# PRESEASON REPORT II

# PROPOSED ALTERNATIVES AND ENVIRONMENTAL ASSESSMENT PART 2 FOR 2019 OCEAN SALMON FISHERY REGULATIONS

**REGULATION IDENTIFIER NUMBER 0648- BI05** 



Pacific Fishery Management Council 7700 NE Ambassador Place, Suite 101 Portland, OR 97220-1384 (503) 820-2280

www.pcouncil.org

**MARCH 2019** 

# PUBLIC HEARINGS ON SALMON ALTERNATIVES

# Monday, March 25, 2019, 7:00 p.m.

Chateau Westport
Beach Room
710 Hancock
Westport, WA 98595
360.268.9101

# Monday, March 25, 2019, 7:00 p.m.

Red Lion Coos Bay South Umpqua Room 1313 N. Bayshore Drive Coos Bay, OR 97420 541,267,4141

# Tuesday, March 26, 2019, 7:00 p.m.

Hampton Inn by Hilton Grand Ballroom 1160 Airport Park Blvd. Ukiah, CA 95482 707.462.6555

Public comment on the Alternatives will also be accepted during the April Council meeting on Thursday, April 11, during the public comment period for Agenda Item F.1 at the Doubletree by Hilton Sonoma, One Doubletree Drive, Rohnert Park, CA 94928 Telephone: 707-584-5466. Written public comments may also be submitted to the PFMC Public Comment Electronic Portal (E-Portal). The supplemental public comment deadline is 5:00 p.m. Pacific Time, Monday, April 1, 2019.

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### LIST OF ACRONYMS AND ABBREVIATIONS

AABM Aggregate Abundance Based Management

ABC acceptable biological catch

ACL annual catch limit AEQ adult equivalent BO biological opinion

CDFW California Department of Fish and Wildlife CFGC California Fish and Game Commission

CO central Oregon (South end of Heceta Bank to Humbug Mt.)

Council Pacific Fishery Management Council

CPUE catch per unit effort CWT coded-wire tag

DPS Distinct Population Segment EA Environmental Assessment EFH Essential Fish Habitat

EIS Environmental Impact Statement
ENSO El Niño/Southern Oscillation
ESA Endangered Species Act
ESU Evolutionarily Significant Unit
FB Fort Bragg (Horse Mt. to Point Arena)

FRAM Fishery Regulation Assessment Model

FMA fishery management area
FMP fishery management plan
FONSI finding of no significant impact
GSI genetic stock identification

IPHC International Pacific Halibut Commission ISBM Individual Stock Based Management

KC California KMZ (OR/CA border to Horse Mountain)
KO Oregon KMZ (Humbug Mountain to the OR/CA border

KMZ Klamath Management Zone KRFC Klamath River fall Chinook

LCN Lower Columbia Natural (wild Columbia River coho below Bonneville Dam)

LCR Lower Columbia River (wild Col. River tule fall Chinook below Bonneville Dam)

LRH Lower River Hatchery (hatchery Col. River tule fall Chinook below Bonneville Dam)

LRW Lower River Wild (Columbia River bright fall wild Chinook below Bonneville Dam).

MO Monterey (Pigeon Point to the U.S./Mexico border)

NEPA National Environmental Policy Act

MSA Magnuson-Stevens Act
MSY maximum sustainable yield
NMFS National Marine Fisheries Service

NO northern Oregon (Cape Falcon to Florence South Jetty)

NAO National Oceanic and Atmospheric Administration Administrative Order

NOAA National Oceanic and Atmospheric Administration

ODFW Oregon Department of Fish and Wildlife

OCN Oregon coastal natural (coho)

OFL overfishing limit

OLE Office of Law Enforcement (NOAA)

OPI Oregon Production Index OSP Oregon State Police OY optimum yield

# LIST OF ACRONYMS AND ABBREVIATIONS (continued)

PDO Pacific (inter) Decadal Oscillation
PSC Pacific Salmon Commission
PST Pacific Salmon Treaty
RER rebuilding exploitation rate
RMP Resource Management Plan
RK Rogue/Klamath (hatchery coho)

S<sub>ABC</sub> spawning escapement associated with ABC

 $S_{ACL}$  spawning escapement associated with ACL (=  $S_{ABC}$ )

SCH Spring Creek Hatchery (Col. R. tule fall Chinook returning to Spring Creek Hatchery [above

Bonneville Dam])

SEAK Southeast Alaska

S<sub>MSY</sub> MSY spawning escapement SET spawning escapement target

SF San Francisco (Point Arena to Pigeon Point)

SONCC Southern Oregon/Northern California Coast (coho ESU)

SRFC Sacramento River fall Chinook SRFI Snake River fall (Chinook) Index SRW Snake River wild (fall Chinook) SRWC Sacramento River winter Chinook

STT Salmon Technical Team

SWO State Waters Only (fisheries off Oregon south of Cape Falcon)

USCG United States Coast Guard

USFWS United States Fish and Wildlife Service

WCVI West Coast Vancouver Island

WDFW Washington Department of Fish and Wildlife

### 1.0 INTRODUCTION

This is the third report in an annual series of four reports prepared by the Salmon Technical Team (STT) of the Pacific Fishery Management Council (Council) to document and help guide ocean salmon fishery management off the coasts of Washington, Oregon, and California. This report describes the Council's proposed ocean salmon management alternatives for 2019 and characterizes the expected impacts on ocean salmon fisheries and the stocks which support them. The Council solicits public comments on the proposed management Alternatives in preparation for adopting final management recommendations at its April meeting. Oral and written comments may be presented at public hearings at the times and locations displayed on the inside front cover of this report. Additional comments will be accepted during the April Council meeting at the Doubletree by Hilton Sonoma Hotel in Rohnert Park, California. Written public comments may also be submitted to the PFMC Public Comment Electronic Portal (E-Portal). The supplemental public comment deadline is 5:00 p.m. Pacific Time, Monday, April 1, 2019.

This report also constitutes the second part of an Environmental Assessment (EA) to comply with National Environmental Policy Act (NEPA) requirements for the 2019 ocean salmon regulations. An EA is used to determine whether an action being considered by a Federal agency has significant environmental impacts. This part of the EA includes a statement of the purpose and need, a description of the affected environment, a description of 2019 ocean salmon regulation alternatives being considered, and an analysis of the effects of those Alternatives on the affected environment. The first part of the EA (Preseason Report I; PFMC 2019b) included a description of the No-Action alternative and an analysis of the effects of the No-Action alternative on salmon stocks managed under the Pacific Coast Salmon Fishery Management Plan (FMP), which is one component of the affected environment. Along with the description and analysis of the Proposed Action in Preseason Report III (developed after the Council makes a final recommendation in April 2019), these three parts of the EA will provide the necessary components to determine if a finding of no significant impact (FONSI) or Environmental Impact Statement (EIS) is warranted.

# 1.1 Purpose and Need

The purpose of this action, implementation of the 2019 ocean salmon fishery management measures, is to allow fisheries to harvest surplus production of healthy natural and hatchery salmon stocks within the constraints specified under the Salmon FMP, the Pacific Salmon Treaty (PST), and consultation standards established for salmon stocks listed under the Endangered Species Act (ESA). In achieving this purpose, management measures must take into account the allocation of harvest among different user groups and port areas. Without this action, 2018 management measures would be in effect, which do not consider changes in abundance of stocks in the mixed stock ocean salmon fisheries. Therefore, this action is needed to ensure constraining stocks are not overharvested and that harvest of abundant stocks can be optimized to achieve the most overall benefit to the nation.

The Salmon FMP establishes nine more general harvest-related objectives:

- 1. Establish ocean exploitation rates for commercial and recreational salmon fisheries that are consistent with requirements for stock conservation objectives and annual catch limits, specified ESA consultation or recovery standards, or Council adopted rebuilding plans.
- 2. Fulfill obligations to provide for Indian harvest opportunity as provided in treaties with the United States, as mandated by applicable decisions of the Federal courts, and as specified in the October 4, 1993, opinion of the Solicitor, Department of Interior, with regard to Federally-recognized Indian fishing rights of Klamath River tribes.

- 3. Maintain ocean salmon fishing seasons that support established recreational and commercial fisheries, while meeting salmon harvest allocation objectives among ocean and inside recreational and commercial fisheries that are fair and equitable, and in which fishing interests shall equitably share the obligations of fulfilling any treaty or other legal requirements for harvest opportunities.
- 4. Minimize fishery mortalities for those fish not landed from all ocean salmon fisheries as consistent with achieving optimum yield (OY) and bycatch management specifications.
- 5. Manage and regulate fisheries, so the OY encompasses the quantity and value of food produced, the recreational value, and the social and economic values of the fisheries.
- 6. Develop fair and creative approaches to managing fishing effort and evaluate and apply effort management systems as appropriate to achieve these management objectives.
- 7. Support the enhancement of salmon stock abundance in conjunction with fishing effort management programs to facilitate economically viable and socially acceptable commercial, recreational, and tribal seasons.
- 8. Achieve long-term coordination with the member states of the Council, Indian tribes with Federally recognized fishing rights, Canada, the North Pacific Fishery Management Council, Alaska, and other management entities which are responsible for salmon habitat or production. Manage consistent with the Pacific Salmon Treaty and other international treaty obligations.
- 9. In recommending seasons, to the extent practicable, promote the safety of human life at sea.

These objectives, along with the consultation standards established under the ESA, provide "sideboards" for setting management measures necessary to implement the Salmon FMP, which conforms to the terms and requirements of the Magnuson-Stevens Fishery Conservation and Management Act (MSA) and the National Standards Guidelines.

### 2.0 SELECTION OF FINAL MANAGEMENT MEASURES

The Council's final ocean salmon season recommendations will be based on the range of Alternatives presented in this report and guidance received from deliberations at management fora such as the north of Cape Falcon planning process (sponsored by the States of Washington and Oregon and the treaty Indian tribes in that area), Pacific Salmon Commission (PSC), and from public hearings sponsored by the Council and the States of Washington, Oregon, and California. Final recommendations concerning season dates, catch quotas, and exploitation rates may vary from the range of Alternatives presented in this report depending upon determination of allocations, allowable harvest levels, public comment, or the final impact analyses completed by the STT. Elements of the Alternatives may be recombined to alter season patterns and quotas, or measures such as bag limits, days of fishing per week, special landing restrictions, and other specific regulatory details may also change. In addition, inseason modification of management measures may be used to ensure achievement of the Council's management objectives.

Specific details pertaining to season structure and special management measures for the treaty Indian troll fishery north of Cape Falcon are established in tribal regulations. Chinook and coho quota levels for the treaty Indian troll fishery may be adjusted if substantial changes in incidental fishing mortality result from tribal regulations, preseason or inseason.

The impact analyses presented in this document reflect uncertainties and limitations of information available at the time of the March 2019 Council meeting. At this point in the planning cycle, the STT's impact assessments reflect five key assumptions relative to stocks impacted by Canadian and Alaskan fisheries:

- 1) abundance levels for Canadian Chinook and coho stocks identical to 2018 forecasts;
- 2) for Canadian Chinook fisheries managed under the aggregate abundance based management (AABM) provisions of the 2019 PST Agreement, fishing effort scalars from the final 2018 preseason model run for north-central British Columbia, and West Coast Vancouver Island (WCVI) fisheries:
- 3) for Canadian Chinook fisheries managed under individual stock based management (ISBM) regimes; the 2019 fishery inputs were modeled at 87.5 percent of the 2009 2015 average landed catch to reflect anticipated reductions resulting from the recently adopted 2019 PST Agreement;
- 4) for Canadian coho fisheries, single-year 2017 postseason fishing effort scalars from FRAM were used, except a 2015 postseason fishing effort scalar for Fraser Net; and
- 5) for Southern U.S. inside fisheries for Chinook and inside and coastal terminal fisheries for coho, the 2018 final preseason modeled fisheries were used.

In mid-March, U.S. and Canadian fishery managers exchange information regarding preseason expectations for fisheries and the status of Chinook and coho stocks. In addition, the PSC's Chinook Model will be calibrated by the PSC Chinook Technical Committee to determine the allowable catch ceilings for Canadian AABM fisheries under the 2019 PST Agreement. Abundances and fishery expectations will be adjusted in the Council's fishery planning models prior to the April Council meeting, and inside fisheries will be shaped by state and tribal co-managers both prior to and during the April Council meeting.

Any Alternative considered for adoption that deviates from Salmon FMP objectives or other applicable laws will require implementation by emergency rule. If an emergency rule appears to be necessary, the Council must clearly identify and justify the need for such an action consistent with emergency criteria established by the Council and NMFS.

### 3.0 SALMON TECHNICAL TEAM CONCERNS

The Salmon Technical Team has no concerns to report in this document for 2019.

### 4.0 SALMON FISHERY MANAGEMENT PLAN REQUIREMENTS

The Council's Salmon FMP includes objectives for setting annual management measures to regulate ocean salmon fisheries between the U.S./Canada border and the U.S./Mexico border. The objectives include biological, administrative, and allocation requirements. In recommending final management measures, the Council attempts to meet all objectives in a fair and balanced manner, while maintaining established priorities.

Biological objectives for stocks originating in the Council area and impacted by Council area ocean fisheries are listed in Table 3-1 of the Salmon FMP. The objectives generally consist of meeting spawning escapement numbers associated with maximum sustainable yield  $(S_{MSY})$ , overfishing limits (OFL), acceptable biological catch (ABC), and annual catch limits (ACL), or exploitation rate limits designed to support recovery of depressed stocks or to rebuild overfished stocks, while encompassing a long term average harvest approximating MSY.

Administrative objectives are requirements for meeting other applicable law outside of the Salmon FMP. These requirements include ESA consultation standards, international treaties, and tribal trust responsibilities. The Salmon FMP defers to NMFS consultation standards for salmon stocks listed under the ESA in regard to biological conservation objectives. Section 5.0 of this document provides greater detail on ESA listed stocks, while impacts of the Council adopted salmon management measures on ESA listed stocks are included in Table 5.

The Salmon FMP requires compliance with relevant terms of the PST. Section 6.0 of this document provides greater detail on PST provisions and stocks, while impacts of the Council adopted salmon management measures on those stocks are included in Table 5.

Treaty trust responsibilities of the Salmon FMP require the Council to abide by Court orders in the *U.S. v. Washington* (Puget Sound), *Hoh v. Baldrige* (Washington coast), and *U.S. v. Oregon* (Columbia River) cases, and the Solicitor General opinion (Klamath River) governing allocation and management of shared salmon resources. Much of the North of Falcon forum is dedicated to annual negotiations establishing allocation among the tribes, non-Indian fishing sectors, and ocean and inside interests. The results of these negotiations allow the Council to complete final management measure recommendations while meeting its biological, administrative, and allocation objectives.

The Columbia River treaty tribes establish periodic management agreements with the state co-managers and Federal agencies. These agreements are approved pursuant to provisions of *U.S. v. Oregon* procedures. Recent agreements have included an entitlement for the treaty tribes of 50 percent of the coho return destined for areas upstream from Bonneville Dam. Council area fisheries are shaped in order to meet this requirement in some years.

The Yurok and Hoopa Valley Tribes are entitled to 50 percent of the total Klamath River fall Chinook (KRFC) harvest, which is calculated as a harvest of KRFC equal to that taken in all non-Indian fisheries. The Council must account for all harvest impacts when assessing the achievement of KRFC conservation objectives.

In addition to the allocation objectives associated with sharing between treaty Indian and non-Indian sectors, the Salmon FMP includes formulas for sharing Chinook and coho quotas. North of Cape Falcon there are sharing formulas between commercial and recreational sectors, and also among recreational port subareas. South of Cape Falcon there are sharing formulas for coho between commercial and recreational sectors. Alternatives for the 2019 salmon management measures adopted by the Council meet the allocation requirements for Chinook fisheries north of Cape Falcon in the Salmon FMP. In response to conservation concerns for coho salmon stocks on the Washington coast and Puget Sound, Alternative III reduces impacts in the commercial troll fishery relative to those in the recreational fishery and allocates a greater portion of the recreational catch to the area south of Leadbetter Point relative to those areas north of Leadbetter Point; thus, Alternative III deviates from the FMP harvest allocation guidelines and therefore may require fisheries north of Cape Falcon to be implemented under a temporary rule for emergency action if the Alternative is selected.

In support of the adoption of these Alternatives for public review, the Council reviewed the criteria used to evaluate requests for emergency action by the Secretary from Council Operating Procedure 10 (*italics below*) and provided the following preliminary rationale for considering a deviation from the FMP harvest allocation guidelines:

The Council is required to consider proposals for emergency changes at the March meeting and decide whether or not a specific issue appears to meet all the applicable criteria.

1. The issue was not anticipated or addressed in the salmon plan, or an error was made.

The issue was not caused by an error. The recent poor status of many Washington coho stocks has presented circumstances not anticipated by the FMP. Although 2019 forecasts for key coho stocks caught in Council fisheries are much improved, there is a need to consider an alternative that is more precautionary for coho management. Because the recreational fishery North of Falcon is more dependent on coho than the commercial fishery, Alternative III allocates a larger share to the recreational fishery than is prescribed by the FMP. Because the recreational fishery focuses on hatchery stocks returning to the Columbia River, Alternative III also allocates a larger share to the recreational fishery in the Columbia River Area, to allow analysis of fishery options that are potentially more focused on those stocks.

2. Waiting for a plan amendment to be implemented would have substantial adverse biological or economic consequences.

If regulations that allocate coho differently than as described by the FMP are not considered, there could be significant economic consequences to the ports and communities of the Columbia River, Westport, La Push, and Neah Bay. Alternative III is being considered to allow consideration of alternate allocations of harvest that optimize harvest of hatchery coho while minimizing risk to rebuilding coho stocks.

3. In the case of allocation issues, the affected user representatives support the proposed emergency action.

Commercial troll and recreational fishery representatives were involved in developing all three Alternatives put before the Council. Their assistance was critical to the development of these Alternatives and there is full support from them for these Alternatives, including an Alternative that deviates from strict adherence to the FMP.

4. The action is necessary to meet FMP objectives.

The structure of the Alternative and the potential deviation from the strict terms of the FMP will allow consideration of fishery structures that optimize harvest while meeting conservation goals, and thereby more fully meet FMP objectives.

5. If the action is taken, long-term yield from the stock complex will not be decreased.

These Alternatives will not decrease long-term yield. The potential deviation from the FMP allocation guidelines in Alternative III is intended to optimize harvest while meeting conservation objectives and promoting rebuilding of stocks – it would reallocate, not increase allowable harvest.

# 5.0 SPECIES LISTED UNDER THE ENDANGERED SPECIES ACT

Since 1989, NMFS has listed the following 17 Evolutionarily Significant Units (ESUs) of salmon under the ESA:

			Federal Register Notice				
Species	ESU	Status	Most Re	ecent	Original	Listing	
	Chinook						
Chinook Salmon	Sacramento River Winter	Endangered	83 FR 18233	4/26/2018	54 FR 32085	8/1/1989	
(O. tshawytscha)	Snake River Fall	Threatened	76 FR 50448	8/15/2011	57 FR 14653	4/22/1992	
	Snake River Spring/Summer	Threatened	76 FR 50448	8/15/2011	57 FR 14653	4/22/1992	
	Puget Sound	Threatened	76 FR 50448	8/15/2011	64 FR 14308	3/24/1999	
	Low er Columbia River	Threatened	76 FR 50448	8/15/2011	64 FR 14308	3/24/1999	
	Upper Willamette River	Threatened	76 FR 50448	8/15/2011	64 FR 14308	3/24/1999	
	Upper Columbia River Spring	Endangered	76 FR 50448	8/15/2011	64 FR 14308	3/24/1999	
	Central Valley Spring	Threatened	76 FR 50447	8/15/2011	64 FR 50394	9/16/1999	
	California Coastal	Threatened	76 FR 50447	8/15/2011	64 FR 50394	9/16/1999	
	Chum						
Chum Salmon	Hood Canal Summer-Run	Threatened	76 FR 50448	8/15/2011	64 FR 14508	3/25/1999	
(O. keta)	Columbia River	Threatened	76 FR 50448	8/15/2011	64 FR 14508	3/25/1999	
Coho							
Coho Salmon	Central California Coastal	Endangered	76 FR 50447	8/15/2011	61 FR 56138	10/31/1996	
(O. kisutch)	S. Oregon/ N. California Coastal	Threatened	76 FR 50447	8/15/2011	62 FR 24588	5/6/1997	
	Oregon Coastal	Threatened	76 FR 50448	8/15/2011	63 FR 42587	8/10/1998	
	Low er Columbia River	Threatened	76 FR 50448	8/15/2011	70 FR 37160	6/28/2005	
Sockeye							
Sockeye Salmon	Snake River	Endangered	76 FR 50448	8/15/2011	56 FR 58619	11/20/1991	
(O. nerka)	Ozette Lake	Threatened	76 FR 50448	8/15/2011	64 FR 14528	3/25/1999	

As the listings have occurred, NMFS has initiated formal consultations and issued biological opinions (BOs) that consider the impacts resulting from implementation of the Salmon FMP, or from annual management measures, to listed salmonid species. NMFS has also reinitiated consultation on certain ESUs when new information has become available on the status of the stocks or on the impacts of the Salmon FMP on the stocks. The consultation standards referred to in this document include: (1) reasonable and prudent alternatives, (2) conservation objectives for which NMFS conducted Section 7 consultations and arrived at a no-jeopardy conclusion, and (3) NMFS requirements under Section 4(d) determinations.

A list of current BOs in effect, the species they apply to, and their duration follows:

Date	Evolutionarily Significant Unit covered and effective period
3/8/1996	Snake River spring/summer and fall Chinook and sockeye (until reinitiated)
4/28/1999	Oregon Coastal natural coho, Southern Oregon/ Northern California coastal coho, Central California coastal coho (until reinitiated)
4/28/2000	Central Valley spring Chinook (until reinitiated)
4/27/2001	Hood Canal summer chum 4(d) limit (until reinitiated)
4/30/2001	Upper Willamette Chinook, Upper Columbia spring Chinook, Lake Ozette sockeye, Columbia River chum, and 10 steelhead ESUs (until reinitiated)
4/30/2004	Puget Sound Chinook (until reinitiated)
6/13/2005	California coastal Chinook (until reinitiated)
4/26/2012	Lower Columbia River Chinook (until reinitiated)
4/9/2015	Lower Columbia River natural coho (until reinitiated)
4/26/2018	Sacramento River winter Chinook (until reinitiated)

Amendment 12 to the Salmon FMP added the generic category "species listed under the ESA" to the list of stocks in the salmon management unit and modified respective escapement goals to include "manage consistent with NMFS jeopardy standards or recovery plans to meet immediate conservation needs and long-term recovery of the species." Amendment 14 specified those listed ESUs and clarified which stocks in the FMP management unit were representative of the ESUs.

In a letter received by the Council on March 5, 2019, NMFS provided guidance on protective measures for species listed under the ESA during the 2019 fishing season. The letter summarized the requirements of NMFS' BOs on the effects of potential actions under the salmon FMP on listed salmon and provided the anticipated consultation standards of the BOs in preparation for the 2019 management season, as well as further guidance and recommendations for the 2019 management season.

The ESA consultation standards, exploitation rates, and other criteria in place for the 2019 management season are presented in Table 5. Some listed stocks are either rarely caught in Council fisheries (e.g., spring Chinook from the upper Columbia River) or already receive sufficient protection from other salmon FMP and ESA standards (e.g., Central Valley spring Chinook). NMFS has determined that management actions designed to limit catch from these ESUs, beyond what will be provided by harvest constraints for other stocks, are not necessary.

Of the listed Chinook and coho, Council-managed fisheries have substantive impacts on Sacramento River winter Chinook (SRWC), Central Valley spring Chinook, California coastal Chinook (CCC), Snake River wild (SRW) fall Chinook, lower Columbia River (LCR) fall Chinook, and all of the coho stocks.

Additional listed salmonid ESUs found within the Council area, but not substantively impacted by Council managed fisheries, include:

### **Chinook**

Snake River spring/summer (threatened)

Upper Willamette (threatened)

Puget Sound (threatened)

Upper Columbia River spring (endangered)

### **Sockeye**

Snake River (endangered)

Ozette Lake Sockeye (threatened)

### Chum

Columbia River (threatened)

Hood Canal summer (threatened)

### **Steelhead**

Southern California (endangered)

South-central California coast (threatened)

Upper Columbia River (endangered)

Middle Columbia River (threatened)

Snake River Basin (threatened)

Puget Sound (threatened)

Central Valley, California (threatened)

Central California coast (threatened)

Upper Willamette River (threatened)

Lower Columbia River (threatened)

Northern California (threatened)

### 6.0 OBLIGATIONS UNDER THE PACIFIC SALMON TREATY

In 1985 the PST was signed, setting long-term goals for the benefit of the shared salmon resources of the United States and Canada. The PSC is the body formed by the governments of Canada and the United States to implement the Pacific Salmon Treaty.

# 6.1 Chinook Salmon Management

A new agreement under the PST was negotiated in 2018 and formally accepted by both the U.S. and Canada. The U.S. and Canada began managing fisheries in accordance with this new agreement on January 1, 2019. The new agreement includes reductions to catch ceilings for SEAK and WCVI AABM fisheries relative to

the prior 2009 agreement. These reductions for SEAK and WCVI range from 7.5 percent and 12.5 percent, respectively, in years of low abundances to 1.5 percent and 2.4 percent, respectively, in years of higher abundances. Under the terms of the 2019 PST Agreement, Council fisheries for Chinook salmon will be subject to a new set of ISBM fishery limits, identified in Attachment I of Chapter 3. These provisions require the calendar year exploitation rate (CYER) by all U.S. fisheries south of the U.S./Canada border on specific indicator stocks to be below some level of the average 2009 – 2015 CYER if they do not achieve their management objectives (see Attachment I in Chapter 3 of the 2019 Agreement for specifics).

Many Chinook stocks of concern to the Council are affected by fisheries off Canada and Alaska. Maximum allowable catches by Canadian AABM fishery complexes off the WCVI and Northern British Columbia are determined through the annual calibration of the PSC Chinook Model. Under the new Agreement, catch ceilings for Southeast Alaskan (SEAK) fisheries will be determined prior to February 1 in each year using estimated catch per unit effort (CPUE) from the winter power troll fishery. Canadian fisheries that are not included in AABM complexes are managed under ISBM constraints, which, similar to U.S. ISBM fisheries, require the CYER by Canadian ISBM fisheries on specific indicator stocks to be below some level of the average 2009 – 2015 CYER if they do not achieve their management objectives. Expectations for Canadian and Alaskan fisheries harvest and stock abundance forecasts are incorporated into the Chinook Fishery Regulation Assessment Model (FRAM) to estimate total exploitation rate impacts from all marine fisheries (Table 5).

Key considerations for Canadian domestic fishery management for Chinook in 2019 include: (1) meeting domestic conservation obligations for WCVI, Lower Strait of Georgia, Fraser River Spring 4.2 and 5.2, Fraser Summer 5.2, Fraser Summer 4.1 and Fraser Fall 4.1 (Harrison River) stocks; (2) meeting First Nations Food, Social and Ceremonial and treaty obligations for Chinook harvests in native fisheries; and (3) monitoring of incidental impacts during commercial and native fisheries directed at sockeye, and chum salmon. It is anticipated that the details of the fishery regulatory package off WCVI and in the Juan de Fuca-Strait of Georgia areas will be driven by levels of allowable impact on WCVI, Lower Strait of Georgia and Fraser River Chinook stocks, Interior Fraser (Thompson River) coho, and potentially Thompson and/or Chilcotin River Steelhead (depending on a listing decision under Canada's Species at Risk Act). Increasing the availability of Chinook salmon in key foraging areas of Southern Resident Killer Whales in the southern BC region is an additional consideration which will be supported through conservation actions implemented for Fraser River and other Chinook salmon.

