UNITED STATES DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration
NATIONAL OCEAN SERVICE
OFFICE OF OCEAN AND COASTAL RESOURCE MANAGEMENT
Olympic Coast National Marine Sanctuary
115 East Railroad Avenue, Suite 301
Port Angeles, WA 98362-2925

March 11, 2008

Mr. Don McIsaac
Executive Director
Pacific Fishery Management Council
7700 NE Ambassador Place
Suite 101
Portland, Oregon 97220-1364

Dear Mr. McIsaac:

The Olympic Coast National Marine Sanctuary (OCNMS) seeks the assistance of the
Pacific Fishery Management Council and the Scientific and Statistical Committee (SSC)
in reviewing portions of a report on the condition of sanctuary resources. The report,
which is being prepared by sanctuary staff and selected subject matter experts, contains
information that relates to marine fisheries. We would like to have the opinion of
members of the SSC on our interpretation of that information to ensure the report's
accuracy and to encourage early coordination between the PFMC and OCNMS.

The Office of National Marine Sanctuaries (ONMS) is in the process of developing
"Condition Reports" for all sanctuaries as part of its System-wide Monitoring Program.
The primary purpose of the document is to report in a standardized way on the status and
trends of water quality, habitat, living resources and maritime archaeological resources
and the human activities that affect them. Evaluations of status and trends are made by
sanctuary staff, based on interpretation of quantitative and, when necessary, non-
quantitative assessments and observations of scientists, managers and users. Therefore,
ratings reflect the collective level of concern among participants based on their
knowledge and perceptions of local problems. The report will also describe the
anthropogenic pressures on these resources and explain management responses to the
pressures.

The report will serve as a tool to determine if the OCNMS is achieving its resource
protection and improvement goals and as a supporting document in the OCNMS
Management Plan Review Process, scheduled to begin in September 2008. The OCNMS
condition report will be released to the public in advance of scoping meetings and will
help inform the public on key issues facing the sanctuary. In the event that the condition
report identifies fishing as a negative factor affecting marine resources, the issue may be
prioritized and further evaluated during the OCNMS management plan review,

eventually lead to programmatic, policy or regulatory changes, including actions brought before or initiated by the PFMC. To clarify, we are not making any proposals at this time to change OCNMS regulations.

The SSC plays an important role in providing scientific advice for fishery management decisions and in providing peer review for the Council. Early review by SSC will allow time to consider and incorporate their expert opinion and perspectives into the final document and to help inform any subsequent deliberations.

If you can accommodate our request, a first draft of the condition report will be provided to the SSC in time for your April meeting. In order to allow us to finalize the report prior to public scoping, we request your written comments within three (3) weeks of receiving the draft report. We understand that normally such a review would take place over the course of two meetings; however, waiting until the June meeting for feedback would result in a delay in drafting the report and the OCNMS management plan review schedule. The draft report will also be provided to the Olympic Coast National Marine Sanctuary Advisory Council, Olympic Coast Intergovernmental Policy Council and experts involved in creating the resource ratings. A final peer review will be conducted and the final condition report will be publicly available on the OCNMS and ONMS websites.

The guidelines for SSC review and additional background on the Condition Report is provided in Attachments 1 and 2. If it would be helpful, national marine sanctuary program staff could also give a presentation and answer any questions on the intent, purpose and structure of the condition report and proposed SSC review at the March PFMC meeting.

Thank you for considering this request. I am confident that PFMC involvement will improve the quality of the document and ensure that management decisions rely on the best available science. If you have any questions, please don't hesitate to call me at 360-457-6622, Ext 11.

Sincerely,
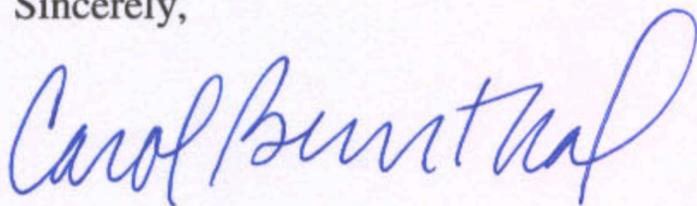
Carol Bernthal
Sanctuary Superintendent

Attachments

Cc: William Douros, ONMS

Attachment 1
OCNMS Condition Report Charge to Reviewers

As you review the document, please do so recognizing that the report is much like an executive summary that is based on sanctuary-specific data that may not be presented in detail within the report. To the extent possible, references and web links to existing data are given, and appropriate summary graphics or data are shown, but original sources are likely to contain much more information than the condition report.

