H. R. 2010

To provide the necessary authority to the Secretary of Commerce for the establishment and implementation of a regulatory system for offshore aquaculture in the United States Exclusive Economic Zone, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 24, 2007

Mr. Rahall (for himself and Ms. Bordallo) (both by request): introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Ways and Means and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

A BILL

To provide the necessary authority to the Secretary of Commerce for the establishment and implementation of a regulatory system for offshore aquaculture in the United States Exclusive Economic Zone, and for other purposes.

1 Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,
3 SECTION 1. SHORT TITLE.
4 This Act may be cited as the “National Offshore
5 Aquaculture Act of 2007”.

Be it enacted by the Senate and House of Representa-
tives of the United States of America in Congress assembled,
SEC. 2. FINDINGS.

(a) It is the policy of the United States to:

   (1) Support an offshore aquaculture industry that will produce food and other valuable products, protect wild stocks and the quality of marine ecosystems, and be compatible with other uses of the Exclusive Economic Zone;

   (2) Encourage the development of environmentally responsible offshore aquaculture by authorizing offshore aquaculture operations and research;

   (3) Establish a permitting process for offshore aquaculture that encourages private investment in aquaculture operations and research, provides opportunity for public comment, and addresses the potential risks to and impacts (including cumulative impacts) on marine ecosystems, human health and safety, other ocean uses, and coastal communities from offshore aquaculture;

   (4) Promote, through public-private partnerships, research and development in marine aquaculture science, technology, and related social, economic, legal, and environmental management disciplines that will enable marine aquaculture operations to achieve operational objectives while protecting marine ecosystem quality.
(b) Offshore aquaculture activities within the Exclusive Economic Zone of the United States constitute activities with respect to which the United States has proclaimed sovereign rights and jurisdiction under Presidential Proclamation 5030 of March 10, 1983.

SEC. 3. DEFINITIONS.

As used in this Act—

(a) The term “coastal State” means a state of the United States in, or bordering on, the Atlantic, Pacific, or Arctic Ocean, the Gulf of Mexico, or Long Island Sound. The term also includes Puerto Rico, the Virgin Islands, Guam, the Commonwealth of the Northern Mariana Islands, the Trust Territories of the Pacific Islands, and American Samoa.

(b) The term “coastline” means the line of ordinary low water along that portion of the coast that is in direct contact with the open sea and the line marking the seaward limit of inland waters.

(c) The term “Exclusive Economic Zone” means, unless otherwise specified by the President in the public interest in a writing published in the Federal Register, a zone, the outer boundary of which is 200 nautical miles from the baseline from which the breadth of the territorial sea is measured, except as established by a maritime boundary treaty in force, or being provisionally applied by
the United States or, in the absence of such a treaty where
the distance between the United States and another nation
is less than 400 nautical miles, a line equidistant between
the United States and the other nation. Without affecting
any Presidential Proclamation with regard to the estab-
ishment of the United States territorial sea or Exclusive
Economic Zone, the inner boundary of that zone is—

(1) a line coterminous with the seaward bound-
ary of each of the several coastal States, as defined
in 43 U.S.C. 1312;

(2) a line three marine leagues from the coast-
line of the Commonwealth of Puerto Rico;

(3) a line three geographical miles from the
costlines of American Samoa, the United States
Virgin Islands, and Guam;

(4) for the Commonwealth of the Northern
Mariana Islands—

(A) its coastline, until such time as the
Commonwealth of the Northern Mariana Is-
lands is granted authority by the United States
to regulate all fishing to a line seaward of its
coastline, and

(B) upon the United States’ grant of such
authority, the line established by such grant of
authority; and
(5) for any possession of the United States not referred to in subparagraph (2), (3), or (4), the coastline of such possession.

Nothing in this definition shall be construed as diminishing the authority of the Department of Defense, the Department of the Interior or any other Federal department or agency.

(d) The term “lessee” means any party to a lease, right-of-use and easement, or right-of-way, or an approved assignment thereof, issued pursuant to the Outer Continental Shelf Lands Act, 43 U.S.C. 1331 et seq.

(e) The term “marine species” means finfish, mollusks, crustaceans, marine algae, and all other forms of marine life, excluding marine mammals and birds.

(f) The term “offshore aquaculture” means all activities, including the operation of offshore aquaculture facilities, involved in the propagation and rearing, or attempted propagation and rearing, of marine species in the United States Exclusive Economic Zone.

(g) The term “offshore aquaculture facility” means:
1) an installation or structure used, in whole or in part, for offshore aquaculture; or 2) an area of the seabed or the subsoil used for offshore aquaculture of living organisms belonging to sedentary species.
(h) The term “offshore aquaculture permit” means an authorization issued under section 4(b) to raise specified marine species in a specific offshore aquaculture facility within a specified area of the Exclusive Economic Zone.

(i) The term “person” means any individual (whether or not a citizen or national of the United States), any corporation, partnership, association, or other non-governmental entity (whether or not organized or existing under the laws of any State), and State, local or tribal government or entity thereof, and, except as otherwise specified by the President in writing, the Federal Government or an entity thereof, and, to the extent specified by the President in writing, a foreign government or an entity thereof.

