#### NATIONAL MARINE FISHERIES SERVICE (NMFS) REPORT ON HIGHLY MIGRATORY SPECIES ACTIVITIES

#### <u>Development of NMFS' West Coast Region Recreational Fisheries Implementation</u> <u>Plan for 2016-2018</u>

NMFS's West Coast Region (WCR) is in the process of developing its Recreational Fisheries Implementation Plan for 2016-2018. The Plan will continue the progress made under the 2014-2015 Recreational Fisheries Action Agenda and serve as a basic roadmap for Agency action on recreational fisheries at the regional level through 2018. The Plan will strive to make recreational fisheries a key focus of Agency action in both the short and long term and should be considered a living document, able to accommodate new challenges and opportunities as they arise.

The WCR is coordinating the effort, working closely with NMFS' Northwest and Southwest Science Centers, and is soliciting input from the PFMC's advisory bodies, the West Coast Recreational Fisheries Working Group of the Marine Fisheries Advisory Committee, West Coast sportfishing groups and associations, and other key stakeholders. The target date for public release of the Plan is spring 2016.

To submit potential projects and activities for consideration or for further information, please contact Craig Heberer, West Coast Region Recreational Fisheries Coordinator, at <u>Craig.Heberer@noaa.gov</u> or 562-980-4002.

#### **Update on Issuance of Exempted Fishing Permits (EFPs)**

#### **Buoy Gear EFPs: Questions and Responses**

At the September 2015 PFMC meeting, Marci Yaremko, California Department of Fish and Wildlife, asked NMFS several questions about the EFPs that NMFS issued this summer for using deep set buoy gear (DSBG). On September 15, 2015, NMFS provided a letter to the Council with responses to the questions; this response is attached.

The Council will receive a report on fishing results from the EFP applicants in June. To date, DSBG EFP fishing trips have only been made by PIER. As far as NMFS is aware, PIER is meeting all the terms and conditions of the EFP.

#### Drift Gillnet (DGN) EFP

NMFS WCR will publish a Federal Register notice announcing receipt of the application from the Alliance of Communities for Sustainable Fisheries for an EFP to use DGN gear to fish in the Pacific Leatherback Conservation Area, as well as the PFMC's associated conservation recommendations. The notice will explain that NMFS is considering the application and soliciting comments from the public on the application, particularly comments about potential mitigation measures that could be applied to the activity to reduce risks of leatherback sea turtle interactions. The FR notice is expected to publish in November and be open for a thirty day comment period.

#### Longline EFP

The California Coastal Commission (CCC) wrote to NOAA's Office of Coastal Management (OCM) on June 19, 2015, requesting approval for the CCC to conduct a coastal consistency review under the Coastal Zone Management Act based on CCC concerns that issuing the EFP would affect California coastal resources, specifically leatherback sea turtles. NMFS sent OCM a letter on September 17, 2015, responding to the letter and explaining that NMFS is at the stage of considering the EFP application and Council recommendations and that NMFS anticipates releasing a draft environmental assessment for public comment in mid-2016. It is NMFS' understanding that OCM's decision on the CCC request for review will be provided on November 2, 2015.

#### **Regulatory Updates**

#### Establishment of Tuna Vessel Monitoring System (VMS) in the Eastern Pacific Ocean

NMFS issued a final rule under the Tuna Conventions Act to implement Resolution C-14-02 of the Inter-American Tropical Tuna Commission (IATTC), requiring any U.S. commercial fishing vessel that is 24 meters (78.74 feet) or more in overall length engaging in fishing activities for either tuna or tuna-like species in the eastern Pacific Ocean (EPO) to install, activate, carry, and operate VMS units. This rule will become effective January 1, 2016.

