Supplemental General Public Comment (FFI) ANY SPECRPT March 2000

FISH DIVISION FISHERIES INFO. SECTION COMMERCIAL LANDINGS DATA PRELIMINARY 2000 LANDINGS OF ROCKFISH, BLACK (ROUND, COMBINED) WITH ALL GEAR BY PORT BY MONTH

PAGE

RUN DATE: 02/23/00 RUN TIME: 09:03

| PORT                      | MONTH    | POUNDS | TICKETS | AVERAGE        |
|---------------------------|----------|--------|---------|----------------|
| GARIBALDI                 | 01       |        | 2       | · <del>-</del> |
| TOTAL GARIBALDI           |          | 144    | 2       | 72             |
| PACIFIC CITY PACIFIC CITY | 01       | 7      | 1       | 7              |
|                           | 02       | 31     |         | 31             |
| TOTAL PACIFIC CITY        |          | 38     | 2       | 19             |
| NEWPORT                   | 02       | 52     | 1       | 52             |
| TOTAL NEWPORT             |          | 52     | 1       | 52             |
| PORT ORFORD PORT ORFORD   | 01<br>02 |        | 14      |                |
| TOTAL PORT ORFORD         | 02       | 39<br> | 3<br>   | 13             |
|                           |          | 551    | 17      | 32             |
| GOLD BEACH                | 01       | 100    | 2       | 50             |
| TOTAL GOLD BEACH          |          | 100    | 2       | 50             |
| BROOKINGS                 | 01       | 21     | 1       | 21             |
| TOTAL BROOKINGS           |          | 21     | 1       | 21             |
| TOTAL FOR COAST           | -        | 906    | 25      | 36             |

# PRELIMINARY 1999 LANDINGS OF ROCKFISH, BLACK (ROUND, COMBINED) WITH ALL GEAR BY PORT BY MONTH

PAGE 1 RUN DATE: 01/28/00

RUN TIME: 16:06

| PORT               | MONTH | POUNDS | TICKETS | AVERAGE    |
|--------------------|-------|--------|---------|------------|
| ASTORIA            | 01    | 578    | 2       | 200        |
| ASTORIA            | 03    | 379    | 2       | 289<br>189 |
| ASTORIA            | 04    | 73     | 4       | 18         |
| ASTORIA            | 05    | 3,701  | 5       | 740        |
| ASTORIA            | 06    | 645    | 12      | 53         |
| ASTORIA            | 07    | 558    | 17      | 32         |
| ASTORIA            | 08    | 224    | 6       | 37         |
| ASTORIA            | 09    | 787    | 4       | 196        |
| ASTORIA            | 10    | 312    | 3       | 104        |
|                    |       |        |         | 104        |
| TOTAL ASTORIA      |       | 7,257  | 55      | 131        |
| GARIBALDI          | 03    | . 64   | . 1     | 64         |
| GARIBALDI          | 04    | 1,785  | 17      | 105        |
| GARIBALDI          | 05    | 3,115  | 23      | 135        |
| GARIBALDI          | 06    | 4,158  | 27      | 154        |
| GARIBALDI          | 07    | 4,070  | 26      | 156        |
| GARIBALDI          | 80    | 4,232  | 27      | 156        |
| GARIBALDI          | 09 _  | 3,745  | 26      | 144        |
| GARIBALDI          | 10    | 1,075  | 7       | 153        |
| GARIBALDI          | 11    | 371    | 3       | 123        |
| TOTAL GARIBALDI    |       | 22,615 | 157     | 144        |
| PACIFIC CITY       | 03    | 47     | 1       | 47         |
| PACIFIC CITY       | 04    | 5,281  | 35      | 150        |
| PACIFIC CITY       | 05    | 9,077  | 38      | 238        |
| PACIFIC CITY       | 06    | 13,114 | 55      | 238        |
| PACIFIC CITY       | 07    | 9,130  | 84      | 108        |
| PACIFIC CITY       | 80    | 10,711 | 94      | 113        |
| PACIFIC CITY       | 09    | 6,182  | 46      | 134        |
| PACIFIC CITY       | 10    | 1,941  | 9       | 215        |
| PACIFIC CITY       | 11    | 288    | 3       | , 96       |
| TOTAL DACIETO OLTY |       |        |         |            |
| TOTAL PACIFIC CITY |       | 55,771 | 365     | 152        |
| DEPOE BAY          | 04    | 400    | 2       | 200        |
| DEPOE BAY          | 05    | 243    | 4       | 60         |
| DEPOE BAY          | 06    | 83     | 2       | 41         |
| , DEPOE BAY        | 10    | 190    | 1       | 190        |
| DEPOE BAY          | 11    | 114    | 2       | 57         |
| TOTAL DEPOE BAY    |       | 1,030  | 11      | 93         |
| NEWPORT            | 06    | 4      | 1       | 4          |
| NEWPORT            | 08    | 3      | 1       | 3          |
| NEWPORT            | 09    | 55     | 1       | 55         |
| NEWPORT            | 10    | 44     | 1       | 44         |
|                    |       |        |         |            |
| TOTAL NEWPORT      |       | 106    | 4       | 26         |

#### PRELIMINARY 1999 LANDINGS OF ROCKFISH, BLACK (ROUND, COMBINED) WITH ALL GEAR

PAGE 2

RUN DATE: 01/28/00 RUN TIME: 16:06

BY PORT BY MONTH

|       | PORT        | MONTH | POUNDS  | TICKETS | AVERAGE |
|-------|-------------|-------|---------|---------|---------|
|       | FLORENCE    | 08    | 6       | 1       | 6       |
|       | FLORENCE    | 09    | 2       | 1       | 2       |
|       | •           | • ,   |         |         |         |
| TOTAL | FLORENCE    |       | 8       | 2       | 4       |
|       | CHARLESTON  | 03    | 8       | 1       | 8       |
|       | CHARLESTON  | 05    | 180     | 1       | 180     |
|       | CHARLESTON  | 06    | 9       | 1       | 9       |
|       | CHARLESTON  | 07    | 188     | 6       | 31      |
|       | CHARLESTON  | 08    | 1,375   | 48      | 28      |
|       | CHARLESTON  | 09    | 251     | 11      | 22      |
|       | CHARLESTON  | 10    | 128     | 7       | 18      |
|       | CHARLESTON  | 12    | 3       | 1       | 3       |
|       |             |       |         |         |         |
| TOTAL | CHARLESTON  |       | 2,142   | 76      | 28      |
|       | BANDON      | 07    | 62      | 3       | 20      |
|       | BANDON      | 08    | 178     | 5       | 35      |
|       |             |       |         |         |         |
| TOTAL | BANDON      |       | 240     | 8       | 30      |
|       | PORT ORFORD | 01    | 3,916   | 32      | 122     |
|       | PORT ORFORD | 02    | 293     |         | 97      |
|       | PORT ORFORD | 03    | 3,165   |         | 102     |
|       | PORT ORFORD | 04    | 22,399  |         | 134     |
|       | PORT ORFORD | 05    | 16,464  |         | 115     |
|       | PORT ORFORD | 06    | 30,499  |         | 107     |
|       | PORT ORFORD | 07    | 20,305  |         | 91      |
|       | PORT ORFORD | 08    | 23,843  |         | 108     |
|       | PORT ORFORD | 09    | 11,587  |         | 111     |
|       | PORT ORFORD | 10    | 7,047   | 77      | 91      |
|       | PORT ORFORD | 11    | 1,356   | 15      | 90      |
|       | PORT ORFORD | 12    | 464     | 5       | . 92    |
|       |             |       |         |         |         |
| TOTAL | PORT ORFORD |       | 141,338 | 1,300   | 108     |
|       | GOLD BEACH  | 01    | 875     | 4       | 218     |
|       | GOLD BEACH  | 03    | 83      | 1       | 83      |
|       | GOLD BEACH  | 04    | 112     | 2       | 56      |
| •     | GOLD BEACH  | 05    | 988     | 12      | 82      |
|       | GOLD BEACH  | 06    | 1,809   | 15      | 120     |
|       | GOLD BEACH  | 07    | 5,672   | 59      | 96      |
|       | GOLD BEACH  | 08    | 4,377   | 80      | 54      |
|       | GOLD BEACH  | 09    | 1,460   | 26      | 56      |
|       | GOLD BEACH  | 10    | 2,580   | 33      | 78      |
|       | GOLD BEACH  | 11    | 210     | 5       | 42      |
|       | GOLD BEACH  | 12    | 797     | 8       | 99      |
|       |             |       |         | ·<br>   |         |
| TOTAL | GOLD BEACH  |       | 18,963  | 245     | 77      |

#### PRELIMINARY 1999 LANDINGS OF ROCKFISH, BLACK (ROUND, COMBINED) WITH ALL GEAR

BY PORT BY MONTH

| PORT            | MONTH | POUNDS  | TICKETS | AVERAGE |
|-----------------|-------|---------|---------|---------|
| *************   |       |         |         |         |
| BROOKINGS       | 01    | 70      | 1       | 70      |
| BROOKINGS       | 03    | 125     | 4       | 31      |
| BROOKINGS       | 04    | 2,498   | 24      | 104     |
| BROOKINGS       | 05    | 3,488   | 36      | 96      |
| BROOKINGS       | 06    | 3,499   | 29      | 120     |
| BROOKINGS       | 07    | 6,917   | 45      | 153     |
| BROOKINGS       | 80    | 3,600   | 34      | 105     |
| BROOKINGS       | 09    | 3,593   | 24      | 149     |
| BROOKINGS       | 10    | 6,342   | 32      | 198     |
| BROOKINGS       | 11    | 56      | 1       | 56      |
| BROOKINGS       | 12    | 76      | 1       | 76      |
|                 | -     |         |         |         |
| TOTAL BROOKINGS |       | 30,264  | 231     | 131     |
|                 |       |         |         |         |
|                 | •     |         |         |         |
| TOTAL FOR COAST |       | 279,734 | 2,454   | 113     |

PAGE 3

RUN DATE: 01/28/00

RUN TIME: 16:06

PRELIMINARY 1999 LANDINGS OF ROCKFISH, BLACK (ROUND, COMBINED)
WITH ALL GEAR
BY MONTH

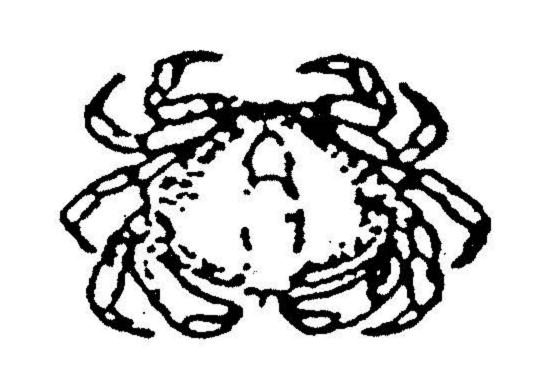
PAGE 1

RUN DATE: 01/28/00

RUN TIME: 16:06

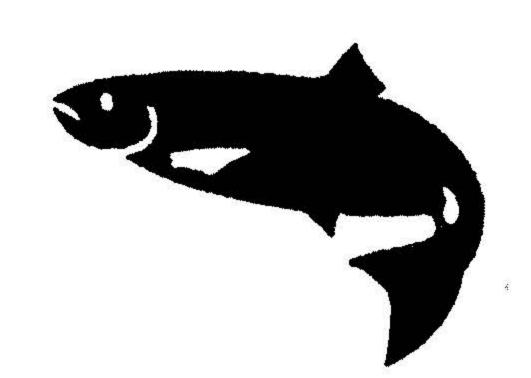
|                 | MONTH | POUNDS  | TICKETS | AVERAGE |
|-----------------|-------|---------|---------|---------|
|                 |       |         |         |         |
|                 | 01    | 5,439   | 39      | 139     |
|                 | 02    | 293     | 3       | 97      |
|                 | 03    | 3,871   | 41      | 94      |
|                 | 04    | 32,548  | 251     | 129     |
|                 | 05    | 37,256  | 261     | 142     |
|                 | 06    | 53,820  | 425     | 126     |
|                 | 07    | 46,902  | 461     | 101     |
|                 | 08    | 48,549  | 516     | 94      |
|                 | 09    | 27,662  | 243     | 113     |
|                 | 10    | 19,659  | 170     | 115     |
|                 | 11    | 2,395   | 29      | 82      |
|                 | 12    | 1,340   | 15      | 89      |
|                 |       |         |         |         |
| TOTAL FOR COAST |       | 279,734 | 2,454   | 113     |

# HUMBOLDT FISHERMEN'S MARKETING ASSOCIATION, INC.



216 H Street Eureka, California 95501

FAX (707) 443-1724



Ms. Penny Dalton Administrator, National Marine Fisheries Service 1335 East-West Highway Silver Springs, MD 20910

(707) 443-0537

Dear Ms. Dalton:

The board of directors of HFMA strongly supports the use of federal disaster relief funds to buy back some West Coast trawl permits. We need to move forward with a well-designed buyback program promptly, as attrition through bankruptcy is unacceptable. We also strongly believe that a) the vessels as well as all their permits must be retired; b) the terms of the buyout must allow the vessel owners to walk away whole; and c) the proper approach for resource conservation is to buy out the biggest producers at the top of the pyramid, not the smaller producers at the bottom.

