

**GROUND FISH ADVISORY SUBPANEL STATEMENT  
IN MEMORY OF RANDY FRY**

Mr. Chairman, last month the Groundfish Advisory Subpanel (GAP) lost a conscientious member, a respected colleague, and for some of us, a good friend.

Randy Fry had not served on the GAP for long, but for the short time he was with us he consistently demonstrated not only his ability to ably represent the recreational fishermen of California, but also willingness to work with all representatives of all fisheries sectors in achieving a well-managed fishery that would provide a livelihood to thousands of coastal residents.

To put it less formally, Randy was one of us. He fought with us against the frustrations of a cumbersome management system weighed down by unreasonable laws. He sat in the bar and drank with us as we all tried to make our system work. He stood up and volunteered to broker the compromises necessary to keep our system going. He was somebody we could all count on to watch our backs.

All of us have had friends, perhaps family, lost at sea. There is no easy way to deal with it, so we mourn and then try to move on. But we always take the time to remember those who may be with us in spirit, even when they are no longer with us personally. The GAP will not forget Randy Fry.

PFMC  
09/14/04

**PROPOSED AGENDA**  
**Pacific Fishery Management Council**  
Hyatt Regency Islandia  
1441 Quivira Road  
San Diego, CA 92109  
619-224-1234

|   |
|---|
| <b>SEPTEMBER COUNCIL MEETING AGENDA SUMMARY</b> |
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| <i>Sunday,<br/>September 12 and<br/>Monday,<br/>September 13</i>                       | <i>Tuesday,<br/>September 14</i> | <i>Wednesday,<br/>September 15</i> | <i>Thursday,<br/>September 16</i>   | <i>Friday,<br/>September 17</i> |
|--|----------------------------------|------------------------------------|-------------------------------------|---------------------------------|
| Advisory Body Meetings and Joint Session on Monday (see last pages of Proposed Agenda) | Closed Session                   | Marine Protected Areas             | Habitat Issues                      | Groundfish Management           |
|  | Administrative Matters           |                                    | Highly Migratory Species Management |                                 |
|  | Groundfish Management            | Coastal Pelagic Species Management |                                     |                                 |
|  | Salmon Management                | Groundfish Management              | Groundfish Management               | Administrative Matters          |
|  | Administrative Matters           |                                    |                                     |                                 |
|  | Groundfish Management            |                                    |                                     |                                 |
| 4 P.M. Public Comment  | Pacific Halibut Management       | Administrative Matters             |                                     |                                 |

*Notice to Public*

Please note the actual order and timing of agenda items may vary somewhat from the proposed agenda. For example, items not completed on the scheduled day will be carried over to the next day. Items may be moved to an earlier time than shown on this Proposed Agenda. In accordance with the Magnuson-Stevens Fishery Conservation and Management Act, issues not contained in this agenda may come before this Council for discussion. However, such issues may not be the subject of formal Council action during this meeting, unless they are emergency in nature. Formal Council action will be restricted to those nonemergency issues specifically identified as **Council Action** on the agenda.

**To present verbal testimony at this meeting**, please complete a registration card, and specify the agenda item on which you wish to speak. Cards are available at the entry desk inside the Council meeting room. After public comment begins on each agenda item, additional cards will not be accepted on that item. Verbal testimony is limited to five minutes for individuals and ten minutes for groups or individuals representing organizations. Please identify yourself and whom you represent at the beginning of your testimony.

**Written comments or materials received at the Council office by September 7, 2004** will be included in the materials distributed to the Council for consideration at this meeting. Comments received by **August 25** will be mailed to Council members prior to the meeting. **After September 7, it is the submitter's responsibility to provide Council staff with an adequate number of copies to ensure coverage of the Council (a minimum of 40 copies). Each copy must include the Agenda Item Topic Number in the upper right hand corner of the front page.**

Financial interest statements for the appointed Council members are available for inspection at the documents table in the Regency Ballroom.

## DETAILED COUNCIL MEETING AGENDA

SUNDAY, SEPTEMBER 12 THROUGH FRIDAY, SEPTEMBER 17, 2004

### ANCILLARY SESSIONS

Various technical and administrative committees, advisory bodies, work groups, and state delegations will meet throughout the week. See the SCHEDULE OF ANCILLARY MEETINGS at the end of this agenda for a complete listing of these meetings.

TUESDAY, SEPTEMBER 14, 2004

### CLOSED SESSION

8 A.M.

*Regency Ballroom*

(Closed to all except Council members, their designees, and others designated by the Council Chair to discuss litigation and personnel matters.)