(j) The term “Secretary” means the Secretary of Commerce.

SEC. 4. OFFSHORE AQUACULTURE PERMITS.

(a) GENERAL.—

(1) The Secretary shall establish, through rule-making, in consultation as appropriate with other relevant Federal agencies, coastal States, and regional fishery management councils established under section 302 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1852), a process to make areas of the Exclusive
Economic Zone available to eligible persons for the
development and operation of offshore aquaculture
facilities, which shall include:

(A) Procedures and criteria necessary to
issue and modify permits under this Act;

(B) Procedures to coordinate the offshore
aquaculture permitting process, and related
siting, operations, environmental protection,
monitoring, enforcement, research, and eco-

omic and social activities, with similar activi-
ties administered by other Federal agencies and
coastal States;

(C) Consideration of the potential environ-
mental, social, economic, and cultural impacts
of offshore aquaculture and inclusion, where ap-
propriate, of permit conditions to address nega-
tive impacts;

(D) Public notice and opportunity for pub-
lic comment prior to issuance of offshore aqua-
culture permits;

(E) Procedures to monitor and evaluate
compliance with the provisions of offshore aqua-
culture permits, including the collection of bio-
logical, chemical and physical oceanographic
data, and social, production, and economic data;

and

(F) Procedures for transferring permits from the original permit holder to a person meeting the eligibility criteria in section 4(b)(2)(A) and able to satisfy the requirements for bonds or other guarantees prescribed under section 4(c)(3).

(2) The Secretary shall prepare an analysis under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) with respect to the process for issuing permits.

(3) The Secretary shall periodically review the procedures and criteria for issuance of offshore aquaculture permits and modify them as appropriate, in consultation as appropriate with other Federal agencies, the coastal States, and regional fishery management councils, based on the best available science.

(4) The Secretary shall consult as appropriate with other Federal agencies and coastal States to identify the environmental requirements that apply to offshore aquaculture under existing laws and regulations. The Secretary shall establish through rule-making, in consultation with appropriate Federal
agencies, coastal States, and regional fishery man-
agement councils established under section 302 of
the Magnuson-Stevens Fishery Conservation and
Management Act (16 U.S.C. 1852), additional envi-
ronmental requirements to address environmental
risks and impacts associated with offshore aqua-
culture, to the extent necessary. The environmental
requirements shall address, but are not limited to:

(A) risks to and impacts on natural fish
stocks and fisheries, including safeguards need-
ed to conserve genetic resources, to prevent or
minimize the transmission of disease or
parasites to wild stocks, and to prevent the es-
cape of marine species that may cause signifi-
cant environmental harm;

(B) risks to and impacts on marine eco-
systems; biological, chemical and physical fea-
tures of water quality and habitat; marine spe-
cies, marine mammals and birds;

(C) cumulative effects of the aquaculture
operation and other aquaculture operations in
the vicinity of the proposed site;

(D) environmental monitoring, data
archiving, and reporting by the permit holder;
(E) requirements that marine species propagated and reared through offshore aquaculture be species native to the geographic region unless a scientific risk analysis shows that the risk of harm to the marine environment from the offshore culture of non-indigenous or genetically modified marine species is negligible or can be effectively mitigated; and

(F) maintaining record systems to track inventory and movement of fish or other marine species in the offshore aquaculture facility or harvested from such facility, and, if necessary, tagging, marking, or otherwise identifying fish or other marine species in the offshore aquaculture facility or harvested from such facility.

(5) The Secretary, in cooperation with other Federal agencies, shall:

(A) Collect information needed to evaluate the suitability of sites for offshore aquaculture; and

(B) Monitor the effects of offshore aquaculture on marine ecosystems and implement such measures as may be necessary to protect the environment. Measures may include, but are not limited to, temporary or permanent reloca-
tion of offshore aquaculture sites, a moratorium on additional sites within a prescribed area, and other appropriate measures as determined by the Secretary.

(b) PERMITS.—Subject to the provisions of subsection (e), the Secretary may issue offshore aquaculture permits under such terms and conditions as the Secretary shall prescribe. Permits issued under this Act authorize the permit holder to conduct offshore aquaculture consistent with the provisions of this Act, regulations issued under this Act, any specific terms, conditions and restrictions applied to the permit by the Secretary, and other applicable law.

(1) PROCEDURES FOR ISSUANCE OF PERMITS.—

(A) The applicant for an offshore aquaculture permit shall submit an application to the Secretary specifying the proposed location and type of operation, the marine species to be propagated or reared, or both, at the offshore aquaculture facility, and other design, construction, and operational information, as specified by regulation.

(B) Within 120 days after determining that a permit application is complete and has
satisfied all applicable statutory and regulatory requirements, as specified by regulation, the Secretary shall issue or deny the permit. If the Secretary is unable to issue or deny a permit within this time period, the Secretary shall provide written notice to the applicant indicating the reasons for the delay and establishing a reasonable timeline for issuing or denying the permit.