# 6.2 Coho Salmon Management

In 2002, the PSC adopted a management plan for coho salmon originating in Washington and Southern British Columbia river systems. The plan is directed at the conservation of key management units, four from Southern British Columbia (Interior Fraser, Lower Fraser, Strait of Georgia Mainland, and Strait of Georgia Vancouver Island) and nine from Washington (Skagit, Stillaguamish, Snohomish, Hood Canal, Strait of Juan de Fuca, Quillayute, Hoh, Queets, and Grays Harbor). Exploitation rate limits for intercepting fisheries are established for individual management units through formulas specified in the 2019 PST Southern Coho Management Plan, and are based on total allowable fishery exploitation rates.

The categorical status of U.S. coho management units is reported to comply with obligations pursuant to the 2019 PST Southern Coho Management Plan. Categorical status is employed by the PSC under the 2019 PST Southern Coho Management Plan to indicate general ranges of allowable total exploitation rates for U.S. and Canadian coho management units. Three categories are employed: low (total exploitation rate less than 20 percent), moderate (total exploitation rate 20 percent to 40 percent), and abundant (total exploitation rate greater than 40 percent). For the Puget Sound management units, the 2019 PST Southern Coho Management Plan uses the thresholds and stepped harvest rate goals from the Comprehensive Coho

Agreement, developed by Washington and the Puget Sound tribes, and adopted by the Council as FMP conservation objectives in November 2009. Actual exploitation rate constraints for Canadian fisheries on U.S. coho management units are determined by formulas that specify sharing of allowable exploitation rates and a "composite rule." The composite rule adjusts constraints for Canadian fishery exploitation rates based on the number of U.S. management units which fall in a given category. For example, if only one Washington coastal or Puget Sound coho management unit is in low status, Canadian fisheries are constrained to a total exploitation rate on that unit of 12 percent; if two or more Washington coastal management units are in low status, the constraint becomes 10 percent. The most restrictive exploitation rate limit for Canadian fishery impacts on U.S. coho management units is 10 percent.

For several Washington coastal coho management units, management objectives are expressed as a range of spawning escapements expected to produce MSY. Allowable exploitation rates are calculated from the forecast abundance and the lower end of the escapement range and used to classify the categorical status of the management units. This rate is the maximum allowed under the PST when the management unit is in the moderate or abundant status, but exploitation rates up to 20 percent are allowed if the management unit is in the low abundance status.

For 2019, Puget Sound and Washington coast coho constraints are as follows:

FMP Stock	Total Exploitation Rate Constraint <sup>a/</sup>	Categorical Status <sup>a/</sup>
Skagit	35%	Low
Stillaguamish	50%	Normal
Snohomish	40%	Low
Hood Canal	45%	Low
Strait of Juan de Fuca	20%	Critical
Quillayute Fall	59%	
Hoh	65%	
Queets	65%	
Grays Harbor	65%	

PST Southern Coho Management Plan

U.S. Management Unit	Total Exploitation Rate Constraint <sup>b/</sup>	Categorical Status <sup>c/</sup>
Skagit	35%	Moderate
Stillaguamish	50%	Abundant
Snohomish	40%	Moderate
Hood Canal	45%	Moderate
Strait of Juan de Fuca	20%	Low
Quillayute Fall <sup>c/</sup>	57%	Abundant
Hoh <sup>c/</sup>	71%	Abundant
Queets <sup>c/</sup>	48%	Abundant
Grays Harbor	51%	Abundant

a/ Preliminary. For Puget Sound stocks, the exploitation rate constraints and categorical status (Normal, Low, Critical) reflect application of Comprehensive Coho Agreement rules, as adopted in the FMP. For Washington Coast stocks, exploitation rate constraints represent MFMT. Note that under *U.S. v. Washington* and *Hoh v. Baldrige* case law, the management objectives can differ from FMP objectives provided there is an annual agreement among the state and tribal comanagers; therefore, the exploitation rates used to report categorical status do not necessarily represent maximum allow able rates for these stocks.

b/ Preliminary. For Puget Sound and Washington Coast management units, the exploitation rate constraints reflect application of the 2019 PST Southern Coho Management Plan.

c/ Categories (Abundant, Moderate, Low) correspond to the general exploitation rate ranges depicted in paragraph 8(b)(iii) of the 2019 PST Southern Coho Management Plan. For Washington Coast stocks, categorical status is determined by the exploitation rate associated with meeting the escapement goal (or the low er end of the escapement goal range). This also becomes the maximum allow able rate unless the stock is in the "Low" status. In that case, an ER of up to 20% is allow ed.

Key considerations for Canadian fishery management for coho in 2019 are expected to include: (1) meeting domestic conservation obligations for Interior Fraser (including Thompson River) coho; (2) coho harvests by First Nations fisheries; (3) incidental impacts during commercial and First Nations fisheries directed at pink, Chinook, sockeye, and chum salmon; and (4) the desire to provide increased opportunity for sport fisheries through mark-selective retention regulations. The Canadian fishery regimes affecting coho are expected to be driven by Canadian domestic allowable impacts on the Thompson River component of the Interior Fraser management unit.

In previous years prior to 2014, Canadian fisheries were managed so as not to exceed a three percent maximum exploitation rate. In May 2014, Canada decided to permit up to a 16% exploitation rate on upper Fraser coho in Canadian fisheries to allow for impacts in fisheries directed at a record Fraser sockeye forecast. Since 2015, upper Fraser coho in Canadian fisheries have been managed per low status limitations. The projected status of Canadian coho management units in 2019 indicates continuing concerns for the condition of Interior Fraser coho. The Interior Fraser coho management unit is anticipated to remain in low status, resulting in a requirement to constrain the total mortality fishery exploitation rate for 2019 Southern U.S. fisheries to a maximum of 10.0 percent.

### 7.0 DESCRIPTION OF THE ALTERNATIVES

Detailed information on the proposed ocean salmon regulation Alternatives are presented in Tables 1 (non-Indian commercial), 2 (recreational), and 3 (treaty Indian). Notable changes from recent seasons are highlighted below.

### 7.1 Commercial

Alternatives for the area north of Cape Falcon reflect a lower total abundance of Chinook and increased Columbia River hatchery and natural coho compared to 2018 forecasts. In 2019, allowable catch of Chinook will likely be similar to 2018 due to similar expected impacts in northern fisheries, and an identical total exploitation rate limit on LCR natural tule fall Chinook compared to 2018. Coho catch quotas will likely be greater than 2018 due to increased harvestable Columbia River hatchery coho.

Alternative I north of Cape Falcon assigns 67 percent of the troll Chinook quota to the May-June Chinook directed fishery, Alternative II assigns 60 percent to the May-June Chinook directed fishery, while Alternative III assigns 50 percent to the May-June Chinook directed fishery. In Alternatives I and II, the May-June fishery opens initially seven days per week with sub-quotas in the area north of the Queets River and in the area south of Leadbetter Point. Landing and possession limits per Thursday-Wednesday landing week are in place in the area north of the Queets River and in the area south of Leadbetter Point in Alternatives I and II. In Alternative III, the May-June fishery opens five days per week with landing and possession limits in all areas and sub-quotas in the area north of the Queets River and in the area south of Leadbetter Point. The summer all-salmon fishery in Alternatives I and II opens seven days per week; Alternative II includes a Chinook sub-quota in the area north of the Queets River. Alternatives I and II include a weekly landing and possession limit for Chinook in the area north of the Queets River and in the area south of Leadbetter Point, and a weekly coho landing and possession limit in all areas. Alternative III includes sub-quotas in the area north of the Queets River and in the area south of Leadbetter Point, and includes landing and possession limits per open period for both Chinook and coho in all areas.

Commercial fisheries south of Cape Falcon will primarily be constrained by Sacramento River fall Chinook (SRFC), SRWC, California coastal Chinook, and LCR natural tule fall Chinook. Both SRFC and KRFC were declared overfished in 2018 and remain overfished in 2019. In an effort to make progress toward rebuilding these stocks, NMFS and the Council provided guidance to structure fisheries to achieve higher

expected spawner escapement levels than those required by the FMP. These increased escapement goals for SRFC and KRFC are reflected in the three fishery Alternatives.

For the area between Cape Falcon and Humbug Mountain, Alternative I for Chinook fisheries would be open on April 20 and run through August 29. The fishery re-opens on September 1 and remains open through October. The fishery under Alternatives II and III would be open in most of May, June, July, and about half of August. The fishery re-opens on September 1 and remains open through October. The September and October fishery would be only open shoreward of the 40 fathom line under Alternative II and only open seaward of this line under Alternative III.

In the Oregon portion of the Klamath Management Zone (KMZ) under Alternative I, the season would open on April 20 and run through the end of May. June, July, and August would be managed under monthly quotas of 3,500, 2,500, and 1,200 Chinook, respectively, with weekly landing and possession limits of 50 Chinook. Under Alternative II, the season would open in May with open periods through the end of the month. June, July, and August would be managed under monthly quotas of 2,500, 2,000, and 1,000 Chinook, respectively, with weekly landing and possession limits of 50 Chinook. Under Alternative III, open periods would be the same as Alternative II with June, July, and August monthly quotas of 1,500, 1,000, and 1,000 Chinook, respectively, with weekly landing and possession limits of 30 Chinook.

For the California portion of the KMZ, Alternative I allows for a quota of 2,500 Chinook in June and quotas of 2,000 Chinook in July and August. Alternative II allows for monthly Chinook quotas of 3,000 in June, July, and August. Alternative III allows for monthly Chinook quotas of 6,000 in June, July and August. Under each of the Alternatives, the fishery would be open five days per week with variable landing and possession limits. The minimum size limit is 27 inches in Alternatives I and II, and 26 inches in Alternative III.

In the Fort Bragg area, under Alternative I, the fishery would be open for the month of June and the second half of July. There is more fishing opportunity under Alternative II, with variable portions of May through July open, along with nearly all of August. Under Alternative III, the fishery would be open for approximately three weeks in June and July, and nearly all of August. The minimum size limit is 27 inches in Alternatives I and II, and 26 inches in Alternative III.

In the San Francisco area under Alternative I, the fishery would be open for all of May and June, about half of July, and nearly all of August and September. The Fall Area Target Zone fishery would be open Monday through Friday in early October. For Alternative II, the fishery would be open for approximately half of May, all of June, most of July and August, and half of September. Alternative III allows for approximately three weeks open in each of June and July, and nearly all of August. The minimum size limit is 26 inches under each of the Alternatives.

In the Monterey area, the fishery would be open for all of May and June, and variable portions of July under Alternatives I and II. For Alternative III, the area would be open for all of May and approximately three weeks in each of June and July. The minimum size limit is 26 inches under each of the Alternatives.

### 7.2 Recreational

North of Cape Falcon: In Alternative I, the sub-areas north of the Queets River open June 15 for all salmon species, seven days per week, while the sub-areas south of the Queets River open June 22 for all salmon species, seven days per week. The closing date in all sub-areas is September 30 with the exception of the area between Cape Alava and the Queets River, which closes September 22. This Alternative includes a

late-season opportunity in the area between Cape Alava and the Queets River September 28 through October 13.

In Alternative II, the area between the Queets River and Leadbetter Point opens for all salmon species seven days per week on June 29. All other sub-areas open for all salmon species seven days per week on June 22. The scheduled ending date in the area between the Queets River and Leadbetter Point is September 22; all other sub-areas close on September 30.

In Alternative III, the area between the Queets River and Leadbetter Point opens for all salmon species five days per week (Sunday through Thursday) on June 16. All other sub-areas open for all salmon species seven days per week on June 29. The scheduled ending date in the area between the Leadbetter Point and Cape Falcon is September 30; all other sub-areas close on September 15.

In all Alternatives north of Cape Falcon, all retained coho must be marked with a healed adipose fin clip. In the Westport subarea, the Grays Harbor Control Zone is closed beginning August 12 in all Alternatives.

South of Cape Falcon, for the North and Central Oregon coast: Chinook fisheries are open March 15 through October 31 under each of the Alternatives. Each Alternative also features a mark-selective coho quota fishery in the summer, with different quota sizes and closing dates for those Alternatives. A non-mark-selective coho fishery exists for the Cape Falcon to Humbug Mountain area beginning on August 31 under Alternative I and September 6 under Alternative II.

In the Oregon KMZ, Alternatives I and II would open for Chinook fishing on May 18 and would open May 25 under Alternative III. The seasons continue through late August under Alternative I and September 2 under Alternatives II and III. Under Alternative I, a mark-selective coho fishery would open June 22.

In the California KMZ, the fishery opens on May 25 and runs into September under each of the Alternatives. Closing dates in September vary by Alternative. The minimum size limit will be 20 inches.

In the Fort Bragg area, Alternatives I and II have identical seasons, running from April 13 through the end of October. Under Alternative III, the fishery would be open from April 13 through the end of May. After a three week closure, the fishery would re-open on June 22 and run through the end of September. The minimum size limit is 20 inches under each of the Alternatives.

The Alternatives for the San Francisco area are identical to those described above for Fort Bragg, with one exception. The minimum size limit is 24 inches through the end of May, then 20 inches thereafter for each of the Alternatives.

For the Monterey area, from Pigeon Point to the U.S./Mexico border, the fishery opens on April 6 and runs into August, with closing dates that vary by Alternative. The minimum size limit is 24 inches under each of the Alternatives.

# 7.3 Treaty Indian

Alternatives are similar in structure to past years. All three Alternatives include a Chinook directed fishery in the May-June time period and an all-species fishery targeting coho and Chinook occurring from July to September 15. The proposed Chinook quota would be split 50/50 between each fishing season. Any balance of fish remaining from the May-June fishery may be transferred to the July – September fishery.

### 8.0 AFFECTED ENVIRONMENT AND ANALYSIS OF IMPACTS

Based on National Oceanic and Atmospheric Administration (NOAA) Administrative Order (NAO) 216-6 Section 6.02, the affected environment may consist of the following components:

- Target (FMP) species
- Social or economic environments
- Non-target species
- Essential Fish Habitat
- Public health or safety
- ESA listed (non-salmon) species or critical habitat
- Marine mammals
- Biodiversity or ecosystem function

# 8.1 Salmon Stocks in the Fishery

Target stocks include Chinook, coho, and pink salmon stocks identified in Appendix A, Table A-1 of Preseason Report I (Part 1 of this EA; PFMC 2018b), which includes several ESA listed Chinook and coho stocks. These ESA listed stocks are not targeted in Council area salmon fisheries, but will be included in the analysis of effects on target species because they are impacted coincidentally with targeted salmon stocks and frequently constrain access to targeted stocks. Environmental impacts to other ESA listed species (e.g., marine mammals) from the Alternatives will be analyzed in a later section of this EA.

A description of the historical baseline for this component of the affected environment is presented in the Review of 2018 Ocean Salmon Fisheries (PFMC 2019a). A more general description of salmon life history and population characteristics is presented in PFMC 2006. The current status (2019 ocean abundance forecasts) of the environmental components expected to be affected by the 2019 ocean salmon fisheries regulation Alternatives (FMP salmon stocks) are described in PFMC 2019b. The criteria used to evaluate whether there are significant effects from the Alternatives on target stocks are achievement of conservation objectives, ACLs, and rebuilding criteria. For ESA listed stocks impacted by the fishery, ESA consultation standards are applied to determine whether there are significant effects. The Salmon FMP conservation objectives are based on the best available science and are intended to prevent overfishing while achieving optimum yield from West Coast salmon fisheries as required by the MSA. The ESA consultation standards are likewise based on the best available science and are intended to ensure that fishery impacts do not appreciably reduce the likelihood of survival and recovery of listed species in the wild. FMP conservation objectives also include criteria for rebuilding overfished stocks. Therefore conservation objectives and consultation standards are appropriate indicators for determining the significance of fishery management actions referred to in NAO 216-6, Section 6.02.

### 8.1.1 Chinook Salmon

### 8.1.1.1 North of Cape Falcon

Abundance projections important to Chinook harvest management north of Cape Falcon in 2019 are:

Columbia River hatchery tules. Combined production of Lower River Hatchery (LRH) and Spring
Creek Hatchery (SCH) stocks returning to the Columbia River is forecasted to be 100,500, which
is lower than the 2018 preseason expectation of 112,500. The 2019 LRH forecast is 54,500, which
is below the forecast of 62,400 in 2018. The 2019 SCH forecast is 46,000, which is below the 2018
forecast of 50,100.

The primary Chinook salmon management objective shaping the Alternatives north of Cape Falcon is:

• NMFS consultation standards and annual guidance for ESA listed stocks as provided in Section 5.0 above. Relevant stocks for the area north of Cape Falcon include LCR natural tule Chinook, Columbia Lower River Wild (LRW) fall Chinook, and Snake River Wild (SRW) fall Chinook.

Fishery quotas under the Alternatives are presented in Table 4. Stock-specific management criteria and their forecast values under the Alternatives are provided in Table 5. Projected fishery landings, bycatch, and bycatch mortality under the Alternatives are summarized in Table 6. Table 7 provides a breakdown of impacts by fishery and area for LCR natural tule Chinook. Descriptions pertaining to the achievement of key objectives for Chinook salmon management north of Cape Falcon are found below.

- LCR natural tule fall Chinook. The exploitation rate on LCR natural tule fall Chinook in Alternative I is over the 38.0 percent NMFS consultation standard maximum in 2019, assuming the same preseason river fishery harvest rates as last year. Additional shaping of PSC and inriver fisheries prior to the April Council meeting may result in minor changes to the anticipated ERs presented in the Alternatives. LCR tules are the constraining Chinook stock for fisheries north of Cape Falcon in 2019.
- *LRW fall Chinook*. Alternatives have ocean escapement values ranging from 14,000 to 14,400, which exceeds the ESA consultation standard of 6,900 minimum ocean escapement. LRW Chinook will not constrain ocean fisheries north of Cape Falcon in 2019.
- *SRW fall Chinook.* Alternatives have ocean exploitation rates of 67.1 percent or less of the base period exploitation rates, which is less than the ESA consultation standard of no more than 70 percent of the 1988-1993 base period exploitation rate for all ocean fisheries. SRW Chinook will not constrain ocean fisheries north of Cape Falcon in 2019.

Alternatives II and III for Chinook fisheries north of Cape Falcon satisfy NMFS ESA consultation standards and guidance, FMP conservation objectives, and all other objectives for relevant Chinook stocks (Table 5). The NMFS ESA consultation standard for LCR natural tule fall Chinook is exceeded in Alternative I. Meeting the ESA consultation standard for natural tules under Alternative I may be achievable following updates in PSC fisheries and shaping of inriver fisheries.

# 8.1.1.2 South of Cape Falcon

Status of Chinook stocks important to 2019 Chinook harvest management south of Cape Falcon are:

- *SRFC*. The Sacramento Index forecast is 379,632, which is higher than last year's preseason forecast of 229,432.
- *KRFC*. The ocean abundance forecast for this stock is 167,504 age-3, 106,119 age-4, and 599 age-5 fish. Last year's preseason forecast was 330,049 age-3, 28,415 age-4, and 767 age-5 fish.
- *SRWC*. The forecast of age-3 escapement absent fishing is 1,924, which is higher than last year's preseason forecast of 1,594.

Key Chinook salmon management objectives shaping the Alternatives south of Cape Falcon are:

• SRFC hatchery and natural area spawner escapement of at least 122,000 adults, which is produced, in expectation, by a maximum exploitation rate of 67.9 percent (FMP control rule). Council

guidance provided at the March meeting included meeting minimum escapement levels of 151,000 under Alternatives I and II, and 180,000 under Alternative III. This was following guidance provided by NMFS to target an escapement around the upper end of the SRFC conservation objective range of 122,000-180,000 hatchery and natural area adults, with at least one of the Alternatives targeting an escapement of 180,000 adult spawners.

- KRFC natural area spawner escapement of at least 40,700 adults, which is produced, in expectation, by a maximum exploitation rate of 53.7 percent (FMP control rule). NMFS guidance included targeting spawner escapement levels greater than 40,700 (S<sub>MSY</sub>), and the Council provided further guidance for one Alternative to target a natural area escapement of 45,000 adults while the other two Alternatives target S<sub>MSY</sub> escapement.
- NMFS consultation standards and annual guidance for ESA listed stocks as provided in Section 5.0 above. Relevant stocks for the area south of Cape Falcon include SRWC, California coastal Chinook, SRW fall Chinook, and LCR natural tule Chinook.

Fishery quotas under the Alternatives are presented in Table 4. Stock-specific management criteria and their forecast values under the Alternatives are provided in Table 5. Projected fishery landings, bycatch, and bycatch mortality under the Alternatives are summarized in Table 6. Table 7 provides a breakdown of impacts by fishery and area for LCR tule Chinook. Appendix A presents tables of adult SRFC impacts, KRFC age-4 harvest, and the SRWC age-3 impact rate, stratified by fishery/month/management area, under the three Alternatives. Descriptions pertaining to the achievement of key objectives for Chinook salmon management south of Cape Falcon are found below.

- *SRFC*. The control rule-defined minimum of 122,000 hatchery and natural area adult spawners is met by each of the Alternatives. Alternatives I and II meet Council guidance for achieving a minimum of 151,000 hatchery and natural area adult spawners. Alternative III meets Council guidance for achieving a minimum of 180,000 hatchery and natural area adult spawners.
- *KRFC*. The control rule-defined minimum of 40,700 natural area adult spawners is met by each of the Alternatives. Alternative III meets Council guidance for meeting a minimum of 45,000 natural area adult spawners.
- *SRWC*. The ESA consultation standard that (1) limits the forecast age-3 impact rate in 2019 fisheries south of Point Arena to a maximum of 15.7 percent and (2) specifies time/area closures and minimum size limit constraints south of Point Arena, is met by each of the Alternatives.
- *California coastal Chinook.* The ESA consultation standard that limits the forecast KRFC age-4 ocean harvest rate to a maximum of 16.0 percent is met by each of the Alternatives.
- SRW fall Chinook. SRW Chinook will not constrain ocean fisheries south of Cape Falcon in 2019.

Alternatives II and III for Chinook fisheries south of Cape Falcon satisfies NMFS ESA consultation standards and guidance, FMP conservation objectives, and all other objectives for relevant Chinook stocks. Alternative I does not meet the ESA consultation standard and guidance for LCR natural tule fall Chinook (Table 5).

### 8.1.2 Coho Salmon

Abundance projections important to coho harvest management in Council area fisheries are:

- *OPI Hatchery coho*. The 2019 forecast for hatchery coho from the Columbia River and the coast south of Cape Falcon of 933,500 is substantially higher than the 2018 forecast of 294,100. The Columbia River early coho forecast is 545,000 compared to the 2018 forecast of 164,700 and the Columbia River late coho forecast is 360,600, compared to the 2018 forecast of 121,500.
- OCN coho. The 2019 OCN forecast is 76,100 compared to the 2018 forecast of 54,900.
- LCN coho. The 2019 LCN forecast is 36,900 compared to the 2018 forecast of 21,900.
- *Puget Sound coho*. Among Puget Sound natural stocks, Strait of Juan de Fuca coho are in the critical category in 2019. Skagit, Snohomish, and Hood Canal coho are in the low category. Stillaguamish coho are in the normal category.
- *Interior Fraser (Thompson River) coho.* This Canadian stock continues to be depressed, and will continue to constrain ocean coho fisheries north of Cape Falcon in 2019.
- Washington coastal coho. Forecasts for most Washington coastal coho stocks are higher than in 2018. Quillayute fall, Hoh, Queets, and Grays Harbor coho are in the abundant category under the PST Southern Coho Management Plan.

Key coho salmon management objectives shaping the Alternatives are:

- NMFS consultation standards and annual guidance for ESA listed stocks as provided in Section 5.0 above. Relevant stocks include Central California Coast coho (south of the Oregon/California border), Southern Oregon/Northern California Coastal (SONCC) coho, OCN coho, and LCN coho. The maximum allowable exploitation rates for 2019 are: (1) a combined marine/freshwater exploitation rate not to exceed 15.0 percent for OCN coho, (2) a combined exploitation rate in marine-area and mainstem Columbia River fisheries not to exceed 23.0 percent for LCN coho, and (3) a marine exploitation rate not to exceed 13.0 percent for Rogue/Klamath hatchery coho, used as a surrogate for the SONCC coho ESU. Furthermore, coho retention is prohibited in all California ocean fisheries.
- Salmon FMP conservation objectives and obligations under the PST Southern Coho Management Plan for stocks originating along the Washington coast, Puget Sound, and British Columbia as provided in Section 6.2 above. The forecasts for several Puget Sound and Interior Fraser coho stocks in 2019 are low; however, the majority of the exploitation on these stocks occurs in Puget Sound and will be addressed in development of fishing seasons for inside waters during the North of Falcon co-management process by the state and tribes of Washington prior to the April Council meeting. Because of their abundance status, Interior Fraser coho are subject to an exploitation rate ceiling of 10.0 percent in southern U.S. fisheries under the PST Southern Coho Management Plan.

Fishery quotas under the Alternatives are presented in Table 4. Stock-specific management criteria and their forecast values under the Alternatives are provided in Table 5. Projected fishery landings, bycatch, and bycatch mortality under the Alternatives are summarized in Table 6. Table 7 provides a breakdown of impacts by fishery and area for LCN, OCN, and RK coho. Table 8 provides expected coho mark rates for west coast fisheries by month.

- *LCN coho*. All Alternatives satisfy the maximum 23.0 percent exploitation rate when 2019 projected marine impacts are combined with preliminary 2019 preseason modeled impacts for mainstem Columbia River fisheries. Total exploitation rates projected for 2019 Alternatives range from 18.5 percent in Alternative I to 12.6 percent in Alternative III.
- Queets wild coho. The FMP MSY adult spawner objective for Queets wild coho is 5,800; projected ocean escapement values for the 2019 Alternatives range from 8,900 in Alternative I to 9,700 in Alternative III.
- Interior Fraser coho. The Southern U.S. exploitation rate in Alternative III is less than the 10.0 percent maximum required by the PST Southern Coho Management Plan when 2019 projected marine impacts are combined with the 2018 preseason modeled impacts for Puget Sound fisheries. Alternatives I and II are above the maximum exploitation rate. Shaping of the State and Tribal inside fisheries will occur during the North of Falcon process, and ocean fisheries may require further shaping before final management measures are adopted in order to comply with the PST limit.
- Puget Sound coho. Total exploitation rates for all Puget Sound stocks except Hood Canal coho are less than the maximum required by the FMP matrix in all Alternatives when 2019 projected marine impacts are combined with the 2018 preseason modeled impacts for Puget Sound fisheries. The total exploitation rate for Hood Canal coho exceeds the maximum required by the FMP matrix in all Alternatives; Exploitation rates on Hood Canal coho in Council area fisheries range from 6.3 percent in Alternative I to 2.9 percent in Alternative III. Shaping of the State and Tribal inside fisheries will occur during the North of Falcon process, and ocean fisheries may require further shaping before final management measures are adopted in order to comply with the FMP limits.