### GENERAL SESSION

9 A.M.

*Regency Ballroom*

#### ***A. Call to Order***

- |  |                   |
|--|-------------------|
| 1. Opening Remarks, Introductions        | Don Hansen, Chair |
| 2. Roll Call                             | Don McIsaac       |
| 3. Executive Director's Report           | Don McIsaac       |
| 4. <b>Council Action:</b> Approve Agenda | Don Hansen        |

#### ***B. Administrative Matters***

- |  |            |
|--|------------|
| 1. Approval of Council Meeting Minutes               |            |
| a. Council Member Review and Comments                | Don Hansen |
| b. <b>Council Action:</b> Approve April 2004 Minutes |            |

#### ***C. Groundfish Management***

- |   |                     |
|---|---------------------|
| 1. California Recreational Fishery Survey (CRFS) Program Review |                     |
| a. Agendum Overview   | Mike Burner         |
| b. Program Report   | Russell Porter/CDFG |
| c. Reports and Comments of Advisory Bodies                      |                     |
| d. Public Comment   |                     |
| e. Council Guidance on the Next Steps in the CRFS Program       |                     |

2. Initial Consideration of Status of Fisheries and Inseason Adjustments
  - a. Agendum Overview Mike Burner
  - b. Groundfish Management Team (GMT)/Groundfish  
Advisory Subpanel (GAP) Comments/Questions Michele Robinson/Rod Moore
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Guidance
3. Consideration of Limited Refinements to the 2005/2006  
Fishery Management Specifications
  - a. Agendum Overview John DeVore
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. **Council Action:** Adopt Recommendations for Specification Refinements

***D. Salmon Management***

1. Salmon Fishery Update
  - a. Salmon Technical Team Report Dell Simmons
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. Council Discussion
2. Salmon Methodology Review
  - a. Agendum Overview Chuck Tracy
  - b. Agency and Tribal Reports and Comments
  - c. Model Evaluation Workgroup Report Dell Simmons
  - d. Reports and Comments of Advisory Bodies
  - e. Public Comment
  - f. **Council Action:** Establish Final Prioritization and Schedule for  
Review of Salmon Methodology Changes for the 2005 Season
3. Fishery Management Plan (FMP) Amendment Update
  - a. Agendum Overview Chuck Tracy
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. Council Guidance

***B. Administrative Matters (continued)***

2. National Marine Fisheries Service Revision of National Standard 1
  - a. Agendum Overview Chuck Tracy
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. **Council Action:** Response to Proposed Revision

**C. Groundfish Management (continued)**

- 4. Red Light/Green Light Threshold for Optimum Yield Adjustments
  - a. Agendum Overview John DeVore
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. Council Guidance on Defining the Task

**PUBLIC COMMENT PERIOD**  
4 P.M.  
Public comments on fishery issues not on the agenda are accepted at this time.

WEDNESDAY, SEPTEMBER 15, 2004

**GENERAL SESSION**  
8 A.M.  
*Regency Ballroom*

- A. Call to Order (reconvene)** Don Hansen
- 5. Commencing Remarks Don McIsaac

**E. Marine Protected Areas**

- 1. Guidelines for Review of Marine Reserves Issues
  - a. Agendum Overview Dan Waldeck
  - b. Scientific and Statistical Committee (SSC) Report Cindy Thomson
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. **Council Action:** Adopt Guideline Recommendations
- 2. Update on Miscellaneous Marine Protected Areas Activities
  - a. Agendum Overview Dan Waldeck
  - b. Gulf of Farallones and Cordell Bank National Marine Sanctuaries Staff Reports Sanctuary Staffs
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Discussion
- 3. Krill Harvest Ban Proposal
  - a. Agendum Overview Dan Waldeck
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. Council Discussion and Guidance

**C. Groundfish Management (continued)**

5. NMFS Report
  - a. Regulatory Activities
  - b. Science Center Activities
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Discussion
6. Groundfish Essential Fish Habitat (EFH) Environmental Impact Statement (EIS) – Preliminary Alternatives
  - a. Agendum Overview
  - b. Ad Hoc EFH EIS Oversight Committee Report
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. **Council Action:** Adopt Range of Alternatives for Preliminary Draft EIS Analysis
7. Off-Year Science Improvements Report
  - a. Agendum Overview
  - b. Northwest Fisheries Science Center Report
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Discussion and Guidance
8. Terms of Reference for Groundfish Rebuilding Plan Review and Stock Assessment Review (STAR) Panels
  - a. Agendum Overview
  - b. SSC Report
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Guidance on Finalizing Terms of Reference