The 17 questions listed in the report and in Attachment 2 are asked of all sanctuaries. The interpretation of the questions by sanctuary staff, and their responses to the questions are standardized according to the descriptions and explanations provided in Appendix A. We are not requesting your review of this portion of the report, as these standards were established by the original panel of experts who designed SWiM, and in subsequent design modifications. You are welcome to review as much of the report as you like, the most substantive sections of the report being Site History and Resources, Pressures on the Sanctuary, State of Sanctuary Resources, and Responses to Pressures. But given your relevant experience and knowledge of the fisheries resources of Olympic Coast National Marine Sanctuary, there are certain questions within the section titled State of Sanctuary Resources for which your review is particularly important. For these, we are interested in your expert opinion of our judgments of resource status and trends, the bases for judgment, and whether you feel that other data could or should have been incorporated into the ratings. We welcome any recommendations you may have regarding additional data or information sources that may improve assessments of resource conditions. In our opinion, the questions that are most likely contain or benefit from information within your area of expertise are (please note that additional explanation can be found for each question in Appendix 2):

1. **Are specific or multiple stressors, including changing oceanographic and atmospheric conditions, affecting water quality and how are they changing?** The question has to do with multiple stressors, which may include changing environmental conditions that are reflected in fisheries data or in the quality of harvested species.
3. **Do sanctuary waters pose risks to human health and how are they changing?** This question concerns the risk posed to humans by sanctuary waters, and we sometimes include information about shellfish or other closures as evidence of problems.
4. **What are the levels of human activities that may influence water quality and how are they changing?** Though the question concerns the level of human activities that might affect water quality, it would benefit from greater understanding about whether discharges from large vessels, perhaps including fishing vessels, are affecting water quality in the sanctuary.
5. **What are the abundance and distribution of major habitat types and how are they changing?** Among other things, we are interested in any evidence of changing habitat quality resulting from fishing.
6. **What is the condition of biologically-structured habitats and how is it changing?** We seek information on the status and trends of habitats with substantial amounts of biogenic structure.
7. **What are the contaminant concentrations in sanctuary habitats and how are they changing?** We are interested to know whether there may be fisheries data that inform us on whether there are likely to be contaminants in sanctuary habitats.
8. **What are the levels of human activities that may influence habitat quality and how are they changing?** We are interested in learning more about the *levels* of any destructive fishing activities that occur within the sanctuary.
9. **What is the status of biodiversity and how is it changing?** There might be information on biodiversity that comes from the fishing community that would help us respond to this question. Most relevant may be changes that have been observed in food web structure due to altered populations of predators and prey, and extirpations that may have occurred.
10. **What is the status of environmentally sustainable fishing and how is it changing?** This may be the most important question for you to help with. Note that while it requires information on levels of harvesting

and stock status, the responses paired with each color rating try to focus on the extent to which harvesting alters the ecosystem and its ability to withstand the impacts of harvesting.

11. **What is the status of non-indigenous species and how is it changing?** If fisheries data indicate anything about the history of invasives in OCNMS, it would be helpful to add it to our response on this question.

12. **What is the status of key species and how is it changing?** For purposes of your review, please consider the status of keystone species in the ecosystem, and those that have special protected status.

13. **What is the condition or health of key species and how is it changing?** We are interested in information on the condition/health of the species identified in Question 12, particularly with regard to evidence of stress and their ability to contribute to the next generation.

14. **What are the levels of human activities that may influence living resource quality and how are they changing?** Among other things, this question addresses *levels* of fishing. Your review is therefore critical here.

On behalf of the staff of the National Marine Sanctuary Program, I thank you for taking the time to review this report. I am confident that your assistance will improve the quality of the document and ensure that management decisions rely on the best available science and dependable judgments of knowledgeable experts.

Rating Scheme for System-Wide Monitoring Questions

The purpose of this appendix is to clarify the 17 questions and possible responses used to report the condition of sanctuary resources in "Condition Reports" for all national marine sanctuaries. Individual staff and partners utilized this guidance, as well as their own informed and detailed understanding of the site to make judgments about the status and trends of sanctuary resources.

