

Amendment 20:
Management Schedule and
Klamath Management Zone Boundary Change
– Final Action

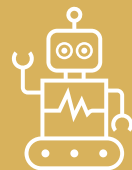
Goals for today



Review updated Range of Alternatives



Adopt Final Preferred Alternatives



Discuss future workload and schedule

ANALYTICAL DOCUMENT ORGANIZED AS A PRELIMINARY
DRAFT ENVIRONMENTAL ASSESSMENT WITH UPDATED
RANGE OF ALTERNATIVES FOR AMENDMENT 20 OF THE
PACIFIC COAST SALMON FISHERY MANAGEMENT PLAN:
PROPOSED CHANGE TO THE PRESEASON SCHEDULE AND TO
THE KLAMATH MANAGEMENT ZONE BOUNDARY

AUGUST 2020

Prepared for:

Pacific Fishery Management Council

Prepared by:

Pacific Fishery Management Council Staff, and
West Coast Region National Marine Fisheries Service Staff

One
Amendment

Two
Changes

Okay, maybe three



Preseason Schedule



Boundary Change



Housekeeping

2.0 Purpose and Need

3.0 Scope of Action

Management Schedule



Purpose: to provide sufficient time between the Council's final action to set annual salmon management measures and the start of the salmon season to ensure that Federal rulemaking is completed.



Need: to provide certainty to the fishery that management measures will be in place at the expected time



Scope of Action: (1) change the expected annual start date of May 1 to roughly May 15 for Council-area ocean salmon fisheries and (2) set a fixed date by which the Council will transmit to the Secretary of Commerce its annual recommendations for ocean salmon management measures.

Boundary Change



Purpose: change the defined southern boundary of the Klamath Management Zone (KMZ) from 40° 05' N lat. (Horse Mountain, California) five nautical miles north to 40° 10' N. lat.



Need: simplify management of the fishery by aligning the southern boundary of the KMZ with the Federal boundary used in groundfish fisheries and fulfill the request of the local commercial fishers that operate in the area to move the boundary.



Scope of Action: reduce the size of the KMZ and coincidentally increase the size of the adjacent Fort Bragg (FB) fishery management area by five nautical miles. The proposed action would define the boundary between the KMZ and FB as a line at 40° 10' N lat.

4.0 Range of Alternatives



4.1 Schedule Change - Considerations



Two proposals: Change implementation date and set a fixed transmittal date



A later date in May allows more time for the federal rule-making process



Date change can be accommodated by including early May fisheries in the salmon package the year prior (just like the 'pre-May' fisheries)



Fixed transmittal date allows 24-day federal process time. April Council and Pre-III report need to be completed prior to transmittal

4.1 Preseason salmon schedule

p.3

- FMP Chapter 9 – describes process and schedule and identifies May 1 as start date; also identifies April 15 as latest date to conclude April Council meeting

- FMP Chapter 11– describes amendment process and mentions the May 1 start date

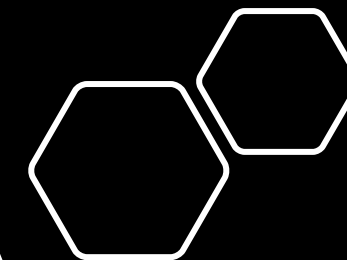


Change implementation date

- Alternative 4.1.1 – Status quo. Maintain the effective date of May 1.
- Alternative 4.1.2 – Annual effective date May 15.
- Alternative 4.1.3 – Annual effective date May 16.

Approximate Date	Action
First week of March	Notice published in the <u>Federal Register</u> announcing the availability of team and Council documents, the dates and location of the two Council meetings, the dates and locations of the public hearings, and publishing the complete schedule for determining proposed and final modifications to the management measures. Salmon Technical Team reports which review the previous salmon season, project the expected salmon stock abundance for the coming season, and describe any changes in estimation procedures, are available to the public from the Council office.
First or second full week of <u>March</u> ^{a/}	Council and advisory entities meet to adopt a range of season regulatory alternatives for formal public hearing. Proposed options are initially developed by the Salmon Advisory Subpanel and further refined after analysis by the STT, public comment, and consideration by the Council.
Following March Council meeting	Council newsletter, public hearing announcement, and STT/Council staff report are released which outline and analyze Council-adopted alternatives. The STT/staff report includes a description of the alternatives, brief rationale for their selection, and an analysis of expected biological and economic impacts.
Last week of March or first week of April	Formal public hearings on the proposed salmon management alternatives.
First or second full week of <u>April</u> ^{a/}	Council and advisory entities meet to adopt final regulatory measure recommendations for implementation by the Secretary of Commerce.
<u>First week</u> of May	Final notice of Secretary of Commerce decision and final management measures in <u>Federal Register</u> .

a/ Scheduling of the March and April Council meetings is determined by the need to allow for complete availability of pertinent management data, provide time for adequate public review and comment on the proposed alternatives, and afford time to process the Council's final recommendations into federal regulations by May 1. Working backward from the May 1 implementation date, the April Council meeting is generally set as late as possible while not extending past April 15 for approval of final salmon management recommendations. The March Council meeting is set as late as possible while ensuring no less than three to four weeks between the end of the March meeting and beginning of the April meeting.



