

TRAWL CATCH SHARE REVIEW, PRELIMINARY RANGE OF FOLLOW-ON ACTIONS, AND INTERSECTOR ALLOCATION

Under this agenda item, the Council will continue to address the catch share review, development of follow-on actions, and at-sea set-aside management issues related to the catch share program and intersector allocation. The previously adopted accelerated calendar for the catch share review is provided in Agenda Item E.7, Attachment 1.

At its June meeting, the Council approved the first three chapters and appendices of the catch share review document, to be distributed for public review after incorporating recommendations from the Scientific and Statistical Committee and certain recommendations from the Community Advisory Board (CAB). That document was released for public review in mid-August and the comment deadline is October 17. In addition to the main body of the analysis, drafts of two additional chapters of the review remain to be released: Chapter 4, Research and Data Needs; and Chapter 5, Recommendations. Drafts of these two chapters have been developed and are provided here for Council review (Agenda Item E.7, Attachment 2). After adoption by the Council, they will be put out for public review and are slated for final adoption, along with the rest of the catch share review document, at the November 2017 Council meeting. Also attached here for Council information is a geographically organized summary of information from the Pacific Coast Groundfish Social Survey (Agenda Item E.7, Attachment 3). Much of the information in this document is contained in the catch share review document but organized under specific subjects rather than on a community-by-community basis.

Following the accelerated review schedule, the CAB met July 27 and 28 to work on development of ranges of alternatives for follow-on actions prioritized by the Council at its June 2017 meeting. The priorities from the June Council meeting covered by the CAB were:

1. Meeting the At-Sea Whiting Fishery Bycatch Needs
2. Trawl Sablefish Area Management
3. Revising Shoreside IFQ Accumulation Limits to Increase Attainment
4. Meeting Shoreside IFQ Sector Harvest Complex Needs
5. Gear Switching
6. Catcher-Processor Sector Accumulation Limits on Permit Ownership and Harvesting/Processing

During its meeting, the CAB reviewed draft purpose and need statements and a preliminary discussion and analysis paper prepared by staff (Agenda Item E.7, Attachment 4). Included here is the CAB report on its initial ranges of alternatives (Agenda Item E.7.a, CAB Report 1). Based on a verbal report from National Marine Fisheries Service (NMFS), the CAB also included a recommendation on Adaptive Management Program Quota Pounds Pass-through. A final version of the NMFS report on that issue is provided as Agenda Item E.7.a, NMFS Report 1. The Council should provide additional guidance to the CAB on development of ranges of alternatives for Council consideration in November. As part of that guidance, the Council may also wish to narrow the topics on which follow-on actions are being developed, since workload considerations will

prevent moving forward on the entire slate of issues currently tasked to the CAB. WDFW has provided a report which addresses workload and calendar concerns (Agenda Item E.7.a, WDFW Report 1).

During the development of Amendment 20, the Council committed to considering a quota share auction during the five-year program review. As part of the Council's final deliberations on the review, this topic should be addressed. The range of alternatives provided in the CAB report includes an auction as a possible part of the solution to the problem of high bycatch events (Item 4).

One of the follow-on actions which the Council is moving forward is consideration of whether or not to expand the use of set-aside management for bycatch species in the at-sea sector. In September 2016, the Council took action to change the at-sea whiting sector allocations of darkblotched rockfish and Pacific ocean perch (POP) to set-asides, while maintaining the allocation formulas in the Fishery Management Plan (FMP) for these two stocks to determine the set-aside amounts. This change is the substance of FMP Amendment 21-3 and the proposed amendment language is provided in Agenda Item E.7.a, Attachment 5. NMFS will be publishing a proposed rule for Amendment 21-3 at the end of September, to implement this action in time for the start of the 2018 whiting fishery. In addition to considering set-aside management for further action under follow-on actions under this agenda item, the Council should review and consider approving the 21-3 FMP amendment language.

Council Action:

- 1. Adopt draft research and data needs and catch share review recommendation chapters.**
- 2. Provide guidance on purpose and need statements and development of ranges of alternatives.**
- 3. Adopt language for FMP amendment 21-3 on at-sea set-asides.**

Reference Materials:

1. Agenda Item E.7, Attachment 1: Calendars for Trawl Catch Share and Intersector Allocation Reviews.
2. Agenda Item E.7, Attachment 2: Chapters 4 and 5 of the "West Coast Groundfish Trawl Catch Share Program Five-year Review."
3. Agenda Item E.7, Attachment 3: PCGFSS Abbreviated Community Summaries- Draft In Support of the 5-Year Review of the West Coast Groundfish Trawl Catch Share Program **(Electronic Only)**.
4. Agenda Item E.7, Attachment 4: Follow-on Actions—Background, Discussion, and Analysis.
5. Agenda Item E.7, Attachment 5: Proposed Groundfish Fishery Management Plan Language for Amendment 21-3.
6. Agenda Item E.7.a, CAB Report 1. Community Advisory Board Report on Preliminary Range of Follow-on Actions.
7. Agenda Item E.7.a, NMFS Report 1: Adaptive Management Program and Pass-Through of Quota Pounds.
8. Agenda Item E.7.a, WDFW Report 1: Washington Department of Fish and Wildlife Report on Catch Shares 5-Year Review, Range of Alternatives for Follow-on Actions.

9. Agenda Item E.7.b, Public Comment 1.

Agenda Order:

E.7 Trawl Catch Share Review, Preliminary Range of Follow-on Actions, and Intersector Allocation

Jim Seger

- a. Reports and Comments of Advisory Bodies and Management Entities
- b. Public Comment
- c. **Council Action:** Adopt Draft Catch Share Review Recommendations, Including Research and Data Needs, Adopt a Range of Alternatives for Follow-On Actions, and Approve FMP Language on Set-Aside Management

PFMC
08/22/17