Federal funds may be available for reimbursement on a first-come, first-served basis. To qualify for reimbursement, the VMS unit must be purchased and installed before December 1, 2015, and reimbursement must be requested no later than December 15, 2015. For more information, vessel owners/operators can visit the Pacific States Marine Fisheries Commission website.<sup>1</sup>

#### International Maritime Organization (IMO) Numbering Scheme

NMFS is publishing a proposed rule to implement a resolution adopted by the IATTC.<sup>2</sup> The action would require U.S. vessels fishing for tuna and tuna-like species in the IATTC Convention Area with a capacity equal to or greater than 100 gross register tons to have an IMO number. The IMO numbers will be included with information the United States sends to the IATTC so that vessels authorized to fish in the Convention Area are on the Regional Vessel Register. The inclusion of IMO numbers will enable more effective tracking of vessels that may be engaging in illegal, unreported, and unregulated fishing. The proposed rule is expected to publish in mid to late October 2015, for public comment. A public hearing will be held in Long Beach, California, on November 12, 2015.

#### Fishing Restrictions for the IATTC and WCPFC Area of Overlap

NMFS is proposing regulations under the Tuna Conventions Act to implement Recommendation C-12-11 of the IATTC. Currently, the decisions of both the IATTC and the Western and Central Pacific Fisheries Commission (WCPFC) apply to U.S. commercial fishing vessels in the area of overlap between the two convention areas. These proposed regulations would require that, in the area of overlap, U.S. commercial fishing vessels no longer be subject to regulations that implement the decisions of the IATTC, with the exception of regulations pertaining to the IATTC Regional Vessel Register. The proposed rule is expected to publish in mid-November or early December 2015.

<sup>&</sup>lt;sup>1</sup> <u>http://www.psmfc.org/program/vessel-monitoring-system-reimbursement-program-vms?pid=17</u>

<sup>&</sup>lt;sup>2</sup>Resolution C-14-01 (*Resolution (Amended) on a Regional Vessel Register*): https://www.iattc.org/PDFFiles2/Resolutions/C-14-01-Regional-Vessel-Register.pdf

#### High Seas Fishing Compliance Act (HSFCA) Final Rule

The NMFS Office of International Affairs and Seafood Inspection published a proposed rule to improve the administration of the HSFCA program and the monitoring of U.S. fishing vessels operating on the high seas (80 FR 19611, April 13, 2015; comment period closed on May 13, 2015). The proposed rule includes vessel monitoring system requirements for U.S. commercial fishing vessels with high seas permits. This rule may be applicable to some of the same vessels as the final rule to implement an IATTC Resolution C-14-02 for VMS described above. The final rule published on October 16, 2015.

#### **International**

#### NMFS Southwest Fisheries Science Center (SWFSC) Presentation on Bluefin Research

Gerard DiNardo of the SWFSC, and Chair of the ISC, will give an update of NMFS' current efforts to address the Council's request, which appeared in the Council's <u>June Decision Document</u>, for more science into adult populations of Pacific bluefin tuna in the EPO and the possibility of spawners in this area. This presentation was postponed from the September PFMC meeting.

### International Scientific Committee (ISC) for Tuna and Tuna-like Species in the North Pacific Ocean Updates

Gerard DiNardo presented on outcomes of the 15th Meeting of the ISC in July 2015 in Kona, Hawaii, during the September PFMC meeting (see <u>Agenda Item G1a - Supplemental SWFSC Presentation</u><sup>3</sup>). Additionally, the report of the plenary is available on the <u>ISC's website</u>.

#### 11<sup>th</sup> Meeting of the Northern Committee (NC) Updates

The results of the 11<sup>th</sup> meeting of the NC, held in Sapporo, Japan, from August 31 to September 3, 2015, were discussed at the September PFMC meeting at which time NMFS agreed to provide the Council a written summary (see below). Similar information has been provided by Council staff in <u>Agenda Item G.1, Supplemental Attachment 9</u> in the September Briefing Book.

There was not a quorum, so the Chair intends to convene the NC in Bali, Indonesia, in December to formally adopt the outcomes of the meeting. Below is a summary of the outcomes.

