the selected Councils shall, in partnership with the National Marine Fisheries Service Northeast Fisheries Science Center and the Virginia Institute of Marine Science, collect data and evaluate discrepancies between fishing industry vessel data and National Oceanic and Atmospheric Administration vessel data, for 5 years.
- (c) REPORT.—Upon completion of the pilot survey and study, the Secretary and the selected Councils shall submit a detailed report on the results of the pilot survey and study to the Committee on Natural Resources of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate.<sup>156</sup>

## **EXEMPTED FISHING PERMITS.**

- (a) (a) OBJECTIONS.—If the relevant Council, the Interstate Marine Fisheries Commission, or the fish and wildlife agency of an affected State objects to the approval and issuance of an exempted fishing permit under section of title 50, Code of Federal Regulations, or any successor regulation, the Regional Administrator of the National Marine Fisheries Service who issued such exempted fishing permit shall respond to such entity in writing detailing why such exempted fishing permit was issued.
- (b) 12-MONTH FINDING.—At the end of the 12-month period beginning on the date the exempted fishing permit is issued under section 600.745 of title 50, Code of Federal Regulations, or any successor regulation, the Council that prepared the fishery management plan, or the Secretary in the case of a fishery management plan prepared and implemented by the Secretary, shall review the exempted fishing permit and determine whether any unintended negative impacts have occurred that would warrant the discontinuation of the permit.
- (c) CLARIFICATION.—The Secretary may not issue an exempted fishing permit under section 600.745 of title 50, Code of Federal Regulations, or any successor regulation that—
  - (1) establishes a limited access system as defined in section 3 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C.);
  - (2) is consistent with section 303A of such Act (16 U.S.C. 1853a); or (3) establishes a catch share program as defined in section 206(a) of this Act.
- (d) SAVINGS PROVISION.—Except for subsection (b), nothing in this section may be construed to affect an exempted fishing permit approved under section 600.745 of title 50, Code of Federal Regulations, before the date of the enactment of this Act.<sup>157</sup>

## **AMENDMENT TO AMERICAN FISHERIES ACT (LIMITATION ON HARVEST IN NORTH PACIFIC DIRECTED POLLOCK FISHERY)**

Did not include. See p 44+ of HR 59.

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156 HR 59 p 26

157 HR 59 p 36+

## REALLOCATION OF CERTAIN UNUSED HARVEST ALLOCATION

- (a) **REALLOCATION.**—Notwithstanding any other provision of law, each year upon receipt by the Secretary of Commerce (referred to in this section as the “Secretary”) of written notice from the allocation holder named in section 803 of division B of the Consolidated Appropriations Act, 2004 (Public Law 108–199, 16 U.S.C. 1851 note) that such holder will not harvest all or a part of the allocation authorized pursuant to that Act, the Secretary shall reallocate for that year the unused portion of such allocation to the Bering Sea subarea of the BSAI (as defined in section 679.2 of title 50, Code of Federal Regulations) and shall assign the reallocated unused portion of the allocation only to eligible vessels as described in subsection (b)(1) for harvest in the Bering Sea subarea of the BSAI, consistent with any agreements as described in subsection (c).
- (b) **ELIGIBILITY TO RECEIVE REALLOCATION.**—
  - (1) **IN GENERAL.**—Only vessels defined in subsection (a), (b), (c), or (e) of section 208 of the American Fisheries Act (16 U.S.C. 1851 note), or any vessels authorized to replace such vessels, may receive a reallocation described in subsection (a).
  - (2) **LIMITATION ON REALLOCATIONS.**—The Secretary shall not reallocate the allocation described in subsection (a) in any year if such reallocation exceeds the annual catch limit for pollock in the Bering Sea subarea of the BSAI.
- (c) **AGREEMENTS.**—
  - (1) **IN GENERAL.**—Each year, the allocation holder named in section 803(a) of division B of the Consolidated Appropriations Act, 2004 (Public Law–199, 16 U.S.C. 1851 note) may establish one or more agreements with the owners of some or all of the eligible vessels as defined in subsection (b) (1).
  - (2) **REQUIREMENTS.**—Each agreement described in paragraph (1)—
    - (A) shall specify those eligible vessels that may receive a reallocation and the amount of reallocation that such vessels may receive in accordance with subsection (b)(2); and
    - (B) may contain other requirements or compensation agreed to by the allocation holder named in section 803 of division B of the Consolidated Appropriations Act, 2004 (Public Law–199, 16 U.S.C. 1851 note) and the owners of such eligible vessels, provided such requirements or compensation are otherwise consistent with the American Fisheries Act (16 U.S.C. note), the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. et seq.), and any other applicable law.
- (d) **EXISTING AUTHORITY.**—Except for the measures required by this section, nothing in this section shall be construed to limit the authority of the North Pacific Fishery Management Council or the Secretary under the American Fisheries Act (16 U.S.C. 1851 note), the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), or other applicable law.
- (e) **ENFORCEMENT.**—Taking or processing any part of the allocation made by section 803 of division B of the Consolidated Appropriations Act, 2004 (Public Law 108–, 16 U.S.C. 1851 note), and reallocated under this section in a manner that is not consistent with the reallocation authorized by the Secretary shall be considered in violation of section 307 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1857) and subject to the penalties and sanctions under section 308<sup>6</sup> “during the years 2004 through 2008”.