All of the Alternatives for coho fisheries satisfy NMFS ESA consultation standards and guidance, FMP conservation objectives, and all other objectives for relevant coho stocks other than those listed above (Table 5).

### 8.1.3 Pink Salmon

Pink salmon merit management consideration in 2019. Impacts on Chinook and coho in pink-directed fisheries may be part of negotiations to reach a final agreement in North of Cape Falcon ocean and Puget Sound fisheries.

# 8.1.4 Summary of Environmental Impacts on Target Stocks

Stock forecasts for some Canadian stocks and the actual PST limits on AABM fisheries are not known at this time, and preliminary values have been used in the analyses presented in this report. These forecasts and limits will be available prior to the April Council meeting. Negotiations in the North of Falcon process will not be completed until the April Council meeting. These negotiations affect allocation of stock impacts primarily among inside fisheries (State, Tribal, recreational, various commercial sectors, etc.) but also between inside and ocean fisheries.

Environmental impacts on salmon stocks are assessed based on compliance with conservation objectives, ACLs, rebuilding plans, and ESA consultation standards. As noted in the description of the Alternatives (Tables 1, 2, and 3), if analyses using the updated values and the results of these negotiations do not result in compliance with FMP conservation objectives or ESA consultation standards, some Alternatives will not be viable and impacts in Council-area fisheries will need to be modified to comply with all applicable objectives and standards. If updated values and negotiations result in compliance with applicable objectives

and standards, Council area fishery impacts would not increase; therefore, the analysis of effects would include the upper bound of a reasonable range of effects under the Alternatives considered for 2019 Council area ocean salmon fisheries.

# 8.1.4.1 Targeted Salmon Stocks

Based on current assumptions regarding Canadian, Alaskan, and inside fishery impacts, all target salmon stocks (non-ESA listed) meet their FMP conservation objectives under Alternatives I, II, and III with the exception of Interior Fraser (Thompson River) coho under Alternatives I and II (Table 5). Impacts on Interior Fraser coho in Council area fisheries range from 6.3% in Alternative I to 3.0% in Alternative III, and there appears to be sufficient flexibility within Council and inside area fisheries as a whole to comply with requirements of the PST Southern Coho Management Plan.

# 8.1.4.2 ESA Listed Salmon Stocks

Based on current assumptions regarding Canadian and inside fishery impacts, all ESA listed salmon stocks meet their ESA consultation standards under Alternatives II and III (Table 5). Under Alternative I, ESA consultation standards are met, except the total exploitation rate for LCN tule Chinook exceeds the allowable rate (Table 5). Changes in the impacts in northern fisheries from current assumptions and further shaping of ocean and inside fisheries may result in compliance with the ESA consultation standards; however, additional restrictions to Council area fisheries may be necessary to meet both consultation standards and inside fishery needs.

Council-area fisheries have a minor impact on ESA-listed Puget Sound Chinook and on most Chinook stocks subject to the 2019 PST Agreement. At this point there appears to be sufficient flexibility within Council and inside area fisheries as a whole to achieve protection for the Puget Sound Chinook ESU.

# 8.2 Socioeconomics

In general, Council-area ocean salmon fisheries are managed to meet conservation objectives for stocks that are expected to achieve optimum yields while minimizing impacts on depressed stocks. While analysis of biological impacts is organized around salmon stocks that spawn in particular rivers, socioeconomic impacts under the regulatory alternatives are analyzed by ocean fishery management areas as described in the Salmon FMP. Although most stocks range across several areas, the abundance of individual stocks varies, thus the use of management areas facilitates more optimal management of each stock than would be possible with coastwide regulations. From north to south, the fishery management areas are: (1) from the U.S./Canada border to Cape Falcon (45°46' N. lat.), which is on the Oregon coast south of the Columbia River mouth; (2) between Cape Falcon and Humbug Mountain (42°40' N. lat.) on Oregon's southern coast; (3) the Oregon Klamath Management Zone (KMZ), which covers ocean waters from Humbug Mountain in southern Oregon to the Oregon/California border (42° N. lat.); (4) the California Klamath Management Zone (California KMZ), which includes the area from the Oregon/California border to Horse Mountain (40°05' N. lat.) in northern California; (5) from Horse Mountain to Point Arena (38°57' N. lat.) in Mendocino County; (6) from Point Arena to Pigeon Point (37°11' N. lat.) north of Santa Cruz; and (7) from Pigeon Point to the U.S./Mexico border. There are also numerous subdivisions within these areas that are used to further balance stock conservation and harvest allocation needs. A map of the boundaries of these areas, also showing the main salmon ports, appears on the inside back cover of this report.

Tribal ocean fisheries (including Washington State statistical area 4B) occur only in the area north of Cape Falcon. The S'Kallam, Makah, Quileute, Hoh, and Quinault Tribes all have fishery areas in the northern part of the area north of Cape Falcon (Table 3). Other federally-recognized tribes participate in in-river fisheries. The following analysis of impacts on the user of the resource and fishing communities is organized around the seven broad management areas.

The Review of 2018 Ocean Salmon Fisheries (PFMC 2019a) provides an historical description of the salmon fishery affected environment. In addition to stock status assessments, the document reports socioeconomic impacts of historical fisheries and analyzes the current socioeconomic status of West Coast salmon fisheries. For the purpose of characterizing the economic impact of non-tribal Council-area ocean salmon fisheries, commercial exvessel value, recreational fishing trips, and community level personal income impacts resulting from both commercial and recreational fishing activities are used.

The short-term economic effects of the regulatory Alternatives for non-Indian fisheries are shown in Tables 9 and 10. Table 9 shows projected commercial troll impacts expressed in terms of estimated potential exvessel value. Table 10 shows projected recreational fisheries impacts in terms of the number of projected angler-trips and community personal income impacts associated with those activities. Note that exvessel values shown under the Alternatives for the commercial troll fishery in Table 9 and income impact values shown for the recreational fishery in Table 10 are not directly comparable. More directly comparable measures of short-term economic impacts from commercial and recreational salmon fisheries appear in Figures 1 and 2, which show estimated community income impacts under the commercial troll and recreational fishery Alternatives, respectively, compared to historical impacts in real (inflation-adjusted) dollars. In general, income impacts are estimates of the amount of income generated by the economic linkages associated with a particular activity (see Chapter IV of the Review of 2018 Ocean Salmon Fisheries for additional description of income impact estimates). Income impacts are a measure of relative economic activity. Differences in income impacts between an Alternative and the value for the 2018 fishery indicate the expected impact of the Alternative compared with not taking action, (i.e., if 2018 regulations were to remain in place). While reductions in income impacts associated with an activity may not necessarily reflect net losses, they are likely to indicate losses to businesses and individuals in a community that depends on that activity for livelihood.

Total economic effects for non-Indian fisheries under the Alternatives may vary more or less than is indicated by the short-term impacts on ocean fisheries reported below. Salmon that are not harvested in the ocean do not necessarily result in an economic loss, as they may become available for additional inside harvest in non-Indian commercial, tribal, and recreational fisheries or may provide additional spawning escapement. Alternatives that restrict ocean harvests may increase opportunities for inside harvesters (e.g., higher commercial revenue or more angler trips) or contribute to higher inside catch per unit effort (CPUE) (i.e., lower costs for commercial harvesters and/or higher success rates for recreational fishers). Harvest forgone by both ocean fisheries and inside fisheries may impact future production, although the magnitude of that effect is uncertain depending on the resulting escapement level compared to MSY escapement and the nature of the spawner-recruit relationship, both of which are influenced by habitat conditions in the ocean and in the spawning grounds.

Fishing effort estimates for the recreational fishery south of Cape Falcon are based on measures developed by the STT for modeling biological impacts. STT estimates for south of Cape Falcon use multi-year averages to predict effort for the coming year. Consequently, if the multi-year average for a particular time period and area happens to be higher than last year's effort level, then the model may forecast an increase in effort for the coming year even though management measures may actually be relatively more constraining, or *vice-versa*. Estimated recreational effort includes relatively small amounts occurring in state waters only (SWO) fisheries off central and southern Oregon. Recreational fishery effort north of Cape Falcon was estimated using historical CPUE estimates ("success rates") applied to salmon quotas and expected harvest levels under the Alternatives. Projections of recreational catch north of Cape Falcon under each of the Alternatives were made by multiplying the proposed quotas for the two species by the historic ratios of actual catch to the actual quotas. Effort and economic impacts were then estimated by summing

recent year weighted average coho and Chinook angler success rates multiplied by the projected coho and Chinook catch under each Alternative.

Exvessel revenues in Table 9 are based on estimated harvest by catch area while commercial income impacts in Figure 1 are based on projected deliveries by landing area. Historically, there has been a divergence between these two measures. The difference is due to salmon caught in certain catch areas being delivered to ports in neighboring catch areas. In an attempt to account for this effect and assign income impacts to the "correct" landing area, adjustments are made based on historical patterns. The patterns are typically inferred from the most recent year's catch and landings data. For example, in 2018 there were deliveries of salmon: (1) caught between Cape Falcon and Humbug Mountain to landing ports in the Oregon KMZ region, (2) caught between Point Arena and Pigeon Point to landing ports in the Fort Bragg region, and (3) caught south of Pigeon Point to landing ports in the San Francisco region.

The expected harvest levels used to model commercial fishery impacts are taken from Table 6. Estimated harvests include relatively small amounts occurring in SWO fisheries off central and southern Oregon. These total harvest estimates combined with the prior year's average Chinook weights per fish and exvessel prices per pound were assumed to be the best indicators of expected revenues in the coming season. Coastwide average Chinook weight per fish in 2018 was three percent higher than the prior year but slightly lower than the recent five year average; while coastwide average Chinook exvessel prices in 2018 were 14 percent lower than the prior year but the fourth highest in inflation-adjusted terms since 1976. If this year's actual average weight per fish or exvessel prices diverge significantly from what was observed in 2018, then salmon exvessel revenues and resulting commercial fisheries income impacts projected in this document may prove to be correspondingly biased. Unless otherwise noted, the economic effects of the commercial and recreational fisheries Alternatives summarized below are compared in terms of estimated community income impacts.

### 8.2.1 Alternative I

Under Alternative I, overall coastwide community personal income impacts from commercial salmon fisheries are projected to be more than double last year's (2018) level and above the recent (2014-2018) inflation-adjusted average by 53 percent. Coastwide income impacts from recreational fishing are projected to be 75 percent above last year's level and above the recent (2014-2018) inflation-adjusted average by 35 percent.

South of Cape Falcon, overall commercial fishery income impacts are projected to exceed last year's level by 123 percent and the recent (2014-2018) inflation-adjusted average by 63 percent.

Commercial fishery income impacts north of Cape Falcon are projected to be 58 percent above last year and seven percent above the recent (2014-2018) inflation-adjusted average.

Areas south of Cape Falcon, except the California KMZ (between the Oregon/California border and Horse Mountain), would see commercial fishery income impacts considerably above last year's levels. Areas between Cape Falcon and Humbug Mountain, between Humbug Mountain and the Oregon/California border, and between Horse Mountain and Point Arena would see projected increases of more than 100 percent compared with last year's levels. Areas between Point Arena and Pigeon Point and south of Pigeon Point would see projected increases of 88 percent and 32 percent, respectively, compared with last year. All areas south of Cape Falcon would see projected increases in commercial fishery income impacts compared to the recent (2014-2018) inflation-adjusted average.

Projected income impacts from recreational fisheries north of Cape Falcon are nearly triple (198 percent above) last year and 61 percent above the recent (2014-2018) inflation-adjusted average.

Overall recreational fishery income impacts south of Cape Falcon are projected to be 38 percent above last year's and 22 percent above the recent (2014-2018) inflation-adjusted average. Recreational income impacts are projected be above last year's levels in all areas south of Cape Falcon except between Point Arena and Pigeon Point. Recreational fishery income impacts are projected to be above the recent (2014-2018) inflation-adjusted average in all areas south of Cape Falcon, except between Point Arena and Pigeon Point.

Tribal ocean fisheries north of Cape Falcon would be allocated 45,000 Chinook and 65,000 coho for ocean area harvest, compared to the 2018 actual allocation of 40,000 Chinook and 12,500 coho.

Under Alternative I income impacts for combined non-Indian commercial and recreational salmon fisheries are projected to be above last year's levels overall coastwide and in all management areas. Income impacts for combined non-Indian commercial and recreational salmon fisheries under Alternative I are also projected to be above the 2014-2018 inflation-adjusted average overall coastwide and in all management areas.

### 8.2.2 Alternative II

Under Alternative II, coastwide community personal income impacts from commercial salmon fisheries are projected to exceed last year's (2018) level by 80 percent and the recent (2014-2018) inflation-adjusted average by 29 percent. Coastwide income impacts from recreational fishing are projected to be 67 percent above last year's level and 29 percent above the recent (2014-2018) inflation-adjusted average.

South of Cape Falcon, overall commercial fishery income impacts are projected to exceed last year's level by 89 percent and the recent (2014-2018) inflation-adjusted average by 38 percent.

Commercial fishery income impacts north of Cape Falcon are projected to be 36 percent above last year's level but nine percent below the recent (2014-2018) inflation-adjusted average.

All areas south of Cape Falcon would see projected commercial fishery income impacts above last year's levels. Areas between Cape Falcon and Humbug Mountain, between Humbug Mountain and the Oregon/California border, between Horse Mountain and Point Arena, between Point Arena and Pigeon Point and South of Pigeon Point would see projected increases of at least 46 percent compared with last year's levels. All areas south of Cape Falcon, except between Cape Falcon and Humbug Mountain, would see projected increases in commercial fishery income impacts compared with the recent (2014-2018) inflation-adjusted average.

Projected income impacts from recreational fisheries north of Cape Falcon are 175 percent above last year, and 48 percent above the recent (2014-2018) inflation-adjusted average.

Under Alternative II overall recreational fishery income impacts south of Cape Falcon are projected to be 35 percent above last year's level and 20 percent above the recent (2014-2018) inflation-adjusted average. Recreational fishery income impacts are projected to be above last year's levels in all areas south of Cape Falcon, except between Point Arena and Pigeon Point. Recreational fishery income impacts are also projected to be above the recent (2014-2018) inflation-adjusted average in all areas south of Cape Falcon, except between Point Arena and Pigeon Point.

Tribal ocean fisheries north of Cape Falcon would be allocated 35,000 Chinook and 55,000 coho for ocean area harvests, compared to the 2018 actual allocation of 40,000 Chinook and 12,500 coho.

Income impacts for combined non-Indian commercial and recreational salmon fisheries under Alternative II are projected to be above last year's level overall coastwide and in all areas along the coast. Compared with the recent (2014-2018) inflation-adjusted average, income impacts for combined non-Indian commercial and recreational salmon fisheries under Alternative II are projected to be higher overall coastwide, and in six of the seven management areas, i.e., all except Cape Falcon to Humbug Mountain.

### 8.2.3 Alternative III

Under Alternative III, overall coastwide community personal income impacts from commercial salmon fisheries are projected to exceed last year's (2018) level by 52 percent and the recent (2014-2018) inflation-adjusted average by nine percent. Coastwide income impacts from recreational fisheries are projected to be exceed last year's level by 35 percent and the recent (2014-2018) inflation-adjusted average by five percent.

South of Cape Falcon, overall commercial fishery income impacts are projected to exceed last year's level by 63 percent and the recent (2014-2018) inflation-adjusted average by 19 percent.

Commercial fishery income impacts north of Cape Falcon are projected to be three percent below last year's level, and 34 percent below the recent (2014-2018) inflation-adjusted average.

All areas south of Cape Falcon would see commercial fisheries income impacts above last year's levels. Areas between Cape Falcon and Humbug Mountain, between Humbug Mountain and the Oregon/California border, between the Oregon/California border and Horse Mountain, between Horse Mountain and Point Arena, and south of Pigeon Point would see projected increases of at least 40 percent compared with last year's levels, while the area between Point Arena and Pigeon Point would see a projected increase of six percent compared with last year. All areas south of Cape Falcon, except between Cape Falcon and Humbug Mountain, would see at least some projected increase in commercial fishery income impacts compared with recent (2014-2018) inflation-adjusted averages, although the increase for the area between Humbug Mountain and the Oregon/California border is less than two percent. The area between Cape Falcon and Humbug Mountain would see a projected decrease of 31 percent compared with the recent (2014-2018) inflation-adjusted average.

Projected income impacts from recreational fisheries north of Cape Falcon exceed last year by 67 percent but fall below the recent (2014-2018) inflation-adjusted average by 10 percent.

Overall recreational fishery income impacts south of Cape Falcon are projected to exceed last year's level by 26 percent and the recent (2014-2018) inflation-adjusted average by 12 percent. Recreational fishery income impacts are projected to be above last year's levels in all areas south of Cape Falcon, except between Point Arena and Pigeon Point where they are projected to fall 22 percent below last year's level. Recreational fishery income impacts are projected to be above the recent (2014-2018) inflation-adjusted average in all areas south of Cape Falcon except between Point Arena and Pigeon Point the where they are projected to fall by 24 percent.

Tribal ocean fisheries north of Cape Falcon would be allocated 25,000 Chinook and 35,000 coho for ocean area harvests, compared to the 2018 actual allocation of 40,000 Chinook and 12,500 coho.

Income impacts from combined non-Indian commercial and recreational salmon fisheries under Alternative III are projected to be above last year's levels overall coastwide and in all management areas except between Point Arena and Pigeon Point where they are projected to fall by 13 percent. Compared with the recent (2014-2018) inflation-adjusted average, income impacts for combined non-Indian commercial and recreational salmon fisheries under Alternative III are projected to be higher overall coastwide and in five of the seven management areas, i.e., all areas except Cape Falcon to Humbug Mountain and between Point Arena and Pigeon Point where they are projected to fall by seven percent and 11 percent, respectively.

# 8.2.4 Summary of Impacts on the Socioeconomic Environment

The commercial salmon fishery Alternatives are projected to generate coastwide income impacts ranging from 112 percent above (Alternative II) to 52 percent above (Alternative III) last year's levels. These corresponding levels also range from 53 percent above to nine percent above the recent (2014-2018) inflation-adjusted averages. Compared with last year all areas, except from the Oregon/California border to Horse Mountain under Alternative I and North of Cape Falcon under Alternative III, would see projected increases in commercial fisheries income impacts under all three Alternatives.

North of Cape Falcon, commercial salmon fisheries income impacts are projected to be above last year and the 2014-2018 inflation-adjusted average under Alternative II, above last year but below the 2014-2018 inflation-adjusted average under Alternative III, and below last year and the 2014-2018 inflation-adjusted average under Alternative III. Among the Alternatives, projections for Alternative III show the lowest relative commercial fisheries income impacts overall and for three of the seven management areas: North of Cape Falcon, Humbug Mountain to the Oregon/California border, and Point Arena to Pigeon Point. Projections for Alternative I show the lowest relative commercial fisheries income impacts for three of the seven management areas: Oregon/California border to Horse Mountain, Horse Mountain to Point Arena, and south of Pigeon Point. Projections show Alternative II with the lowest relative commercial fisheries income impacts for one area: Cape Falcon to Humbug Mountain.

Total coastwide income impacts from recreational salmon fisheries are projected to be higher than last year under all three alternatives, with increases of 75 percent under Alternative I, 67 percent under Alternative II, and 35 percent under Alternative III. Compared with the recent (2014-2018) inflation-adjusted average, increases in coastwide recreational fishery income impacts are also projected under Alternative I (35 percent), Alternative II (29 percent), and Alternative III (5 percent). Compared with last year, all management areas would see projected increases in recreational fishery income impacts under Alternatives I, II and III, with the exception of reductions in the area from Point Arena to Pigeon Point under all three Alternatives. Compared with the recent (2014-2018) inflation-adjusted average, all areas are projected to see increases in recreational fishery income impacts under all three alternatives, with the exception of projected decreases for Point Arena to Pigeon Point under Alternatives I, II and III, and north of Cape Falcon under Alternative III.

Total coastwide income impacts from combined non-Indian commercial and recreational salmon fisheries are projected to be higher than last year (2018) and the recent (2014-2018) inflation-adjusted average under all three Alternatives. With respect to last year, coastwide increases of 86 percent under Alternative I, 71 percent under Alternative II, and 40 percent under Alternative III are projected. Compared with the recent (2014-2018) inflation-adjusted average, the increases in coastwide combined commercial and recreational salmon fishery income impacts are projected to be 41 percent under Alternative I, 29 percent under Alternative II, and six percent under Alternative III. All seven management areas would see projected increases in combined commercial and recreational salmon fishery income impacts compared with last year under Alternatives I and II, and six of seven management areas (all except Point Arena to Pigeon Point) are projected to see increases under Alternative III. Compared with the recent (2014-2018) inflation-adjusted

average, all management areas are projected to see increases in combined commercial and recreational salmon fishery income impacts under Alternative I, all areas except Cape Falcon to Humbug Mountain under Alternative II, and all except, and north of Cape Falcon, Cape Falcon to Humbug Mountain, and Point Arena to Pigeon Point under Alternative III.

Ocean tribal fisheries occurring only north of Cape Falcon would be allocated a maximum of 45,000 Chinook under Alternative I and a minimum of 25,000 Chinook under Alternative III. Ocean tribal fisheries would be allocated a maximum of 65,000 coho under Alternative I and a minimum of 35,000 coho under Alternative III.

# 8.3 Non-target Fish Species

Prior NEPA analyses have considered the effects of the ocean salmon fisheries on non-target fish species. Since then, ocean salmon fisheries have not changed substantially in terms of season length, areas, depth, bag limits, etc. Nor is there any new information to suggest that the incidental nature of encounters of non-target species in ocean salmon fisheries has changed. Therefore, conclusions from previous environmental analyses indicating that effects on non-target fish species are low and not significant are still applicable, as discussed below. The differences between the Alternatives for the 2019 salmon fishery are not discernible with respect to their effect on non-target fish species.

Impacts to groundfish stocks from salmon troll fisheries continue to be managed as part of the open access groundfish fishery sector, and are at similar levels compared to recent years. Previous environmental analysis concluded that the amount of groundfish taken incidentally in the salmon fishery is very low and is not substantially altered by changes in the salmon fishery. (NMFS 2003; Appendix B). The 2019 ocean salmon regulation Alternatives are not expected to differ substantially from fisheries analyzed previously with respect to groundfish impacts; therefore, effects from the Alternatives to groundfish stocks are not significant.

Impacts to Pacific halibut from salmon troll fisheries continue to be managed under limits established through the International Pacific Halibut Commission (IPHC) process and under the Area 2A (Council area) catch sharing plan. Previous environmental analysis stated that data on the commercial segment of salmon fisheries show the co-occurrence rates for salmon and halibut, coastal pelagic species, highly migratory species, and non-Council managed fish species are low (NMFS 2003; Appendix B). The 2019 ocean salmon regulation Alternatives include Pacific halibut landing restrictions within the range enacted in the past, and are not expected to differ substantially from earlier analyses with respect to Pacific halibut impacts; therefore, effects from the Alternatives to Pacific halibut are not significant. Likewise, there are no changes to the salmon fishery for 2019 that would change impacts to other non-salmon fish species compared to previous analyses, therefore, effects from the Alternatives to these species are not expected to be significant.

# 8.4 Marine Mammals

The commercial salmon troll fisheries off the coasts of Washington, Oregon, and California are classified as Category III fisheries, indicating a remote or no likelihood of causing incidental mortality or serious injury to marine mammals (83 FR 5349). Recreational salmon fisheries use similar gear and techniques as the commercial fisheries and are assumed to have similar encounter rates and impacts. The non-ESA listed marine mammal species that are known to interact with ocean salmon fisheries are California sea lion and harbor seals. Populations of both these species are at stable and historically high levels. There is no new information to suggest that the nature of interactions between California sea lions or harbor seals in ocean salmon fisheries has changed since the Category III determination. Therefore, the impacts from the 2019

salmon regulation Alternatives to non-ESA listed marine mammals are not expected to be significant, and there is no discernible difference between the effects of the Alternatives on these resources.

# 8.5 ESA Listed Species

There is no record of injury or mortality of Guadalupe fur seals in Pacific Coast salmon fisheries (NMFS 2003; Appendix B). No sea turtles have been reported taken by the ocean salmon fisheries off Washington, Oregon, or California, and NMFS has determined that commercial fishing by Pacific Coast salmon fisheries would pose a negligible threat to Pacific turtle species (NMFS 2003; Appendix B). There is no discernible difference between the effects of the alternatives on these resources.

Salmon fisheries have the potential to affect Southern Resident killer whales by removing Chinook salmon, an important prey species for the whales. NMFS issued a biological opinion evaluating the effects of the Pacific Coast salmon fisheries on the Southern Resident killer whale distinct population segment in 2009 (NMFS 2009; Appendix B); this opinion concluded that ocean salmon fisheries were not likely to jeopardize the continued existence of the Southern Resident killer whales or adversely modify their critical habitat. NMFS completed a five-year review of the Southern Resident killer whale ESA listing in September 2016. There is new information that indicates Chinook salmon abundance may be related to Southern Resident killer whale population trends. NMFS is reassessing the effects of salmon fisheries in light of this new information, and plans to reinitiate consultation on the effects of Council fisheries. At the March 2019 Council meeting, NMFS expressed its intent to work with the Council to reassess the effects of Council salmon fisheries on Southern Resident killer whales and, as needed, to develop a long-term approach to managing the effects of the fisheries on the whales. This effort will take some time, and will not be completed in time to inform the 2019 preseason process. NMFS is evaluating available information about the potential effects of the 2019 fishery alternatives on Southern Residents and plans to report on the results of that evaluation at the April 2019 Council meeting.

Other ESA listed salmonid species present in Council area waters include sockeye and chum salmon, and steelhead trout. These species are rarely encountered in ocean salmon fisheries, and Alternatives for 2018 Council area ocean salmon fisheries are in compliance with applicable BOs for listed ESUs of these species as listed in Chapter 5 of this document. Because anticipated impacts are negligible, there are no significant impacts expected on listed sockeye or chum salmon or steelhead trout from the Alternatives analyzed in this EA, and there is no discernible difference between the effects of the Alternatives on these resources.

### 8.6 Seabirds

The types of vessels used in ocean salmon fisheries and the conduct of the vessels are not conducive to collisions or the introduction of rats or other non-indigenous species to seabird breeding colonies. Other types of accidental bird encounters are a rare event for commercial and recreational ocean salmon fisheries (NMFS 2003; Appendix B). Therefore, there are no significant impacts expected on seabirds from the Alternatives analyzed in this EA, and there is no discernible difference between the effects of the Alternatives on seabirds.

# 8.7 Biodiversity and Ecosystem Function

The removal of adult salmon by the ocean fisheries is not considered to significantly affect the lower trophic levels or the overall marine ecosystem because salmon are not the only or primary predator in the marine environment (NMFS 2003; Appendix B). Therefore, no significant impacts are expected on biodiversity or ecosystem function from the Alternatives analyzed in this EA, and there is no discernible difference between the effects of the Alternatives on these resources.

### 8.8 Ocean and Coastal Habitats

Council Area salmon fisheries do not employ bottom contact gear, and there is no evidence of direct gear effects on fish habitat from Council-managed salmon fisheries on essential fish habitat (EFH) for salmon or other managed species (PFMC 2006; Appendix B). Critical habitat for ESA listed salmon does not include Council area ocean water. Because Council area salmon fisheries are conducted at sea and without bottom contact gear, there is no interaction with unique geographic characteristics or other cultural, scientific, or historical resources such as those that might be listed on the National Register of Historical Places.