Some will say this is a big boat vs. small boat allocation issue. Simply put, we are far beyond that argument. Groundfish are in crisis and overcapitalized fishing operations must be removed if the resource is to have any chance of recovery. Experience has shown that such vessels are not compatible with sustainable fisheries and a healthy marine environment—hence the state of groundfish fisheries today.

We also want to state very clearly that we are not opposed to trawling per se. A properly managed and capitalized trawl fleet is essential to the health of West Coast fisheries. Both fish processors and fish markets depend on a steady flow of groundfish, many species of which can only reasonably be taken with trawl gear. With no groundfish coming in, those fish processors that survived would be forced to pay their overhead out of the much smaller volume of non-groundfish species, resulting in much higher costs per pound and lower ex-vessel prices for those species. The great challenge now facing the Pacific Fishery Management Council is to reduce the take of groundfish sufficiently to allow for stock recovery while maintaining a working fleet of groundfish boats.

To elaborate the need for a vessel/permit buyout:

A) The reason for the groundfish disaster, and the proposed buyout, is that some sectors of the groundfish fishery are seriously overcapitalized. Simply put, the cash flow demands of the existing fleet exceed the sustainable harvest capacity of the groundfish resource. To retire groundfish permits while leaving the vessels in service would simply transfer the

overcapitalization to other fisheries and, we believe, would lead in fairly short order to a repeat of the fishery disaster/plea for a buyback scenario. It makes much better sense both economically and biologically to remove the vessels now. If all their permits are not retired, those permits will be sold to new construction, defeating the conservation purpose of the buyout.

- b) there are two points here: first, it isn't fair to punish fishermen for being successful, i.e., for being ambitious, hard-working, and seeking to realize the American dream. Second, these fishermen will not willingly participate in a buyback program if it is punitive. At a minimum, their debts on the vessel should be retired and they should leave the program with enough capital in hand to restart elsewhere, whether in smaller-scale fisheries or ashore.
- c) Cash-flow needs increase dramatically with increased vessel size; hence the volume of product needed to sustain the vessel also increases dramatically. We hope we have learned, for example, that there are no fisheries capable of sustaining the catch levels required by a fleet of factory trawlers. We believe that a given fishery resource can better be harvested sustainably by many smaller boats, with lower debt service, insurance, fuel and gear costs, than it can by relatively fewer larger boats with their much higher cash-flow needs.

In summary, we hope that a buyback program will be conceived and designed with an eye for the future fleet profile necessary to achieve long-term sustainability in American fisheries.

Sincerely,

Paul Pellegrini President, HFMA

cc. Congressman Mike Thompson Congressman George Miller Congresswoman Nancy Pelosi Congresswoman Anna Eshoo Senator Dianne Feinstein Senator Barbara Boxer

#### u.s. department of commerce

# RULES OF CONDUCT FOR MEMBERS OF REGIONAL FISHERY MANAGEMENT COUNCILS

As a member of a Regional Fishery Management Council, you serve on behalf of the Government and are held to a high standard of conduct to ensure public confidence in the actions of the Councils. The Fishery Management Councils were created by statute to create a means for cooperation among the Federal Government, state governments, and members of the public with expertise in commercial and recreational fishing and conservation in the creation of fishing policy. Although all members are expected to honestly and conscientiously work toward the fishing policy which is best for the nation, your role on the Council may vary depending on whether you are a voting or non-voting member and whether you are a regular Federal employee, a state official, or a public member who was nominated by a governor and appointed by the Secretary of Commerce. In recognition of these varying types of service, the applicable conduct rules will also vary.

Conduct rules cover financial conflicts of interest; misuse of Council resources, including information; bribes and similar payments; and, for some members, limits on representing others before the Federal Government both during Council service and after termination of such service.

The specific rules which apply to each type of member–public member, Federal official, and state government official—are summarized below.

If you have a question about conduct rules or their application to a specific situation, you should seek guidance from the Regional Attorney assigned to provide advice to your Council.

You may also seek advice from an attorney in the Ethics Division of the U.S. Department of Commerce at (202) 482-5384, particularly with respect to Government-wide conflict of interest rules (including rules on bribes, misuse of resources, lobbying the Government, and post-service activities).

If you are a state government official, you should seek advice from the state office responsible for administering your state's ethics rules.

## RULES OF CONDUCT FOR PUBLIC MEMBERS

If you serve as a public member of the Council, you are considered a Federal employee for purposes of criminal conflict of interest statutes applicable to other United States Government employees. However, because of the unique nature of the Councils, which are composed of members of the public who have special expertise in fishing matters and who, in many cases, are from the commercial or recreational fishing industries, special ethics rules apply. For regular Federal employees, disqualification is usually the preferred method for avoiding a conflict of interest; however, for Fishery Management Councils, in order to allow full participation by members of the public with knowledge of and experience in fishing matters, the method chosen by Congress to deal with conflicts of interest is full public disclosure of fishing interests and a system of appointment which encourages a diversity of views. However, as noted below, disqualification is required with regard to matters which will have a particular effect or a disproportionate effect on your financial interests relative to those of others in the fishing industry.

#### DISCLOSING FINANCIAL INTERESTS

**Public Financial Disclosure Report of Fishing Interests**. You are required to report any interest in a "harvesting, processing, or marketing activity" on a Financial Interest Form–NOAA Form 88-195, "Statement of Financial Interests for Use by Voting Members and Nominees of Regional Fishery Management Councils."

When to Report. You must file this report with the Executive Director of your Council:

- within 45 days of taking office,
- within 30 days of any acquisition of a financial interest or a substantial change in a financial interest that is required to be reported, and
- February 1 of each year.

What to Report. You must list on this report any financial interest in a "harvesting, processing, or marketing activity" which you hold or which is held by your spouse, minor child, partner, or any organization (other than the Council) in which you serve as an officer, director, trustee, partner, or employee. More specifically, you must report:

- stock, equity, and ownership interests in any
  - company or business engaged in any harvesting, processing, or marketing activity;
  - fishing vessel engaged in any harvesting, processing, or marketing activity;
  - equipment company or company that provides other services to any harvesting, processing, or marketing activity;

in any fishery under the jurisdiction of your Council;

- employment with any
  - company or business engaged in any harvesting, processing, or marketing activity;
  - fishing vessel engaged in any harvesting, processing, or marketing activity;
  - equipment company or company that provides other services to any harvesting, processing, or marketing activity;
  - o firm providing consulting, legal, or representational services to any entity engaged in, or providing equipment or services essential to, a harvesting, processing, or marketing activity;

in any fishery under the jurisdiction of your Council; and

- employment with, or service as an officer, director, or trustee of, any
  - association whose members include companies, vessels, or other entities engaged in harvesting, processing, or marketing activities; and
  - company providing services to harvesting, processing, or marketing activities

in any fishery under the jurisdiction of your Council.

Any other financial interest should not be reported. You should not report stock, equity, or other ownership interest in, or employment with, a firm or organization engaged in advocacy on environmental issues or in scientific fisheries research.

Public Review of Reports. You should file your completed report with the Executive Director of your Council. A copy will be sent by Council staff to the National Marine Fisheries Service (NMFS) Regional Administrator with jurisdiction over your Council; the NMFS Regional Attorney who advises your Council; the NMFS Office of Sustainable Fisheries; and the Ethics Division of the Office of the Assistant General Counsel for Administration, U.S. Department of Commerce.

Your report will be available for inspection by members of the public in the office of the NMFS Regional Administrator with jurisdiction over your Council, at Council offices, and at Council meetings and hearings. They will be retained for five years after termination of your last term in office.

If you believe that these provisions require your disqualification from a matter, you may announce your disqualification (or recusal) at any time before the vote on the matter. If you have any question regarding the application of the rules to your situation, you may seek advice from the Regional Attorney who advises your Council or an attorney in the Ethics Division of the U.S. Department of Commerce. If you would like a determination as to whether an interest requires your disqualification, you may seek such a determination from the Regional Attorney who advises your Council using the procedures set forth below.

<u>Participation in Discussions and Deliberations</u>. If you are disqualified from voting on a matter because the decision would have an expected and substantially disproportionate benefit on a harvesting, processing, or marketing interest which you have disclosed, you may, nevertheless, participate in Council and committee deliberations in the matter after notifying the Council that you will not be voting on the matter and after identifying the financial interest that would be affected.

Procedures for Determinations Regarding an "Expected and Substantially Disproportionate Benefit." You may ask for a determination as to whether a matter will have an expected and substantially disproportionate benefit to you (or those whose interests are attributed to you) from the Regional Attorney assigned to advise your Council (or such other attorney as designated by the National Oceanic and Atmospheric Administration). The Regional Attorney may also make such a determination on his or her own initiative. Neither you, nor another Council member, nor a member of the public may initiate a procedure regarding another Council member. However, you may provide written and signed information to the Regional Attorney indicating that initiation of such a procedure may be appropriate. You should make a request for a determination:

- within a reasonable time before the Council meeting at which the matter at issue will be addressed, or
- during the Council meeting before the vote on the matter at issue.

You should make a request for a determination as far in advance of the Council meeting as possible in order to provide the Regional Attorney sufficient time to thoroughly examine and consider available information.

A Regional Attorney who receives reliable and probative written and signed information prior to a Council meeting relating to a disqualification determination (or during a Council meeting if the issue could not reasonably have been anticipated prior to the meeting) will announce at the beginning of the meeting the receipt of such information, the nature of the information, and the identity of the person providing the information. This announcement will be made during the meeting if

reliable and probative information is received after the beginning of the meeting.

If the Regional Attorney determines that you may not vote on a matter because it will have an expected and substantially disproportionate benefit to you (or anyone whose interests are attributed to you), you may not vote on the matter, but you may state for the record how you would have voted. You may also fully participate in deliberations and discussions regarding the matter (after notifying the Council of your disqualification and after identifying the financial interest that would be affected).

If you disagree with a determination by a Regional Attorney regarding yourself or any other Council member, you may file a written request with the NOAA General Counsel for review of the determination. Such a request must be received within ten days of the determination. A reversal of the determination will not affect any Council vote which has already been taken. The decision by the NOAA General Council may, however, provide useful guidance regarding future Council actions.

Disqualification from Participating in Matters Primarily of Individual Concern. You may not participate in any Council matter which is primarily of individual concern if you (or those whose interests are attributed to you) have a financial interest in the matter. This disqualification applies to participating in deliberations, rendering advice, and making recommendations, as well as voting on the matter.

<u>Definition of "matters of primarily individual concern</u>." "Matters primarily of individual concern" are those matters which affect a small number of identified, or easily identifiable, parties, rather than broad policy matters affecting a large number of individuals.

For example, a contract between your Council and a company would be a matter primarily of individual concern; thus, you would be disqualified from participating in any Council action regarding the contract if you had stock in the company or were employed by the company. A Fishery Management Plan would usually be considered a broad policy matter. However, if a fishery only had a few active vessels, a Fishery Management Plan regarding that fishery would be a matter primarily of individual concern and you would be required to disqualify yourself from participating in matters concerning the Plan if you owned one of the vessels.

This disqualification requirement is based on conduct regulations rather than a criminal conflict of interest statute.

LATE

Coos Bay Trawlers' Association, Inc.

PO Box 5050 7960 Kingfisher Dr.

Coos Bay, OR 97420

Phone (541)888-8012

Fax (541)888-6165

E-mail ctrawl@mail.coos.or.us

A Non-Profit Organization

RECEIVED
MAR - 2 2000

PFMC

Statement to Council on Agenda Items March 2000, Council Meeting Sacramento

For the first time in over three years, we are unable to attend the March Council meeting in Sacramento due to the extreme cut backs in this year's harvest rates. Our organization works within a budget and so we are conserving our resources for meetings where more groundfish issues will be addressed. However, we would like the Council to know our opinion on two agenda items.

#### Agenda Item G 1

**EFP** 

The Whiting EFP is plagued with legal trip limit loop-holes and is clearly an EFP that has outlived the language of the permit. This fishery needs to move to regulations rather than allowed to continue as an EFP. First, we all know the participants target other species beside Whiting. The effect was early closure for everyone else, a hardship for the majority that could have been avoided. The bycatch of certain species in the Whiting fisheries also effected the price of that specie on the entire coast. Second, the verbiage of the EFP prevents anyone from profiting from the salmon bycatch produced by this full retention permit but this EFP clearly produces more groundfish bycatch than salmon bycatch. With no pre-defined destination for funds generated by the groundfish bycatch, abuse of this EFP is inevitable. If the EFP can not be moved into regulation, their bycatch has to be counted towards their regular groundfish monthly trip limit which would eliminate both concerns mentioned above.

