Sablefish Catch Share Program Review – Phase I

Supplemental Documents

Agenda Item C.6

Supplemental Staff Overview Powerpoint (Seger) April 2014

EC  SSC  GAP  C.6.a Att 3
Program Review - Overview

• Phase I (Elements and Council tasks)
  • Program Review – Draft Assessment Document – Guidance on Content
  • Action Items – Council Decision Analysis Document (EA)
    – Rules for assessing permit control (for own/control limit) - PPA
    – Electronic Fish Tickets – Refine Alternatives
  • Both to be finalized in June

• Phase II
  • Consideration of Other Program Changes
Council Action

1. Provide guidance on refinement of the draft review document, as appropriate.

2. Select a preliminary preferred alternative for the rules for assessing permit control.

3. Refine electronic fish ticket alternatives, as appropriate.

Questions?
Program Review Document
Agenda Items C.6.a, Attachment 1
Program Review Document

• Section 3.0 – Evaluates the 10 Original Objectives
  – Listed on pages 6-7
• Mostly Complete
  – Areas for development during review
    • Identification of Research Needs (Section 4.0)
    • Summary and Preliminary Conclusions (Section 5.0)
    • Council Recommendations (Section 6.0)
Some Results

• Derby Seasons – 5 days
  – Now 50 to 80 day average harvest period (1\textsuperscript{st} to last landing)

• Vessels Participation
  – Prior to permit stacking – about 160 (1996 derby)
  – Permit stacking about 80-100 (2004-2012)
More Results

– Average percent of permits in triple stack situation
  • Tier 1 – about two thirds
  • Tier 2 – about half
  • Tier 3 – just over a third

– Trend – increasing stacking – some recent reversal
  • Tier 1 – *increasing triple stacking*
  • Tier 2 – *increasing triple stacking* with a slight drop in 2012
  • Tier 3 – *increasing triple stacking* with a major drop between 2008 and 2012
### "More Results" Background Table

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</table>

| Total Permits              | 164  | 164  | 164  | 164  |
| Total Vessels              | 110  | 90   | 84   | 97   |
Distribution of Harvest

- Post-derby cumulative limit management
  - redistributed harvest
- The stacking program
  - intended to allow operations to move back to a more “natural” distribution.
Distribution of Harvest

Cumulative Share of Sablefish Landings vs. Cumulative Percent of Fleet

- 1996
- Equal-distribution line
Distribution of Harvest

Cumulative Share of Sablefish Landings

Cumulative Percent of Fleet

Equal-distribution line
Distribution of Harvest

Cumulative Share of Sablefish Landings vs. Cumulative Percent of Fleet

- 1996
- 1997
- 1998
- 2000
- 2002
- 2004
- 2006
- 2008
- 2010
- 2012

Equal distribution line

0% 10% 20% 30% 40% 50% 60% 70% 80% 90% 100%
Distribution of Harvest

Cumulative Share of Sablefish Landings

Cumulative Percent of Fleet

Equal distribution line

- 2012
- 1996

Cumulative Percent of Fleet:
0% 10% 20% 30% 40% 50% 60% 70% 80% 90% 100%

Cumulative Share of Sablefish Landings:
0% 10% 20% 30% 40% 50% 60% 70%
Distribution of Harvest

Cumulative Share of Sablefish Landings

Cumulative Percent of Fleet

Equal distribution line
Distribution of Harvest

Cumulative Share of Sablefish Landings vs. Cumulative Percent of Fleet


Cumulative Share of Sablefish Landings:
- 0%
- 10%
- 20%
- 30%
- 40%
- 50%
- 60%
- 70%
- 80%
- 90%
- 100%

Cumulative Percent of Fleet:
- 0%
- 10%
- 20%
- 30%
- 40%
- 50%
- 60%
- 70%
- 80%
- 90%
- 100%

Equal distribution line

Legend:
- Black: 1996
- Red: 1997
- Orange: 2008
- Green: 2012
Questions?
Council Decision Analysis Document
Agenda Items C.6.a, Attachment 2
Council Decision Analysis Document

• Rules for assessing permit control (for own/control limit) – PPA
• Electronic Fish Tickets – Refine Alternatives
Own and Control Limit

• 3 Permit Own/Control Limit
• Counting toward the limit
  – Partial ownership of any permit
  – Partial ownership of a vessel – permits registered to that vessel
  – E.g. A person gets to the three permit limit by
    • Owner-operator of a vessel and its LEFG permit, and
    • Being part owner of another vessel with a two LEFG permits
Assessing Permit Control
Challenge #1