Regarding Pacific bluefin tuna (PBF), NC considered three proposals: one from Japan and two from the United States. The NC adopted Japan's proposal to reinsert into the PBF Conservation and Management Measure (CMM 2014-04) a provision that the NC will develop an "emergency rule" that members will comply with when drastic drops in recruitment are detected. The NC intends to work on that rule next year. The U.S. proposal to establish a management framework for PBF, including a long-term limit reference point of 15% of unfished spawning stock biomass (SSB), was not adopted. The second U.S. proposal would have established a stock rebuilding target of 20% of unfished SSB, which is higher than the current interim rebuilding target of the median historical SSB (equivalent to about 8% of unfished SSB). Japan opposed this part of the proposal, and it was not adopted. The U.S. proposal also identified candidate rebuilding strategies to be evaluated by the ISC for the 2016 stock assessment. The list of candidate strategies to evaluate was ultimately reduced to only two: (1) the

<sup>&</sup>lt;sup>3</sup> <u>http://www.pcouncil.org/wp-content/uploads/I2c\_Sup\_NMFS\_Rpt\_NOV2014BB.pdf</u>

status quo management regime in the WCPFC and IATTC, and (2) a scenario with a 10% reduction in catches from the existing limits.

Regarding North Pacific albacore, the United States proposed an evaluation of alternative harvest strategies, similar to the proposals submitted to the IATTC and NC in 2014. The proposal was not adopted, but it was agreed that NC members with albacore fisheries would submit, by December 2015, strategies that should be evaluated by the ISC. The NC will consider those submissions when it meets in Bali, Indonesia, in December 2015, to develop a consensus set of strategies to be delivered to the ISC. The ISC plans to convene a workshop of scientists and managers in April 2016 to move the evaluation process along.

Regarding North Pacific swordfish, the U.S. proposed a management framework centered around a fishing mortality limit (F-limit)  $F_{MSY}$ . Japan countered with a biomass limit of 0.4  $B_{MSY}$  and would not consider any F-limit, therefore nothing was adopted.

The NC also requested that the WCPFC task the Scientific Committee with conducting work, in collaboration with the ISC, to determine whether blue shark is a northern stock (i.e., under the purview of the NC).

Lastly, the 2016 NC meeting will be held in Japan. The NC also agreed that the Chair try to arrange a joint meeting with the IATTC on PBF management to be held at the time of the 2016 NC meeting.

Attachment



UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration NATIONAL MARINE FISHERIES SERVICE West Coast Region Sustainable Fisheries Division 510 Desmond Drive SE, Suite 103 Lacey WA, 98503

September 15, 2015

Ms. Dorothy Lowman, Chair Pacific Fishery Management Council 7700 NE Ambassador Place, Suite 101 Portland, Oregon 97225

Dear Chair Lowman:

NOAA's National Marine Fisheries Service (NMFS) is writing to respond to a request for information regarding the deep-set buoy gear (DSBG) exempted fishing permit (EFP) that NMFS recently issued to the Pfleger Institute of Environmental Research (PIER). The request was made on Friday, September 11, 2015, by Ms. Marci Yaremko, California Department of Fish and Wildlife (CDFW), during Agenda Item B.1.a.<sup>1</sup> of the September 2015 Pacific Fishery Management Council (PFMC, Council) meeting. Under that agenda item, NMFS offered a courtesy informational update to the Council on the status of issuing several Highly Migratory Species (HMS) EFPs as follow-up to the Council's March and June 2015 recommendations to NMFS to issue the EFPs.

Following NMFS' report by Mr. Bob Turner, Ms. Yremko asked five questions about the EFP issued to PIER and also provided him with the questions in writing. The responses are provided below. We also provide a response to a question from Councilmember David Crabbe regarding the protected species cap for the EFP.

#### **NMFS Responses to CDFW Questions**

1) The Supplemental NMFS Report references an "SFD Request" for 30 percent observer coverage. Is there a document or other supporting material outlining the rationale for SFD's recommendation to apply a rate of 30 percent as opposed to the Council's recommendation of 100 percent for this EFP? Or was the recommendation made relying on comments/recommendations of the applicant (ref June Briefing Book)?