# 8.9 Public Health and Safety

Fisheries management can affect safety if, for example, season openings make it more likely that fishermen will have to go out in bad weather because fishing opportunities are limited. The Salmon FMP, however, has provisions to adjust management measures if unsafe weather affected fishery access. The Alternatives for 2019 ocean salmon regulations have season structures similar to those employed in previous salmon seasons and are not expected to result in any significant increase in the risk to human health or safety at sea (PFMC 2006; Appendix B). There are also no discernible differences between the effects of the Alternatives on the risk to human health or safety at sea.

# 8.10 Cumulative Impacts

A cumulative effects analysis is required by the Council on Environmental Quality (CEQ) (40 CFR part 1508.7). The purpose of a cumulative effects analysis is to consider the combined effects of many actions on the human environment over time that would be missed if each action were evaluated separately. CEQ guidelines recognize that it is not practical to analyze the cumulative effects of an action from every conceivable perspective, but rather, the intent is to focus on those effects that are truly meaningful. A formal cumulative impact assessment is not necessarily required as part of an EA under NEPA as long as the significance of cumulative impacts has been considered (U.S. EPA 1999). The following addresses the significance of the expected cumulative impacts as they relate to the Pacific Coast salmon fishery.

# 8.10.1 Consideration of the Effected Resource

The affected resources that relate to the Pacific Coast salmon fishery are described in the Affected Environment sections of Preseason I and in Section 8.0 of this report. The significance of the cumulative effects will be discussed in relation to these affected resources listed below.

- Fishery and Fish Resources,
- Protected Resources,
- Biodiversity/Ecosystem Function and Habitats,
- Socioeconomics.

# 8.10.2 Geographic Boundaries

The analysis focuses on actions related to Council-managed ocean salmon commercial and recreational fisheries. Council-managed ocean fisheries occur in the exclusive economic zone (EEZ), from three to 200 miles offshore, off the coasts of the states of Washington, Oregon, and California as well as the ports in these states that receive landings from the ocean salmon fisheries. Since salmon are anadromous and spend part of their lifecycle in fresh water, the geographic scope also includes internal waters (e.g., Puget Sound) and rivers that salmon use to migrate towards their spawning grounds.

# 8.10.3 Temporal Boundaries

The temporal scope of past and present actions for the affected resources is primarily focused on actions that have occurred after framework FMP implementation (1984). The temporal scope of future actions for

all affected resources extends about five years into the future. This period was chosen because the dynamic nature of resource management and lack of information on future projects make it very difficult to predict impacts beyond this timeframe with any certainty.

# 8.10.4 Past, Present, and Reasonably Foreseeable Future Actions

### Fishery Actions

The Council sets management measures for ocean salmon fisheries annually based on stock forecasts and in accordance with conservation objectives set in the FMP and guidance provided by NMFS for managing impacts to ESA listed stocks. The Council manages ocean salmon fisheries through an intensive preseason analysis process to shape salmon fisheries impacts on salmon stocks within the parameters of the FMP conservation measures and ESA requirements.

Fisheries outside of the Council's jurisdiction also impact the Council-area salmon fishery. The Council considers fisheries managed by the states and treaty Indian tribes in the North of Falcon management process and Columbia River fisheries managed under U.S. v. Oregon Management Plan, as well as obligations for fisheries off Alaska and Canada under the Pacific Salmon Treaty (PFMC and NMFS 2014). Additionally, the Council and NMFS manage ocean salmon fisheries inseason to keep fisheries impacts within the constraints set preseason. The Council also conducts annual methodology reviews to improve models and other tools for assessing salmon stocks.

# Non-Fishing Related Actions

Because salmon spend part of their lifecycle in fresh water, they are more vulnerable to a broad range of human activities (since humans spend most of their time on land) that affect the quantity and quality of these freshwater environments. These effects are generally well known and diverse. They include physical barriers to migration (dams), changes in water flow and temperature (often a secondary effect of dams or water diversion projects), and degradation of spawning environments (such as increased silt in the water from adjacent land use). Non-fishing activities in the marine environment can introduce chemical pollutants and sewage; and result in changes in water temperature, salinity, dissolved oxygen, and suspended sediment which poses a risk to the affected resources. Human-induced non-fishing activities tend to be localized in nearshore areas and marine project areas. When these activities co-occur, they are likely to work additively or synergistically to decrease habitat quality and may indirectly constrain the sustainability of the managed resources, non-target species, and protected resources. Decreased habitat suitability tends to reduce the tolerance of affected species to the impacts of fishing effort. Mitigation through regulations that would reduce fishing effort could negatively impact human communities. The overall impact to the affected species and their habitats on a population level is unknown, but likely neutral to low negative, since a large portion of these species have a limited or minor exposure to the localized non-fishing perturbations.

For many of the proposed non-fishing activities to be permitted by other Federal agencies, those agencies would examine the potential impacts on the affected resources. The Magnuson-Stevens Act (50 CFR 600.930) imposes an obligation on other Federal agencies to consult with the Secretary of Commerce on actions that may adversely affect EFH. The eight fishery management councils engage in the review process by making comments and recommendations on any Federal or state action that may affect habitat, including EFH, for their managed species and by commenting on actions likely to substantially affect habitat, including EFH. In addition, under the Fish and Wildlife Coordination Act (Section 662), "whenever the waters of any stream or other body of water are proposed or authorized to be impounded, diverted, the channel deepened, or the stream or other body of water otherwise controlled or modified for any purpose whatever, including navigation and drainage, by any department or agency of the U.S., or by any public or private agency under Federal permit or license, such department or agency first shall consult with the U.S. Fish and Wildlife Service (USFWS), Department of the Interior, and with the head of the agency exercising

administration over the wildlife resources of the particular state wherein the" activity is taking place. This act provides another avenue for review of actions by other Federal and state agencies that may impact resources that NMFS manages in the reasonably foreseeable future. In addition, NMFS and the USFWS share responsibility for implementing the ESA. ESA requires NMFS to designate "critical habitat" for any species it lists under the ESA (i.e., areas that contain physical or biological features essential to conservation, which may require special management considerations or protection) and to develop and implement recovery plans for threatened and endangered species. The ESA provides another avenue for NMFS to review actions by other entities that may impact endangered and protected resources whose management units are under NMFS' jurisdiction.

The effects of climate on the biota of the California Current ecosystem have been recognized for some time. The El Niño-Southern Oscillation (ENSO) is widely recognized to be the dominant mode of inter-annual variability in the equatorial Pacific, with impacts throughout the rest of the Pacific basin and the globe. During the negative (El Niño) phase of the ENSO cycle, jet stream winds are typically diverted northward, often resulting in increased exposure of the Pacific Coast of the U.S. to subtropical weather systems. The impacts of these events to the coastal ocean generally include reduced upwelling winds, deepening of the thermocline, intrusion of offshore (subtropical) waters, dramatic declines in primary and secondary production, poor recruitment, reduced growth and survival of many resident species (such as salmon and groundfish), and northward extensions in the range of many tropical species. Concurrently, top predators such as seabirds and pinnipeds often exhibit reproductive failure. In addition to inter-annual variability in ocean conditions, the North Pacific seems to exhibit substantial inter-decadal variability, which is referred to as the Pacific (inter) Decadal Oscillation (PDO).

Anomalously warm sea surface temperatures in the northeast Pacific Ocean developed in 2013 and continued to persist through much of 2015; this phenomenon was termed "the Blob." During the persistence of the Blob, distribution of marine species was affected (e.g., tropical and subtropical species were documented far north of their usual ranges), marine mammals and seabirds starved, and a coastwide algal bloom that developed in the summer of 2015 resulted in domoic acid poisoning of animals at various trophic levels, from crustaceans to marine mammals. In 2015-2016, a very strong El Niño event disrupted the Blob, which was declared "dead" by climatologists in December 2015. The extent of the impact of The Blob on salmon and salmon fisheries has not yet been fully determined. It is also uncertain if or when environmental conditions would cause a repeat of this event. However, NMFS' Northwest and Southwest Fisheries Science Centers presented information to the Council indicating that the broods that will contribute to 2019 harvest and escapement encountered generally poor to intermediate ocean conditions in the California Current Ecosystem.

Within the California Current itself, Mendelssohn et al, (2003) described long-term warming trends in the upper 50 to 75 meters of the water column. Recent paleoecological studies from marine sediments have indicated that 20th century warming trends in the California Current have exceeded natural variability in ocean temperatures over the last 1,400 years. Statistical analyses of past climate data have improved our understanding of how climate has affected North Pacific ecosystems and associated marine species productivities.

In addition, changes in river flows and flow variability may affect population growth of anadromous fishes. Ward et al. (2015) found that increases in variability in freshwater flows may have a more negative effect than any other climate signal included in their model. Some climate change models predict that in the Pacific Northwest, there will be warmer winters and more variable river flows, which may affect the ability of anadromous fishes to recover in the future (Ward et al. 2015). However, our ability to predict future impacts on a large scale ecosystem stemming from climate forcing events remains uncertain.

# 8.10.5 Magnitude and Significance of Proposed Action

In determining the magnitude and significance of the cumulative effects, the additive and synergistic effects of the proposed action, as well as past, present, and future actions, must be taken into account. The following section presents the effects of past, present, and reasonably foreseeable future actions on each of the managed resources. This is followed by a discussion on the synergistic effects of the proposed action, as well as past, present, and reasonably foreseeable future actions.

# 8.10.5.1 Fishery and Fish Resources

Past, present, and reasonably foreseeable future actions that affect the salmon fishery and fish resources are considered annually when the Council sets management measures for ocean salmon fisheries based on stock forecasts and in accordance with conservation objectives set in the FMP and guidance provided by NMFS for managing impacts to ESA-listed stocks. The Council also considers fisheries managed by the states and treaty Indian tribes in the North of Falcon management process and Columbia River fisheries managed under *U.S. v. Oregon* Management Plan, as well as obligations under the Pacific Salmon Treaty (PFMC and NMFS 2014). Additionally, the Council and NMFS manage ocean salmon fisheries inseason to keep fisheries impacts within the constraints set preseason. The Council also conducts annual methodology reviews to improve models and other tools for assessing salmon stocks. Therefore, the magnitude and significance of cumulative effects, including the proposed action, on the salmon fishery and fish resources are expected to be low positive and not significant.

### 8.10.5.2 Protected Resources

Past, present, and foreseeable future actions that affect ESA-listed salmon are considered annually when the Council sets management measures for ocean salmon fisheries; NMFS provides guidance for managing impacts to ESA-listed stocks based on biological opinions and stock productivity information provided by the states and analyzed by the STT. Fishery management actions have been taken to manage impacts on ESA-listed salmon, and the states have developed information to better inform fishery management decisions. Therefore, the magnitude and significance of cumulative effects, including the proposed action on ESA-listed salmon are expected to be low positive and not significant.

# 8.10.5.3 Biodiversity/Ecosystem Function and Habitats

Past, present, and foreseeable future actions that affect biodiversity/ecosystem function and habitats are considered to the extent practicable annually. When considering the proposed action's removal of adult salmon by the ocean fisheries in addition to past, present, and reasonably foreseeable future actions, such removal of these salmon is not considered to significantly affect the lower trophic levels or the overall marine ecosystem because salmon are not the only primary predator. In addition, Council-area salmon fisheries are conducted at sea with hook-and-line gear and thus, there is no to negligible interactions expected with EFH for salmon or other managed species.

Salmon escapement to fresh water provides for spawning and for carrying marine derived nutrients to freshwater habitats. The importance of salmon carcasses in the transport of marine derived nutrients to freshwater habitats is described in Appendix A of the FMP and the related EA (see Final Environmental Assessment and Regulatory Impact Review; Pacific Coast Salmon Plan Amendment 18: Incorporating Revisions to Pacific Salmon Essential Fish Habitat, available on the Council's website: www.pcouncil.org) and also in the Environmental Impact Statement (EIS) for Puget Sound Chinook Harvest Resource Management Plan (Puget Sound Chinook Harvest Resource Management Plan FEIS. NMFS Northwest Region with Assistance from the Puget Sound Treaty Tribes and Washington Department of Fish and Wildlife. December 2004. 2 volumes, available on the NMFS West Coast Region website: http://www.westcoast.fisheries.noaa.gov/); these documents are incorporated herein by reference. Council

fisheries are designed to provide escapement of salmon to provide for natural spawning and transport of marine derived nutrients.

### 8.10.5.4 Socioeconomic Environment

Each year the Council evaluates the socioeconomic impact of past salmon fisheries in the stock assessment and fishery evaluation document (e.g., PFMC 2018a) and also evaluates foreseeable future impacts in the annual preseason reports; these documents are also used as the basis for the NEPA analysis for the annual management measures. The magnitude and significance of cumulative effects, including the proposed action on the socioeconomic environment, is expected to be low positive, and not significant.

# 9.0 CONCLUSION

This analysis has identified no significant environmental impacts that would result from the 2019 ocean salmon regulation Alternatives, from final regulations selected from within the range presented in these Alternatives.

### 10.0 LIST OF AGENCIES AND PERSONS CONSULTED

The following public meetings were held as part of the salmon management process (Council-sponsored meetings in bold):

November 1-8, 2018: **Pacific Fishery Management Council meeting**, San Diego, California. January 22-25: **Salmon Technical Team (Review preparation)**, Portland, Oregon. February 6: California Fish and Game Commission meeting, Sacramento, California.

February 19-22: **Salmon Technical Team (Preseason Report I preparation)**, Portland, Oregon. February 27: Washington Department of Fish and Wildlife public meeting, Olympia,

Washington.

February 27: California Department of Fish and Wildlife public meeting, Santa Rosa,

California.

February 28: Oregon Ocean Salmon Industry Group meeting, Newport, Oregon.

March 6-12: Pacific Fishery Management Council meeting, Vancouver, Washington.

March 15: Oregon Fish and Wildlife Commission meeting, Salem, Oregon.

March 19: North of Falcon, Ocean fisheries, Puget Sound, and U.S. v. Oregon Forums,

Olympia, Washington.

March 25-26: **Public hearings on management options** in Westport, Washington; Coos Bay,

Oregon; and Ukiah, California.

April 2: North of Falcon, Ocean fisheries and Columbia River fisheries, Ridgefield,

Washington.

April 3: North of Falcon, Puget Sound forum, Lynnwood, Washington.

April 11-16: **Pacific Fishery Management Council meeting**, Rohnert Park, California.

April 17: California Fish and Game Commission meeting, Santa Monica, California.

April 19 Oregon Fish and Wildlife Commission meeting, St. Helens, Oregon.

April 19: Washington Fish and Wildlife Commission meeting, Teleconference.

The following organizations were consulted and/or participated in preparation of supporting documents:

California Department of Fish and Wildlife Oregon Department of Fish and Wildlife Washington Department of Fish and Wildlife

National Marine Fisheries Service, West Coast Region, Sustainable Fisheries Division National Marine Fisheries Service, Northwest Fisheries Science Center National Marine Fisheries Service, Southwest Fisheries Science Center U.S. Fish and Wildlife Service, Columbia River Fisheries Program Office United States Coast Guard

Northwest Indian Fisheries Commission Columbia River Intertribal Fish Commission West Coast Indian Tribes

## 11.0 REFERENCES

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- PFMC. 2019a. Review of 2018 ocean salmon fisheries. Pacific Fishery Management Council, Portland, Oregon.
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- Ward, E.J., J.H. Anderson, T.J. Beechie, G.R. Pess, and M.J. Ford. 2015. Increasing hydrologic variability threatens depleted anadromous fish populations. Global Change Biology DOI: 10.1111/gcb.12847

TABLE 1. 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 1 of 11)

A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
North of Cape Falcon	North of Cape Falcon	North of Cape Falcon	
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information	
Model #: Coho-1911, Chinook 1019	Model #: Coho-1912, Chinook 1119	Model #: Coho-1913, Chinook 1219	
<ol> <li>Overall non-Indian TAC: 65,000 Chinook and 205,000 coho marked with a healed adipose fin clip (marked).</li> <li>Non-Indian commercial troll TAC: 32,500 Chinook and 32,800 marked coho.</li> <li>Trade: May be considered at the April Council meeting.</li> <li>Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.</li> </ol>	Overall non-Indian TAC: 55,000 Chinook and 190,000 coho marked with a healed adipose fin clip (marked).     Non-Indian commercial troll TAC: 27,500 Chinook and 30,400 marked coho.     Trade:     Same as Alternative 1	<ol> <li>Overall non-Indian TAC: 45,000 Chinook and 100,000 coho marked with a healed adipose fin clip (marked).</li> <li>Non-Indian commercial troll TAC: 22,500 Chinook and 5,600 coho.</li> <li>Trade:</li> <li>Same as Alternative 1</li> </ol>	
U.S./Canada Border to Cape Falcon	U.S./Canada Border to Cape Falcon	U.S./Canada Border to Cape Falcon	
May 1 through the earlier of June 30, or 21,700 Chinook. No more than 4,825 of which may be caught in the area between the U.S./Canada border and the Queets River, and no more than 3,780 of which may be caught in the area between Leadbetter Pt. and Cape Falcon (C.8).	May 1 through the earlier of June 28, or 16,500 Chinook. No more than 5,200 of which may be caught in the area between the U.S./Canada border and the Queets River, and no more than 4,400 of which may be caught in the area between Leadbetter Pt. and Cape Falcon (C.8).	May 1 through the earlier of June 25, or 11,300 Chinook. No more than 3,550 of which may be caught in the area between the U.S./Canada border and the Queets River, and no more than 3,000 of which may be caught in the area between Leadbetter Pt. and Cape Falcon (C.8).	
Open seven days per week (C.1).	Open seven days per week (C.1).	Open five days per week (FriTues.) (C.1).	
In the area between the U.S./Canada border and the Queets River the landing and possession limit is 60 Chinook per vessel per landing week (ThursWed.) (C.1, C.6).	In the area between the U.S./Canada border and the Queets River, the landing and possession limit is 50 Chinook per vessel per landing week (ThursWed.) (C.1, C.6).	In the area between the U.S./Canada border and the Queets River, the landing and possession limit is 40 Chinook per vessel per open period (C.1, C.6).	
		In the area between the Queets River and Leadbetter Pt. a landing and possession limit of 200 Chinook per vessel per open period (C.1, C.6).	
In the area between Leadbetter Pt. and Cape Falcon the landing and possession limit is 60 Chinook per vessel per landing week (ThursWed.) (C.1, C.6).	In the area between Leadbetter Pt. and Cape Falcon landing and possession limit of 50 Chinook per vessel per landing week (ThursWed.) (C.1, C.6).	In the area between Leadbetter Pt. and Cape Falcon the landing and possession limit is 40 Chinook per vessel per open period (C.1, C.6).	
All salmon, except coho (C.4, C.7). Chinook minimum size limit of 28 inches total length (B). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	Same as Alternative 1	
When it is projected that approximately 75% of the overall Chinook guideline has been landed, approximately 75% of the Chinook subarea guideline has been landed in the area between the U.S./Canada border and the Queets River, or approximately 75% of the Chinook subarea guideline has been landed in the area between Leadbetter Pt. and Cape Falcon, inseason action will be considered to ensure the guideline is not exceeded.	When it is projected that approximately 60% of the overall Chinook guideline has been landed, approximately 60% of the Chinook subarea guideline has been landed in the area between the U.S./Canada border and the Queets River, or approximately 60% of the Chinook subarea guideline has been landed in the area between Leadbetter Pt. and Cape Falcon, inseason action will be considered to ensure the guideline is not exceeded.	When it is projected that approximately 60% of the overall Chinook guideline has been landed, approximately 60% of the Chinook subarea guideline has been landed in the area between the U.S./Canada border and the Queets River, or approximately 60% of the Chinook subarea guideline has been landed in the area between Leadbetter Pt. and Cape Falcon, inseason action will be considered to ensure the guideline is not exceeded.	

TABLE 1. 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council Adopted. (Page 2 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
U.S./Canada Border to Cape Falcon	U.S./Canada Border to Cape Falcon	U.S./Canada Border to Cape Falcon	
July 1 through the earlier of September 30, or 10,800 Chinook or 32,800 coho (C.8).	<ul> <li>July 1 through the earlier of September 24, or 11,000 Chinook or 30,400 coho; no more than 5,200 Chinook may be caught in the area between the U.S./Canada border and the Queets River (C.8).</li> </ul>	<ul> <li>July 1 through the earlier of September 24, or 11,200 Chinook or 5,600 coho; no more than 5,300 Chinook may be caught in the area between the U.S./Canada border and the Queets River, and no more than 1,325 Chinook may be caught in the area between Leadbetter Point and Cape Falcon (C.8).</li> <li>Open July 1-2 then;</li> <li>July 5-September 24; open five days per week (Fri Tues.) (C.1).</li> </ul>	
Open seven days per week. All salmon. Chinook minimum size limit of 28 inches total length. Coho minimum size limit of 16 inches total length (B, C.1). All coho must be marked with a healed adipose fin clip (C.8.d). No chum retention north of Cape Alava, Washington in August and September (C.4, C.7). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	All salmon. Chinook minimum size limit of 28 inches total length. Coho minimum size limit of 16 inches total length (B, C.1). All coho must be marked with a healed adipose fin clip (C.8.d). No chum retention north of Cape Alava, Washington in August and September (C.4, C.7). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3).	
In the area between the U.S./Canada border and the Queets River, a landing and possession limit of 60 Chinook per vessel per landing week (ThursWed.) will be in place (C.1, C.6).	In the area between the U.S./Canada border and the Queets River, a landing and possession limit of 50 Chinook per vessel per landing week (ThursWed.) will be in place (C.1, C.6).	In the area between the U.S./Canada border and the Queets River, a landing and possession limit of 40 Chinook per vessel per open period (C.1, C.6).  In the area between the Queets River and Leadbetter Pt. a landing and possession limit of 100 Chinook per vessel per open period (C.1, C.6).	
In the area between Leadbetter Pt. to Cape Falcon landing and possession limit of 60 Chinook per vessel per landing week (ThursWed.) (C.1, C.6). Landing and possession limit of 150 marked coho per vessel	In the area between Leadbetter Pt. to Cape Falcon landing and possession limit of 50 Chinook per vessel per landing week (ThursWed.) (C.1, C.6).  Landing and possession limit of 100 marked coho per	In the area between Leadbetter Pt. to Cape Falcon a landing and possession limit of 40 Chinook per vessel per open period (C.1, C.6).  Landing and possession limit of 10 marked coho per vessel	
per landing week (ThursWed.) (C.1).	vessel per landing week (ThursWed.) (C.1).	per open period (C.1).	
For all commercial troll fisheries north of Cape Falcon: Vessels fishing, or in possession of salmon while fishing, north of Leadbetter Point must land and deliver all species of fish in a Washington port and must possess a Washington troll license. For delivery to Washington ports south of Leadbetter Point, vessels must notify the Washington Department of Fish and Wildlife at 360-249-1215 prior to crossing the Leadbetter Point line with area fished, total Chinook, coho and halibut catch aboard, and destination with approximate time of delivery. During any single trip, only one side of the Leadbetter line may be fished (C.11).	For all commercial troll fisheries north of Cape Falcon: Vessels fishing, or in possession of salmon while fishing, north of Leadbetter Point must land and deliver all species of fish within the area and north of Leadbetter Point (C.11).	For all commercial troll fisheries north of Cape Falcon: Vessels fishing, or in possession of salmon while fishing, north of Leadbetter Point must land and deliver all species of fish within the area and north of Leadbetter Point (C.11).	

For all commercial troll fisheries north of Cape Falcon: Mandatory closed areas include: Salmon troll Yelloweye Rockfish Conservation Area, Cape Flattery and Columbia Control Zones, and beginning August 12, Grays Harbor Control Zone (C.5). Vessels must land and deliver their salmon within 24 hours of any closure of this fishery. Vessels fishing or in possession of salmon while fishing south of Leadbetter Point must land and deliver all species of fish within the area and south of Leadbetter Point, except that Oregon permitted vessels may also land all species of fish in Garibaldi, Oregon. Under state law, vessels must report their catch on a state fish receiving ticket. Oregon State regulations require all fishers landing salmon into Oregon from any fishery between Leadbetter Point, Washington and Cape Falcon, Oregon to notify ODFW within one hour of delivery or prior to transport away from the port of landing by either calling 541-867-0300 ext. 271 or sending notification via e-mail to nfalcon.trollreport@state.or.us. Notification shall include vessel name and number, number of salmon by species, port of landing and location of delivery, and estimated time of delivery. Inseason actions may modify harvest guidelines in later fisheries to achieve or prevent exceeding the overall allowable troll harvest impacts (C.8). Vessels in possession of salmon north of the Queets River may not cross the Queets River line without first notifying WDFW at 360-249-1215 with area fished, total Chinook, coho and halibut catch aboard, and destination. (C.11).

