

Annual Briefing on Magnuson-Stevens Act Financial Disclosure and Recusal Requirements

Presented by
NOAA Office of General Counsel, Northwest Section

1

Why is the Council receiving this briefing?

- ▶ The Department of Commerce Office of Inspector General issued a report in January 2013 that reviewed, among other things, NOAA Fisheries' requirements and processes for financial disclosure and recusal.
- ▶ Based on this review, the Inspector General recommended that NOAA Fisheries improve transparency and strengthen its policy guidance and processes for financial disclosure, restrictions on voting, and review of financial disclosure forms.
- ▶ As part of implementing these recommendations, the agency tasked NOAA General Counsel with providing an annual briefing on financial disclosure and recusal requirements to the Fishery Management Councils.

2

What does the Magnuson-Stevens Act require?

Section 302(j) of the Magnuson-Stevens Act:

- ▶ Requires *affected individuals* to disclose relevant financial interests, and
- ▶ Prohibits *affected individuals* from voting on a Council decision that would have a significant and predictable effect on a Council member's financial interests.

3

Who are “*affected individuals*”?

For the Pacific Council, “affected individuals” are:

Those Council members nominated by the Governor of a State or appointed by the Secretary of Commerce to serve as a voting member on the Council; and

The tribal representative who is not subject to disclosure and recusal requirements under the laws of an Indian tribal government.

Does not include the NMFS representative and the State officials for California, Oregon, Washington, and Idaho.

4

What financial interests must be disclosed?

- ▶ Must disclose *harvesting, processing, lobbying, advocacy, or marketing activity* that is being, or will be, undertaken within any fishery over which the Council has jurisdiction.
- ▶ Must disclose if interests are held by:
 - the affected individual,
 - the affected individual's spouse, minor child, or partner; or
 - any organization in which the affected individual is serving as an officer, director, trustee, partner, or employee.
- ▶ Disclosure of financial interests protects the affected individual from conflict of interest laws.

5

When must financial interests be disclosed?

- ▶ Within 45 days of taking office;
- ▶ Within 30 days of any change to the affected individual's financial interests; and
- ▶ Annually by February 1st regardless of whether an affected individual's financial interests have changed

6

When is an affected individual recused from voting?

When the *Council decision* would have a *significant and predictable effect* on an affected individual's financial interests.

(For decisions affecting the interests of a spouse/partner/minor child/organization, check with GC.)

7

“*Council decision*” is defined as:

- ▶ Approval of an FMP or FMP amendment;
- ▶ Request for changes to regulations implementing an FMP;
- ▶ Finding that a fishery emergency exists, including recommendations for responding to the emergency; and
- ▶ Comments to the Secretary on Secretarial FMPs or FMP amendments.

8

“Significant and Predictable Effect”
means:

A close causal link between the Council decision and an “expected and substantially disproportionate benefit” to the individual’s financial interest relative to the financial interests of other participants in the same gear type or sector of the fishery.

9

“An expected and substantially disproportionate benefit” exists
when an affected individual has:

- ▶ A greater than 10% interest in the total harvest of the fishery or sector of the fishery in question;
- ▶ A greater than 10% interest in the marketing or processing of the total harvest of the fishery or sector of the fishery in question; or
- ▶ Full or partial ownership of more than 10% of the vessels using the same gear type within the fishery or sector of the fishery in question

10

Who initiates recusal determinations?

- ▶ An affected individual can request a determination from NOAA General Counsel, or
- ▶ NOAA General Counsel can initiate a determination

Affected individuals are encouraged to contact the NOAA General Counsel Northwest Section or Southwest Section as soon as possible for a determination if he or she thinks the Council decision could have a significant and predictable effect on the individual's financial interests.

11

What happens if I am recused from voting?

- ▶ You may participate in Council and committee deliberations relating to the decision *after*:
 - Notifying the Council of the voting recusal, and
 - Identifying the financial interest that would be affected.
- ▶ You may state for the record how you would have voted on the Council decision

12

Can NOAA GC's recusal determinations be reviewed?

Yes. Any Council member may file a written request to the NOAA General Counsel for review of the determination.

A request for review must be received within 10 days of the determination.

Reversal of a determination may not be treated as cause for the invalidation or reconsideration by the Secretary of a Council's decision.

13

Are there consequences for not complying with the financial disclosure and recusal requirements?

An affected individual may be subject to:

- ▶ Criminal and civil penalties at 18 U.S.C. section 216 if the individual's conduct constitutes an offense of 18 U.S.C. section 208.
- ▶ Magnuson-Stevens Act penalties if the individual violates section 307(1)(O) by:
 - Knowingly and willfully failing to disclose, or falsely disclosing, any financial interest required to be disclosed under the MSA, or
 - Knowingly voting on a Council decision that would have a significant and predictable effect on the individual's financial interests.
- ▶ Removal from the Council under 50 C.F.R. section 600.235(i).

14

Where can I get more information?

- ▶ Magnuson-Stevens Act provisions governing financial disclosure and recusal can be found at section 302(j) of the Act, codified at 16 U.S.C. section 1852(j)
- ▶ Regulations governing financial disclosure and recusal can be found at 50 C.F.R. sections 600.225 and 600.235
- ▶ The financial disclosure form can be found at:
http://www.nmfs.noaa.gov/sfa/management/councils/financial_disclosure/financial_disclosure_form.pdf
- ▶ Completed PFMC member disclosure forms can be found at:
<http://www.pcouncil.org/council-operations/council-and-committees/council-and-committee-rosters/council-roster>
- ▶ FAQs on the financial disclosure requirements and form can be found at:
http://www.nmfs.noaa.gov/sfa/management/councils/financial_disclosure/financial_disclosure.html
- ▶ NOAA General Counsel Northwest Section, Contact: Mariam McCall, 206 526 4504, mariam.mccall@noaa.gov, or Maggie Smith, 206 526 4418, maggie.smith@noaa.gov; NOAA General Counsel Southwest Section, Contact: Judson Feder, 562 980-4067, judson.feder@noaa.gov.