(2) Permit conditions.—

(A) An offshore aquaculture permit holder must (i) be a resident of the United States, (ii) be a corporation, partnership or other entity organized and existing under the laws of a State or the United States, or (iii) if neither (i) or (ii) applies, to the extent required by the Secretary by regulation after coordination with the Secretary of State, waive any immunity, and consent to the jurisdiction of the United States and its courts, for matters arising in relation to such permit, and appoint and maintain agents within the United States who are authorized to receive and respond to any legal process issued in the United States with respect to such permit holder.
(B) Subject to the provisions of subsection (e), the Secretary shall establish the terms, conditions, and restrictions that apply to offshore aquaculture permits, and shall specify in the permits the duration, size, and location of the offshore aquaculture facility.

(C) Except for projects involving pilot-scale testing or farm-scale research on aquaculture science and technologies and offshore aquaculture permits requiring concurrence of the Secretary of the Interior under subsection 4(e)(1), the permit shall have a duration of 20 years, renewable thereafter at the discretion of the Secretary in up to 20-year increments. The duration of permits requiring concurrence of the Secretary of the Interior under subsection 4(e)(1) shall be developed in consultation as appropriate with the Secretary of the Interior, except that any such permit shall expire no later than the date that the lessee, or the lessee’s operator, submits to the Secretary of the Interior a final application for the decommissioning and removal of an existing facility upon which an offshore aquaculture facility is located.
(D) At the expiration or termination of an offshore aquaculture permit for any reason, the permit holder shall remove all structures, gear, and other property from the site, and take other measures to restore the site as may be prescribed by the Secretary.

(E) Failure to begin offshore aquaculture operations within a reasonable period of time, or prolonged interruption of offshore aquaculture operations, may result in the revocation of the permit.

(3) If the Secretary determines that issuance of a permit is not in the national interest, the Secretary may decline to issue such a permit or may impose such conditions as necessary to address such concerns.

(c) FEES AND OTHER PAYMENTS.—

(1) The Secretary is authorized to establish, through regulations, application fees and annual permit fees. Such fees shall be deposited as offsetting collections in the Operations, Research, and Facilities (ORF) account. Fees may be collected and made available only to the extent provided in advance in appropriation Acts.
(2) The Secretary may reduce or waive applicable fees or other payments established under this section for facilities used primarily for research.

(3) The Secretary shall require the permit holder to post a bond or other form of financial guarantee, in an amount to be determined by the Secretary as sufficient to cover any unpaid fees, the cost of removing an offshore aquaculture facility at the expiration or termination of an offshore aquaculture permit, and other financial risks as identified by the Secretary.

(d) COMPATIBILITY WITH OTHER USES.—

(1) The Secretary shall consult as appropriate with other Federal agencies, coastal States, and regional fishery management councils to ensure that offshore aquaculture for which a permit is issued under this section is compatible with the use of the Exclusive Economic Zone for navigation, fishing, resource protection, recreation, national defense (including military readiness), mineral exploration and development, and other activities.

(2) The Secretary shall not authorize permits for new offshore aquaculture facilities within 12 miles of the coastline of a coastal State if that coastal State has submitted a written notice to the Sec-
retary that the coastal State opposes such activities. This provision will not apply to permit applications received by the Secretary prior to the date the notice is received from a coastal State. A coastal State that transmitted such notice to the Secretary under this paragraph may revoke that notice in writing at any time.

(3) Federal agencies implementing this Act, persons subject to this Act, and coastal States seeking to review permit applications under this Act shall comply with the applicable section of the Coastal Zone Management Act (i.e., 16 U.S.C. 1456(c)(1), (c)(3)(A), (c)(3)(B) or (d)) and its corresponding Federal regulations.

(4) Offshore aquaculture conducted in accordance with permits issued pursuant to this Act is excluded from the definition of “fishing” in the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1802(15)). The Secretary shall ensure, to the extent practicable, that offshore aquaculture does not interfere with conservation and management measures promulgated under the Magnuson-Stevens Fishery Conservation and Management Act.
(5) The Secretary may promulgate regulations that the Secretary finds to be reasonable and necessary to protect offshore aquaculture facilities, and, where appropriate, shall request that the Secretary of the department in which the Coast Guard is operating establish navigational safety zones around such facilities. In addition, in the case of any offshore aquaculture facility described in section 4(e)(1), the Secretary of the department in which the Coast Guard is operating shall consult with the Secretary of the Interior beforedesignating such a zone.

(6) After consultation with the Secretary, the Secretary of State, and the Secretary of Defense, the Secretary of the department in which the Coast Guard is operating may designate a zone of appropriate size around and including any offshore aquaculture facility for the purpose of navigational safety. In such a zone, no installations, structures, or uses will be allowed that are incompatible with the operation of the offshore aquaculture facility. The Secretary of the department in which the Coast Guard is operating may define, by rulemaking, activities that are allowed within such a zone.

