

# Implementation of the Magnuson-Stevens Reauthorization Act of 2006

## *1-Year Status Report*

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January 12, 2008

### Introduction

On January 12, 2007, President Bush signed into law the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 (MSRA). The new law (P.L. 109-479) is groundbreaking in several respects: it mandates the use of annual catch limits and accountability measures to end overfishing, it provides for widespread market-based fishery management through limited access programs, and it calls for increased international cooperation.

NOAA's National Marine Fisheries Service (NOAA Fisheries) is working to fully implement the MSRA. The MSRA requires a variety of new reports, studies, Secretarial determinations, and other activities to be completed by specific dates. There are also many required provisions that do not have specific due dates, but must be implemented. The Office of Sustainable Fisheries (SF) has been tracking the implementation of all these activities. For tracking purposes, SF has divided all tasks associated with implementation of MSRA into 3 priority levels:

- ❖ Priority 1 – Time constrained – date-specified in the Act
- ❖ Priority 2 – Required to be implemented but no specific date
- ❖ Priority 3 – Action is authorized, but not required

This report documents the status of all tasks related to the implementation of the MSRA.

Additional details on individual tasks can be found on the NOAA Fisheries MSRA implementation website at:

<http://www.nmfs.noaa.gov/msa2007>



**The following Priority 1 items were due within the first 12-months.**

Within 30 days (February 12, 2007)

- Framework 42 Report (Section 215(b)) – **Completed**

Within 60 days (March 12, 2007)

- Secretarial determination of Federal and State consistency related to groundfish management in New England and Hawaii (Section 110) – **Completed**

Within 90 days (April 12, 2007)

- Define the term “illegal, unreported, or unregulated fishing” (Section 403) – **Completed**
- Amend the FMP for Bering Sea Aleutian Islands King and Tanner Crabs (Section 122a) – **Completed**
- Establish a process for monitoring and certifying contractor performance regarding any contract to construct or deploy tsunami detection equipment (Section 804) – **Completed**

Within 6 months (July 12, 2007)

- Develop a recovery plan for Klamath River Coho salmon (Section 113(b))– **Completed**
- Develop a training course for new Council members (Section 103(g)) – **Completed**
- Promulgate regulations to establish an expedited, uniform, and regionally-based process for issuing Exempted Fishing Permits (Section 204) – **Pending**
  - Proposed rule published December 21, 2007, is open for public comment until March 20, 2008.
- Report on the impacts of Hurricanes Katrina, Rita, & Wilma on commercial and recreational fisheries in the states of Alabama, Louisiana, Florida, Mississippi, and Texas (Section 213) – **Completed**
- Report on the impacts of Hurricanes Katrina, Rita, & Wilma on fisheries habitat in the states of Alabama, Louisiana, Florida, Mississippi, and Texas (Section 213) – **Completed**
- Propose revised NEPA-MSA procedures for compliance with NEPA (Section 107) – **Pending**
  - A proposed rule is expected during the spring of 2008.
- Report on the state of science for integration of ecosystem considerations in regional fisheries management (Section 210) – **Pending**
  - The report is expected during the summer of 2008.

Within 8 months (September 12, 2007)

- Assess Post-Baccalaureate education in fisheries sciences (Section 217) – **Pending**
  - This report is currently under review within the agency.

Within 9 months (October 12, 2007)

- Report on Council Management Coordination (Completed by MAFMC) (Section 216) – **Completed**

Within 1 year (January 12, 2008)

- Conflict of Interest Report to Congress (January 1, 2008) (Section 103(i)(4)) – **Pending**
  - This report is currently under review within the agency.
- Develop IFQ referenda guidelines (Section 106(a)) – **Pending**
  - Proposed procedures are expected to be published in the spring of 2008.
- Develop revised NEPA-MSA procedures (Section 107) – **Pending**
  - A proposed rule is expected in the spring of 2008.
- Deep Sea Coral Report to Congress – **Pending**
  - This report is currently under review within the agency.
- Establish a Bycatch Reduction Engineering Program (Section 116(a)) – **Completed**

**The following Priority 1 tasks are **ongoing** and are due within 2 or more years.**

Within 2 years (January 12, 2009)

- Establish a program to improve recreational fisheries data.
  - A proposed rule to establish the process and requirements for anglers and for-hire vessels to register with NMFS if they fish in the EEZ is expected in the spring of 2008.
  - Pilot projects for 2008 have been selected.
- Publish the 1st Illegal, Unreported, or Unregulated (IUU) Biennial Report, procedures, & certification. This report will be issued *biennially after its initial issuance*.
  - A proposed rule on a procedure for certifying IUU fishing flag states and a procedure for certifying flag states whose fishing vessels are responsible for unacceptable levels of bycatch of protected living marine resources is expected in the late spring of 2008.
- Report on recovery progress and actions taken to implement the Klamath River Coho salmon recovery plan. *January 12, 2009, annual report thereafter*.
  - The recovery plan was completed and made available to the public.
  - Actions are being taken under the plan, and a report will be drafted for the required date.