#### Agenda Item G5

Rockfish Bycatch Mortality

Rockfish bycatch mortality continues to be estimated because of a lack of bycatch data. We could start collecting real bycatch data by changing the logbooks so that bycatch data has a place to be recorded at the same time the fishermen records other required information. We wonder why recording discard information has never been a collection requirement of the fishermen in the first place. The best science available reported by OSU's Dave Sampson shows at least 95% accuracy rate of usual observer gathered data by fishermen in the observers absence and yet the scientists have failed to asked the fishers to gather this very important missing piece of information for ever. We contend that with just minor changes in the logbooks we could actually begin to capture some of this data tomorrow by relying on the fishers to record the information. This isn't the time

to pick and choose which best science is going to be used. Too often we see science picking and choosing in order to control the outcome. They select the boat they believe will produce the desired outcome, they select the area to be studies to control the outcome and they manipulate the numbers fed into models to control the outcome. Before we venture off into observer bureaucracy we have to ask, "Why haven't the fishermen been asked to routinely collect this important bycatch/discard data?"

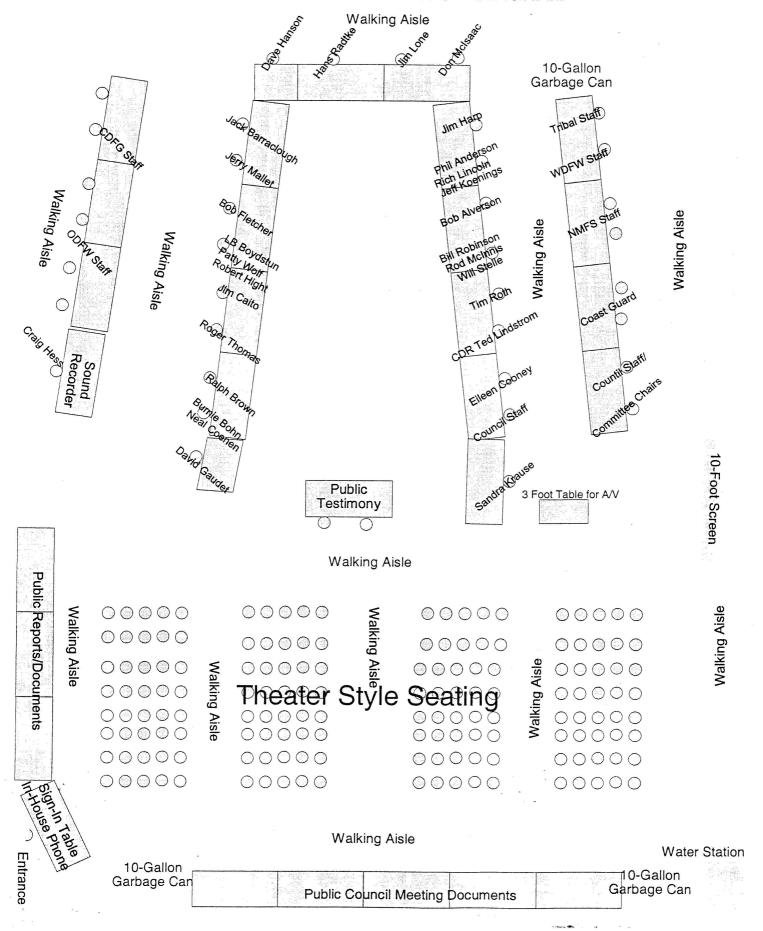
In closing, we would like to state that an emergency situation has been declared. It is going to take all of us working together to straighten it out. It is time that we put our mistrusts and in trepidation behind us and find ways to work together to solve our problems. The problem for us is keeping our businesses viable; the problem for you is management of a natural resource with accountability. The rational utilization of our natural resource should be our common goal!

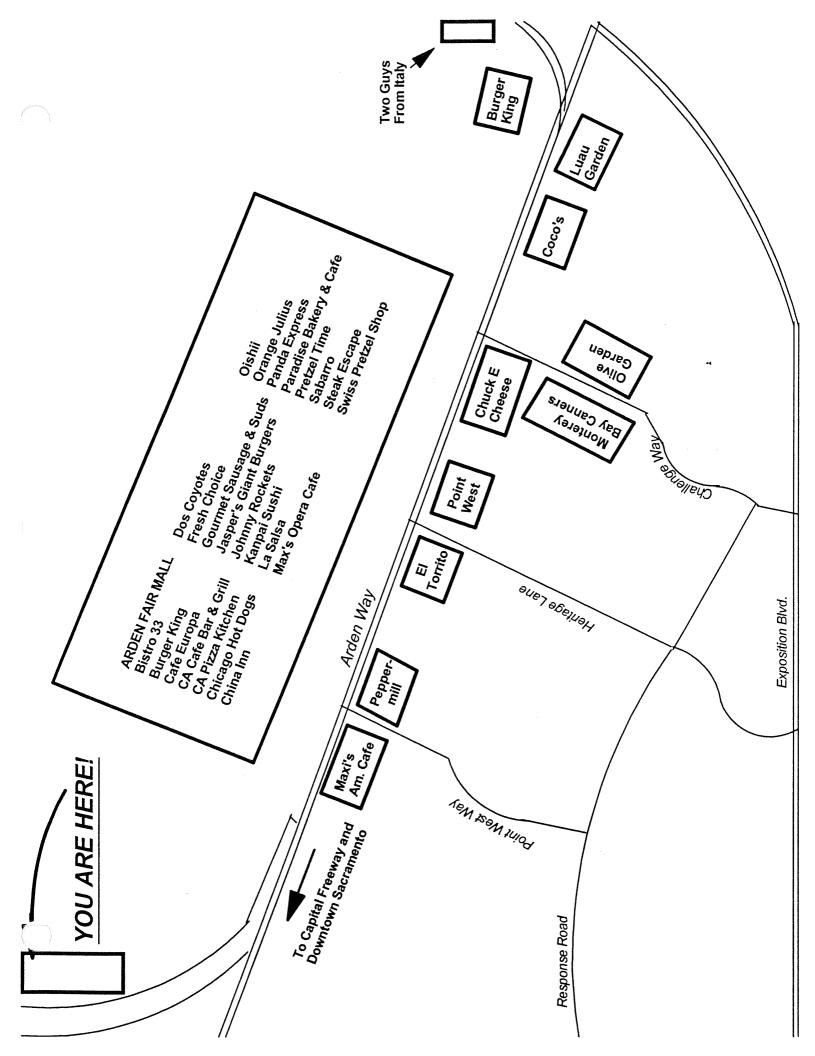
Sincerely,

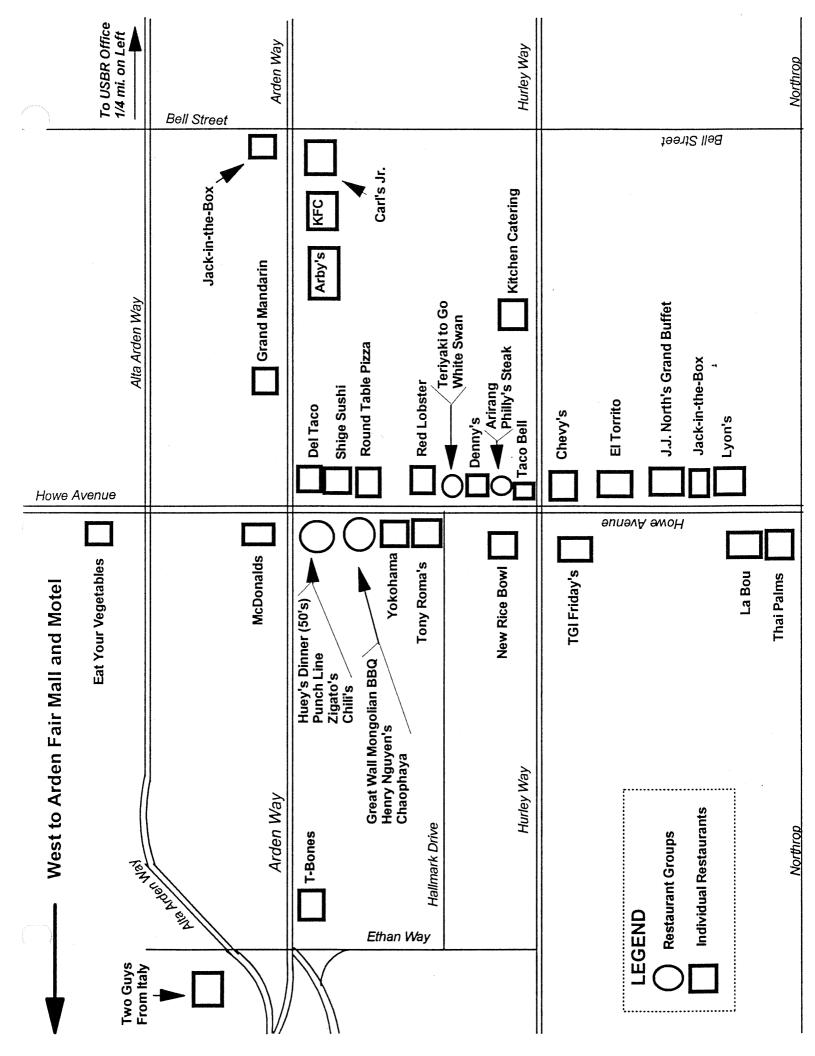
Steve Bodnar, Coos Bay Trawlers' Association, Inc.

#### PACIFIC FISHERY MANAGEMENT COUNCIL

#### **COUNCIL MEETING ROOM DIAGRAM**







# ALPHABETICAL LISTING OF NEARBY RESTAURANTS

AFM = Arden Fair Mall Area code for all numbers is 916

| Marce Marce Marce                     | 000:0400 |                               | C40:030E |
|---------------------------------------|----------|-------------------------------|----------|
| Arby's                                | 920-3480 | Olive Garden                  | 649-8305 |
| Arirang Restaurant & Bar              | 929-7739 | Orange Julius, AFM            | 646-6484 |
| Bistro 33, AFM                        | 925-2333 | Panda Express, AFM            | 921-5386 |
| Burger King, AFM                      | 929-3792 | Paradise Bakery & Café, AFM   | 568-5890 |
| Burger King, Arden Way                | 920-8498 | Peppermill Restaurant         | 929-4014 |
| Café Europa, AFM                      | 929-4140 | Philly's Steak & Burgers      | 922-3758 |
| California Café Bar & Grill, AFM      | 925-2233 | Point West Café               | 649-1928 |
| California Pizza Kitchen, AFM         | 568-0932 | Pretzel Time, AFM             | 924-0332 |
| Carl's Jr Restaurant                  | 920-8157 | Punch Line Sacramento         | 925-5500 |
| Chaophaya                             | 923-9195 | Red Lobster Restaurant        | 921-6011 |
| Chevys Mexican Restaurant             | 923-6574 | Round Table Pizza             | 924-3731 |
| Chicago Style Hot Dogs, AFM           | 922-8507 | Sbarro, AFM                   | 564-0341 |
| Chili's Grill & Bar                   | 929-5838 | Shige Sushi                   | 929-1184 |
| China Inn, AFM                        | 920-0959 | Steak Escape, AFM             | 924-8552 |
| Chuck E Cheese's                      | 920-9181 | Swiss Pretzel Shops Inc., AFM | 922-3559 |
| Coco's Family Restaurant              | 922-6741 | T-Bones II                    | 920-5544 |
| Del Taco                              | 920-0541 | TGI Friday's                  | 925-5766 |
| Denny's                               | 924-6755 | Taco Bell                     | 922-9647 |
| Dos Coyotes Border Café, AFM          | 927-0377 | Teriyaki To Go                | 924-6647 |
| Eat Your Vegetables                   | 922-8413 | Thai Palms Restaurant         | 929-5915 |
| El Torito Restaurant, Arden Way       | 927-0071 | Tony Roma's                   | 922-8787 |
| El Torito Restaurant, Howe Ave.       | 924-1000 | Two Guys From Italy           | 920-9582 |
| Fresh Choice, AFM                     | 649-3839 | White Swan                    | 929-8230 |
| Gourmet Sausage & Suds Co., AFM       | 925-3500 | Yokohama Japanese Restaurant  | 927-5311 |
| Grand Mandarin Restaurant             | 927-5628 | Zigato's Bar & Grill          | 641-8283 |
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| J. J. North's Grand Buffet            | 922-5577 |                               |          |
| Jack In The Box, Arden Way            | 922-9569 |                               |          |
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| Jasper's Giant Hamburgers, AFM        | 646-6747 |                               |          |
| Johnny Rockets, AFM                   | 564-9567 |                               |          |
| KFC (formerly Kentucky Fried Chicken) | 927-2231 |                               |          |
| Kanpai Sushi, AFM                     | 641-2216 |                               |          |
| Kitchen Catering                      | 568-7171 |                               |          |
| La Bou                                | 920-0974 |                               |          |
| La Salsa Restaurant, AFM              | 565-0144 |                               |          |
| Luau Garden Buffet                    | 929-3690 |                               |          |
| Lyon's Restaurant                     | 929-1348 |                               | ·        |
| Max's Opera Café, AFM                 | 927-6297 |                               |          |
| Maxi's American Café                  | 929-8855 |                               |          |
| McDonald's                            | 922-2774 |                               |          |
| Monterey Bay Canners Restaurant       | 920-3474 |                               |          |
| New Rice Bowl Oriental Buffet         | 922-1288 |                               |          |
| Oishii, AFM                           | 920-5578 |                               |          |
|                                       |          |                               |          |





#### MEMORANDUM

DATE:

March 10, 2000

TO:

Sandra Krause

FROM:

Karen Garrison

RE:

Bycatch overheads

Here are the overheads from the presentation on the ground fish bycatch amendment, made on behalf of NRDC, CMC, ED, and PMCC.