**F. Pacific Halibut Management**

1. Pacific Halibut Fishery Update
  - a. NMFS Report
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. Council Discussion
2. Proposed Changes to the Catch Sharing Plan and Annual Regulations
  - a. Agendum Overview
  - b. State Proposals
  - c. Tribal Comments
  - d. Reports and Comments of Advisory Bodies
  - e. Public Comment
  - f. **Council Action:** Adopt Proposed Changes for Public Review

3. Review of Pacific Halibut Bycatch Estimates for Use by the International Pacific Halibut Commission
  - a. Agendum Overview
  - b. NMFS Report
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Guidance on Bycatch Estimation Issues

Chuck Tracy  
Elizabeth Clarke

THURSDAY, SEPTEMBER 16, 2004

GENERAL SESSION  
8 A.M.  
*Regency Ballroom*

**A. *Call to Order (reconvene)***

Don Hansen

6. Commencing Remarks

Don McIsaac

**G. *Habitat***

1. Current Habitat Issues
  - a. Report of the Habitat Committee (HC)
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. **Council Action:** Consider HC Recommendations

Stuart Ellis

**H. *Highly Migratory Species (HMS) Management***

1. NMFS Report
  - a. Regulatory Activities
  - b. Science Center Activities
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Discussion
2. FMP Amendment for Limited Entry in the High Seas Pelagic Longline Fishery
  - a. Agendum Overview
  - b. NMFS Report
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Recommendations for Proceeding with Implementation of Limited Entry in the High Seas Pelagic Longline Fishery
3. Stock Assessments for Albacore and Blue Fin Tuna
  - a. Agendum Overview
  - b. NMFS Report
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Discussion

Svein Fougner  
Gary Sakagawa

Dan Waldeck  
Svein Fougner

Dan Waldeck  
Gary Sakagawa

***I. Coastal Pelagic Species Management***

1. NMFS Report
  - a. Regulatory Activities Svein Fougner
  - b. Science Center Activities Paul Crone
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Discussion
2. STAR Panel Report
  - a. Agendum Overview Dan Waldeck
  - b. STAR Panel Report Tom Barnes
  - c. Reports and Comments of Advisory Bodies
  - d. Public Comment
  - e. Council Discussion and Guidance
3. FMP Amendment--Sardine Allocation
  - a. Agendum Overview Dan Waldeck
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. Council Guidance on Development of an FMP Amendment

***C. Groundfish Management (continued)***

9. Final Consideration of 2004 Inseason Adjustments
  - a. Agendum Overview Mike Burner
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. **Council Action:** Approve Inseason Adjustments in the 2004 Groundfish Fishery

***B. Administrative Matters (continued)***

3. Update of Council Operating Procedures (COP) and Statement of Organization, Practices, and Procedures (SOPP) Documents
  - a. Agendum Overview Don McIsaac
  - b. Reports and Comments of Advisory Bodies
  - c. Public Comment
  - d. **Council Action:** Review and Approve Proposed Updates to COP and SOPP Documents

FRIDAY, SEPTEMBER 17, 2004

GENERAL SESSION  
8 A.M.  
*Regency Ballroom*

- A. Call to Order (reconvene)*** Don Hansen



7. Commencing Remarks Don McIsaac

**C. Groundfish Management (continued)**

10. Expansion of Vessel Monitoring System (VMS)  
a. Agendum Overview Mike Burner  
b. NMFS Report NMFS Staff  
c. Reports and Comments of Advisory Bodies  
d. Public Comment  
e. **Council Action:** Adopt Program Expansion Alternatives for Public Review
11. Trawl Individual Quota (TIQ) EIS  
a. Agendum Overview Jim Seger  
b. Summary of Scoping  
c. Reports and Comments of Advisory Bodies  
d. Public Comment  
e. Council Guidance on Process, As Necessary