A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE II ALTERNATIVE III ALTERNATIVE III			
South of Cape Falcon	South of Cape Falcon	South of Cape Falcon	
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information	
<ul> <li>Klamath River fall Chinook.</li> <li>4. Klamath tribal allocation: 32,405 adult Klamath River fall Chinook.</li> <li>5. CA/OR share of Klamath River fall Chinook commercial ocean harvest: 69% / 31%.</li> <li>6. Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new</li> </ul>	<ul> <li>Klamath River fall Chinook.</li> <li>4. Klamath tribal allocation: 32,456 adult Klamath River fall Chinook.</li> <li>5.CA/OR share of Klamath River fall Chinook commercial ocean harvest: 80% / 20%.</li> <li>6. Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new</li> </ul>	<ol> <li>Sacramento River fall Chinook spawning escapement of 180,085 hatchery and natural area adults.</li> <li>Sacramento Index exploitation rate of 52.6%.</li> <li>Klamath River recreational fishery allocation: 5,230 adu Klamath River fall Chinook.</li> <li>Klamath tribal allocation: 29,993 adult Klamath River fall Chinook.</li> <li>CA/OR share of Klamath River fall Chinook commercial ocean harvest: 81% / 19%.</li> <li>Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new</li> </ol>	
allocation recommendations from the California Fish and Game Commission.	allocation recommendations from the California Fish and Game Commission.	allocation recommendations from the California Fish and Game Commission.	
Cape Falcon to Humbug Mt.	Cape Falcon to Humbug Mt.	Cape Falcon to Humbug Mt.	
<ul><li>April 20-30;</li><li>May 1-August 29;</li><li>September 1-October 31 (C.9.a).</li></ul>	<ul> <li>May 4-14; 19-31;</li> <li>June 4-12, 16-30;</li> <li>July 5-12, 16-31;</li> <li>August 3-7, 13-17, 25-29;</li> <li>September 1-October 31 (C.9.a).</li> </ul>	<ul> <li>May 4-14; 19-31;</li> <li>June 4-12, 16-30;</li> <li>July 5-12, 16-31;</li> <li>August 3-7, 13-17, 25-29;</li> <li>September 1-October 31 (C.9.a).</li> </ul>	
Open seven days per week. All salmon except coho (C.4, C.7). Chinook minimum size limit of 28 inches total length (B, C.1). All vessels fishing in the area must land their salmon in the State of Oregon. See gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	Same as Alternative 1	
Beginning September 1 no more than 75 Chinook allowed per vessel per landing week (ThursWed.).	Beginning September 1 only open <u>shoreward</u> of the 40 fathom management line and no more than 50 Chinook per vessel per landing week (ThursWed.).	Beginning September 1 only open <u>seaward</u> of the 40 fathom management line and no more than 50 Chinook per vessel per landing week (ThursWed.).	
In 2020, the season will open March 15 for all salmon except coho. Chinook minimum size limit of 28 inches total length. Gear restrictions same as in 2019. This opening could be modified following Council review at its March 2020 meeting.	In 2020, same as Alternative 1	In 2020, same as Alternative 1	

TABLE 1. 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council Adopted. (Page 4 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I Humbug Mt. to OR/CA Border (Oregon KMZ)	ALTERNATIVE II ALTERNATIVE III Humbug Mt. to OR/CA Border (Oregon KMZ) Humbug Mt. to OR/CA Border (Oregon KMZ)		
<ul> <li>April 20-30;</li> <li>May 1-31;</li> <li>June 1 through the earlier of June 30, or a 3,500 Chinook quota;</li> <li>July 1 through the earlier of July 31, or a 2,500 Chinook quota;</li> <li>August 1 through the earlier of August 29, or a 1,200 Chinook quota (C.9.a).</li> </ul>	<ul> <li>May 4-14; 19-31;</li> <li>June 4 through the earlier of June 12, June 16 through the earlier of June 30, or a 2,500 Chinook quota;</li> <li>July 5 through the earlier of July 12, July 16 through the earlier of July 31, or a 2,000 Chinook quota;</li> <li>August 3 through the earlier of August 7, August 13 through the earlier of August 17, August 25 through the earlier of August 29, or a 1,000 Chinook quota (C.9.a).</li> </ul>	<ul> <li>May 4-14; 19-31;</li> <li>June 4 through the earlier of June 12, June 16 through the earlier of June 30, or a 1,500 Chinook quota;</li> <li>July 5 through the earlier of July 12, July 16 through the earlier of July 31, or a 1,000 Chinook quota;</li> <li>August 3 through the earlier of August 7, August 13 through the earlier of August 17, August 25 through the earlier of August 29, or a 1,000 Chinook quota (C.9.a).</li> </ul>	
Open seven days per week. All salmon except coho (C.4, C.7). Chinook minimum size limit of 28 inches total length (B, C.1). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Prior to June 1, all salmon caught in this area must be landed and delivered in the State of Oregon.	Same as Alternative 1	Same as Alternative 1	
June 1-August 29 weekly landing and possession limit of 50 Chinook per vessel per landing week (ThursWed.). Any remaining portion of Chinook quotas may be transferred inseason on an impact neutral basis to the next open quota period (C.8.b).	June 4-August 29 weekly landing and possession limit of 50 Chinook per vessel per landing week (ThursWed.). Any remaining portion of Chinook quotas may be transferred inseason on an impact neutral basis to the next open quota period (C.8.b).	June 4-August 29 weekly landing and possession limit of 30 Chinook per vessel per landing week (ThursWed.). Any remaining portion of Chinook quotas may be transferred inseason on an impact neutral basis to the next open quota period (C.8.b).	
All vessels fishing in this area during June, July, and August must land and deliver all salmon within this area or into Port Orford within 24 hours of any closure of this fishery and prior to fishing outside of this area.	Same as Alternative 1	Same as Alternative 1	
For all quota managed seasons (June, July, and August), Oregon state regulations require fishers to notify ODFW within one hour of landing and prior to transport away from the port of landing by calling 541-867-0300 Ext. 252 or sending notification via e-mail to kmzor.trollreport@state.or.us, with vessel name and number, number of salmon by species, location of delivery, and estimated time of delivery.	Same as Alternative 1	Same as Alternative 1	
In 2020, the season will open March 15 for all salmon except coho. Chinook minimum size limit of 28 inches total length. Gear restrictions same as in 2019. This opening could be modified following Council review at its March 2020 meeting.	In 2020, same as Alternative 1	In 2020, same as Alternative 1	

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TABLE 1. 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council Adopted. (Page 5 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE II ALTERNATIVE III ALTERNATIVE III			
<ul> <li>OR/CA Border to Humboldt South Jetty (California KMZ)</li> <li>June 1 through the earlier of June 30, or a 2,500 Chinook quota;</li> <li>July 1 through the earlier of July 30, or a 2,000 Chinook quota;</li> <li>August 2 through the earlier of August 31, or a 2,000 Chinook quota (C.9.b).</li> </ul>	<ul> <li>OR/CA Border to Humboldt South Jetty (California KMZ)</li> <li>June 1 through the earlier of June 30, or a 3,000 Chinook quota;</li> <li>July 1 through the earlier of July 30, or a 3,000 Chinook quota;</li> <li>August 2 through the earlier of August 31, or a 3,000 Chinook quota (C.9.b).</li> </ul>	<ul> <li>OR/CA Border to Humboldt South Jetty (California KMZ)</li> <li>June 1 through the earlier of June 30, or a 6,000 Chinook quota;</li> <li>July 1 through the earlier of July 30, or a 6,000 Chinook quota;</li> <li>August 2 through the earlier of August 31, or a 6,000 Chinook quota (C.9.b).</li> </ul>	
Open five days per week (FriTue.). All salmon except coho (C.4, C.7).	Same as Alternative 1	Same as Alternative 1	
Chinook minimum size limit of 27 inches total length (B, C.1).	Same as Alternative 1	Chinook minimum size limit of 26 inches total length (B, C.1).	
Landing and possession limit of 20 Chinook per vessel per day (C.8.f).	Landing and possession limit of 25 Chinook per vessel per day (C.8.f).	Landing and possession limit of 30 Chinook per vessel per day (C.8.f).	
Any remaining portion of Chinook quotas may be transferred inseason on an impact neutral basis to the next open quota period (C.8.b).	Same as Alternative 1	Same as Alternative 1	
All fish caught in this area must be landed within the area, within 24 hours of any closure of the fishery, and prior to fishing outside the area (C.10). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). Klamath Control Zone closed (C.5.e). See California State regulations for additional closures adjacent to the Smith and Klamath rivers.	Same as Alternative 1	Same as Alternative 1	
Humboldt South Jetty to Horse Mt. Closed.	Humboldt South Jetty to Horse Mt. Closed.	Humboldt South Jetty to Horse Mt. Closed.	

A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
Horse Mt. to Point Arena (Fort Bragg)	Horse Mt. to Point Arena (Fort Bragg)	Horse Mt. to Point Arena (Fort Bragg)	
• June 1-30;	• May 17-31;	• June 11-30;	
• July 13-31 (C.9.b).	• June 1-20;	• July 11-31;	
	• July 11-31;	August 1-29 (C.9.b).	
	August 1-28 (C.9.b).		
Open seven days per week. All salmon except coho (C.4, C.7). See compliance requirements (C.1) and gear restrictions and definitions (C.2, C.3). All salmon must be landed in California.	Same as Alternative 1	Same as Alternative 1	
Chinook minimum size limit of 27 inches total length (B, C.1).	Same as Alternative 1	Chinook minimum size limit of 26 inches total length (B, C.1).	
All salmon caught in the area must be landed and offloaded no later than 11:59 p.m., August 5 (C.6).	All salmon caught in the area must be landed and offloaded no later than 11:59 p.m., August 30 (C.6).	All salmon caught in the area must be landed and offloaded no later than 11:59 p.m., August 30 (C.6).	
When the CA KMZ fishery is open, all fish caught in the area must be landed south of Horse Mountain until the CA KMZ fishery has been closed for at least 24 hours (C.6).	Same as Alternative 1	Same as Alternative 1	
All fish must be landed north of Point Arena (C.6).	All fish must be landed north of Point Arena (C.6).		
In 2020, the season will open April 16-30 for all salmon except coho, with a 27 inch Chinook minimum size limit and the same gear restrictions as in 2019. All salmon caught in the area must be landed in the area. This opening could be modified following Council review at its March 2020 meeting.	In 2020, same as Alternative 1	In 2020, same as Alternative 1	

When the fishery is closed between the OR/CA border and Humbug Mountain and open to the south, vessels with fish on board caught in the open area off California may seek temporary mooring in Brookings, Oregon prior to landing in California only if such vessels first notify the Chetco River Coast Guard Station via VHF channel 22A between the hours of 0500 and 2200 and provide the vessel name, number of fish on board, and estimated time of arrival (C.6).

TABLE 1. 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council Adopted. (Page 7 of 11)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
Pt. Arena to Pigeon Pt. (San Francisco)	Pt. Arena to Pigeon Pt. (San Francisco)	Pt. Arena to Pigeon Pt. (San Francisco)	
• May 1-31;	May 17-31;	June 11-30;	
• June 1-30;	• June 1-30;	• July 11-31;	
• July 13-31;	• July 11-31;	August 1-29 (C.9.b).	
• August 1-29;	August 1-28;		
• September 1-30 (C.9.b).	• September 1-15 (C.9.b).		
Open seven days per week. All salmon except coho (C.4,	Same as Alternative 1	Same as Alternative 1	
C.7). Chinook minimum size limit of 26 inches total length			
(B, C.1). See compliance requirements (C.1) and gear			
restrictions and definitions (C.2, C.3). All salmon must be			
landed in California.	Compa on Alternative 4	All salmon caught in the area must be landed and	
All salmon caught in the area prior to September 1 must be landed and offloaded no later than 11:59 p.m., August	Same as Alternative 1	offloaded no later than 11:59 p.m., August 30 (C.6).	
30 (C.6).		omoducu no later than 11.55 p.m., August 50 (0.6).	
30 (C.0).			
During May, June, and July, all salmon must be landed	During May, June, July, and August, all salmon must be		
south of Point Arena (C.6).	landed south of Point Arena (C.6).		
(0.0)	inalitada dealit di F diliki ilidika (did).		
When the CA KMZ fishery is open, all fish caught in the	Same as Alternative 1	Same as Alternative 1	
area must be landed south of Horse Mountain until the			
CA KMZ fishery has been closed for at least 24 hours			
(C.6).			
D: (D ( D: (O D ) (E    A E (	D: (D (D) (D) (D) (D) (D)	Daint Bayes to Baint Can Badra (Fall Area Target	
Point Reyes to Point San Pedro (Fall Area Target	Point Reyes to Point San Pedro (Fall Area Target	Point Reyes to Point San Pedro (Fall Area Target	
Zone)	Zone)	Zone)	
Zone) • October 1-4, 7-11.	,	, ,	
Zone)  October 1-4, 7-11.  Open five days per week (MonFri.). All salmon except	Zone)	Zone)	
Zone)  October 1-4, 7-11.  Open five days per week (MonFri.). All salmon except coho (C.4, C.7). Chinook minimum size limit of 26 inches	Zone)	Zone)	
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California State regulations require all salmon be made available to a CDFW representative for sampling immediately at port of landing. Any person in possession of a salmon with a missing adipose fin, upon request by an authorized agent or employee of the CDFW, shall immediately relinquish the head of the salmon to the State (California Fish and Game Code §8226).

TABLE 1. 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council Adopted. (Page 8 of 11)

#### B. MINIMUM SIZE (Inches) (See C.1)

	Chinook		Coho		
Area (when open)	Total Length	Head-off	Total Length	Head-off	Pink
North of Cape Falcon	28	21.5	16	12	None
Cape Falcon to Humbug Mt.	28	21.5	-	-	None
Humbug Mt. to OR/CA Border	28	21.5	-	-	None
OR/CA Border to Humboldt South Jetty (Alt. 1 and Alt. 2)	27	20.5	-	-	27
OR/CA Border to Humboldt South Jetty (Alt. 3)	26	19.5			26
Horse Mt. to Pt. Arena (Alt. 1 and Alt. 2)	27	20.5	-	-	27
Horse Mt. to Pt. Arena (Alt. 3)	26	19.5			26
Pt. Arena to Pigeon Pt.	26	19.5	-	-	26
Pigeon Pt. to U.S./Mexico Border	26	19.5	-	-	26

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS

C.1. Compliance with Minimum Size or Other Special Restrictions: All salmon on board a vessel must meet the minimum size, landing/possession limit, or other special requirements for the area being fished and the area in which they are landed if the area is open or has been closed less than 48 hours for that species of salmon. Salmon may be landed in an area that has been closed for a species of salmon more than 48 hours only if they meet the minimum size, landing/possession limit, or other special requirements for the area in which they were caught. Salmon may not be filleted prior to landing.

Any person who is required to report a salmon landing by applicable state law must include on the state landing receipt for that landing both the number and weight of salmon landed by species. States may require fish landing/receiving tickets be kept on board the vessel for 90 days or more after landing to account for all previous salmon landings.

#### C.2. Gear Restrictions:

- a. Salmon may be taken only by hook and line using single point, single shank, barbless hooks.
- b. Cape Falcon, Oregon, to the OR/CA border: No more than 4 spreads are allowed per line.
- c. OR/CA border to U.S./Mexico border: No more than 6 lines are allowed per vessel, and barbless circle hooks are required when fishing with bait by any means other than trolling.

#### C.3. Gear Definitions:

Trolling defined: Fishing from a boat or floating device that is making way by means of a source of power, other than drifting by means of the prevailing water current or weather conditions.

Troll fishing gear defined: One or more lines that drag hooks behind a moving fishing vessel engaged in trolling. In that portion of the fishery management area off Oregon and Washington, the line or lines must be affixed to the vessel and must not be intentionally disengaged from the vessel at any time during the fishing operation.

Spread defined: A single leader connected to an individual lure and/or bait.

Circle hook defined: A hook with a generally circular shape and a point which turns inward, pointing directly to the shank at a 90° angle.

#### C.4. Vessel Operation in Closed Areas with Salmon on Board:

- a. Except as provided under C.4.b below, it is unlawful for a vessel to have troll or recreational gear in the water while in any area closed to fishing for a certain species of salmon, while possessing that species of salmon; however, fishing for species other than salmon is not prohibited if the area is open for such species, and no salmon are in possession.
- b. When Genetic Stock Identification (GSI) samples will be collected in an area closed to commercial salmon fishing, the scientific research permit holder shall notify NOAA OLE, USCG, CDFW, WDFW, ODFW and OSP at least 24 hours prior to sampling and provide the following information: the vessel name, date, location and time collection activities will be done. Any vessel collecting GSI samples in a closed area shall not possess any salmon other than those from which GSI samples are being collected. Salmon caught for collection of GSI samples must be immediately released in good condition after collection of samples.

TABLE 1, 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 9 of 11)

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (Continued)

#### C.5. Control Zone Definitions:

- a. Cape Flattery Control Zone The area from Cape Flattery (48°23'00" N. lat.) to the northern boundary of the U.S. EEZ; and the area from Cape Flattery south to Cape Alava (48°10'00" N. lat.) and east of 125°05'00" W. long.
- b. Mandatory Yelloweye Rockfish Conservation Area The area in Washington Marine Catch Area 3 from 48°00.00' N. lat.; 125°14.00' W. long. to 48°02.00' N. lat.; 125°16.50' W. long. to 48°02.00' N. lat.; 125°16.50' W. long. to 48°00.00' N. lat.; 125°16.50' W. long. to 48°00.00' N. lat.; 125°16.50' W. long. to 48°00.00' N. lat.; 125°16.50' W. long.
- c. Grays Harbor Control Zone The area defined by a line drawn from the Westport Lighthouse (46° 53'18" N. lat., 124° 07'01" W. long.) to Buoy #2 (46° 52'42" N. lat., 124°12'42" W. long.) to Buoy #3 (46° 55'00" N. lat., 124°14'48" W. long.) to the Grays Harbor north jetty (46° 55'36" N. lat., 124°10'51" W. long.).
- d. Columbia Control Zone An area at the Columbia River mouth, bounded on the west by a line running northeast/southwest between the red lighted Buoy #4 (46°13'35" N. lat., 124°06'50" W. long.) and the green lighted Buoy #7 (46°15'09' N. lat., 124°06'16" W. long.); on the east, by the Buoy #10 line which bears north/south at 357° true from the south jetty at 46°14'00" N. lat., 124°03'07" W. long. to its intersection with the north jetty; on the north, by a line running northeast/southwest between the green lighted Buoy #7 to the tip of the north jetty (46°15'48" N. lat., 124°05'20" W. long.), and then along the north jetty to the point of intersection with the Buoy #10 line; and, on the south, by a line running northeast/southwest between the red lighted Buoy #4 and tip of the south jetty (46°14'03" N. lat., 124°04'05" W. long.), and then along the south jetty to the point of intersection with the Buoy #10 line.
- e. Klamath Control Zone The ocean area at the Klamath River mouth bounded on the north by 41°38'48" N. lat. (approximately 6 nautical miles north of the Klamath River mouth); on the west by 124°23'00" W. long. (approximately 12 nautical miles off shore); and on the south by 41°26'48" N. lat. (approximately 6 nautical miles south of the Klamath River mouth).
- f. Waypoints for the 40 fathom regulatory line from Cape Falcon to Humbug Mt. (50 CFR 660.71 (k) (12)-(70)...

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45°46.00' N. lat., 124°04.49' W. long.;
                                                  44°51.28' N. lat., 124°10.21' W. long.;
                                                                                                    44°08.30′ N. lat., 124°16.75′ W. long.;
                                                                                                                                                      43°10.96′ N. lat., 124°32.33′ W. long.;
45°44.34' N. lat., 124°05.09' W. long.;
                                                  44°49.49′ N. lat., 124°10.90′ W. long.;
                                                                                                    44°01.18' N. lat., 124°15.42' W. long.;
                                                                                                                                                      43°05.65′ N. lat., 124°31.52′ W. long.;
45°40.64' N. lat., 124°04.90' W. long.;
                                                  44°44.96′ N. lat., 124°14.39′ W. long.;
                                                                                                    43°51.61′ N. lat., 124°14.68′ W. long.;
                                                                                                                                                      42°59.66′ N. lat., 124°32.58′ W. long.;
45°33.00' N. lat., 124°04.46' W. long.;
                                                  44°43.44′ N. lat., 124°14.78′ W. long.;
                                                                                                   43°42.66′ N. lat., 124°15.46′ W. long.;
                                                                                                                                                      42°54.97′ N. lat., 124°36.99′ W. long.;
45°32.27' N. lat., 124°04.74' W. long.;
                                                  44°42.26′ N. lat., 124°13.81′ W. long.;
                                                                                                    43°40.49′ N. lat., 124°15.74′ W. long.;
                                                                                                                                                      42°53.81′ N. lat., 124°38.57′ W. long.;
45°29.26' N. lat., 124°04.22' W. long.;
                                                  44°41.68' N. lat., 124°15.38' W. long.;
                                                                                                    43°38.77′ N. lat., 124°15.64′ W. long.;
                                                                                                                                                      42°50.00′ N. lat., 124°39.68′ W. long.;
45°20.25' N. lat., 124°04.67' W. long.;
                                                  44°34.87' N. lat., 124°15.80' W. long.:
                                                                                                    43°34.52' N. lat.. 124°16.73' W. long.:
                                                                                                                                                      42°49.13′ N. lat., 124°39.70′ W. long.;
45°19.99' N. lat., 124°04.62' W. long.;
                                                  44°33.74′ N. lat., 124°14.44′ W. long.;
                                                                                                    43°28.82' N. lat., 124°19.52' W. long.;
                                                                                                                                                      42°46.47′ N. lat., 124°38.89′ W. long.;
45°17.50' N. lat., 124°04.91' W. long.;
                                                  44°27.66′ N. lat., 124°16.99′ W. long.;
                                                                                                    43°23.91′ N. lat., 124°24.28′ W. long.;
                                                                                                                                                      42°45.74′ N. lat., 124°38.86′ W. long.;
45°11.29' N. lat., 124°05.20' W. long.;
                                                  44°19.13' N. lat., 124°19.22' W. long.;
                                                                                                    43°20.83′ N. lat., 124°26.63′ W. long.;
                                                                                                                                                      42°44.79′ N. lat., 124°37.96′ W. long.;
45°05.80' N. lat., 124°05.40' W. long.;
                                                  44°15.35′ N. lat., 124°17.38′ W. long.;
                                                                                                    43°17.96′ N. lat., 124°28.81′ W. long.;
                                                                                                                                                      42°45.01′ N. lat., 124°36.39′ W. long.;
                                                                                                   43°16.75′ N. lat., 124°28.42′ W. long.;
                                                                                                                                                     42°44.14′ N. lat., 124°35.17′ W. long.;
45°05.08' N. lat., 124°05.93' W. long.;
                                                  44°14.38' N. lat., 124°17.78' W. long.;
45°03.83' N. lat., 124°06.47' W. long.;
                                                  44°12.80′ N. lat., 124°17.18′ W. long.;
                                                                                                    43°13.97' N. lat., 124°31.99' W. long.;
                                                                                                                                                      42°42.14′ N. lat., 124°32.82′ W. long.;
                                                                                                                                                      42°40.50′ N. lat., 124°31.98′ W. long.
45°01.70' N. lat., 124°06.53' W. long.;
                                                  44°09.23' N. lat., 124°15.96' W. long.;
                                                                                                    43°13.72′ N. lat., 124°33.25′ W. long.;
44°58.75' N. lat., 124°07.14' W. long.;
                                                  44°08.38' N. lat., 124°16.79' W. long.;
                                                                                                    43°12.26′ N. lat., 124°34.16′ W. long.;
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TABLE 1. 2019 Commercial troll management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 10 of 11)

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (continued)

C.6. <u>Notification When Unsafe Conditions Prevent Compliance with Regulations</u>: If prevented by unsafe weather conditions or mechanical problems from meeting special management area landing restrictions, vessels must notify the U.S. Coast Guard and receive acknowledgment of such notification prior to leaving the area. This notification shall include the name of the vessel, port where delivery will be made, approximate number of salmon (by species) on board, the estimated time of arrival, and the specific reason the vessel is not able to meet special management area landing restrictions.

In addition to contacting the U.S. Coast Guard, vessels fishing south of the Oregon/California border must notify CDFW within one hour of leaving the management area by calling 800-889-8346 and providing the same information as reported to the U.S. Coast Guard. All salmon must be offloaded within 24 hours of reaching port.

C.7. Incidental Halibut Harvest: During authorized periods, the operator of a vessel that has been issued an incidental halibut harvest license may retain Pacific halibut caught incidentally in Area 2A while trolling for salmon. Halibut retained must be no less than 32 inches in total length, measured from the tip of the lower jaw with the mouth closed to the extreme end of the middle of the tail, and must be landed with the head on. When halibut are caught and landed incidental to commercial salmon fishing by an IPHC license holder, any person who is required to report the salmon landing by applicable state law must include on the state landing receipt for that landing both the number of halibut landed, and the total dressed, head-on weight of halibut landed, in pounds, as well as the number and species of salmon landed.

License applications for incidental harvest must be obtained from the International Pacific Halibut Commission (phone: 206-634-1838). Applicants must apply prior to mid-March 2019 for 2019 permits (exact date to be set by the IPHC in early 2019). Incidental harvest is authorized only during April, May, and June of the 2019 troll seasons, and after June 30 in 2019 if quota remains and if announced on the NMFS hotline (phone: 800-662-9825 or 206-526-6667). WDFW, ODFW, and CDFW will monitor landings. If the landings are projected to exceed the IPHC's 44,899 pound preseason allocation or the total Area 2A non-Indian commercial halibut allocation, NMFS will take inseason action to prohibit retention of halibut in the non-Indian salmon troll fishery.

Alternative I - May 1, 2019 until the end of the 2019 salmon troll season, and April 1-30, 2020, license holders may land or possess no more than one Pacific halibut per two Chinook, except one Pacific halibut may be possessed or landed without meeting the ratio requirement, and no more than 25 halibut may be possessed or landed per trip. Pacific halibut retained must be no less than 32 inches in total length (with head on).

Alternative II - - May 1, 2019 until the end of the 2019 salmon troll season, and April 1-30, 2020, license holders may land or possess no more than one Pacific halibut per two Chinook, except one Pacific halibut may be possessed or landed without meeting the ratio requirement, and no more than 35 halibut may be possessed or landed per trip. Pacific halibut retained must be no less than 32 inches in total length (with head on).

Alternative III - - May 1, 2019 until the end of the 2019 salmon troll season, and April 1-30, 2020, license holders may land or possess no more than one Pacific halibut per two Chinook, except one Pacific halibut may be possessed or landed without meeting the ratio requirement, and no more than 15 halibut may be possessed or landed per trip. Pacific halibut retained must be no less than 32 inches in total length (with head on).

Incidental Pacific halibut catch regulations in the commercial salmon troll fishery adopted for 2019, prior to any 2019 inseason action, will be in effect when incidental Pacific halibut retention opens on April 1, 2020 unless otherwise modified by inseason action at the March 2020 Council meeting.

a. "C-shaped" yelloweye rockfish conservation area is an area to be voluntarily avoided for salmon trolling. NMFS and the Council request salmon trollers voluntarily avoid this area in order to protect yelloweye rockfish. The area is defined in the Pacific Council Halibut Catch Sharing Plan in the North Coast subarea (Washington marine area 3), with the following coordinates in the order listed:

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48°18' N. lat.; 125°18' W. long.;

48°18' N. lat.; 124°59' W. long.;

48°11' N. lat.; 124°59' W. long.;

48°11' N. lat.; 125°11' W. long.;

48°04' N. lat.; 125°11' W. long.;

48°04' N. lat.; 124°59' W. long.;

48°00' N. lat.; 124°59' W. long.;

48°00' N. lat.; 125°18' W. long.;

and connecting back to 48°18' N. lat.; 125°18' W. long.
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#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (continued)

- C.8. <u>Inseason Management</u>: In addition to standard inseason actions or modifications already noted under the season description, the following inseason guidance is provided to NMFS:
  - a. Chinook remaining from the May through June non-Indian commercial troll harvest guideline north of Cape Falcon may be transferred to the July through September harvest guideline if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - b. Chinook remaining from May, June, and /or July non-Indian commercial troll quotas in the Oregon or California KMZ may be transferred to the Chinook quota for the next open period if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - c. NMFS may transfer salmon between the recreational and commercial fisheries north of Cape Falcon if there is agreement among the areas' representatives on the Salmon Advisory Subpanel (SAS), and if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - d. At the March 2020 meeting, the Council will consider inseason recommendations for special regulations for any experimental fisheries (proposals must meet Council protocol and be received in November 2019).
  - e. If retention of unmarked coho (adipose fin intact) is permitted by inseason action, the allowable coho quota will be adjusted to ensure preseason projected impacts on all stocks is not exceeded.
  - f. Landing limits may be modified inseason to sustain season length and keep harvest within overall quotas.
- C.9. State Waters Fisheries: Consistent with Council management objectives:
  - a. The State of Oregon may establish additional late-season fisheries in state waters.
  - b. The State of California may establish limited fisheries in selected state waters.
  - c. Check state regulations for details.
- C.10. For the purposes of California Fish and Game Code, Section 8232.5, the definition of the Klamath Management Zone (KMZ) for the ocean salmon season shall be that area from Humbug Mountain, Oregon, to Horse Mountain, California.
- C.11. Latitudes for geographical reference of major landmarks along the west coast. Source: 2018 West Coast federal salmon regulations. https://www.govinfo.gov/content/pkg/FR-2018-05-01/pdf/2018-09164.pdf

Cape Flattery, WA	48°23'00" N lat.	Humboldt South Jetty, CA.	40°45′53" N lat.
Cape Alava, WA	48°10′00" N lat.	Horse Mountain, CA	40°05′00" N lat.
Queets River, WA	47°31′42″ N lat.	Point Arena, CA	38°57'30" N lat.
Leadbetter Point, WA	46°38′10" N lat.	Point Reyes, CA	37°59'44" N lat.
Cape Falcon, OR	45°46'00" N lat.	Point San Pedro, CA	37°35′40" N lat.
Florence South Jetty, OR	44°00′54" N lat.	Pigeon Point, CA	37°11′00″ N lat.
Humbug Mountain, OR	42°40'30" N lat.	Point Sur, CA	36°18′00" N lat.
Oregon-California border	42°00'00" N lat.	Point Conception, CA	34°27'00" N lat.