The questions derive from the National Marine Sanctuary Program mission, and a system-wide monitoring framework (National Marine Sanctuary Program, 2004) developed to ensure the timely flow of data and information to those responsible for managing and protecting resources in the ocean and coastal zone, and to those that use, depend on, and study the ecosystems encompassed by the sanctuaries. They are being used to guide staff and partners at each of the 14 sites in the sanctuary system in the development of this first periodic sanctuary condition report. The questions are meant to set the limits of judgments so that responses can be confined to certain reporting categories that will later be compared among all sites, and combined.

Following a brief discussion about each question, statements are presented that were used to judge the status and assign a corresponding color code. These statements are customized for each question. In addition, the following options are available for all questions: " N/A" - the question does not apply; and "Undet." - resource status is undetermined.

Symbols used to indicate trends are the same for all questions: "▲ " - conditions appear to be improving; "—" - conditions do not appear to be changing; "▼ " - conditions appear to be declining; and "?" – trend is undetermined.

Question 1 (Water/Stressors):   Are specific or multiple stressors, including changing oceanographic and atmospheric conditions, affecting water quality and how are they changing?

This is meant to capture shifts in condition arising from certain changing physical processes and anthropogenic inputs. Factors resulting in regionally accelerated rates of change in water temperature, salinity, dissolved oxygen, or water clarity, could all be judged to reduce water quality. Localized changes in circulation or sedimentation resulting, for example, from coastal construction or dredge spoil disposal, can affect light penetration, salinity regimes, oxygen levels, productivity, waste transport, and other factors that influence habitat and living resource quality. Human inputs, generally in the form of contaminants from point or non-point sources, including fertilizers, pesticides, hydrocarbons, heavy metals, and sewage, are common causes of environmental degradation, often in combination rather than alone. Certain biotoxins, such as domoic acid, may be of particular interest to specific sanctuaries. When present in the water column, any of these contaminants can affect marine life by direct contact or ingestion, or through bioaccumulation via the food chain.

[Note: Over time, accumulation in sediments can sequester and concentrate contaminants. Their effects may manifest only when the sediments are resuspended during storm or other energetic events. In such cases, reports of status should be made under Question 7 – Habitat contaminants.]

Good	Conditions do not appear to have the potential to negatively affect living resources or habitat quality.
Good/Fair	Selected conditions may preclude full development of living resource assemblages and habitats, but are not likely to cause substantial or persistent declines.
Fair	Selected conditions may inhibit the development of assemblages, and may cause measurable but not severe declines in living resources and habitats.
Fair/Poor	Selected conditions have caused or are likely to cause severe declines in some but not all living resources and habitats.
Poor	Selected conditions have caused or are likely to cause severe declines in most if not al, living resources and habitats.

Question 2 (Water/Eutrophic Condition): What is the eutrophic condition of sanctuary waters and how is it changing?

Nutrient enrichment often leads to planktonic and/or benthic algae blooms. Some affect benthic communities directly through space competition. Overgrowth and other competitive interactions (e.g., accumulation of algal-sediment mats) often lead to shifts in dominance in the benthic assemblage. Disease incidence and frequency can also be affected by algae competition and the resulting chemistry along competitive boundaries. Blooms can also affect water column conditions, including light penetration and plankton availability, which can alter pelagic food webs. Harmful algal blooms often affect resources, as biotoxins are released into the water and air, and oxygen can be depleted.

Good	Conditions do not appear to have the potential to negatively affect living resources or habitat quality.
Good/Fair	Selected conditions may preclude full development of living resource assemblages and habitats, but are not likely to cause substantial or persistent declines.
Fair	Selected conditions may inhibit the development of assemblages, and may cause measurable but not severe declines in living resources and habitats.
Fair/Poor	Selected conditions have caused or are likely to cause severe declines in some but not all living resources and habitats.
Poor	Selected conditions have caused or are likely to cause severe declines in most if not all living resources and habitats.

Question 3 (Water/Human Health): Do sanctuary waters pose risks to human health and how are they changing?

Human health concerns are generally aroused by evidence of contamination (usually bacterial or chemical) in bathing waters or fish intended for consumption. They also emerge when harmful algal blooms are reported or when cases of respiratory distress or other disorders attributable to harmful algal blooms increase dramatically. Any of these conditions should be considered in the course of judging the risk to humans posed by waters in a marine sanctuary.