Please call me if you have any questions.

.www.nrdc.org

### Bycatch is a legal problem

PFMC may be in violation of Magnuson-Stevens
National Standard 9 and bycatch requirements for
FMPs.

Specifically, an FMP must:

- (a) establish a standardized reporting methodology to assess bycatch and
- (b) include specific measures to minimize bycatch and mortality of bycatch that can't be avoided.

NMFS rejected bycatch amendment in Groundfish FMP.

Over a year has passed since that rejection letter.

# PFMC and NMFS may also be in violation of rebuilding requirements and other National Standards that govern FMPs:

- (1) Conservation and management measures shall prevent overfishing while achieving, on a continuing basis, the optimum yield from each fishery ...
- (2) Conservation and management measures shall be based upon the best scientific information available.
- (5) Conservation and management measures shall, where practicable, consider efficiency in the utilization of fishery resources...

(efficiency definition: "ratio of effective output to total input")

### Bycatch is a conservation problem

Unrecorded bycatch and discard:

- likely contributing to overfishing of managed species (e.g. POP, lingcod, canary rockfish)
- likely contributing to depletion of unassessed species (e.g. black gill, shortraker, rougheye)
- may undermine success of rebuilding effort (bocaccio a main concern, but not the only one)

#### Failure to use best available scientific data

Current assumptions based on studies from 1980s, with few adjustments to take account of factors such as:

- Increased fishing capacity
- Changes in gear, shorter trip limits
- Changes in fish populations

#### More recent data not incorporated:

- Oregon voluntary observer study
- Logbook data
- Triennial trawl survey data

#### Duty to review current data collection is mandatory.

"A review and, where necessary, improvement of data collection methods, data sources, and applications of data must be initiated for each fishery to determine amount... and other characteristics of bycatch and bycatch mortality..." --50 C.F.R. Sec. 600.350(d)(1)

#### Duty to monitor bycatch is mandatory.

"monitoring programs *must* be established" –63 Fed Reg at 24,227 (May 1, 1998)

#### Lack of funds is no excuse.

"The FCMA makes no allowance for the financial...burden of establishing such reporting programs" --63 Fed Reg at 24,227 (May 1, 1998)

#### Available data must be used in the meantime.

Where uncertainty exists, regulations require a precautionary approach.

# Measures taken so far to address bycatch may be progress, but are insufficient

- Effect of landings ban for shelf species caught with big roller gear is unknown.
- Explicit assumptions should be made about impacts of gear modifications, and validated.
- Groundfish OYs rarely take account of discards due to co-occurrence; analysis of log book data and other data sources could help determine such adjustments.
- Current assumptions about bycatch and discard almost certainly underestimate mortality (e.g., zero discard assumption for bocaccio and some minor rockfish are most extreme examples)

#### **Recommendations for immediate steps:**

- Develop bycatch amendment as quickly as possible, based on review of data and full examination of alternatives. Amendment to include (or be accompanied by) bycatch monitoring program and specific bycatch minimization measures.
- Monitor bycatch of depleted species through a validated full-retention system or other monitoring program.
- Take immediate steps to minimize bycatch for depleted species, including:
- (1) use of best available data, not out-dated formulas, to estimate bycatch rates
- (2) determination of OYs, in-season catch adjustments, or other measures that take those estimates into account
- (3) designation of closed areas where co-occurrence of depleted species is high

#### Bycatch amendment should fully consider:

- a mandatory observer program or equivalent
- a harvest priority policy or other means to allocate larger shares of the resource to fishing sectors with demonstrably lower bycatch rates.
- closed areas
- bycatch caps that trigger fishery closure
- alternatives to a year-round trawl fishery
- a bycatch performance standard based on the most selective gear types, that all fishing sectors must meet

# ROSTER

Pacific Fishery Management Council March 2000

### Pacific Fishery Management Council 2130 SW Fifth Avenue, Suite 224 Portland, OR 97201

Phone (503) 326-6352 FAX (503) 326-6831

http://www.pcouncil.org

#### **COUNCIL STAFF**

Donald O. McIsaac, Executive Director
John C. Coon, Fishery Management Coordinator (Salmon)
James W. Glock, Fishery Management Coordinator (Marine Fish)
John S. Rhoton, Administrative Officer
James L. Seger, Economic Analysis Coordinator
Daniel A. Waldeck, Fishery Management Analyst
Sandra J. Krause, Senior Secretary
Kerry Aden, Secretary
Renee D. Heyden, Secretary

#### LEGAL COUNSEL

Eileen Cooney, General Counsel
National Oceanic and Atmospheric Administration
7600 Sand Point Way NE
BIN C15700
Seattle, WA 98115-6300
(206) 526-6075



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# Contents

| <u>Page</u>                                      |
|--|
| Pacific Fishery Management Council1              |
| Coastal Pelagic Species Advisory Subpanel5       |
| Coastal Pelagic Species Management Team          |
| Enforcement Consultants                          |
| Groundfish Advisory Subpanel                     |
| Groundfish Management Team13                     |
| Groundfish Permit Review Board15                 |
| Habitat Committee                                |
| Habitat Steering Group                           |
| Northern Habitat Panel19                         |
| Southern Habitat Panel                           |
| Halibut Advisory Subpanel                        |
| Highly Migratory Species Advisory Subpanel       |
| Highly Migratory Species Plan Development Team27 |
| Salmon Advisory Subpanel                         |
| Salmon Technical Team                            |
| Scientific and Statistical Committee             |
| Ad-Hoc Committees                                |
| Allocation Committee                             |
| Groundfish Strategic Plan Development Committee  |
| Legal Gear Committee                             |
| Marine Reserve Committee40                       |
| Observer Program Implementation Committee43      |
| Salmon Nonretention Mortality Committee          |
| Salmon Nonretention Mortality Technical Group46  |

ALVERSON, MR. ROBERT

At-Large

Fishing Vessel Owner's Association

Phone: (206)283-7735

(206)283-3341

(360)902-2182

Fax:

Fax:

Fax:

W Wall Bldg

4005 - 20th Ave W, Room 232 Seattle, WA 98199-1290

robertalverson@msn.com

ANDERSON, MR. PHIL

State of Washington Official

Washington Department of Fish and Wildlife

Special Assistant to the Director

Intergovernmental Policy

600 Capitol Way N

anderpma@dfw.wa.gov

Olympia, WA 98501-1091

Mr. Richard Lincoln

Phone: (360)902-2750

Phone: (208)523-4463

Phone: (360)902-2720

BARRACLOUGH, MR. JACK

Idaho Obligatory

3018 Westmoreland Circle

Idaho Falls, ID 83402

BLAYNEY, RADM PAUL M.

U.S. Coast Guard

U.S. Coast Guard

Rear Admiral

Commander (OLE), 13th District 915 Second Ave, Rm 3590

pblayney@pacnorwest.uscg.mil

Seattle, WA 98174-1067

1st Designee: CDR Ted Lindstrom 2nd Designee: LCDR David Hoover

3rd Designee: LT Brian Corrigan

Phone: (206)220-7295

Phone: (206)220-7090

(206)220-7306

Phone: (206)220-7305 Phone: (206)220-7309

Phone: (541)469-8890

(541)469-2717

(707)964-6439

BROWN, MR. RALPH

At-Large

PO Box 968

Brookings, OR 97415

aloma@wave.net CAITO, MR. JIM

Caito Fisheries, Inc.

Phone: (707)964-6368

Fax:

PO Box 1370

Fort Bragg, CA 95437-1370

San Diego, CA 92106-2703

California Obligatory

FLETCHER, MR. ROBERT

At-Large

Sportfishing Association of California

2917 Canon St

dart@sacemup.org

Phone: (619)226-6455 (619)226-0175 Fax:

Nonvoting members.

# The regional administrator for the Southwest Region votes on issues primarily of concern to California, and the regional administrator for the Northwest Region votes on issues primarily of concern to Washington and Oregon.

Page 1

GREER, MR. JIM

Oregon Dept of Fish and Wildlife

Phone: (503)872-5252 Fax:

State of Oregon Official

Director PO Box 59

(503)872-5632

Portland, OR 97207-0059

1st Designee: Mr. Burnell Bohn 2nd Designee: Mr. Neal Coenen

Pacific States Marine Fisheries Commission

Phone: (503)872-5252 Phone: (541)867-4741

X 5393 X 226

HANSON, DR. DAVID

**PSMFC** 

**Deputy Director** 

Phone: (503)650-5400

(503)650-5426 Fax:

(Parliamentarian)

45 SE 82nd Dr, Ste 100

Phone: (503)650-5400

dave\_hanson@psmfc.org

Gladstone, OR 97027-2522

HARP, MR. JIM

Tribal Seat

Fax:

Phone: (360)962-3111 (360)962-3111

PO Box 57 Jeharp@aol.com

Amanda Park, WA 98526-0057

HIGHT, MR. ROBERT C. State of California Official

California Department of Fish and Game

Director

PO Box 944209

Sacramento, CA 94244-2090

1st Designee: Mr. LB Boydstun 2nd Designee: Ms. Patricia Wolf Phone: (916)653-7664 (916)653-4645 Fax:

Phone: (916)653-6281

Phone: (562)590-5117

LONE, MR. JIM

Washington Recreational Fishing Industry

Association

Phone: (206)784-2244

Washington Obligatory

(Chairman)

(206)781-9025

6210-14th Ave NW, Ste 302 Seattle, WA 98107-2200

MALLET, MR. JERRY

State of Idaho Official

imallet@idfg.state.id.us

Idaho Department of Fish and Game

**Assistant Director Operations** 

PO Box 25

Boise, ID 83707-0025

Designee: Mr. Bert Bowler

Phone: (208)334-3771

Fax: (208)334-4885

Phone: (208)334-2646

Fax:

Nonvoting members.

<sup>#</sup> The regional administrator for the Southwest Region votes on issues primarily of concern to California, and the regional administrator for the Northwest Region votes on issues primarily of concern to Washington and Oregon.

# MCINNIS, MR. ROD

NMFS - Southwest Region

National Marine Fisheries Service Acting Regional Administrator

Southwest Region

501 W Ocean Blvd, Ste 4200 Long Beach, CA 90802-4213

Designee: Mr. Svein Fougner

Phone: (562)980-4040

Phone: (541)547-3087

Phone: (360)696-7605

Phone: (907)465-4100

Phone: (907)465-6137

Phone: (206)526-6150

(541)547-3764

(360)696-7968

(907)465-2604

Phone: (562)980-4000

Fax:

Fax:

Fax:

Fax:

RADTKE, DR. HANS

rod.mcinnis@noaa.gov

Oregon Obligatory (Vice Chairman)

PO Box 244

Hans\_D.\_Radtke@class.oregonvo Yachats, OR 97498

s.net

\* ROTH, MR. TIM

U.S. Fish and Wildlife

U.S. Fish and Wildlife Service

Harvest/Hatchery Mgmt Team Leader

Columbia River Fisheries Program Office

9317 NE Hwy 99, Ste I

timothy\_roth@fws.gov

Vancouver, WA 98665

RUE, MR. FRANK

State of Alaska

Alaska Department of Fish and Game

Acting Commissioner

PO Box 25526

Juneau, AK 99802-5526

1st Designee: Mr. David Gaudet

2nd Designee: Mr. Kevin C. Duffy

#STELLE, JR., MR. WILLIAM

NMFS - Northwest Region

National Marine Fisheries Service

Regional Administrator

7600 Sand Point Way NE, BIN C15700

Seattle, WA 98115-0070

Designee: Mr. Bill Robinson

Fax:

Phone: (206)526-6142

THOMAS, MR. ROGER

At-Large

Golden Gate Fishermen's Association

Phone: (650)348-2107

(206)526-6736

Fax:

(650)332-4003

PO Box 40

Sausalito, CA 94966-0040

Nonvoting members.