CABLE 2. 2019 Recreational management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 1 of 7)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II ALTERNATIVE III		
North of Cape Falcon	North of Cape Falcon North of Cape Falcon		
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information	
<ol> <li>Overall non-Indian TAC: 65,000 Chinook and 205,000 coho marked with a healed adipose fin clip (marked).</li> <li>Recreational TAC: 32,500 Chinook and 172,200 marked coho; all retained coho must be marked.</li> <li>A trade with commercial troll may be considered in April.</li> <li>No Area 4B add-on fishery.</li> <li>Buoy 10 fishery opens August 1 with an expected landed catch of 40,000 marked coho in August and September.</li> <li>Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.</li> </ol>	1. Overall non-Indian TAC: 55,000 Chinook and 190,000 coho marked with a healed adipose fin clip (marked).  2. Recreational TAC: 27,500 Chinook and 159,600 marked coho; all retained coho must be marked.  3. Trade:  4. No Area 4B add-on fishery.  5. Buoy 10 fishery opens August 1 with an expected landed catch of 45,000 marked coho in August and September.  6. Same as Alternative I	Overall non-Indian TAC: 45,000 Chinook and 100,000 coho marked with a healed adipose fin clip (marked).  2. Recreational TAC: 22,500 Chinook and 94,400 marked coho; all retained coho must be marked.  3. Trade:  4. No Area 4B add-on fishery.  5. Buoy 10 fishery opens August 1 with an expected landed catch of 50,000 marked coho in August and September.  6. Same as Alternative I	
U.S./Canada Border to Cape Alava (Neah Bay)  June 15 through earlier of September 30, or 17,910 marked coho subarea quota, with a subarea guideline of 6,500 Chinook (C.5).  Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day. All coho must be marked with a healed adipose fin clip (C.1).	U.S./Canada Border to Cape Alava (Neah Bay)  June 22 through earlier of September 30, or 16,600 marked coho subarea quota, with a subarea guideline of 5,500 Chinook (C.5).  Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip (C.1).  Same as Alternative 1	U.S./Canada Border to Cape Alava (Neah Bay)  June 29 through earlier of September 15, or 4,370 marked coho subarea quota, with a subarea guideline of 4,400 Chinook (C.5).  Open seven days per week. All salmon, except no chum beginning August 1; two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip (C.1).  Same as Alternative 1	
Beginning August 1, Chinook non-retention east of the Bonilla-Tatoosh line (C.4.a) during Council managed ocean fishery. See gear restrictions and definitions (C.2, C.3). Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Allemative 1	Same as Allemative 1	

TABLE 2. 2019 Recreational management Alternatives for non-Indian ocean salmon fisheries - Council Adopted. (Page 2 of 7)			
A. SEASON ALTERNATIVE DESCRIPTIONS			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III	
<ul> <li>Cape Alava to Queets River (La Push Subarea)</li> <li>June 15 through earlier of September 22, or 4,380 marked coho subarea quota, with a subarea guideline of 1,400 Chinook (C.5)</li> <li>September 28 through earlier of October 13, or 100 marked coho quota, or 100 Chinook quota (C.5) in the area north of 47°50'00 N. lat. and south of 48°00'00" N.</li> </ul>	Cape Alava to Queets River (La Push Subarea)     June 22 through earlier of September 30, or 4,150 marked coho subarea quota, with a subarea guideline of 1,300 Chinook (C.5).	Cape Alava to Queets River (La Push Subarea)     June 29 through earlier of September 15, or 1,090 marked coho subarea quota, with a subarea guideline of 1,100 Chinook (C.5).	
lat. Open seven days per week. All salmon, two salmon per day. All coho must be marked with a healed adipose fin clip (C.1). See gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	Open seven days per week. All salmon, two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip (see C.1). See gear restrictions and definitions (C.2, C.3).	
Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Alternative 1	Same as Alternative 1	
Queets River to Leadbetter Point (Westport Subarea)  June 22 through earlier of September 30, or 63,710 marked coho subarea quota, with a subarea guideline of 15,700 Chinook (C.5).	Queets River to Leadbetter Point (Westport Subarea)     June 29 through earlier of September 22, or 59,050 marked coho subarea quota, with a subarea guideline of 13,300 Chinook (C.5)	<ul> <li>Queets River to Leadbetter Point (Westport Subarea)</li> <li>June 16 through earlier of September 15, or 15,540 marked coho subarea quota, with a subarea guideline of 10,900 Chinook (C.5).</li> </ul>	
Open seven days per week. All salmon; two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip (C.1).	Same as Alternative 1	Open five days per week (Sunday through Thursday). All salmon; two salmon per day no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip (C.1).	
See gear restrictions and definitions (C.2, C.3). Grays Harbor Control Zone closed beginning August 12 (C.4.b). Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Alternative 1	Same as Alternative 1	
Leadbetter Point to Cape Falcon (Columbia River Subarea)	Leadbetter Point to Cape Falcon (Columbia River Subarea)	Leadbetter Point to Cape Falcon (Columbia River Subarea)	
June 22 through earlier of September 30, or 86,100 marked coho subarea quota, with a subarea guideline of 8,800 Chinook (C.5).	June 22 through earlier of September 30, or 79,800 marked coho subarea quota, with a subarea guideline of 7,400 Chinook (C.5).	June 29 through earlier of September 30, or 73,400 marked coho subarea quota, with a subarea guideline of 6,100 Chinook (C.5).	
Open seven days per week. All salmon; two salmon per day, no more than one of which may be a Chinook. All coho must be marked with a healed adipose fin clip (C.1). See gear restrictions and definitions (C.2, C.3). Columbia Control Zone closed (C.4.c). Inseason management may be used to sustain season length and keep harvest within the overall Chinook and coho recreational TACs for north of Cape Falcon (C.5).	Same as Alternative 1	Same as Alternative 1	

TABLE 2. 2019 Recreational management Alternatives for r	non-Indian ocean salmon fisheries - Council Adopted. (Page 3	3 of 7)			
	A. SEASON ALTERNATIVE DESCRIPTIONS				
South of Cape Falcon	South of Cape Falcon	South of Cape Falcon			
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III			
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information			
<ol> <li>Sacramento River fall Chinook spawning escapement of 152,272 hatchery and natural area adults.</li> <li>Sacramento Index exploitation rate of 59.9%.</li> <li>Klamath River recreational fishery allocation: 7,899 adult Klamath River fall Chinook.</li> <li>Klamath tribal allocation: 32,405 adult Klamath River fall Chinook.</li> <li>Overall recreational coho TAC: 95,000 coho marked with a healed adipose fin clip (marked), and 10,000 coho in the non-mark-selective coho fishery.</li> <li>Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the CFGC.</li> <li>Cape Falcon to Humbug Mt.</li> <li>March 15-October 31 (C.6), except as provided below during the all-salmon mark-selective fishery and the non-mark-selective coho fishery (C.5).</li> <li>Open seven days per week. All salmon except coho, two fish per day (C.1). Chinook minimum size limit of 24 inches total length (B). See gear restrictions and definitions (C.2, C.3).</li> </ol>	1. Sacramento River fall Chinook spawning escapement of 163,939 hatchery and natural area adults. 2. Sacramento Index exploitation rate of 56.8%. 3. Klamath River recreational fishery allocation: 7,767 adult Klamath River fall Chinook. 4. Klamath tribal allocation: 32,456 adult Klamath River fall Chinook. 5. Overall recreational coho TAC: 80,000 coho marked with a healed adipose fin clip (marked), and 8,000 coho in the non-mark-selective coho fishery. 6. Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the CFGC.  Cape Falcon to Humbug Mt.  • March 15-October 31 (C.6), except as provided below during the all-salmon mark-selective fishery and the non-mark-selective coho fishery (C.5).  Same as Alternative 1	<ol> <li>Sacramento River fall Chinook spawning escapement of 180,085 hatchery and natural area adults.</li> <li>Sacramento Index exploitation rate of 52.6%.</li> <li>Klamath River recreational fishery allocation: 5,230 adult Klamath River fall Chinook.</li> <li>Klamath tribal allocation: 29,993 adult Klamath River fall Chinook.</li> <li>Overall recreational coho TAC: 105,000 coho marked with a healed adipose fin clip (marked), and 0 coho in the non-mark-selective coho fishery.</li> <li>Fisheries may need to be adjusted to meet NMFS ESA consultation standards, FMP requirements, other management objectives, or upon receipt of new allocation recommendations from the CFGC.</li> <li>Cape Falcon to Humbug Mt.</li> <li>March 15-October 31 (C.6), except as provided below during the all-salmon mark-selective fishery (C.5).</li> <li>Open seven days per week. All salmon except coho, two fish per day; beginning September 1 the daily bag limit may include only one Chinook (C.1). Chinook minimum size limit of 24 inches total length (B). See gear restrictions and definitions (C.2, C.3).</li> </ol>			
In 2020, the season will open March 15 for all salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B); and the same gear restrictions as in 2019 (C.2, C.3). This opening could be modified following Council review at its March 2020 meeting	In 2020, same as Alternative 1	In 2020, same as Alternative 1			

Fishing in the Stonewall Bank yelloweye rockfish conservation area restricted to trolling only on days the all depth recreational halibut fishery is open (call the halibut fishing hotline 1-800-662-9825 for specific dates) (C.3.b, C.4.d).

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TABLE 2 2019 Recreational management Alternatives for	non-Indian ocean salmon fisheries - Council Adopted. (Page	4 of 7)		
TABLE 2: 2010 Noordalional management / mornauree to	A. SEASON ALTERNATIVE DESCRIPTIONS	,		
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III		
Cape Falcon to OR/CA Border All-salmon mark-selective coho fishery:  June 22 through the earlier of August 28, or 95,000 marked coho quota (C.6).	Cape Falcon to Humbug Mt.  All-salmon mark-selective coho fishery:  June 29 through the earlier of August 18, or 80,000 marked coho quota (C.6).	Cape Falcon to Humbug Mt.  All-salmon mark-selective coho fishery:  June 22 through the earlier of September 30, or 105,000 marked coho quota (C.6).		
Open seven days per week. All salmon, two salmon per day. All retained coho must be marked with a healed adipose fin clip (C.1). See minimum size limits (B). See gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	Same as Alternative 1		
Any remainder of the mark-selective coho quota may be transferred inseason on an impact neutral basis to the non-selective coho quota from Cape Falcon to Humbug Mountain (C.5).	Same as Alternative 1	Same as Alternative 1		
Cape Falcon to Humbug Mt.  Non-mark-selective coho fishery:  • August 31-September 30, open each Friday through Sunday, or 10,000 non-mark-selective coho quota (C.6). Open days may be modified inseason.	Non-mark-selective coho fishery: • September 6-30, open each Friday and Saturday, or 8,000 non-mark-selective coho quota (C.6). Open days may be modified inseason	Non-mark-selective coho fishery:  No season		
All salmon, two salmon per day (C.1). See minimum size limits (B). See gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	Same as Alternative 1		
Fishing in the Stonewall Bank yelloweye rockfish conservation 1-800-662-9825 for specific dates) (C.3.b, C.4.d).	on area restricted to trolling only on days the all depth recreat	iional halibut fishery is open (call the halibut fishing hotline		
Humbug Mt. to OR/CA Border (Oregon KMZ)  • May 18-August 28 (C.6).	<ul><li>Humbug Mt. to OR/CA Border (Oregon KMZ)</li><li>May 18-September 2 (C.6).</li></ul>	<ul><li>Humbug Mt. to OR/CA Border (Oregon KMZ)</li><li>May 25-September 2 (C.6).</li></ul>		
Open seven days per week. All salmon except coho, except as described above in the "Cape Falcon to OR/CA Border all-salmon mark-selective coho fishery." Two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B). See gear restrictions and definitions (C.2, C.3).	Open seven days per week. All salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B). See gear restrictions and definitions (C.2, C.3).	Open seven days per week. All salmon except coho, to salmon per day (C.1). Chinook minimum size limit of inches total length (B). See gear restrictions and definition (C.2, C.3).		

TABLE 2. 2019 Recreational management Alternatives for I	A. SEASON ALTERNATIVE DESCRIPTIONS	<u> </u>
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III
OR/CA Border to Horse Mt. (California KMZ)  May 25-September 8 (C.6). Open seven days per week. All salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 20 inches total length (B). See gear restrictions and definitions (C.2, C.3).	OR/CA Border to Horse Mt. (California KMZ)  • May 25-September 4 (C.6). Same as Alternative 1	OR/CA Border to Horse Mt. (California KMZ)  • May 25-September 2 (C.6). Same as Alternative 1
Klamath Control Zone closed in August (C.4.e). See California State regulations for additional closures adjacent to the Smith, Eel, and Klamath Rivers.	Same as Alternative 1	Same as Alternative 1
<ul><li>Horse Mt. to Point Arena (Fort Bragg)</li><li>April 13-October 31 (C.6).</li></ul>	Horse Mt. to Point Arena (Fort Bragg)  • April 13-October 31 (C.6).	<ul> <li>Horse Mt. to Point Arena (Fort Bragg)</li> <li>April 13-May 31;</li> <li>June 22-September 30 (C.6).</li> </ul>
Open seven days per week. All salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 20 inches total length (B). See gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	Same as Alternative 1
In 2020, season opens April 4 for all salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 20 inches total length (B); and the same gear restrictions as in 2019 (C.2, C.3). This opening could be modified following Council review at its March 2020 meeting.	In 2020, same as Alternative 1	In 2020, same as Alternative 1
Point Arena to Pigeon Point (San Francisco)  • April 13-October 31 (C.6).	Point Arena to Pigeon Point (San Francisco)  • April 13-October 31 (C.6).	Point Arena to Pigeon Point (San Francisco)  April 13-May 31;  June 22-September 30 (C.6).
Open seven days per week. All salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length through May 31, then 20 inches thereafter (B). See gear restrictions and definitions (C.2, C.3).	Same as Alternative 1	Same as Alternative 1
In 2020, season opens April 4 for all salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B); and the same gear restrictions as in 2019 (C.2, C.3). This opening could be modified following Council review at its March 2020 meeting.	In 2020, same as Alternative 1	In 2020, same as Alternative 1
Pigeon Point to U.S./Mexico Border (Monterey)  • April 6-August 28 (C.6).  Open seven days per week. All salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B). See gear restrictions and definitions (C.2, C.3).	Pigeon Point to U.S./Mexico Border (Monterey)  • April 6-August 22 (C.6). Same as Alternative 1	Pigeon Point to U.S./Mexico Border (Monterey)  • April 6-August 18 (C.6).  Same as Alternative 1
In 2020, season opens April 4 for all salmon except coho, two salmon per day (C.1). Chinook minimum size limit of 24 inches total length (B); and the same gear restrictions as in 2019 (C.2, C.3). This opening could be modified following Council review at its March 2020 meeting.	In 2020, same as Alternative 1	In 2020, same as Alternative 1  at port of landing. Any person in possession of a salmon with a

California State regulations require all salmon be made available to a CDFW representative for sampling immediately at port of landing. Any person in possession of a salmon with a missing adipose fin, upon request by an authorized agent or employee of the CDFW, shall immediately relinquish the head of the salmon to the State (California Code of Regulations Title 14 Section 1.73).

TABLE 2. 2019 Recreational management Alternatives for non-Indian ocean salmon fisheries - Council Adopted. (Page 6 of 7)

B. MINIMUM SIZE (Inches) (See C.1)

Area (when open)	Chinook	Coho	Pink
North of Cape Falcon	24	16	None
Cape Falcon to Humbug Mt.	24	16	None
Humbug Mt. to OR/CA Border	24	16	None
OR/CA Border to Horse Mt.	20	-	20
Horse Mt. to Pt. Arena	20	-	20
Pt. Arena to Pigeon Pt. (April 13-May 31)	24	-	24
Pt. Arena to Pigeon Pt. (June 1-October 31)	20	-	20
Pigeon Pt. to U.S./Mexico Border	24	-	24

#### C. REQUIREMENTS. DEFINITIONS. RESTRICTIONS. OR EXCEPTIONS

- C.1. Compliance with Minimum Size and Other Special Restrictions: All salmon on board a vessel must meet the minimum size or other special requirements for the area being fished and the area in which they are landed if that area is open. Salmon may be landed in an area that is closed only if they meet the minimum size or other special requirements for the area in which they were caught. Salmon may not be filleted prior to landing.
  - Ocean Boat Limits: Off the coast of Washington, Oregon, and California, each fisher aboard a vessel may continue to use angling gear until the combined daily limits of Chinook and coho salmon for all licensed and juvenile anglers aboard have been attained (additional state restrictions may apply).
- C.2. <u>Gear Restrictions</u>: Salmon may be taken only by hook and line using barbless hooks. All persons fishing for salmon, and all persons fishing from a boat with salmon on board must meet the gear restrictions listed below for specific areas or seasons.
  - a. U.S./Canada Border to Pt. Conception, California: No more than one rod may be used per angler; and no more than two single point, single shank, barbless hooks are required for all fishing gear.
  - b. Horse Mt., California, to Pt. Conception, California: Single point, single shank, barbless circle hooks (see gear definitions below) are required when fishing with bait by any means other than trolling, and no more than two such hooks shall be used. When angling with two hooks, the distance between the hooks must not exceed five inches when measured from the top of the eye of the top hook to the inner base of the curve of the lower hook, and both hooks must be permanently tied in place (hard tied). Circle hooks are not required when artificial lures are used without bait.

#### C.3. Gear Definitions:

- a. Recreational fishing gear defined: Off Oregon and Washington, angling tackle consists of a single line that must be attached to a rod and reel held by hand or closely attended; the rod and reel must be held by hand while playing a hooked fish. No person may use more than one rod and line while fishing off Oregon or Washington. Off California, the line must be attached to a rod and reel held by hand or closely attended; weights directly attached to a line may not exceed four pounds (1.8 kg). While fishing off California north of Pt. Conception, no person fishing for salmon, and no person fishing from a boat with salmon on board, may use more than one rod and line. Fishing includes any activity which can reasonably be expected to result in the catching, taking, or harvesting of fish.
- b. Trolling defined: Angling from a boat or floating device that is making way by means of a source of power, other than drifting by means of the prevailing water current or weather conditions.
- c. Circle hook defined: A hook with a generally circular shape and a point which turns inward, pointing directly to the shank at a 90° angle.

TABLE 2. 2019 Recreational management Alternatives for non-Indian ocean salmon fisheries - Council adopted. (Page 7 of 7)

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS (continued)

#### C.4. Control Zone Definitions:

- a. The Bonilla-Tatoosh Line: A line running from the western end of Cape Flattery to Tatoosh Island Lighthouse (48°23'30" N. lat., 124°44'12" W. long.) to the buoy adjacent to Duntze Rock (48°24'37" N. lat., 124°44'37" W. long.), then in a straight line to Bonilla Pt. (48°35'39" N. lat., 124°42'58" W. long.) on Vancouver Island, British Columbia.
- b. Grays Harbor Control Zone The area defined by a line drawn from the Westport Lighthouse (46° 53'18" N. lat., 124° 07'01" W. long.) to Buoy #2 (46° 52'42" N. lat., 124°12'42" W. long.) to Buoy #3 (46° 55'00" N. lat., 124°14'48" W. long.) to the Grays Harbor north jetty (46° 55'36" N. lat., 124°10'51" W. long.).
- c. Columbia Control Zone: An area at the Columbia River mouth, bounded on the west by a line running northeast/southwest between the red lighted Buoy #4 (46°13'35" N. lat., 124°06'50" W. long.) and the green lighted Buoy #7 (46°15'09' N. lat., 124°06'16" W. long.); on the east, by the Buoy #10 line which bears north/south at 357° true from the south jetty at 46°14'00" N. lat., 124°03'07" W. long. to its intersection with the north jetty; on the north, by a line running northeast/southwest between the green lighted Buoy #7 to the tip of the north jetty (46°15'48" N. lat., 124°05'20" W. long. and then along the north jetty to the point of intersection with the Buoy #10 line; and on the south, by a line running northeast/southwest between the red lighted Buoy #4 and tip of the south jetty (46°14'03" N. lat., 124°04'05" W. long.), and then along the south jetty to the point of intersection with the Buoy #10 line.
- d. Stonewall Bank Yelloweye Rockfish Conservation Area: The area defined by the following coordinates in the order listed:

44°37.46' N. lat.; 124°24.92' W. long. 44°37.46' N. lat.; 124°23.63' W. long. 44°28.71' N. lat.; 124°21.80' W. long. 44°28.71' N. lat.; 124°24.10' W. long. 44°31.42' N. lat.; 124°25.47' W. long.

and connecting back to 44°37.46' N. lat.; 124°24.92' W. long.

- e. *Klamath Control Zone*: The ocean area at the Klamath River mouth bounded on the north by 41°38'48" N. lat. (approximately 6 nautical miles north of the Klamath River mouth); on the west by 124°23'00" W. long. (approximately 12 nautical miles off shore); and, on the south by 41°26'48" N. lat. (approximately 6 nautical miles south of the Klamath River mouth).
- C.5. <u>Inseason Management</u>: Regulatory modifications may become necessary inseason to meet preseason management objectives such as quotas, harvest guidelines, and season duration. In addition to standard inseason actions or modifications already noted under the season description, the following inseason guidance is provided to NMFS:
  - a. Actions could include modifications to bag limits, or days open to fishing, and extensions or reductions in areas open to fishing.
  - b. Coho may be transferred inseason among recreational subareas north of Cape Falcon to help meet the recreational season duration objectives (for each subarea) after conferring with representatives of the affected ports and the Council's SAS recreational representatives north of Cape Falcon, and if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - c. Chinook and coho may be transferred between the recreational and commercial fisheries north of Cape Falcon if there is agreement among the representatives of the SAS, and if the transfer would not result in exceeding preseason impact expectations on any stocks.
  - d. Fishery managers may consider inseason action modifying regulations restricting retention of unmarked (adipose fin intact) coho. To remain consistent with preseason expectations, any inseason action shall consider, if significant, the difference between observed and preseason forecasted (adipose-clipped) mark rates. Such a consideration may also include a change in bag limit of two salmon, no more than one of which may be a coho.
  - e. Marked coho remaining from the Cape Falcon to Oregon/California Border recreational mark-selective coho quota may be transferred inseason to the Cape Falcon to Humbug Mt. non-mark-selective recreational fishery if the transfer would not result in exceeding preseason impact expectations on any stocks.
- C.6. <u>Additional Seasons in State Territorial Waters</u>: Consistent with Council management objectives, the States of Washington, Oregon, and California may establish limited seasons in state waters. Check state regulations for details.

TABLE 3. 2019 Treaty Indian troll management Alternatives for ocean salmon fisheries - Council adopted. (Page 1 of 2)

A. SEASON ALTERNATIVE DESCRIPTIONS									
ALTERNATIVE I	ALTERNATIVE II	ALTERNATIVE III							
Supplemental Management Information	Supplemental Management Information	Supplemental Management Information							
Overall Treaty-Indian TAC: 45,000 Chinook and 65,000 coho.     Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.	Overall Treaty-Indian TAC: 35,000 Chinook and 55,000 coho.     Overall Chinook and/or coho TACs may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.	Overall Treaty-Indian TAC: 25,000 Chinook and 35,000 coho.     Overall Chinook and/or coho TAC may need to be reduced or fisheries adjusted to meet NMFS ESA guidance, FMP requirements, upon conclusion of negotiations in the North of Falcon forum, or upon receipt of preseason catch and abundance expectations for Canadian and Alaskan fisheries.							
May 1 through the earlier of June 30 or 22,500 Chinook quota.	May 1 through the earlier of June 30 or 17,500 Chinook quota.	May 1 through the earlier of June 30 or 12,500 Chinook quota.							
All salmon may be retained except coho. If the Chinook quota is exceeded, the excess will be deducted from the later all-salmon season (C.5). See size limit (B) and other restrictions (C).	All salmon may be retained except coho. If the Chinook quota is exceeded, the excess will be deducted from the later all-salmon season (C.5). See size limit (B) and other restrictions (C).	All salmon may be retained except coho. If the Chinook quota is exceeded, the excess will be deducted from the later all-salmon season (C.5). See size limit (B) and other restrictions (C).							
July 1 through the earlier of September 15, or 22,500 Chinook quota, or 65,000 coho quota.	July 1 through the earlier of September 15, or 17,500 Chinook quota or 55,000 coho quota	July 1 through the earlier of September 15, or 12,500 Chinook quota or 35,000 coho quota.							
All Salmon. See size limit (B) and other restrictions (C).	All salmon. See size limit (B) and other restrictions (C).	All salmon. See size limit (B) and other restrictions (C).							

## B. Minimum Length (total inches).

	Chi	nook	Col		
Area (when open)	Total Length	Head-off	Total Length	Head-off	Pink
North of Cape Falcon	24.0 (61.0 cm)	18.0 (45.7 cm)	16.0 (40.6 cm)	12.0 (30.5 cm)	None

TABLE 3. 2019 Treaty Indian troll management Alternatives for ocean salmon fisheries - Council adopted. (Page 2 of 2)

#### C. REQUIREMENTS, DEFINITIONS, RESTRICTIONS, OR EXCEPTIONS

C.1. Tribe and Area Boundaries. All boundaries may be changed to include such other areas as may hereafter be authorized by a Federal court for that tribe's treaty fishery.

<u>S'KLALLAM</u> - Washington State Statistical Area 4B (defined to include those waters of Puget Sound easterly of a line projected from the Bonilla Point light on Vancouver Island to the Tatoosh Island light, thence to the most westerly point on Cape Flattery and westerly of a line projected true north from the fishing boundary marker at the mouth of the Sekiu River [WAC 220-301-030]).

MAKAH - Washington State Statistical Area 4B and that portion of the FMA north of 48°02'15" N. lat. (Norwegian Memorial) and east of 125°44'00" W. long.

QUILEUTE - A polygon commencing at Cape Alava, located at latitude 48°10'00" north, longitude 124°43'56.9" west; then proceeding west approximately forty nautical miles at that latitude to a northwestern point located at latitude 48°10'00" north, longitude 125°44'00" west; then proceeding in a southeasterly direction mirroring the coastline at a distance no farther than forty nautical miles from the mainland Pacific coast shoreline at any line of latitude, to a southwestern point at latitude 47°31'42" north, longitude 125°20'26" west; then proceeding east along that line of latitude to the Pacific coast shoreline at latitude 47°31'42" north, longitude 124°21'9.0" west.

HOH - That portion of the FMA between 47°54'18" N. lat. (Quillayute River) and 47°21'00" N. lat. (Quinault River) and east of 125°44'00" W. long.

