Catch Share Review

In June 2016, the Council adopted a process for conducting the catch share review that included hearings and a Community Advisory Board (CAB). In September of that year, the Council accelerated that calendar. The catch share review was completed at the November 2017 Council meeting.

The following review calendar includes the intersector allocation review. Catch share review follow-on actions are also being conducted; <u>learn more</u>.

NOTE: The links on this page may not work. To request a document, please contact Jim Seger at jim.seger@noaa.gov.

Review Timeline

DATES	EVENT	ACTIVITY
June 23-28, 2016	Council Meeting – Tacoma, WA	Council approved review process.
Aug 31-Sept 29, 2016	Public Hearings in Coastal Ports	Public provided comments on experiences and concerns.
Sept 15-20, 2016	Council Meeting – Boise, ID	Council provided guidance on development of plans ("blueprint") for review document and appointment of Community Advisory Board.
Nov 2-3, 2016	Community Advisory Board (CAB) Meeting, Seattle, WA	CAB developed comments for Council on the blueprint for the five year review.
Nov 16-21, 2016	Council Meeting, Garden Grove, CA	Council finalized blueprint for review document.
April 6-11, 2017	Council Meeting, Sacramento, CA	Council reviewed draft intersector allocation review document.
May 30-31, 2017	CAB Meeting, Portland, OR	CAB developed comments on the draft catch share review document.
June 7-14, 2017	Council Meeting, Spokane, WA	Council approved catch share review document for public

		review and <u>finalized intersector</u> <u>allocation review document</u> .
Aug 21, 2017	Public review draft of the five- year catch share program review document released	See the "Public review draft"
Sept 11-18, 2017	Council Meeting, Boise, ID	Council reviews draft chapters on research and data needs and recommendations based on the catch share review. These chapters will be released after the Council meeting and incorporated into the draft for approval at the November 2017 Council meeting.
October 19, 2017	Public comment deadline on the draft of the five-year catch share program review document	Comments due by 5:00 p.m., Pacific Time
Nov 14-20, 2017	Council Meeting in Costa Mesa, CA	Council approves final five-year review catch share program review document, completing the review process.

Community Advisory Board

The Council appointed a Community Advisory Board (CAB) to provide the perspective of fishing communities on performance of the trawl catch share program, potential improvements, and other advice requested by the Council that may inform the program review.

Membership:

Shoreside Trawl, IFQ Program Participant

Washington

• Mr. Nate Stone

Oregon

- Mr. Jeff Lackey
- Mr. Mike Retherford

California

- Mr. Chris Kubiak
- Ms. Michelle Norvell

Shoreside Nontrawl, IFQ Program Participant (Gear Switched)

• Ms. Michele Longo-Eder

At-sea Co-op Participants

Catcher-Processor

• Mr. Dan Waldeck

Mothership Processor

• Mr. James Mize

Mothership Catcher Vessel

• Mr. Kurt Cochran

Shoreside Buyers/Processors

- Mr. Andrew Bornstein
- Mr. Jim Caito
- Mr. Mike Okoniewski

At-large

- Mr. Josh Churchman
- Mr. Paul Clampitt
- Mr. Robert Dooley
- Mr. Kevin Dunn
- Mr. Shems Jud (Chair)
- Mr. Steve Scheiblauer

Trawl Quota Program Workshop

A Pacific Coast Groundfish Quota Program Workshop was held February 16-18, 2016, in Portland Oregon. The workshop brought together working fishermen, vessel owners, processors, managers and others to discuss the current state of the trawl fishery and explore needed improvements. Workshop sponsors included the National Marine Fisheries Service (NMFS) and various interest groups. A <u>report on this workshop</u> was presented under the catch share program five-year review agenda item (Agenda Item G.5) at the June 2016 Council meeting.

Public Hearings

The Council conducted a series of coastal community hearings on the catch share program and intersector allocations. At the hearings, general questions were posed, such as: How have you been impacted by the trawl catch share program and the intersector allocations? What effects should the reviews of the catch share program and intersector allocation focus on? Links to the hearing summaries are provided in the following table.

Date (Start Time 7:00 PM)	Hearing Location	Hearing Summaries
Weds – Aug 31	San Luis Obispo	San Luis Obispo hearing summary
Thurs – Sept 1	Half Moon Bay	Half Moon Bay hearing summary
Tues – Sept 6	Fort Bragg	Fort Bragg hearing summary
Weds – Sept 7	Eureka	Eureka hearing summary
Thurs – Sept 8	Coos Bay	Coos Bay hearing summary
Mon – Sept 12	Westport	Westport hearing summary
Tues – Sept 13	Seattle	Seattle hearing summary
Weds – Sept 28	Astoria	Astoria hearing summary
Thurs – Sept 29	Newport	Newport hearing summary

Overview of Catch Share Program

For a general description of the trawl catch share program see the <u>Amendment 20 webpage</u>. The program is fully described in <u>Appendix D</u> of the Amendment 20 draft EIS and the first four pages of that document (pages D-1 through D-4) provide a summary of the program as it was first implemented. Since first implementation, there have been a series of trailing actions which have completed some elements of the program that were left outstanding, addressed problems that arose after implementation, and modified regulations that were outdated by the program. Information on these actions is available from the <u>trawl trailing action webpage</u>.