The request for concurrence for a proposed 30% observer coverage rate for PIER's EFP (and 100% for the other two buoy gear EFP applicants) was made by the NMFS West Coast Region (WCR) Sustainable Fisheries Division (SFD) on July 20, 2015, to NMFS WCR Protected Resources Division (PRD). SFD sought PRD concurrence that the proposed issuance of three

<sup>&</sup>lt;sup>1</sup> Supplemental NMFS Report on Domestic Highly Migratory Species Activities, <u>http://www.pcouncil.org/wp-content/uploads/2015/09/B1a\_SUP\_NMFS\_Rpt\_DomesticHMSActivities\_SEPT2015BB.pdf</u>



EFPs in California using experimental DSBG would not likely adversely affect 10 species listed as threatened or endangered or critical habitats designated under the Endangered Species Act (ESA). The rationale for this request is based on the information highlighted below and in SFD's letter to PRD requesting concurrence. On August 12, 2015, PRD concurred with SFD.

PIER's original EFP application requested 20% observer coverage rate, with an intended operational target of 25-30% coverage.<sup>2</sup> Their rationale was based on their past DSBG research done in cooperation with the NMFS Southwest Fisheries Science Center, which determined a minimum sampling rate of 20% to detect rare bycatch events.<sup>3</sup>

On May 22, 2015, NMFS published a Federal Register notice announcing receipt of the EFP application and Council recommendations and requested public comments through June 22, 2015.<sup>4</sup> During the public comment period, NMFS received a letter of support from PEW for a lower observer coverage rate in the PIER EFP.<sup>5</sup> The June 2015 Council meeting took place during the comment period, thus NMFS also considered comments and information raised at the meeting about the EFP, such as PIER's comments to the Council and a report by the Council's Highly Migratory Species Management Team (HMSMT). During the Council's open comment period, PIER requested that the Council revise their recommendation to a lower rate, although PIER modified their request and asked the Council for a 50% coverage level rather than 100%.<sup>6</sup> The HMSMT report to the Council in June directly recommended that the Council "reduce observer coverage requirement in [the] PIER EFP to the originally requested 20% to 30% range"<sup>7</sup> The HMSMT report was not addressed by the Council because HMS EFPs were not on the June 2015 Council agenda for discussion; although there was no indication to NMFS that the Council was unsupportive of the recommendations. The NMFS adopted coverage level was consistent with the high end of the HMSMT's recommended range.

content/uploads/2015/03/H3c\_Sup\_PubCom\_MAR2015BB.pdf

<sup>6</sup> http://www.pcouncil.org/wp-content/uploads/2015/06/F5b SupPubCom PIER JUN2015BB.pdf

<sup>&</sup>lt;sup>2</sup> PIER application. <u>http://www.pcouncil.org/wp-content/uploads/H3a\_Att2\_PIER\_MAR2015BB.pdf</u>

<sup>&</sup>lt;sup>3</sup> https://swfsc.noaa.gov/publications/TM/SWFSC/NOAA-TM-NMFS-SWFSC-528.pdf

<sup>&</sup>lt;sup>4</sup> FR Vol. 80, No. 99, 5/22/15: <u>http://www.wpcouncil.org/wp-content/uploads/2015/05/SSPC-Mtg-FR-notice.pdf</u>

<sup>&</sup>lt;sup>5</sup> "...we request NMFS reduce observer coverage from the 100 percent requirement recommended by the PFMC. One hundred percent monitoring is unnecessary to ensure accurate reporting of catch given DSBG is able to target swordfish and other HMS species with minimal bycatch and bycatch mortality. There is little concern about the impacts this gear will have on the marine ecosystem, particularly with the scientific protocols established by PIER and the expertise they gained from their previous research. As noted by the Highly Migratory Species Management Team in their recommendations to the PFMC, "this gear type has been tested under research conditions for several years and has demonstrated minimal bycatch and protected species interactions. The applicant is a research institution and has carefully designed the EFP so that unbiased data can be gathered." Therefore, we believe that reduced observer coverage in the PIER EFP is appropriate to allow for more vessels to participate and more data to be collected." Letter to Chris Fanning, NMFS, dated 6/17/15, from Tara Brock and Paul Shively, PEW. Notably, PEW and Ocean also provided similar support in letters to the Council at the March 2015 meeting where these EFPs were on the agenda; see <u>http://www.pcouncil.org/wp-</u>