QUINAULT - A polygon commencing at the Pacific coast shoreline near Destruction Island, located at latitude 47°40'06" north, longitude 124°23'51.362" west; then proceeding west approximately thirty nautical miles at that latitude to a northwestern point located at latitude 47°40'06" north, longitude 125°08'30" west; then proceeding in a southeasterly direction mirroring the coastline no farther than thirty nautical miles from the mainland Pacific coast shoreline at any line of latitude, to a southwestern point at latitude 46°53'18" north, longitude 124°53'53" west; then proceeding east along that line of latitude to the pacific coast shoreline at latitude 46°53'18" north, longitude 124°7'36.6" west.

#### C.2. Gear restrictions

- a. Single point, single shank, barbless hooks are required in all fisheries.
- b. No more than eight fixed lines per boat.
- c. No more than four hand held lines per person in the Makah area fishery (Washington State Statistical Area 4B and that portion of the FMA north of 48°02'15" N. lat. (Norwegian Memorial) and east of 125°44'00" W. long.)

#### C.3. Quotas

- a. The guotas include troll catches by the S'Klallam and Makah Tribes in Washington State Statistical Area 4B from May 1 through September 15.
- b. The Quileute Tribe may continue a ceremonial and subsistence fishery during the time frame of October 1 through October 15 in the same manner as in 2004-2015. Fish taken during this fishery are to be counted against treaty troll quotas established for the 2019 season (estimated harvest during the October ceremonial and subsistence fishery: 20 Chinook; 40 coho).

#### C.4. Area Closures

- a. The area within a six nautical mile radius of the mouths of the Queets River (47°31'42" N. lat.) and the Hoh River (47°45'12" N. lat.) will be closed to commercial fishing.
- b. A closure within two nautical miles of the mouth of the Quinault River (47°21'00" N. lat.) may be enacted by the Quinault Nation and/or the State of Washington and will not adversely affect the Secretary of Commerce's management regime.
- C.5. <u>Inseason Management</u>: In addition to standard inseason actions or modifications already noted under the season description, the following inseason guidance is provided to NMFS:
  - a. Chinook remaining from the May through June treaty-Indian ocean troll harvest guideline north of Cape Falcon may be transferred to the July through September harvest guideline on a fishery impact equivalent basis.

TABLE 4. 2019 Chinook and coho harvest quotas and guidelines (\*) for ocean salmon fishery management Alternatives - Council adopted.

	Chino	ok for Alternative	Coh	Coho for Alternative					
Fishery or Quota Designation	<u> </u>	II	III	I	II	III			
	NORTH OF CAPE FALCON								
TREATY INDIAN OCEAN TROLL <sup>a/</sup>									
U.S./Canada Border to Cape Falcon (All Except Coho)	22,500	17,500	12,500	-	-	-			
U.S./Canada Border to Cape Falcon (All Species)	22,500	17,500	12,500	65,000	55,000	35,000			
Subtotal Treaty Indian Ocean Troll	45,000	35,000	25,000	65,000	55,000	35,000			
NON-INDIAN COMMERCIAL TROLL <sup>b/</sup>									
U.S./Canada Border to Cape Falcon (All Except Coho)	21,700	16,500	11,300	-	-	-			
U.S./Canada Border to Cape Falcon (All Species)	10,800	11,000	11,200	32,800	30,400	5,600			
Subtotal Non-Indian Commercial Troll	32,500	27,500	22,500	32,800	30,400	5,600			
RECREATIONAL									
U.S./Canada Border to Cape Alavab/	6,500 *	5,500 *	4,400	17,910	16,600	4,370			
Cape Alava to Queets River <sup>b/</sup>	1,500 *	1,300 *	1,100	4,480	4,150	1,090			
Queets River to Leadbetter Pt. <sup>b/</sup>	15,700 *	13,300 *	10,900	63,710	59,050	15,540			
Leadbetter Pt. to Cape Falcon <sup>b/c/</sup>	8,800 *	7,400 *	6,100	86,100	79,800	73,400			
Subtotal Recreational	32,500	27,500	22,500	172,200	159,600	94,400			
TOTAL NORTH OF CAPE FALCON	110,000	90,000	70,000	270,000	245,000	129,400			
	SOUTH OF CAPE FALCON								
COMMERCIAL TROLL <sup>a/</sup>									
Humbug Mt. to OR/CA Border	7,200	5,500	3,500	-	-	-			
OR/CA Border to Humboldt South Jetty	6,500	9,000	18,000	<b>-</b>	<u>-</u>	<u>-</u>			
Subtotal Commercial Troll	13,700	14,500	21,500	-	-	-			
RECREATIONAL									
Cape Falcon to OR/CA Border	-	-	-	105,000 <sup>d/</sup>	88,000 <sup>e/</sup>	105,000 <sup>f/</sup>			
TOTAL SOUTH OF CAPE FALCON	13,700	14,500	21,500	105,000	88,000	105,000			

a/ Quotas are non-mark selective for both Chinook and coho.

b/ Quotas are non-mark-selective for Chinook and mark-selective for coho.

c/ Does not include Buoy 10 fishery. Expected catch in August and September: Alternative I - 40,000 marked coho; Alternative II - 45,000 marked coho; Alternative III - 50,000 marked coho.

d/ The quota consists of both mark-selective and non-mark-selective coho quotas: 95,000 and 10,000 respectively.

e/ The quota consists of both mark-selective and non-mark-selective coho quotas: 80,000 and 8,000 respectively.

f/ Quota is mark-selective.

TABLE 5. 2019 Projected key stock escapements (thousands of fish) or management criteria for ocean fishery Alternatives - Council adopted at (Page 1 of 2)

I ABLE 5. 2019 Projected key stock esc	capements (	thousands of fish PROJECTED	n) or manag	gement criteria for ocean fishery Alternatives - Council adopted al (Page 1 of 2)
Key Stock/Criteria	Alt I	Alt II	Alt III	Criteria Spaw ner Objective or Other Comparative Standard as Noted <sup>b/</sup>
CHINOOK	7111	CHINOOK	7 (IC III	CHINOOK
Columbia Upriver Brights	160.7	163.4	165.1	74.0 Minimum ocean escapement to attain 40.0 adults over McNary Dam, with normal distribution and no mainstem harvest. The management goal has been increased to 60.0 by Columbia River managers.
Mid-Columbia Brights	65.6	66.7	67.4	<ul><li>14.9 Minimum ocean escapement to attain 7.9 for Little White Salmon egg-take, assuming average conversion and no mainstem harvest.</li></ul>
Columbia Low er River Hatchery Tules	53.9	55.2	56.2	25.0 Minimum ocean escapement to attain 14.8 adults for hatchery egg-take, with average conversion and no low er river mainstem or tributary harvest.
Columbia Low er River Natural Tules c/ (threatened)	39.2%	36.7%	34.8%	≤ 38.0% Total adult equivalent fishery exploitation rate (2019 NMFS ESA guidance).
Columbia Low er River Wild <sup>e/</sup> (threatened)	14.0	14.2	14.4	6.9 Minimum ocean escapement to attain MSY spawner goal of 5.7 for N. Lewis River fall Chinook (NMFS ESA consultation standard).
Spring Creek Hatchery Tules	46.0	48.1	49.5	8.2 Minimum ocean escapement to attain 6.0 adults for Spring Creek Hatchery egg-take, assuming average conversion and no mainstem harvest.
Upper Columbia River Summer	35.1	36.0	36.7	29.0 Aggregate escapement to mouth of Columbia River (2019 NMFS guidance).
Snake River Fall (threatened) SRFI	67.1%	59.7%	53.7%	≤ 70.0% Of 1988-1993 base period exploitation rate for all ocean fisheries (NMFS ESA consultation standard).
Klamath River Fall	40.7	40.7		≥ 40.7 2019 minimum natural area adult escapement (FMP control rule).
			45.0	≥ 45.0 2019 minimum natural area adult escapement (Council guidance).
Federally recognized tribal harvest	50.0%	50.0%	50.0%	50.0% Equals 32.4, 32.5, and 30.0 (thousand) adult fish for Yurok and Hoopa Valley tribal fisheries.
Exploitation (spaw ner reduction) rate	53.7%	53.7%	48.8%	≤ 53.7% FMP control rule.
Adult river mouth return	98.2	98.1	98.5	NA Total adults in thousands.
Age-4 ocean harvest rate	15.9%	16.0%	15.3%	≤ 16.0% NMFS ESA consultation standard for threatened California Coastal Chinook.
KMZ sport fishery share	6.9%	6.9%	7.0%	NA Includes 0.0 (thousand) adult fish impacted in the KMZ sport fishery during fall (SeptDec.) 2018.
River recreational fishery share	24.4%	23.9%	17.4%	NA Equals 7.9, 7.8, and 5.2 (thousand) adult fish for recreational inriver fisheries.
Sacramento River Winter (endangered)	15.7%	15.6%	13.5%	≤ 15.7% Age-3 ocean impact rate in fisheries south of Pt. Arena. In addition, the following season restrictions apply: Recreational- Pt. Arena to Pigeon Pt. betw een the first Saturday in April and the second Sunday in November; Pigeon Pt. to the U.S./Mexico border betw een the first Saturday in April and the first Sunday in October. Minimum size limit ≥ 20 inches total length. Commercial- Pt. Arena to the U.S./Mexico border betw een May 1 and September 30, except Pt. Reyes to Pt. San Pedro betw een October 1 and 15 (Monday-Friday). Minimum size limit ≥ 26 inches total length (NMFS 2019 ESA Guidance).
Sacramento River Fall	152.3	163.9		≥ 151.0 Alternatives I & II: 2019 minimum hatchery and natural area adult escapement (Council guidance).
			180.1	≥ 180.0 Alternative III: 2019 minimum hatchery and natural area adult escapement (Council guidance).
Sacramento Index Exploitation Rate	59.9%	56.8%	52.6%	≤ 67.9% FMP control rule.
Ocean commercial impacts	149.6	136.1	121.0	Includes fall (Sept-Dec) 2018 impacts (6.2 thousand SRFC).
Ocean recreational impacts	50.9	50.7	46.8	Includes fall 2018 impacts (7.7 thousand SRFC).
River recreational impacts	26.9	28.9	31.8	NA Equals 11.8%, 13.4%, and 15.9% of the total allow able harvest.
'				

TABLE 5. Projected key stock escapements (thousands of fish) or management criteria for 2019 ocean fishery management measures - Council Adopted. a/ (Page 2 of 2)

		PROJECTED		2019	
Key Stock/Criteria	Alt I	Alt II	Alt III	Criteria S	Spaw ner Objective or Other Comparative Standard as Noted b/
СОНО		СОНО			СОНО
Interior Fraser (Thompson River)	11.0%(6.3%)	10.1%(5.4%)	7.7%(3.0%)	≤ 10.0% 2	2019 Southern U.S. exploitation rate ceiling; PSC coho agreement.
Skagit					2019 total exploitation rate ceiling; FMP matrix <sup>d/</sup>
Stillaguamish	32.5%(4.1%)	31.9%(3.4%)	30.5%(1.9%)	≤ 50.0% 2	2019 total exploitation rate ceiling; FMP matrix <sup>d/</sup>
Snohomish	33.7%(4.1%)	33.1%(3.4%)	31.6%(1.9%)	≤ 40.0% 2	2019 total exploitation rate ceiling; FMP matrix <sup>d/</sup>
Hood Canal					2019 total exploitation rate ceiling; FMP matrix <sup>d/</sup>
Strait of Juan de Fuca	9.6%(5.0%)				2019 total exploitation rate ceiling; FMP matrix <sup>d/</sup>
Quillayute Fall	13.6	13.7	14.1	6.3 F	FMP MSY adult spawner estimate. Value depicted is ocean escapement.
Hoh	5.6	5.8	6.2	2.0	FMP MSY adult spaw ner estimate. Value depicted is ocean escapement.
Queets Wild	8.9	9.1	9.7	5.8 F	FMP MSY adult spawner estimate. Value depicted is ocean escapement.
Grays Harbor	65.3	66.1	68.1	24.4 F	FMP MSY adult spawner estimate. Value depicted is ocean escapement.
Willapa Bay Natural	55.5	56.3	58.5	17.2	FMP MSY adult spawner estimate. Value depicted is ocean escapement.
Low er Columbia River Natural (threatened)	18.5%	16.6%	12.6%	≤ 23.0%	Total marine and mainstem Columbia R. fishery exploitation rate (2019 NMFS ESA guidance).
Upper Columbia <sup>c/</sup>	64%	66%	71%	≥ 50%	Minimum percentage of the run to Bonneville Dam.
Columbia River Hatchery Early	337.2	351.0	372.0		Minimum ocean escapement to attain hatchery egg-take goal of 21.7 early adult coho, with average conversion and no mainstem or tributary fisheries.
Columbia River Hatchery Late	204.9	217.4	250.6	9.7 1	Minimum ocean escapement to attain hatchery egg-take goal of 6.4 late adult coho, with average conversion and no mainstem or tributary fisheries.
Oregon Coastal Natural	14.6%	13.0%	10.4%		Marine and freshwater fishery exploitation rate (NMFS ESA consultation standard).
Southern Oregon/Northern California Coast (threatened)	5.8%	5.8%	6.2%		Marine fishery exploitation rate for R/K hatchery coho (NMFS ESA consultation standard).

a/ Projections in the table assume a combination of 2015 and 2017 post season fishing effort scalars for coho in Canadian fisheries. Model results for Chinook in this table used 2018 preseason catches and fishing effort scalers, and are updated with 2018 post season data if available. Assumptions for these fisheries will be changed prior to the April meeting as new information becomes available.

b/ Ocean escapement is the number of salmon escaping ocean fisheries and entering freshwater with the following clarifications. Ocean escapement for Puget Sound stocks is the estimated number of salmon entering Area 4B that are available to U.S. net fisheries in Puget Sound and spawner escapement after impacts from the Canadian, U.S. ocean, and Puget Sound troll and recreational fisheries have been deducted. Numbers in parentheses represent Council area exploitation rates for Puget sound coho stocks. For Columbia River early and late coho stocks, ocean escapement represents the number of coho after the Buoy 10 fishery. Exploitation rates for LCN and OCN coho represent marine and freshwater impacts. Values reported for Klamath River fall Chinook are natural area adult spawners.

c/ Includes projected impacts of inriver fisheries that have not yet been shaped.

d/ Annual management objectives may be different than FMP goals, and are subject to agreement between WDFW and the treaty tribes under U.S. District Court orders. It is anticipated that fishery management will be adjusted by state and tribal comanagers during the preseason planning process to comply with stock management objectives.

e/ Includes minor contributions from East Fork Lew is River and Sandy River.

TABLE 6. Preliminary projections of Chinook and coho harvest impacts for 2019 ocean salmon fishery management Alternatives - Council adopted. (Page 1 of 2)

					-					Observe	ed in 2018
_	2019	2019 Catch Projection 2019 Bycatch Mortality <sup>a/</sup> Projection 2019 Bycatch Mortality Projection 2019 Bycatch Projectio				2019 Bycatch Projection <sup>b/</sup>			Bycatch		
Area and Fishery	l	II	III	I	II	III	ı	II	III	Catch	Mortality
OCEAN FISHERIES:					CHINOC	K (thousand	ls of fish)				
NORTH OF CAPE FALCON											
Treaty Indian Ocean Troll	45.0	35.0	25.0	4.6	3.6	2.6	11.6	9.0	6.4	23.7	2.5
Non-Indian Commercial Troll	32.5	27.5	22.5	14.4	13.3	10.5	51.6	48.2	38.0	23.9	11.8
Recreational	32.5	27.5	22.5	5.3	4.5	3.6	27.8	23.4	19.1	10.6	1.8
CAPE FALCON TO HUMBUG MT.°/											
Commercial Troll	64.9	42.9	43.8	22.0	14.6	14.9	66.7	44.2	45.1	20.2	8.2
Recreational	7.7	6.6	7.9	1.2	1.0	1.2	4.9	4.2	5.0	2.7	0.2
HUMBUG MT. TO OR/CA BORDER°/											
Commercial Troll	8.5	6.6	4.6	2.9	2.2	1.6	8.8	6.8	4.7	3.9	1.9 <sup>e/</sup>
Recreational	3.6	3.7	3.7	0.6	0.6	0.6	2.3	2.3	2.3	1.6	0.5 <sup>e/</sup>
OR/CA BORDER TO HORSE MT. d/											
Commercial Troll	6.5	9.0	18.0	2.2	3.1	6.1	6.7	9.3	18.5	9.0	4.4 <sup>e/</sup>
Recreational	8.7	8.6	8.6	1.4	1.3	1.3	5.6	5.5	5.5	3.7	1.2 <sup>e/</sup>
HORSE MT. TO PT. ARENA											
Commercial Troll	58.3	69.3	61.3	19.8	23.5	20.8	60.0	71.3	63.0	10.6	4.9 <sup>e/</sup>
Recreational	7.3	7.3	6.0	1.1	1.1	0.9	4.6	4.6	3.8	5.6	1.0 <sup>e/</sup>
PT. ARENA TO PIGEON PT.											
Commercial Troll	79.7	58.7	39.1	27.0	19.9	13.3	82.0	60.4	40.2	39.5	15.5 <sup>e/</sup>
Recreational	36.9	36.9	30.8	5.8	5.8	4.8	22.6	22.6	18.9	72.0	10.8 <sup>e/</sup>
SOUTH OF PIGEON PT.											
Commercial Troll	25.6	28.3	28.0	8.7	9.6	9.5	26.3	29.1	28.8	19.4	1.8 <sup>e/</sup>
Recreational	10.6	10.6	10.5	1.7	1.6	1.6	6.5	6.5	6.4	5.7	0.6 <sup>e/</sup>
TOTAL OCEAN FISHERIES											
Commercial Troll	321.0	277.3	242.3	101.5	89.7	79.1	313.6	278.2	244.8	150.1	51.0
Recreational	107.3	101.1	90.0	17.0	16.0	14.2	74.2	69.1	61.1	101.9	16.1
INSIDE FISHERIES:											
Area 4B	-	-	-	-	-	-	-	=	-	=	-
Buoy 10	NA	NA	NA	NA	NA	NA	NA	NA	NA	11.6	5.0 <sup>e/</sup>

Table 6

TABLE 6. Preliminary projections of Chinook and coho harvest impacts for 2018 ocean salmon fishery management Alternatives adopted by the Council. (Page 2 of 2)

										Observe	ed in 2018
	2019 Catch Projection			2019 Bycato	2019 Bycatch Mortality <sup>a/</sup> Projection			2019 Bycatch Projection <sup>b/</sup>			Bycatch
Area and Fishery	I	II	III	1	II	III	ı	II	Ш	Catch	Mortality
OCEAN FISHERIES:	COHO (thousands of fish)										
NORTH OF CAPE FALCON											
Treaty Indian Ocean Troll <sup>f/</sup>	65.0	55.0	35.0	4.1	3.4	2.2	6.6	5.4	3.5	11.3	0.7
Non-Indian Commercial Troll	32.8	30.4	5.6	12.6	11.2	3.3	40.3	35.6	11.4	1.4	0.4
Recreational	172.2	159.6	94.4	27.1	24.7	13.3	110.5	100.5	52.3	41.8	11.3
SOUTH OF CAPE FALCON											
Commercial Troll	-	-	-	11.6	9.8	10.2	44.6	37.6	39.2	-	1.9
Recreational <sup>f/</sup>	105.0	88.0	105.0	21.0	19.3	22.2	91.5	88.3	98.6	18.5	9.4
TOTAL OCEAN FISHERIES											
Commercial Troll	97.8	85.4	40.6	16.8	14.7	5.5	46.9	40.9	14.8	12.7	3.0
Recreational	277.2	247.6	199.4	48.1	44.0	35.6	202.0	188.7	150.9	60.3	20.7
INSIDE FISHERIES:											
Area 4B	-	-	-	-	-	-	-	-	-	-	-
Buoy 10	40.0	45.0	50.0	7.0	28.9	8.4	26.4	28.9	31.2	6.8	1.5 <sup>e/</sup>

a/ The bycatch mortality reported in this table consists of drop-off mortality (includes predation on hooked fish) plus hook-and-release mortality of Chinook and coho salmon in Councilarea fisheries. Drop-off mortality for both Chinook and coho is assumed to be equal to 5% of total encounters. The hook-and-release mortality (HRM) rates used for both Chinook and coho are:

Commercial: 26%.

Recreational, north of Pt. Arena: 14%.

Recreational, south of Pt. Arena: 15% (based on the expected proportion of fish that will be caught using mooching versus trolling gear, and the HRMs of 42.2% and 14% for these two respective gear types).

- b/ Bycatch calculated as dropoff mortality plus fish released.
- c/ Includes Oregon territorial water, late season Chinook fisheries.
- d/ The commercial fishery in this area is closed between Humboldt South Jetty and Horse Mountain.
- e/ Based on reported released Chinook or coho. Reported releases in California fisheries are used as a surrogate in Oregon fisheries.
- f/ Includes fisheries that allow retention of all legal sized coho.

l able /

TABLE 7. Expected coastwide lower Columbia Natural (LCN), Oregon coastal natural (OCN), and Rogue/Klamath (RK) coho, and Lower Columbia River (LCR) natural tule Chinook exploitation rates by fishery for 2019 ocean fisheries management Alternatives - Council adopted.

					E	xploitation Ra	ate (Percent)						
		LCN Coho			OCN Coho			RK Coho		LCR Tule Chinook			
Fishery	I	II	III	T	I	III	T	II	III		II	III	
SOUTHEAST ALASKA	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	1.6%	1.7%	1.7%	
BRITISH COLUMBIA	0.2%	0.2%	0.2%	0.5%	0.5%	0.5%	0.3%	0.3%	0.3%	12.3%	12.7%	12.9%	
PUGET SOUND/STRAIT	0.1%	0.1%	0.1%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.6%	0.6%	0.6%	
NORTH OF CAPE FALCON													
Treaty Indian Ocean Troll	3.2%	2.7%	1.7%	0.7%	0.6%	0.4%	0.0%	0.0%	0.0%	2.6%	2.0%	1.5%	
Recreational	5.4%	4.9%	3.1%	0.9%	0.9%	0.5%	0.1%	0.1%	0.0%	5.6%	4.8%	4.0%	
Non-Indian Troll	1.8%	1.6%	0.4%	0.4%	0.3%	0.1%	0.0%	0.0%	0.0%	7.1%	5.6%	4.6%	
SOUTH OF CAPE FALCON													
Recreational:										0.2%	0.2%	0.2%	
Cape Falcon to Humbug Mt.	3.6%	3.1%	3.1%	7.6%	6.6%	4.6%	0.4%	0.4%	0.4%	=	-	-	
Humbug Mt. to OR/CA border (KMZ)	0.1%	0.0%	0.0%	0.4%	0.2%	0.2%	0.7%	0.4%	0.4%	=	-	-	
OR/CA border to Horse Mt. (KMZ)	0.0%	0.0%	0.0%	0.3%	0.3%	0.3%	1.1%	1.1%	1.1%	-	-	-	
Fort Bragg	0.0%	0.0%	0.0%	0.3%	0.3%	0.2%	0.7%	0.7%	0.5%	-	-	-	
South of Pt. Arena	0.0%	0.0%	0.0%	0.1%	0.1%	0.1%	0.2%	0.2%	0.2%	-	-	-	
Troll:										1.6%	1.3%	1.3%	
Cape Falcon to Humbug Mt.	0.7%	0.5%	0.5%	0.9%	0.7%	0.7%	0.2%	0.1%	0.1%	-	-	-	
Humbug Mt. to OR/CA border (KMZ)	0.0%	0.0%	0.0%	0.1%	0.0%	0.0%	0.2%	0.1%	0.1%	-	-	-	
OR/CA border to Horse Mt. (KMZ)	0.0%	0.0%	0.1%	0.2%	0.3%	0.6%	0.8%	1.1%	2.0%	=	-	-	
Fort Bragg	0.0%	0.0%	0.0%	0.4%	0.5%	0.4%	0.9%	1.0%	0.9%	=	-	-	
South of Pt. Arena	0.0%	0.0%	0.0%	0.3%	0.3%	0.2%	0.2%	0.2%	0.2%	-	-	-	
BUOY 10	1.5%	1.6%	1.7%	0.1%	0.1%	0.1%	0.0%	0.0%	0.0%	7.5%	7.8%	8.1%	
ESTUARY/FRESHWATER	NA	NA	NA	1.4%	1.4%	1.5%	NA	0.2%	NA	1.570	7.070	O. 1 /0	
TOTAL <sup>a/</sup>	15.3%	13.4%	9.3%	14.6%	13.0%	10.4%	5.8%	5.8%	6.2%	39.2%	36.7%	34.8%	

a/ Totals do not include Buoy 10 and estuary/freshw ater for LCN and RK coho; estuary/freshw ater catch is included in the total for OCN. Bolded values identify ocean exploitation rates that, when combined with 2018 freshw ater harvest rates, would exceed the total allow able exploitation rate.

TABLE 8. Projected coho mark rates for 2019 fisheries under base period fishing patterns (percent marked)

Area	Fishery	June	July	August	Sept
Canada					
Johnstone Strait	Recreational	-	47%	42%	-
West Coast Vancouver Island	Recreational	58%	47%	58%	62%
North Georgia Strait	Recreational	58%	59%	59%	57%
South Georgia Strait	Recreational	42%	61%	53%	59%
Juan de Fuca Strait	Recreational	59%	58%	60%	55%
Johnstone Strait	Troll	65%	60%	45%	56%
NW Vancouver Island	Troll	51%	48%	45%	40%
SW Vancouver Island	Troll	49%	52%	51%	55%
Georgia Strait	Troll	62%	61%	62%	58%
Puget Sound					
Strait of Juan de Fuca (Area 5)	Recreational	67%	61%	58%	60%
Strait of Juan de Fuca (Area 6)	Recreational	67%	59%	60%	56%
San Juan Island (Area 7)	Recreational	47%	60%	56%	45%
North Puget Sound (Areas 6 & 7A)	Net	-	67%	57%	50%
Council Area					
Neah Bay (Area 4/4B)	Recreational	47%	63%	57%	63%
LaPush (Area 3)	Recreational	70%	64%	73%	59%
Westport (Area 2)	Recreational	77%	72%	67%	66%
Columbia River (Area 1)	Recreational	81%	81%	74%	77%
Tillamook	Recreational	72%	66%	64%	65%
New port	Recreational	68%	64%	63%	55%
Coos Bay	Recreational	65%	62%	57%	48%
Brookings	Recreational	62%	51%	45%	17%
Neah Bay (Area 4/4B)	Troll	54%	59%	58%	62%
LaPush (Area 3)	Troll	48%	59%	59%	62%
Westport (Area 2)	Troll	66%	63%	64%	59%
Columbia River (Area 1)	Troll	75%	74%	70%	65%
Tillamook	Troll	62%	62%	67%	61%
New port	Troll	64%	62%	63%	63%
Coos Bay	Troll	64%	62%	59%	48%
Brookings	Troll	57%	54%	57%	66%
Columbia River					
Buoy 10	Recreational	-	-	-	71%

TABLE 9. Preliminary projected exvessel value under Council-adopted 2019 non-Indian commercial troll regulatory Alternatives compared to 2018 and the 2014-2018 average (in inflation adjusted dollars).