(7)(A) Subject to paragraph (B), if the Secretary, after consultation with Federal agencies as
appropriate and after affording the permit holder notice and an opportunity to be heard, determines that suspension, modification, or revocation of a permit is in the national interest, the Secretary may suspend, modify, or revoke such permit.

(B) If the Secretary determines that an emergency exists that poses a risk to the safety of humans, to the marine environment or marine species, or to the security of the United States and that requires suspension, modification, or revocation of a permit, the Secretary may suspend, modify, or revoke the permit for such time as the Secretary may determine necessary to meet the emergency. The Secretary shall afford the permit holder a prompt post-suspension or post-modification opportunity to be heard regarding the suspension, modification, or revocation.

(8) Permits issued under this Act do not supersede or substitute for any other authorization required under applicable Federal or State law or regulation.

(e) ACTIONS AFFECTING THE OUTER CONTINENTAL SHELF.—
(1) The Secretary shall obtain the concurrence of the Secretary of the Interior on permits for off-shore aquaculture facilities located:

   (A) on leases, right-of-use and easements, or rights of way authorized or permitted under the Outer Continental Shelf Lands Act, as amended (43 U.S.C. 1331, et seq.), or

   (B) within 1 mile of any other facility permitted or for which a plan has been approved under the Outer Continental Shelf Lands Act.

(2) Offshore aquaculture may not be located on facilities subject to section 4(e)(1)(A) without the prior consent of the lessee, its designated operator, and owner of the facility.

(3) The Secretary of the Interior shall review and approve any agreement between a lessee, designated operator, and owner of a facility subject to this subsection and a prospective aquaculture operator to ensure that it is consistent with the Federal lease terms, Department of the Interior regulations, and the Secretary of the Interior’s role in the protection of the marine environment, property, or human life or health. An agreement under this subsection shall be part of the information reviewed pursuant to the Coastal Zone Management Act review process.
described in subsection 4(e)(4) and shall not be sub-
ject to a separate Coastal Zone Management Act re-
view.

(4) Coordinated Coastal Zone Management Act
review

(A) If the applicant for an offshore aqua-
culture facility that will utilize a facility subject
to this subsection is required to submit to a
coastal State a consistency certification for its
aquaculture application under section
307(c)(3)(A) of the Coastal Zone Management
Act (16 U.S.C. 1456(c)(3)(A)), the coastal
State’s review under the Coastal Zone Manage-
ment Act and corresponding Federal regula-
tions shall also include any modification to a
lessee’s approved plan or other document for
which a consistency certification would other-
wise be required under applicable Federal regu-
lations, including changes to its plan for decom-
missioning any facilities, resulting from or nec-
essary for the issuance of the offshore aqua-
culture permit, provided that information re-
lated to such modifications or changes is re-
ceived by the coastal State at the time the
coastal State receives the offshore aquaculture
permit applicant’s consistency certification. In this case, lessees are not required to submit a separate consistency certification for any such modification or change under section 307(c)(3)(B) of the Coastal Zone Management Act (16 U.S.C. 1456(c)(3)(B)) and the coastal State’s concurrence or objection, or presumed concurrence, under section 307(c)(3)(A) of the Coastal Zone Management Act (16 U.S.C. 1456(c)(3)(A)) in a consistency determination for the offshore aquaculture permit, shall apply to both the offshore aquaculture permit and to any related modifications or changes to a lessee’s plan approved under the Outer Continental Shelf Lands Act.

(B) If a coastal State is not authorized by section 307(c)(3)(A) of the Coastal Zone Management Act (16 U.S.C. 1456(c)(3)(A)) and corresponding Federal regulations to review an offshore aquaculture application submitted under this Act, then any modifications or changes to a lessee’s approved plan or other document requiring approval from the Department of the Interior, shall be subject to coastal State review pursuant to the requirements of
section 307(e)(3)(B) of the Coastal Zone Management Act (16 U.S.C. 1456(e)(3)(B)), if a consistency certification for those modifications or changes is required under applicable Federal regulations.

(5) For offshore aquaculture located on facilities subject to this subsection, the aquaculture permit holder and all parties that are or were lessees of the lease on which the facilities are located during the term of the offshore aquaculture permit shall be jointly and severally liable for the removal of any construction or modifications related to aquaculture operations if the aquaculture permit holder fails to do so and bonds established under this Act for aquaculture operations prove insufficient to cover those obligations. This subsection does not affect obligations to decommission facilities under the Outer Continental Shelf Lands Act.

(6) For aquaculture projects or operations subject to this subsection, the Secretary of the Interior is authorized to:

(A) Promulgate such rules and regulations as are necessary and appropriate to carry out the provisions of this subsection;
(B) Require and enforce such additional terms or conditions as the Secretary of the Interior deems necessary to protect the marine environment, property, or human life or health to ensure the compatibility of aquaculture operations with all activities for which permits have been issued under the Outer Continental Shelf Lands Act;

(C) Issue orders to the offshore aquaculture permit holder to take any action the Secretary of the Interior deems necessary to ensure safe operations on the facility to protect the marine environment, property, or human life or health. Failure to comply with the Secretary of the Interior’s orders will be deemed to constitute a violation of the Outer Continental Shelf Lands Act; and

(D) Enforce all requirements contained in such regulations, lease terms and conditions and orders pursuant to the Outer Continental Shelf Lands Act.