Page 3

<sup>#</sup> The regional administrator for the Southwest Region votes on issues primarily of concern to California, and the regional administrator for the Northwest Region votes on issues primarily of concern to Washington and Oregon.

\* TINKHAM, MR. STETSON U.S. State Department U.S. Department of State

**Phone:** (202)647-3941 **Fax:** (202)736-7350

Office of Marine Conservation 2201 C St NW, Ste 7820 Washington, DC 20520

Nonvoting members.

<sup>#</sup> The regional administrator for the Southwest Region votes on issues primarily of concern to California, and the regional administrator for the Northwest Region votes on issues primarily of concern to Washington and Oregon.

## Coastal Pelagic Species Advisory Subpanel

**BECKETT, MR. WILLIAM** 

Northern California Charter/Sport

PO Box 1630

El Granada, CA 94018-1630

Phone: (650)728-8618

Fax:

(650)726-2525

CAPPUCCIO, MR. JOE

Processor

Del Mar Seafoods, Inc.

Phone: (831)753-5100

(831)753-5111 Fax:

Jcappuccio@aol.com

PO Box 5969

Salinas, CA 93915

HOINSKY, MS. TERRY

California Commercal

Fishermen's Union of America

Phone: (310)833-3571 Fax: (310)833-3572

529 West 9th St, Suites C and D San Pedro, CA 90731-3105

LAW, MR. EUGENE

Oregon Commercial

Phone: (541)336-2645

(541)336-4214

754 Olalla Rd Toledo, OR 97391

MUNRO, MS. HEATHER

West Coast Seafood Processors

Phone: (503)227-5076

(503)227-0237

Association

(Vice Chairman)

Processor

PO Box 1477

Portland, OR 97207-1477

hmunro@ibm.net

Pacific Ocean Conservation Network

Phone: (415)391-6204

Conservation Representative

REYNA, MS. KAREN

(415)956-7441 Fax:

kreyna@cacmc.org

580 Market St, Ste 550

San Francisco, CA 94104

ROYAL, MR. JOHN

(Chairman)

California Commercial

Phone:

Fax:

Fax:

PO Box 1162

San Pedro, CA 90733

## Coastal Pelagic Species Advisory Subpanel

RUSSO, MR. ANTHONY

Monterey Fish Company

Phone: (831)384-0989

California Commercial

316 Sirena del Mar Rd Marine, CA 93933 **Fax:** (831)755-1924

STRASSER, CPT PAUL

Southern California Charter/Sport

**Phone:** (310)514-8319

2222 Jack St

San Pedro, CA 90731

**Fax:** (310)514-2452

TRINGALI, MR. SAL

Processor

Monterey Fish Company, Inc.

Phone: (831)422-9407

Fax

: (831)755-1924

206 San Benancio Rd Salinas, CA 93908

ZUANICH, MR. ROBERT P.

Washington Commercial

Purse Seine Vessel Owners Association

Phone: (206)283-7733

Fax:

(206)283-7795

4209 - 21st Ave W, #301 Seattle, WA 98199

## Coastal Pelagic Species Management Team

**CULVER, MR. BRIAN** 

Washington Department of Fish and

Wildlife

Phone: (360)249-4628

48A Devonshire Rd

(360)664-0689

culvebnc@dfw.wa.gov

Montesano, WA 98563-9618

HANAN, DR. DOYLE

California Department of Fish and Game

Phone: (858)546-7170

(Chairman)

Marine Resources Division

PO Box 271

**SWFSC** PO Box 271

La Jolla, CA 92038-0271

HERRICK, DR. SAMUEL F.

National Marine Fisheries Service

Phone: (858)546-7111

Fax:

Fax:

Fax:

(858)546-7003

(858)546-7003

La Jolla, CA 92038-0271

HILL, DR. KEVIN

khill@uscd.edu

Sam.Herrick@noaa.gov

California Department of Fish and Game

Phone: (858)546-7052

Fax:

(858)546-7003

PO Box 271

La Jolla, CA 92038-0271

MCCRAE, MS. JEAN

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

Project Leader

2040 SE Marine Science Dr

Newport, OR 97365

(541)867-0311 Fax:

jean.mccrae@hmsc.orst.edu

PARRISH, DR. RICHARD H.

National Marine Fisheries Service

Phone: (831)648-8515

Fax:

(831)648-8440

SWFSC, Pacific Fisheries Environmental

Group

1352 Lighthouse Ave

Pacific Grove, CA 93950-2097

Richard.Parrish@noaa.gov

YAREMKO, MS. MARCI

California Department of Fish and Game

Associate Marine Biologist

Southwest Fisheries Science Center

8604 La Jolla Shores Dr

La Jolla, CA 92037

Phone: (858)546-7150

Fax:

#### **Enforcement Consultants**

**CENCI, SGT MIKE** 

Washington Representative

PO Box 1279

Long Beach, WA 98631

Phone: (360)249-4628

Phone: (503)378-3720

Phone: (760)967-3860

(503)363-5475

Fax:

Fax:

(360)642-3967

CLEARY, SGT DAVID

(Chairman)

Oregon Representative

david.cleary@state.or.us

Oregon State Police

Sergeant

300 Public Service Building

Salem, OR 97310-0660

GASKINS, CPT PHIL

California Representative

California Department of Fish and Game

Patrol Captain

Marine Region

320 Golden Shore, Ste 100 Long Beach, CA 90802

Fax: (562)499-6373

pgaskins@dfg2.ea.gov

**GONZALES, SAIC MICHAEL** 

NMFS Southwest Region

Representative

National Marine Fisheries Service

Phone: (562)980-0405

Fax: (562)980-4058

Southwest Enforcement Division 501 W Ocean Blvd, Ste 4400-A Long Beach, CA 90802-4213

Designee: ASAC Charles Clark

Phone: (707)575-6074

HOOVER, LCDR DAVID

13th Coast Guard District

mike.gonzales@noaa.gov

U.S. Coast Guard Assistant Branch Chief

Commander (OLE), 13th District

915 2nd Ave, Rm 3562 Seattle, WA 98174-1067 Phone: (206)220-7305

(206)220-7001 Fax:

dhoover@pacnorwest.uscg.mil

National Marine Fisheries Service

FEN5

Law Enforcement

7600 Sand Point Way NE, BIN C15700

Seattle, WA 98115-0070

Designee: Mr. Marc Cline

Phone: (206)526-6133

Fax:

(206) 526-6528

Phone: (503)325-5934

tom.shuler@noaa.gov

SHULER, MR. TOM NMFS Northwest Region

March 2000 Council Roster

Page 8

## **Enforcement Consultants**

YOST, CDR JOHN
11th Coast Guard District

U.S. Coast Guard

**Phone:** (510)437-3492 **Fax:** (510)437-3223

Commander (OLE), 11th District Coast Guard Island, Building 51-1 Alameda, CA 94501-5100

### **Groundfish Advisory Subpanel**

**BUTLER, MR. WAYNE** 

**Prowler Charters** 

Phone: (541)347-9126

Oregon Charterboat Operator

PO Box 674

(541)347-9126

barbarak@harborside.com

Bandon, OR 97411

COHEN, MR. BARRY

Processor

Phone: (805)474-8719

Fax: (805)595-7514

899 N Second St

Grover Beach, CA 93433

CROWLEY, MR. JOHN

Fixed Gear At-Large

Phone: (206)542-2017

(206)546-9001

Seadancers@aol.com

1828 NW 204th St Seattle, WA 98177-2252

CULVER, MR. KEN

Washington Charter Boat Operator

Phone: (360)532-0354

Fax: (360)532-0354

tegken@seanet.com

PO Box 1197

Westport, WA 98595

FOLKEMA, MR. JEFF

Sport Fisher

Garibaldi Marina

Phone: (503)322-3312

Fax:

Fax:

PO Box 841

Garibaldi, OR 97118

GHIO, MR. TOM

Fixed Gear At-Large

Ghio Fish Company

Phone: (831)724-2798

1900 Salinas Rd, Ste 77

Moss Landing, CA 95039

Fax: (831)724-2798

LindaG@Westmarine.com

HANSEN, MR. DONALD K.

(Chairman)

Dana Wharf Sportfishing

Phone: (949)496-5794

(949)496-8212

California Charter Boat Operator

34675 Golden Lantern

Dana Point, CA 92629-2990

don@wharfsportfishing.com

## **Groundfish Advisory Subpanel**

LARKIN, MR. MARION J.

Washington Trawler

Coast Draggers Association

Phone: (360)445-2607

mlarkin@sos.net

22457 Cederdale Rd

Mount Vernon, WA 98274

(360)445-4049

LEIPZIG, MR. PETER

California Trawler

Fisherman's Marketing Association

Phone: (707)442-3789

Fax:

Fax:

(707)442-9166

pete@trawl.org OR

ppl2@axe.humboldt.edu

320 Second St, Ste 2B Eureka, CA 95501-0457

MOORE, MR. ROD

(Vice Chairman) Processor

West Coast Seafood Processors

Association

Phone: (503)227-5076

Fax:

(503)227-0237

seafood@ibm.net

PO Box 1477

Portland, OR 97207

MYER, MR. DALE

At-Sea Processor

Arctic Storm, Inc.

Phone: (206)547-6557

(206)547-3165

office@arcticstorm.com

400 N 34th St, Ste 306 Seattle, WA 98103

NOWLIS, DR. JOSHUA SLADEK Center for Marine Conservation

Conservation Representative

Phone: (415)391-6204

Fax:

(415)956-7441

jsnowlis@cacmc.org

580 Market St, Ste 550 San Francisco, CA 94104

PONTS, MR. JAMES

Fixed Gear At-Large

Phone: (707)964-4622

Fax:

(707)964-1117

tkponts@mcn.org

17000 Ocean Dr

Fort Bragg, CA 95437-8208

SMITH, MR. GARY

Open Access

F/V Migrant

Phone: (541)469-7818

Fax:

PO Box 206

Brookings, OR 97415

gsmith@iname.com

## **Groundfish Advisory Subpanel**

SMOTHERMAN, MR. KELLY E.

F/V Miss Mary

**Phone:** (503)861-0764

Oregon Trawler

PO Box 257

Hammond, OR 97121

**fax:** (503)861-0764

WARRENS, MR. FRANK

Automotive and Marine Services

**Phone:** (503)228-6607

Sport Fisher

fwarrens@juno.com

50 NW 20th Ave

Portland, OR 97209-1903

Fax: (503)228-1383

## **Groundfish Management Team**

BARNES, MR. J. THOMAS

California Department of Fish and Game

Phone: (858)546-7167

(858)546-7003

PO Box 271

La Jolla, CA 92038-0271

**CULVER, MR. BRIAN** 

Washington Department of Fish and

Wildlife

(Co-Chairman)

(Co-Chairman)

48A Devonshire Rd

National Marine Fisheries Service

Fax: (360)664-0689

Phone: (360)249-4628

culvebnc@dfw.wa.gov

HASTIE, DR. JAMES

Montesano, WA 98563-9618

Phone: (206)860-3412

**NWFSC** 

2725 Montlake Blvd E Seattle, WA 98112

jim.hastie@noaa.gov

KING, MS. KATE

National Marine Fisheries Service

Phone: (206)526-6145

Fax:

Fax:

(206)526-6736

(206)860-3394

BIN C15700, Bldg. 1 7600 Sand Point Way NE Seattle, WA 98115-0070

SAELENS, MR. MARK

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

Fax:

(541)867-0311

Research Laboratory

2040 SE Marine Science Dr Newport, OR 97365-5294

THOMAS, MR. DAVE

California Department of Fish and Game

Phone: (510)581-7358

8689 Norris Canyon Rd

Castro Valley, CA 94552

Fax: (650)688-6316

dthomas@dfg2.ca.gov

**VACANT** 

National Marine Fisheries Service

Phone: Fax:

Northwest Fisheries Science Center

2030 S Marine Science Dr Newport, OR 97365-5296

## **Groundfish Management Team**

WILLIAMS, DR. ERIK

National Marine Fisheries Service

Fisheries Research Biologist

Santa Cruz Tiburon Laboratory

3150 Paradise Dr Tiburon, CA 94920

Erik.Williams@noaa.gov

(415)435-3675

Phone: (415)435-3149 X 227

## **Groundfish Permit Review Board**

**DURFOS, MR. ROB** 

(Chairman)

Southern California Longline

F/V Crystal Sea

Phone: (805)654-0044

(805)985-5311 Fax:

PO Box 266

Port Hueneme, CA 93041-2163

EDWARDS, MR. JOHN

Washington Trawl

Coast Draggers Association

Phone: (360)533-6645

(360)538-1621

6212 Central Park Dr

Aberdeen, WA 98520-7166

GHIO, MR. TOM

West Coast Fishpot

Ghio Fish Company

Phone: (831)724-2798

Fax:

(831)724-2798

LindaG@Westmarine.com

1900 Salinas Rd. Ste 77 Moss Landing, CA 95039

MILLER, MR. JAMES

Washington Longline

Pacific Fixed Gear Association

Phone: (206)524-8410

Fax:

(206)524-8410

7725 Ridge Dr NE

Seattle, WA 98115-5242

MORRISON, MR. TOM H.