- Limitation on West Coast fishing operations’ abilities to work with each other
- Cross participation in Alaska halibut and sablefish IFQ fisheries
  - In general, Alaska sablefish and halibut IFQ owners must either
    - be present during fishing, or
    - with a grandfather exception
      - hire a vessel to fish IFQ for them
      - 20% vessel ownership required
  - 20% vessel ownership counts for LEFG permit control
Assessing Permit Control
The Challenge #1

WC&AK Participant
w/3 LEFG Permits
Assessing Permit Control
The Challenge #1

AK IFQ

Owns

WC&AK Participant w/3 LEFG Permits

Owns

Vessel
Assessing Permit Control
The Challenge #1

- AK IFQ
- WC&AK Participant w/3 LEFG Permits
- Vessel

Opportunity: To Hire Vessel to Fish AK IFQ

Owns

Owns
Assessing Permit Control
The Challenge #1

- AK IFQ Owns
- WC&AK Participant w/3 LEFG Permits Owns
- Vessel
- Opportunity: To Hire Vessel to Fish AK IFQ
- Yes
- AKO Vessel
Assessing Permit Control
The Challenge #1

AK IFQ Owns WC&AK Participant w/3 LEFG Permits Owns Vessel

Opportunity: To Hire Vessel to Fish AK IFQ

Yes
AKO Vessel

No
WC&AK Vessel with LEFG Permit(s)
Assessing Permit Control
The Challenge #1

AK IFQ

Owns

WC&AK Participant w/3 LEFG Permits

Owns

Vessel

Opportunity: To Hire Out To Fish AK IFQ for ...
Assessing Permit Control
The Challenge #1

- AK IFQ
- WC&AK Participant w/3 LEFG Permits
- Vessel

Opportunity: To Hire Out To Fish AK IFQ for ...

No

- WC&AK Participant with LEFG Permit(s)
- AK IFQ
Assessing Permit Control
The Challenge #1

- AK IFQ
  - Owns
  - WC&AK Participant w/3 LEFG Permits
    - Owns
    - Vessel

Opportunity:
- To Hire Out
- To Fish AK IFQ for ...

Yes
- AKO Participant
  - Owns
  - AK IFQ

No
- WC&AK Participant with LEFG Permit(s)
  - Owns
  - AK IFQ
Assessing Permit Control
The Challenge #1

1. Does the participant own an AK IFQ?
   - Yes: 
     - WC&AK Participant w/3 LEFG Permits
     - Vessel with permits
     - Opportunity: To Hire Out To Fish AK IFQ for ...
   - No: 
     - WC&AK Participant w/3 LEFG Permits
     - Vessel
     - Opportunity: To Hire Vessel to Fish AK IFQ

2. Does the participant own and hire out a vessel to fish AK IFQ?
   - Yes: 
     - AKO Participant
     - Vessel with permits
   - No: 
     - WC&AK Participant with LEFG Permit(s)
     - AK IFQ

3. Does the participant own a vessel to fish AK IFQ under a permit(s)?
   - Yes: 
     - AKO Vessel
   - No: 
     - AKO Vessel

4. Does the participant own a WC&AK vessel with permits?
   - Yes: 
     - WC&AK Participant w/3 LEFG Permits
     - Vessel with permits
   - No: 
     - WC&AK Participant w/3 LEFG Permits
     - Vessel
Assessing Permit Control
Action Alternatives

• Action alternatives
  exempt the permits
  associated with up to two vessels, so long as
  —no direct permit ownership, and
  —vessel ownership not more than

• Action Alternative 2a – 20%
• Action Alternative 2b – 30%
Assessing Permit Control

The Challenge #1

AK IFQ

WC&AK Participant w/3 LEFG Permits

Vessel

Opportunity: To Hire Out
To Fish AK IFQ for ...

AKO Participant

WC&AK Participant with LEFG Permit(s)

AK IFQ

AKO Vessel

WC&AK Vessel with LEFG Permit(s)

Yes

Yes

Yes (2)
Assessing Permit Control
Challenge #2

• Loan Collateral
  – Maritime Lien – No Problem
  – Maintaining Vessel Ownership – Potential Problem

• Alternatives offer only a partial solution
Council Decision Analysis Document
Agenda Items C.6.a, Attachment 2

QUESTIONS?

AK IFQ

WC&AK Participant w/3 LEFG Permits

Vessel

Opportunity: To Hire
Vessel to Fish
AK IFQ

Yes

Yes (2)

AKO Vessel

WC&AK Vessel with LEFG Permit(s)

Opportunity: To Hire Out
To Fish AK IFQ for ...

Yes

Yes

AKO Participant

WC&AK Participant with LEFG Permit(s)

Owns

Owns

AK IFQ

AK IFQ