SEC. 5. RESEARCH AND DEVELOPMENT.

(a) In consultation as appropriate with other Federal agencies, the Secretary may establish and conduct an integrated, multidisciplinary, scientific research and develop-
ment program to further marine aquaculture technologies that are compatible with the protection of marine ecosystems.

(b) The Secretary is authorized to conduct research and development in partnership with offshore aquaculture permit holders.

(c) The Secretary, in collaboration with the Secretary of Agriculture, shall conduct research to reduce the use of wild fish in aquaculture feeds, including but not limited to the substitution of seafood processing wastes, cultured marine algae and microbial sources of nutrients important for human health and nutrition, agricultural crops, and other products.

**SEC. 6. ADMINISTRATION.**

(a) The Secretary shall promulgate such regulations as are necessary and appropriate to carry out the provisions of this Act. The Secretary may at any time amend such regulations, and such regulations shall, as of their effective date, apply to all operations conducted pursuant to permits issued under the provisions of this Act, regardless of the date of the issuance of such permit.

(b) The Secretary shall have the authority to enter into and perform such contracts, leases, grants, or cooperative agreements as may be necessary to carry out the purposes of this Act and on such terms as the Adminis-
trator of the National Oceanic and Atmospheric Admin-
istration deems appropriate.

(c) For purposes related to the enforcement of this
Act, the Secretary is authorized to use, with their consent
and with or without reimbursement, the land, services,
equipment, personnel, and facilities of any department,
agency or instrumentality of the United States, or of any
state, local government, Indian tribal government, Terri-
tory or possession, or of any political subdivision thereof,
or of any foreign government or international organiza-
tion.

(d) Authority to Utilize Grant Funds

(1) Except as provided in paragraph (2), the
Secretary is authorized to apply for, accept, and ob-
ligate research grant funding from any Federal
source operating competitive grant programs where
such funding furthers the purpose of this Act.

(2) The Secretary may not apply for, accept, or
obligate any grant funding under paragraph (1) for
which the granting agency lacks authority to grant
funds to Federal agencies, or for any purpose or
subject to conditions that are prohibited by law or
regulation.

(3) Appropriated funds may be used to satisfy
a requirement to match grant funds with recipient
agency funds, except that no grant may be accepted
that requires a commitment in advance of appropri-
tions.

(4) Funds received from grants shall be depos-
ited in the National Oceanic and Atmospheric Ad-
ministration account that serves to accomplish the
purpose for which the grant was awarded.

(e) Nothing in this Act shall be construed to displace,
supersede, or limit the jurisdiction, responsibilities or
rights of any Federal or State agency, or Indian Tribe
or Alaska Native organization, under any Federal law or
treaty.

(f) The Constitution, laws, and treaties of the United
States shall apply to an offshore aquaculture facility lo-
cated in the Exclusive Economic Zone for which a permit
has been issued or is required under this Act and to activi-
ties in the Exclusive Economic Zone connected, associated,
or potentially interfering with the use or operation of such
facility, in the same manner as if such facility were an
area of exclusive Federal jurisdiction located within a
State. Nothing in this Act shall be construed to relieve,
exempt, or immunize any person from any other require-
ment imposed by an applicable Federal law, regulation,
or treaty. Nothing in this Act shall be construed to confer
citizenship to a person by birth or through naturalization
or to entitle a person to avail himself of any law pertaining
to immigration, naturalization, or nationality.

(g) The law of the nearest adjacent coastal State,
now in effect or hereafter adopted, amended, or repealed,
is declared to be the law of the United States, and shall
apply to any offshore aquaculture facility for which a per-
mit has been issued pursuant to this Act, to the extent
applicable and not inconsistent with any provision or regu-
lation under this Act or other Federal laws and regula-
tions now in effect or hereafter adopted, amended, or re-
pealed. All such applicable laws shall be administered and
enforced by the appropriate officers and courts of the
United States. For purposes of this subsection, the nearest
adjacent coastal State shall be that State whose seaward
boundaries, if extended beyond 3 nautical miles, would en-
compass the site of the offshore aquaculture facility. State
taxation laws shall not apply to offshore aquaculture facili-
ties in the Exclusive Economic Zone.

SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the Sec-
retary $4,052,000 in fiscal year 2008 and thereafter such
sums as may be necessary for purposes of carrying out
the provisions of this Act.

SEC. 8. UNLAWFUL ACTIVITIES.