Beyond 2 years (2010 and beyond)

- Amend all fishery management plans to meet annual catch limit (ACLs) requirements. ACLs are required in fishing year 2010 for stocks subject to overfishing and in fishing year 2011 for all others.
  - The agency is currently drafting guidelines to assist in the implementation of this requirement.
    - NMFS solicited public comment in the late winter of 2007 and held 9 public meetings. The agency received 2,690 comments. A summary of public comments has been posted to the MSRA website.
    - A proposed rule issuing guidelines on ACLs and AMs is expected in the spring of 2008.

**In Summary, during the first year of implementation:**

- **11** Priority 1 tasks are **Complete**
- **11** tasks are **on track** for completion by statutory deadlines
- **8** tasks are **delayed**

The agency is also implementing, to the extent practicable, other tasks under the MSRA that are either required or authorized. Below is a summary of those tasks, identified as Priority 2 (required) and Priority 3 (authorized).

### **Priority 2<sup>1</sup> tasks (44) & Priority 3<sup>2</sup> tasks (6) – Summary as of January 12, 2008**

21 tasks are **complete** or require **no specific action** to be effective (for instance, are self-implementing under the law or are statements of intent).

1. *CDQ Bycatch limitations*
  2. *Council Coordination Committee*
  3. *Emergency regulations - Extends the second emergency period from 180 days to 186 days.*
  4. *Fisheries Hurricane Assistance Program - Establishes an assistance program for the Gulf of Mexico commercial and recreational fishing industry*
  5. *Habitat Restoration due to Hurricane Effects on Shrimp and Oyster Fisheries and Habitats*
  6. *Joint Enforcement Agreements – Revises JEAs*
  7. *Observers - Revises observer requirements for foreign fisheries in the Pacific Insular Area.*
  8. *Oregon and California Salmon Fishery - 2006 fall Chinook salmon fisheries eligible to receive direct assistance*
  9. *Summer Flounder Rebuilding - Allows Secretary to extend the time for rebuilding of summer flounder under certain conditions*
  10. *Western Pacific Sustainable Fisheries Fund - Requires certain fines and penalties be deposited into the Western Pacific Sustainable Fisheries Fund*
  11. *Findings with illegal, unreported, and unregulated (IUU) Fishing – Congress finds that international cooperation is necessary to address IUU fishing*
  12. *International Overfishing and Domestic Equity- requires us to immediately take appropriate action at the international level to end overfishing*
  13. *Northern Pacific Halibut Act - Amends the Northern Pacific Halibut Act to increase penalties.*
  14. *Prohibited Acts- adds prohibitions to the law*
  15. *Puget Sound Regional Shellfish Settlement – implements the settlement*
  16. *Regional Ecosystem-based Management & Research*
  17. *SEAK Capacity Redux – Appropriations - For SE Alaska Fisheries Communities Capacity Reduction*
  18. *Shark Feeding - Prohibits feeding of sharks to attract sharks for purposes other than harvest in the EEZ off Hawaii*
  19. *Data Collection – Authorizes collection of proprietary and economic info*
  20. *Reauthorization of other fisheries acts*
  21. *Western Pacific Fishery Demonstration Projects – revises requirements*
- 2 tasks are in **final review**
    1. *Community-based Habitat restoration program*
    2. *Fisheries Conservation and Management Fund*
  - 19 tasks are **in progress.**
    1. *Access to Certain Information - Revises provisions specifying access to confidential information.*
    2. *Cooperative Research and Management Program- Establish a regional cooperative research and management program.*
    3. *Council SOPPs Revisions – Incorporates various changes from MSRA that impact Council SOPPs*
    4. *Deep Sea Coral Research/Management - Establish a Deep Sea Coral Research and Technology Program & submits information to the appropriate Councils*

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<sup>1</sup> Required without a due date