Oregon Trawl

F/V Pacific Queen

Phone: (503)861-2758

(503)681-0831

PO Box 686

Warrenton, OR 97146

Phone: (707)442-4042

POWELL, MR. DOUG

California Trawl

711 Hilma Dr

Eureka, CA 95503-6621

Fax:

Fax:

WARNER, MR. JOHN

Oregon/Northern California Longline

Phone: (541)888-8611

(541)888-8611

jww@harborside.com

PO Box 5508

Charleston, OR 97420

## **Habitat Steering Group**

BECKETT, MS. MARGARET A.

Fishing Industry Representative

peggyb@coastside.net

PO Box 1630

El Granada, CA 94018-1630

Phone: (650)728-8618

ax: (650)726-2525

BERWICK, MS. NORA

NMFS Representative

National Marine Fisheries Service

Phone: (503)231-6887

Fax: (503)231-6265

nora.berwick@noaa.gov

Habitat Conservation Division 525 NE Oregon St, Ste 500 Portland, OR 97232-2737

Designee: Mr. Mark Helvey

Phone: (707) 575-6078

**BLOESER, MS. JENNIFER** 

(Vice Chairman) Member At-Large

PO Box 327

Arcata, CA 95518

Phone: (707)822-4494

**ax:** (707)822-4494

jbloeser@pacifier.com

FOX, MR. DAVE

**ODFW** Representative

Dave.Fox@hmsc.orst.edu

Oregon Department of Fish and Wildlife

iii C

Phone: (541)867-0300

Fax:

(541)867-0311

**FUJITA, DR. ROD** 

rod@edf.org

Conservation Representative

Environmental Defense Fund

2040 SE Marine Science Dr

Newport, OR 97365-5294

Phone: (510)658-8008

Fax:

(510)658-0630

Rockridge Market Hall

5655 College Ave, Ste 304 Oakland, CA 94618-1583

Oakiand, CA

HEIKKILA, MR. PAUL

Fishing Industry Representative

Oregon State University

Phone: (541)396-3121

Fax:

(541)396-2690

Coos County Extension Office

290 N Central St

Coquille, OR 97423-1291

March 2000 Council Roster

coos@coos.oes.or

Page 16

## **Habitat Steering Group**

HOLT, MR. JAMES

Northwest Tribal Representative

jamesh@nezperce.org

Nez Perce Tribal Offices

PO Box 305 Lapwai, ID 83540 Phone: (208)843-2253

Fax: (208)843-7354

MAUSER, MR. GREGG

**IDFG** Representative

gmauser@idfg.state.id.us

Idaho Department of Fish and Game

PO Box 25

Boise, ID 83707-0025

Phone: (208)334-3791

Fax: (208)334-2114

ORCUTT, MR. MIKE

Klamath Tribal Representative

directorat.pcweb.net

Hoopa Valley Tribe

PO Box 417

Hoopa, CA 95546-0417

Designee: Mr. Dave Hillemeier

Phone: (530)625-4267

Fax:

(530)625-4995

Phone: (707) 482-2841

RECHT, MS. FRAN

**PSMFC** Representative

franrecht@newportnet.com

Pacific States Marine Fisheries

Commission

PO Box 221

Depoe Bay, OR 97341

Phone: (541)765-2229

Fax: (541)765-2229

ROBINSON, MS. MICHELE

(Chairman) WDFW Representative

robinmkr@dfw.wa.gov

Washington Department of Fish and

Wildlife

600 Capitol Way N

Olympia, WA 98501-1091

Phone: (360)902-2220

Fax: (

(360)902-2182

ROTH, MR. TIM

**USFW** Representative

U.S. Fish and Wildlife Service

Harvest/Hatchery Mgmt Team Leader

Columbia River Fisheries Program Office

9317 NE Hwy 99, Ste I. Vancouver, WA 98665

**Phone:** (360)696-7605 **Fax:** (360)696-7968

timothy\_roth@fws.gov

## **Habitat Steering Group**

WEEK, MR. LARRY

CDFG Representative

lweek@dfg.ca.gov

California Department of Fish and Game

Phone: (707)944-5526

**Fax:** (707)944-5526

PO Box 47

Yountville, CA 94599

Designee: Dr. Robert Lea

Phone: (831) 649-2835

#### **Northern Habitat Panel**

ABBETT, MR. RIC

Abbettclan@aol.com

Washington State Council of Trout

Unlimited

Phone: (360)264-4829

3025 Angus Dr SE

Tenino, WA 98589-9622

(360)264-4829 Fax:

COLLIER, DR. TRACY

National Marine Fisheries Service

Phone: (206)860-3312

Fax:

(206)860-3335

**NWFSC** 

2725 Montlake Blvd E Seattle, WA 98112-2097

CRAVEN, MR. ROBERT

Phone: (541)265-7441

Fax:

136 NW 9th St

Toledo, OR 97391-1220

DOBSZYNSKI, MS. DOREEN

Phone: (206)789-5932

(206)789-5932

7211 - 28th Ave NW Seattle, WA 98117

HAMILTON, MS. LIZ

Northwest Sportfishing Industry

Association

Phone: (503)631-8859

Fax:

(503)631-3887

PO Box 4

Oregon City, OR 97045-0004

HANNIGAN, MR. WENDELL

Yakama Indian Nation

Phone: (509)865-5121

Fax:

Fax:

(509)865-5528

PO Box 151

Toppenish, WA 98948-0151

HOSIE, MR. MICHAEL J.

Marine Fisheries Research Foundation

Phone: (541)269-2776

**Executive Director** 

889 Ocean Blvd

Coos Bay, OR 97420-1976

mlhosie@mail.coos.or.us

#### **Northern Habitat Panel**

Oregon Department of Fish and Wildlife

MAXON, MR. WILLIAM

U.S. Fish and Wildlife Service

Phone:

Fax:

911 NE 11th Ave

Portland, OR 97232-4181

Phone: (503)872-5252 X 5418

**Fax:** (503)872-5632

MCPHERSON, MR. BARRY

PO Box 59

Portland, OR 97207-0059

Phone: (360)267-7911

Fax:

O'HAGAN, MR. JAMES

2298 Cranberry Rd

Grayland, WA 98547-9719

ROBART, MR. GREG Oregon Department of Fish and Wildlife

Vildlife **Phon**∘

**Phone:** (503)872-5252 X 5418

Fax:

PO Box 59

Portland, OR 97207-0059

SMITH, MR. DENNIS

Federal Energy Regulatory Commission

Phone:

Fax:

810 First St, Ste 1006 Washington, DC 20426

SPAIN, MR. GLEN

Institute for Fishery Resources

Phone: (541)689-2000

**Fax:** (541)689-2500

PO Box 11170

Eugene, OR 97440-3370

fish1ifr@aol.com

STREIF, MS. BIANCA

Natural Resource Conservation Service

Phone: (503)414-3094

**Fax:** (503)414-3102

101 SW Main St, Ste 1700

Portland, OR 97204

## **Northern Habitat Panel**

WHITE, MR. WILLIAM

WOLF, MR. TOM

Natural Resource Conservation Service

Oregon State Council of Trout Unlimited

Phone: (503)414-3085

(503)414-3277

Portland, OR 97204

101 SW Main St, Ste 1700

Phone: (503)640-2123

(503)844-9929 Fax:

22875 SW Chestnut St Hillsboro, OR 97124-6545

#### **Southern Habitat Panel**

BACHER, MR. DAN

**United Anglers** 

Phone: (916)685-2245

PO Box 994

Elk Grove, CA 95759-0994

**Fax:** (916)685-1498

BIRK, MR. SERGE

Central Valley Project Water Association

Phone: (916)529-4334

Fax:

(916)529-4334

11861 Parey

Red Bluff, CA 96080

BRUSS, MR. CHIP

U.S. Bureau of Reclamation

**Phone:** (916)979-2482

Fax:

(916)979-8450

Mid-Pacific Regional Office

2800 Cottage Way

Sacramento, CA 95825-1898

BYBEE, MR. JAMES

National Marine Fisheries Service

Phone: (707)578-7513

Fax:

(707)578-3435

777 Sonoma Ave, Rm 325

Santa Rosa, CA 95404-6528

CHILDS, MR. JIM

Phone: (707)826-1609

Fax:

Fax:

1723 G St

Eureka, CA 95501-2354

**DECKER, MR. JAMES** 

U.S. Bureau of Land Management

Phone: (916)978-4725

(916)979-2450

2800 Cottage Way, Suite W1834

Sacramento, CA 95825-1886

March 2000 Council Roster

Page 22

#### **Southern Habitat Panel**

**GRIFFIN, MR. STAN** 

**Trout Unlimited** 

Phone: (510)528-5390

Fax:

(510)525-3664

California Division 828 San Pablo Ave Albany, CA 94706

HOPE, MR. DAVID

County of Santa Cruz

Phone: (831)454-3096

Fax:

(408)454-2131

scruza.pln713@hw1cahwnet.gov

Planning Department 701 Ocean St, Rm 406B Santa Cruz, CA 95060-9745

•

LOWRIE, MR. JOHN

Natural Resource Conservation Service

Phone: (916)757-8301

Fax:

(916)757-8382

2121-C Second St

Davis, CA 95616-5475

MCKEVITT, MR. JAMES

U.S. Fish and Wildlife Service

Phone: (916)979-2760

Fax:

(916)979-2770

2800 Cottage Way #W-2605 Sacramento, CA 95825-1846

### **Halibut Advisory Subpanel**

**BORNSTEIN, MR. KYLE** 

Processor

PO Box 188

Bellingham, WA 98227

Phone: (360)734-7990

Fax: (360)734-5732

HARTILL, MR. RAND E.

Washington Longliner

Raven Fisheries, Inc.

(503)325-2753 Fax:

Phone: (503)325-7372

RT 3 Box 430

Astoria, OR 97103

LEBERTI, MR. LOUIS

Oregon Sport Fisher

Phone: (541)267-7438

PO Box 1137

Coos Bay, OR 97420

Fax: (541)267-3536

MOHR, MR. CHRIS

Washington Sport Fisher

Van Ripers Resort

PO Box 207

Phone: (360)963-2776

Fax:

(360)963-2354

vanrip@olypen.com

Sekiu, WA 98381-0207

**VOSTINAK, MS. ROSALIND** 

Oregon Charter Boat Operator

**Newport Sportfishing** 

Phone: (541)265-7558

Fax:

1000 SE Bay Blvd

Newport, OR 97365-4201

WESTRICK, MR. STEVE

Washington Charter Boat Operator

Phone: (360)268-0069

Fax:

PO Box 1272

Westport, WA 98595-1272

## **Highly Migratory Species Advisory Subpanel**

**BATES, MR. JERRY** 

Northern Processor

Depoe Bay Fish Company

Phone: (541)265-8833

PO Box 1650

dbfc@newportnet.com

Newport, OR 97365

Fax: (541)265-2145

CIARAMITARO, MR. JOE

Southern Processor

J & D Seafoods

Phone: (310)831-5655

PO Box 1346

San Pedro, CA 90733

(310)831-9674 Fax:

DOMEIER, DR. MICHAEL L.

Pfleger Institute of Environmental

Phone: (760)721-1440

Private Recreational

Research

Fax: (760)721-1475

piscivore@compuserve.com

1400 N Pacific St Oceanside, CA 92054

**JUPUY, MR. PETE** 

Commercial At-Large

Ocean Pacific Sea Food

Phone: (818)343-9927

lapazkd@aol.com

18212 Rosita St Tarzana, CA 91356 Fax: (818)881-5003

FLOURNOY, MR. PETER H.

(Chairman)

Commercial Purse-Seine

International Law Offices of San Diego

Phone: (619)232-0954

phf@pacbell.net

740 N Harbor Dr.

San Diego, CA 92101-5806

(619)232-2511

**FUJITA, DR. ROD** 

Public At-Large

Environmental Defense Fund

Phone: (510)658-8008

Rockridge Market Hall 5655 College Ave, Ste 304 Fax: (510)658-0630

rod@edf.org

Oakland, CA 94618-1583

## **Highly Migratory Species Advisory Subpanel**

HANSEN, MR. DONALD K.