<sup>&</sup>lt;sup>7</sup> See Agenda Item F5a June 2015, EFP FRN open comment period: <u>http://www.pcouncil.org/wp-content/uploads/2015/05/F5a HMSMT Rpt JUN2015BB.pdf</u>

The HMSMT's statement provided a detailed rationale for their 20-30% coverage recommendation including the following key points (paraphrased):

- The high cost of observers would limit the number of participating vessels, which would limit the number of EFP sets and ultimately the volume of data derived from the EFP.
- The Council's intent is to minimize risk to protected species; however, effort limitations are a substantial constraint on collecting sufficient information, particularly about rare event bycatch.
- The two other EFP buoy gear applicants are commercial fishers with no experience using the gear, whereas PIER is a research institution with four years of experience using the method. For PIER, the risk of protected species interactions is likely to be low to nonexistent based on past PIER-sponsored research and development for this gear type.
- The HMSMT notes that this gear type has been tested under research conditions for several years and has demonstrated minimal bycatch and protected species interactions. PIER is a research institution and has carefully designed the EFP so that unbiased data can be gathered. For these reasons the HMSMT recommend[ed] that the Council reconsider the 100% observer requirement for this EFP.

As standard practice in issuing EFPs and consistent with regulations at 50 CFR 600.745(b)(3)<sup>8</sup>, NMFS is obligated to consider the EFP application, Council comments/recommendations, and any other public comment received in response to the Federal Register notice announcing NMFS' receipt and consideration of an EFP application. Observer coverage for the buoy gear EFP is driven by protected species issues rather than fish catch monitoring; therefore, NMFS SFD is confident, based on PRD's concurrence, that a 30% observer coverage rate is appropriate.

## 2) What makes the PIER EFP special or different from the other DSBG applicants which warrant the change to 30% observer coverage for that EFP only? Other DSBG EFPs still require 100% coverage. How will this decision not be precedent-setting for other EFPs?

Please see rationale described in response #1 above.

NMFS does not expect this to be precedent setting as each EFP is evaluated on its own merits and is based on the unique and best science available to inform the decision. Again, a key difference was that PIER is an experienced research institution with extensive history using DSBG; the other two applicants are commercial fishermen with no familiarity with the gear and no experience deploying it.

#### 3) We note that the EFP commenced activities already and activities have occurred around Catalina Island. The EFP applicant is supposed to notify immediately of any encounters with protected species. Please report on any interactions to date.

A term and condition of the EFP is that the EFP permit holder will report any ESA-listed species entanglement or hooking, the species, and its release condition to the NMFS point of contact via

<sup>&</sup>lt;sup>8</sup> http://www.ecfr.gov/cgi-bin/text-

idx?SID=63fd0fd95cbaee4d443079447acef34a&mc=true&node=se50.12.600\_1745&rgn=div8

email or phone within 24 hours after every EFP trip. To date, there have been no reports to NMFS of protected species interactions from the three fishing trips thus far.

The NMFS issued DSBG EFPs each include the condition that if an ESA-listed species is taken during the proposed action, then fishing under that EFP must cease and formal ESA section 7 consultation initiated. Given the similarity of the proposed actions, if take of a listed species occurs, NMFS PRD would consider the specific circumstances associated with that take to determine whether reinitiation of consultation is warranted under one or more of the EFPs covered under this consultation.