<sup>2</sup> Authorized, but not required

5. *Economic impacts – Revises text with regards to analyses*
  6. *Fishery Impact Statement Requirements - Revises text with regards to analyses*
  7. *Fishing Capacity Reduction – Revises provisions under which a FCR can operate*
  8. *Guidance to U.S. Commissioners to International Fishery Management Efforts*
  9. *Implementation of Western and Central Pacific Fisheries Convention*
  10. *LAPPs – Provides guidance on the implementation of limited access privilege programs*
  11. *Multi-Year Research Priorities – Requires regularly updated research priorities*
  12. *Pacific Whiting - Implements the Agreement between the Government of the United States and the Government of Canada on Pacific Hake/Whiting signed in Nov. 2003.*
  13. *Peer Review – Authorizes establishment of a process that satisfies IQA*
  14. *Regional Disaster Relief and Evaluation – establishes a regional economic transition program*
  15. *Rockfish Demonstration Program - Amends program from 2 years to 5 years.*
  16. *Stipends – payment of a stipend to SSC members under certain restrictions*
  17. *Technical Revisions to 50 CFR 600*
  18. *WP and NP Community Development - Establishes regionally-based pilot programs*
  19. *Use of Fishery Finance Program for Sustainable Purposes – amends USC*
- 4 items currently have **no funding** associated with them, so no activities are being conducted for them at this time.
    1. *Restoration study - Authorizes a study to update scientific information and protocols needed to improve restoration techniques for coastal habitat.*
    2. *Study on the acidification of oceans*
    3. *Impact of TEDs on Shrimping*
    4. *Herring study*
  - 2 tasks are **delayed**
    1. *Hurricane grants*
    2. *North Pacific Fisheries Convention*
  - 1 task is **not yet started**
    1. *Investment in Seafood Processing – a project plan is currently being developed*

Links to completed Priority 1 projects:

<b>Project</b>	<b>Date Completed</b>	<b>Link to completed product</b>
Northeast Region's Framework 42 Report to Congress:	January 2007	<a href="http://www.nmfs.noaa.gov/msa2007/Framework42ReporttoCongressFinalFinal.pdf">http://www.nmfs.noaa.gov/msa2007/Framework42ReporttoCongressFinalFinal.pdf</a>
Secretarial determination of Federal and State consistency related to groundfish management in New England and Hawaii	March 20 (NE); March 27 (PI); April 17, 2007 (to Hill)	<a href="http://www.nmfs.noaa.gov/msa2007/docs/NER_section_110_20070226.pdf">http://www.nmfs.noaa.gov/msa2007/docs/NER_section_110_20070226.pdf</a> <a href="http://www.nmfs.noaa.gov/msa2007/docs/section_110_analysis_PIRO_20070321.pdf">http://www.nmfs.noaa.gov/msa2007/docs/section_110_analysis_PIRO_20070321.pdf</a>
Define the term "illegal, unreported, or unregulated (IUU)"	April 12, 2007 72 FR 18404	<a href="http://a257.g.akamaitech.net/7/257/2422/01jan20071800/edocket.access.gpo.gov/2007/pdf/07-1830.pdf">http://a257.g.akamaitech.net/7/257/2422/01jan20071800/edocket.access.gpo.gov/2007/pdf/07-1830.pdf</a>
Klamath River Coho Salmon Recovery Plan	July 10, 2007	<a href="http://swr.nmfs.noaa.gov/salmon/MSRA_RecoveryPlan_FINAL.pdf">http://swr.nmfs.noaa.gov/salmon/MSRA_RecoveryPlan_FINAL.pdf</a>
Council Training	July 2007	<a href="http://www.nmfs.noaa.gov/msa2007/docs/council_training_syllabus_200707_v2.pdf">http://www.nmfs.noaa.gov/msa2007/docs/council_training_syllabus_200707_v2.pdf</a>
Hold training course that meets requirements of MSRA	October 2007	New member training was conducted the week of October 23, 2007.
Hurricane report to Congress on habitat	August 2007	<a href="http://www.nmfs.noaa.gov/msa2007/docs/HurricaneImpactsHabitat_080707_1200.pdf">http://www.nmfs.noaa.gov/msa2007/docs/HurricaneImpactsHabitat_080707_1200.pdf</a> Errata: <a href="http://www.nmfs.noaa.gov/msa2007/docs/errata_080707.pdf">http://www.nmfs.noaa.gov/msa2007/docs/errata_080707.pdf</a>
Hurricane report to Congress on Fisheries	August 2007	<a href="http://www.nmfs.noaa.gov/msa2007/docs/Fisheries_Report_Final.pdf">http://www.nmfs.noaa.gov/msa2007/docs/Fisheries_Report_Final.pdf</a>
Mid-Atlantic Fishery Management Council's Report to Congress on Council Management Coordination	October 11, 2007	<a href="http://www.nmfs.noaa.gov/msa2007/docs/CMCR_Final.pdf">http://www.nmfs.noaa.gov/msa2007/docs/CMCR_Final.pdf</a>
Process for monitoring and certifying contractor performance	March 21, 2007	View NWS charter here: <a href="http://www.ppi.noaa.gov/weather_water/TsunamiPage.html">http://www.ppi.noaa.gov/weather_water/TsunamiPage.html</a> View Indian ocean tsunami warning system program here: <a href="http://www.iotws.org/ev_en.php?ID=1267_201&amp;ID2=DO_TOPIC">http://www.iotws.org/ev_en.php?ID=1267_201&amp;ID2=DO_TOPIC</a>
Bycatch Reduction Engineering Program	January 11, 2008	<a href="http://www.nmfs.noaa.gov/msa2007/">http://www.nmfs.noaa.gov/msa2007/</a>