**B. Administrative Matters (continued)**

4. Council Communication Plan  
a. Agendum Overview Jennifer Gilden  
b. Reports and Comments of Advisory Bodies  
c. Public Comment  
d. Council Guidance on Implementing Phase I of Communication Plan and Timetable for Phases II and III
5. Legislative Matters  
a. Agendum Overview Dan Waldeck  
b. Legislative Committee Report Dave Hanson  
c. Reports and Comments of Advisory Bodies  
d. Public Comment  
e. **Council Action:** Consider Recommendations of the Legislative Committee
6. Fiscal Matters  
a. Agendum Overview Don McIsaac  
b. Budget Committee Report Jim Harp  
c. Reports and Comments of Advisory Bodies  
d. Public Comment  
e. **Council Action:** Consider Recommendations of the Budget Committee
7. Interim Appointments to Advisory Bodies  
a. Agendum Overview Chuck Tracy  
b. **Council Action:** Appoint Members as Necessary
8. Work Load Priorities and Draft November 2004 Council Meeting Agenda  
a. Agendum Overview Don McIsaac  
b. Reports and Comments of Advisory Bodies  
c. Public Comment  
d. Council Guidance on Work Load, November Council Agenda, and

Priorities for Advisory Body Consideration

ADJOURN

## SCHEDULE OF ANCILLARY MEETINGS

### SUNDAY, SEPTEMBER 12, 2004

|                            |        |           |
|----------------------------|--------|-----------|
| Groundfish Management Team | 1 p.m. | Islands A |
|----------------------------|--------|-----------|

### MONDAY, SEPTEMBER 13, 2004

|  |           |           |
|--|-----------|-----------|
| Council Secretariat                                | 8 a.m.    | Regency A |
| Groundfish Advisory Subpanel                       | 8 a.m.    | Islands B |
| Groundfish Management Team                         | 8 a.m.    | Islands A |
| Scientific and Statistical Committee               | 8 a.m.    | Garden F  |
| Essential Fish Habitat EIS - <b>Joint Session</b>  | 9:30 a.m. | Mission C |
| National Standard 1 Briefing- <b>Joint Session</b> | 11 a.m.   | Mission C |
| Legislative Committee                              | 11 a.m.   | Garden C  |
| Budget Committee                                   | 1 p.m.    | Garden C  |
| Enforcement Consultants                            | 4 p.m.    | Garden C  |

### TUESDAY, SEPTEMBER 14, 2004

|                                      |              |           |
|--------------------------------------|--------------|-----------|
| Council Secretariat                  | 7 a.m.       | Regency A |
| California State Delegation          | 7 a.m.       | Islands B |
| Oregon State Delegation              | 7 a.m.       | Garden A  |
| Washington State Delegation          | 7 a.m.       | Garden C  |
| Groundfish Advisory Subpanel         | 8 a.m.       | Islands B |
| Groundfish Management Team           | 8 a.m.       | Islands A |
| Scientific and Statistical Committee | 8 a.m.       | Garden F  |
| Habitat Committee                    | 10:30 a.m.   | Garden A  |
| Enforcement Consultants              | As necessary | Garden C  |

## SCHEDULE OF ANCILLARY MEETINGS

### WEDNESDAY, SEPTEMBER 15, 2004

|  |              |           |
|--|--------------|-----------|
| Council Secretariat                        | 7 a.m.       | Regency A |
| California State Delegation                | 7 a.m.       | Islands B |
| Oregon State Delegation                    | 7 a.m.       | Garden A  |
| Washington State Delegation                | 7 a.m.       | Garden C  |
| Groundfish Advisory Subpanel               | 8 a.m.       | Islands B |
| Groundfish Management Team                 | 8 a.m.       | Islands A |
| Highly Migratory Species Advisory Subpanel | 10 a.m.      | Garden F  |
| Enforcement Consultants                    | As necessary | Garden C  |

### THURSDAY, SEPTEMBER 16, 2004

|                              |              |           |
|------------------------------|--------------|-----------|
| Council Secretariat          | 7 a.m.       | Regency A |
| California State Delegation  | 7 a.m.       | Islands B |
| Oregon State Delegation      | 7 a.m.       | Garden A  |
| Washington State Delegation  | 7 a.m.       | Garden C  |
| Groundfish Advisory Subpanel | 8 a.m.       | Islands B |
| Groundfish Management Team   | 8 a.m.       | Islands A |
| Enforcement Consultants      | As necessary | Garden C  |

### FRIDAY, SEPTEMBER 17, 2004

|                              |              |           |
|------------------------------|--------------|-----------|
| Council Secretariat          | 7 a.m.       | Regency A |
| California State Delegation  | 7 a.m.       | Islands B |
| Oregon State Delegation      | 7 a.m.       | Garden A  |
| Washington State Delegation  | 7 a.m.       | Garden C  |
| Groundfish Advisory Subpanel | As necessary | Islands B |
| Groundfish Management Team   | 8 a.m.       | Islands A |
| Enforcement Consultants      | As necessary | Garden C  |

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PFMC  
09/01/04