Charter Boat Operator

don@wharfsportfishing.com

Dana Wharf Sportfishing

34675 Golden Lantern

Dana Point, CA 92629-2990

Phone: (949)496-5794

(949)496-8212

HEIKKILA, MR. WAYNE

(Vice Chairman) Commercial Troll

wfoa@humboldt1.com

Western Fishboat Owners Association

Phone: (707)443-1098

Fax:

Fax:

(707)443-1074

JANISSE, MR. CHUCK

Commercial Gillnet

cjanisse@pacbell.net

Federation of Independent Seafood

Harvesters

PO Box 138

Eureka, CA 95502

1567 Spinnaker Dr, Ste 203-168

Ventura, CA 93001

Phone: (805)640-9165

Fax:

(805)640-0781

KLENK, MS. MARCIEL

Public At-Large

maklenk@ucdavis.edu

U.C. Cooperative Extension

1710 Soscol Ave, Ste 4

Napa, CA 94559

Phone: (707)253-4221

Fax:

(707)253-4434

## **Highly Migratory Species** Plan Development Team

AU, DR. DAVID

National Marine Fisheries Service

Southwest Fisheries Science Center

Phone: (858)546-7071

Fishery Biologist

Fax:

(858)546-5653

david.au@noaa.gov

PO Box 271

La Jolla, CA 92038

BARTOO, DR. NORM

National Marine Fisheries Service

Phone: (858)546-7073

Planning Officer

PO Box 271

Southwest Fisheries Science Center

Fax:

Fax:

(858)546-5655

norm.bartoo@noaa.gov

La Jolla, CA 92038

California Department of Fish and Game

Phone: (562)590-5102

CROOKE, MR. STEVE

scrooke@dfg.ca.gov

330 Golden Shore Dr, Ste 50

Long Beach, CA 90802-4247

(562)590-5193

HERRICK, DR. SAMUEL F.

National Marine Fisheries Service

Phone: (858)546-7111

**SWFSC** 

PO Box 271

La Jolla, CA 92038-0271

(858)546-7003 Fax:

Sam.Herrick@noaa.gov

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

MCCRAE, MS. JEAN

Project Leader

Fax:

(541)867-0311

2040 SE Marine Science Dr

Newport, OR 97365

jean.mccrae@hmsc.orst.edu

ROBINSON, MS. MICHELE

Washington Department of Fish and

Wildlife

Phone: (360)902-2220

Fax:

(360)902-2182

robinmkr@dfw.wa.gov

SMITH, MS. SUSAN

Olympia, WA 98501-1091

600 Capitol Way N

National Marine Fisheries Service

Fishery Research Biologist

Southwest Fisheries Science Center

PO Box 271

Fax:

Phone: (858)546-7070

(858)546-7003

susan.smith@noaa.gov

La Jolla, CA 92038

# **Highly Migratory Species Plan Development Team**

SQUIRES, DR. DALE

National Marine Fisheries Service

Phone: (858)546-7113

Fax:

(858)546-7003

Southwest Fisheries Science Center

PO Box 271

Dale.Squires@noaa.gov

La Jolla, CA 92038-0271

#### Salmon Advisory Subpanel

CEDERGREEN, MR. MARK

(Chairman)

Washington Charter Boat Operator

PO Box 546

Westport, WA 98595-0546

CLARK, MR. LES

Gillnetter

Drawer C

**Audubon Society** 

PO Box 496

Yurok Tribe

Chinook, WA 98614-0502

Yachats, OR 97498-0496

**ENGELMEYER, MR. PAUL** 

Environmental/Conservation

pengelmeyer@audubon.org

**HILLEMEIER**, MR. DAVE

California Tribal Seat

naypooie@northcoast.com

HOCHBERG, MR. KURT

California Charter Boat

LETHIN, MR. RON

Oregon Charter Boat Operator

MACLEAN, MR. DUNCAN

(Vice Chairman) California Troller

claraiii@aol.com

PO Box 1942

823 - 5th Ave

El Granada, CA 94018-1942

Hammond, OR 97121-9744

Phone: (360)268-0445

Fax: (360)268-9285

Phone: (360)777-8407

(360)777-8101 Fax:

Phone: (541)547-4227

(541)547-3229 Fax:

Phone: (707)482-2841

Fax: (707)482-0384

Phone: (707)745-3026

Fax:

#2 Buena Vista

Benicia, CA 94510

Fisheries Department 15900 Hwy 101 N Klamath, CA 95548

Phone: (503)861-1576

(503)861-1576 Fax:

Phone: (650)726-1373

(650)712-8744 Fax:

#### Salmon Advisory Subpanel

MCNAIR, MR. DOUG

Public At-Large

Natural Resources Consultants, Inc.

Phone: (206)285-3480

1900 W Nickerson St, Ste 207

Seattle, WA 98119

(206)283-8263

OLSON, MR. JIM

dmcnair995@aol.com

Washington Troller

F/V Cynthia T.

PO Box 586

Phone: (253)833-8739

Fax:

Fax:

jaocto@juno.com

Auburn, WA 98071-0586

ORTMANN, MR. DAVE

Idaho Sport Fisherman

Phone: (208)765-8733

(208)765-8733

Dortmann1@aol.com

19370 S. Forest Shores Coeur D'Alene, ID 83814

REINHOLDT, MR. GERALD K.

Processor

Reinholdt Fishing Enterprises

Phone: (503)397-3369

(503)397-3369 Fax:

jreinholdt@columbia-center.org

62313 S Canaan Rd

St. Helens, OR 97051-9117

SETTLER, MR. RANDY

Columbia River Tribal

Yakama Indian Nation

Phone: (509)865-5121

Fax:

PO Box 151

Toppenish, WA 98948

STEVENS, MR. DON

Oregon Troller

F/V Starlite

Phone: (503)537-0976

(503)537-0976

4505 E Portland Rd Newberg, OR 97132

kdds@gte.net

STONE, MR. CRAIG

emulsport@aol.com

California Recreational Fisherman

**Emeryville Sportfishing** 

Phone: (510)654-6040

3310 Powell St

Emeryville, CA 94608

(510)654-2106

## Salmon Advisory Subpanel

SVEC, MR. RUSSELL

Makah Tribal Council

Phone: (360)645-3156

Washington Coast Tribal

PO Box 115

Fax: (360)645-2323

svec@olypen.com

Neah Bay, WA 98357-0115

WATROUS, MR. STEVE

Phone: (360)696-1604

Washington Recreational

(360)695-6031 Fax:

branchofic@aol.com

2515 Kauffman Ave Vancouver, WA 98660

WELTER, MR. JIM

Oregon Recreational

Phone: (541)469-7044 (541)469-0672 Fax:

404 Pacific Ave

Brookings, OR 97415

#### **Salmon Technical Team**

**GROVER, MR. ALLEN** 

California Department of Fish and Game

Phone: (707)431-2860

1528-A Healdsburg Ave

Healdsburg, CA 95448

agrover@dfg2.ca.gov

KOPE, DR. ROBERT

National Marine Fisheries Service

Phone: (206)860-3374

Fax:

Fax:

(206)860-3394

(707)431-7122

**NWFSC** 

2725 Montlake Blvd E

Seattle, WA 98112-2097

MELCHER, MR. CURT

robert.kope@noaa.gov

Oregon Department of Fish and Wildlife

Phone: (503)872-5252 X 5442

(360)902-2949

Fax:

Fax:

(503)872-5632

Curt.Melcher@state.or.us

Portland, OR 97207-0059

MILWARD, MR. DOUG

Washington Department of Fish and

Wildlife

Phone: (360)902-2739

(Chairman)

MS 43150

PO Box 59

600 Capitol Way N

Olympia, WA 98501-1091

milwadam@dfw.wa.gov

MOHR, MR. MICHAEL

National Marine Fisheries Service

Phone: (415)435-3149

Fax: (415)435-3675

michael.mohr@noaa.gov

Tiburon Laboratory 3150 Paradise Dr

Tiburon, CA 94920

MORISHIMA, DR. GARY

Phone: (206)236-1406

Fax:

(206)236-6842

morikog@aol.com

3010 - 77th SE, Ste 104

Mercer Island, WA 98040-2829

SIMMONS, MR. DELL

dell.simmons@noaa.gov

National Marine Fisheries Service

Phone: (360)753-5820

(Vice Chairman)

510 Desmond Dr SE, Ste 103

Lacey, WA 98503

(360)753-9517

#### Scientific and Statistical Committee

BYRNE, MR. ALAN

abyrne@idfg.state.id.us

Idaho Department of Fish and Game

Phone: (208)465-8404

(208)465-8434

Nampa Research

1414 E Locust Lane

Nampa, ID 83686-8451

CONRAD, MR. ROBERT H.

Northwest Indian Fisheries Commission

Phone: (360)438-1180

Fax:

Fax:

(360)753-8659

bconrad@nwifc.wa.gov

6730 Martin Way E Olympia, WA 98516-5540

CONSER, DR. RAMON J.

NOAA/National Marine Fisheries Service

Southwest Fisheries Science Center

Phone: (858)546-5688

Fax:

(858)546-5656

rconser@ucsd.edu

La Jolla, CA 92038

PO Box 271

FRANCIS, DR. ROBERT

University of Washington

Phone: (206)543-7345

Fax:

(206)685-7471

rfrancis@fish.washington.edu

PO Box 357980 Seattle, WA 98195

School of Fisheries

HANNA, DR. SUSAN

Oregon State University

Phone: (541)737-1437

Fax:

(541)737-2563

Department of Agriculture and Resource

**Economics** 

229 Ballard Extension hall Corvallis, OR 97331-1652

susan.hanna@orst.edu

California Department of Fish and Game

Phone: (858)546-7052

Fax:

(858)546-7003

PO Box 271

La Jolla, CA 92038-0271

khill@ucsd.edu

HILL, DR. KEVIN

**JAGIELO, MR. TOM** 

Washington Department of Fish and

Wildlife

Phone: (360)902-2837

Fax:

(360)902-2944

Marine Resources Division MS 43135, 600 Capitol Way N Olympia, WA 98501-1091

iagiethj@dfw.wa.gov

March 2000 Council Roster

Page 33

#### **Scientific and Statistical Committee**

LAWSON, DR. PETER

National Marine Fisheries Service

Phone: (541)867-0430

(Chairman)

**NWFSC** 

Fax: (541)867-0380

Peter.W.Lawson@noaa.gov

2030 S Marine Science Dr

Newport, OR 97365-5296

RALSTON, DR. STEPHEN

National Marine Fisheries Service

Phone: (415)435-3149

Fax:

(415)435-3675

SWFSC, Tiburon Laboratory

3150 Paradise Dr

steve.ralston@noaa.gov

Tiburon, CA 94920-1211

STAUFFER, DR. GARY

National Marine Fisheries Service

Phone: (206)526-4170

Fax:

(206) 526-6723

F/AKC2 AFSC (RACE)

7600 Sand Point Way NE, BIN C15700,

Bldg 4

gary.stauffer@.noaa.gov

SYLVIA, DR. GILBERT

Seattle, WA 98115-0070

Mark Hatfield Marine Science Center

Phone: (541)867-0284

(541)867-0138

Coastal Oregon marine Experiment Station

2030 S Marine Science Dr Newport, OR 97365-5296

THOMSON, MS. CYNTHIA

(Vice Chairman)

Institute of Marine Sciences

Phone: (831)459-3068

(831)459-3068

cthomson@cats.ucsc.edu

Earth and Marine Science Building A-316

Santa Cruz, CA 95064

YOUNG, DR. RICHARD

Phone: (707)464-1150

(707)464-9299

ryoung@linkcc.com

2400 Sunrise Ave

PO Box 59

Crescent City, CA 95531-8803

ZHOU, DR. SHIJIE

Oregon Department of Fish and Wildlife

Phone: (503)872-5252 X 5402

Fax:

(503)872-5632

shijie.zhou@state.or.us

Portland, OR 97207-0059

#### **Ad-Hoc Allocation Committee**

ANDERSON, MR. PHIL

Washington Department of Fish and

Wildlife

Special Assistant to the Director

Intergovernmental Policy

600 Capitol Way N

Olympia, WA 98501-1091

BOYDSTUN, MR. LB

lbboydst@dfg.ca.gov

anderpma@dfw.wa.gov

California Department of Fish and Game

Phone: (916)653-6281

Phone: (360)902-2720

(360)902-2182

Fax: (916)653-5390

Fax:

PO Box 944209

Sacramento, CA 94244-2090

COENEN, MR. NEAL

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

Fax: (541)867-0311

Phone: (503)650-5400

neal.coenen@hmsc.orst.edu

2040 SE Marine Science Dr Newport, OR 97365

HANSON, DR. DAVID

Pacific States Marine Fisheries

Commission

**Deputy Director** 

45 SE 82nd Dr, Ste 100

Gladstone, OR 97027-2522

Fax:

(503)650-5426

dave\_hanson@psmfc.org

ROBINSON, MR. BILL

bill.robinson@noaa.gov

National Marine Fisheries Service

Phone: (206)526-6142

Fax:

(206)526-6736

Northwest Region

7600 Sand Point Way NE, BIN C15700

Seattle, WA 98115-0070

#### Ad-Hoc Groundfish Strategic Plan Development Committee

ALVERSON, MR. ROBERT

Fishing Vessel Owner's Association

Phone: (206)283-7735

(206) 283 - 3341

(360)902-2182

W Wall Bldg

4005 - 20th Ave W, Room 232

Seattle, WA 98199-1290

ANDERSON, MR. PHIL

robertalverson@msn.com

Washington Department of Fish and

Wildlife

Special Assistant to the Director

Intergovernmental Policy

600 Capitol Way N

anderpma@dfw.wa.gov

Olympia, WA 98501-1091

**BROWN, MR. RALPH** 

Phone: (541)469-8890

Phone: (360)902-2720

Fax:

Fax:

(541)469-2717

aloma@wave.net

Brookings, OR 97415

PO Box 968

COENEN, MR. NEAL

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

Fax:

(541)867-0311

neal.coenen@hmsc.orst.edu

2040 SE Marine Science Dr

Newport, OR 97365

FLETCHER, MR. ROBERT

Sportfishing Association of California

Phone: (619)226-6455

(619)226-0175

dart@sacemup.org

San Diego, CA 92106-2703

HANSON, DR. DAVID

Pacific States Marine Fisheries

Commission

**Deputy Director** 

2917 Canon St

Fax:

(503)650-5426

dave\_hanson@psmfc.org

45 SE 82nd Dr, Ste 100 Gladstone, OR 97027-2522

**NUDELMAN, MS. DEBRA** 

RESOLVE, Inc.