It is unlawful for any person—
(a) to falsify any information required to be reported, communicated, or recorded pursuant to this Act or any regulation or permit issued under this Act, or to fail to submit in a timely fashion any required information, or to fail to report to the Secretary immediately any change in circumstances that has the effect of rendering any such information false, incomplete, or misleading;

(b) to engage in offshore aquaculture within the Exclusive Economic Zone of the United States or operate an offshore aquaculture facility within the Exclusive Economic Zone of the United States, except pursuant to a valid permit issued under this Act;

(c) to refuse to permit an authorized officer to conduct any lawful search or lawful inspection in connection with the enforcement of this Act or any regulation or permit issued under this Act;

(d) to forcibly assault, resist, oppose, impede, intimidate, or interfere with an authorized officer in the conduct of any search or inspection in connection with the enforcement of this Act or any regulation or permit issued under this Act;

(e) to resist a lawful arrest or detention for any act prohibited by this section;

(f) to interfere with, delay, or prevent, by any means, the apprehension, arrest, or detection of another person,
knowing that such person has committed any act prohibited by this section;

(g) to import, export, sell, receive, acquire or purchase in interstate or foreign commerce any marine species in violation of this Act or any regulation or permit issued under this Act;

(h) upon the expiration or termination of any aquaculture permit for any reason, fail to remove all structures, gear, and other property from the site, or take other measures, as prescribed by the Secretary, to restore the site;

(i) to violate any provision of this Act, any regulation promulgated under this Act, or any term or condition of any permit issued under this Act; or

(j) to attempt to commit any act described in subsections (a), (b), (g), (h) or (i).

SEC. 9. ENFORCEMENT PROVISIONS.

(a) DUTIES OF SECRETARIES.—Subject to sections 4(e)(6)(B) and (D), this Act shall be enforced by the Secretary and the Secretary of the department in which the Coast Guard is operating.

(b) POWERS OF ENFORCEMENT.—

(1) Any officer who is authorized pursuant to subsection (a) of this section by the Secretary or the Secretary of the department in which the Coast
Guard is operating to enforce the provisions of this Act may—

(A) with or without a warrant or other process—

(i) arrest any person, if the officer has reasonable cause to believe that such person has committed or is committing an act prohibited by section 8 of this Act;

(ii) search or inspect any offshore aquaculture facility and any related land-based facility;

(iii) seize any offshore aquaculture facility (together with its equipment, records, furniture, appurtenances, stores, and cargo), and any vessel or vehicle, used or employed in aid of, or with respect to which it reasonably appears that such offshore aquaculture facility was used or employed in aid of, the violation of any provision of this Act or any regulation or permit issued under this Act;

(iv) seize any marine species (wherever found) retained, in any manner, in connection with or as a result of the com-
mission of any act prohibited by section 8 of this Act;

(v) seize any evidence related to any violation of any provision of this Act or any regulation or permit issued under this Act;

(B) execute any warrant or other process issued by any court of competent jurisdiction;

and

(C) exercise any other lawful authority.

(2) Any officer who is authorized pursuant to subsection (a) of this section by the Secretary or the Secretary of the department in which the Coast Guard is operating to enforce the provisions of this Act may make an arrest without a warrant for (i) an offense against the United States committed in his presence, or (ii) for a felony cognizable under the laws of the United States, if he has reasonable grounds to believe that the person to be arrested has committed or is committing a felony. Any such authorized person may execute and serve a subpoena, arrest warrant or search warrant issued in accordance with Rule 41 of the Federal Rules of Criminal Procedure, or other warrant of civil or criminal process issued by any officer or court of competent juris-
diction for enforcement of the Act, or any regulation or permit issued under this Act.

(c) Issuance of Citations.—If any authorized officer finds that a person is engaging in or has engaged in offshore aquaculture in violation of any provision of this Act, such officer may issue a citation to that person.

(d) Liability for Costs.—Any person who violates this Act, or a regulation or permit issued under this Act, shall be liable for the cost incurred in storage, care, and maintenance of any marine species or other property seized in connection with the violation.

SEC. 10. CIVIL ENFORCEMENT AND PERMIT SANCTIONS.

(a) Civil Administrative Penalties.—

(1) Any person who is found by the Secretary, after notice and opportunity for a hearing in accordance with section 554 of Title 5, United States Code, to have violated this Act, or a regulation or permit issued under this Act, shall be liable to the United States for a civil penalty. The amount of the civil penalty under this paragraph shall not exceed $200,000 for each violation. Each day of a continuing violation shall constitute a separate violation.

(2) Compromise or other action by the Secretary.—The Secretary may compromise, modify, or remit, with or without conditions, any civil
administrative penalty which is or may be imposed
under this section and that has not been referred to
the Attorney General for further enforcement action.

(b) Civil Judicial Penalties.—Any person who
violates any provision of this Act, or any regulation or per-
mit issued thereunder, shall be subject to a civil penalty
not to exceed $250,000 for each such violation. Each day
of a continuing violation shall constitute a separate viola-
tion. The Attorney General, upon the request of the Sec-
retary, may commence a civil action in an appropriate dis-
trict court of the United States, and such court shall have
jurisdiction to award civil penalties and such other relief
as justice may require. In determining the amount of a
civil penalty, the court shall take into account the nature,
circumstances, extent, and gravity of the prohibited acts
committed and, with respect to the violator, the degree
of culpability, any history of prior violations and such
other matters as justice may require. In imposing such
penalty, the district court may also consider information
related to the ability of the violator to pay.