Some sites may have access to specific information on beach and shellfish conditions. In particular, beaches may be closed when criteria for safe water body contact are exceeded, or shellfish harvesting may be prohibited when contaminant loads or infection rates exceed certain levels. These conditions can be evaluated in the context of the descriptions below.

Good	Conditions do not appear to have the potential to negatively affect human health.
Good/Fair	Selected conditions that have the potential to affect human health may exist but human impacts have not been reported.
Fair	Selected conditions have resulted in isolated human impacts, but evidence does not justify widespread or persistent concern.
Fair/Poor	Selected conditions have caused or are likely to cause severe impacts, but cases to date have not suggested a pervasive problem.
Poor	Selected conditions warrant widespread concern and action, as large-scale, persistent, and/or repeated severe impacts are likely or have occurred.

Question 4 (Water/Human Activities): What are the levels of human activities that may influence water quality and how are they changing?

Among the human activities in or near sanctuaries that affect water quality are those involving direct discharges (transiting vessels, visiting vessels, onshore and offshore industrial facilities, public wastewater facilities), those that contribute contaminants to stream, river, and water control discharges (agriculture, runoff from impermeable surfaces through storm drains, conversion of land use), and those releasing airborne chemicals that subsequently deposit via particulates at sea (vessels, land-based traffic, power plants, manufacturing facilities, refineries). In addition, dredging and trawling can cause resuspension of contaminants in sediments.

Good	Few or no activities occur that are likely to negatively affect water quality.
Good/Fair	Some potentially harmful activities exist, but they do not appear to have had a negative effect on water quality.

Fair	Selected activities have resulted in measurable resource impacts, but evidence suggests effects are localized, not widespread.
Fair/Poor	Selected activities have caused or are likely to cause severe impacts, and cases to date suggest a pervasive problem.
Poor	Selected activities warrant widespread concern and action, as large-scale, persistent, and/or repeated severe impacts have occurred or are likely to occur.

Question 5 (Habitat/Abundance/Distribution): What are the abundance and distribution of major habitat types and how are they changing?

Habitat loss is of paramount concern when it comes to protecting marine and terrestrial ecosystems. Of greatest concern to sanctuaries are changes caused, either directly or indirectly, by human activities. The loss of shoreline is recognized as a problem indirectly caused by human activities. Habitats with submerged aquatic vegetation are often altered by changes in water conditions in estuaries, bays, and nearshore waters. Intertidal zones can be affected for long periods by spills or by chronic pollutant exposure. Beaches and haul-out areas can be littered with dangerous marine debris, as can the water column or benthic habitats. Sandy subtidal areas and hardbottoms are frequently disturbed or destroyed by trawling. Even rocky areas several hundred meters deep are increasingly affected by certain types of trawls, bottom longlines, and fish traps. Groundings, anchors, and divers damage submerged reefs. Cables and pipelines disturb corridors across numerous habitat types and can be destructive if they become mobile. Shellfish dredging removes, alters, and fragments habitats.

The result of these activities is the gradual reduction of the extent and quality of marine habitats. Losses can often be quantified through visual surveys and to some extent using high-resolution mapping. This question asks about the quality of habitats compared to those that would be expected without human impacts. The status depends on comparison to a baseline that existed in the past - one toward which restoration efforts might aim.

Good	Habitats are in pristine or near-pristine condition and are unlikely to preclude full community development.
Good/Fair	Selected habitat loss or alteration has taken place, precluding full development of living resource assemblages, but it is unlikely to cause substantial or persistent degradation in living resources or water quality.
Fair	Selected habitat loss or alteration may inhibit the development of assemblages, and may cause measurable but not severe declines in living resources or water quality.
Fair/Poor	Selected habitat loss or alteration has caused or is likely to cause severe declines in some but not all living resources or water quality.
Poor	Selected habitat loss or alteration has caused or is likely to cause severe declines in most if not all living resources or water quality.

Question 6 (Habitat/Structure): What is the condition of biologically-structured habitats and how is it changing?