Excerpt from FMP
Chapter 11 with
dates highlighted

Range of Alternatives

4.1 Preseason schedule - Set transmittal date



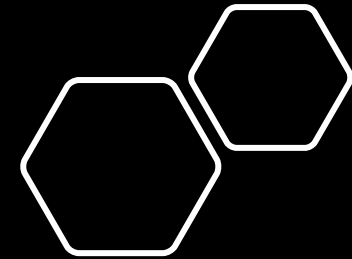
Set a fixed transmittal date

- Alternative 4.1.4 – Status quo. No transmittal date set
- Alternative 4.1.5 – Amend the schedule to include an annual transmittal date that provides 24 days for NMFS
 - May 15 would suggest a transmittal date of April 21

Table 1. Recent timelines for implementing ocean salmon annual management measures recommended by the Pacific Fishery Management Council.

Year	Number of days from end of April meeting to May 1	Council Transmittal of Proposed Regulations		
		Number of days after April meeting	Number of days prior to May 1	Number of days prior to Federal Register publication
2012	25	12	13	14
2013	20	8	12	14
2014	21	11	10	10
2015	15	8	7	11
2016	17	8	9	10
2017	20	9	11	8
2018	20	8	12	12
2019*	15	8	7	12
Average	19	9	10	11

*In 2019, NMFS was not able to approve the Council's regulations by May 1 and they were effective (and published) on May 6.



Excerpt from F.4.a
NMFS Report 1,
September 2019

- Transmittal dates ranged from April 15 to April 24 since 2012
- Average of 9 days to complete PRE-III and draft the transmittal letter

4.2 Boundary Change - Considerations



Provides safety, ease in enforcement, and potential increased fishing area for commercial salmon troll



Data are lacking to estimate any changes in impacts to salmon stocks from the proposed boundary change



Salmon stocks of concern include KRFC and SRFC (overfished), California coastal Chinook, and Central California coast and SONCC coho (ESA-listed)

Range of Alternatives

4.2 Boundary change



Modify the defined boundary of the KMZ

- Alternative 4.2.1 – Status quo. No KMZ boundary change
- Alternative 4.2.2 – Modify the southern KMZ boundary to 40°10' N lat.
- Alternative 4.2.3 - Modify the southern KMZ boundary to 40° 10' N lat. and establish a conservation zone from 40° 05' N lat. five nautical miles north to 40° 10' N lat. during years when the *de minimis* provisions of the Klamath River fall-run Chinook (KRFC) salmon Control Rule are implemented.

5.0 Proposed Housekeeping Items

See Agenda Item H.2 Attachment 2 for 'red-line' details



5.1 Update FMP Table 3.1
Status Determination Criteria



5.2 Update to reflect NMFS
regional reorganization



5.3 Additional clarifying edits
- provided by Salmon Technical
Team

6.0 Council Operating Procedures



If proposed schedule change is adopted, two Council Operating Procedures (COPs) will require modification



COP 9: Management and Activity Cycles



COP 10: Preseason Management Process

7.0 National Environmental Policy Act (NEPA)

p.4



Scoping meeting to determine appropriate level of NEPA documentation for both proposals



Schedule change meets criteria for Categorical Exclusion as it is mainly administrative



Boundary change better suited for an Environmental Assessment given limited data and unknowns

Analysis completed to aid Council decisionmaking

8.0 KMZ Boundary Change

Affected Environment



8.1 Description of Action Area (p. 5-6)
Action affects the CA KMZ subarea (KC)



8.2 Targeted Salmon Stocks (p. 6-7).
SRFC, KRFC - rebuilding plans in place



8.3 ESA-listed Salmon stocks and critical habitat (p. 7-8) 5 ESUs in California



8.4 Socio-economic environment (p.8-14).
Focus on port areas

9.0 KMZ Boundary Change

Impact Analysis



9.1 Biological Impacts (p.14)
Largely excerpted from STT report



Lacking the fine-scale data needed to evaluate impact . Analysis performed suggested small effects



9.2 Socio-economic Impacts (p.19)
Analysis qualitative. Affects expected to be negligible



Focused on future opportunity, commercial profits and CPUE, and sport effort and experience

10. Workload and Timeline

p.23



September 2019: Project Team assigned to develop report for November 2019 on proposed preseason schedule change



November 2019– Council identifies topics for FMP amendment 20– (schedule and boundary); reviews info for schedule change



June 2020– Council adopts scope/ purpose and need, and Range of Alternatives for public review



July- August 2020 – Project Team begins to draft analytical documents as necessary



September 2020 – Council adopts final preferred alternatives for recommendation to NMFS



November 2020-February 2021 – Environmental Assessment finalized; FMP updated

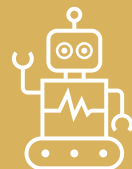
Kind reminder...
Goals for today



Review updated range of
alternatives



Adopt Final Preferred
Alternatives



Discuss future workload and
schedule