(c) Permit Sanctions.—

(1) In any case in which—

(A) an offshore aquaculture facility has
been used in the commission of an act prohib-
ited under section 8 of this Act;
(B) the owner or operator of an offshore aquaculture facility or any other person who has been issued or has applied for a permit under section 4 of this Act has acted in violation of section 8 of this Act; or

(C) any amount in settlement of a civil forfeiture imposed on an offshore aquaculture facility or other property, or any civil penalty or criminal fine imposed under this Act or imposed on any other person who has been issued or has applied for a permit under any fishery resource statute enforced by the Secretary, has not been paid and is overdue, the Secretary may—

(i) revoke any permit issued with respect to such offshore aquaculture facility or applied for by such a person under this Act, with or without prejudice to the issuance of subsequent permits;

(ii) suspend such permit for a period of time considered by the Secretary to be appropriate;

(iii) deny such permit; or

(iv) impose additional conditions and restrictions on such permit.
(2) In imposing a sanction under this subsection, the Secretary shall take into account—

(A) the nature, circumstances, extent, and gravity of the prohibited acts for which the sanction is imposed; and

(B) with respect to the violator, the degree of culpability, any history of prior violations, and such other matters as justice may require.

(3) Transfer of ownership of an offshore aquaculture facility, by sale or otherwise, shall not extinguish any permit sanction that is in effect or is pending at the time of transfer of ownership. Before executing the transfer of ownership of an offshore aquaculture facility, by sale or otherwise, the owner shall disclose in writing to the prospective transferee the existence of any permit sanction that will be in effect or pending with respect to the offshore aquaculture facility at the time of the transfer. The Secretary may waive or compromise a sanction in the case of a transfer pursuant to court order.

(4) In the case of any permit that is suspended under this subsection for nonpayment of a civil penalty or criminal fine, the Secretary shall reinstate the permit upon payment of the penalty or fine and interest thereon at the prevailing rate.
(5) No sanctions shall be imposed under this subsection unless there has been prior opportunity for a hearing on the facts underlying the violation for which the sanction is imposed, either in conjunction with a civil penalty proceeding under this section or otherwise.

(d) INJUNCTIVE RELIEF.—Upon the request of the Secretary, the Attorney General of the United States is authorized to commence a civil action for appropriate relief, including a permanent or temporary injunction, for any violation of any provision of this Act, or regulation or permit issued under this Act.

(e) HEARING.—For the purposes of conducting any investigation or hearing under this section or any other statute administered by the National Oceanic and Atmospheric Administration which is determined on the record in accordance with the procedures provided for under section 554 of Title 5, the Secretary may issue subpoenas for the attendance and testimony of witnesses and the production of relevant papers, books, and documents, and may administer oaths. Witnesses summoned shall be paid the same fees and mileage that are paid to witnesses in the courts of the United States. In case of contempt or refusal to obey a subpoena served upon any person pursuant to this subsection, the district court of the United States is authorized to issue a warrant of contempt.
States for any district in which such person is found, resides, or transacts business, upon application by the United States and after notice to such person, shall have jurisdiction to issue an order requiring such person to appear and give testimony before the Secretary or to appear and produce documents before the Secretary, or both, and any failure to obey such order of the court may be punished by such court as a contempt thereof. Nothing in this Act shall be construed to grant jurisdiction to a district court to entertain an application for an order to enforce a subpoena issued by the Secretary of Commerce to the Federal Government or any entity thereof.

(f) Jurisdiction.—The United States district courts shall have original jurisdiction of any action under this section arising out of or in connection with the construction or operation of aquaculture facilities, and proceedings with respect to any such action may be instituted in the judicial district in which any defendant resides or may be found, or in the judicial district of the adjacent coastal State nearest the place where the cause of action arose. For the purpose of this section, American Samoa shall be included within the judicial district of the District Court of the United States for the District of Hawaii. Each violation shall be a separate offense and the offense shall be deemed to have been committed not only in the district
where the violation first occurred, but also in any other
district as authorized by law.

(g) COLLECTION.—If any person fails to pay an as-
assessment of a civil penalty after it has become a final and
unappealable order, or after the appropriate court has en-
tered final judgment in favor of the Secretary, the matter
may be referred to the Attorney General, who may recover
the amount (plus interest at currently prevailing rates
from the date of the final order). In such action the valid-
ity, amount and appropriateness of the final order impos-
ing the civil penalty shall not be subject to review. Any
person who fails to pay, on a timely basis, the amount
of an assessment of a civil penalty shall be required to
pay, in addition to such amount and interest, attorney’s
fees and costs for collection proceedings and a quarterly
nonpayment penalty for each quarter during which such
failure to pay persists. Such nonpayment penalty shall be
in an amount equal to 20 percent of the aggregate amount
of such persons penalties and nonpayment penalties which
are unpaid as of the beginning of such quarter.