Many organisms depend on the integrity of their habitats and that integrity is largely determined by the condition of particular living organisms. Coral reefs may be the best known examples of such biologically-structured habitats. Not only is the substrate itself biogenic, but the diverse assemblages residing within and on the reefs depend on and interact with each other in tightly linked food webs. They also depend on each other for the recycling of wastes, hygiene, and the maintenance of water quality, among other requirements.

Kelp beds may not be biogenic habitats to the extent of coral reefs, but kelp provides essential habitat for assemblages that would not reside or function together without it. There are other communities of organisms that are also similarly co-dependent, such as hard-bottom communities, which may be structured by bivalves, octocorals, coralline algae, or other groups that generate essential habitat for other species. Intertidal assemblages structured by mussels, barnacles, and algae are another example, seagrass beds another. This question is intended to address these types of places, where organisms form structures (habitats) on which other organisms depend.

Good	Habitats are in pristine or near-pristine condition and are unlikely to preclude full community development.

Good/Fair	Selected habitat loss or alteration has taken place, precluding full development of living resources, but it is unlikely to cause substantial or persistent degradation in living resources or water quality.
Fair	Selected habitat loss or alteration may inhibit the development of living resources, and may cause measurable but not severe declines in living resources or water quality.
Fair/Poor	Selected habitat loss or alteration has caused or is likely to cause severe declines in some but not all living resources or water quality.
Poor	Selected habitat loss or alteration has caused or is likely to cause severe declines in most if not all living resources or water quality.

Question 7 (Habitat/Contaminants): What are the contaminant concentrations in sanctuary habitats and how are they changing?

This question addresses the need to understand the risk posed by contaminants within benthic formations, such as soft sediments, hard bottoms, or biogenic organisms. In the first two cases, the contaminants can become available when released via disturbance. They can also pass upwards through the food chain after being ingested by bottom dwelling prey species. The contaminants of concern generally include pesticides, hydrocarbons, and heavy metals, but the specific concerns of individual sanctuaries may differ substantially.

Good	Contaminants do not appear to have the potential to negatively affect living resources or water quality.
Good/Fair	Selected contaminants may preclude full development of living resource assemblages, but are not likely to cause substantial or persistent degradation.
Fair	Selected contaminants may inhibit the development of assemblages, and may cause measurable but not severe declines in living resources or water quality.
Fair/Poor	Selected contaminants have caused or are likely to cause severe declines in some but not all living resources or water quality.
Poor	Selected contaminants have caused or are likely to cause severe declines in most if not all living resources or water quality.

Question 8 (Habitat/Human Activities): What are the levels of human activities that may influence habitat quality and how are they changing?

Human activities that degrade habitat quality do so by affecting structural (geological), biological, oceanographic, acoustic, or chemical characteristics. Structural impacts include removal or mechanical alteration, including various fishing techniques (trawls, traps, dredges, longlines, and even hook-and-line in some habitats), dredging channels and harbors and dumping spoil, vessel groundings, anchoring, laying pipelines and cables, installing offshore structures, discharging drill cuttings, dragging tow cables, and placing artificial reefs. Removal or alteration of critical biological components of habitats can occur along with several of the above activities, most notably trawling, groundings, and cable drags. Marine debris, particularly in large quantities (e.g., lost gill nets and other types of fishing gear), can affect both biological and structural habitat components. Changes in water circulation often occur when channels are dredged, fill is added, coastal areas are reinforced, or other construction takes place. These activities affect habitat by changing food delivery, waste removal, water quality (e.g., salinity, clarity and sedimentation), recruitment patterns, and a host of other factors. Acoustic impacts can occur to water column habitats and organisms from acute and chronic sources of anthropogenic noise (e.g., shipping, boating, construction). Chemical alterations most commonly occur following spills and can have both acute and chronic impacts.

Good	Few or no activities occur that are likely to negatively affect habitat quality.
Good/Fair	Some potentially harmful activities exist, but they do not appear to have had a negative effect on habitat quality.
Fair	Selected activities have resulted in measurable habitat impacts, but evidence suggests effects are localized, not widespread.
Fair/Poor	Selected activities have caused or are likely to cause severe impacts, and cases to date suggest a pervasive problem.
Poor	Selected activities warrant widespread concern and action, as large-scale, persistent, and/or repeated severe impacts have occurred or are likely to occur.

Question 9 (Living Resources/Biodiversity): What is the status of biodiversity and how is it changing?

