

SaMTAAC MEETING

WIFI INFORMATION:

ROOM #: pfmc
LAST NAME: pfmc

RESTROOM CODE: 2002

June 29, 2018
PFMC -SaMTAAC

AGENDA ITEM A CALL TO ORDER

June 29, 2018

PFMC -SaMTAAC

SaMTAAC JUNE 29, 2018 AGENDA

- A. Call to Order** (8:00 a.m.; 0.25 hours)
1. Roll Call, Introductions, Announcements, etc. Phil Anderson, Chair
2. Approval of Agenda
- B. Review Committee Charge and Calendar** (8:15 a.m.; 0.25 hours)
- C. Review of Alternatives** (8:30 a.m.; 1 hour)
- BREAK (9:30-10:00 a.m.)
- D. Review of Existing Analyses** (10:00 a.m.; 1 hour)
- E. Discussion of Biological Implications of Combining Northern and Southern Sablefish Management Areas for Trawl** (11:00 a.m.; 1 hour)
- LUNCH (12:00-1:00 p.m.)
- F. SaMTAAC Discussion: Develop a List of New Alternatives and Additional Analysis Requests for Next Meeting** (1:00 p.m., 2 hours)
- BREAK (about 2:30 for 15 minutes)
- G. Schedule Next Meeting and Agenda** (3:00 p.m., 30 min)
- ADJOURN



AGENDA ITEM B REVIEW OF COMMITTEE CHARGE AND CALENDAR

June 29, 2018
PFMC -SaMTAAC

SaMTAAC CHARGE

Identifying obstacles to achieving the goals and objectives of the catch share plan related to **under attainment of non-sablefish trawl allocations and unharvested sablefish quota pounds (QP) south of 36° N. latitude.**

As appropriate to overcome identified obstacles, the committee will discuss and develop options, including but not limited to, actions that may modify rules for gear switching by trawl permit holders and QP leasing to vessels using fixed gear, as well as options that may encourage increased utilization of sablefish QPs south of 36° N. latitude.

[Agenda Item H.2, Attachment 1, April 2018](#)



CALENDAR

April 2018	Committee appointments and committee charge; Process adopted
May/June 2018 June 29	SaMTAAC – Meeting to discuss helpful background data/analysis for future meetings <u>and initial discussion of new alternatives</u>
Summer 2018 Sept/Oct 2018	SaMTAAC – In-person meeting to review issues and develop alternatives
November 2018	Council meeting – first report to the Council
Winter 2018/2019	Additional analysis; SaMTAAC meets as needed
April 2019	Selection of alternatives for analysis
Spring/Summer	Analysis completed
September 2019	Council meeting – preliminary preferred alternative (PPA) selected
October 2019	SaMTAAC meets to review analysis and PPA, develops final recommendations to the Council
November 2019	Council meeting – final preferred alternative selected

[Agenda Item H.3, Attachment 4, April 2018](#)



SaMTAAC Agenda Item B
Attachment 1
June 2018

AGENDA ITEM C REVIEW OF ALTERNATIVES

June 29, 2018

PFMC -SaMTAAC

Review of Alternatives

Initial Issues, Principles, & Council Discussion

Alternatives - General Approaches

Alternatives - Specific Elements

Elements of Limited Access Alternatives

Other Issue Areas Impacting Attainment



INITIAL ISSUES — CATCH SHARE REVIEW HEARINGS

(SUMMARY IN AG ITEM H.2, ATT 1, APRIL 2018)

- Under harvest of trawl allocations in the north
 - Diminished trawl vessel access to sablefish QP
 - Other causes
- Under harvest of sablefish allocation south of 36° N. lat.
 - Most southern sablefish taken by gear switching
 - Fleet conflicts south of 36° N. lat.
- Control Date — September 15, 2017



CAB PRINCIPLES —

(ORIG: AGENDA ITEM F.2.a, CAB REPORT, NOV 2017
ALSO: AG ITEM H.2, ATT 1, APRIL 2018)

- Principles on which the CAB is in agreement:
 - We want to get more sablefish to the trawl fleet.
 - We believe that unlimited catch of sablefish through gear switching is not desirable.
 - We want to consider existing operations/investments.



COUNCIL DISCUSSION – MARCH 2018

(AG ITEM H.2, ATT 1, APRIL 2018)

■ Summary of Individual Council Member Thoughts

■ Context

- overall goals of resource access and utilization
- trawl gear is the only gear that can viably harvest some groundfish species
- trawl rationalization was intended to improve the trawl fishery
- Evaluate allocation attainment problems and how solutions address
- Take a long-term view
 - *E.g., even if gear switching is not an immediate problem, is a limit needed to prevent future problems?*



COUNCIL DISCUSSION – *(CONTINUED)*

- Considerations include:
 - importance of sablefish to the overall economics of a trawl trip
 - the buyers have an interest in trawl trips;
 - the importance of trawl deliveries to maintaining markets;
 - conservation impacts;
 - potential fleet conflicts from geographic redistribution; and
 - implementation costs and challenges of potential solutions.



ALTERNATIVES - GENERAL APPROACHES

GEAR SWITCHING/SABLEFISH AREA

- Permit Endorsement/Active Trawler Designations
(classify participants)
- Cap on Gear Use (Vessel/Entity Specific)
- Quota Designations (Categories of Sablefish Quota)
 - All gear and trawl only

Allowing some opportunity for harvest of southern sablefish in the north.