(h) NATIONWIDE SERVICE OF PROCESS.—In any ac-
tion by the United States under this title, process may
be served in any district where the defendant is found,
resides, transacts business or has appointed an agent for
the service of process, and for civil cases may also be
served in a place not within the United States in accordance with Rule 4 of the Federal Rules of Civil Procedure.

SEC. 11. CRIMINAL OFFENSES.

(a) Any person (other than a foreign government or any entity of such government) who knowingly commits an act prohibited by subsections 8(e), (d), (e), or (f) of the Act, shall be imprisoned for not more than five years or shall be fined not more than $500,000 for individuals or $1,000,000 for an organization, or both; except that if in the commission of any such offense the individual uses a dangerous weapon, engages in conduct that causes bodily injury to any officer authorized to enforce the provisions of this title, or places any such officer in fear of imminent bodily injury, the maximum term of imprisonment is not more than ten years.

(b) Any person (other than a foreign government or any entity of such government) who knowingly violates any other provision of section 8, except subsections 8(c), (d), (e) or (f), of the Act, or any provision of any regulation promulgated pursuant to this title or any permit issued under this title, shall be imprisoned for not more than five years, or shall be fined not more than $500,000 for an individual or $1,000,000 for an organization, or both.
(c) The United States district courts shall have original jurisdiction of any action arising under this section out of or in connection with the construction or operation of aquaculture facilities, and proceedings with respect to any such action may be instituted in the judicial district in which any defendant resides or may be found. For the purpose of this section, American Samoa shall be included within the judicial district of the District Court of the United States for the District of Hawaii. Each violation shall be a separate offense and the offense shall be deemed to have been committed not only in the district where the violation first occurred, but also in any other district as authorized under law.

SEC. 12. FORFEITURES.

(a) CRIMINAL FORFEITURE.—A person who is convicted of an offense in violation of section 11 of this Act shall forfeit to the United States—

(1) any property, real or personal, constituting or traceable to the gross proceeds obtained, or retained, as a result of the offense including, without limitation, any marine species (or the fair market value thereof) taken or retained in connection with or as a result of the offense; and

(2) any property, real or personal, used or intended to be used to commit or to facilitate the com-
mission of the offense, including, without limitation, any offshore aquaculture facility or vessel, including its structure, equipment, furniture, appurtenances, stores, and cargo, and any vehicle or aircraft.

Pursuant to title 28, United States Code, section 2461(c), the provisions of section 413 of the Controlled Substances Act (21 U.S.C. 853) with the exception of subsection (d) of that section, shall apply to criminal forfeitures under this section.

(b) CIVIL FORFEITURE.—The following shall be subject to forfeiture to the United States and no property right shall exist in them:

(1) any property, real or personal, constituting or traceable to the gross proceeds obtained, or retained, as a result of a violation of any provision of section 8 or subsection 4(b)(2)(D) of this Act, including, without limitation, any marine species (or the fair market value thereof) taken or retained in connection with or as a result of the violation; and

(2) any property, real or personal, used or intended to be used to commit or to facilitate the commission of any such violation, including, without limitation, any offshore aquaculture facility or vessel, including its structure, equipment, furniture, appur-
tenances, stores, and cargo, and any vehicle or aircraft.

Civil forfeitures under this section shall be governed by the procedures set forth in title 18, United States Code, Chapter 46.

(c) REBUTTABLE PRESUMPTION.—In any criminal or civil forfeiture proceeding under this section, there is a rebuttable presumption that all marine species found within an offshore aquaculture facility and seized in connection with a violation of section 8 of this Act were taken or retained in violation of this Act.

SEC. 13. SEVERABILITY AND JUDICIAL REVIEW.

(a) SEVERABILITY.—If any provision of this chapter or the application thereof to any person or circumstances is held invalid, the validity of the remainder of this chapter and of the application of such provision to other persons and circumstances shall not be affected thereby.

(b) JUDICIAL REVIEW.—

(1) IN GENERAL.—Judicial review of any action taken by the Secretary under this chapter shall be in accordance with sections 701 through 706 of Title 5, except that—

(A) review of any final agency action of the Secretary taken pursuant to section 11(a) or (c) of this title may be had only by the filing of a
complaint by an interested person in the United States District Court for the appropriate district; any such complaint must be filed within 30 days of the date such final agency action is taken; and

(B) review of all other final agency actions of the Secretary under this chapter may be had only by the filing of a petition for review by an interested person in the Circuit Court of Appeals of the United States for the Federal judicial district in which such person resides or transacts business which is directly affected by the action taken; such petition shall be filed within 120 days from the date such final action is taken.

(2) LIMITATION OF JUDICIAL REVIEW.—Final agency action with respect to which review could have been obtained under paragraph (1)(B) of this subsection shall not be subject to judicial review in any civil or criminal proceeding for enforcement.

(3) AWARDS OF LITIGATION COSTS.—In any judicial proceeding under paragraph (1) of this subsection, the court may award costs of litigation (including reasonable attorney and expert witness fees)
to any prevailing party whenever it determines that
such award is appropriate.