This is intended to elicit thought and assessment of the condition of living resources based on expected biodiversity levels and the interactions between species. Intact ecosystems require that all parts not only exist, but that they function together, resulting in natural symbioses, competition, and predator-prey relationships. Community integrity, resistance and resilience all depend on these relationships. Abundance, relative abundance, trophic structure, richness, H′ diversity, evenness, and other measures are often used to assess these attributes.

Good	Biodiversity appears to reflect pristine or near-pristine conditions and promotes ecosystem integrity (full community development and function).
Good/Fair	Selected biodiversity loss has taken place, precluding full community development and function, but it is unlikely to cause substantial or persistent degradation of ecosystem integrity.
Fair	Selected biodiversity loss may inhibit full community development and function, and may cause measurable but not severe degradation of ecosystem integrity.
Fair/Poor	Selected biodiversity loss has caused or is likely to cause severe declines in some but not all ecosystem components and reduce ecosystem integrity.
Poor	Selected biodiversity loss has caused or is likely to cause severe declines in ecosystem integrity.

Question 10 (Living Resources/Extracted Species): What is the status of environmentally sustainable fishing and how is it changing?

Commercial and recreational harvesting are highly selective activities, for which fishers and collectors target a limited number of species, and often remove high proportions of populations. In addition to removing significant amounts of biomass from the ecosystem, reducing its availability to other consumers, these activities tend to disrupt specific and often critical food web links. When too much extraction occurs (i.e. ecologically unsustainable harvesting), trophic cascades ensue, resulting in changes in the abundance of non-targeted species as well. It also reduces the ability of the targeted species to replenish populations at a rate that supports continued ecosystem integrity.

It is essential to understand whether removals are occurring at ecologically sustainable levels. Knowing extraction levels and determining the impacts of removal are both ways that help gain this understanding. Measures for target species of abundance, catch amounts or rates (e.g., catch per unit effort), trophic structure, and changes in non-target species abundance are all generally used to assess these conditions.

Other issues related to this question include whether fishers are using gear that is compatible with the habitats being fished and whether that gear minimizes by-catch and incidental take of marine mammals. For example, bottom-tending gear often destroys or alters both benthic structure and non-targeted animal and plant communities. "Ghost fishing" occurs when lost traps continue to capture organisms. Lost or active nets, as well as lines used to mark and tend traps and other fishing gear, can entangle marine mammals. Any of these could be considered indications of environmentally unsustainable fishing techniques.

Good	Extraction does not appear to affect ecosystem integrity (full community development and function).
Good/Fair	Extraction takes place, precluding full community development and function, but it is unlikely to cause substantial or persistent degradation of ecosystem integrity.
Fair	Extraction may inhibit full community development and function, and may cause measurable but not severe degradation of ecosystem integrity.
Fair/Poor	Extraction has caused or is likely to cause severe declines in some but not all ecosystem components and reduce ecosystem integrity.
Poor	Extraction has caused or is likely to cause severe declines in ecosystem integrity.

Question 11 (Living Resources/Invasive Species): What is the status of non-indigenous species and how is it changing?

Non-indigenous species are generally considered problematic, and candidates for rapid response, if found, soon after invasion. For those that become established, their impacts can sometimes be assessed by quantifying changes in the affected native species. This question allows sanctuaries to report on the threat posed by non-indigenous species. In some cases, the presence of a species alone constitutes a significant threat (certain invasive algae). In other cases, impacts have been measured, and may or may not significantly affect ecosystem integrity.

Good	Non-indigenous species are not suspected or do not appear to affect ecosystem integrity (full community development and function).
Good/Fair	Non-indigenous species exist, precluding full community development and function, but are unlikely to cause substantial or persistent degradation of ecosystem integrity.
Fair	Non-indigenous species may inhibit full community development and function, and may cause measurable but not severe degradation of ecosystem integrity.
Fair/Poor	Non-indigenous species have caused or are likely to cause severe declines in some but not all ecosystem components and reduce ecosystem integrity.
Poor	Non-indigenous species have caused or are likely to cause severe declines in ecosystem integrity.

Question 12 (Living Resources/Key Species): What is the status of key species and how is it changing?