[Agenda Item F.2, Attachment 7, Nov 2017](#)



ALTERNATIVES – SPECIFIC ELEMENTS

- Classify participants
 - Active trawler designations – allows some gear switching
 - Past gear switcher – gear switching (GS) endorsement (vessel or permit)
 - QS owner with a link to GS endorsement on a vessel permit
 - Sablefish QS owner prior to control date (also owning vessel)
 - New entrant
 - Limit the amount caught with fixed gear (individual operation)
 - Some proportion of the annual vessel QP limit (up to 100%)
 - Maximum historic catch by vessel/permit
 - A portion of amount of QP a QS owner receives
 - Categories of sablefish quota QS or QP (fleet wide)
 - Trawl only and any gear
 - Gear switching phase out
- Eliminate trawl SF 36° N. line/allow trawl use of south SF QP in north/northern CA



TABLE 1. CENTRAL ELEMENTS OF OPTIONS —

(AGENDA ITEM F.2, SUPP ATTACHMENT 8, NOV 2017)

	Limit Number of Gear Switchers		Cap Amount of Gear Switching by an Entity (Cap Not Associated with a Quota Designation)	Quota Designation (Cap Fleet Gear Switching by Designating Quota as Trawl Only or Any Gear)	Control Date and Other Elements
	Grandfather Existing Gear Switchers (Permit, Vessel, or Ownership Based).	Active Trawler Designation (Applies to Vessels)			
CAB Alternatives (October 2017)					
CAB - Prop A	Qualify trawl limited entry permit (LEP) for a gear switching endorsement (GSE)	No	Annual vessel QP limit for vessels with a GSE LEP No gear switching for non-qualified entities	No	Control Date



ELEMENTS OF LIMITED ACCESS ALTERNATIVES

(AGENDA ITEM F.2, SUPP ATTACHMENT 8, NOV 2017)

- 1. What is the Method of Limiting Access?**
- 2. What Would be the Scope and Geographic Extent of Gear Switching Restrictions/Privileges?**
- 3. What Entity Qualifies for the Designation?**
- 4. What are the Qualifying Criteria?**
- 5. What are the Transferability and Aggregation Rules?**
- 6. What is the Duration of the Restriction/Privilege?**



OTHER ISSUE AREAS IMPACTING ATTAINMENT

**1. Sablefish & lingcod discard survival credits
(’19-’20 mgmt measures)**

2. Allow post-season trading of QP (follow-on action)

Address: last year’s QP used to cover last years deficits

3. Provide relief from vessel QP limits after end of year (follow-on action)

Address: reduce penalty of lightning strikes

4. Eliminate Sept 1 expiration of QP (follow-on action)

Address: QP expire unused in QS accounts

5. Suggestions that raising accumulation limits might increase attainment

Aggregate QS Control Limit Bookend Alternatives (Omnibus):

2.7% status quo

5.84% (no aggregate limit – sum of spp limits)

Aggregate Vessel QP Limit – not slated for action

Aggregate Vessel QS Limits – not slated for action

Individual Vessel QP Limits (Blackgill only)



OTHER ISSUE AREAS IMPACTING ATTAINMENT

- 6. Amendment 28 - EFH/RCA Changes for Trawl**
- 7. Gear Rule**
- 8. Coastwide Year-round Midwater Trawl EFPs**
- 9. Overfished Species Rebuilding**



KEY DOCUMENTS WITH FULL ALTERNATIVES

Sablefish Area Management and Gear Switching

CAB Proposals – see

[Agenda Item F.2.a Supplemental CAB Report 1, Nov '17](#)

GAP Proposals –

[Agenda Item E.7.a GAP Report 1, Sept '17](#)

Other Issue Areas Impacting Attainment

Sablefish Discard Survival Credit - Spex

[Agenda Item E.4, Supplemental Revised Attachment 2, June 2018](#)

Post Season Trading, Relief from Ves Lim, Eliminate Sept 1 Exp

[Agenda Item H.6 Att 1, March '18](#)



AGENDA ITEM D REVIEW OF EXISTING ANALYSIS

June 29, 2018
PFMC -SaMTAAC

ORIENTATION

- Briefing Book Analyses
- Catch Share Review



ORIENTATION

- Briefing Book Analyses

Review of Existing Analysis –
Agenda Item D, Attachment 1

Orientation: Analysis Extracts –
Agenda Item D, Attachment 2



SaMTAAC Agenda Item D
Attachment 1 & 2
June 2018

ORIENTATION

- Catch Share Review
 - Gear Switching Agenda Item D, Attachment 3
 - Some notes in these slides



CATCH SHARE REVIEW

- Individuals and businesses close to the QS control limits
 - Not many close to the limit (Table 3-9, p. 3-18)
- Estimation of QP prices
 - Markets are thin
 - Increasing divergence between sablefish north and south prices (Table 3-23, p. 3-44)
- Review of Gear-Switching Provisions
 - Section 3.1.2(d)(6), p. 3-132
 - Table 3-70 (p. 3-136) – break down of number “enterers,” “switchers,” “trawlers”



CATCH SHARE REVIEW

■ Review Nonwhiting Attainment Issues

3.1.3(a)(1) Utilization of Nonwhiting Species Allocations (p. 3-141)

- Fear of lightning strikes for constraining species contribute to under-attainment
- Sablefish quota scarce - trawl demand for complex, fixed gear demand, ACL for sablefish, market prices for sablefish, market prices of fishing inputs.
- If all sablefish were caught with trawl gear, utilization of other species would increase
 - E.g. Dover utilization was 29% to 36%, might have been 32% to 46%
(2011-2014, p. 3-155—similar for thornyheads, precaution on upper end)
- Utilization is not significantly constrained by vessel use limits (p. 3-156f)

Markets challenges may also constrain utilization (downward spiral)