**PURPOSE OF REALLOCATION.**—Consistent with subsection (d) of section 803 of division B of the Consolidated Appropriations Act, 2004 (Public Law 108–199, 16 U.S.C. 1851 note), the reallocation of the unused portion of the allocation provided to the allocation holder named in subsection (a) of such section for harvest in the Bering Sea subarea of the BSAI is for the purposes of economic development in Adak, Alaska pursuant to the require-

ments of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.).<sup>158</sup>

## **MITIGATION FOR IMPACTS TO SUBMERGED AQUATIC VEGETATION.**

Requirements to conserve or to provide compensatory mitigation for impacts to submerged aquatic vegetation under section 305(b) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1855(b)) shall not apply when a non-Federal entity conducts maintenance dredging for an authorized Federal navigation project on an inland waterway, inlet, or harbor located in North Carolina, South Carolina, Georgia, or Florida pursuant to a permit issued under section 404 of the Federal Water Pollution Control Act (33 U.S.C. 1344) or section of the Act of March 3, 1899 (33 U.S.C. 403; 30 Stat., chapter 425).<sup>159</sup>

## **PLAN FOR ELECTRONIC MONITORING AND REPORTING PROCEDURES FOR THE NORTHEAST MULTISPECIES FISHERY.**

The Secretary, acting through the National Oceanic and Atmospheric Administration, shall submit a plan to the Committee on Natural Resources of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate not less than 180 days after the date of the enactment of this Act that will establish fully operational electronic monitoring and reporting procedures for the Northeast Multispecies Fishery by not later than September 30, 2023. The plan shall include the proposal of the National Oceanic and Atmospheric Administration to cover vessel equipment and installation costs, with daily, half-day, or quarter-day operational costs to be borne by the fishing vessels.<sup>160</sup>

## **STUDY OF FEES CHARGED TO LOBSTER FISHING INDUSTRY.**

Not later than 6 months after the date of the enactment of this Act, the Secretary of Commerce, acting through the National Oceanic and Atmospheric Administration, shall study and report to the Congress on all fees imposed by such Administration on the lobster fishing industry.<sup>161</sup>

## **LIMITATION ON APPLICATION OF PROHIBITION ON ATLANTIC STRIPED BASS FISHING IN BLOCK ISLAND SOUND TRANSIT ZONE**

Any prohibition on fishing for Atlantic striped bass in the Exclusive Economic Zone of the United States imposed under Executive Order No. 13449 or section 7(b) of title 50, Code of Federal Regulations, shall not apply in the area described in section 697.7(b)(3) of title 50, Code of Federal Regulations, commonly referred to as the Block Island Sound transit zone.<sup>162</sup>

## **REEF ASSASSIN ACT**

HR 59 includes the text of the Reef Assassin Act, which deals with lionsfish in the Gulf. Not included here.

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158 HR 59 p 48-49

159 HR 59 p 53

160 HR 59 p 54

161 HR 59 p 54

162 HR 59 p 54