Certain species can be defined as "key" within a marine sanctuary. Some might be keystone species, that is, species on which the persistence of a large number of other species in the ecosystem depends - the pillar of community stability. Their functional contribution to ecosystem function is disproportionate to their numerical abundance or biomass and their impact is therefore important at the community or ecosystem level. Their removal initiates changes in ecosystem structure and sometimes the disappearance of or dramatic increase in the abundance of dependent species. Keystone species may include certain habitat modifiers, predators, herbivores, and those involved in critical symbiotic relationships (e.g. cleaning or co-habitating species).

Other key species may include those that are indicators of ecosystem condition or change (e.g., particularly sensitive species), those targeted for special protection efforts, or charismatic species that are identified with certain areas or ecosystems. These may or may not meet the definition of keystone, but do require assessments of status and trends.

Good	Key and keystone species appear to reflect pristine or near-pristine conditions and may promote ecosystem integrity (full community development and function).
Good/Fair	Selected key or keystone species are at reduced levels, perhaps precluding full community development and function, but substantial or persistent declines are not expected.
Fair	The reduced abundance of selected keystone species may inhibit full community development and function, and may cause measurable but not severe degradation of ecosystem integrity; or selected key species are at reduced levels, but recovery is possible.
Fair/Poor	The reduced abundance of selected keystone species has caused or is likely to cause severe declines in some but not all ecosystem components, and reduce ecosystem integrity; or selected key species are at substantially reduced levels, and prospects for recovery are uncertain.
Poor	The reduced abundance of selected keystone species has caused or is likely to cause severe declines in ecosystem integrity; or selected key species are at severely reduced levels, and recovery is unlikely.

Question 13 (Living Resources/Health of Key Species): What is the condition or health of key species and how is it changing?

For those species considered essential to ecosystem integrity, measures of their condition can be important to determining the likelihood that they will persist and continue to provide vital ecosystem functions. Measures of condition may include growth rates, fecundity, recruitment, age-specific survival, tissue contaminant levels, pathologies (disease incidence tumors, deformities), the presence and abundance of critical symbionts, or parasite loads. Similar measures of condition may also be appropriate for other key species (indicator, protected, or charismatic species). In contrast to the question about keystone species (#12 above), the impact of changes in the abundance or condition of key species is more likely to be observed at the population or individual level, and less likely to result in ecosystem or community effects.

Good	The condition of key resources appears to reflect pristine or near-pristine conditions.
Good/Fair	The condition of selected key resources is not optimal, perhaps precluding full ecological function, but substantial or persistent declines are not expected.
Fair	The diminished condition of selected key resources may cause a measurable but not severe reduction in ecological function, but recovery is possible.
Fair/Poor	The comparatively poor condition of selected key resources makes prospects for recovery uncertain.
Poor	The poor condition of selected key resources makes recovery unlikely.

Question 14 (Living Resources/Human Activities): What are the levels of human activities that may influence living resource quality and how are they changing?

Human activities that degrade living resource quality do so by causing a loss or reduction of one or more species, by disrupting critical life stages, by impairing various physiological processes, or by promoting the introduction of non-indigenous species or pathogens. (Note: Activities that impact habitat and water quality may also affect living resources. These activities are dealt with in Questions 4 and 8, and many are repeated here as they also have direct effect on living resources).

Fishing and collecting are the primary means of removing resources. Bottom trawling, seine-fishing, and the collection of ornamental species for the aquarium trade are all common examples, some being more selective than others. Chronic mortality can be caused by marine debris derived from commercial or recreational vessel traffic, lost fishing gear, and excess visitation, resulting in the gradual loss of some species.

Critical life stages can be affected in various ways. Mortality to adult stages is often caused by trawling and other fishing techniques, cable drags, dumping spoil or drill cuttings, vessel groundings, or persistent anchoring. Contamination of areas by acute or chronic spills, discharges by vessels, or municipal and industrial facilities can make them unsuitable for recruitment; the same activities can make nursery habitats unsuitable. Although coastal armoring and construction can increase the availability of surfaces suitable for the recruitment and growth of hard bottom species, the activity may disrupt recruitment patterns for other species (e.g., intertidal soft bottom animals) and habitat may be lost.

Spills, discharges, and contaminants released from sediments (e.g., by dredging and dumping) can all cause physiological impairment and tissue contamination. Such activities can affect all life stages by reducing fecundity, increasing larval, juvenile, and adult mortality, reducing disease resistance, and increasing susceptibility to predation. Bioaccumulation allows some contaminants to move upward through the food chain, disproportionately affecting certain species.