			Exvesse	l Value (thousands o	of dollars) <sup>a/</sup>	
						Percent Change
				Percent Change	2014-2018	From 2014-2018
Management Area	Alternative	2019 Projected <sup>b/</sup>	2018 Actual	from 2018	Average	Average
North of Cape Falcon	I	3,800	2,371	+60%	3,240	+17%
	II	3,262		+38%		+1%
	III	2,331		-2%		-28%
Cape Falcon to Humbug Mt.	ı	6,193	1,908	+225%	5,497	+13%
	II	4,098		+115%		-25%
	III	4,182		+119%		-24%
Humbug Mt. to OR/CA Border	ı	975	441	+121%	432	+126%
	II	756		+71%		+75%
	III	527		+20%		+22%
OR/CA Border to Horse Mt.	ı	519	709	-27%	154	+237%
	II	719		+1%		+367%
	III	1,438		+103%		+834%
Horse Mt. to Pt. Arena	ı	4,698	848	+454%	2,591	+81%
	II	5,577		+557%		+115%
	III	4,934		+482%		+90%
Pt. Arena to Pigeon Pt.	1	7,980	3,918	+104%	3,960	+101%
	II	5,883		+50%		+49%
	III	3,918		-0%		-1%
South of Pigeon Pt.	1	3,189	2,390	+33%	1,439	+122%
	II	3,522		+47%		+145%
	III	3,486		+46%		+142%
Total South of Cape Falcon	ļ	23,553	10,213	+131%	14,073	+67%
	II	20,555		+101%		+46%
	III	18,485		+81%		+31%
West Coast Total	1	27,353	12,584	+117%	17,312	+58%
	II	23,817		+89%		+38%
	III	20,816		+65%		+20%

a/ Values are inflation-adjusted to 2018 dollars. Exvessel values are not comparable to the income impacts shown in Table 10.

b/ Projections are based on expected catches in the Council management area and estimated 2018 average weights and exvessel prices.

TABLE 10. Preliminary projected angler trips and coastal community income impacts generated under Council-adopted 2019 recreational ocean salmon fishery regulatory Alternatives compared to 2018 and the 2014-2018 average (in inflation adjusted dollars).

		Angle	r Trips (thou	sands)		nity Income Impands of dollar			
		Estimates		,			,	Percent Change	in Income Impacts
		Based on the	2018		Estimates Based	2018	2014-2018	Compared to	Compared to
Management Area	Alternative	Options	Actual	2014-2018 Avg.	on the Options	Actual	Avg.	2018	2014-2018 Avg.
North of Cape Falcon <sup>b/</sup>	1	166.0	55.7	80.1	29,793	9,993	18,538	+198%	+61%
	II	152.8			27,433			+175%	+48%
	III	92.8			16,654			+67%	-10%
Cape Falcon to Humbug Mt.	1	72.0	49.1	50.4	7,071	4,826	5,705	+47%	+24%
	II	62.7			6,156			+28%	+8%
	III	73.0			7,170			+49%	+26%
Humbug Mt. to OR/CA Border	1	13.7	7.0	7.8	1,785	587	767	+204%	+133%
	II	14.4			1,882			+220%	+145%
	III	14.1			1,836			+213%	+139%
OR/CA Border to Horse Mt.	1	18.7	7.4	9.2	2,438	1,288	1,976	+89%	+23%
	II	18.4			2,401			+86%	+22%
	III	18.3			2,383			+85%	+21%
Horse Mt. to Pt. Arena	1	18.5	9.9	10.7	3,999	2,126	2,777	+88%	+44%
	II	18.5			3,999			+88%	+44%
	III	15.6			3,358			+58%	+21%
Pt. Arena to Pigeon Pt.	1	65.9	65.3	52.8	20,136	21,807	22,496	-8%	-10%
	II	65.9			20,136			-8%	-10%
	III	55.7			16,999			-22%	-24%
South of Pigeon Pt.	1	32.6	13.9	15.9	9,968	2,378	3,380	+319%	+195%
	II	32.3			9,864			+315%	+192%
	III	32.1			9,795			+312%	+190%
Total South of Cape Falcon	1	221.5	152.6	146.7	45,396	33,013	37,101	+38%	+22%
	II	212.3			44,438			+35%	+20%
	III	208.6			41,541			+26%	+12%
West Coast Total	1	387.4	208.2	226.8	75,189	43,006	55,639	+75%	+35%
	II	365.1			71,871			+67%	+29%
	III	301.4			58,196			+35%	+5%

a/ Income impacts are not comparable to the exvessel values shown in Table 9. All dollar values are expressed in inflation-adjusted 2018 dollars. b/ Does not include Buoy 10 fishery.



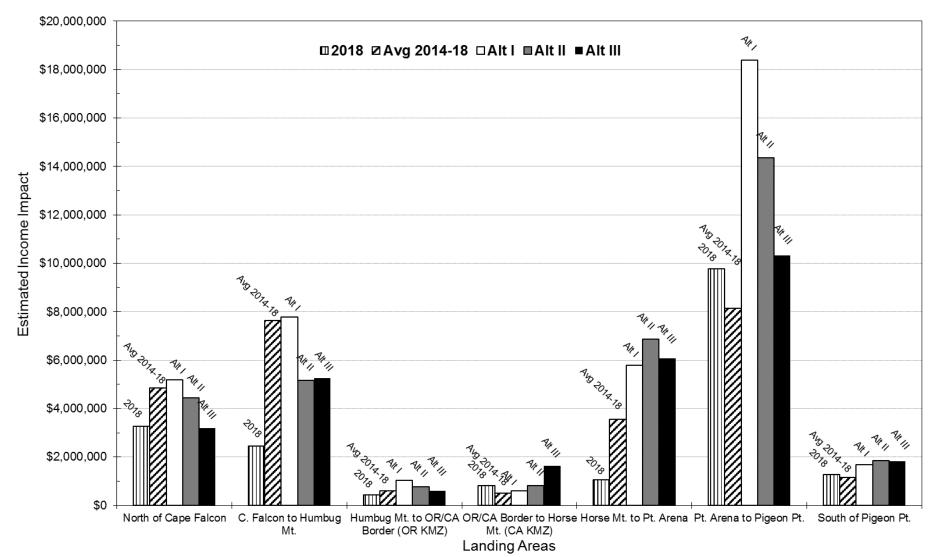


FIGURE 1. Projected community income impacts associated with landings projected under the Council adopted 2019 commercial fishery Alternatives compared to 2018 and the 2014-2018 average (in inflation-adjusted dollars).





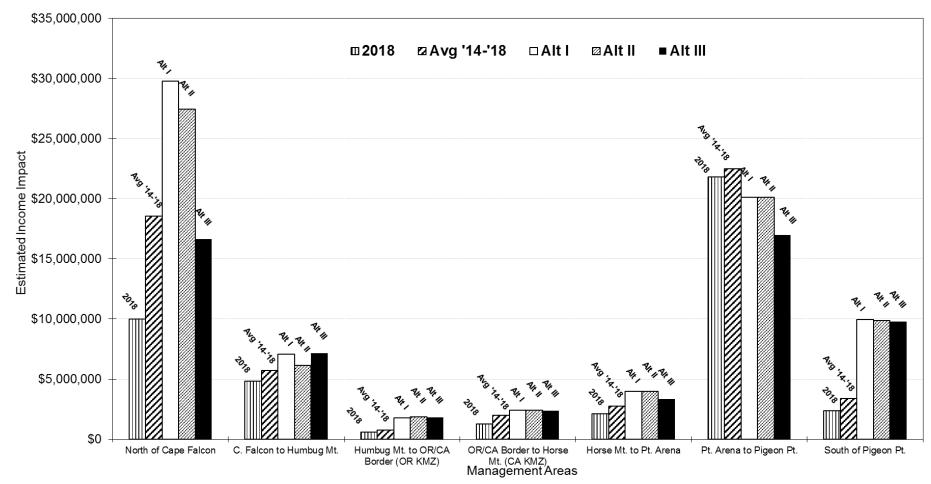


FIGURE 2. Projected community income impacts associated with angler effort projected under the Council adopted 2019 recreational fishery Alternatives compared to 2018 and the 2014-2018 average (in inflation-adjusted dollars).

# APPENDIX A: PROJECTED IMPACTS FOR AGE-3 SACRAMENTO RIVER WINTER CHINOOK, AGE-4 KLAMATH RIVER FALL CHINOOK, AND ADULT SACRAMENTO RIVER FALL CHINOOK.

Table A-1. Sacramento River winter run Chinook age-3 ocean impact rate south of Pt. Arena by fishery and Alternative. The age-3 SRWC impact rate was projected for each of the proposed 2019 fishing season Alternatives. The impacts are displayed as a percent for each Alternative by fishery, port area, and month. Max rate: 15.7.

			(	Commer	cial	•		•						Red	reation	al			•	
Alterna	ıtive I	15.7	Γotal							Alternat	ive I									
Port									Year	Port										Year
Area	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Area	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
SF	0.15	0.59	0.38	0.95	0.14	0.06			2.28	SF	0.20	0.40	1.27	1.97	0.75	0.10	0.22			4.90
MO	0.44	1.19	0.66						2.28	MO	1.09	0.57	1.10	2.57	0.92					6.26
Total	0.59	1.78	1.04	0.95	0.14	0.06			4.56	Total	1.29	0.97	2.37	4.54	1.66	0.10	0.22		}	11.15
Alternative II 15.6 Total								Alternat	ive II											
Port									Year	Port										Year
Area	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Area	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
SF	0.05	0.68	0.41	0.72	0.07				1.94	SF	0.20	0.40	1.27	1.96	0.74	0.10	0.22			4.88
MO	0.42	1.59	0.73						2.74	MO	1.09	0.57	1.10	2.56	0.72					6.05
Total	0.48	2.27	1.14	0.72	0.07				4.68	Total	1.29	0.97	2.37	4.52	1.46	0.10	0.22		}	10.93
Alterna	ntive III	13.5	Γotal							Alternat	ive III									
Port									Year	Port										Year
Area	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Area	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
SF	0.00	0.40	0.42	0.77					1.58	SF	0.20	0.40	0.38	2.01	0.76	0.11				3.84
MO	0.58	0.79	0.74						2.11	MO	1.09	0.57	1.10	2.61	0.60					5.98
Total	0.58	1.19	1.17	0.77					3.70	Total	1.29	0.97	1.48	4.62	1.35	0.11			-	9.82

SF Pt. Arena to Pigeon Pt. (San Francisco)

MO Pigeon Pt. to the U.S./Mexico Border (Monterey)

Table A-2. Klamath River fall Chinook age-4 ocean harvest by fishery and Alternative. In 2019, a harvest of 16979 age-4 KRFC results in a 16% ocean harvest rate.

Table A-2. Klamath River fall Chinook age-4 ocean harvest by fishery and Alternative											. In 2019	9, a na	rvestori	6979	age-4 r	KFC I	esuits	ın a 16	% oce	an na	rvestrate	
					Comm	ercial					Recreational											
Alternat	tive I	15.9%	Total								Alterna	ative I										
Port	<u>Fall:</u>	<u> 2018</u>			Summe	r 2019			Summer	Year	Port		Fall 2018	}			Summer	2019		- {	Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct Nov	/-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	85	0		53	278	102	116	472	1,021	1,106	NO	31	0	}	0	0	0	0	11	17	28	59
CO	0	0		166	466	484	540	1,126	2,782	2,782	co	0	0	0	0	0	2	13	23	25	63	63
KO		0		0	115	392	362	171	1,040	1,040	ко		0	1			1	30	59	181	271	271
KC						517	352	379	1,248	1,248	KC	0					29	173	151	266	619	619
FB	44					3,652	2,557		6,209	6,253	FB	0	0			3	27	62	95	21	208	208
SF	0	0			587	852	826	356	2,621	2,621	SF	0	0	-		19	19	66	80	6	190	190
MO					206	106	84		396	396	MO			1		20	4	7	14	1	46	46
Total	129			219	1,653	6,105	4,836	2,503	15,316	15,445	Total	31				41	83	350	432	517	1,423	1,454
<u> </u>										14.6%												1.4%
Alternat	tive II	16.0%	Total								Alterna	ative II										
Port	Fall:	201 <u>8</u>			Summe	r 2019			Summer	Year	Port		Fall 2018				Summer	2019		- 1	Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct Nov	/-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	85	0			216	81	90	244	631	716	NO	31	0		0	0	0	0	11	12	23	54
CO	0	0			362	382	419	581	1,744	1,744	co	0	0	0	0	0	2	7	23	22	54	54
KO		0			89	279	289	142	799	799	ко		0	-			1	29	59	200	289	289
KC						618	528	568	1,714	1,714	KC	0		1			29	171	151	265	616	616
FB	44				1,885	2,403	2,833	633	7,754	7,798	FB	0	0	-		3	27	61	95	21	207	207
SF	0	0			204	965	915	271	2,355	2,355	SF	0	0	}		19	19	65	80	6	189	189
MO					201	140	93		434	434	MO					20	4	6	14	1	45	45
Total	129				2,957	4,868	5,169	2,439	15,433	15,562	Total	31				41	83	339	434	528	1,425	1,456
										14.7%												1.4%
Alternat	tive III	15.3%	Total								Altern	ative III										
Port	Fall:	2018			Summe	r 2019			Summer	Year	Port	Ţ	Fall 2018	- }			Summer	2019		- 1	Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct Nov	/-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	85	0			216	83	92	249	640	725	NO	31	0	}	0	0	0	0	11	18	29	60
CO	0	0			362	391	430	593	1,776	1,776	co	0	0	0	0	0	2	13	24	26	65	65
KO		0			89	168	146	144	547	547	ко		0	}			1	30	60	204	295	295
KC						1,187	1,012	1,087	3,286	3,286	KC	0		1			29	175	155	271	630	630
FB	44					2,540	2,966	676	6,182	6,226	FB	0	0	{		3	27	19	97	22	168	168
SF	0	0				574	939	287	1,800	1,800	SF	0	0	}		19	19	20	82	6	146	146
MO					275	72	96		443	443	MO					20	4	7	14	1	46	46
Total	129				941	5,016	5,680	3,035	14,672	14,801	Total	31				41	83	264	445	548	1,381	1,412
										13.9%	_											1.3%

NO Cape Falcon to S. End of Heceta Bank

CO S. End of Heceta Bank to Humbug Mt.

KO Humbug Mt. to OR/CA Border (Oregon KMZ)

KC OR/CA Border to Horse Mt. (California KMZ)

FB Horse Mt. to Pt. Arena (Fort Bragg)

SF Pt. Arena to Pigeon Pt. (San Francisco)

MO Pigeon Pt. to U.S./Mexico Border (Monterey)

Table A-3. Sacramento River fall Chinook ocean impacts in numbers of fish by fishery and Alternative.

Commercial

Altern	ative I	200,488 T	otal								Alterr	native I										
Port	<u>Fall</u>	<u>2018</u>			Summe	r 2019			Summer	Year	Port		Fall 20	18			Summe	er 2019			Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0	0		762	3,376	2,246	3,467	5,077	14,928	14,928	NO	36	0	į.	7	4	7	49	249	210	526	562
CO	15	0		1,130	2,806	3,182	1,697	2,933	11,748	11,763	co	23	0	o}	1	3	9	144	287	327	771	794
KO		0			597	1,241	1,049	300	3,187	3,187	KO		0	1			72	165	300	204	741	741
KC		•				551	897	512	1,960	1,960	KC	0		į.			269	888	859	632	2,648	2,648
FB	44	•				15,248	12,884		28,132	28,176	FB	0	0	}		135	518	958	1,949	683	4,243	4,243
SF	5,067	1,088			18,346	14,304	9,949	17,089	59,688	65,843	SF	4,685	2,964	•		1,494	3,083	4,806	9,832	5,215	24,430	32,079
MO					13,315	7,428	2,951		23,694	23,694	MO			}		4,545	1,395	1,582	2,069	279	9,870	9,870
Total	5,126	1,088		1,892	38,440	44,201	32,894	25,911	143,338	149,552	Total	4,744	2,964	}	8	6,181	5,353	8,591	15,545	7,550	43,228	50,936
Altern	ative II	186,761 T	otal								Alterr	native II										
Port	<u>Fall</u>	<u>2018</u>			Summe	r 2019			Summer	Year	Port		Fall 20	<u>118</u>			Summe	er 2019		1	Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0	0			2,613	1,797	2,684	2,626	9,720	9,720	NO	36	0	}	7	4	7	19	249	148	434	470
CO	15	0			2,173	2,545	1,314	1,517	7,549	7,564	co	23	0	0	1	3	9	74	287	293	667	690
KO		0			462	887	839	250	2,438	2,438	KO		0	\$			72	165	300	226	763	763
KC						661	1,345	768	2,774	2,774	KC	0					269	888	859	632	2,648	2,648
FB	44				4,241	10,165	14,240	5,708	34,354	34,398	FB	0	0	· ·		135	518	958	1,949	683	4,243	4,243
SF	5,067	1,088			6,365	16,408	10,996	13,063	46,832	52,987	SF	4,685	2,964	į.		1,494	3,083	4,806	9,832	5,215	24,430	32,079
MO					12,959	9,956	3,262		26,177	26,177	MO			{		4,545	1,395	1,582	2,069	220	9,811	9,811
Total	5,126	1,088			28,814	42,419	34,680	23,932	129,845	136,059	Total	4,744	2,964	}	8	6,181	5,353	8,492	15,545	7,415	42,994	50,702
	ative III	167,768 T	otal									native II										
Port	Fall	<u>2018</u>			Summe	r 2019			Summer	Year	Port		Fall 20	<u>18</u> }			Summe	er 2019		1	Summer	Year
Area	Sep	Oct-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total	Area	Sep	Oct	Nov-Dec	Mar	Apr	May	Jun	Jul	Aug	Total	Total
NO	0	0			2,613	1,797	2,684	2,626	9,720	9,720	NO	36	0		7	4	7	49	249	222	538	574
CO	15	0			2,173	2,545	1,314	1,517	7,549	7,564	co	23	0	0	1	3	9	144	287	333	777	800
KO		0			462	532	419	250	1,663	1,663	KO		0	į.			36	165	300	226	727	727
KC						1,322	2,690	1,535	5,547	5,547	KC	0		}			269	888	859	632	2,648	2,648
FB	44	•				,	14,240	5,912	30,317	30,361	FB	0	0	}		135	518	288	1,949	683	3,573	3,573
SF	5,067	1,088				9,536	10,996	13,530	34,062	40,217	SF	4,685	2,964	{		1,494	3,083	1,442	9,832	5,215	21,066	28,715
MO					17,675	4,952	3,262		25,889	25,889	MO			{		4,545	1,395	1,582	2,069	180	9,771	9,771
Total	5,126	1,088			22,923	30,850	35,606	25,370	114,749	120,963	Total	4,744	2,964	-	8	6,181	5,317	4,556	15,545	7,490	39,097	46,805

Recreational

NO Cape Falcon to S. End of Heceta Bank

Horse Mt. to Pt. Arena (Fort Bragg)

CO S. End of Heceta Bank to Humbug Mt.

Pt. Arena to Pigeon Pt. (San Francisco)

KO Humbug Mt. to OR/CA Border (Oregon KMZ)

MO Pigeon Pt. to U.S./Mexico Border (Monterey)

KC OR/CA Border to Horse Mt. (California KMZ)

## APPENDIX B: NEPA AND ESA ANALYSES INCORPORATED BY REFERENCE

Several documents supporting the analyses of effects to the environment from the Alternatives have been incorporated by reference. Those documents are described and passages relevant to analyses contained in this EA are excerpted below.

## NMFS 2003: West Coast Salmon Harvest Programmatic EIS

This document evaluates how NMFS reviews annual salmon fishery plans in three jurisdictions, the North Pacific Fishery Management Council for Southeast Alaska; the Pacific Fishery Management Council for the Washington, Oregon, and California coast; and *U.S. v. Oregon* for the Columbia River Basin. In general, NMFS seeks to implement fisheries that are consistent with a variety of statutory and legal obligations related to resource conservation, socioeconomic benefits associated with resource use, and treaty trust obligations. Fishery plans are developed annually within the context of framework plans to meet the year-specific circumstances related to the status of stocks affected by the fisheries. This final PEIS evaluates different ways to balance these objectives and different strategies that can be used that may provide better solutions for meeting the obligations and objectives of the respective framework plans. The Alternatives considered in this final PEIS are programmatic in nature and are designed to provide an overview of fishery management methods and strategies that can be implemented as part of the annual planning processes.

This document includes the following statements relative to Council area salmon fisheries:

While the levels of salmon catch fluctuate from year to year, the amount of groundfish taken as incidental catch is very low so that changes in the salmon fishery do not substantially alter the projections for harvest-related mortality in the groundfish fishery.

Other Council managed species such as halibut, highly migratory species (draft FMP), and coastal pelagic species are also landed jointly with salmon. For all of these stocks, fish caught on the same trip with salmon are documented. Data on the commercial segment of these fisheries show the cooccurrence rates for salmon and these other Council-managed species is low, as well as for non-Council-managed species. Changes in the salmon fishery are not expected to have a substantial impact on the directed fisheries for the non-salmon stocks.

The commercial troll fishery off the coasts of Washington, Oregon, and California is classified as a Category III fishery, indicating a remote or no likelihood of known incidental mortality or serious injury of marine mammals. In general, recreational fishery uses the same gear and techniques as the commercial fisheries and can be assumed to have similar rates of encounters and results.

After excluding ESA listed marine mammals, only three species of marine mammals are defined as strategic under MMPA within the coverage area: short-finned pilot whales, mesoplodont beaked whales, and Minke whales (Barlow et al. 1997). This strategic classification denotes that projected human-caused mortality exceeds the species' annual potential biological removal estimate under MMPA standards. As with ESA listed marine mammal species, there is no record of these three species being affected by the ocean salmon fisheries managed by the Council.

Steller sea lion interaction with the Pacific Coast salmon fisheries is rare and NMFS has determined mortality and serious injury incidental to commercial fishing operations would have a negligible effect. <sup>1</sup>Available information indicates that Pacific Coast salmon fisheries are not likely

<sup>&</sup>lt;sup>1</sup> The eastern DPS of Steller sea lions was delisted under the ESA on November 4, 2013 (78 FR 66140).

to jeopardize the existence of the Guadalupe fur seal. No sea turtles have been reported taken by the ocean salmon fisheries off Washington, Oregon, or California. NMFS has determined that commercial fishing by Pacific Coast fisheries would pose a negligible threat to the Pacific species.

Short-term effects on seabirds are minimal, if any. The types of vessels used in the fishery and the conduct of the vessels are not conducive to collisions or the introduction of rats other non-indigenous species to seabird breeding colonies. Anecdotal information suggests accidental bird encounters are a rare event for commercial and recreational ocean salmon fisheries (Council 1999a). Long-term effects on seabirds from the ocean salmon fisheries are also minimal.

The removal of adult salmon by the ocean fisheries is not considered to significantly affect the lower trophic levels or the overall marine ecosystem because salmon are not the only or primary predator in the marine environment.

## PFMC 2006: EA for 2006 Ocean Salmon Management Measures

The 2006 regulations EA analyzes the environmental and socioeconomic impacts of proposed management measures for ocean salmon fisheries occurring off the coasts of Washington, Oregon, and California. The document evaluated the 2006 annual ocean salmon harvest management measures with respect to compliance with the terms of the Salmon FMP, obligations under the Pacific Salmon Treaty (PST), and the level of protection required by all consultation standards for salmon species listed under the ESA. The range of alternatives analyzed in the 2006 Regulations EA included the effects of three levels of *de minimis* fishing strategies on KRFC when the stock was projected to fall below the 35,000 natural spawner floor for the third consecutive year. The escapement floor for naturally spawning KRFC was projected to not be attained even with complete closure of ocean salmon fisheries between Cape Falcon, Oregon, and Point Sur, California; therefore, the management measures required implementation by emergency rule. The NMFS-recommended 2006 salmon fishery management measures did not completely close fisheries between Cape Falcon and Point Sur, but limited fisheries to provide a minimum of 21,100 natural spawning adult KRFC in 2006. The 2006 EA supported NMFS' Finding of No Significant Impacts (FONSI) for the 2006 ocean salmon regulations.

Appendix A of Amendment 18 (EFH Appendix A) describes salmon EFH and fishing and non-fishing impacts to this habitat. It found no evidence of direct gear effects on this habitat from Council-managed salmon fisheries. ... Because EFH impacts are extensively described and analyzed in EFH Appendix A, and this analysis demonstrates the fishery has no significant impacts, EFH will not be considered further in this environmental assessment.

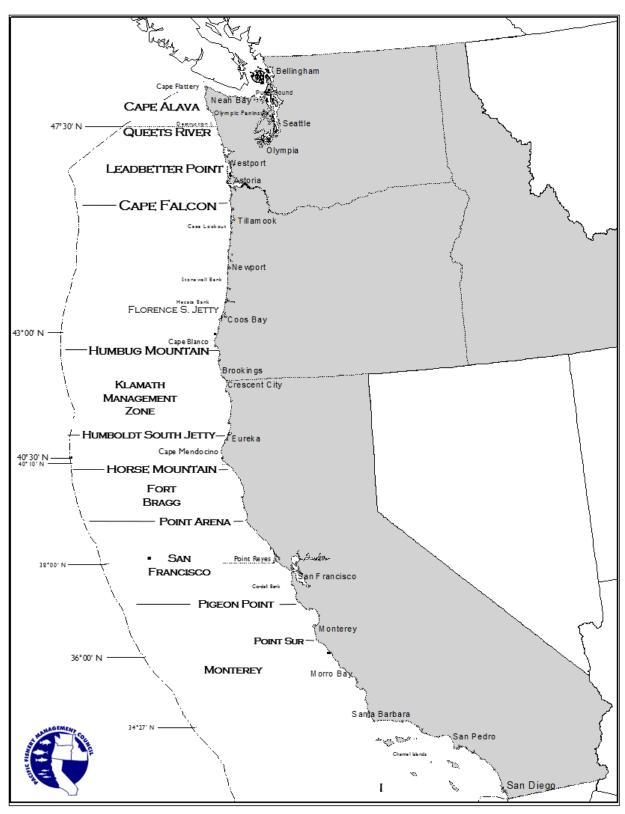
Fisheries management can affect safety if, for example, season openings make it more likely that fishermen will have to go out in bad weather because fishing opportunities are limited. The EA incorporated into Amendment 8 to the Salmon FMP analyzed alternatives to adjust management measures if unsafe weather affected fishery access. The range of management measures considered for the proposed action would be within the range described in that EA. Since these types of potential impacts have been previously analyzed and found not to be significant, they are not discussed in this EA.

## NMFS 2009: Biological Opinion on Ocean Fisheries Effects on Southern Resident Killer Whales

This document constitutes the National Marine Fisheries Service's (NMFS) biological opinion (Opinion) regarding the effects of proposed Pacific coast ocean salmon fisheries conducted under the Pacific Coast Salmon Plan on the Southern Resident killer whale (*Orcinus orca*) distinct population segment. The fisheries assessed by this Opinion would be conducted in the U.S. Exclusive Economic Zone (EEZ) of the

Pacific Ocean. These fisheries are managed under the jurisdiction of the Pacific Fishery Management Council (PFMC) and target primarily Chinook (*Oncorhynchus tshawytscha*) and coho salmon (*O. kisutch*), although pink salmon (*O. gorbuscha*) are taken incidentally during odd-numbered years (e.g., 2005, 2007).

After reviewing the current status of the endangered population of Southern Resident killer whales and their critical habitat, the environmental baseline for the action area, the effects of the proposed actions, and cumulative effects, it is NMFS's biological opinion that the proposed action is not likely to jeopardize the continued existence of the Southern Resident killer whales or adversely modify critical habitat.



This map is for reference only and is not intended for use in navigation or fishery regulation.