Senior Mediator

dnudelman@resolv.org

720 SW Washington St, Ste 750

Portland, OR 97205

Phone: (503)228-6408

Phone: (503)650-5400

(503)228-6207 Fax:

## Ad-Hoc Groundfish Strategic Plan Development Committee

ROBINSON, MR. BILL

National Marine Fisheries Service

Phone: (206)526-6142

Fax:

(206)526-6736

Northwest Region

7600 Sand Point Way NE, BIN C15700

Seattle, WA 98115-0070

bill.robinson@noaa.gov

WOLF, MS. PATTY

California Department of Fish and Game

Phone: (562)590-4873

Fax: (562)590-5192

Marine Region

330 Golden Shore St, Ste 50 Long Beach, CA 90802

#### **Ad-Hoc Legal Gear Committee**

**BLOESER, MS. JENNIFER** 

Phone: (707)822-4494

Fax:

Fax:

(707)822-4494

(503)363-5475

jbloeser@pacifier.com

PO Box 327 Arcata, CA 95518

**CLEARY, SGT DAVID** 

Oregon State Police

Phone: (503)378-3720

Sergeant

300 Public Service Building

david.cleary@state.or.us

Salem, OR 97310-0660

**CULVER, MR. BRIAN** 

Washington Department of Fish and

Phone: (360)249-4628

Wildlife

48A Devonshire Rd

Fax: (360)664-0689

culvebnc@dfw.wa.gov

Montesano, WA 98563-9618

DOYLE, VINCE

**Phone:** (707)961-1957

Fax:

(707)961-1915

32331 Pearl Dr

Fort Bragg, CA 95437

FARROW, MR. DAN

Seattle Marine and Fishing Supply

Company

Phone: (206)285-5010

Fax:

(206)285-7925

seamar@seamar.com

PO Box 99098 Seattle, WA 98199

KING, MS. KATE

National Marine Fisheries Service

Phone: (206)526-6145

(206) 526-6736

(360)445-4049

BIN C15700, Bldg. 1 7600 Sand Point Way NE

Seattle, WA 98115-0070

LARKIN, MR. MARION J.

Coast Draggers Association

Phone: (360)445-2607

22457 Cederdale Rd

Mount Vernon, WA 98274

mlarkin@sos.net

## **Ad-Hoc Legal Gear Committee**

PETTINGER, MR. BRAD

Phone: (541)469-6996

Fax: (541)469-6311

bradpett@wave.net

PO Box 1361

Brookings, OR 97415

WEST, MR. BILL

National Marine Fisheries Service

Phone: (206)860-5619

Fax:

(206)860-3394

NWFSC, FRAM Division

2725 Montlake Blvd E

bill.west@noaa.gov

Seattle, WA 98112

#### **Ad-Hoc Marine Reserve Committee**

CEDERGREEN, MR. MARK

Phone: (360)268-0445

Fax:

(360)268-9285

PO Box 546

Westport, WA 98595-0546

CORRIGAN, LT BRIAN

U.S. Coast Guard

Phone: (206)220-7309

Fax:

(206)220-7306

Commander (OLE)

915 2nd Ave, Room 3562 Seattle, WA 98174-1067

bcorrigan@pacnorwest.uscg.mil

Jeane, WA 30174-1007

Phone: (206)526-6120

Fax:

DE REYNIER, MS. YVONNE

National Marine Fisheries Service

Northwest Region

7600 Sand Point Way NE, BIN C15700

Seattle, WA 98115

**ELLIS, MR. STUART** 

Northwest Indian Fisheries Commission

Phone: (360)374-5501

Fax:

(360)374-5592

Coastal Office

PO Box 1029

sellis@nwifc.wa.gov

FOX, MR. DAVE

Forks, WA 98331-1029

Oregon Department of Fish and Wildlife

Phone: (541)867-0300

Fax:

(541)867-0311

Dave.Fox@hmsc.orst.edu

2040 SE Marine Science Dr Newport, OR 97365-5294

FUJITA, DR. ROD

rod@edf.org

Environmental Defense Fund

Phone: (510)658-8008

Fax:

(510)658-0630

Rockridge Market Hall

5655 College Ave, Ste 304

Oakland, CA 94618-1583

HANSEN, MR. DONALD K.

Dana Wharf Sportfishing

Phone: (949)496-5794

Fax:

(949)496-8212

34675 Golden Lantern

Dana Point, CA 92629-2990

don@wharfsportfishing.com

#### **Ad-Hoc Marine Reserve Committee**

HANSON, DR. DAVID

Pacific States Marine Fisheries

Phone: (503)650-5400

Commission

Deputy Director

Fax:

(503)650-5426

dave\_hanson@psmfc.org

45 SE 82nd Dr, Ste 100 Gladstone, OR 97027-2522

HELVEY, MARK

National Marine Fisheries Service

Phone: (707)575-6078

Fax: (707)578-3435

707 Sonoma Ave, Room 325

Santa Rosa, CA 95404

LEA, DR. ROBERT N.

California Department of Fish and Game

Phone: (831)649-2835

Marine Region

20 Lower Ragsdale Dr

rlea@dfg.ca.gov

Monterey, CA 93940

MACLEAN, MR. DUNCAN

Phone: (650)726-1373

Fax:

Fax:

Fax:

(650)712-8744

(831)649-2894

claraiii@aol.com

El Granada, CA 94018-1942

MUNRO, MS. HEATHER

West Coast Seafood Processors

Association

PO Box 1942

Phone: (503)227-5076

PO Box 1477

Portland, OR 97207-1477

hmunro@ibm.net

Phone: (707)964-4622

(707)964-1117

(503)227-0237

PONTS, MR. JAMES

17000 Ocean Dr

Fort Bragg, CA 95437-8208

tkponts@mcn.org

Phone: (360)902-2220

Wildlife

Fax:

(360)902-2182

ROBINSON, MS. MICHELE

Washington Department of Fish and

600 Capitol Way N

Olympia, WA 98501-1091

robinmkr@dfw.wa.gov

#### **Ad-Hoc Marine Reserve Committee**

SMOTHERMAN, MR. KELLY E.

F/V Miss Mary

Phone: (503)861-0764

PO Box 257

Hammond, OR 97121

(503)861-0764

YOKLAVICH, MS. MARY

National Marine Fisheries Service

Phone: (831)459-5059

Fax:

(831)459-3383

SWFSC, c/o Long Marine Lab

100 Shaffer Rd

maryy@tib.nmfs.gov

Santa Cruz, CA 95060

## **Ad-Hoc Observer Program Implementation Committee**

BARNES, MR. J. THOMAS

California Department of Fish and Game

Phone: (858)546-7167

PO Box 271

La Jolla, CA 92038-0271

(858)546-7003

BARSS, WILLIAM

Phone: (541)265-7525

305 NW 10th St

Newport, OR 97365-3202

**BOYDSTUN, MR. LB** 

California Department of Fish and Game

Phone: (916)653-6281

(916)653-5390

lbboydst@dfg.ca.gov

PO Box 944209 Sacramento, CA 94244-2090

**CULVER, MR. BRIAN** 

Washington Department of Fish and

Wildlife

Phone: (360)249-4628

(360)664-0689

48A Devonshire Rd

Montesano, WA 98563-9618

culvebnc@dfw.wa.gov

DIDIER, MR. AL

Pacific States Marine Fisheries

Commission

Phone: (503)650-5400

Fax:

Fax:

45 SE 82nd Dr, Ste 100 Gladstone, OR 97027-2522

FOUGNER, MR. SVEIN

National Marine Fisheries Service

Phone: (562)980-4040

Fax:

(562)980-4018

501 W Ocean Blvd, Ste 4200

Long Beach, CA 90802-4213

HANSON, DR. DAVID

Pacific States Marine Fisheries

Commission

**Deputy Director** 

45 SE 82nd Dr, Ste 100

Gladstone, OR 97027-2522

dave\_hanson@psmfc.org

Phone: (503)650-5400

Fax:

(503)650-5426

## **Ad-Hoc Observer Program Implementation Committee**

RENKO, MS. BECKY

National Marine Fisheries Service

Phone: (206)526-6110

Fax:

F/NWO2

7600 Sand Point Way NE, BIN C15700

Seattle, WA 98115-0070

SAELENS, MR. MARK

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

Fax: (541)867-0311

Research Laboratory

2040 SE Marine Science Dr Newport, OR 97365-5294

TURK, MS. TERESA

National Marine Fisheries Service

Phone: (206)860-3460

Fax:

NWFSC, FRAM Division

2725 Montlake Blvd E

Seattle, WA 98112-2097 Teresa.Turk@noaa.gov

#### **Ad-Hoc Salmon Nonretention Mortality Committee**

ANDERSON, MR. PHIL

Washington Department of Fish and

Wildlife

Special Assistant to the Director

Intergovernmental Policy

600 Capitol Way N

PO Box 944209

Olympia, WA 98501-1091

**BOYDSTUN, MR. LB** 

anderpma@dfw.wa.gov

California Department of Fish and Game

Phone: (916)653-6281

Phone: (360)902-2720

Fax:

(916)653-5390

(360)902-2182

lbboydst@dfg.ca.gov

Sacramento, CA 94244-2090

FISHER, MR. RANDY

Pacific States Marine Fisheries

Commission

Phone: (503)650-5400

Fax:

45 SE 82nd Dr, Ste 100 Gladstone, OR 97027-2522

HARP, MR. JIM

Phone: (360)962-3111

Fax:

Fax:

(360)962-3111

Jeharp@aol.com

PO Box 57 Amanda Park, WA 98526-0057

KAISER, MR. ROD

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

(541)867-0311

2040 SE Marine Science Dr Newport, OR 97365-5294

ROBINSON, MR. BILL

bill.robinson@noaa.gov

National Marine Fisheries Service

Phone: (206)526-6142

Fax:

(206)526-6736

Northwest Region

7600 Sand Point Way NE, BIN C15700

Seattle, WA 98115-0070

ROTH, MR. TIM

U.S. Fish and Wildlife Service

Phone: (360)696-7605

Harvest/Hatchery Mgmt Team Leader

Columbia River Fisheries Program Office

9317 NE Hwy 99, Ste I

Fax:

(360)696-7968

timothy\_roth@fws.gov

Vancouver, WA 98665

## **Ad-Hoc Salmon Nonretention Mortality Technical Group**

**ELLIS, MR. STUART** 

Northwest Indian Fisheries Commission

Phone: (360)374-5501

(360)374-5592

Coastal Office

PO Box 1029

sellis@nwifc.wa.gov

Forks, WA 98331-1029

**GROVER, MR. ALLEN** 

California Department of Fish and Game

Phone: (707)431-2860

(707)431-7122

agrover@dfg2.ca.gov

1528-A Healdsburg Ave Healdsburg, CA 95448

KAISER, MR. ROD

Oregon Department of Fish and Wildlife

Phone: (541)867-4741

(541)867-0311

2040 SE Marine Science Dr Newport, OR 97365-5294

## **Standing Committees**

#### **Budget Committee**

Chairman: James Harp
Robert Fletcher
David Hanson
Jim Lone
Jerry Mallet
NMFS
Hans Radtke

#### Legislative Overview

Chairman: David Hanson Bob Alverson Jack Barraclough Ralph Brown Bob Fletcher

#### Foreign Fishing

Ralph Brown James Caito Eileen Cooney Coast Guard NMFS

# Representatives to Other Forums

International Pacific Halibut Commission

Jim Lone

Klamath Fishery Management Council

Hans Radtke