As a reminder, PIER will provide a preliminary report to the HMSMT in June next year about outcomes of this first fishing year under the EFP. Per Council Operating Procedures 20,<sup>9</sup> the EFP applicant (i.e., PIER) must present: 1) a preliminary report on the results of the EFP and the data collected (including catch data) to the HMSMT at the June Council meeting of the following year (i.e., 2016), and 2) a final written report on the results of the EFP and the data collected to the HMSMT and the Council at the September Council meeting (i.e., 2017). The final report should include: a summary of the work completed; an analysis of the data collected; and conclusions and/or recommendations. NMFS wrote this into the Terms and Conditions of PIER's EFP.

4) The EFP as issued allows co-mingling of various gears within a trip (i.e., the vessels can concurrently fish DSBG, DGN, and harpoon on same trip, and fish are supposed to be partitioned). Meanwhile, the goal of the EFP is to test this gear's efficiency both as to target and non-target/protected species. What steps are being taken to ensure which fish came from EFP versus non-EFP gear in the absence of no at-sea observer to record this information? Fish buyers are the individuals responsible for recording fish on fish tickets (not EFP participants) - and no provisions were included in the EFP dealing with fish buyers. What is being done to ensure that the information is being collected accurately?

It is true that the EFP issued to PIER (as well as those issued to Perguson and Mintz) does allow for fishing with other gears to occur on the same trip that EFP fishing takes place. Because DSBG is still in the early stages of developing into a viable fishery, NMFS allowed this flexibility to also fish via HMS FMP authorized gear types during EFP trips to help the fishermen mitigate costs associated with the EFP fishing. However, NMFS had a similar concern (i.e., of ensuring appropriate data reporting, getting good information, and not mixing of catch on tickets); and therefore, NMFS included a term and condition that landings are required to be annotated, with separate tickets for the various gear types. Prior to a conference call on July 10<sup>th</sup>, NMFS shared the draft Terms and Conditions with CDFW for their input and comment. After consideration of CDFW's concerns regarding the co-mingling of fish taken under a California Scientific Collection Permit and fish harvested under an EFP, NMFS made modifications to the draft Terms and Conditions. NMFS again received comments from CDFW July 28<sup>th</sup> and 29<sup>th</sup> and incorporated their suggestion on the fish ticket annotations as well as other suggested conditions such as a pre-trip notification and a prohibition of the transfer of fish at sea. Excerpt from the Terms and Conditions:

<sup>&</sup>lt;sup>9</sup> http://www.pcouncil.org/wp-content/uploads/cop20.pdf

"2. Landings Reports: All fish tickets must have "PIER EFP" written in the notepad area of the landing receipt to assist CDFW reviewing biologists, and allow proper EFP coding into the PacFIN landings database. Fish caught by other authorized HMS gears (e.g. harpoon, drift gillnet) must be kept separate in the vessel hold and reported on separate landings receipts marked with the correct gear codes."

As stated in the Terms and Conditions of PIER's EFP, it is the EFP manager's (PIER) responsibility to ensure that <u>all</u> terms and conditions are met. Even with 100% observer coverage this would still be the EFP manager's responsibility as observers do not verify the accuracy of fish tickets in the current process. Vessel captains also sign the landings receipts/fish tickets and attest to the accuracy. If it was determined that there was a failure to comply with the Terms and Conditions, then this could be grounds for NMFS to revoke the permit. Excerpt from the Terms and Conditions:

"These Terms and Conditions apply to all fishing activities of the EFP referenced above. <u>In addition to all</u> the terms and conditions in this document, the EFP manager (PIER) is responsible for instructing all fishing permit holders, vessel owners, vessel operators crew members and processors, concerning the terms and conditions of the EFP permits.

Failure to comply with these terms and conditions will be grounds for revocation, suspension, invalidation, or modification of the EFP with respect to all parties, persons, vessels, and processors conducting activities under the EFPs referenced above."

# 5) What is the process NMFS uses to decide whether something is its own scientific research, or research that is authorized pursuant to an LOA, or must go through the Council's EFP vetting process? More transparency and background on how this internal process works would be helpful.

