

TRAWL CATCH SHARES REVIEW DRAFT REPORT  
AND INTERSECTOR ALLOCATION REPORT

Under this agenda item, the Council will provide direction on completion of the intersector allocation review and take steps to move forward on the catch share review. The previously adopted calendar for the catch share review is provided in Agenda Item F.2, Attachment 1 along with the calendar for the intersector allocation review that was requested at the April 2017 Council meeting. Under this agenda item, the Council is scheduled to receive presentations on the intersector allocation and catch share review documents on Saturday, June 10 followed by Council action later in the week, currently scheduled for Monday, June 12.

At its November 2016 meeting, the Council directed staff to begin developing a review of intersector allocations and report back on progress at the April 2017 Council meeting, at which time the Council would assess the need for additional work and resources to complete the review document. At its April meeting, the Council directed that the next draft of the intersector allocation review document: address the recommendations in the Groundfish Management Team report and the Groundfish Advisory Subpanel report; include approaches for addressing the sablefish management line and related allocation issues; focus on set-asides in the non-trawl sectors for a select number of the species identified as trawl-dominant (i.e., darkblotched rockfish, Pacific ocean perch, petrale sole, and longspine thornyhead north of 40° 10' N. latitude); evaluate species that may be constraining the non-trawl fishery while not being fully attained in the trawl fishery (e.g., lingcod south of 40° 10' N. latitude); and discontinue development of the yellowtail rockfish cap issue. The document revisions have been completed and are provided in Agenda Item F.2, Attachment 2. The Council should review this document, determine its adequacy for meeting the review requirements (which are listed at the start of the document) and additional steps to be taken in completing the review process, if any.

The Council's trawl catch share policies are documented in Appendix E to the groundfish fishery management plan (FMP), which needs to be updated before the review moves forward. The groundfish FMP authorizes that "Appendix E may be revised from time to time to reflect [regulatory] changes to the program, but changes can be made without submitting such changes for review by the Secretary as described in §304(a) of the MSA" (p. 90). The appendix has not been revised since the start of the program. For the September 2016 meeting, the Council was provided with a list of the actions taken since first approval of the program ([Agenda Item F.5, Attachment 2, September 2016](#)) and a proposed update of the Appendix E descriptive language with redline and strike-out ([Agenda Item F.5, Attachment 3, September 2016](#)). At that time, the Groundfish Management Team (GMT) recommended two modifications to the draft and requested more time for review ([Agenda Item F.5.a, GMT Report, September 2016](#)). The Council asked that the GMT recommendations be made and a clean copy of the draft updated appendix be provided (Agenda Item F.2, Attachment 3). At this meeting, the Council should review the appendix and provide any additional guidance so that the update can be finalized. Taking into account this guidance, Council staff will complete the update and make it available for public review together with the catch share review document.

On April 13, 2017, the National Marine Fisheries Service (NMFS) released its catch share policy on the conduct of catch share programs (Agenda Item F.2, Attachment 4).

The trawl catch share review document was posted on May 11, 2017 (Agenda Item F.2.a, Catch Share Analysts Report, full version is only available electronically). The SSC groundfish and economic subcommittees will have met May 24-25 to review the document and the Community Advisory Board (CAB) will have discussed the document at its May 30-31 meeting as it developed its recommendations for follow-on actions for the catch share review. At this meeting, the Council should provide guidance on finalizing the draft for public review. Following that guidance, the draft will be finalized over the summer and released for review in time for the public to provide comments for the November 2017 Council meeting.

Under the accelerated catch share review calendar, at this meeting the Council is also scheduled to prioritize a list of catch share review follow-on action. The CAB will provide the Council with recommendations on priorities for those actions (*Agenda Item F.2.c, Supplemental CAB Report*) and the Council will determine priorities that the CAB should work on over the summer. For the Council identified priorities, the CAB will review statements of purpose and need and work on an initial range of alternatives to be presented at the September 2017 Council meeting. The range of alternatives would be refined at that time and at the November 2017 meeting a final range would be adopted for analysis over the winter.

#### **Council Action:**

- 1. Provide Guidance on Completing the Intersector Allocation Review.**
- 2. Approve Groundfish Fishery Management Plan Appendix E.**
- 3. Approve Trawl Catch Shares Draft Program Review for Public Review.**
- 4. Provide Guidance on Initial Priorities for Trawl Catch Share Follow-on Actions.**

#### **Reference Materials:**

1. Agenda Item F.2, Attachment 1: Calendars for Trawl Catch Share and Intersector Allocation Reviews.
2. Agenda Item F.2, Attachment 2: Evaluating the Performance of Intersector Allocations Since Implementation of the Trawl Catch Share Program.
3. Agenda Item F.2, Attachment 3: Pacific Coast Groundfish Fishery Management Plan for the California, Oregon, and Washington Groundfish Fishery, Description of Trawl Rationalization (Catch Shares) Program Appendix E.
4. Agenda Item F.2, Attachment 4: NMFS Procedural Instruction 01-121-01, Guidance for Conducting Review of Catch Share Programs.
5. Agenda Item F.2.a, Catch Share Analysts Report: West Coast Groundfish Trawl Catch Share Program Five-year Review – Draft (*executive summary, full version electronic only*).
6. *Agenda Item F.2.c, Supplemental CAB Report.*
7. Agenda Item F.2.d, Public Comment.

Agenda Order:

F.2 Trawl Catch Shares Review Draft Report and Intersector  
Allocation Report

Jim Seger, John DeVore

- a. Presentation of the Catch Shares Review Analysts  
Lisa Pfeiffer, Abigail Harley, Wendy Morrison, Jennifer Gilden, Suzanne Russell
- b. Reports and Comments of Scientific and Statistical Committee Cameron Speir
- c. Reports and Comments of Advisory Bodies and Management Entities
- d. Public Comment
- e. **Council Action:** Approve Trawl Catch Shares Draft Program Review for Public Review, Approve Groundfish Fishery Management Plan Appendix E, and Provide Guidance on Intersector Allocations and Initial Priorities for Trawl Catch Share Follow-on Actions

PFMC  
05/15/17