The Amendment 20 program included sector specific catch share systems and individual allocations:

- **Shoreside Trawl Sector** (all groundfish species, including whiting):
 - Manage with individual fishing quotas (IFQs).
 - Provide 90 percent of the initial allocation of nonwhiting IFQ to holders of vessel permits; AND set aside 10 percent of the initial allocation for an adaptive management program that may benefit processors and communities, among others. (Note: To-date, the 10 percent set aside for adaptive management has been passed through to IFQ owners)
 - Provide 80 percent of the initial allocation of **whiting** IFQ to holders of vessel permits; AND provide 20 percent of the initial allocation of whiting to processors.
- **Mothership Trawl Sector** (whiting and groundfish bycatch species):
 - Manage with a harvester co-op system and limited entry for mothership processors.
 - Assign catch history to catcher vessel permits and allocate to co-ops based on the catch history of the permits that join the co-op.
 - Require that vessels declare preseason the mothership processor for which they will fish in a coming year.
- Catcher Processor (CP) Sector (whiting and groundfish bycatch species):
 - Create a permit endorsement to prevent expansion of the number of participants.
 - Allocate whiting and bycatch to the existing voluntary co-op.
 - Provide an IFQ program if the voluntary co-op fails (initially allocate IFQ equally among all permit holders).

IFQ for the shoreside fishery may not be delivered to at-sea processors, nor may quota allocated to the mothership or catcher-processor sectors be delivered shoreside. The amount of allocation available for these sectors is determined through the intersector allocation process.

Overview of Intersector Allocations

The Council will be reviewing the intersector allocations contained in its groundfish FMP. These include allocations established through Amendment 21 to the FMP, allocations of sablefish and whiting, and allocations established through Amendment 6 to the FMP.

Amendment 21 concerned formal, long term allocations of a select subset of federally-managed west coast groundfish species to the limited entry trawl sectors. The long term allocations of Amendment 21 reduced the need for trawl/nontrawl allocation action in each biennial specifications process. Trawl/nontrawl allocations were needed to support the Amendment 20 trawl rationalization program and establish for the trawl sector the sector responsibility for bycatch. The Amendment 21 trawl/nontrawl allocations did not change formal allocations that were already in place for sablefish and Pacific whiting. Amendment 6 established allocations between the limited entry and open access sectors of the commercial groundfish fishery. Other than the allocations of sablefish, these allocations have not been used for many years due to constraints caused by overfished species. Additionally, trawl/nontrawl allocations for some species continue to be set through the biennial specifications process. For more detail on this amendment, see the Amendment 21 webpage.

Background Documents and Public Hearing Materials

NMFS Catch Share Review Policy Directives

• <u>Guidance for Conducting Reviews of Catch Share Programs</u> (NMFS Procedural Instruction 01-121-01)

NMFS Allocation Policy Directives

- Fisheries Allocation Review Policy (NMFS Policy Directive 01-119)
- <u>Criteria for Initiating Allocation Reviews</u> (NMFS Procedural Directive 01-119-01)
- Factors and Practices to Consider When Reviewing and Making Allocation Decisions (NMFS Procedural Directive 01-119-02)

Fishing Community Hearings on Catch Share Review and Intersector Allocation

Hearing Handouts

- <u>Public Hearing Handout 1</u>: Catch Share Review Calendar: Approved and Possible Accelerated Process
- Public Hearing Handout 2: Catch Share Program summary, two-page graphic
- <u>Public Hearing Handout 3</u>: Evaluating the Performance of Groundfish Fishery Management Plan (FMP) Allocations Since Implementation of the Trawl Catch Share Program
- Public Hearing Handout 4: Goal and Objectives and National Standards
- <u>Public Hearing Handout 5</u>: Pacific Groundfish Quota Program Workshop Executive Summary (February 16-18, 2016); Summary of Workshop Themes
- <u>Public Hearing Handout 6</u>: DRAFT, 2014 NOAA Economic Data Collection Reports Spotlight
- <u>Public Hearing Handout 7</u>: Half Moon Bay: What We Heard From You: Half Moon Bay (NMFS Listening Tour September 2015)

- <u>Public Hearing Handout 7</u>: Morro Bay: What We Heard From You: Morro Bay (NMFS Listening Tour September 2015)
- <u>Public Hearing Handout 7</u>: Fort Bragg: What We Heard From You: Fort Bragg (NMFS Listening Tour September 2015)
- <u>Public Hearing Handout 7</u>: Eureka: What We Heard From You: Eureka (NMFS Listening Tour September 2015)
- Public Hearing Handout 7: Coos Bay: What We Heard From You: Coos Bay (NMFS Listening Tour September 2015)
- <u>Public Hearing Handout 8</u>: Exploration of landings, harvest specification and attainment time series, for stocks of interest in the historical shorebased LE trawl fishery and contemporary IFQ program (NMFS)
- Public Hearing Handout 9: NMFS Allocation Policy Guidance

Hearing Summaries

Hearing Summaries are available in the "public hearings table" on this webpage.

Other Background Materials

- <u>Full Version: Pacific Groundfish Quota Program Workshop</u>, February 16-18, 2016, Portland Oregon, Workshop Report and Summary of Themes
- Economic Performance Metrics for the West Coast Groundfish Trawl Catch Share Program
- Economic Data Collection Program
 - o Catcher Processor Report, 2009-2014
 - o Mothership Report, 2009-2014
 - o Catcher Vessel Report, 2009-2014
 - o First Receiver and Shorebased Processor Report, 2009-2014
- <u>Groundfish IFQ Accounting System:</u> 3 Updates (IFQ Contact System, QS Price Tool, and Transition from Flash to Apex Web Application)
- <u>FISHeries Economics Explorer</u> (FISHEyE) create your own data summaries on the catch share program
- West Coast Region Update on Catch Shares Program (2015)

Review Documents

- Download the final catch share review document:
 - Main Text: West Coast Groundfish Trawl Catch Share Program Five-year Review December 2017
 - Appendices: West Coast Groundfish Trawl Catch Share Program Five-year Review Appendices December 2017
- Download the <u>final intersector allocation</u> review document