Research conducted by NMFS' science centers (or its contractors) would be NMFS' own scientific research. Such research is conducted under a scientific research permit (SRP) issued by NMFS.

For individuals or institutions conducting research from "bona fide" research vessels on species that are regulated by Magnuson-Stevens Act (MSA), NMFS encourages them (but does not require them) to seek a letter of acknowledgement (LOA) from NMFS under MSA regulations at 50 CFR 600.745(a)<sup>10</sup>. NMFS reviews the research plans and indicates concurrence by issuing an LOA.

Under 50 CFR 600.745(b), anyone can submit applications to NMFS for EFPs for the purpose of conducting research or other fishing activities using private (non-research) vessels. There is no requirement in the regulations that such applications go through and/or be approved by a council; there is a requirement that NMFS share such applications with the relevant council and seek the council's input, as well as solicit public input. Under the regulations, council and public input is sought via a Federal Register notice that NMFS publishes announcing receipt of an application and requesting comments.

<sup>&</sup>lt;sup>10</sup> http://www.ecfr.gov/cgi-bin/text-

idx?SID=63fd0fd95cbaee4d443079447acef34a&mc=true&node=se50.12.600\_1745&rgn=div8

If an application for an EFP is submitted directly to the PFMC, and the PFMC decides to consider the application under its own process, NMFS will respect that as the initial review. Henceforth, NMFS will process the application under 50 CFR 600.745.

6) Given the inability to conclusively determine which swordfish were taken with which gear types in the absence of observer records, how will the EFP (as permitted) allow for collection of data on economic efficiency on DSBG when activities can be co-mingled with the other gears? As an example, how can we assure separation of things like fuel costs or fishing effort (search/soak time) solely attributed to DSBG versus other gears?

Our expectation is that the participants keep and submit accurate records on take and allocation of costs and will include this in their preliminary and final reports. If there was evidence of noncompliance and/or inaccurate reporting, then NMFS would revoke the EFP. Observers are placed on the vessels for this EFP for the purpose of monitoring protected species interactions, not to collect economic data.

The expected preliminary report(s) to be submitted by PIER in June 2016 will be reviewed and evaluated by NMFS. Adjustments to the Terms and Conditions and required report information can be made at the time to apply to any fishing effort in the remainder of 2016.

See response to #4. The vessels need the flexibility to land fish via authorized gears in addition to DSBG.

#### **NMFS Response to Mr. Crabbe's Question**

#### What is the cap is for protected species?

The March 2015 Council recommendation was:

"NMFS to close fishing under any EFP for the remainder of the year of the amount of an ESA-listed species taken in the EFP fishery is the lower of either double the amount of incidental take estimated in an ESA biological opinion (BO) prepared for that activity, or 10 animals."

The EFP Terms and Conditions include the following requirements regarding protected species interactions, based on the ESA consultation with NMFS PRD:

- 1. All vessel operators shall undergo a safe handling and release workshop conducted by the NMFS WCR Protected Resources Division (PRD) prior to beginning fishing under the EFP.
- 2. Fishing is prohibited within designated Pacific leatherback sea turtle critical habitat.
- 3. For any Endangered Species Act (ESA)-listed species entanglement or hooking, the EFP permit holder will report the species and its release condition to the NMFS point of contact via email or phone within 24 hours after every EFP trip.

4. If a single ESA-listed species is taken while fishing under the EFP, then fishing will cease by all EFP holders operating under the PIER EFP until granted authorization to resume fishing from NMFS WCR, which in no event will be before NMFS completes a formal ESA section 7 consultation on continued operation of the EFP.

NMFS thanks the Council for allowing time for us to provide responses in this letter. If there are further questions, please contact Mr. Chris Fanning, HMS Fishery Policy Analyst (562-980-4198 or <u>Chris.Fanning@noaa.gov</u>) or Lyle Enriquez, HMS Fishery Biologist (562-980-4025 or Lyle.Enriquez@noaa.gov).

Sincerely,

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Robert A. Turner Assistant Regional Administrator for Sustainable Fisheries