Activities that promote introductions include bilge discharges and ballast water exchange, commercial shipping and vessel transportation. Releases of aquarium fish can also lead to species introductions.

Good	Few or no activities occur that are likely to negatively affect living resource quality.
Good/Fair	Some potentially harmful activities exist, but they do not appear to have had a negative effect on living resource quality.
Fair	Selected activities have resulted in measurable living resource impacts, but evidence suggests effects are

	localized, not widespread.
Fair/Poor	Selected activities have caused or are likely to cause severe impacts, and cases to date suggest a pervasive problem.
Poor	Selected activities warrant widespread concern and action, as large-scale, persistent, and/or repeated severe impacts have occurred or are likely to occur.

Question 15 (Maritime Archaeological Resources/Integrity):   What is the integrity of known maritime archaeological resources and how is it changing?

The condition of archaeological resources in a marine sanctuary significantly affects their value for science and education, as well as the resource's eligibility for listing in the National Register of Historic Places. Assessments of archaeological sites include evaluation of the apparent levels of site integrity, which are based on levels of previous human disturbance and the level of natural deterioration. The historical, scientific and educational values of sites are also evaluated, and are substantially determined and affected by site condition.

Good	Known archaeological resources appear to reflect little or no unexpected disturbance.
Good/Fair	Selected archaeological resources exhibit indications of disturbance, but there appears to have been little or no reduction in historical, scientific, or educational value.
Fair	The diminished condition of selected archaeological resources has reduced, to some extent, their historical, scientific, or educational value, and may affect the eligibility of some sites for listing in the National Register of Historic Places.
Fair/Poor	The diminished condition of selected archaeological resources has substantially reduced their historical, scientific, or educational value, and is likely to affect their eligibility for listing in the National Register of Historic Places.
Poor	The degraded condition of known archaeological resources in general makes them ineffective in terms of historical, scientific, or educational value, and precludes their listing in the National Register of Historic Places.

Question 16 (Maritime Archaeological Resources/Threat to Environment): Do known maritime archaeological resources pose an environmental hazard and is this threat changing?

The sinking of a ship potentially introduces hazardous materials into the marine environment. This danger is true for historic shipwrecks as well. The issue is complicated by the fact that shipwrecks older than 50 years may be considered historical resources and must, by federal mandate, be protected. Many historic shipwrecks, particularly early to mid-20th century, still have the potential to retain oil and fuel in tanks and bunkers. As shipwrecks age and deteriorate, the potential for release of these materials into the environment increases.

Good	Known maritime archaeological resources pose few or no environmental threats.
Good/Fair	Selected maritime archaeological resources may pose isolated or limited environmental threats, but substantial or persistent impacts are not expected.
Fair	Selected maritime archaeological resources may cause measurable, but not severe, impacts to certain sanctuary resources or areas, but recovery is possible.
Fair/Poor	Selected maritime archaeological resources pose substantial threats to certain sanctuary resources or areas, and prospects for recovery are uncertain.
Poor	Selected maritime archaeological resources pose serious threats to sanctuary resources, and recovery is unlikely.

Question 17 (Maritime Archaeological Resources/Human Activities): What are the levels of human activities that may influence maritime archaeological resource quality and how are they changing?

Some human maritime activities threaten the physical integrity of submerged archaeological resources. Archaeological site integrity is compromised when elements are moved, removed, or otherwise damaged. Threats come from looting by divers, inadvertent damage by scuba diving visitors, improperly conducted archaeology that does not fully document site disturbance, anchoring, groundings, and commercial and recreational fishing activities, among others.

Good	Few or no activities occur that are likely to negatively affect maritime archaeological resource integrity.
Good/Fair	Some potentially relevant activities exist, but they do not appear to have had a negative effect on maritime archaeological resource integrity.
Fair	Selected activities have resulted in measurable impacts to maritime archaeological resources, but evidence suggests effects are localized, not widespread.
Fair/Poor	Selected activities have caused or are likely to cause severe impacts, and cases to date suggest a pervasive problem.
Poor	Selected activities warrant widespread concern and action, as large-scale, persistent, and/or repeated severe impacts have occurred or are likely to occur.